# Supporting Statement Part A Paperwork Reduction Act Submission

## National Land Remote Sensing Education, Outreach and Research Program

OMB Control Number: 1028-NEW Expiration Date: TBD

**Terms of Clearance: None** 

#### **General Instructions**

A Supporting Statement, including the text of the notice to the public required by 5 CFR 1320.5(a)(i)(iv) and its actual or estimated date of publication in the Federal Register, must accompany each request for approval of a collection of information. The Supporting Statement must be prepared in the format described below, and must contain the information specified in Section A below. If an item is not applicable, provide a brief explanation. When statistical methods are used, Section B of the Supporting Statement must be completed. OMB reserves the right to require the submission of additional information with respect to any request for approval.

#### A. Justification

Explain the circumstances that make the collection of information necessary.
 Identify any legal or administrative requirements that necessitate the collection.
 Attach a copy of the appropriate section of each statute and regulation mandating or authorizing the collection of information.

The Land Remote Sensing (LRS) Program of the U.S. Geological Survey (USGS) Geography discipline is soliciting applications from qualified Educational Institutions, State and Local Governments, and Non-profit Organizations (NPOs) for a National Land Remote Sensing Education Outreach and Research Program (NLRSEORP). This effort involves the development of a U.S. national consortium in building the capability to receive, process and archive remotely sensed data for the purpose of providing access to university and State organizations in a ready to use form, and to expand the science of remote sensing through education, research / applications development and outreach in areas such as environmental monitoring, climate change research, natural resource management and disaster analysis.

Land Remote Sensing Policy Act -- Public Law 102-555, signed October 28, 1992 authorizes and encourages the Secretaries of Interior and Agriculture to conduct programs of research and development in the applications of remote sensing, using funds appropriated for such purposes. Response to this request is required to obtain and retain a grant, under the Consolidated Appropriations Act, 2008 Public Law 100-161. On page 1241 under Department of the Interior, USGS, Geographic Research, Investigations, and Remote Sensing, the Act states "A total of \$1,000,000 is provided for the national cooperative geographic information system mapping effort."

2. Indicate how, by whom, and for what purpose the information is to be used. Except

for a new collection, indicate the actual use the agency has made of the information received from the current collection. [Be specific. If this collection is a form or a questionnaire, every question needs to be justified.]

Respondents are submitting proposals to acquire funding for a National (U.S.) program to promote the uses of space-based land remote sensing data and technologies through education and outreach at the State and local level and through university based and collaborative research projects. The information collected will ensure that sufficient and relevant information is available to evaluate and select a proposal for funding. A panel of USGS geography program managers and scientists will review each proposal to evaluate the technical merit, requirements, and priorities identified in the program's call for proposals.

The final report will be used by the USGS NLRSEORP Program Coordinator and senior leadership at USGS to evaluate current year success and to inform the public (through public presentations and similar means) of USGS-NLRSEORP Program successes and areas that need improvement.

The NLRSEORP will use Standard Forms 424, 424a, and 424b. Applicants will submit proposals for funding in response to Notices of Funding Availability that we publish on Grants.gov and our program web pages. Applicants submit a proposal through Grants.gov. We collect the following information under each Notice of Funding Availability (NOFA):

- A. Proposal Information Summary. This summary is mandatory for all proposals.
- B. <u>Abstract</u>. The abstract shall be no longer than one single-spaced page. It shall include identification of the problem, a summary of the approach, project objectives, anticipated results, and the implications of the project results.
- C. <u>Detailed Budget</u>. The detailed proposed budget shall be keyed to the Budget Summary. Non-federal funds available to support the project may be reflected in the detailed budget or the SF 424, as appropriate.
- 3. Describe whether, and to what extent, the collection of information involves the use of automated, electronic, mechanical, or other technological collection techniques or other forms of information technology; e.g., permitting electronic submission of responses, and the basis for the decision for adopting this means of collection. Also describe any consideration of using information technology to reduce burden [and specifically how this collection meets GPEA requirements].

For the FY 2009 funding cycle all proposals must be submitted electronically via Grants.gov (http://www.grants.gov). Hard/paper submissions will not be accepted.

4. Describe efforts to identify duplication. Show specifically why any similar information already available cannot be used or modified for use for the purposes described in Item 2 above.

Due to the unique nature of this program and authorizing legislation no other Federal agency collects this information. No duplication will occur.

5. If the collection of information impacts small businesses or other small entities, describe the methods used to minimize burden.

We have made efforts to keep the amount of information requested to a minimum for all of our applicants. The information has to be sufficient to fulfill the requirements of the authorizing statutes, as well as sufficient to make a competitive funding decision. We do not believe the amount of information requested will have a significant impact on small entities, as they will be providing the minimum amount of information needed to compete for financial assistance under these programs.

6. Describe the consequence to Federal program or policy activities if the collection is not conducted or is conducted less frequently, as well as any technical or legal obstacles to reducing burden.

