

RENEWAL OF INFORMATION COLLECTION REQUEST FOR THE CONTINUOUS  
RELEASE REPORTING REQUIREMENT

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## 1. IDENTIFICATION OF THE INFORMATION COLLECTION

### 1.a. Title of the Information Collection

Continuous Release Reporting Regulations (CRRR) under the Comprehensive Environmental Response, Compensation, and Liability Act of 1980 (CERCLA)(Renewal) - EPA No. 1445.07.

### 1.b. Short Characterization/Abstract

This information collection request (ICR) addresses the reporting and record keeping activities required to comply with EPA's continuous release reporting regulation (CRRR; 40 CFR 302.8) implementing section 103(f)(2) of the Comprehensive Environmental Response, Compensation, and Liability Act of 1980 (CERCLA). The CRRR clarifies the types of releases that qualify for reporting under CERCLA section 103(f)(2) and establishes the reporting requirements applicable to qualifying releases. Responsibility for information collection activities of the CRRR reside in the Office of Emergency Management (OEM) in the Office of Solid Waste and Emergency Response (OSWER). This ICR renews the collection activity previously approved under OMB No. 2050-0086 and applies to the period February 29, 2008 through February 28, 2010. Estimates of the burden placed on industry and the government to comply with the release notification requirements are presented on an annual basis.

CERCLA section 103(a) requires persons in charge of a facility or vessel to immediately notify the National Response Center (NRC) of any hazardous substance release that equals or exceeds its reportable quantity (RQ) and is not federally permitted. Notification under CERCLA is intended to ensure that Federal authorities receive prompt notification of hazardous substance releases for which a timely response may be necessary to protect public health or welfare or the environment from any adverse effects that may be associated with the release. Section 103(f)(2) of CERCLA provides relief from the per-occurrence notification requirements of section 103(a) for hazardous substance releases that are "continuous," and "stable in quantity and rate," provided that such releases are reported "annually, or at such time as there is any statistically significant increase" in the quantity of the release. Section 103(f)(2) contemplates that, in the case of certain "continuous" and "stable" releases, the notification objectives of CERCLA can be achieved with less frequent reporting. The regulated community is expected to:

- Gather necessary release data, such as the time, quantity, and source of the release;
- Notify the facility manager of the release;
- Consult with the environmental compliance expert regarding the release;

- Make an initial report of the release to the NRC;
- Submit an initial written notification to the appropriate EPA Regional Office for the geographical area where the releasing facility or vessel is located;
- Provide follow-up notification within 30 days of the first anniversary date of the initial written notification;
- Make notifications to the NRC if there is a change in the release, including a statistically significant increase in a release;
- Make an annual evaluation of releases to determine if changes have occurred in the information submitted in the initial written notification, the follow-up notification and/or in a previous change notification - if there are no changes, submittal of a report is not required.
- Keep all supporting documents, materials, and other information on file for a period of one year to substantiate the reported normal range of releases, the basis for stating that the release is continuous and stable in quantity and rate, and the other information in the initial written report, the follow-up report, and the annual evaluations.

The continuous release final rule has been in effect since September 24, 1990. This ICR utilizes historical data on the number of continuous release reports submitted to the Federal government to estimate the number of burden hours attributable to the CRRR. The statistics on the number of continuous release reports submitted to the Federal government are available through the National Response Center's incident data base.<sup>1</sup>

In the first year of the three-year period covered by this ICR, it is estimated the 3,565 facilities will be affected by the CRRR. Of the 3,565 facilities affected in the first year, it is assumed that 19 will be reporting continuous releases for the first time and the remaining 3,546 will be meeting information collection requirements for ongoing releases. In the second and third years, it is estimated that 21 and 22 additional facilities, respectively, will generate reportable continuous releases. When calculating the burdens and costs in this ICR it has been assumed that the typical facility participates in information collection activities for each release. For example, the typical facility will provide an initial telephone notification and written report for each of its continuous releases. In fact, it is likely that many facility operators will consolidate collection activities for releases at their facilities (e.g., provide one telephone notification for several releases). Assuming eight releases per facility per year, and thus 8 information collection activities per facility per year, the total number of continuous release information collection activities in the first year of the three-year period covered by this ICR is estimated to be 28,523 (155 initial notification activities and

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<sup>1</sup>That data base is available at: <http://www.nrc.uscg.mil/incident97-02.html>.

28,368 ongoing notification activities). In the second and third years of the period covered by this ICR, it is estimated that 166 and 179 information collection activities, respectively, will take place. The total estimated burden to respondents is approximately 299,546, 301,460, and 303,517 hours in years 1, 2, and 3, respectively. For the regulated community, the estimated information collection activity costs (including labor and O&M costs) are \$10,224,985, \$10,287,614, and 10,358,023 in years 1, 2, and 3, respectively. The total estimated burden to the government is approximately 26,627, 26,170, and 26,372 hours in years 1, 2, and 3, respectively. The estimated total cost to the government is \$1,149,443, \$1,129,713, and \$1,138,434, in years 1, 2, and 3, respectively.

## 2. NEED FOR AND USE OF THE COLLECTION

### 2.a. Need and Authority for the Collection

The information collection required in the CRRR (40 CFR 302.8) is fully authorized under CERCLA section 103(f)(2) and section 104(e). CERCLA section 103(f)(2) provides relief from the notification requirements of CERCLA section 103(a) for hazardous substance releases that are “continuous,” “stable in quantity and rate,” and for which notification has been given under CERCLA section 103(a) “for a period sufficient to establish the continuity, quantity, and regularity” of the release. Further, CERCLA section 103(f)(2) requires that notification of releases qualified as continuous under the CRRR must be provided “annually, or at such time as there is any statistically significant increase” in the quantity of the release. The specific information provided in the required notifications is authorized under CERCLA section 104(e). CERCLA section 104(e) authorizes the collection of information, entry, and inspection and sampling activities for the purposes of determining the need for a response, or choosing or taking any response action under CERCLA. In addition, CERCLA section 103(f)(2) establishes a notification system that documents information provided in the respondent notifications. The information collection and management requirements of the CRRR are necessary to determine if a response action is needed to control or mitigate any potential adverse effects associated with a reported hazardous substance release.

### 2.b. Practical Utility and Users of the Data

The information collected under the CRRR is used to evaluate the acute and chronic effects of the continuous release to determine if a response action is necessary to prevent or mitigate any adverse effects. Any hazardous substance release that equals or exceeds its RQ warrants a timely evaluation of its source, emission rate, and chemical form, the proximity of sensitive populations or ecosystems, and the ambient conditions, to ensure the protection of public health and welfare and the environment. Agency responses to continuous hazardous substance release notifications may take a number of forms ranging from requests for more detailed information (to allow for a more detailed risk assessment), to the imposition of more stringent emissions limitations, to removal and/or remedial actions. Finally, the release notification information is used by State and local government emergency planners to conduct State and local emergency response planning.

### 3. NON DUPLICATION, CONSULTATIONS, AND OTHER COLLECTION CRITERIA

#### 3.a. Non Duplication

The hazardous substance release information requested under the CRRR in the initial written and follow-up reports is the minimum information necessary to properly evaluate a hazardous substance release. EPA analyzed possible areas of overlap with other regulations, concluding that there are limited areas of overlap with reporting requirements under other statutes and provisions. In particular, some facilities may need to provide similar hazardous substance release information to satisfy reporting requirements for the Toxic Release Inventory (TRI) report under SARA section 313. The level of duplication, however, is limited because of differences in the list of chemicals, and the SIC and facility sizes affected by SARA section 313. SARA section 313 requirements only apply to facilities in certain SIC categories whose inventory quantities exceed 10,000 pounds; CERCLA section 103 affects facilities in all SIC codes regardless of inventory amounts. In addition, the SARA section 313 list of toxic chemicals includes only about one-fourth of the listed CERCLA hazardous substances. Further, the SARA section 313 list includes some substances that are not on the CERCLA list at all.

To minimize any duplication in reporting, EPA allows facilities that are subject to the reporting requirements of both regulations to submit the SARA section 313 report (otherwise known as the TRI report) as a substitute for the written reports required under the CRRR, provided that certain additional continuous release information is included as an addendum to the TRI report. If the TRI report is submitted in lieu of the continuous release written report, based on each source release, the following continuous release information must also be included in the TRI report: (1) the upper and lower bounds (normal range) of the release over a 24-hour period of each hazardous substance; (2) the frequency of the release from each release source; (3) a signed statement describing the basis for asserting that the release is continuous and stable in quantity and rate; (4) the population density within a one-mile radius; and (5) the identity and location of any sensitive populations and ecosystems within a one-mile radius. These additions will provide EPA with information that is not available from the TRI report, but is required to properly evaluate the need for a government response.

Additionally, continuous release reporting under CERCLA section 103(f)(2) eliminates frequent and repetitive reporting under CERCLA section 103(a). If a facility with continuous releases were to report on a per-occurrence basis under section 103(a), the facility could be notifying the NRC daily. Respondents with continuous releases may be unnecessarily reporting under CERCLA section 103(a) because they: (1) may not be familiar with the reduced reporting option under section 103(f)(2), or (2) may not realize that there is a reduced burden associated with a one-time initial telephone notification and submission of an initial written report and one follow-up report under the CRRR. EPA's outreach efforts to increase industry awareness are described in Section 5(b). As respondents become more aware of the CRRR and the ability to simplify and reduce expenses associated with continuous release reporting, it is possible that some reports could

be redirected from CERCLA section 103(a) (ERNS) to CERCLA section 103(f)(2) (CR-ERNS).

