Paperwork Reduction Act Submission

Please read the instruction before completing this form. For additional forms or assistance in completing this forms, contact your agency’s Paperwork Reduction Officer. Send two copies of this form, the collection instrument to be reviewed, the Supporting Statement, and any additional documentation to: Office of Information and Regulatory Affairs, Office of Management and Budget, Docket Library, Room 10102, 725 Seventeenth St. NW, Washington, DC 20503.

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| --- | --- | --- | --- |
| 1. Agency/Subagency Originating Request:  **U.S. Department of Housing and Urban Development**  Office of General Counsel, Insured Housing-Multifamily Mortgage Division | | 2. OMB Control Number:  a. 2510-0006 | b.  None |
| 3. Type of information collection: (check one)   1. New Collection 2. Revision of a currently approved collection  1. Extension of a currently approved collection  1. Reinstatement, **without change**, of previously approved   collection for which approval has expired   1. Reinstatement, **with change**, of previously approved collection   for which approval has expired   1. Existing collection in use without an OMB control number   For b-f, note item A2 of Supporting Statement instructions. | 4. Type of review requested: (check one)   1. Regular 2. Emergency - Approval requested by 3. Delegated   5. Small entities: Will this information collection have a significant economic impact on a substantial number of small entities?  Yes  No  6. Requested expiration date:  a.  Three years from approval date b.  Other (specify) | | |

7. Title:

**Legal Instructions Concerning Applications for Full Insurance Benefits-Assignment of Multifamily Mortgages to the Secretary**

8. Agency form number(s): (if applicable)

None

9. Keywords:

housing, multifamily, mortgage insurance, assignment, legal documents

10. Abstract:

Mortgagees of HUD-insured multi-family loans may receive mortgage insurance benefits upon assignment of mortgages to HUD. In connection with the assignment, legal documents (e.g. mortgage, mortgage note, security agreement, title insurance policy) must be submitted to the Department.

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| 11. Affected public: (mark primary with “P” and all others that apply with “X”)  a. Individuals or households e. Farms  b. **P** Business or other for-profit f. Federal Government  c. Not-for-profit institutions g. **X** State, Local or Tribal Government | | 12. Obligation to respond: (mark primary with “P” and all others that apply with “X”)  a.  Voluntary  b. **P** Required to obtain or retain benefits  c. **X** Mandatory |
| 13. Annual reporting and recordkeeping hour burden:  a. Number of respondents 128  b. Total annual responses 128  Percentage of these responses collected electronically 0  c. Total annual hours requested 3,328  d. Current OMB inventory 0  e. Difference (+,-) 0  f. Explanation of difference:  1. Program change:  2. Adjustment: | | 14. Annual reporting and recordkeeping cost burden: (in thousands of dollars)  a. Total annualized capital/startup costs  b. Total annual costs (O&M)  c. Total annualized cost requested  d. Current OMB inventory  e. Difference  f. Explanation of difference:  1. Program change:  2. Adjustment: |
| 15. Purpose of Information collection: (mark primary with “P” and all others that apply with “X”)  a. **P** Application for benefits e. Program planning or management  b. Program evaluation f. Research  c. General purpose statistics g. **X** Requlatory or compliance  d. Audit | | 16. Frequency of recordkeeping or reporting: (check all that apply)  a.  Recordkeeping b. Third party disclosure  c. Reporting:  1.  On occasion 2.  Weekly 3.  Monthly  4.  Quarterly 5.  Semi-annually 6.  Annually  7.  Biennually 8.  Other (describe) |
| 17. Statistical methods:  Does this information collection employ statistical methods?  Yes  No | 18. Agency contact: (person who can best answer questions regarding the content of this submission)  Name: Millicent Potts  Phone: (202) 708-4090 x5255 | |

**19.** **Certification for Paperwork Reduction Act Submissions**

On behalf of this Federal Agency, I certify that the collection of information encompassed by this request complies with 5 CFR 1320.9.

**Note:** The text of 5 CFR 1320.9, and the related provisions of 5 CFR 1320/8(b)(3). Appear at the end of the instructions. The certification is to be made with reference to those regulatory provisions as set forth in the instructions.

