

**INFORMATION COLLECTION
SUPPORTING JUSTIFICATION
Inspection Standards for Steam Locomotives**

- 1. EXPLAIN THE CIRCUMSTANCES THAT MAKE THE COLLECTION OF INFORMATION NECESSARY. IDENTIFY ANY LEGAL OR ADMINISTRATIVE REQUIREMENTS THAT NECESSITATE THE COLLECTION. ATTACH A COPY OF THE APPROPRIATE SECTION OF EACH STATUTE AND REGULATION MANDATING OR AUTHORIZING THE COLLECTION OF INFORMATION.**

This collection of information is a request for an extension of a currently approved submission. The Federal Railroad Administration (FRA) has revised the information in this collection – where appropriate and necessary – to be as complete and accurate as possible and to reflect FRA’s experience over the past three years in administering this safety regulation.

Background

FRA issued new Steam Locomotive Inspection and Maintenance Standards in 1999 in order to update and enhance its steam locomotive regulatory program. In recognition of the reduced frequency of use of steam locomotives in today’s transportation system, the revised standards, which reflected the consensus recommendations of the Railroad Safety Advisory Committee’s (RSAC) Tourist and Historic Working Group (THWG), relaxed certain inspection requirements and tightened others. Significant changes included the following: (1) The creation of a” service-day” inspection system that directly relates inspection time periods to the actual use of the steam locomotive; (2) The elimination, with certain exceptions, of waivers for steam boilers, steam locomotives and their appurtenances, except as provided in 49 CFR Part 211; (3) The inclusion of allowances which encourage the use of new technologies, such as non-destructive testing, for boiler testing and inspections; and (4) The imposition of qualification requirements for individuals making certain repairs to steam locomotives, steam locomotive boilers, and steam locomotive appurtenances. Certain of the 1978 inspection standards have remained substantively intact but were relocated to new sections and given new section numbers. Due to the magnitude of the changes made, these recently issued standards replaced the 1978 standards in their entirety.

The Locomotive Boiler Inspection Act was passed by a Congress concerned over the ever-increasing rate of serious injury and death on the nation’s railroads in the early 1900s. In his annual message to Congress in 1910, President Taft noted the need for regulation of the steam locomotive industry:

The protection of railroad employees from personal injury is a subject of the highest

importance and demands continuing attention . . . It seems to me that with respect to boilers a bill might well be drawn requiring and enforcing by penalty a proper system of inspection.

Congressional Record, December 6, 1910, p.33. At that time, the only rule or regulation governing the inspection and maintenance of steam locomotives was the Ash Pan Act, 45 U.S.C. 17 (1908), repealed Pub. L. 97-468 (1983), which prescribed the method for attaching ash pans to steam locomotive boilers. Acting in response to President Taft's speech, Congress passed the Locomotive Boiler Inspection Act (LBIA) on February 17, 1911. The LBIA, enactment of which was initially opposed by locomotive owners and operators, brought all steam locomotive boilers under Federal jurisdiction and established the Bureau of Locomotive Inspections.

The LBIA, which became effective on July 1, 1911, was limited in scope to steam locomotive boilers. Despite its restricted coverage, the LBIA had an immediate, positive impact on safety with the number of incidents caused by the failure of a boiler or any of its appurtenances declining sharply after its passage. However, the number of incidents involving failures of locomotive parts other than boilers and related appurtenances continued to increase, and railroad labor soon appealed to Congress to expand the LBIA to cover the entire steam locomotive and tender and all its parts and appurtenances. Although the railroad owners and operators were strongly opposed to this expansion in the Act's coverage, a bill amending the LBIA to incorporate the requested changes was passed by Congress and signed into law by President Woodrow Wilson on March 4, 1915.

When the LBIA became effective in 1911, it required each railroad subject to the Act to file copies of its rules and instructions for the inspection of locomotive boilers. A review of the 170 rules and instructions submitted (out of approximately 2,200 railroads in the country at that time) disclosed that these rules were either substantially similar, or identical, to those promulgated by the Master Mechanics' Association. These rules, in combination with the 1915 amendments to the LBIA, formed the basis for the Interstate Commerce Commission (ICC) rules on inspection and maintenance of steam locomotives and tenders (rules that, with some modification, continue in effect to this day). When the FRA came into existence in 1967 as part of the newly formed DOT, it adopted all ICC rules, interpretations, and instructions pertaining to railroads that were published in the Federal Register and incorporated into the Code of Federal Regulations (CFR) in December of 1968. Since then, the rules have been updated and amended periodically. Although the steam locomotive regulations were removed from the CFR in 1980, FRA has continued to enforce them.

Presently, there are approximately 150 steam locomotives in operation nationwide. Most of them are used in tourist or historic service on an intermittent, seasonal basis. Several years ago, the Engineering Standards Committee (ESC), a task group consisting of steam locomotive operators of the National Board of Boiler and Pressure Vessel Inspectors,

petitioned FRA to change the then current rules on inspection and maintenance of steam locomotives to more realistically reflect the current use and conditions of service for today's steam locomotives. The agency agreed to work with the ESC to consider revisions to these standards. After FRA established the Railroad Safety Advisory Committee (RSAC) in 1996, the subject of steam locomotive inspection and maintenance was identified as one fit for collaborative rulemaking. Accordingly, the agency tasked the RSAC with the formal revision of steam locomotive inspection standards on July 21, 1996. It was also decided that the ESC, and the FRA representatives working with it, would become a task force assigned to the RSAC's Tourist and Historic Working Group (THWG).

During the July 24, 1996, RSAC meeting, the agency charged the committee with recommending revisions to the regulations governing steam-powered locomotives (49 CFR Part 230) in order to promote the safe operation of tourist and historic rail operations, including "such additions and deletions as may be warranted by appropriate data and analysis." In its Task Statement (Task No. 96-5) to RSAC, FRA instructed the Committee to refer this task to the pre-existing THWG, which it successfully did. The following organizations comprise the Tourist and Historic Working Group:

Association of American Private Railcar Owners
American Short Line and Regional Railroad Association
Association of American Railroads
Association of Railway Museums
Brotherhood of Locomotive Engineers and Trainmen
Federal Railroad Administration
Tourist Railroad Association Inc.

The THWG voted during its April 1996 meeting to officially endorse the Engineering Standards Committee (ESC), which had been studying these issues outside of the RSAC arena, and to have it serve as a Task Force reporting to the THWG. The Steam Task Force (Task Force) was composed of knowledgeable representatives from the following organizations:

Valley Railroad Company
Durango & Silverton Narrow Gauge
Union Pacific Railroad
Strasburg Railroad
Hartford Steam Boiler Inspection & Insurance Company
National Board of Boiler and Pressure Vessel Inspectors
ABB/Combustion Engineering
Smithsonian Institution
Federal Railroad Administration

In addition, a locomotive engineer and several locomotive experts now working as

consultants participated in the proceedings.

On September 19, 1997, the THWG communicated to the agency group members' unanimous agreement that the Task Force's proposed recommended rule text revisions to Part 230 should be forwarded to the RSAC. On January 16, 1998, both the Task Force and THWG reached consensus that the proposed preamble should be included in the package presented to RSAC. The RSAC was presented with the entire package during its January 27, 1998, meeting. The RSAC considered this proposal and then made consensus recommendations to the FRA Administrator in February 1998. The final rule issued on November 17, 1999, reflected those recommendations, consistent with applicable laws and Presidential guidance.

The requirements in this rule focus on reducing/eliminating hazards that are unique to steam operated locomotives. Consequently, this rule serves to enhance railroad safety. Moreover, the new requirements further FRA's main mission, which is to promote, and enforce railroad safety throughout the U.S. railroad system.

2. INDICATE HOW, BY WHOM, AND FOR WHAT PURPOSE THE INFORMATION IS TO BE USED. EXCEPT FOR A NEW COLLECTION, INDICATE THE ACTUAL USE THE AGENCY HAS MADE OF THE INFORMATION RECEIVED FROM THE CURRENT COLLECTION.

The information collected is used by FRA to ensure that tourist/historic railroads and other locomotive owners and/or operators covered by this Part comply with the requirements of this rule. Specifically, FRA reviews waiver requests to determine whether it is safe and in the public interest to grant exceptions for railroads and other steam locomotive owners and/or operators to any of the provisions of this rule. FRA inspectors review required inspection forms – FRA Form No. 1, FRA Form No. 2, FRA Form No. 3, and FRA Form No. 4 – to verify that required Daily, 31 Service Day, 92 Service Day, Annual, and 1472 Service Day steam locomotive inspections and tests are carried out by qualified personnel and that these locomotives are indeed “safe and suitable “ to operate/be placed in service. Moreover, FRA inspectors ensure that, within 10 days of conducting the 31 Service Day and 92 Service Day inspections and within 30days of completing the 1472 Service Day inspection, the steam locomotive owner and/or operator files, for each locomotive inspected, a report of the inspection (FRA Form No. 1 and FRA Form No. 4, respectively) in the place where the steam locomotive is maintained and with the FRA Regional Administrator for that region. FRA inspectors review FRA Form No. 5 for each steam locomotive currently in service to determine the number of service days the steam locomotive has accrued since the last 31, 92, Annual, and 1472 service day inspections.

FRA inspectors review alteration and repair reports (FRA Form No. 19) for steam locomotive boilers when an alteration is made to a steam locomotive boiler or whenever welded/riveted repairs are made on unstayed or on stayed portions of a steam locomotive boiler to ensure that boiler repairs and alterations are detailed and done properly.