### 3.b. Public Notice Required Prior to ICR Submission to OMB

In compliance with the Paperwork Reduction Act (PRA) (44 U.S.C. 3501 *et seq.*), EPA has notified the public through the Federal Register notice on the renewal of this ICR (See 72 FR 55197, Sept. 28, 2007). The Docket ID No. for the notice is EPA-HQ-SFUND-2007-0278, and can be accessed at [www.regulations.gov](http://www.regulations.gov). There were no comments received.

### 3.c. Consultations

EPA consulted with a number of Federal and State government agencies in the development of the information collection activities described in this ICR. To develop the CRRR, EPA formed a Workgroup to address the comments received on the Notice of Proposed Rulemaking (NPRM) published on April 19, 1988 (53 FR 12868). The Workgroup consisted of representatives from various EPA program offices, the ten EPA Regions, and the NRC. EPA Regional offices were responsible for the implementation of the final rule. Participation by these parties in the Workgroup was sufficient to address and resolve all outstanding issues. The comments received on the NPRM are addressed in the Response to Comments Document and in the preamble to the final rule.

EPA sponsored several workshops throughout the country for industry and Federal, State, and local government officials on the release notification requirements under CERCLA and SARA Title III, including the requirements under the CRRR. The workshops were held to educate the regulated community as well as those Federal and State agencies required to implement the regulations. In addition, the workshops provided an opportunity for the public to comment on the implementation of the regulation. No workshops were conducted or planned during the period covered by ICR 1445.06 (November 2004 through November 2007).

For this renewal, several individuals (fewer than 9) responsible for making notifications to the NRC and submitting written follow-up reports were consulted regarding the burden this collection imposes. Brief summaries of those consultations are contained in Appendix A to this renewal supporting statement.

### 3.d. Effects of Less Frequent Collection

The frequency of information collection established in the CRRR is the minimum level necessary for proper evaluation of continuous releases. If the information collected under the CRRR, such as the source, frequency, and composition of the release, the environmental media affected, and the identity and location of any sensitive populations or ecosystems, were collected less frequently than stipulated under the CRRR, the Federal government's ability to properly evaluate the threat posed by the release and the need for a response action would be jeopardized.

### 3.e. General Guidelines

The regulations imposed by CERCLA section 103(f)(2) adhere fully to OMB's general guidelines concerning the collection of information and the control of paperwork burdens on the public.

### 3.f. Confidentiality

The regulations implementing CRRR do not require the submittal of any proprietary, trade secret, or other confidential information.

### 3.g. Sensitive Questions

The regulations implementing CRRR do not require the submission of any sensitive business information. In addition, the information collection requested under these regulations is in compliance with the Privacy Act of 1974 and OMB Circular A-108.

## 4. THE RESPONDENTS AND THE INFORMATION REQUESTED

### 4.a. Respondents and NAICS Codes

This section is not applicable. The usage and release of hazardous substances are pervasive throughout industry. EPA expects a number of different industrial categories to report hazardous substance releases under the provisions of the CRRR. No one industry sector or group of sectors is disproportionately affected by the information collection burden.

### 4.b. Information Requested

#### i. Data items, including record keeping requirements

To ensure that government authorities receive timely and sufficient information to evaluate potentially dangerous hazardous substance releases reported under CERCLA section 103(f)(2), the CRRR requires seven types of information collection activities:

- (1) An initial telephone call to the NRC;
- (2) An initial written report to the EPA Region;
- (3) A one-time follow-up written report to the EPA Region on or before the first-year anniversary of the submission of an initial written report;
- (4) An annual evaluation of a release beginning the year after the submission of the one-time follow-up written report;
- (5) Notification to the NRC and EPA Regions of a change in the sources, composition, or



- frequency of a release;
- (6) Notification to the EPA Region of a change in other information previously submitted; and
- (7) Immediate notification to the NRC of any statistically significant increase (SSI) in the quantity of a release.

The time required by a facility to complete the seven information collection activities varies and is largely contingent on the nature of the reported releases and the facility's information collection procedures. However, EPA estimated the average amount of time that is needed to perform these seven information collection activities and the average unit burden hours. The estimates are presented in section 6(a). The unit burden hours used in this ICR are based upon estimates from the CRRR economic analysis. The CRRR Economic Impact is available in rulemaking Superfund Docket Number 103(f)CR - 4-8.

Reporting continuous releases represents a reduction in burden for facilities that would otherwise report releases on a per-occurrence basis. EPA believes that the notification system developed under the CRRR represents the minimum level of reporting necessary for the Federal On-Scene Coordinator (OSC) to evaluate whether a response action is needed to prevent or mitigate any hazards to public health and welfare and the environment. The following paragraphs briefly describe the purpose and timing of each information collection activity and list the data items that comprise each notification.

**Initial Telephone Notification to the NRC** – The initial telephone call to the NRC serves to notify government authorities of the facility's intent to report a hazardous substance release under CERCLA section 103(f)(2). All such releases must be released in a continuous and stable manner. The initial telephone call, in conjunction with the initial written report, fulfills the statutory requirement that the release be reported under CERCLA section 103(a) for a period sufficient to establish the continuity, quantity, and regularity of the release. The information provided in the initial telephone notification must include:

- (8) The name and location of the facility; and
- (9) The name(s) and identity(ies) of the hazardous substance(s) being released.

**Initial Written Report and the Follow-up Written Report** – The initial written report and the follow-up written report, which are sent to the EPA Region, provide a full description of the release. The initial written report and follow-up written report serve as the basis for a comprehensive evaluation of the hazards posed by the release. Based on this comprehensive evaluation, government authorities determine if a response action is necessary to prevent or mitigate any adverse effects. The initial written report must be submitted within 30 days of the initial telephone call. This 30-day period does not necessarily provide enough time to collect all relevant and appropriate data, but does allow for an initial evaluation of the release. The follow-up written report, due one year after submission of the initial written report, serves to verify the information

provided on the initial written report (NOTE: there cannot be any form of change in source, composition, or frequency of release without going through the process again). The follow-up written report helps ensure that the information used to evaluate the hazards posed by the release is current and provides accurate information.

The data elements requested in the initial written and follow-up report are identical and consist of:

- (10) The name of the facility or vessel; the location, including the longitude and latitude; the case number assigned by the National Response Center or Environmental Protection Agency; the Dun and Bradstreet number of the facility (if available); the port of registration of the vessel (if applicable); and the name and telephone number of the person in charge of the facility or vessel. [40 CFR 302.8(e)(1)(i)]
- (11) A signed statement that the hazardous substance release described is continuous and stable in quantity and rate under the definitions of 40 CFR 302.8(b) and that all reported information is accurate and current to the best knowledge of the person in charge. [40 CFR 302.8(e)(1)(iv)(H)]
- (12) The population density within a one-mile radius of the facility or vessel, described in terms of the following ranges: 0-50 persons, 51-100 persons, 101-500 persons, 501-1,000 persons, and more than 1,000 persons. [40 CFR 302.8(e)(1)(ii)]
- (13) The identity and location of sensitive populations and ecosystems within a one-mile radius of the facility or vessel (e.g., elementary schools, hospitals, retirement communities, or wetlands). [40 CFR 302.8(e)(1)(iii)]

In addition, facilities must provide the following substance-specific information for each continuous release:

- (14) The sources of the release, including specific source information (e.g., valves, pump seals, storage tank vents, stacks). [40 CFR 302.8(e)(1)(iv)(C)]
- (15) The environmental medium(a) affected by the release: if air, provide stack height or surface area affected; if surface water, the name of the surface water body; if a stream, the stream order or average flow rate and designated use; if a lake, the surface area and average depth; if on or under ground, the location of public water supply wells within two miles. [40 CFR 302.8(e)(1)(iv)(G)(1-4)]
- (16) The frequency of the release and the fraction of the release from each release source and the period over which it occurs. [40 CFR 302.8(e)(1)(iv)(D)]

- (17) A brief statement describing the basis for stating that the release is continuous and stable in quantity and rate. [40 CFR 302.8(e)(1)(iv)(E)]
- (18) The name and identity of the hazardous substance; and the Chemical Abstracts Service Registry Number for the substance. If the release is a mixture, the hazardous substance components of the mixture and their approximate concentrations and quantities, by weight. [40 CFR 302.8(e)(1)(iv)(A)]
- (19) The upper and lower bounds of the normal range of the release over the previous year. [40 CFR 302.8(e)(1)(iv)(B)]
- (20) An estimate of the total annual amount of the hazardous substance released in the previous year (in pounds or kilograms). [40 CFR 302.8(e)(1)(iv)(F)]

**Annual Evaluation of a Release** – Although a reporting facility is no longer required to submit a written report on its continuous releases after submitting a one-time written follow-up report verifying the information provided on the initial written report remained the same, the reporting facility must conduct and document an annual assessment of its continuous releases beginning the year after the submission of the follow-up written report. The purpose of the annual evaluation is to identify any changes that may have occurred in the release situation over the preceding year. The annual evaluation of a continuous release helps ensure that the information used to evaluate the hazards posed by the release is current and accurate information.

