SUPPORTING STATEMENT FOR PAPERWORK REDUCTION ACT SUBMISSIONS

Request to Change End User, End Use and/or Destination of Hardware (Form DS-6004) OMB No. 1405-0173

A. Justification

1. The Directorate of Defense Trade Controls (DDTC), Bureau of Political-Military Affairs, U.S. Department of State, in accordance with §§ 38-40 of the Arms Export Control Act (AECA) [22 U.S.C. 2778-2780] and the International Traffic in Arms Regulations (ITAR)[(22 C.F.R. Parts 120-130], has the primary missions of (a) taking final action on license and agreement applications for defense trade exports and (b) handling matters related to defense trade compliance, enforcement, and reporting. By law, executive orders, and delegations of authority, DDTC is charged with controlling the export and temporary import of defense articles and defense services, as specified in the U.S. Munitions List. Further, as required by Section 38 of the AECA, DDTC processes the registration of some 5,000 manufacturers and exporters of defense articles and defense services and persons brokering commercial arms sales.

In carrying out its responsibilities, DDTC reviews munitions license and agreement applications to determine whether to approve them. DDTC considers, *inter alia*:

- Whether the proposed transactions would further U.S. foreign policy objectives, national security interests, and world peace;
- The eligibility of parties (*i.e.*, applicants, consignees, end-users) to participate in U.S. defense trade; and
- The appropriate end-use of defense articles and defense services for which U. S. Government approval is sought.

Form DS-6004, the "Request to Change End User, End Use and/or Destination of Hardware," is used to request DDTC approval prior to any sale, transfer, transshipment or disposal, whether permanent or temporary, of classified or unclassified defense articles to any end user, end use or destination other than as stated on a license or other approval. Such approval is generally required under the ITAR.

Copies of the relevant ITAR provisions (Part 123) and sections 38 and 39 of the AECA are attached.

- 2. DDTC reviews the request to change end user, end use and/or destination of hardware to determine whether to approve the request in accordance with foreign policy and national security interests.
- 3. Respondents will submit the information using the form DS-6004 and using the U.S. postal service. DDTC is currently improving the electronic process for approving license and amendment requests. Implementation of the electronic process for export licensing has been behind schedule. The electronic version of the "Request to Change End User, End Use and/or Destination of Hardware" submission is a priority. The goal is to make it possible for this information collection to be submitted electronically. DDTC estimates by December 2010 that this information collection will be electronic.
- 4. Similar information is not already available because this information is business proprietary. Thus, there is no duplication of this information.
- 5. Defense trade laws and regulations, designed to safeguard U.S. foreign policy and national security interests and to further world peace, are applicable equally to large and small businesses or entities. Submitting a "Request to Change End User, End Use and/or Destination of Hardware" applies only to small businesses and small entities when they are "in the business" of defense trade. Burdens have been minimized through development of a clear, concise electronic form that seeks only information actually needed by DDTC.
- 6. Absent providing a procedure to request a change in the end user, end use and/or destination of hardware, the Department would not have a process defined to make such a change.
- 7. Respondents are required to maintain records for longer than three years. The ITAR requires maintenance of records for a period of five years from the expiration of the license or written approval. The five-year time period corresponds to the criminal statute of limitations for violations of the ITAR.
- 8. A public notice giving the public 60 days to comment on this information collection was published in the Federal Register on June 2, 2009. 74 Federal Register 26264 is attached. One comment was received that urged the activation of the electronic form as soon as possible.

- 9. Not applicable. No payment or gift has been or will be provided to any respondent.
- 10. Respondents are engaged in the business of exporting defense articles and or defense services, have registered with DDTC pursuant to the ITAR, and correspondingly use the ITAR in the regular course of business. Thus, respondents would be familiar with Section 126.10 of the ITAR, which describes the protections given to respondents' information as summarized below:
- Subchapter R of 22 C.F.R. contains regulations on the availability to the public of information and records of the Department of State. The provisions of subchapter R apply to such disclosures by the DDTC.
- Certain information of a proprietary nature required by the Department of State in connection with the licensing process may generally not be disclosed to the public unless certain determinations relating to the national interest are made in accordance with §38(e) of the Arms Export Control Act (22 U.S.C. 2778) and, by reference, certain procedures outlined in the Export Administration Act.
- Confidential business information required under part 130 of the ITAR (*re* political contributions, fees, and commissions) is generally protected from public disclosure.
- Information may be disclosed to foreign governments for law enforcement purposes or in the context of multilateral export regimes.
- 11. Not applicable. The Department of State is not soliciting any information regarding questions of a sensitive nature or matters commonly considered private.
- 12. The Department of State has reason to believe that the information required for a request to change end user, end use and/or destination of hardware is already available to respondents as an aspect of their customary and usual business practices. An estimated 1,470 annual responses are expected from 300 respondents. Frequency of response is on occasion. The estimated time that the respondent devotes to each submission is approximately 1 hour. Consequently, it can be reasonably assumed that the cost to industry in terms of money, time, and other resources is minimal. The estimated annual hour burden is 1,470hours.

- 13. There are no anticipated additional costs to respondents.
- 14. The annual operational budget for DDTC is approximately \$13 million plus \$11.9 million from the registration fees, totaling \$24.9 million for FY08. This figure includes all costs incurred by DDTC and includes equipment, overhead, printing, and support staff employed for processing this information. DDTC received about 1,470 requests to change end user, end use and/or destination of hardware during FY08. Processing those reports accounts for approximately .719% of DDTC's budget. The estimated annualized cost to the Federal government is \$176,790.
- 15. Item 13(c), "Total Annual Responses," has been adjusted from 650 to 1,470. Item 13(c), "Total Annual Hours Requested" has been adjusted from 650 to 1,470. These numbers reflect what was actually received in FY08.
- 16. Not applicable. Publication of the relevant information is not anticipated.
- 17. Not applicable. There is no request not to display the OMB expiration date.
- 18. Not applicable. The Department of State is not seeking any exception to the statement, "Certification for Paperwork Reduction Act Submissions," of OMB 83-I.

B. Collections of Information Employing Statistical Methods

Items 1-5 are not applicable. This collection of information does not employ statistical methods.