The information is used by tourist or historic railroads and by locomotive owners and/or operators to safely move non-complying steam locomotives and to protect their employees. In particular, prior to movement, the steam locomotive owner and/or operator is required to determine that it is safe to move the locomotive, determine the maximum speed and other restrictions necessary for safely conducting the movement, and notify in writing the engineer in charge of towing the locomotive consist, as well as other crew members in the cabs, of the presence of the non-complying steam locomotive and the maximum speed and other movement restrictions. The same written notification requirements apply if a steam locomotive develops a non-complying condition en route. Thus, by looking at required tags on either side of the non-complying locomotive, employees handling this equipment can take appropriate and necessary measures to protect themselves.

Further, the information is used by tourist or historic railroads and by locomotive owners and/or operators to provide a record for each day a steam locomotive is placed in service as well as a record that required steam locomotive inspections are completed. While some tourist railroads own and operate their own locomotives, frequently steam locomotives are owned and/or operated by entities other than the railroads on whose line they operate. Presently, there are roughly 150 steam locomotives covered by this rule. They operate mostly on a seasonal basis, averaging approximately 90 service days per year. The current rule provides clear guidance for all on what needs to be done to keep steam locomotives “safe and suitable” for service.

Finally, the collected information is used by FRA during accident/incident investigations, and provides an invaluable resource in determining the condition of the steam locomotive and possible cause(s) of the accident/incident.

3. DESCRIBE WHETHER, AND TO WHAT EXTENT, THE COLLECTION OF INFORMATION INVOLVES THE USE OF AUTOMATED, ELECTRONIC, MECHANICAL, OR OTHER TECHNOLOGICAL COLLECTION TECHNIQUES OR OTHER FORMS OF INFORMATION TECHNOLOGY, E.G. PERMITTING ELECTRONIC SUBMISSION OF RESPONSES, AND THE BASIS FOR THE DECISION FOR ADOPTING THIS MEANS OF COLLECTION. ALSO DESCRIBE ANY CONSIDERATION OF USING INFORMATION TECHNOLOGY TO REDUCE BURDEN.

FRA strongly endorses and highly encourages the use advanced information technology and other automated collection techniques, wherever possible, to reduce burden on respondents. Currently, there are few automated reporting systems, if any, in use among tourist/historic railroads and other steam locomotive owner/operators. To date, steam locomotive railroads and other owner/operators have furnished FRA with most of the required information by periodically filing reports using paper forms. FRA has made these forms available on its Website so that they are readily available and can be readily

downloaded by users. FRA would like to see these reports filed and stored electronically in the future, provided railroads and other owner/operators have the capability to do so.

It should be noted that the burden for this collection is extremely minimal.

4. DESCRIBE EFFORTS TO IDENTIFY DUPLICATION. SHOW SPECIFICALLY WHY ANY SIMILAR INFORMATION ALREADY AVAILABLE CANNOT BE USED OR MODIFIED FOR USE FOR THE PURPOSES DESCRIBED IN ITEM 2 ABOVE.

This information to our knowledge is not duplicated anywhere.

Similar data are not available from any other source.

5. IF THE COLLECTION OF INFORMATION IMPACTS SMALL BUSINESSES OR OTHER SMALL ENTITIES (ITEM 5 OF OMB FORM 83-I), DESCRIBE ANY METHODS USED TO MINIMIZE BURDEN.

In order to provide flexibility and to minimize the cost burden of the requirements of this rule, FRA established a staggered implementation scheme. This scheme was designed to assist those owners and/or operators who otherwise might be adversely affected by the changes being implemented. Specifically, FRA decided to adopt the date of publication of the Notice of Proposed Rulemaking (NPRM) as the date of the three (3) year period for which special consideration will relate back from. As a result, any locomotive owner and/or operator whose locomotive was fully or partially in compliance with the 1427 service day requirements in § 230.17 between September 25, 1995 and September 25, 1998 could petition FRA for special consideration. (*Note: Since this period has expired, owners and/or operators now have the option to file a petition for waiver rather than a petition for special consideration.*)

Under the old (1978) standards, steam locomotive boilers were required to be inspected at various time periods that were linked to an annual calendar, regardless of the amount of actual usage the locomotive incurred. Under the new inspection regime of the current rule, however, required locomotive inspections are based on the number of “service days” a steam locomotive has accrued, with various intermediate calendar inspection requirements retained to ensure an adequate level of safety. The effect of this reduction in the need for frequent inspections and, correspondingly, in the paperwork associated with them, has been to decrease the cost and paperwork burdens experienced by owners and/or operators of steam locomotives. The largest impact and greatest savings have occurred on steam locomotives that transition from the old rule (1978 standards) to the current rule.

It should be noted that the current rule resulted from a collaborative process where the affected parties were thoroughly involved. Also, it is important to mention that, on every

proposed change, the Steam Task Force of the Tourist and Historic Working Group (THWG) evaluated and re-evaluated numerous alternatives.

Finally, it should again be pointed out that the burden for this information collection is extremely minimal.

6. DESCRIBE THE CONSEQUENCE TO FEDERAL PROGRAM OR POLICY ACTIVITIES IF THE COLLECTION IS NOT CONDUCTED OR IS CONDUCTED LESS FREQUENTLY, AS WELL AS ANY TECHNICAL OR LEGAL OBSTACLES TO REDUCING BURDEN.

If this information were not collected or collected less frequently, rail safety relating to the operation and use of steam locomotives might be seriously jeopardized. Specifically, without this collection of information, FRA could not perform its Congressionally mandated oversight function to ensure that railroads in this country are operated in a safe manner. The operation of steam locomotives presents potential hazards both to the crews who run them and to the public who ride them. The railroad incident on the Gettysburg Passenger Services' steam locomotive in June 1995 illustrates the inherent risks associated with this type of locomotive. The crown sheet of the firebox failed, resulting in the instantaneous release of steam through the firebox door and into the locomotive cab. During this episode, the steam locomotive engineer and two firemen were seriously burned. Steam locomotives which are not properly operated and maintained may present even greater potential dangers, such as derailments and boiler explosions, that could result in significant injuries and possibly fatalities. Thus, it is imperative that they be carefully monitored for safety compliance.

Without this collection of information, FRA would not have the means to oversee entities, including tourist and historic railroads, which own and operate steam locomotives to verify that they run and maintain these units properly so as to be "safe and suitable for service." The information collected under this rule assists FRA in a number of ways to carry out its main mission. FRA reviews waiver requests to see where it might be appropriate and permissible to grant steam locomotive owners and/or operators a delayed implementation of, or perhaps even dispense with, any requirement of this regulation or of any requirement of any order or regulation implementing the Locomotive Boiler Inspection Act and still maintain satisfactory levels of rail safety. FRA requires that non-complying or defective steam locomotives, including those developing a non-complying condition en route, be tagged before movement with specific information so as to ensure that the locomotive engineer and train crew members are properly notified and are not needlessly endangered, and to allow the safe movement of these types of locomotives.

Without the required forms, FRA would have no way to track the status or condition of steam locomotives in this country. FRA reviews the required inspection forms to confirm that steam locomotives are "safe and suitable for service." Specifically, FRA reviews the

required Form 1s for the 31 Service Day inspection and for the 92 Service Day inspection, and the Form 3s and Form 4s for the annual and 1472 Service Day inspections to ensure that they are completed by a competent individual and to verify that days in service are counted and recorded. Regarding the 31 Service Day inspection, all 31 service day inspection items and all daily inspection items must be completed for each steam locomotive that is in operation. Regarding the 92 Service Day inspection, all daily, all 31 service day, and all 92 service day items must be completed. The required Form 1 must be filed for each locomotive inspected within 10 days of conducting the 92 service day inspection by the steam locomotive owner and/or operator in the place where the locomotive is maintained and with the FRA Regional Administrator for that region. Regarding the annual inspection, all daily, all 31 service day, all 92 service day, and all annual inspection items must be completed. Regarding the 1472 service day inspection, all annual and 5th annual inspections requirements, as well as any items required by the steam locomotive owner and/or operator and/or the FRA inspector, must be completed. For the 31 service day inspection, the 92 service day inspection, and the annual inspection, not less frequently than every 31 service day inspection, boilers must be thoroughly washed and those boilers equipped with fusible plugs must have them removed and cleaned of scale each time the boiler is washed. FRA confirms that these two activities are performed and noted either on Form 1 or Form 3. Additionally, for these three required inspections, FRA Regional Administrators or their delegates may attend these inspections by requiring timely notification by the steam locomotive owner and/or operator. The steam locomotive owner and/or operator must then provide them a scheduled date and location for inspection. This common notification provision then provides an additional layer of supervision that FRA can use in cases where the agency officials believe it appropriate or necessary.

Without this collection of information, FRA would be unable to track changes when an alteration is made to a steam locomotive boiler, or whenever welded/riveted repairs are made on unstayed or stayed portions of a steam locomotive boiler (through FRA Form No. 19). The required form must be attached to and maintained with FRA Form No. 4 until such time as a new Form No. 4 reflecting the alteration is submitted to the appropriate FRA Regional Administrator. These forms/reports must be filed and maintained for the life of the boiler. Thus, FRA inspectors can keep close tabs on locomotive boilers so that improper or unsafe alterations are not performed.