Failure to collect the information or collecting the information less frequently would hinder universities and state organizations from maximizing use of USGS remotely sensed products. Additionally, such failure would result in a lost opportunity to expand the science of remote sensing through education, research / applications development and outreach in areas such as environmental monitoring, climate change research, natural resource management and disaster analysis.

- 7. Explain any special circumstances that would cause an information collection to be conducted in a manner:
  - requiring respondents to report information to the agency more often than quarterly;
  - \* requiring respondents to prepare a written response to a collection of information in fewer than 30 days after receipt of it;
  - requiring respondents to submit more than an original and two copies of any document:
  - \* requiring respondents to retain records, other than health, medical, government contract, grant-in-aid, or tax records, for more than three years;
  - \* in connection with a statistical survey, that is not designed to produce valid and reliable results that can be generalized to the universe of study;
  - \* requiring the use of a statistical data classification that has not been reviewed and approved by OMB;
  - \* that includes a pledge of confidentiality that is not supported by authority established in statute or regulation, that is not supported by disclosure and data security policies that are consistent with the pledge, or which unnecessarily impedes sharing of data with other agencies for compatible confidential use; or
  - \* requiring respondents to submit proprietary trade secrets, or other confidential information unless the agency can demonstrate that it has instituted procedures to protect the information's confidentiality to the extent permitted by law.

There are no circumstances that require us to collect the information in a manner inconsistent with OMB guidelines.

8. If applicable, provide a copy and identify the date and page number of publication in the Federal Register of the agency's notice, required by 5 CFR 1320.8(d), soliciting comments on the information collection prior to submission to OMB. Summarize public comments received in response to that notice [and in response to the PRA statement associated with the collection over the past three years] and describe actions taken by

the agency in response to these comments. Specifically address comments received on cost and hour burden.

Describe efforts to consult with persons outside the agency to obtain their views on the availability of data, frequency of collection, the clarity of instructions and recordkeeping, disclosure, or reporting format (if any), and on the data elements to be recorded, disclosed, or reported. [Please list the names, titles, addresses, and phone numbers of persons contacted.]

Consultation with representatives of those from whom information is to be obtained or those who must compile records should occur at least once every 3 years — even if the collection of information activity is the same as in prior periods. There may be circumstances that may preclude consultation in a specific situation. These circumstances should be explained.

On April 29, 2008, we published a Federal Register notice (73 FR 23268) announcing that we would submit this information collection to OMB for approval. The notice provided a 60-day public comment period ending on June 30, 2008. We did not receive any comments in response to this notice.

In addition to our Federal Register Notice, we solicited comments from several potential applicants about the clarity of instruction, the annual hour burden for the application materials and the interim and final reports.

All respondents said that the application instructions were clear. The respondents also concurred with our estimated burden time for the application to be about 24 hours. And ten total hours to prepare the interim and final reports. We believe that this results in the time it takes each applicant to prepare and present the information in the form of an application and the time that it takes to receive supporting feedback (i.e. peer-reviews and letters of support). However, Mr. Hund, specifically mentioned that his agency has a similar process [the NOAA Broad Area Announcement (BAA)] and it typically take applicants 30-60 days to form a team and prepare a proposal for a \$5 million dollar grant. He also suggested giving the grantee at least 1-2 weeks to write the interim and final reports. Based previous experiences with other grant application processes in our Agency we did not adjust our burden estimate in the manner suggested by Mr. Hund. It is our experience that it generally takes 18-30 hours to prepare a proposal package for USGS related grants. Therefore based on this feedback our experience we maintain that the estimated burden to prepare the proposal and application is about 24 hours. All respondents reported that the time to prepare the interim and final reports seemed sufficient and they did not suggest adjusting the estimated hours for this part of the collection.

### **Individuals Contacted Outside the Agency**

List the names, titles, addresses, and phone numbers of persons contacted.

- 1. Malka Pattison, Department of the Interior 703-648-5744
- 2. Erik Hund, NOAA Coastal Services Center 843-740-1280
- 3. Greg J. Arthaud, Ph.D. USDA Forest Service 703-605-4198

9. Explain any decision to provide any payment or gift to respondents, other than remuneration of contractors or grantees.

No payments or gifts are other than the remuneration of grantees.

10. Describe any assurance of confidentiality provided to respondents and the basis for the assurance in statute, regulation, or agency policy.

No assurance of confidentiality is given to respondents. We will protect information from respondents considered proprietary under the Freedom of Information Act (5 U.S.C. 552) and its implementing regulations (43 CFR part 2), and under regulations at 30 CFR 250.197, "Data and information to be made available to the public or for limited inspection." We intend to release the project abstracts and primary investigators for awarded/funded projects only.

11. Provide additional justification for any questions of a sensitive nature, such as sexual behavior and attitudes, religious beliefs, and other matters that are commonly considered private. This justification should include the reasons why the agency considers the questions necessary, the specific uses to be made of the information, the explanation to be given to persons from whom the information is requested, and any steps to be taken to obtain their consent.

No questions of a "sensitive" nature will be asked.