The following is a summary of the topics, regarding the proposed collections of information that the certification covers:

1. It is necessary for the proper performance of agency functions;
2. It avoids unnecessary duplication;
3. It reduces burden on small entities;
4. It uses plain, coherent, and unambiguous terminology that is understandable to respondents;
5. Its implementation will be consistent and compatible with current reporting and recordkeeping practices;
6. It indicates the retention periods for recordkeeping requirements;
7. It informs respondents of the information called for under 5 CFR 1320.8(b)(3):
8. Why the information is being collected;
9. Use of the information;
10. Burden estimate;
11. Nature of response (voluntary, required for a benefit, or mandatory);
12. Nature and extent of confidentiality; and
13. Need to display currently valid OMB control number;
14. It was developed by an office that has planned and allocated resources for the efficient and effective management and use of the information to collected (see note in item 19 of the instructions);
15. It uses effective and efficient statistical survey methodology; and
16. It makes appropriate use of information technology.

If you are unable to certify compliance with any of these provisions, identify the item below and explain the reason in item 18 of the Supporting Statement.

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| --- | --- |
| Signature of Program Official:  X        Camille E. Acevedo, Associate General Counsel for Legislation and Regulations | Date: |

|  |  |
| --- | --- |
| Signature of Senior Officer or Designee:  X  Lillian L. Deitzer, Departmental Reports Management Officer  Office of Investment Strategies, Policy, and Management, Office of the Chief Information Officer | Date: |

**Supporting Statement for Paperwork Reduction Act Submissions**

**A. Justification**

**1.** **Explain the circumstances that make the collection of information necessary. Identify any legal or administrative requirements that necessitate the collection. Attach a copy of the appropriate section of each statute and regulation mandating or authorizing the collection of information.**

Under Section 207(g) of the National Housing Act (12 U.S.C. § 1713(g)), when an FHA insured multifamily mortgage goes into default, the mortgagee may become entitled to receive mortgage insurance benefits from FHA by assigning the mortgage to HUD. Section 207(g) states that in connection with the assignment of the mortgage to HUD, the mortgagee shall assign, transfer and deliver to the Secretary:

1. All rights and interests arising under the mortgage so in default;
2. All claims of the mortgagee against the mortgagor or others, arising out of the mortgage transactions;
3. All policies of title or other insurance or surety bonds or other guaranties and any and all claims thereunder; and
4. All records, documents, books, papers, and accounts relating to the mortgage transaction.

HUD’s regulations implementing these requirements are found in 24 C.F.R. § 207.258(b). (Copies of relevant statutes and regulations are attached.) HUD’s Office of General Counsel (OGC), Multifamily Mortgage Division, is responsible for reviewing and approving the mortgage-related documents submitted by the mortgagee in connection with these requirements. When HUD receives the mortgagee’s election to assign the mortgage, the mortgagee receives an e-mail from HUD’s Multifamily Delinquency and Default Report System (MDDR), which informs the mortgagee that it can obtain the Legal Instructions Concerning Applications for Full Insurance Benefits from MDDR, in order to inform the mortgagee of the requirements and procedures for meeting them.

Most of the documents which mortgagees are required to produce pursuant to the proposed form- e.g., the mortgage and the security agreement, are documents which the mortgagee should have in its files even in the absence of these requirements.

**2. Indicate how, by whom and for what purpose the information is to be used. Except for a new collection, indicate the actual use the agency has made of the information received from the current collection.**

The mortgagee provides the Department with accurate, complete and valid documentation on the mortgage being assigned to the Secretary so that HUD may effectively service and, if necessary, sell or foreclose the lien of the mortgage. If the documentation did not meet HUD’s requirements, HUD might not have a valid and enforceable first lien on both the real and the personal property comprising the project.

**3.** **Describe whether, and to what extent, the collection of information involves the use of automated, electronic, mechanical, or other technological collection techniques or other forms of information technology, e.g., permitting electronic submission of responses, and the basis for the decision for adopting this means of collection. Also describe any consideration of using information technology to reduce burden.**

Due to the low number of annual respondents and that there are no forms to complete, information technology would not reduce the burden. The information is gathered from the actual mortgage documents that the mortgagee already has in its possession as a result of applying for the insurance and providing the loan, and closing or settlement of mortgages remains a hard copy documentation process.

**4.** **Describe efforts to identify duplication. Show specifically why any similar information already available cannot be used or modified for use for the purposes described in Item 2 above.**

The documentation necessary for completion of the insurance claim includes specific legal documents that carry with them the force of contract, binding the parties under the law and securing the interests of all parties by the specificity and particularity of each document. There is no duplication of information.

**5. If the collection of information impacts small businesses or other small entities (Item 5 of OMB Form 83-I) describe any methods used to minimize burden.**

The collection of this information will not impact small businesses or other small entities.

