

## **Narrative of Revisions**

*The purpose of the Narrative of Revisions is to clearly indicate revisions to a collection since the previous approval*

Collection Title: Application for Surplus Federal Real Property Public Benefit Conveyance and  
BRAC Program for Emergency Management Use

OMB Control No.: 1660-0080

Current Expiration Date: 5/31/2010

Collection Instruments: FEMA Form 119-0-1

The following list are revisions to the collection:

- Question 12 reflects an increase in the hours burden and cost burden due to the increase in number of respondents and the use of the 1.4 multiplier

Form Changes

On New Form: Instruction pages added.

- 1) Burden hour change from 3 to 4 hours due to the collection of additional information necessary to properly review the application – also, instruction for better clarification of information provided allow for more detailed responses
- 2) Telephone number now requested
- 3) Highlight 3 added to form to clarify the need for this specific information which was not always presented in Question 1 on page 2 of the old form
- 4) Highlight 4 moved to Section III, it was formerly located I Section II – Type of Action on old form: Also within this highlighted section, Removed BRAC number, Added Date Notification to FEMA, and the Project Title moved to Section IV
- 5) The first part of Highlight 5 allows for respondents to clarify the information previously requested in Section 2 Question 1. The second part of Highlight 5 is required so that the appropriate Property Specialist is included in FEMA's application processing (the respondent would already have this information from the notice from which they are responding).
- 6) Highlight 6 provides better instruction that previously provided (see Question 3 on Page 2 of the old form) to the respondent when writing their proposal
- 7) Highlight 7 was added to also better instruct the respondent to provide this required information as the old form Question 3 on page 2 did not provide this instruction
- 8) The checkboxes in highlight 8 are added - see instructions on page 2 of 6 and page 6 of 6 of new form
- 9) Highlight 9 includes instructions/checklist page that enhance the prior certification of Environmental Issues (bottom of page 2 on old form) and formalize the process. This allows the respondent to provide any necessary feedback if they answer yes. The old form did not allow for the respondent to provide details on any changes they anticipated making to the property.
- 10) Modification to Certification



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**SURPLUS FEDERAL REAL PROPERTY PUBLIC BENEFIT CONVEYANCE PROGRAM  
APPLICATION AND GUIDANCE  
FOR FEDERAL EMERGENCY MANAGEMENT RESPONSE AND FIRE AND RESCUE USE**

**ELIGIBILITY**

The fifty states, the District of Columbia, the Commonwealth of Puerto Rico, Guam, American Samoa, the Virgin Islands, the Federated State of Micronesia, the Marshall Islands, Palau and the Northern Mariana Islands.

**DEADLINE**

Completed application is due within 60 days of the announcement date of the Surplus Notice or within 30 days of the expiration date of the Surplus Announcement

**CONTACT INFORMATION**

PBC/BRAC Coordinator  
Federal Emergency Management Agency  
Support Services and Facilities Management Real Property Division  
500 C Street, SW, Washington, DC 20472  
202-646-2605 (office)  
202-646-4668 (fax)  
[PBC-BRAC-COORDINATOR@fema.gov](mailto:PBC-BRAC-COORDINATOR@fema.gov)

**SURPLUS FEDERAL REAL PROPERTY PUBLIC BENEFIT CONVEYANCE (PBC)  
AND BASE REALIGNMENT AND CLOSURE (BRAC) PROGRAMS**

**BACKGROUND**

Excess Federal Real property is defined as property that is no longer mission critical to the needs of the Federal government. The conveyance and disposal of excess real property is governed by the Federal Property and Administrative Services Act of 1949 (Property Act) as amended, 40 U.S.C. 541, et seq, and applicable regulations (Title 40 U.S.C. 533(b) (1) and (2) and 41 CFR parts 102-75.750 through 102-75.815). Under the sponsorship of Federal Emergency Management Agency (FEMA), the Act gives the Administrator of the General Services Administration (GSA) authority to convey Federal real and related personal property (without monetary consideration) to units of State and local government for emergency management response purposes, including fire and rescue services.