Without this collection of information, FRA would have no mechanism to review written requests by locomotive owners and/or operators who want to perform welded repairs and alterations to the boiler and to perform riveted repairs and alterations to stayed or unstayed portions of the boiler prior to such work being done and so would be unable to ensure that they are properly done, i.e., that they are performed in accordance with established railroad practices or an accepted national standard for boiler repairs. In sum, all the information collected provides FRA with a necessary and useful means that it utilizes to make certain that tourist and historic railroads and other steam locomotive owners and/or operators properly run and maintain their steam locomotives

so that they are “safe and suitable for service” and so that accident/incidents – and the casualties which accompany them – are kept to the lowest minimum possible.

7. EXPLAIN ANY SPECIAL CIRCUMSTANCES THAT WOULD CAUSE AN INFORMATION COLLECTION TO BE CONDUCTED IN A MANNER:

- **REQUIRING RESPONDENTS TO REPORT INFORMATION TO THE AGENCY MORE OFTEN THAN QUARTERLY;**
- **REQUIRING RESPONDENTS TO PREPARE A WRITTEN RESPONSE TO A COLLECTION OF INFORMATION IN FEWER THAN 30 DAYS AFTER RECEIPT OF IT;**
- **REQUIRING RESPONDENTS TO SUBMIT MORE THAN AN ORIGINAL AND TWO COPIES OF ANY DOCUMENT;**
- **REQUIRING RESPONDENTS TO RETAIN RECORDS, OTHER THAN HEALTH, MEDICAL, GOVERNMENT CONTRACT, GRANT-IN-AID, OR TAX RECORDS FOR MORE THAN THREE YEARS;**
- **IN CONNECTION WITH A STATISTICAL SURVEY, THAT IS NOT DESIGNED TO PRODUCE VALID AND RELIABLE RESULTS THAT CAN BE GENERALIZED TO THE UNIVERSE OF STUDY;**
- **REQUIRING THE USE OF A STATISTICAL DATA CLASSIFICATION THAT HAS NOT BEEN REVIEWED AND APPROVED BY OMB;**
- **THAT INCLUDES A PLEDGE OF CONFIDENTIALITY THAT IS NOT SUPPORTED BY AUTHORITY ESTABLISHED IN STATUTE OR REGULATION, THAT IS NOT SUPPORTED BY DISCLOSURE AND DATA SECURITY POLICIES THAT ARE CONSISTENT WITH THE PLEDGE, OR WHICH UNNECESSARILY IMPEDES SHARING OF DATA WITH OTHER AGENCIES FOR COMPATIBLE CONFIDENTIAL USE; OR**
- **REQUIRING RESPONDENTS TO SUBMIT PROPRIETARY TRADE SECRET, OR OTHER CONFIDENTIAL INFORMATION UNLESS THE AGENCY CAN DEMONSTRATE THAT IT HAS INSTITUTED PROCEDURES TO PROTECT THE INFORMATION'S CONFIDENTIALITY TO THE EXTENT PERMITTED BY LAW.**

The current rule requires that the steam locomotive and its tender and appurtenances be inspected each day that they are offered for use to determine that they are safe and suitable for service. The changes also require that the results of the daily inspection be

entered on a FRA Form No. 2.

Additionally, the current rule requires that a qualified individual perform a 31 service day inspection after the steam locomotive has accrued 31 “service days.” The requirements of the 31 service day inspection are the same as the old rule’s monthly inspection. It should be noted that the average steam locomotive under the old rule did not have 12 monthly inspections per year because monthly inspections are only required for each month that a steam locomotive is in service (fired up). Within 10 days of conducting the 31 service day inspection, the steam locomotive owner/operator must file a report, for each locomotive inspected, on FRA Form No. 1, in the place where the steam locomotive is maintained and with the appropriate FRA Regional Administrator.

All other information collection requirements are in compliance with this section.

8. **IF APPLICABLE, PROVIDE A COPY AND IDENTIFY THE DATE AND PAGE NUMBER OF PUBLICATION IN THE FEDERAL REGISTER OF THE AGENCY’S NOTICE, REQUIRED BY 5 CFR 1320.8(d), SOLICITING COMMENTS ON THE INFORMATION COLLECTION PRIOR TO SUBMISSION TO OMB. SUMMARIZE PUBLIC COMMENTS RECEIVED IN RESPONSE TO THAT NOTICE AND DESCRIBE ACTIONS TAKEN BY THE AGENCY IN RESPONSE TO THOSE COMMENTS. SPECIFICALLY ADDRESS COMMENTS RECEIVED ON COST AND HOUR BURDEN.**

DESCRIBE EFFORTS TO CONSULT WITH PERSONS OUTSIDE THE AGENCY TO OBTAIN THEIR VIEWS ON THE AVAILABILITY OF DATA, FREQUENCY OF COLLECTION, THE CLARITY OF INSTRUCTIONS AND RECORDKEEPING, DISCLOSURE, OR REPORTING FORMAT (IF ANY), AND ON THE DATA ELEMENTS TO BE RECORDED, DISCLOSED, OR REPORTED.

CONSULTATION WITH REPRESENTATIVES OF THOSE FROM WHOM INFORMATION IS TO BE OBTAINED OR THOSE WHO MUST COMPILE RECORDS SHOULD OCCUR AT LEAST ONCE EVERY 3 YEARS--EVEN IF THE COLLECTION OF INFORMATION ACTIVITY IS THE SAME AS IN PRIOR PERIODS. THERE MAY BE CIRCUMSTANCES THAT MAY PRECLUDE CONSULTATION IN A SPECIFIC SITUATION. THESE CIRCUMSTANCES SHOULD BE EXPLAINED.

As required by the Paperwork Reduction Act of 1995, FRA published a notice in the Federal Register on November 3, 2008, soliciting comment on this particular information collection. See 73 FR 65441. FRA received no comments either from the public or the railroad community regarding the information collecting activities associated with the requirements of this rule.

Background

Pursuant to section 553 of the Administrative Procedure Act, FRA published a Notice of Proposed Rulemaking (NPRM) in the Federal Register on September 25, 1998 (*see* 63 FR 51404), detailing the agency's intent to issue new regulations for steam locomotive inspection and maintenance. In the NPRM, FRA solicited written comments from all interested parties and provided notice of its intention to conduct a public hearing on the proposed rulemaking only if so requested. A total of 20 commenters responded to the NPRM, including the following:

- Association of American Railroads (AAR)
- Association of Railway Museums, Inc.
- John C. Boykin
- Grand Canyon Railway
- Locomotive and Tower Preservation Fund, Ltd.
- Michigan State Trust Fund For Railway Preservation, Inc.
- Minnesota Transportation Museum, Inc.
- National Board of Boiler and Pressure Vessel Inspectors (NBBPVI)
- North Star Rail
- Ohio Central Railroad System
- San Diego Railroad Museum
- St. Louis Steam Train Association
- Tennessee Valley Railroad
- Union Pacific Railroad (UP)
- United States Department of Interior (DOI)
- Wisconsin Railway Preservation Trust

Some comments related to miscellaneous aspects of the new regulatory requirements. Other comments addressed specific paperwork requirements themselves rather than the burden hours and burden costs associated with those requirements. For example, regarding the movement of non-complying locomotives (§ 230.12), one railroad stated that this section should include a provision that the requirement that a steam locomotive be tagged as "non-complying" not apply when such moves are made in yard areas and restricted to a maximum speed of 10 mph. The same railroad suggested that this section include a requirement that the steam locomotive initials be written on the non-complying tag in addition to the locomotive number. In keeping with the steam locomotive task force's recommendation, FRA adopted the first suggested provision since there is no compelling reason for having different procedures for the movement of non-complying steam and non-steam locomotives. This change eliminated some paperwork. FRA decided not to require the steam locomotive initials be written on the tag.

Regarding the 31 service day inspection (§ 230.14) and 92 service day inspection (§ 230.15), comments were received on the requirements that locomotive owners and/or

operators file a report of each steam locomotive's 31 service day and 92 service day inspections in the place where the steam locomotive is maintained and with the FRA Regional Administrator for that region. One commenter believed that filing the 31 service day and 92 service day inspection reports with the agency is unnecessary since the annual FRA Form 3 provides the agency with adequate notice that the steam locomotive is in service that year. This commenter suggested eliminating these requirements. After weighing the concerns of the commenters and the recommendations of the task force, FRA decided to leave these two sections unchanged in the current rule. FRA determined that the requirement of timely filing of inspection reports is reasonable and fully justified by its need to have up-to-date proof that all steam locomotives currently in use are being inspected as required.

Regarding annual inspections (§ 230.16), a number of interested parties submitted comments on FRA notification and on filing inspection reports. The same railroad that favored elimination of filing the 31 and 92 serviced day reports advocated eliminating the requirement of filing annual reports. After careful consideration, the agency also decided to leave this section unchanged in the current rule. FRA decided that the inspection and filing requirements are entirely justified by the safety concerns implicated, especially in light of the reduced compliance "burden" placed on locomotive owners and/or operators under the current rule.

Regarding alteration and repair reports for steam locomotive boilers (§ 230.20), several comments were offered. One commenter remarked that locomotive owners and/or operators performing welded repairs on stayed areas should only be required to maintain records of those repairs. Another commenter contended that locomotive owners and/or operators should be required to maintain – but not file with FRA – records of standard repairs, such as welding or repairing staybolts. Another commenter stated that reports on steam locomotive boiler work should continue to be maintained and Form 19s filed when a locomotive boiler is altered. The same commenter asserted that when a locomotive boiler is repaired, the form used to report the repair should not require the calculation of stress levels. After reviewing these comments, FRA decided to keep this section of the current rule as it is, since the agency believes the present system of reporting and filing is efficient and not unduly burdensome to locomotive owners and/or operators.