**6.** **Describe the consequence to Federal program or policy activities if the collection is not conducted or is conducted less frequently, as well as any technical or legal obstacles to reducing burden.**

FHA insurance claims could not be paid to mortgagees who are in good standing without this necessary information. The documents are required by law to assign the mortgage and determine ownership of the real property and chattel secured by the mortgage. The burden cannot be reduced as each of the documents is necessary because of the legal ramifications of each individual document.

1. **Explain any special circumstances that would cause an information collection to be conducted in a manner:**
2. **requiring respondents to report information to the agency more than quarterly;**
3. **requiring respondents to prepare a written response to a collection of information in fewer than 30 days after receipt of it;**
4. **requiring respondents to submit more than an original and two copies of any document;**
5. **requiring respondents to retain records other than health, medical, government contract, grant-in-aid, or tax records for more than three years;**
6. **in connection with a statistical survey, that is not designed to produce valid and reliable results than can be generalized to the universe of study;**
7. **requiring the use of a statistical data classification that has not been reviewed and approved by OMB;**
8. **that includes a pledge of confidentiality that is not supported by authority established in statute or regulation, that is not supported by disclosure and data security policies that are consistent with the pledge, or which unnecessarily impedes sharing of data with other agencies for compatible confidential use; or**
9. **requiring respondents to submit proprietary trade secret, or other confidential information unless the agency can demonstrate that it has instituted procedures to protect the information's confidentiality to the extent permitted by law.**

There are no special circumstances surrounding this collection of information.

**8. If applicable, provide a copy and identify the date and page number of publication in the Federal Register of the agency's notice, required by 5 CFR 1320.8(d), soliciting comments on the information collection prior to submission to OMB. Summarize public comments received in response to that notice and describe actions taken by the agency in response to these comments. Specifically address comments received on cost and hour burden.**

1. **Describe efforts to consult with persons outside the agency to obtain their views on the availability of data, frequency of collection, the clarity of instructions and recordkeeping disclosure, or reporting format (if any) and the data elements to be recorded, disclosed, or reported.**
2. **Consultation with representatives of those from whom information is to be obtained or those who must compile records should occur at least once every 3 years -- even if the collection of information activity is the same as in prior periods. There may be circumstances that preclude consultation in a specific situation. These circumstances should be explained.**

The Department published the Notice of Proposed Information Collection: Comment Request: Legal Instructions concerning Applications for Full Insurance Benefits-Assignment of Multifamily Mortgages to the Secretary on June 11, 2009. No comments were received.

**9. Explain any decision to provide any payment or gift to respondents, other than remuneration of contractors or grantees.**

No gifts or payments are provided other than the payment of insurance claims in cash or debentures in exchange for filing a claim for insurance benefits under the FHA Mortgage Insurance Program.

**10. Describe any assurance of confidentiality provided to respondents and the basis for assurance in statute, regulation or agency policy.**

All legal documents and communications submitted will be bound by the principles of confidentiality set forth in the Model Rules of Professional Conduct as well as the attorney-client privilege.

**11. Provide additional justification for any questions of a sensitive nature, such as sexual behavior and attitudes, religious beliefs, and other matters that are commonly considered private. This justification should include the reasons why the agency considers the questions necessary, the specific uses to be made of the information, the explanation to be given to persons from whom the information is requested, and any steps to be taken to obtain their consent.**

No questions of a sensitive nature are included in this request

**12.** **Provide estimates of the hour burden of the collection of information. The statement should:**

1. **indicate the number of respondents, frequency of response, annual hour burden, and an explanation of how the burden was estimated. Unless directed to do so, agencies should not conduct special surveys to obtain information on which to base hour burden estimates. Consultation with a sample (fewer than 10) of potential respondents is desirable. If the hour burden on respondents is expected to vary widely because of differences in activity, size, or complexity, show the range of estimated hour burden, and explain the reasons for the variance. Generally estimates should not include burden hours for customary and usual business practices;**
2. **if this request covers more than one form, provide separate hour burden estimates for each form and aggregate the hour burdens in Item 13 of OMB Form 83-I; and**
3. **provide estimates of annualized cost to respondents for the hour burdens for collections of information, identifying and using appropriate wage rate categories. The cost of contracting out or paying outside parties for information collection activities should not be included here. Instead this cost should be included in Item 13.**

The burden on each respondent will vary in proportion to the number of claims filed by the respondent. Some mortgagees hold very few FHA-insured mortgages, and may file few if any claims for insurance benefits each year. Other mortgagees (most notably, the Federal National Mortgage Association, known as Freddie Mac) hold very large portfolios of FHA-insured mortgages, and may file ten or more claims per year. For purposes of this response, however, it is assumed that in each year no mortgagee would file more than one claim.