**Change in the Source, Composition, or Frequency of a Release Report** – If there is a change in the source, composition, or frequency of a release, the release must be reported and treated as a new continuous release. An initial telephone notification and written change report must be provided as described above. The person in charge also must submit a follow-up report within one year of the change report.

**Other Changes in Information** – Facilities experiencing a change in a continuous release that invalidates information previously submitted on the continuous release must notify the appropriate EPA Region by letter within 30 days of the change. The letter regarding the change in the release should explicitly identify the new (or changed) information and include an explanation for the change. For example, a facility must notify EPA if any schools, hospitals, retirement homes, or other developments housing sensitive populations are open within one mile of the facility.

**Statistically Significant Increase Report** – The CRRR defines a SSI as a release of a hazardous substance that exceeds the upper bound of the normal range of the release as established by the facility. The normal range of a release is defined by the range of release weights (in pounds or kilograms) recorded during the preceding year under normal operating conditions (that is, conditions that prevail during the period establishing the predictability and regularity of the release). Therefore, a SSI does not include releases within the reported normal range of release. An SSI

release is considered an episodic release because it is a release above the RQ. Thus, SSIs must be immediately reported to the NRC by telephone pursuant to the notification requirements of CERCLA section 103(a). The information collected by the NRC in a SSI report includes the same information supplied when reporting any other episodic release (e.g., quantity of the release, source of the release, and a description of any response actions taken).

The person in charge of a facility with a SSI may modify the previously established normal range as an alternative to reporting multiple SSIs. To modify the normal range of the release over a 24-hour period under normal operating procedures, the person in charge of the facility must report at least one SSI to the NRC as an episodic release (to facilitate immediate evaluation), and then must submit a written change report of the release information to the appropriate EPA Region describing the new normal range and reasons for the change; thus treating the SSI as a new release. Thus, for example, if a facility doubles its production level thereby doubling its release level, the facility may want to double its reported normal range of the continuous release, rather than reporting multiple SSIs. The person in charge also must submit a follow-up report within one year of the submission of the change report.

**Record keeping** – Facilities may maintain a log or some other record of each hazardous substance release reported under CERCLA section 103(f)(2). The information documented in the record can be used to demonstrate compliance with the provisions of the CRRR, including the requirement to demonstrate the continuity and stability of the release and the requirement to conduct an annual evaluation of the release. Additionally, facilities may find it useful to document daily release quantities for use in substantiating and modifying the normal range of the release.

## ii. Respondent Activities

To comply with the provisions of the CRRR, the regulated community performs the following information collection activities:

- (1) Provides an initial telephone call to the NRC;
- (2) Provides an initial written report to the EPA Region;
- (3) Prepares a one-time follow-up written report for the EPA Region on or before the first-year anniversary of the submission of an initial written report;
- (4) Conducts an annual evaluation of a release beginning the year after the submission of the one-time follow-up written report;
- (5) Prepares change in the sources, composition, or frequency of a release reports;
- (6) Prepares change in other information reports;
- (7) Provides immediate notifications of SSIs; and
- (8) Maintains a log or other formal record to document compliance with the CRRR.

Each of these notification and record keeping activities is listed and described in detail in

section 4(b)(i), above. In addition to these activities, persons in charge of a facility may be required to perform supplemental collection activities in response to the Federal government's evaluation of the facility's continuous release reports. In situations where EPA's evaluation of release reports engenders concern over potential adverse effects, EPA may require the person in charge of the facility in question to submit the additional information or clarify and refine information previously submitted. EPA may use this additional information to better assess the risks associated with the release. Finally, in response to a release report or additional information, EPA may conduct a site inspection. Industry personnel accompany EPA personnel during the site inspection to address any questions, concerns, or information requests that may arise. Thus, the following other activities are included within the information collection activities performed by the regulated community:

- (9) Provision of additional information; and
- (10) Site inspection.

Estimates of the burden hours incurred by industry as a result of reporting continuous releases were developed based on estimates of the time expended in providing a specific report (e.g., the initial telephone call, the initial written report, the follow-up written report) as opposed to developing estimates for each work element (e.g., gathering information, reviewing report formats, completing reports) involved in completing all of the required activities. The burden estimates for each information collection and record keeping activity performed by the regulated community under the CRRR are presented in Section 6(a) of this ICR.

## 5. THE INFORMATION COLLECTED – AGENCY ACTIVITIES, COLLECTION METHODOLOGY, AND INFORMATION MANAGEMENT

### 5.a. Agency Activities

Each of the notification reports submitted by industry is processed and evaluated by Federal authorities. For some continuous releases evaluated under the CRRR, EPA may request additional (supplemental) information or clarification of information previously submitted by a facility. EPA may use this information to conduct a more in-depth risk assessment of the release. In some extreme cases, the in-depth risk assessment may not allay EPA's concerns and EPA may decide to conduct a site inspection to review the circumstances associated with the release first-hand. Additionally, site inspections may be conducted periodically as a compliance and enforcement measure. Thus, the Agency performs the following other activities as a result of continuous releases reported under CERCLA section 103(f)(2):

- Request additional information; and
- Conduct site inspections.

Estimates of the burden hours incurred by the Federal government are developed based on estimates of the time expended in processing the notification reports required under the CRRR (e.g., the initial written report, SSI notification) or completing another activity (e.g., additional information, site inspection) as opposed to developing estimates for each work element (e.g., reviewing data, entering data, filing, evaluating a release, storing evaluation results) involved in completing all of the required activities. The burden estimates developed for each of the processing, evaluating, and other activities performed by the Federal government are presented in Section 6(c) of this ICR.

#### 5.b. Collection Methodology and Management

To facilitate collection and storage of information on continuous releases, EPA developed CR-ERNS. CR-ERNS is an information management system that serves as the depository for continuous release information received by the EPA Regions. CR-ERNS is designed to assist EPA Regional personnel in managing continuous release information and establishing priorities with respect to the review and evaluation of continuous release reports. The reports submitted to the EPA Regions include the initial written report, the follow-up report, and changes in release reports. Additionally, the NRC immediately notifies the appropriate EPA Region of any SSI reports.

#### 5.c. Small Entity Flexibility

The notification requirements under section 103(a) of CERCLA and the reporting relief available under section 103(f)(2) apply equally to all firms regardless of size. There are no special information collection or record keeping requirements on small businesses. EPA believes that the notification system developed under the CRRR represents the minimum level of reporting necessary for the Federal OSC to evaluate whether a response action is needed to prevent or mitigate any hazards to public health and welfare and the environment. A reduction in the reporting requirements facing small businesses is not possible without jeopardizing the quality of the information needed to evaluate the threat posed by the release and the need for a Federal response.

#### 5.d. Collection Schedule

The facility must provide an initial telephone call to the NRC as soon as the person in charge has knowledge of a hazardous substance release that equals or exceeds its RQ. The caller must decide whether to report the release under CERCLA section 103(a) (i.e., as an episodic release) or CERCLA section 103(f)(2) (i.e., as a continuous release). The reporting and record keeping activities associated with reporting an episodic release under CERCLA section 103(a) are presented in EPA ICR No. 1049.11. If the caller reports a continuous release, the initial written report required by CERCLA section 103(f)(2) must be provided within 30 days of the initial telephone call. In the

second year of reporting, the facility must submit a written follow-up report to the EPA Region within 30 days of the anniversary date of submission of the initial written report. This report is sometimes called the First Anniversary Report. Thereafter, the reporting facility is responsible for reevaluating the release annually, but no reports are required unless there is a change in the sources or composition of a release, a change in release information previously submitted, or an SSI in the release.

SSIs in a release are considered to be episodic releases and must be reported as soon as the person in charge is aware that an SSI has occurred. If there is a change in the information submitted in the initial written or follow-up report, other than a change in sources, composition, or frequency of the release, the person in charge must submit a letter detailing the change to the EPA Region within 30 days of determining that a change has occurred.

## 6. ESTIMATING THE BURDEN AND COST OF THE COLLECTION

### 6.a. Estimating Respondent Burden

To report a continuous release, the regulated community performs the following activities (outlined in Section 4(b) of this ICR): (1) provides an initial telephone notification to the NRC; (2) prepares an initial written report for the EPA Region; (3) prepares follow-up written report for the EPA Region on the first-year anniversary of the submission of the initial written report; (4) conducts an annual evaluation of the release beginning the year after the submission of the one-time follow-up written report; (5) reports a change in the sources, composition, or frequency of the release; (6) reports a change in other information; (7) reports SSIs in the release; (8) complies with other activities; and (9) keeps records on the release, including documentation of the annual evaluation. Activities (5), (6), (7), and (8) are conditional activities and are necessary for only a small fraction of all the continuous releases reported each year. For example, SSIs are defined in the CRRR as hazardous substance releases whose quantity exceeds the upper bound of the normal range, where the normal range includes all releases of the hazardous substance reported or occurring during the previous year. Thus, only a small fraction of facilities experience SSIs in their continuous releases in a given year.

When calculating the burden and costs in this ICR it is assumed that the typical facility participates in all the necessary information collection activities for each release. For example, the typical facility will provide an initial telephone notification and written report for each of its continuous releases. In fact, it is likely that many facility operators will consolidate collection activities for releases at their facility (e.g., provide one telephone notification for several releases).