**PBC** - GSA and other Federal and local government land holding agencies are tasked with regularly surveying government-owned properties to determine if the properties are being fully utilized, underutilized, or not put to best use. GSA reviews the resulting reports and makes a determination as to the availability of these properties. If available, GSA categorizes them as excess and the properties are offered to other Federal government agencies for acquisition\*. If no other Federal agency expresses an interest in the excess properties, the properties are then deemed surplus and are offered to State and local government agencies for acquisition via negotiated sale or through the vehicle known as *public benefit conveyance (PBC)*. GSA will determine the appropriate program for which the properties are best suited and will inform the proper sponsoring agency of availabilities. GSA is responsible for enforcing compliance with the terms and conditions of disposals of property to be used for emergency management response purposes.

**BRAC** - Under the Department of Defense Base Realignment And Closure (BRAC) Act of 1990, PBC sponsoring agencies, such as FEMA, work under the auspices of the Office of Economic Adjustment (OEA) and in conjunction with Local Redevelopment Authorities (LRA) to efficiently utilize military base locations that have been approved for public use\*. The LRA is responsible for developing a reuse plan that appropriately balances the needs of the various communities affected by these modifications. OEA manages and directs the Defense Economic Adjustment Program and coordinates the involvement of other Federal agencies and Local Redevelopment Authorities in assisting communities that may be adversely impacted by such program changes. While GSA assumes primary administration responsibilities for BRAC properties, final disposition rests solely with DoD.

**FEMA**

FEMA reviews all applications to make recommendations to the GSA Administrator or the Secretary for Defense, as to whether: (1) the use proposed by the state or unit of local government meets the requirements of the statute; and/or (2) the environmental impact of the proposed transfer has been properly assessed under the National Environmental Policy Act (NEPA).

FEMA is also responsible for providing interested parties with an application kit, which requests relevant information so that FEMA can determine if the proposed use is appropriate and in compliance with applicable Federal Laws.

*\*In 1987, Congress enacted the Stewart B. McKinney Homeless Assistance Act. Title V of this Act made serving the homeless the first priority for use of all surplus Federal properties, including military installations. The Department of Housing and Urban Development (HUD) reviews all LRA plans to determine compliance with the statute.*

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**DISCLAIMER**

Please note under 40 U.S.C. 533, the GSA Administrator and/or the Secretary for Defense has final approval authority with respect to any and all surplus property conveyances.

**ELIGIBILITY**

States, the District of Columbia, the Commonwealth of Puerto Rico, Guam, American Samoa, the Virgin Islands, the Federated States of Micronesia, the Marshall Islands, Palau and the Northern Mariana Islands, or any political subdivision or instrumentality thereof, may authorize applications for conveyance of surplus real property for correctional use or law enforcement purposes.

**STIPULATIONS AND COMPLIANCE**

The deed of conveyance for each and every Program surplus property, stipulates that all of the subject property must always be used and maintained for the purpose(s) set forth in the Program application. Periodic inspections of properties will be made by GSA and FEMA to ensure continuing compliance with the terms and conditions of the conveyance. Recipients can suffer hardship and financial loss when properties revert back to Federal ownership for noncompliance. For example, if a facility is constructed on property conveyed for Federal emergency management response use, and is later found, instead, as being used for mental health facility purposes, the recipient would be deemed in non-compliance and the property would be subject to reversion to the Federal Government. Recipients must coordinate any proposed deviation, however minor, with FEMA and GSA. Recipients must also file an annual self-certification with their respective regional GSA representatives stating that their current program of use is consistent with those identified in the application.

**NON-DISCRIMINATION CLAUSE**

Section 102-75.360: The Grantee covenants for itself, its heirs, successors, and assigns and every successor in interest to the property hereby conveyed, or any part thereof, that the said Grantee and such heirs, successors, and assigns shall not discriminate upon the basis of race, creed, color, religion, sex, disability, age, or national origin in the use, occupancy, sale, or lease of the property, or in their employment practices conducted thereon.