Regarding welded repairs and alterations (§ 230.33), one commenter argued that steam locomotive owners and/or operators who perform welded repairs on stayed portions of the locomotive boiler should be required to maintain records of those reports, but not be required to file a Form 19 with the agency. Another commenter submitted a similar statement that urged FRA only require that such reports or Form 19s be kept by the steam locomotive owner and/or operator's chief mechanical officer or at the site where the work was performed. (This same commenter made the identical point concerning riveted repairs and alteration under § 230.34). Several commenters took exception to subsection (d), which provides that steam locomotive owners and/or operators must submit a written request for approval to FRA before installing flush patches on unstayed boiler portions.

Here again, FRA determined that this section's reporting and filing requirements are justified. Considering the critical nature of such work and the importance that it be done properly, FRA felt that requiring owners and/or operators to obtain FRA approval before performing this type of work on a locomotive boiler and to file a report with FRA after completing the work is not unreasonable. Thus, this section remained unchanged. FRA also retained the reporting requirements of § 230.34 in the final rule because it deemed it essential that it have the right to review all proposed riveted alterations on unstayed boiler portions, since any such work, in changing the boiler's pressure retention capability, may have a major impact on the locomotive's structural integrity. Regarding stenciling dates of testing and cleaning (§ 230.75), one commenter advanced the notion that the shop and/or station where the testing and cleaning was performed should be spelled out. Since FRA's intent was to set certain minimum requirements, FRA left this section intact. However, the agency decided to allow steam locomotive owners and/or operators to provide/stencil additional, more detailed information, provided the basic requirements of the current rule are met.

Finally, regarding main, side, and valve motion rods (§ 230.96), there were several comments. Two different commenters expressed disagreement with the requirement in subsection (b) that steam locomotive owners and/or operators submit a written request to FRA for approval prior to doing any welding of defective main rods, side rods, and valve gear components. Concerned that steam locomotive owners and/or operators would likely incur long delays waiting for agency approval during which the owners and/or operators would not be able to use their steam locomotives, one of these commenters urged instead that owners and/or operators be permitted to perform welding on the rods (as per accepted national standards) and then submit detailed notification to FRA. Given the potentially disastrous consequences if an improperly repaired side and/or valve rod were to break while the steam locomotive was in service, FRA decided that it is critical that it have the opportunity to review and approve or deny requests to perform such repairs beforehand. Thus, this section remained unaltered in the current rule.

In addition to the written comments to the NPRM, FRA held a public hearing on February 4, 1999, since a number of interested parties requested the opportunity to present their views at such a forum. Individuals and groups were given the opportunity to comment. Seven organizations presented testimony at this hearing. Those testifying included representatives from the following organizations:

Austin and Texas Central Railroad; Diversified Rail Services
Grand Canyon Railway; Ohio Central Railway System
Tennessee Valley Railroad; Tourist Railway Association Inc. (TRAIN)
Union Pacific Railroad.

Because of the number of substantive comments received during the notice and comment period and at the public hearing, the task force suggested and FRA agreed to meet to address the issues raised and to consider changes to the proposal for inclusion in the

current rule. The meeting was held on March 11-12, 1999. Among the issues addressed at this meeting were the following: Implementation of the rule; Preemption of state oversight of steam locomotive operations; Waivers of requirements; Responsibility for compliance; Definitions of terms used; Movement of non-complying locomotives; 31 service-day inspection requirements; 92 service-day inspection requirements; Annual inspection requirements; 1472 service-day inspection requirements; Alteration and repair reports for steam locomotive boilers; Responsibility for general and safe working pressure; Maximum allowable stress on stays and braces; Tensile strength of shell plates; Higher shearing strength of rivets; Times and methods of inspection; Welded repairs and alterations; Hydrostatic testing of boilers; Broken staybolts; Times and methods of staybolt testing; The number and location of water glasses and gauge cocks; When to require boiler washing; Inspection, repair and/or replacement of arch tubes, water bar tubes, circulators, and thermic siphons; Steam locomotive speed indicators; Testing main reservoirs; Time of cleaning; Stenciling dates of testing and cleaning; Fire doors and mechanical stokers; Required illumination; Throttles; The draw gear between steam locomotive and tender; Main, side, and valve motion rods; The steam locomotive frame; Tender trucks; Feed water tanks; and Inspection requirements.

In collaboration with its task force, FRA carefully considered all the comments proffered in the notice and comment period and at the public hearing. The current rule included input from a wide array of individuals and groups. Among those who contributed as advisors were steam locomotive experts, equipment manufacturers representatives, steam railroad operators, labor groups representatives, public associations representatives, steam boiler inspection company representatives, the National Boiler Inspection Code Committee, Volpe National Transportation Systems Center (Volpe Center), State government representatives, and several representatives from the Federal Railroad Administration (FRA).

9. EXPLAIN ANY DECISION TO PROVIDE ANY PAYMENT OR GIFT TO RESPONDENTS, OTHER THAN REMUNERATION OF CONTRACTORS OR GRANTEES.

There are no monetary payments provided or gifts made to respondents associated with the information collection requirements contained in this regulation.

10. DESCRIBE ANY ASSURANCE OF CONFIDENTIALITY PROVIDED TO RESPONDENTS AND THE BASIS FOR THE ASSURANCE IN STATUTE, REGULATION, OR AGENCY POLICY.

No assurances of confidentiality were made by FRA.

Information collected is not of a private nature.

11. PROVIDE ADDITIONAL JUSTIFICATION FOR ANY QUESTIONS OF A

SENSITIVE NATURE, SUCH AS SEXUAL BEHAVIOR AND ATTITUDES, RELIGIOUS BELIEFS, AND OTHER MATTERS THAT ARE COMMONLY CONSIDERED PRIVATE. THIS JUSTIFICATION SHOULD INCLUDE THE REASONS WHY THE AGENCY CONSIDERS THE QUESTIONS NECESSARY, THE SPECIFIC USES TO BE MADE OF THE INFORMATION, THE EXPLANATION TO BE GIVEN TO PERSONS FROM WHOM THE INFORMATION IS REQUESTED, AND ANY STEPS TO BE TAKEN TO OBTAIN THEIR CONSENT.

There are no questions or information of a sensitive nature, or data that would normally be considered private matters contained in this collection of information.

12. PROVIDE ESTIMATES OF THE HOUR BURDEN OF THE COLLECTION OF INFORMATION. THE STATEMENT SHOULD:

- **INDICATE THE NUMBER OF RESPONDENTS, FREQUENCY OF RESPONSE, ANNUAL HOUR BURDEN, AND AN EXPLANATION OF HOW THE BURDEN WAS ESTIMATED. UNLESS DIRECTED TO DO SO, AGENCIES SHOULD NOT CONDUCT SPECIAL SURVEYS TO OBTAIN INFORMATION ON WHICH TO BASE HOUR BURDEN ESTIMATES. CONSULTATION WITH A SAMPLE (FEWER THAN 10) OF POTENTIAL RESPONDENTS IS DESIRABLE. IF THE HOUR BURDEN ON RESPONDENTS IS EXPECTED TO VARY WIDELY BECAUSE OF DIFFERENCES IN ACTIVITY, SIZE, OR COMPLEXITY, SHOW THE RANGE OF ESTIMATED HOUR BURDEN, AND EXPLAIN THE REASONS FOR THE VARIANCE. GENERALLY, ESTIMATES SHOULD NOT INCLUDE BURDEN HOUR FOR CUSTOMARY AND USUAL BUSINESS PRACTICES.**
- **IF THIS REQUEST FOR APPROVAL COVERS MORE THAN ONE FORM, PROVIDE SEPARATE HOUR BURDEN ESTIMATES FOR EACH FORM AND AGGREGATE THE HOUR BURDENS IN ITEMS 13 OF OMB FORM 83-I.**
- **PROVIDE ESTIMATES OF ANNUALIZED COST TO RESPONDENTS FOR THE HOUR BURDENS FOR COLLECTIONS OF INFORMATION, IDENTIFYING AND USING APPROPRIATE WAGE RATE CATEGORIES. THE COST OF CONTRACTING OUT OR PAYING OUTSIDE PARTIES FOR INFORMATION COLLECTION ACTIVITIES SHOULD NOT BE INCLUDED HERE. INSTEAD, THIS COST SHOULD BE INCLUDED IN ITEM 14.**

Note: There are roughly 82 owners/operators who run approximately 150 steam locomotives registered with FRA. Most of these steam locomotives operate on an

intermittent or seasonal basis. FRA believes that the average steam locomotive is operated for approximately 90 days per calendar year.

Reporting Requirements

§ 230.3 Implementation

- A. Interim Flue Removal Extensions. FRA will continue to consider requests for flue removal extensions under the provisions of § 230.10 of the regulations in effect prior to January 18, 2000 (See 49 CFR parts 200-299, revised October 1, 1978) until January 18, 2002.

All requests have long been submitted and, in fact, this provision no longer applies. Consequently, there is no burden associated with this requirement.

- B. Petition For Special Consideration. The locomotive owner or operator may petition FRA for special consideration of this part's implementation with respect to any locomotive that has either fully or partially satisfied the requirements of § 230.17 within the three (3) year period prior to September 25, 1998, provided the locomotive is in full compliance with § 230.17 by the time the petition is actually filed.

Petitions must be filed by January 18, 2001, and must be accompanied by all relevant documentation to be considered, including a FRA Form No. 4 that has been calculated in accordance § 230.17, and all records that demonstrate the number of days the locomotive has been in service. Petitions should be sent to FRA by some sort of registered mail to ensure a record of delivery.