The estimated burden hours for each of the activities listed in the paragraph above are presented in Exhibit 1. The burden estimates are taken from the CRRR economic impact analysis and are based on CERCLA reporting experience, SARA section 313 reporting experience, and

professional judgment. A description of the basis for each burden estimate, as well as the percentage of continuous releases for which the burden is expected to be incurred, is provided in the remainder of this section.

**Providing an Initial Telephone Notification to the NRC** – In providing the initial telephone notification, facilities incur a one-time, first-year burden of notifying the NRC that a hazardous substance release is reported under CERCLA section 103(f)(2). Providing the required information by telephone to the NRC is estimated to require 15 minutes (0.25 hours) of management time. Prior to the telephone call, however, the facility must determine if the release is continuous and stable in quantity and rate as defined in the CRRR. This determination is estimated to require 45 minutes (0.75 hours) of management time and two hours of technical time. Forty-five minutes (0.75 hours) of management time and two hours of technical time should be sufficient to determine if a release is continuous because facilities likely to be affected by the CRRR should be familiar with the reporting requirements of CERCLA section 103. In total, the burden associated with the initial telephone call is *three hours*.

**Preparing an Initial Written Report** – The burden associated with providing the initial written report is also a one-time, first-year cost. Much of the information required for the initial written report (e.g., facility identification, hazardous substance identification, frequency and source of the release) is readily available to the facility. Information such as the composition of the release and the environmental media affected, however, may require more extensive consideration and analysis. In addition, some time is needed to organize and format the required information into a report suitable for submission to the government. It is assumed that many facilities will use EPA's prepared report format to minimize report organization and formatting efforts. Preparation of the initial written report that uses EPA's prepared report format is estimated to require three hours of managerial time, three hours of technical time, and one hour of clerical time. To account for the burden experienced by the facilities that do not use EPA's prepared report format, EPA has increased the technical burden to four hours. The costs of photocopying and mailing this report and all other reports to the appropriate EPA Region are computed in Section 6(b). Preparation of the initial written report is estimated to require three hours of managerial time (including one-hour of legal review), four hours of technical time, and one hour of clerical time. Thus, the total burden associated with the initial written report is *eight hours*.

**Preparing a Follow-up Written Report** – Within one year of submitting the initial written report, facilities must submit a one-time follow-up written report to the appropriate EPA Region. The follow-up report requires the same information as the initial written report but serves to confirm, update, and refine the information provided in the initial report based on release data from the previous operating year. Because some of the technical information gathered for preparation of the initial written report, such as the source of the release and specific information describing the environmental media affected remains unchanged, preparation of the follow-up report requires less technical time than preparation of the initial written report. EPA estimates that preparation of the follow-up report requires three hours of managerial time, one hour of technical time, and one hour of



clerical time. In total, the burden associated with the follow-up written report is *five hours*. The burden associated with the follow-up written report is incurred in the second year of reporting.

**Conducting an Annual Evaluation of the Release** – Although the written follow-up report is prepared and submitted only once, facilities are required to conduct and document an annual evaluation of each hazardous substance release reported under section 103(f)(2) beginning the year after submitting the follow-up written report. This annual evaluation is comparable to the review and information collection necessary for preparation of the follow-up report. The burden associated with the annual evaluation, therefore, is assumed to be the same as the burden of preparing the written follow-up report (*five hours*). The burden associated with the annual evaluation is incurred in the third and all subsequent years.

**Reporting a Change in the Sources, Composition, or Frequency of the Release** – When a facility experiences a change in the sources, composition, or frequency of a release, the release is considered a new release because the associated hazard may have changed significantly. Changes in the sources, composition, or frequency of a release are expected to result only from significant changes in the production process, such as the installation of new equipment or a change in the chemical nature of the process. While such significant changes are expected over the long-term, the likelihood of such a change occurring in a particular year is small. EPA estimates that the number of already reported continuous releases that experience a change in sources, composition, or frequency is equal to 5 percent of the total number of hazardous substance releases being reported under the CRRR in any given year.

Facilities experiencing a change in the sources, composition, or frequency of a continuous release must complete the initial notification process for the release (i.e., an initial telephone call to the NRC and an initial written report and follow-up report to the EPA Region). For facilities experiencing a change in the sources, composition, or frequency of a continuous release, much of the information from the previous initial written report (e.g., facility identifiers, the media affected) should not have changed. It is assumed that the technical time required evaluating the release, determining whether it is stable in quantity and rate, and accurately document the composition of the release and the environmental media affected would take four hours. The number of management and clerical hours required to report a new continuous release are assumed to be four hours and one hour respectively. Thus, the total burden associated with reporting a change in the sources, composition, or frequency of a continuous release is *nine hours*.

**Reporting Other Changes in Information** – For changes other than a change in the sources, composition, or frequency of a release, the person in charge must notify the EPA Region by letter that the information previously submitted in support of a continuous release notification is no longer valid. For example, the population density in the vicinity of the facility would be reported by submitting a letter detailing the change and its cause. Such changes in information previously submitted are likely to occur over an extended period of time, but are much less likely to occur every year. EPA estimates that, on an annual basis, approximately 10 percent of the releases reported

under CERCLA section 103(f)(2) will experience a change that requires submission of a letter to the EPA Region. Gathering and reporting the change in the release by a letter to the EPA Region is estimated to require one hour of managerial time, one hour of technical time, and one-half hour of clerical time for a total burden of *2 and one-half hours*.

**Reporting a Statistically Significant Increase in the Release** – As soon as the person in charge of a facility has knowledge that the quantity of a continuous release being reported under CERCLA section 103(f)(2) exceeds the upper bound of its previously established normal range of release weights, the person in charge must notify the NRC. SSIs are episodic release events because the release has not been previously reported or evaluated. To avoid underestimating the burden, this ICR includes the burden for reporting an SSI, even though the burden may be captured in the ICR for episodic releases (EPA 1409.11). The estimated burden of reporting an SSI is based on interviews with chemical industry personnel and the burden associated with reporting similar episodic releases under CERCLA section 103(a). EPA estimates that reporting of an SSI requires one hour of managerial time and one hour of technical time for a total burden of *two hours*. The technical time consists of determining if the release is reportable, briefing management, and collecting the information required for NRC reporting. The managerial time includes alerting appropriate personnel and transmitting the information required in the telephone call.

Because SSIs are defined as releases that exceed the normal range, and the normal range is defined to include all release quantities recorded during the previous operating year, EPA estimates that no more than 5 percent of the hazardous substance releases reported under the CRRR will experience an SSI in a given year.

**Other Activities** – In response to the government’s processing and evaluating the initial and follow-up reports, persons in charge of facilities may be required to: (1) provide additional information or clarify information previously submitted; and (2) accompany EPA personnel during a site inspection.

(1) **Providing Additional Information** – For some percentage of the continuous releases reported under the CRRR, the information provided in the initial and/or follow-up reports will be incomplete, incorrect, or worrisome, prompting EPA to request additional information regarding the nature and extent of the release. For example, EPA may seek additional information concerning release activity in order to better assess the risk posed by the release. EPA estimates that approximately 30 percent of the initial/follow-up reports could require submission of additional information or some level of interaction with EPA in the first and second years of reporting. Beginning in the third year of reporting, requests for additional information and further clarification of release information are assumed to be necessary only for newly reported releases. However, this analysis conservatively assumes that the percentage of reportable releases for which additional information is necessary will remain at 30 percent for all years of reporting. For each hazardous substance report that requires additional communication with EPA, industry is estimated to expend *four hours* of managerial time.

(2) **Facilitating a Site Inspection** – In extreme cases, the preliminary risk assessment of a release will indicate the need for a site inspection, allowing EPA to directly assess and evaluate the circumstances of a release and the population and environment potentially affected by the release. In addition, site inspections are conducted periodically as a compliance and enforcement measure. Site inspections are estimated to be necessary for no more than one percent of the reported continuous releases. EPA estimates that facility participation in a site inspection requires four hours of managerial time and four hours of technical time for a total burden of *eight hours*.

**Record keeping** – EPA assumes many facilities maintain a log or some other record of each hazardous substance release reported under the CRRR. Facilities may find it useful to collect and record the following information for use in demonstrating compliance with the provisions of CERCLA section 103(f)(2): (1) estimates of daily release quantities to demonstrate the continuity and stability of the release, and to establish and modify the normal range of the release; (2) documentation of the methodology and calculations used in estimating required information; and (3) documentation of the annual assessment required each year subsequent to submission of the follow-up written report. Much of the time necessary to gather these records has already been attributed to the preparation of the initial and follow-up reports, however, it is estimated that an additional *four hours* of technical time is necessary for keeping records on each hazardous substance release reported under the CRRR.