**INTERGOVERNMENTAL REVIEW OF FEDERAL PROGRAMS**

To foster intergovernmental partnerships between the States and their local governments, your intent to apply for excess Federal property must be communicated to your State's Single Point of Contact (SPOC) for review as per Executive Order 12372: <http://www.fws.gov/policy/library/rgeo12372.pdf>. To determine if your State participates in this requirement, please visit the following web site at: <http://www.whitehouse.gov/omb/grants/spoc.html>.

**APPLICATION**

Please complete and sign the attached application and submit with required attachments

Via e-mail to: [PBC-BRAC-Coordinator@fema.gov](mailto:PBC-BRAC-Coordinator@fema.gov)  
Fax: 202-646-4668  
Mail: 500 C Street, SW, Washington, DC 20472

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DEPARTMENT OF HOMELAND SECURITY  
 FEDERAL EMERGENCY MANAGEMENT AGENCY  
**APPLICATION FOR SURPLUS FEDERAL REAL PROPERTY BENEFIT CONVEYANCE  
 AND BRAC PROGRAMS FOR EMERGENCY MANAGEMENT USE**

O.M.B. NO. 1660-0080

**DRAFT**

**1 PAPERWORK BURDEN DISCLOSURE NOTICE**

Public reporting burden for this form is estimated to average 4 hours per response. The burden estimate includes the time for reviewing instructions and searching existing data sources, gathering and maintaining the data needed and completing and submitting the form. You are not required to respond to this collection of information unless a valid OMB control number appears in the upper right corner on this form. Send comments regarding the accuracy of the burden estimate and any suggestions for reducing the burden to: Information Collections Management, Department of Homeland Security, Federal Emergency Management Agency, 500 C Street, SW, Washington DC, 20472, Paperwork Reduction Project (1660-0080). **NOTE: Send completed form to Federal Emergency Management Agency, Support Services and Facilities Management Division, 500 C Street SW, Washington DC 20472.**

**SECTION I - APPLICANT**

1. APPLICANT'S NAME		2. ORGANIZATION		
3. ADDRESS	4. CITY	5. COUNTY	6. STATE	7. ZIP CODE
8. CONGRESSIONAL DISTRICT(S)		9. NAME OF PRINCIPAL POINT OF CONTACT		
10. TELEPHONE AND FAX NUMBERS		11. E-MAIL ADDRESS		

**SECTION II - ACQUISITION AUTHORITY**

1. Identify the State and local government agency that is authorized by law to enter into contracts with the Federal Government for the conveyance of real property. (Please provide a copy of the State enabling legislation and cite the actual paragraph or portion of the legislation that establishes that authority.)

2. If the above-authorized agency is not the applicant agency, provide written delegation from the authorized agency to procure the requested property.

3. Acquisition Authority: Name, title, address, telephone number, and e-mail address of official with legal authority to enter into contracts with the Federal government - >	3a. NAME/TITLE	3b. ADDRESS (Please include city, state, and zip code.)
	3c. TELEPHONE NUMBER	3e. E-MAIL ADDRESS

**SECTION III - PROPERTY INFORMATION**

1. PROPERTY IDENTIFICATION* (Name, city, and state)	2. GSA NUMBER (If applicable) OR BASE REALIGNMENT IDENTIFICATION NUMBER	
3a. DATE APPLICANT NOTIFIED GSA OR LOCAL REDEVELOPMENT AUTHORITY (LRA) OF INTEREST (Please attach notice.)	3b. DATE APPLICANT NOTIFIED FEMA (Please attach notice.)	3c. DATE PROPERTY WILL BE AVAILABLE FOR CONVEYANCE

4. DESCRIPTION OF PROPERTY (Attach separate sheet, as necessary.)

- a. Provide a legal description of the subject property and identify all buildings, structures, and current use. Attach metes and bounds survey with aerial photos. Mark property area to be conveyed.
- b. Identify the property's current zoning classification.
- c. Attach or itemize all inventories (personal property) to be conveyed as described in Notice of Availability.