Again, this is a provision that no longer applies. All petitions were submitted a long time ago. Consequently, there is no burden associated with this requirement.

C.) FRA Silence. Anyone who does not receive a response within one year of the date they filed their petition, whether through administrative or postal error, must notify FRA that the response has not been received. The notification should be provided to FRA by some form of registered mail to ensure a record of delivery. Upon receipt of this notification, FRA will ensure that a response is either issued or re-issued, as soon as possible.

This provision too is no longer applicable. Consequently, there is no burden associated with this requirement.

§ 230.4 Penalties

Any person who knowingly and willfully falsifies a record or report required by this part may be subject to criminal penalties under 49 U.S.C. 21311.

This provision no longer applies as well. Consequently, there is no burden associated with this requirement.

§ 230.6 Waivers

- A. A person subject to a requirement of this part may petition the Administrator of FRA for a waiver of compliance with such requirement. The filing of such a petition does not affect that person's responsibility for compliance with that requirement while the petition is being considered. Each petition for waiver under this section must be filed in the manner and contain the information required by part 211 of this chapter.

FRA estimates that it will receive approximately two (2) waivers annually under this requirement. It is estimated that it will take approximately one (1) hour for each respondent to prepare a waiver letter and forward it to FRA. Total annual burden for this requirement is two (2) hours.

Respondent Universe:	82 steam owners/operators
Burden time per response:	1 hour
Frequency of Response:	On occasion
Annual number of Responses:	2 waiver letters
Annual Burden:	

2 hours

Calculation: 2 waivers letters x 1 hr. = 2 hours

- B. All waivers of every form and type from any requirement of any order or regulation implementing the Locomotive Boiler Inspection Act, 36 Stat. 913, as amended, 49 U.S.C. 20702, applicable to one or more steam locomotives, shall lapse on January 18, 2000, unless a copy of the grant of waiver is filed for reassessment prior to that date with the Office of Safety, Federal Railroad Administration, 1200 New Jersey Ave., S.E., Washington, D.C. 20590. FRA will review the waiver and notify the applicant whether the waiver has been continued.

Since the effective date of the final rule has passed, railroads would now have to file for new waivers. The burden for this requirement is included under the requirement above.

The total burden for this information collection requirement is two (2) hours.

§230.12 Movement of Non-Complying Steam Locomotives

Conditions For Movement. Prior to movement, the steam locomotive owner and/or operator must determine that it is safe to move the locomotive, determine the maximum speed and other restrictions necessary for safely conducting the movement, and notify in writing the engineer in charge of the defective steam locomotive and, if towed, the engineer in charge of the towing locomotive consist, as well as all other crew members in the cabs, of the presence of the non-complying steam locomotive and the maximum speed and other movement restrictions. The same written notification requirements apply if a steam locomotive develops a non-complying condition en route.

In addition, a tag bearing the words “non-complying locomotive” must be securely attached to each defective steam locomotive and must contain the following information: (1) The steam locomotive number; (2) The name of the inspecting entity; (3) The inspection location and date; (4) The nature of the defect; (5) Movement restrictions, if any; (6) The destination; and (7) The signature of the person making the determinations required by this paragraph (b).

FRA estimates that approximately five (5) locomotives will be found to have non-complying conditions and will need to be tagged. Both sides of the steam locomotive will need to be tagged, so a total of 10 tags will be completed. It is estimated that it will take approximately six (6) minutes for railroad workers to complete and attach each tag. Total annual burden for this requirement is one (1) hour.

Respondent Universe:	82 steam owners/operators
Burden time per response:	6 minutes
Frequency of Response:	On occasion
Annual number of Responses:	10 tags
Annual Burden:	1 hour

Calculation: 10 tags x 6 min. = 1 hour

§ 230.14 Form 1 - 31 Service Day Inspection

- A. An individual competent to conduct the inspection must perform the 31 service day inspection after the steam locomotive has accrued 31 service days. This inspection must consist of all 31 service day inspection items and all daily inspection items. (These requirements are listed in Appendix A and are a convenient guide to ensure locomotives are safe and suitable for service.) Days in service must be counted, recorded, and readily available for inspection when requested by an FRA inspector. Not less frequently than every 31 service day inspection, boilers must be thoroughly washed (as stipulated in § 230.60) and those boilers equipped with fusible plugs must have them removed and

cleaned of scale each time the boiler is washed (as stipulated in § 230.59). These two occurrences must be noted – either on FRA Form No. 1 or Form No. 3.

Within 10 days of conducting the 31 service day inspection, the steam locomotive owner and/or operator must file, for each steam locomotive inspected, a report of inspection (FRA Form No. 1), in the place where the steam locomotive is maintained and with the FRA Regional Administrator for that region. When the report of annual inspection (FRA Form No. 3) is filed, the FRA Form No. 1 does not have to be filed until the next 31 service day inspection.

FRA estimates that approximately 100 inspection reports (FRA Form No. 1s) will be filed due to this requirement. It is estimated that it takes approximately 20 minutes to record the data on the form, make a copy, and mail the form to FRA. Total annual burden for this requirement is 33 hours.

Respondent Universe:	82 owners/operators
Burden time per response:	20 minutes
Frequency of Response:	On occasion
Annual number of Responses:	100 reports
Annual Burden:	33 hours

Calculation: 100 reports x 20 min. = 33 hours

- B. FRA Notification. FRA Regional Administrators or their delegate(s) may require a steam locomotive owner or operator to provide FRA with timely notification before performing a 31 day service inspection. If the Regional Administrator or his/her delegate indicates a desire to be present for the 31 day service day inspection, the steam locomotive owner and/or operator must provide them a scheduled date and location for inspection. Once scheduled, the inspection must be performed at the time and place specified, unless the Regional Administrator and the steam locomotive owner and/or operator mutually agree to reschedule. If the Regional Administrator requests the inspection be performed on another date but the steam locomotive and/or operator and the Regional Administrator are unable to agree on a date for rescheduling, the inspection may be performed as scheduled. FRA estimates that approximately two (2) notifications will be sent as a result of this requirement. It is estimated that it will take the steam locomotive owner/operator approximately five (5) minutes to compose the response to the FRA notification. Total annual burden for this requirement is .17 hour.

Respondent Universe:	82 owners/operators
Burden time per response:	5 minutes
Frequency of Response:	On occasion
Annual number of Responses:	2 notifications
Annual Burden:	.17 hour

Calculation: 2 notifications x 5 min. = .17 hour

Total annual burden for this requirement is 33.17 hours (33 hours + .17 hour).

§ 230.15 Form 1 - 92 Service Day Inspection

An individual competent to conduct the inspection must perform the 92 service day inspection after the steam locomotive has accrued 92 “service days.” This inspection must include all daily, all 31 service day, and all 92 service day inspection items. (These requirements are listed in Appendix A and are a practical guide to ensure locomotives are safe and suitable for service.) Days in service must be counted, recorded, and readily available for inspection when requested by an FRA inspector. Not less frequently than every 31 service day inspection, boilers must be thoroughly washed (as stipulated in § 230.60) and those boilers equipped with fusible plugs must have them removed and cleaned of scale each time the boiler is washed (as stipulated in § 230.59). These two occurrences must be noted – either on FRA Form No. 1 or Form No. 3.

Within 10 days of conducting the 92 service day inspection, the steam locomotive owner and/or operator must file, for each steam locomotive inspected, a report of inspection (FRA Form No. 1), in the place the locomotive is maintained and with the FRA Regional Administrator for that region. When the report of annual inspection (FRA Form No. 3) is filed, the FRA Form No. 1 does not have to be filed until the next 92 service day inspection.

FRA estimates that approximately 100 inspection reports (FRA Form No. 1s) will be completed due to this requirement. It is estimated that it takes approximately 20 minutes to record the data on the form, make a copy, and mail the form to FRA. Total annual burden for this requirement is 33 hours.

Respondent Universe:	82 owners/operators
Burden time per response:	20 minutes
Frequency of Response:	On occasion
Annual number of Responses:	100 reports
Annual Burden:	33 hours

Calculation: 100 reports x 20 min. = 33 hours

§ 230.16 Form No. 3 - Annual Inspection

- A. An individual competent to conduct the inspection must perform the annual inspection after 368 calendar days have elapsed from the time of the previous annual inspection. This inspection must include all daily, all 31 service day, all 92 service day, and all annual inspection items. (These requirements are listed in Appendix B and serve as a practical guide to ensure locomotives are safe and suitable for service.) Not less frequently than every 31 service day inspection, boilers must be thoroughly washed (as

stipulated in § 230.60) and those boilers equipped with fusible plugs must have them removed and cleaned of scale each time the boiler is washed (as stipulated in § 230.59). These two occurrences must be noted - either on FRA Form No. 1 or Form No. 3. FRA Form No. 3 is used to report all other required information.

Within 10 days of completing the annual inspection, the steam locomotive owner and/or operator must file, for each steam locomotive inspected, a report of inspection (FRA Form No. 3), in the place where the steam locomotive is maintained and with the FRA Regional Administrator for that region. (See Appendix A of this part)
 Since all 150 steam locomotives will not be operational, FRA estimates that 100 annual inspection reports (FRA Form No. 3s) will be filed due to this requirement. It is estimated that it takes railroad management approximately 30 minutes to record the data on the form, make a copy, and mail the form to FRA. Total annual burden for this requirement is 50 hours.