**Exhibit 1**  
**Unit Burden Hours per Respondent Information Collection Activity**

Collection Activity	When Collection Activity is Performed	Percentage of Continuous Releases that Will Require a Collection Activity	Unit Burden Hours			
			Mgt	Tech	Clerical	Total
Providing an Initial Telephone Notification	When first reporting a release	100% of new releases	1.0	2.0	0.0	<b>3.0</b>
Preparing an Initial Written Report	Within 30 days of an initial telephone notification	100% of new releases	3.0	4.0	1.0	<b>8.0</b>
Preparing a Follow-up Written Report	A year after the submission of an initial written report	100% of all second year releases	3.0	1.0	1.0	<b>5.0</b>
Conducting an Annual Evaluation of a Release	Each year beginning the year after the submission of a written follow-up report	100% of all third year and subsequent year releases	3.0	1.0	1.0	<b>5.0</b>
Reporting a Change in the Sources, Composition, or Frequency of a Release	When the sources, composition, or frequency of a release changes	5% each year of all new and current releases	4.0	4.0	1.0	<b>9.0</b>

Collection Activity	When Collection Activity is Performed	Percentage of Continuous	Unit Burden Hours			
			Mgt	Tech	Clerical	Total
Reporting Other Changes in Information	Changes in other information	10% each year of all new and current releases	1.0	1.0	0.5	2.5
Reporting an SSI in a Release	Immediately after an SSI event is noticed	5% each year of all new and current releases	1.0	1.0	0.0	2.0
Other Activities – Providing Additional Information	Upon EPA request	30% each year of all new and current releases	4.0	0.0	0.0	4.0
Other Activities – Facilitating a Site Inspection	Upon EPA request	1% each year of all new and current releases	4.0	4.0	0.0	8.0
Record keeping	Each year of a release	100% of all new and current releases	0.0	4.0	0.0	4.0

The estimated annual burden hours incurred by a “typical” facility are presented in Exhibit 2. A typical respondent is assumed to report eight continuous hazardous substance releases in year one and to experience a change in one release in the second and third years of reporting (e.g., the frequency of the release increases from three to five times a week, causing a modification in the estimated annual release amount). No other conditional activities (e.g., SSI reporting and facilitating a site inspection) are assumed to be required of the typical respondent; the inclusion of burden estimates associated with any additional conditional activities may result in a significant overestimation of the burden incurred by a typical facility.

**Exhibit 2**  
**Burden Hours for a Typical Facility\***

Collection Activity	First Year Burden Hours				Second Year Burden Hours				Third Year Burden Hours			
	Mgt	Tech	Clerical	Total	Mgt	Tech	Clerical	Total	Mgt	Tech	Clerical	Total
Providing an Initial Telephone Notification	8.0	16.0	0.0	24.0	NA	NA	NA	0.0	NA	NA	NA	0.0
Preparing an Initial Written Report	24.0	32.0	8.0	64.0	NA	NA	NA	0.0	NA	NA	NA	0.0
Preparing a Follow-up Written Report	NA	NA	NA	0.0	24.0	8.0	8.0	40.0	NA	NA	NA	0.0
Conducting an Annual	NA	NA	NA	0.0	NA	NA	NA	0.0	24.0	8.0	8.0	40.0

Evaluation of a Release												
Reporting Other Changes in Information	NA	NA	NA	<b>0.0</b>	1.0	1.0	0.5	<b>2.5</b>	1.0	1.0	0.5	<b>2.5</b>
Record keeping	0.0	32.0	0.0	<b>32.0</b>	0.0	32.0	0.0	<b>32.0</b>	0.0	32.0	0.0	<b>32.0</b>
<b>Total Burden Hours for a Typical Facility</b>	<b>32.0</b>	<b>80.0</b>	<b>8.0</b>	<b>120.0</b>	<b>25.0</b>	<b>41.0</b>	<b>8.5</b>	<b>74.5</b>	<b>25.0</b>	<b>41.0</b>	<b>8.5</b>	<b>74.5</b>

\*A “typical” respondent is assumed to report eight continuous hazardous substance releases in year one and to experience a change in one release in the second and third years (e.g., the frequency of the release per week changes each year, causing a modification in the estimated annual release amount). No other conditional activities are assumed to be required of the typical respondent.

NA = Not Applicable

## 6.b. Estimating Respondent Costs

### i. Estimating Labor Costs

The estimated cost to complete various continuous release reports required under the CRRR is a function of the time expended by industry personnel (i.e., the burden estimates presented in section 6(a)), and the hourly wage rates for the appropriate categories of labor. The hourly wage rates used for industry in this ICR are from December 2006 and were obtained from the Bureau of Labor Statistics.<sup>2</sup> For purposes of this analysis, EPA estimates an average hourly respondent labor cost of \$50.41 for managerial staff, \$22.60 for technical staff, and \$21.58 for clerical staff.

These rates reflect the employer costs for employee compensation in the United States as of December 2006 and include both employer costs for legally required benefits (e.g., social security, worker’s compensation, and unemployment insurance), other important fringe benefit categories (e.g., insurance, paid leave, retirement, and savings), and overhead and general and administrative costs. Costs associated with the burden hours presented in Section 6(a) of this ICR are shown in Exhibit 3.

Exhibit 3 presents the unit costs to industry of performing the notification, record keeping, and other activities that may be required in reporting a continuous release. The unit cost of each collection activity is calculated by multiplying the annual burden hour estimates in Exhibit 2 by the hourly wage rate for the appropriate labor category (listed above). Exhibit 4 presents the annual labor cost estimated to be incurred by a typical facility. (The reporting pattern assumed for a typical facility is discussed in Section 6(a) above.)

<sup>2</sup> Bureau of Labor Statistics’ news release dated, March 27, 2007, entitled, “Employer Costs for Employee Compensation - December 2006” listed hourly compensation (wages and salaries plus fringe benefits) rates for civilian managerial, technical, and clerical workers. Therefore the wage rates used in this ICR (1049.11) include salaries, fringe benefits, overhead costs and general and administrative costs as of December 2006.

## Exhibit 3

## Unit Labor Cost per Respondent Information Collection Activity

Collection Activity	Burden Hours			Unit Labor Cost
	Managerial/hr \$50.41	Technical/hr \$22.60	Clerical/hr \$21.58	
Providing an Initial Telephone Notification	1.0	2.0	0.0	\$95.61
Preparing an Initial Written Report	3.0	4.0	1.0	\$263.21
Preparing a Follow-up Written Report	3.0	1.0	1.0	\$195.41
Conducting an Annual Evaluation of a Release	3.0	1.0	1.0	\$195.41
Reporting a Change in the Sources, Composition, or Frequency of a Release	4.0	4.0	1.0	\$313.62
Reporting Other Changes in Information	1.0	1.0	0.5	\$83.80
Reporting an SSI in a Release	1.0	1.0	0.0	\$73.01
Other Activities – Providing Additional Information	4.0	0.0	0.0	\$201.64
Other Activities – Facilitating a Site Inspection	4.0	4.0	0.0	\$292.04
Record keeping	0.0	4.0	0.0	\$90.40

## Exhibit 4

## Annual Labor Costs for a Typical Facility\*

Collection Activity	Annual Burden Hours			Annual Labor Costs		
	Managerial/hr \$50.41	Technical/hr \$22.60	Clerical/hr \$21.58	First Year	Second Year	Third Year
Providing an Initial Telephone Notification	8	16	0	\$764.88	NA	NA
Preparing an Initial Written Report	24	32	8	\$2,105.68	NA	NA

Preparing a Follow-up Written Report	24	8	8	NA	\$1,563.28	NA
Conducting an Annual Evaluation of a Release	24	8	8	NA	NA	\$1,563.28
Reporting Other Changes in Information	1	1	0.5	NA	\$83.80	\$83.80
Record keeping	0	32	0	\$723.20	\$723.20	\$723.20
<b>Total Labor Costs for a Typical Facility</b>				<b>\$3,593.76</b>	<b>\$2,370.28</b>	<b>\$2,370.28</b>

\*A “typical” respondent is assumed to report **eight** continuous hazardous substance releases in year one and to experience a change in **one release in the second and third years** (e.g., the frequency of the release per week changes each year, causing a modification in the estimated annual release amount). No other conditional activities are assumed to be required of the typical respondent.

NA = Not Applicable

## ii. Estimating Capital and Operations and Maintenance Costs

Capital costs usually include any produced physical good needed to provide the needed information, such as machinery, computers, and other equipment. EPA does not anticipate that respondents will incur capital costs in carrying out the information collection requirements of the CRRR.

Operating and Maintenance (O&M) costs are those costs associated with a paperwork requirement incurred continually over the life of the ICR. They are defined by the PRA as “the recurring dollar amount of cost associated with O&M or purchasing services.” The O&M costs that are incurred by industries are shown in Exhibit 5. For this ICR, O&M costs cover photocopying of report templates to be filled out for each release source (25 cents per page) and postage and an envelope for reports sent to the Agency. There are no O&M costs associated with providing the initial telephone notification to the Agency or reporting an SSI under the CRRR. Each written report, the initial written report, the follow-up written report, changes in sources, composition, or frequency of release report, and other changes in information report, are assumed to require five pages. Requests for additional information by the Agency will vary considerably in scope and length, depending on the nature of the request, however, it is estimated that it will take industry approximately 10 pages to complete the Agency’s request. The postage and mailing costs are assumed to be equal for all documents, and are calculated as \$5.12 postage and \$0.30 per envelope, totaling \$5.42 per report.<sup>3</sup>

<sup>3</sup> This assumption was revised for this renewal. The prior assumption was \$1.70 postage and \$0.30 per envelop. The new costs assume increases (\$.87) in postage and that, although not required, most respondents will mail the reports

**Exhibit 5**  
**Unit Operating and Maintenance Costs per Respondent Information Collection Activity**

Collection Activity	Unit O&M Costs		Total Unit O&M Cost per Report
	Photocopying (\$/pg) \$0.25	Mailing (\$/report) \$5	
Providing an Initial Telephone Notification	\$0.00	\$0.00	\$0.00
Preparing an Initial Written Report (5pgs/1rpt)	\$1.25	\$5.42	\$6.67
Preparing a Follow-up Written Report (5pgs/1rpt)	\$1.25	\$5.42	\$6.67
Conducting an Annual Evaluation of a Release	\$0.00	\$0.00	\$0.00
Reporting a Change in the Sources, Composition, or Frequency of a Release (5pgs/1rpt)	\$1.25	\$0.00	\$1.25
Reporting Other Changes in Information (5pgs/1rpt)	\$1.25	\$5.42	\$6.67
Reporting an SSI	\$0.00	\$0.00	\$0.00
Other Activities – Providing Additional Information (10pgs/1rpt)	\$2.50	\$5.42	\$7.92
Other Activities – Facilitating a Site Inspection	\$0.00	\$0.00	\$0.00
Record keeping (5pgs)	\$1.25	\$0.00	\$1.25

In Exhibit 6, O&M costs for a typical facility are presented.