\*Attach copy of Determination of Surplus Announcement or BRAC announcement.

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SECTION III - PROPERTY INFORMATION - continued

5. ASSIGNED FEDERAL GSA OR OEA PROPERTY SPECIALIST - >	5a. NAME	5b. REGIONAL OFFICE LOCATION
5c. TELEPHONE NUMBER	5d. FAX NUMBER	5e. E-MAIL ADDRESS

If you are seeking a determination for property under the Base Realignment and Closure (BRAC) program, please complete items #6 and #7.

6. BRAC ONLY: APPLICANT'S LOCAL REDEVELOPMENT AUTHORITY (Recognized LRA name, address, telephone & contact person; please attach copy of final LRA Plan)

7. BRAC ONLY: DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT (HUD) DETERMINATION (Please attach letter)

SECTION IV - PROJECT INFORMATION

1. PROJECT TITLE

2. PROPOSAL Provide a detailed description of the applicant's project and include the following information:

- a. Describe the applicant's mission, problems to be addressed, and how it will benefit from the proposed PBC.
- b. Describe the the activities to be conducted (e.g., training), the population the PBC will serve, and the anticipated benefits to that population.
- c. Federal Emergency Management Response and Fire and Rescue Renovation: Describe the State, local or national authority standards or guidelines that will be met in designing , renovating, and operating an emergency management facility and the process and procedural requirements that must be met to assure compliance. Provide detailed description of design, type, and size of structure and interior floor plans.
- d. Provide a schedule for accomplishing renovation/construction and implementing activities after conveyance.

SECTION V - BUDGET

- a. Provide an estimate of the total funds needed to renovate, furnish, and/or remodel requested property or to construct on requested property and the projected cost to maintain it. (Include monthly upkeep, maintenance, utilities, landscaping, telephone, Internet, etc.)
- b. Give source of funds, process to obtain the funds, and projected date of availability of funds.
- c. Provide a timetable for acquiring funds and maintaining funding to sustain requested property.

SECTION VI - INTERGOVERNMENTAL REVIEW

- a. Applicable. Attach a copy of the cover letter addressed to the applicant's State Single Point of Contact (SPOC) for review.
- b. State Single Point of Contact. Attach response from SPOC to above notification.
- c. Not Applicable. Applicant's State does not require an Intergovernmental Review.

SECTION VII - ENVIRONMENTAL IMPACT

NATIONAL ENVIRONMENTAL POLICY ACT: Categorical Exclusion Checklist

All applicants for surplus property for corrections facility, emergency management, or law enforcement purposes or use must complete the attached checklist to comply with 41 U.S.C. 102-75.785(d) which states in part: "Any determination that DOJ or FEMA submits to the disposal agency must provide complete information concerning the correctional facility, law enforcement, or emergency management response use, including... (d) The environmental impact of the proposed correctional facility, law enforcement, or emergency management response use." Complete attached National Environmental Policy Act Categorical Exclusion Checklist.

SECTION VIII - CERTIFICATIONS

1. **Equal Employment Opportunity:** Applicant agrees that for receiving Federal surplus real property, it will not discriminate upon the basis of race, color, national origin, sex, age, disability, or religion in the use, occupancy, or lease of the property for the period during which the real property is used for the purpose under which the Federal financial assistance is extended.

2. **Perpetual Use:** Applicant understands that the property transfer is pursuant to Section 553(b)(1) and/or (2) Title 40, United States Code, and agrees that the property will be used and maintained for Federal emergency management response purposes in perpetuity and that in the event the property ceases to be used or maintained for the purposes for which the property was conveyed, all or any portion of the property shall in its then existing condition at the option of the grantor, revert to the grantor.