Respondent Universe:	82 owners/operators
Burden time per response:	30 minutes
Frequency of Response:	Annually
Annual number of Responses:	100 reports
Annual Burden:	50 hours

Calculation: 100 reports x 30 min. = 50 hours

- B. FRA Notification. Regional Administrators must be provided written notice at least one month prior to an annual inspection and must be afforded an opportunity to be present. If the Regional Administrator or his/her delegate indicates a desire to be present, the steam locomotive owner and/or operator will provide a scheduled date and location for the inspection. Once scheduled, the inspection must be performed at the time and place specified, unless the Regional Administrator and the steam locomotive owner and/or operator mutually agree to reschedule. If the Regional Administrator requests the inspection be performed on another date but the steam locomotive and/or operator and the Regional Administrator are unable to agree on a date for rescheduling, the inspection must be performed as scheduled.

FRA estimates that approximately 100 notifications will be sent as a result of this requirement. It is estimated that it will take the steam locomotive owner/operator approximately five (5) minutes to compose a response to this notification letter. Total annual burden for this requirement is eight (8) hours.

Respondent Universe:	82 owners/operators
Burden time per response:	5 minutes
Frequency of Response:	On occasion
Annual number of Responses:	100 notifications
Annual Burden:	8 hours

Calculation: 100 notifications x 5 min. = 8 hours

Total annual burden for this requirement is 58 hours (50 hours + 8 hours).

§ 230.17 Form 4 - 1472 Service Day Inspection

Before any steam locomotive is initially put in service or brought out of retirement, and after 1472 service days or 15 years, whichever is earlier, an individual competent to conduct the inspection must inspect the entire boiler. In the case of a new locomotive or a locomotive being brought out of retirement, the initial 15 year period shall begin on the day that the locomotive is placed in service or 365 calendar days after the first flue tube is installed in the locomotive, whichever comes first. This 1472 service day inspection must include all annual, and 5th annual, inspection requirements, as well as any items required by the steam locomotive owner and/or operator or the FRA inspector. At this time, the locomotive owner and/or operator must complete, update, and verify the locomotive specification card (FRA Form No. 4) to reflect the condition of the boiler at the time of this inspection.

Within 30 days of completing the 1472 service day inspection, the steam locomotive owner and/or operator must, for each steam locomotive inspected, file in the place where steam locomotive is maintained and with the FRA Regional Administrator for that region a report of inspection (FRA Form No. 3), and a completed FRA Form No. 4.

FRA estimates that approximately 10 forms (FRA No. 4) or specification cards will be filled-in due to this requirement. It is estimated that it will take the steam locomotive owner/operator approximately 30 minutes to complete each form, make a copy, and mail the form to FRA. Total annual burden for this requirement is five (5) hours. (*Note: The burden for FRA Form No. 3 is already included above under § 230.16.*)

Respondent Universe:	82 owners/operators
Burden time per response:	30 minutes
Frequency of Response:	On occasion
Annual number of Responses:	10 forms
Annual Burden:	5 hours

Calculation: 10 forms x 30 min. = 5 hours

§ 230.20 Form No. 19 - Alteration and Repair Reports For Steam Locomotive Boilers

When an alteration is made to a steam locomotive boiler, or whenever welded/riveted repairs are made on unstayed or on stayed portions of a steam locomotive boiler, the steam locomotive owner and/or operator must file an alteration report (FRA Form No. 19), detailing the changes to the locomotive with the FRA Regional Administrator

(within 30 days from the date the work was completed in the first two situations). This form must be attached to and maintained with Form No. 4 until such time as a new Form No. 4 reflecting the alteration is submitted to the (FRA) Regional Administrator. Alteration reports (FRA Form No. 19) must be filed and maintained for the life of the boiler.

FRA estimates that an average of approximately five (5) alteration reports (Form 19s) will be submitted by steam owners/operators due to this requirement. It is estimated that it takes approximately one (1) hour for the steam locomotive owner/operator to fill-in this form, and mail it to FRA. Total annual burden for this requirement is five (5) hours.

Respondent Universe:	82 owners/operators
Burden time per response:	1 hour
	Frequency of Response:
	On occasion
Annual number of Responses:	5 reports
Annual Burden:	5 hours

Calculation: 5 reports x 1 hr. = 5 hours

§ 230.21 Steam Locomotive Number Change

When a steam locomotive number is changed, the steam locomotive owner and/or operator must reflect the change in the upper right-hand corner of all documentation related to the steam locomotive by showing the old and new numbers.

FRA estimates that approximately one (1) steam locomotive will have its number changed (affecting one (1) document) under the above requirement. It is estimated that it takes approximately two (2) minutes for the steam locomotive owner/operator to change the necessary documents. Total annual burden for this requirement is .033 hour.

Respondent Universe:	82 owners/operators
Burden time per response:	2 minutes
	Frequency of Response:
	On occasion
Annual number of Responses:	1 document
Annual Burden:	.033 hour

Calculation: 1 documents x 2 minutes = .033 hour

§ 230.22 Accident Reports

In the case of an accident due to failure, from any cause, of a steam locomotive boiler or any part or appurtenance thereof, resulting in serious injury or death to one or more persons, the railroad on whose line the accident occurred must immediately make a

telephone report of the accident by calling the National Response Center (toll free) at Area Code 800-424-0201. The report shall state the nature of the accident, the number of persons killed or seriously injured, the place at which it occurred, and the location where the steam locomotive may be inspected. Confirmation of this report must be immediately mailed to the Associate Administrator for Safety, Federal Railroad Administration, Washington, D.C. 20590, and contain a detailed report of the accident, including, to the extent known, the causes and a complete list of the casualties. (Note: There has been one (1) steam locomotive accident reported in the past 10 years.)

The burden hours associated with this requirement are included in FRA’s submission to OMB titled “Accident/Incident Reporting and Recordkeeping Requirements” (OMB No. 2130-0500). Consequently, there is no additional burden associated with this requirement.

§ 230.33 Welded Repairs and Alterations

- A. Unstayed portions of the boiler containing alloy steel or carbon steel with a carbon content over 0.25 percent. Prior to welding on unstayed portions of the boiler, the steam locomotive owner and/or operator must submit a written request for approval to the FRA Regional Administrator. If the approval is granted, the steam locomotive owner and/or operator must perform any welding to unstayed portions of the boiler in accordance with an accepted national standard for boiler repairs. The steam locomotive owner and/or operator is also required to satisfy reporting requirements in § 230.20 at this time and also when performing any welding to unstayed portions of the boiler not exceeding 0 .25 carbon content. Moreover, when welding is done to stayed portions of the boiler or unstayed portions of the boiler with carbon steel content less than .25 percent carbon, the steam locomotive owner and/or operator is required to satisfy reporting requirements in § 230.20 at this time.

FRA estimates that approximately five (5) letters will be submitted by steam owners/operators due to this requirement. It is estimated that it will take approximately 10 minutes for the steam locomotive owner/operator to compose this letter. Total annual burden for this requirement is one (1) hour.

Respondent Universe:	82 owners/operators
Burden time per response:	10 minutes
Frequency of Response:	On occasion
Annual number of Responses:	5 letters
Annual Burden:	1 hour

Calculation: 5 letters x 10 min. = 1 hour

- B. Wastage. The steam locomotive owner and/or operator must submit a written request for

approval to the FRA Regional Administrator before performing weld build up on wasted areas of unstayed surfaces of the boiler that exceed a total of 100 square inches or the smaller of 25 percent of minimum required wall thickness or ½ inch (or for the installation of flush patches of any size on unstayed portions of the boiler). Wasted sheets shall not be repaired by weld build up if the wasted sheet has been reduced to less than 60 percent of the minimum required thickness as required by this part.

FRA estimates that approximately five (5) letters will be submitted by steam owners/operators due to this requirement. It is estimated that it will take approximately 10 minutes for the steam locomotive owner/operator to compose each letter. Total annual burden for this requirement is one (1) hour.

Respondent Universe:	82 owners/operators
Burden time per response:	10 minutes
Frequency of Response:	On occasion
Annual number of Responses:	5 letters
Annual Burden:	1 hour

Calculation: 5 letters x 10 min. = 1 hour

Total annual burden for this requirement is two (2) hours.
(1 + 1)

§ 230.34 Riveted Repairs and Alterations

Alterations to unstayed portions of the boiler. Prior to making riveted alterations on unstayed portions of the boiler, the steam locomotive owner and/or operator must submit a written request for approval to the FRA Regional Administrator. The steam locomotive owner and/or operator must perform riveted repairs, or alterations to stayed or unstayed portions of the boiler in accordance with established railroad practices or an accepted national standard for boiler repairs. In each situation, the steam locomotive owner and/or operator is required to satisfy reporting requirements in § 230.20 at this time.

FRA estimates that approximately 10 requests will be submitted by steam owners/operators due to this requirement. It is estimated that it will take approximately five (5) minutes for the steam locomotive owner/operator to complete this request. Total annual burden for this requirement is one (1) hour.

	Respondent Universe:
	82 owners/operators
Burden time per response:	5 minutes
Frequency of Response:	On occasion
Annual number of Responses:	10 written requests
Annual Burden:	1 hour

Calculation: 10 written requests x 5 min. = 1 hour

Setting of Safety Relief Valves § 230.49

Labeling of Lowest Set Pressure. The set pressure of the lowest safety relief valve must be indicated on a tag or label attached to the steam gauge so that it may be clearly read while observing the steam gauge.