**Exhibit 6**  
**Operating and Maintenance Costs for a Typical Facility\***

Collection Activity	Unit O&M Costs		Total Unit Cost		
	Photocopying (\$/pg) \$0.25	Mailing (\$/rpt) \$5	First Year	Second Year	Third Year
Providing an Initial Telephone Notification	\$0.00	\$0.00	NA	NA	NA
Preparing an Initial Written Report - 8 rpts @ (5pgs/1rpt)	\$1.25	\$5.42	\$53.36	NA	NA
Preparing a Follow-up Written Report - 8 rpts @ (5pgs/1rpt)	\$1.25	\$5.42	NA	\$53.36	NA
Reporting Other Changes in Information - 1 rpt @ (5pgs/1rpt)	\$1.25	\$5.42	NA	\$6.67	\$6.67
Record keeping - 8 rpts @	\$1.25	\$0.00	\$10.00	\$10.00	\$10.00

using certified (\$2.40) and return receipt (\$1.85) postal services.



(5pgs/1 rpt)					
<b>Total O&amp;M Costs for a Typical Facility</b>			<b>\$63.36</b>	<b>\$70.03</b>	<b>\$16.67</b>

\*A "typical" respondent is assumed to report **eight** continuous hazardous substance releases in year one and to experience a change in **one release in the second and third years** (e.g., the frequency of the release per week changes each year, causing a modification in the estimated annual release amount). No other conditional activities are assumed to be required of the typical respondent.

NA = Not Applicable

Annual labor and O&M costs incurred by the regulated community are summarized in Exhibit 7.

**Exhibit 7**  
**Unit Labor and Operating and Maintenance Costs per Respondent Information Collection Activity**

Collection Activity	Unit Labor Cost	Unit O&M Cost	Total Unit Costs
Providing an Initial Telephone Notification	\$95.61	\$0.00	\$95.61
Preparing an Initial Written Report	\$263.21	\$6.67	\$269.88
Preparing a Follow-up Written Report	\$195.41	\$6.67	\$202.08
Conducting an Annual Evaluation of a Release	\$195.41	\$0.00	\$195.41
Reporting a Change in the Sources, Composition, or Frequency of a Release	\$313.62	\$1.25	\$314.87
Reporting Other Changes in Information	\$83.80	\$6.67	\$90.47
Reporting an SSI in a Release	\$73.01	\$0.00	\$73.01
Other Activities – Providing Additional Information	\$201.64	\$7.92	\$209.56
Other Activities – Facilitating a Site Inspection	\$292.04	\$0.00	\$292.04
Record keeping	\$90.40	\$1.25	\$91.65

In Exhibit 8<sup>4</sup>, annual labor and O&M costs for a typical facility are presented.

**Exhibit 8**  
**Labor and Operating and Maintenance Costs for a Typical Facility\***

Collection Activity	Total Labor Costs			Total O&M Costs			Total Costs		
	First Year	Second Year	Third Year	First Year	Second Year	Third Year	First Year	Second Year	Third Year

<sup>4</sup> Exhibit 8 does not include capital costs because there is no capital costs associated with implementing the regulations of the CRRR.

Providing an Initial Telephone Notification	\$764.88	NA	NA	NA	NA	NA	\$764.88	NA	NA
Preparing an Initial Written Report	\$2,105.68	NA	NA	\$53.36	NA	NA	\$2,159.04	NA	NA
Preparing a Follow-up Written Report	NA	\$1,563.28	NA	NA	\$53.36	NA	NA	\$1,616.64	NA
Conducting Annual Evaluations	NA	NA	\$1,563.28	NA	NA	NA	NA	NA	\$1,563.28
Reporting Other Changes in Information	NA	\$83.80	\$83.80	NA	\$6.67	\$6.67	NA	\$90.47	\$90.47
Record keeping	\$723.20	\$723.20	\$723.20	\$10.00	\$10.00	\$10.00	\$733.20	\$733.20	\$733.20
<b>Total Costs for a Typical Facility</b>	<b>\$3,593.76</b>	<b>\$2,370.28</b>	<b>\$2,370.28</b>	<b>\$63.36</b>	<b>\$70.03</b>	<b>\$16.67</b>	<b>\$3,657.12</b>	<b>\$2,440.31</b>	<b>\$2,386.95</b>

\*A "typical" respondent is assumed to report **eight** continuous hazardous substance releases in year one and to experience a change in **one release in the second and third years** (e.g., the frequency of the release per week changes each year, causing a modification in the estimated annual release amount). No other conditional activities are assumed to be required of the typical respondent.

NA = Not Applicable

### 6.c. Estimating Agency Burden and Cost

To comply with the provisions of the CRRR, Federal government authorities perform the following activities (see also Section 5(a) of this ICR): (1) process initial telephone notification; (2) process initial written report; (3) process follow-up written report; (4) process change in the sources, composition or frequency of release reports; (5) process other changes in information; (6) process SSI reports; and (7) conduct other necessary activities (obtain additional information, conduct site inspection). The estimated burden to the Federal government for completing each of these CRRR-mandated activities is based on the CRRR economic impact analysis. The CRRR Economic Impact is available in rule making Superfund Docket Number 103(f)CR - 4-8.

Exhibit 9 presents the estimated burden-hours and unit cost associated with the Federal government's processing and evaluation of the various continuous release reports, as well as the burden and cost associated with any other government initiated activities that may involve the collection of information. The unit cost estimates presented in Exhibit 9 are derived by multiplying the applicable burden estimates by the average hourly wage rate for government employees. Based

on the 2007 GS pay schedule, EPA estimates an average hourly labor cost of \$43.17 for the average Federal government employee.<sup>5</sup> A full description of the basis for each government burden estimate is provided in the remainder of this section.

**Process Initial Telephone Notification** – EPA estimates that the NRC requires *30 minutes (0.5 hours)* to process the information provided in the initial telephone call. The first year unit cost associated with *processing the initial telephone call* is \$21.58.

**Process Initial Written Report** – Government authorities review initial written and follow-up reports to become familiar with the nature and extent of the release, to determine if the release qualifies for reduced reporting under CERCLA section 103(f)(2), and to assess the hazards to public health and welfare and the environment. EPA estimates that the preliminary evaluation of the release requires on average, *one and one half hour* of government time. The costs of processing and evaluating the initial written report are incurred in the first year of reporting. Therefore, the *unit cost for processing and evaluating the initial written report* is \$64.75.

**Process Follow-up Written Report** -- Within one year of submitting the initial written report, facilities must submit a written follow-up report to update and confirm previously submitted information. The follow-up report provides EPA with a more accurate baseline against which to evaluate both the threat posed by the release and the impact that SSIs in the release may have on public health and welfare and the environment. The activities necessary to reevaluate the continuous release with the newly submitted follow-up report are assumed to be identical to those required to process and evaluate the initial written report, *one and a half hour*. The costs associated with the follow-up written report, however, are incurred in the second year of reporting. Therefore, the *unit cost for processing and evaluating the follow-up written report* is \$64.75.

**Process a Change in the Sources, Composition, or Frequency of a Release Report** – After initial notification reports have been submitted for a release and reporting under section 103(f)(2) has commenced, EPA must be notified of any changes in release information previously submitted. Any change in the sources, composition, or frequency of a hazardous substance release constitutes a new release. Thus, any facility experiencing a change in the sources, composition, or frequency of a continuous release must complete the initial notification process for the new release. Government activities associated with new release reports consist of the processing and evaluation of the initial telephone and initial written reports, *2 hours*. The applicable unit cost is *\$86.34 per new continuous release report*.

**Process Other Changes in Information** – For changes in a release other than a change in the sources, composition, or frequency, the person in charge must notify the EPA Region by submitting a letter presenting the updated information and explaining the reasons for the change.

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<sup>5</sup> This hourly wage estimate was calculated by summing the basic hourly wage rate for a GS-12 step 1 government employee in 2007 (\$26.98) and the hourly monetary value of the representative employee's fringe benefits (assumed to be the basic hourly wage rate multiplied by 60 percent).

EPA estimates that processing a letter of changed information requires approximately *30 minutes (i.e., 0.50 hours)* of government time. This estimate consists of the time necessary evaluate the release in light of the changed information. The shorter evaluation time is assumed because it is necessary to evaluate only the incremental change in the risk using previous assessments of the release (assumed to be on file) as a baseline. The applicable unit cost is *\$21.58 per changes* in a release report.