- 12. Provide estimates of the hour burden of the collection of information. The statement should:
  - \* Indicate the number of respondents, frequency of response, annual hour burden, and an explanation of how the burden was estimated. Unless directed to do so, agencies should not conduct special surveys to obtain information on which to base hour burden estimates. Consultation with a sample (fewer than 10) of potential respondents is desirable. If the hour burden on respondents is expected to vary widely because of differences in activity, size, or complexity, show the range of estimated hour burden, and explain the reasons for the variance. Generally, estimates should not include burden hours for customary and usual business practices.
  - \* If this request for approval covers more than one form, provide separate hour burden estimates for each form and aggregate the hour burdens.
  - \* Provide estimates of annualized cost to respondents for the hour burdens for collections of information, identifying and using appropriate wage rate categories. The cost of contracting out or paying outside parties for information collection activities should not be included here. Instead, this cost should be included in Item 14.

Our estimates are based on our own knowledge plus the outreach described in item 8. We expect to receive approximately 10 applications, taking each applicant approximately 24 hours to complete, totaling 240 burden hours. We anticipate awarding one (1) grant per year. The award recipient will be required to submit 2 reports: an interim 6 months after the start of the project and a final report on or before 90 working days after the expiration of the agreement. We estimate that it will take approximately 10 hours to complete and submit both reports. We estimate that the total burden for this collection will be 250 hours.

We estimate the dollar value of the annual burden hours to be \$6495.32 (see Table 2) based

on the National Compensation Survey: Occupational Wages in the United States June 2007 published by the Bureau of Labor Standards Occupation and Wages, June 2007 (http://www.bls.gov/oes/current/oes193092.htm) and benefits multipliers from the BLS news release December 11, 2007 - USDL 07-1883. The particular values utilized are:

• Private sector. Average hourly wage is \$18.56 multiplied by 1.4 to account for benefits (\$25.98).

**Table 2. Estimated Dollar Value of Annual Burden Hours** 

Activity	Annual Number of Applicant s	Estimated Completion Time per Applicant	Total Annual Burden Hours	Dollar Value of Burden Hour Including Benefits	Total Dollar Value of Annual Burden Hours
Narrative Preparation	10	24 hours	240	\$25.98	\$6235.52
Interim and Final Reports	(1 grantee x 2 reports)	10 hours	10	\$25.98	\$259.80
TOTAL	10		250		6495.32

13. Provide an estimate of the total annual [non-hour] cost burden to respondents or recordkeepers resulting from the collection of information. (Do not include the cost of any hour burden shown in Items 12 and 14).

There is no non-hour cost burden to applicants under this collection. There is no fee for application, nor any fees associated with application requirements.

14. Provide estimates of annualized cost to the Federal government. Also, provide a description of the method used to estimate cost, which should include quantification of hours, operational expenses (such as equipment, overhead, printing, and support staff), and any other expense that would not have been incurred without this collection of information. Agencies also may aggregate cost estimates from Items 12, 13, and 14 in a single table.

The total estimated cost to the Federal Government for processing and reviewing proposals and reviewing reports as a result of this collection of information is \$16681.92. This includes federal employee's hourly wages and benefits. Table 3 below shows Federal staff and grade levels performing various tasks associated with this information collection. We used the Office of Personnel Management Salary Table 2008-DCB

(http://www.opm.gov/oca/08tables/html/dcb.asp) to determine the hourly wages. We multiplied the hourly wage by 1.5 to account for benefits (as implied by the BLS news release December 11, 2007 - USDL 07-1883).

**Table 3. Annual Cost to the Federal Government** 

Position	Grade/ Step	Hourly Rate	Hourly Rate incl. benefits (1.5 x hourly pay rate)	Estimated time spent by Federal Employees (hours)	Annual Cost
Program Coordinator	GS-14/5	\$53.24	\$79.86	100	\$7986.00
Grants Program Officer	GS-15/5	\$62.62	\$93.93	24	\$2254.32
Grant Specialist	GS-13/5	\$45.05	\$67.58	60	\$4045.80
Peer Review Panelist #1	GS-14/5	\$53.24	\$79.86	10	\$798.60
Peer Review Panelist #2	GS-14/5	\$53.24	\$79.86	10	\$798.60
Peer Review Panelist #3	GS-14/5	\$53.24	\$79.86	10	\$798.60
TOTAL	\$16681.92				

15. Explain the reasons for any program changes or adjustments.

This is a new request.

16. For collections of information whose results will be published, outline plans for tabulation and publication. Address any complex analytical techniques that will be used. Provide the time schedule for the entire project, including beginning and ending dates of the collection of information, completion of report, publication dates, and other actions.

We will maintain data on proposals and resulting grant awards in a database. There are no complex analytical techniques used to evaluate this collection of information.

- 17. If seeking approval to not display the expiration date for OMB approval of the information collection, explain the reasons that display would be inappropriate. Not applicable. We will display the expiration date.
- 18. Explain each exception to the certification statement identified in Item 19, "Certification for Paperwork Reduction Act Submissions."

There are no exceptions to the certification statement.