FRA estimates that approximately eight (8) locomotives will require a tag attached to the steam gauge with the set pressure of the lowest safety valve displayed. Each side of the locomotive will need to be marked with a tag. Consequently, 16 tags will be completed. It is estimated that it will take approximately two (2) minutes to mark each tag. Total annual burden for this requirement is one (1) hour (rounded off)

Respondent Universe:	150 steam locomotives
Burden time per response:	2 minutes
Frequency of Response:	On occasion
Annual number of Responses:	16 tags
Annual Burden:	1 hour

Calculation: 16 tags x 2 min. = 1 hour

§ 230.59 Fusible Plugs

If boilers are equipped with fusible plugs, the plugs must be removed and cleaned of scale each time the boiler is washed but not less frequently than during every 31 service day inspection. Their removal must be noted on the FRA Form No. 1 or FRA Form No. 3.

The burden for this requirement is included above in the burden listed under § 230.15 and § 230.16.

§ 230.60 Washing Boilers - Time of Washing

Frequency of Washing. All boilers shall thoroughly be washed as often as the water conditions require, but not less frequently than at each 31 service day inspection. The date of the boiler wash must be noted on the FRA Form No. 1 or FRA Form No. 3.

The burden for this requirement is included above in the burden listed under § 230.15 and § 230.16.

§ 230.96 Main, Side, and Valve Motion Rods

Repairs. Repairs, and welding of main, side or valve motion rods must be made in accordance with an accepted national standard. The steam locomotive owner and/or operator must submit a written request for approval to the FRA Regional Administrator prior to welding defective main rods, side rods, and valve gear components.

FRA estimates that approximately one (1) repair letter will be submitted due to this requirement. It is estimated that it will take approximately 10 minutes to compose this letter. Total annual burden for this requirement is .17 hour.

Respondent Universe:	82 owner/operators
Burden time per response:	10 minutes
Frequency of Response:	On occasion
Annual number of Responses:	1 letter
Annual Burden	.17 hour

Calculation: 1 letter x 10 min. = .17 hour

RECORDKEEPING REQUIREMENTS

§ 230.13 Form No. 2 (Daily) - Inspection Reports

The daily inspection must be conducted to comply with all sections of this part, and a daily inspection report filed, by an individual competent to conduct the inspection. This individual must inspect each steam locomotive and its tender each day that they are offered for use to determine that they are safe and suitable for service. The results of the daily inspection must be entered on FRA Form No. 2 which must contain, at a minimum, the name of the railroad, the initials and number of the steam locomotive, the place, date and time of the inspection, the signature of the employee making the inspection, a description of the non-complying conditions disclosed by the inspection, conditions found in non-compliance during the day and repaired and the signature of the person who repaired the non-conforming conditions. This report must be filed even if no non-complying conditions are detected. A competent individual must sign the report, certifying that all non-complying conditions were repaired before the steam locomotive is operated. This report must be filed and retained for at least 92 days at the location designated by the steam locomotive owner and/or operator.

FRA estimates that approximately 3,650 daily inspection reports (FRA Form No. 2s) will be filed annually due to this requirement. It is estimated that it takes the owner/operator approximately two (2) minutes to complete this form. Total annual burden for this requirement is 122 hours.

Respondent Universe:	82 owners/operators
Burden time per response:	2 minutes

Frequency of Response:	Annually
Annual number of Responses:	3,650 reports
Annual Burden	122 hours

Calculation: 3,650 reports x 2 min. = 122 hours

§ 230.17 Form 3 - 1472 Service Day Inspection

Filing Inspection Reports. Within 30 days of completing the 1472 day service day inspection, the steam locomotive owner and/or operator, must, for each locomotive inspected, file in the place where the steam locomotive is maintained and with the FRA Regional Administrator for that region a report of inspection (FRA Form No. 3) and a completed FRA Form No. 4.

FRA estimates that approximately 10 reports (FRA Form No. 3s) will be filed due to this requirement. It is estimated that it will take the steam locomotive owner/operator approximately 15 minutes to file in the place where the steam locomotive is maintained the required forms and to send the two forms to the appropriate FRA Regional Administrator. Total annual burden for this requirement is three (3) hours.

Respondent Universe:	82 owners/operators
Burden time per response:	15 minutes
Frequency of Response:	On occasion
Annual number of Responses:	10 reports
Annual Burden:	3 hours

Calculation: 10 reports x 15 min. = 3 hours

§ 230.18 Form No. 5 - Service Day Report

Service Day Record. For every steam locomotive currently in service, the steam locomotive owner and/or operator must have available, and be able to show to an FRA inspector upon request, a current copy of the service day record that contains the number of service days the steam locomotive has accrued since the last 31, 92, Annual and 1472 service day inspections.

By the 31st of every January, every steam locomotive owner and/or operator must file a service day report, FRA Form No. 5, with the Regional Administrator accounting for the days the steam locomotive was in service from January 1 through December 31st of the preceding year. If the steam locomotive was in service zero (0) days during that period, a report must still be filed to prevent the steam locomotive from being considered retired by FRA.

FRA estimates that approximately 150 reports (FRA Form No. 5s) will be filed annually

by steam locomotive owners/operators under the above requirement. It is estimated that it takes approximately 15 minutes for the steam locomotive owner/operator to fulfill this requirement. Total annual burden for this requirement is 38 hours.

Respondent Universe:	82 owners or operators
Burden time per response:	15 minutes
Frequency of Response:	Annually
Annual number of Responses:	150 reports
Annual Burden:	38 hours

Calculation: 150 reports x 15 min. = 38 hours

§ 230.19 Posting of Copy (FRA Form No. 1 and FRA Form No. 3)

(a.) The steam locomotive owner and/or operator must place a copy of 31, and 92 day service day inspection report (FRA Form No. 1), properly filled out, under transparent cover in a conspicuous place in the cab of the steam locomotive before the inspected boiler is put into service. This FRA Form No. 1 will not be required for the first 31 service days following an annual inspection and the posting of an FRA Form No. 3.

(b.) In addition to the FRA Form No. 1, the steam locomotive owner and/or operator must also maintain in the cab a current copy of FRA Form 3 in the manner described in paragraph (a) of this section.

FRA estimates that approximately 300 forms will be placed in the cab by steam locomotive owners/operators due to the above requirements. It is estimated that it takes approximately one (1) minute for the steam locomotive owner/operator to do this. Total annual burden for this requirement is five (5) hours.

Respondent Universe:	82 owners/operators
Burden time per response:	1 minute
Frequency of Response:	On occasion
Annual number of Responses:	300 forms
Annual Burden:	5 hours

Calculation: 300 forms x 1 min. = 5 hours

§ 230.41 Flexible Staybolts with Caps

The removal of flexible staybolt caps and other tests must be reported on FRA Form No. 3. Flexible staybolts with caps must have their caps removed during every 5th annual inspection for the purpose of inspecting the bolts for breakage, except as provided paragraph (b) of this section.

FRA estimates that approximately 10 entries will be made on this form due to this requirement. It is estimated that it will take approximately one (1) minute per entry. Total annual burden for this requirement is .17 hour.

Respondent Universe:	82 owners/operators
Burden time per response:	1 minute
Frequency of Response:	On occasion
Annual number of Responses:	10 entries
Annual Burden:	.17 hour

Calculation: 10 entries x 1 min. = .17 hour

§ 230.46 Badge Plates

A metal badge plate showing the allowed steam pressure must be attached to the boiler backhead in the cab. (This is performed at the time the boiler is built by the manufacturer.) If the boiler backhead is lagged, the lagging and jacket must be cut away so that the plate can be seen.

Currently, all locomotives are so marked. However, if three (3) boilers are built a year or brought into this country, it would require approximately 30 minutes to perform this task. Total annual burden for this requirement is two (2) hours.

Respondent Universe:	82 owners/operators
Burden time per response:	30 minutes
Frequency of Response:	Annually
Annual number of Responses:	3 reports
Annual Burden:	2 hours

Calculation: 3 reports x 30 min. = 2 hours

§ 230.47 Boiler Number

The builder's number of the boiler, if known, must be stamped on the steam dome or

manhole flange. (This is performed at the time the boiler is built by the manufacturer.) If the builder's number cannot be obtained, an assigned number, which shall be used in making out specification cards, must be stamped on the steam dome or manhole flange. Numbers which are stamped after January 10, 1912, must be located on the front side of the steam dome or manhole flange at the upper edge of the vertical surface, oriented in a horizontal manner, and have figures at least 3/8 inch high. The number must be preceded by the name of the manufacturer if the original number is known or the name of the steam locomotive owner if a new number is assigned.

Currently, all locomotives are so marked. However, if one (1) boiler is built a year, it would require approximately 15 minutes to perform this task. Total annual burden for this requirement is .25 hour.

Respondent Universe:	82 owners/operators
Burden time per response:	15 minutes
Frequency of Response:	On occasion
Annual number of Responses:	1 stamping
Annual Burden:	.25 hour

Calculation: 1 stamping x .25 hour = .25 hour

§ 230.75 Stenciling Dates of Tests and Cleaning

The date of testing and cleaning and the initials of the shop or station at which the work is done must be legibly stenciled in a conspicuous place on the tested parts or placed on a card displayed under a transparent cover in the cab of the steam locomotive.

All railroads use the same system and only record this information on a card displayed under the glass in the cab of the locomotive. FRA estimates that approximately 50 air brakes locomotives will be tested annually under the above requirement. It is estimated that it will take approximately one (1) minute to complete the stenciling. Total annual burden for this requirement is one (1) hour.