**Process an SSI (Statistically Significant Increase) Report** – SSIs are episodic releases and must be reported immediately to the NRC. Release quantities in excess of the normal range have not been previously reported and evaluated and, thus, warrant immediate reporting. Upon receiving notification of an SSI, the NRC will record the SSI information in the NRC data base (15 minutes) and notify the appropriate EPA Region of the SSI report (15 minutes). Upon notification from the NRC (15 minutes), EPA will evaluate the potential hazard posed by the release in light of the SSI (30 minutes). Thus, the Federal government is estimated to require *one hour and fifteen minutes (1.25 hours)* of government time to process and evaluate each SSI reported under the CRRR. The applicable cost is *\$53.96 per SSI Report*.

**Other Activities** – For some percentage of continuous releases, the information provided in the initial and/or follow-up reports will be incomplete, incorrect, or worrisome, prompting EPA to request *additional information* concerning the release and its associated hazard. For example, additional information may be necessary to confirm the continuity and stability of the release or to better assess the risk posed by the release. EPA estimates that the process of requesting and reviewing additional information concerning a continuous release requires *2.0 hours* of government time. The applicable unit cost is *\$86.34 per request and review* of additional information.

In extreme cases, the preliminary risk assessment of a release will suggest the need for a *site inspection*, allowing EPA to directly assess and evaluate the circumstances of a release and the population and environment potentially affected by the release. In addition, site inspections are conducted periodically as a compliance and enforcement measure. EPA estimates that site inspections will require *eight hours* of government time, including one hour allocated for the EPA Region to communicate its concerns and findings to the appropriate SERC and LEPC, and will cost *\$345.34*.

**Exhibit 9**  
**Unit Burden Hours and Costs Incurred by the**  
**Government per Information Collection Activity**

Collection Activity	Burden Hours (\$/hr) \$43.17	Unit Cost
Process Initial Telephone Notification	0.50	\$21.58
Process Initial Written Report	1.50	\$64.75

Process Follow-up Written Report	1.50	\$64.75
Process a Change in the Sources, Composition, or Frequency of a Release Report	2.00	\$86.34
Process Other Changes in Information	0.50	\$21.58
Process an SSI Report	1.25	\$53.96
Other Activities – Obtaining Additional Information	2.00	\$86.34
Other Activities – Conducting a Site Inspection	8.00	\$345.34

#### 6.d. Estimating the Respondent Universe and Total Burden and Cost

The estimates presented in this ICR regarding the number of facilities and hazardous substance releases affected by the CRRR were computed using the number of CR-ERNS notifications made by the NRC to each respective region over the years 2004, 2005, and 2006 as reported by the NRC. The number of reports to be filed in the next three years is computed from the total number of reports already filed and reflects the number of annual reports in recent years. EPA has estimated that each affected facility has 8 continuous releases above the releases' RQs. Exhibit 10 summarizes the estimated number of facilities and hazardous substance releases already affected by the CRRR. The change report adjustment reflects 10% of the total number of facilities and reports for all regions.

#### **Exhibit 10** **Number of Facilities and Hazardous Substance Releases Already Affected by the CRRR**

	<b>Total Estimated Number of Facilities with Continuous Releases</b>	<b>Estimated Number of Reportable Continuous Releases (3 years)</b>
EPA Region 1	148	1,184
EPA Region 2	158	1,264
EPA Region 3	271	2,168
EPA Region 4	833	6,664
EPA Region 5	619	4,952
EPA Region 6	766	6,128
EPA Region 7	544	4,352
EPA Region 8	233	1,864
EPA Region 9	181	1,448
EPA Region 10	187	1,496
Minus Change Reports (10%)	-394	-3,152

<b>Total in CR-ERNS</b>	<b>3,546</b>	<b>28,368</b>
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Exhibit 11 presents the estimate for the number of facilities and hazardous substance releases that will be affected by the CRRR in the next three years. The estimate is based on an expected 7.5% average annual percent increase in facilities (see 6(f)) adjusted from the number of continuous release notifications reported by the NRC for 2006.

**Exhibit 11**  
**Number of Facilities and Hazardous Substance Releases**  
**That Will Be Affected by the CRRR in the Next Three Years**

	<b>Total Estimated Number of Facilities with Continuous Releases</b>	<b>Estimated Number of Reportable Continuous Releases</b>
Estimated New Releases in the First Year	19	155
Estimated New Releases in the Second Year	21	166
Estimated New Releases in the Third Year	22	179
Total Over Next Three Years	63	500
<b>Total in CR-ERNS After Three Years</b>	<b>3,609</b>	<b>28,868</b>

6.e. Bottom Line Burden Hours and Cost Tables

i. Respondent Tally

The total estimated and annual burden hours and costs incurred by industry affected by the CRRR are presented in Exhibit 12. The total and annual hours and costs incurred by industry are calculated over a three year period.

## Exhibit 12

## Annual Burden Hours and Costs Incurred by Industry

Collection Activity	# of Reported Releases that Require the Collection Activity Over Three Years			Unit Burden Hours	Unit Labor Costs	Unit O&M Costs	Burden Hours Over Three Years			Labor Cost Over Three Years			O&M Costs Over Three Years		
	1st Year	2nd Year	3rd Year				1st Year	2nd Year	3rd Year	1st Year	2nd Year	3rd Year	1st Year	2nd Year	3rd Year
Providing Initial Telephone Notification	155	166	179	3.00	\$95.61	\$0.00	464	499	537	\$14,800	\$15,910	\$17,104	\$0	\$0	\$0
Preparing Initial Written Report	155	166	179	8.00	\$263.21	\$6.67	1,238	1,331	1,431	\$40,745	\$43,801	\$47,086	\$1,033	\$1,110	\$1,193
Preparing Follow-up Written Report	574	155	166	5.00	\$195.41	\$6.67	2,870	774	832	\$112,165	\$30,249	\$32,518	\$3,829	\$1,033	\$1,110
Conducting Annual Evaluations	24,311	24,885	25,040	5.00	\$195.41	\$0.00	121,555	124,425	125,199	\$4,750,613	\$4,862,778	\$4,893,027	\$0	\$0	\$0
Reporting a Change in the Sources, Composition, or Frequency of a Release	1,426	1,434	1,443	9.00	\$313.62	\$1.25	12,835	12,910	12,991	\$447,266	\$449,876	\$452,681	\$1,783	\$1,793	\$1,804
Reporting Changes in Other Information	2,852	2,869	2,887	2.50	\$83.80	\$6.67	7,131	7,172	7,217	\$239,021	\$240,416	\$241,915	\$19,025	\$19,136	\$19,255
Reporting an SSI	1,426	1,434	1,443	2.00	\$73.01	\$0.00	2,852	2,869	2,887	\$104,122	\$104,730	\$105,383	\$0	\$0	\$0
Other Activities— Additional Information	8,557	8,607	8,660	4.00	\$201.64	\$7.92	34,227	34,427	34,642	\$1,725,401	\$1,735,468	\$1,746,289	\$67,770	\$68,166	\$68,591
Other Activities— Site Inspection	285	287	289	8.00	\$292.04	\$0.00	2,282	2,295	2,309	\$83,298	\$83,784	\$84,306	\$0	\$0	\$0
Record keeping	28,523	28,689	28,868	4.00	\$90.40	\$1.25	114,091	114,757	115,472	\$2,578,461	\$2,593,505	\$2,609,676	\$35,654	\$35,862	\$36,085

<b>Total</b>							299,546	301,460	303,517	\$10,095,893	\$10,160,516	\$10,229,985	\$129,092	\$127,098	\$128,038
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ii. The Agency Tally

Exhibit 13 presents the total and annual estimated burden hours and costs incurred by government authorities as a result of the CRRR over a three year period.

## Exhibit 13

## Annual Burden Hours and Costs Incurred by Government

Collection Activity	# of Reported Releases Estimated to Require the Collection Activity			Unit Burden Hours	Unit Cost	Burden Hours Over Three Years			Cost Over Three Years		
	Over Three Years					1st Year	2nd Year	3rd Year	1st Year	2nd Year	3rd Year
	1st Year	2nd Year	3rd Year								
Processing Initial Telephone Notification	155	166	179	0.50	\$21.58	77	83	89	\$3,341	\$3,592	\$3,861
Processing Initial Written Report	155	166	179	1.50	\$64.75	232	250	268	\$10,024	\$10,775	\$11,584
Processing Follow-up Written Report	574	155	166	1.50	\$64.75	861	232	250	\$37,168	\$10,024	\$10,775
Processing a Change in the Sources, Composition, or Frequency of a Release Report	1,426	1,434	1,443	2.00	\$86.34	2,852	2,869	2,887	\$123,127	\$123,846	\$124,618
Processing Other Change in Information	2,852	2,869	2,887	0.50	\$21.58	1,426	1,434	1,443	\$61,564	\$61,923	\$62,309
Processing an SSI Report	1,426	1,434	1,443	1.25	\$53.96	1,783	1,793	1,804	\$76,955	\$77,403	\$77,886
Other Activities—Obtaining Additional Information	8,557	8,607	8,660	2.00	\$86.34	17,114	17,214	17,321	\$738,763	\$743,073	\$747,707
Other Activities—Site Inspection	285	287	289	8.00	\$345.34	2,282	2,295	2,309	\$98,502	\$99,076	\$99,694
<b>Total</b>						26,627	26,170	26,372	\$1,149,443	\$1,129,713	\$1,138,434

## iii. Variations in the Annual Bottom Line

Exhibit 14 summarizes the estimated burden hours and costs incurred by industry. The bottom line burden to industry is approximately 299,546 hours for the first year and 301,460, and 303,517 hours for the second and third years, respectively. The bottom line industry labor costs are approximately \$10,095,893, \$10,160,516, and \$10,229,985 for the first, second, and third years, respectively. The bottom line industry O&M costs are approximately \$129,092, \$127,098, and \$128,038 for the first, second, and third years, respectively. The average burden hour for industry over a three year period is 301,508, an average labor cost of \$10,162,131 and O&M cost of \$128,076.