3. **Application Certification:** I certify that to the best of my knowledge, the information provided in this application is true and correct and the application has been duly authorized by the governing body of the applicant.

CERTIFYING REPRESENTATIVE SIGNATURE	DATE	PRINTED NAME	TITLE
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NATIONAL ENVIRONMENTAL POLICY ACT (NEPA)  
CATEGORICAL EXCLUSION CHECKLIST

PROPERTY

ADDRESS

CITY, STATE, AND ZIP CODE

STATEMENT	YES	NO	IF "YES" PROVIDE EXPLANATION
A. Is the renovation/construction likely to be inconsistent with any applicable Federal, State, tribal, or local law, regulation, or standard designed to protect any aspect of the environment?	<input type="checkbox"/>	<input type="checkbox"/>	
B. Is the renovation/construction likely to have results that are inconsistent with locally desired or designated plans for the project area or its surrounding area?	<input type="checkbox"/>	<input type="checkbox"/>	
C. Is the renovation/construction likely to change the previous use of the building or property?	<input type="checkbox"/>	<input type="checkbox"/>	
D. Will the renovation/construction adversely affect an important aspect of the natural environment such as a park, endangered species, or important wildlife habitat?	<input type="checkbox"/>	<input type="checkbox"/>	
E. Will the renovation/construction adversely affect a significant aspect of the socio-cultural environment?	<input type="checkbox"/>	<input type="checkbox"/>	
F. Is the renovation/construction likely to generate controversy on environmental grounds?	<input type="checkbox"/>	<input type="checkbox"/>	
G. Is the renovation/construction likely to result in the use, storage, release and/or disposal of toxic, hazardous, or radioactive materials or in exposure of persons to such materials?	<input type="checkbox"/>	<input type="checkbox"/>	
H. Is the renovation/construction part of an ongoing pattern of renovation/constructions (whether under the control of the GSA or others) that are cumulative and likely to have adverse effects on the human environment?	<input type="checkbox"/>	<input type="checkbox"/>	
I. Is the renovation/construction likely to either occur on a structure that is more than 50 years old or include ground disturbance of a previously undisturbed area? If yes, contact your State Historic Preservation Officer (SHPO) to initiate its review process.	<input type="checkbox"/>	<input type="checkbox"/>	Attach "No Effect" Letter from SHPO
J. Is the renovation/construction likely to have some other adverse effect on public health and safety or on any other environmental media or resources that are not specifically identified above?	<input type="checkbox"/>	<input type="checkbox"/>	
K. Is the renovation/construction either so highly controversial for environmental reasons or is likely to cause major adverse impacts that an environmental impact statement should be initiated rather than an environmental assessment?	<input type="checkbox"/>	<input type="checkbox"/>	

SIGNATURE OF CERTIFYING OFFICIAL

DATE

TITLE

AGENCY

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**APPLICATION INSTRUCTIONS AND REQUIRED ATTACHMENTS**

**SECTION I - Applicant/Point of Contact**

**SECTION II - Acquisition Authority**

Provide a copy of the governing legislation enabling applicant to receive or act on behalf of applicant for the purpose of receiving Federal property. Attach copy and cite.

**SECTION III - Property Information**

- 3a. Applicant's Notice of Interest: Attach Notice of Interest to the General Services Administration or Department of Defense.
- 3b. Applicant's Notice of Interest: Attach Notice of Interest to FEMA.

- 4. Property's Legal Description: Attach the legal description of subject property and identification of all buildings and structures and current use(s). Attach list of personal inventory to be conveyed with the property as found in the Notice of Availability.  
\*NOTE: Attach copy of Determination of Surplus Announcement or DoD (BRAC) announcement.

- 6. BRAC Only: Attach applicant's Local Redevelopment Authority Plan (LRA).