Respondent Universe:	82 owners/operators
Burden time per response:	1 minute
Frequency of Response:	Annually
Annual number of Responses:	50 tests
Annual Burden:	1 hour

Calculation: 50 tests x 1 min. = 1 hour

§ 230.98 Driving, Trailing, and Engine Truck Axles - Journal Diameter Stamped

For steam locomotives with plain bearings, the original/new journal diameter must be stamped on one end of the axle no later than January 18, 2005.

Currently, all locomotives are so marked. However, if a steam locomotive were to have a journal replaced once a year, FRA estimates that it would take approximately 15 minutes to perform this task. Total annual burden for this requirement is .25 hour.

Respondent Universe:	82 owners/operators
Burden time per response:	15 minutes
Frequency of Response:	Annually
Annual number of Responses:	1 stamp
Annual Burden:	.25 hour

Calculation: 1 stamp x .25 hr. = .25 hour

§ 230.116 Oil Tanks

The oil tanks on oil burning steam locomotives must be maintained free from leaks. The oil supply pipe (on tanks on oil burning steam locomotives) must be equipped with a safety cut-off device that: (1) Is located adjacent to the fuel supply tank or in another safe location, (2) Closes automatically when tripped and that can be reset without hazard, and (3) Can be hand operated from clearly marked locations, one inside the cab and one accessible from the ground on each exterior side of the steam locomotive.

FRA estimates that approximately 10 oil supply pipes on tanks will be affected and that a total of approximately 30 replacement signs will be placed on the oil supply pipe on tanks on oil burning steam locomotives. It is estimated that it will take approximately one (1) minute to post each of the three (3) signs required for every locomotive (again totaling 30 signs). Total annual burden for this requirement is one (1) hour.

	Respondent Universe:
	82
	owner/operators
Burden time per response:	1 minute
Frequency of Response:	On occasion
Annual number of Responses:	30 signs
Annual Burden:	1 hour

Calculation: 30 signs x 1 min. = 1 hour

Total annual burden for this entire information collection is 314 hours.

13. PROVIDE AN ESTIMATE OF THE TOTAL ANNUAL COST BURDEN TO RESPONDENTS OR RECORDKEEPERS RESULTING FROM THE

COLLECTION OF INFORMATION. (DO NOT INCLUDE THE COSTS OF ANY HOUR BURDEN SHOWN IN ITEMS 12 AND 14).

- **THE COST ESTIMATES SHOULD BE SPLIT INTO TWO COMPONENTS: (A) A TOTAL CAPITAL AND START-UP COST COMPONENT (ANNUALIZED OVER IT EXPECTED USEFUL LIFE); AND (B) A TOTAL OPERATION AND MAINTENANCE AND PURCHASE OF SERVICES COMPONENT. THE ESTIMATES SHOULD TAKE INTO ACCOUNT COSTS ASSOCIATED WITH GENERATING, MAINTAINING, AND DISCLOSING OR PROVIDING THE INFORMATION. INCLUDE DESCRIPTIONS OF METHODS USED TO ESTIMATE MAJOR COSTS FACTORS INCLUDING SYSTEM AND TECHNOLOGY ACQUISITION, EXPECTED USEFUL LIFE OF CAPITAL EQUIPMENT, THE DISCOUNT RATE(S), AND THE TIME PERIOD OVER WHICH COSTS WILL BE INCURRED. CAPITAL AND START-UP COSTS INCLUDE, AMONG OTHER ITEMS, PREPARATIONS FOR COLLECTING INFORMATION SUCH AS PURCHASING COMPUTERS AND SOFTWARE; MONITORING, SAMPLING, DRILLING AND TESTING EQUIPMENT; AND RECORD STORAGE FACILITIES.**

- **IF COST ESTIMATES ARE EXPECTED TO VARY WIDELY, AGENCIES SHOULD PRESENT RANGES OF COST BURDENS AND EXPLAIN THE REASONS FOR THE VARIANCE. THE COST OF PURCHASING OR CONTRACTING OUT INFORMATION COLLECTION SERVICES SHOULD BE A PART OF THIS COST BURDEN ESTIMATE. IN DEVELOPING COST BURDEN ESTIMATES, AGENCIES MAY CONSULT WITH A SAMPLE OF RESPONDENTS (FEWER THAN 10), UTILIZE THE 60-DAY PRE-OMB SUBMISSION PUBLIC COMMENT PROCESS AND USE EXISTING ECONOMIC OR REGULATORY IMPACT ANALYSIS ASSOCIATED WITH THE RULEMAKING CONTAINING THE INFORMATION COLLECTION, AS APPROPRIATE.**

- **GENERALLY, ESTIMATES SHOULD NOT INCLUDE PURCHASES OF EQUIPMENT OR SERVICES, OR PORTIONS THEREOF, MADE (1) PRIOR TO OCTOBER 1, 1995, (2) TO ACHIEVE REGULATORY COMPLIANCE WITH REQUIREMENTS NOT ASSOCIATED WITH THE INFORMATION COLLECTION, (3) FOR REASONS OTHER THAN TO PROVIDE INFORMATION OR KEEP RECORDS FOR THE GOVERNMENT, OR (4) AS PART OF CUSTOMARY AND USUAL BUSINESS OR PRIVATE PRACTICES.**

COST TO RESPONDENTS

The additional costs to respondents are listed below.

They are as follows:

\$ 300.00	Printing of Forms
275.00	Postage
<u>650.00</u>	Filing Fee for flue inspections
\$1,225.00	

- 14. PROVIDE ESTIMATES OF ANNUALIZED COST TO THE FEDERAL GOVERNMENT. ALSO, PROVIDE A DESCRIPTION OF THE METHOD USED TO ESTIMATE COSTS, WHICH SHOULD INCLUDE QUANTIFICATION OF HOURS, OPERATIONAL EXPENSES SUCH AS EQUIPMENT, OVERHEAD, PRINTING, AND SUPPORT STAFF, AND ANY OTHER EXPENSE THAT WOULD NOT HAVE BEEN INCURRED WITHOUT THIS COLLECTION OF INFORMATION. AGENCIES ALSO MAY AGGREGATE COST ESTIMATES FROM ITEMS 12, 13, AND 14 IN A SINGLE TABLE.**

COST TO FEDERAL GOVERNMENT

There is very little cost to the Federal Government associated with the recordkeeping requirements. These records are reviewed on a somewhat routine basis in connection with regular agency enforcement activity that monitors steam locomotive owners and/or operators for compliance with inspection and testing requirements.

Approximately 200 burden hours would be expended yearly to review the special petitions and other reports forwarded to FRA under the requirements of this rule. Based on a \$47 per hour cost plus \$18 per hour for overhead, the total annual cost to the Federal Government is \$13,000 (200 hours x \$65 = \$13,000).

- 15. EXPLAIN THE REASONS FOR ANY PROGRAM CHANGES OR ADJUSTMENTS REPORTED IN ITEMS 13 OR 14 OF THE OMB FORM 83-I.**

There is no change in burden from the previous information collection submission because there are no program changes to the current rule and there are no revised burden estimates for any of the current information collection requirements.

Also, there is no change in burden cost to respondents.

- 16. FOR COLLECTIONS OF INFORMATION WHOSE RESULTS WILL BE PUBLISHED, OUTLINE PLANS FOR TABULATION, AND PUBLICATION. ADDRESS ANY COMPLEX ANALYTICAL TECHNIQUES THAT WILL BE USED. PROVIDE THE TIME SCHEDULE FOR THE ENTIRE PROJECT,**

INCLUDING BEGINNING AND ENDING DATES OF THE COLLECTION OF INFORMATION, COMPLETION OF REPORT, PUBLICATION DATES, AND OTHER ACTIONS.

There are no plans for publication of this submission. Primarily, the information is used by specialists of the Office of Safety, as well as field personnel to enforce the regulation.

17. IF SEEKING APPROVAL TO NOT DISPLAY THE EXPIRATION DATE FOR OMB APPROVAL OF THE INFORMATION COLLECTION, EXPLAIN THE REASONS THAT DISPLAY WOULD BE INAPPROPRIATE.

Once OMB approval is received, FRA will publish the approval number for these information collection requirements in the Federal Register.

18. EXPLAIN EACH EXCEPTION TO THE CERTIFICATION STATEMENT IDENTIFIED IN ITEM 19, "CERTIFICATION FOR PAPERWORK REDUCTION ACT SUBMISSIONS," OF OMB FORM 83-I.

No exceptions are taken at this time.

Meeting Department of Transportation (DOT) Strategic Goals

This information collection supports DOT top strategic goal, namely transportation safety because it seeks to reduce the number and severity of railroad accidents/incidents and the injuries and death which normally accompany them, as well to reduce any resulting property damage, by mandating requirements for the inspection and maintenance of steam locomotives, and their safe operation. Specifically, railroads and other steam locomotive owners/operators are required to keep steam locomotives "safe and suitable for service" by conducting required inspections and maintenance. Further, steam locomotive owners and/or operators are required to provide a record for each day a steam locomotive is placed in service and to provide a record that the required steam locomotive inspections have been completed. Additionally, there are requirements for individuals making repairs to steam locomotives. These requirements are designed to ensure that any repair work made to steam locomotives, steam locomotive boilers, and their appurtenances is done properly. These requirements are calculated to eliminate boiler explosions and other potential problems that can cause severe injury or death. Thus, the information collection requirements of this rule serve to enhance and promote the safety operation of tourist and historic railroads by reducing/eliminating safety hazards that are unique to steam operated locomotives.

In this information collection and indeed in all its information collection activities, FRA seeks to do its very best to fulfill DOT Strategic Goals and to be an integral part of One DOT.