**Exhibit 14**  
**Summary of Burden Hours and Costs Incurred by Industry**

	<b>First Year</b>	<b>Second Year</b>	<b>Third Year</b>	<b>Average (over a three year period)</b>
<b>Total Number of Respondents</b>	3,565	3,586	3,609	3,587
<b>Reporting Burden Hours</b>	185,455	186,703	188,044	186,734
<b>Record Keeping Burden Hours</b>	114,091	114,757	115,472	114,773
<b>Total Burden Hours</b>	299,546	301,460	303,517	301,508
<b>Total Labor Costs (thousand \$)</b>	\$10,096	\$10,161	\$10,230	\$10,162
<b>O&amp;M Costs Reporting (thousand \$)</b>	\$93	\$91	\$92	\$92
<b>O&amp;M Costs Record Keeping (thousand \$)</b>	\$36	\$36	\$36	\$36
<b>Total O&amp;M Costs (thousand \$)</b>	\$129	\$127	\$128	\$128

Exhibit 15 summarizes the estimated burden hours and costs incurred by government. The bottom line burden to the government is approximately 26,627 hours for the first year, 26,170 for the second, and 26,372 for the third year. The bottom line cost to the government is approximately \$1,149,443, \$1,129,713, and \$1,138,434, respectively. The average burden hour for the government over a three year period is 26,390 hours, at an average annual cost of \$1,139,197.

**Exhibit 15**  
**Summary of Burden Hours and Costs Incurred by Government**

	<b>First Year</b>	<b>Second Year</b>	<b>Third Year</b>	<b>Annual Average</b>
<b>Total Burden Hours</b>	26,627	26,170	26,372	26,390
<b>Total Cost (thousand \$)</b>	\$1,149	\$1,130	\$1,138	\$1,139

#### 6.f. Reasons for Change in Burden

This ICR estimates an **increase** in the burden incurred by industry, as a result of compliance with the CRRR, from 284,154 to 301,508 estimated average burden hours. This **increase** in burden results primarily from the use of data on the actual number of continuous release reports from several regions and applying a growth rate consistent with prior years reporting. The average annual percent increase in facilities in the previous ICR was approximately 7.5%. The same percent increase was assumed for this ICR. The unit burden hours per respondent information collection activity (Exhibit 1) remains the same as the previous ICR.

#### 6.g. Burden Statement

The reporting and record keeping burden for this collection of information is estimated to average approximately 84<sup>6</sup> hours per affected facility (301,508 total burden hours/3,587 affected facilities), or 10.5<sup>7</sup> hours per response (where we estimate 8 responses/facility - see note to Exhibit 6), including determining if the hazardous substance release qualifies for reporting under the CRRR, gathering and maintaining the required information, and completing and reviewing the written reports. Burden means the total time, effort, or financial resources expended by persons to generate, maintain, retain, or disclose or provide information to or for a Federal agency. This includes the time needed to review instructions; develop, acquire, install, and utilize technology and systems for the purposes of collecting, validating, and verifying information, processing and maintaining information, and disclosing and providing information; adjust the existing ways to comply with any previously applicable instructions and requirements; train personnel to be able to respond to a collection of information; search data sources; complete and review the collection of information; and transmit or otherwise disclose the information. An agency may not conduct or sponsor, and a person is not required to respond to, a collection of information unless it displays a currently valid OMB control number. The OMB control numbers for EPA's regulations are listed in 40 CFR part 9 and 48 CFR chapter 15.

To comment on the Agency's need for this information, the accuracy of the provided burden estimates, and any suggested methods for minimizing respondent burden, including the use of automated collection techniques, EPA has established a public docket for this ICR under Docket ID No. EPA-HQ-SFUND-2007-0278, which is available for public viewing at the Superfund Docket in the EPA Docket Center (EPA/DC), EPA West, Room 3334, 1301 Constitution Ave., NW, Washington, DC. The EPA/DC Public Reading Room is open from 8:30 a.m. to 4:30 p.m., Monday through Friday, excluding legal holidays. The telephone number for the Reading Room is 202-

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<sup>6</sup> 84 hrs/facility is further broken out to 52 hours for reporting (186,734 reporting burden hours/3,587 affected facilities) and 32 hours for record keeping (114,773 record keeping hours/3,587 affected facilities) <sup>7</sup> 6.5 hours for reporting and 4 for record keeping.

566-1744, and the telephone number for the Superfund Docket is 202-566-0276. An electronic version of the public docket is available at [www.regulations.gov](http://www.regulations.gov). Use [www.regulations.gov](http://www.regulations.gov) to obtain a copy of the draft collection of information, submit or view public comments, access the index listing of the contents of the docket, and to access those documents in the public docket that are available electronically. Once in the system, select "search," then key in the docket ID number identified above. Also, you can send comments to the Office of Information and Regulatory Affairs, Office of Management and Budget, 725 17th Street, NW, Washington, DC 20503, Attention: Desk Office for EPA. Please include the EPA Docket ID No. EPA-HQ-SFUND-2007-0278 and OMB control number 2050-0086 in any correspondence.

APPENDIX A  
Phone-Log Summaries

The following calls were made between November 20, 2007 and January 10, 2008. The companies were selected from the universe of facilities for which a continuous release notification was made. Persons responsible for making notifications were queried about the internal process and procedures taken at the facility between the time a release is observed and a call is made to the NRC and through the 30 day follow-up report, one year anniversary report and any additional reports required that resulted from changes to the continuous release. Although the some of the representatives indicated longer periods of time to complete their reporting obligations, EPA did not receive any comments from the public that our burden estimates are substantially out of line and needing adjustment. Therefore, EPA concludes that these phone interviews were outliers and will not change the burden estimates for this renewal.

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International Paper  
Private Enterprise  
Ticonderoga, NY  
Incident Report #848399

On September 10, 2007 a representative from International Paper (IP) called the NRC to report a continuous release of acrolein. The IP representative indicated that EPA's CERCLA website is excellent and she simply "drills" down to find the report that she needs. She uses optional EPA forms to report to the State of New York, which has different trigger points than EPA. She indicated that CERCLA reporting is a little difficult because CERCLA has different reporting schedules.

The IP representative indicated that IP has an internal compliance calendar and reporting system, so the resources are already in place for reporting purposes, She indicated for the September 10th report that they spent an additional (incremental) 2-5 hours of technical time for the report. For the compliance calendar and reporting system, management, technical and clerical time is required.

We would emphasize that the discussion focused on one chemical at one IP facility.

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Doswell Ltd. Partnership  
Power Plant  
Ashland, VA  
Incident Report #853424

On November 2, 2007 a representative from Doswell Ltd. Partnership reported an initial continuous release of nitrogen oxides to the NRC. In a telephone interview with two representatives from Doswell, the representatives commented that the reporting was much simpler than in 2001 when they reported on ammonia releases. The process is

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much more efficient and user friendly.

For the initial call, they estimated the burden at 4 hours; the ICR estimates 3 hours. They estimated 4 - 5 hours for the initial written report; the ICR estimates 8 hours. Their concern is that they are spending one hour per week to manage data, total 52 hours annually in addition to the initial contact and initial report. They indicated that they would not otherwise collect and manage these data except for CERCLA / CRRR.

Although the contact process with NRC is more efficient, the total burden is much greater when considering weekly data compilation and management.

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Bowen Steam Electric Generating Plant  
Facility of the Southern Company  
Private Enterprise  
Cartersville, GA  
Incident Report #848088

On September 7, 2007 a representative from Bowen Steam Electric Generating Plant called the NRC and reported a statistically significant increase and a change in the normal range (when ammonia flu gas conditioning was added) that is releasing into the air due to normal operating procedures.

The representative estimated that three different people were involved in the report, one at the Southern Company. She estimated that the total effort was at least 5 hours. The representative indicated that she personally spent 2 hours on the report, 2 hours for the individual at HQ Southern Company, another individual at the facility spent at least 1 hour. The ICR estimates 2 hours for this report.

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National Co-Op Refinery Association  
Private Enterprise  
McPherson, KS  
Incident Report #854014

On November 8, 2007 a representative from National Co-Op Refinery Association called the NRC to report, an update to their continuous release as there is a change in source / composition. The estimated burden is 9 hours for reporting a change in sources, composition, or frequency of the release. The representative indicated that the actual burden level is a multiple of this estimate. For this particular report, the representative estimates that this report required 4 work days at 8 hours per day or about 32 hours of management / technical plus an hour of clerical time.