The number of claims filed has remained the same since the previous OMB approval was provided.  Prior to the 2006 approval, there had been a steady decline in claims.  The recent downturn in the economy over the last 2 years, however, has stalled further significant decline in claims.  However, due to FHA’s successful efforts at reducing mortgage defaults, the number of claims has not risen dramatically.  Therefore, the annual claim response was calculated at the average of 128, which is the same average three years ago.

The burden of 26 hours per claim includes the time necessary to provide mortgage documents such as title policies, UCCs, security agreements, original mortgage and mortgage note, etc., which relate to the HUD-insured mortgage covering the project. Documents must be obtained from various recording offices (land offices, title companies, etc.) archives, etc. The annualized cost to the respondent is estimated at $90 an hour times 26 burden hours per claim times 128 responses or $299,520.

Number of Responses Frequency (Annually) Hours Burden (Total Hours Annually)

Respondents 128 1 26 3,328

No. of Respondents Hours (Average) Rate Total

128 26 $90 $299,520

**13. Provide an estimate of the total annual cost burden to respondents or recordkeepers resulting from the collection of information (do not include the cost of any hour burden shown in Items 12 and 14).**

1. **The cost estimate should be split into two components: (a) a total capital and start-up cost component (annualized over its expected useful life); and (b) a total operation and maintenance purchase of services component. The estimates should take into account costs associated with generating, maintaining, and disclosing or providing the information. Include descriptions of methods used to estimate major cost factors including system and technology acquisition, expected useful life of capital equipment, the discount rate(s) and the time period over which costs will be incurred. Capital and start-up costs include, among other items, preparations for collecting information such as purchasing computers and software; monitoring, sampling, drilling and testing equipment; and record storage facilities;**
2. **If cost estimates are expected to vary widely, agencies should present ranges of cost burdens and explain the reasons for the variance. The cost of purchasing or contracting out information collection services should be a part of this cost burden estimate. In developing cost burden estimates, agencies may consult with a sample of respondents (fewer than 10) utilize the 60-day pre-OMB submission public comment process and use existing economic or regulatory impact analysis associated with the rulemaking containing the information collection, as appropriate.**
3. **generally, estimates should not include purchases of equipment or services, or portions thereof made: (1) prior to October 1, 1995, (2) to achieve regulatory compliance with requirements not associated with the information collection, (3) for reasons other than to provide information or keep records for the government, or (4) as part of customary and usual business or private practices.**

There are no capital or start-up costs. There are no cost burdens to respondents for operation and maintenance

**14. Provide estimates of annualized cost to the Federal government. Also, provide a description of the method used to estimate cost, which should include quantification of hours, operational expenses (such as equipment, overhead, printing, and support staff), and any other expense that would not have been incurred without this collection of information. Agencies also may aggregate cost estimates from Items 12, 13, and 14 in a single table.**

For each claim filed, a paralegal specialist (typically a GS‑12 to GS-13) will spend an average of 3 hours reviewing and checking on the insurance claim, and a GS‑14 attorney advisor or aGS‑15 senior attorney advisor will spend approximately one hour reviewing the work of the paralegal specialist. Assuming an average hourly rate of $33 (the average of GS‑12, Step 5,and GS-13, Step 5) the labor cost will be approximately $99.00 for staff review of the insurance claim. The additional one hour of the supervising attorney adds approximately an additional $40 to the claim review. (See OPM table of federal wages which provide an hourly rate <http://www.opm.gov/oca/06tables/html/gs_h.asp>.) Therefore, the HUD employee wage cost per application is $139.00, which reflects the total cost to the federal government per insurance claim.

Number of reviews of mortgage insurance benefits requests: 128

Number of hours to complete a review: 4

Cost for total number of reviews: (@ $139.00 per hour) $27,368.00

Total estimated annualized costs to the Federal government are $27,368.00 based on 4 hours processing time at $139 per hour for 128 responses.

**15. Explain the reasons for any program changes or adjustments reported in Items 13 and 14 of the OMB Form 83-I.**

There are no changes.

**16. For collection of information whose results will be published, outline plans for tabulation and publication. Address any complex analytical techniques that will be used. Provide the time schedule for the entire project, including beginning and ending dates of the collection of information, completion of report, publication dates, and other actions.**

The information will not be published.

**17. If seeking approval to not display the expiration date for OMB approval of the information collection, explain the reasons that display would be inappropriate.**

There is no request to not display the expiration date.

**18. Explain each exception to the certification statement identified in item 19.**

There are no exceptions to the certification statement identified in item 19.

**B. Collections of Information Employing Statistical Methods**

This collection will not employ statistical methods.