- 7. BRAC Only: Department of Housing and Urban Development's determination on compliance with the Stewart B. McKinney Homeless Assistance Act. This can be received from your LRA or:

Base Realignment and Closure Coordinator  
 Department of Housing and Urban Development  
 Office of Special Need Assistance Programs  
 451 Seventh Street, SW., Room 7266  
 Washington, D.C. 20410  
 202-402-2595 (Office) / 202-401-0053 (Fax)

**SECTION IV - Project/Proposal Information**

Please submit as an attachment.

**SECTION V - Budget**

Please submit as an attachment. Applicant must show ability to maintain requested property.

**SECTION VI - Intergovernmental Review**

Does your State require an Intergovernmental Review? Please check the following web site for your State Point of Contact (SPOC): <http://www.whitehouse.gov/omb/grants/spoc.html>. If your state is listed, submit your application to your SPOC for review, obtain the SPOC's response, and attach to this application when submitted to FEMA. If your state is not listed, please check "C" for not applicable.

**SECTION VII - National Environmental Policy Act (NEPA)**

Read and complete the attached Categorical Exclusion Checklist. Sign and attach supporting documentation as needed.

**SECTION VIII - Certifications**



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U. S. DEPARTMENT OF HOMELAND SECURITY  
FEDERAL EMERGENCY MANAGEMENT AGENCY  
EXCESS FEDERAL REAL PROPERTY

O.M.B. NO. 1660-0080  
Expires February 28, 2007

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SECTION I - APPLICANT/RECIPIENT DATA

1. APPLICANT'S NAME		2. ORGANIZATION		
3. ADDRESS	4. CITY	5. COUNTY	6. STATE	7. ZIP CODE
8. CONGRESSIONAL DISTRICT(S)		9. NAME OF CONTACT		
10. FAX NUMBER		11. E-MAIL ADDRESS		

II - TYPE OF ACTION

1. PROPERTY IDENTIFICATION (Name, if applicable)	2. GSA NUMBER (if applicable)
	3. BASE REALIGNMENT IDENTIFICATION (if applicable)
4. DATE APPLICANT ADVISED GSA OR BRAC OFFICE OF INTEREST (Please provide copies of letters)	5. TITLE OF APPLICANT'S PROJECT

6. Provide a brief description of applicant's project (please provide detailed information referencing your emergency management response use of the property):

- a. Describe the emergency management response organization to benefit from the conveyance.
- b. Describe the emergency management response program/project activities (e.g., training).
- c. Provide a table for accomplishing renovation/construction and implementing the program after the property is certified or conveyed, and deeded.
- d. Recommend language that could be included in the property conveyance document establishing conditions for the perpetual use of the property for the emergency management response facility.

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SECTION II - ACQUISITION AUTHORITY

1. Identify the State and local government agency that is authorized by law to enter into contracts with the Federal Government for the conveyance of real property. (Please provide a copy of the State enabling legislation and cite the actual paragraph or portion of the legislation that establishes that authority).

2. If the above-authorized agency is not the applicant agency, provide written delegation from the authorized agency to procure the requested property.

3. Include a proposal.

SECTION III - ENVIRONMENTAL ISSUES

The applicant proposes continued use of the existing facility in ways similar to its previous use. Based upon FEMA experience in the implementation of similar measures, the environmental impact of the identified use would be none to minimal. The applicant's description of the proposed use does not indicate any special issues that would suggest a different level of impact in this case. The applicant and any agency funding, issuing permits, or enacting the property transfer or project implementation should consider additional information as appropriate to comply with relevant State and Federal environmental laws and executive orders. This compliance would also apply if and when a day care center is added to the facility.

SECTION IV - CERTIFICATION

I certify that to the best of my knowledge and belief, that the data in this application is true and correct, that the governing body of the applicant has duly authorized the application, that the applicant proposes continued use of the facility in ways similar to its previous use, that the proposed use does not indicate any special environmental concerns, and that the property transfer or project implementation will comply with all relevant State and Federal environmental laws and executive orders.

SIGNATURE OF CERTIFYING REPRESENTATIVE	TYPED NAME AND TITLE	DATE
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