

**SUPPORTING STATEMENT**  
**FOR PAPERWORK REDUCTION ACT SUBMISSION**

**A. Justification**

1. *Explain the circumstances that make the collection of information necessary. Identify any legal or administrative requirements that necessitate the collection. Attach a copy of the appropriate section of each statute and regulation mandating or authorizing the collection of information.*

The purpose of Section 102(b)(6) of the Mutual Educational and Cultural Exchange Act of 1961 (Fulbright-Hays Act) is to promote and develop modern foreign language training and area studies throughout the educational structure of the United States. To help accomplish this objective, fellowships are awarded through US institutions of higher education to American junior and senior scholars enabling them to conduct overseas research and enhance their foreign language proficiency.

Under the Fulbright-Hays Doctoral Dissertation Research Abroad (DDRA) and Faculty Research Abroad (FRA) programs, individual scholars apply through eligible institutions for an institutional grant to support the research fellowship. These institutions administer the program in cooperation with the US Department of Education (US/ED) as provided under the authority of Sections 102(b)(6) and 104(e)(1) of the Mutual Educational and Cultural Exchange Act of 1961, 34 CFR Parts 662 and 663, the Policy Statements of the J. William Fulbright Foreign Scholarship Board (FSB), and the Education Department General Administrative Regulations (EDGAR).

Other legislation and regulations relevant to this information collection include the Government Performance and Results Act; section 427 of the General Education Provisions Act; and the Government Paperwork Elimination Act.

In order to judge all applications in a consistent manner at each stage of the complex review process, and to reduce the time required for it, it is necessary to collect the appropriate information from all individual applicants by means of a uniform application form.

| <b>Program Covered under this Information Collection</b>     | <b>CFDA Number</b> | <b>Application Submit Date</b> | <b>Information Collection Needed for New Awards</b> |
|--|--------------------|--------------------------------|---|
| Fulbright-Hays Doctoral Dissertation Research Abroad Program | 84.022A            | 10/2010                        | FY 2011   |
| Fulbright-Hays Faculty Research Abroad Program               | 84.019A            | 10/2010                        | FY 2011   |

This information collection is being submitted under the Streamlined Clearance Process for Discretionary Grant Information Collections (1894-0001).

The authorizing legislation and program-specific regulations are incorporated in the application package attached to this supporting statement.

*2. Indicate how, by whom, and for what purpose the information is to be used. Except for a new collection, indicate the actual use the agency has made of the information received from the current collection.*

The data requested are used by US/ED, US foreign language and area studies specialists, the US Department of State, US Embassies, Fulbright Commissions, host country officials and scholars, and the Fulbright Scholarship Board (FSB) in determining the academic qualifications and suitability of the individual applicant, potential political sensitivity and feasibility of the project in the host country, research climate, and adequacy of the proposed budget.

Failure to gather sufficient information on each individual applicant's academic background, language proficiency, extent of overseas experience, health, and ability to adapt to a foreign culture would make it impossible to properly evaluate his or her chances of successfully carrying out and completing the proposed research project. The data requested are the minimum necessary to administer the grant in compliance with program regulations.

Information gathered from the current collection is also used to compile program demographics and to generate informational lists for the public

*3. Describe whether, and to what extent, the collection of information involves the use of automated, electronic, mechanical, or other technological collection techniques or forms of information technology, e.g. permitting electronic submission of responses, and the basis for the decision of adopting this means of collection. Also describe any consideration of using information technology to reduce burden.*

The information collection requires the electronic submission of applications using the electronic grant application system (e-Application) available through the Department's e-GRANTS system. Submitting applications electronically reduces burden because applicants are not required to prepare and mail multiple hard copies of grant applications to the Department.

IEPS uses the Department's Web site to notify prospective applicants about the DDRA and FRA program competitions and deadline dates. We post the DDRA and FRA application packages (instructions and forms) on the Web site for more effective and efficient access. Additionally, we post Frequently-Asked Questions about the program on the respective programmatic Web pages, which makes technical assistance to the public more immediate. Technical assistance is enhanced by posting a list of previously funded and currently funded projects on the Web site to help prospective applicants better understand the kinds of activities and projects that the DDRA and FRA programs support.

4. *Describe efforts to identify duplication. Show specifically why any similar information already available cannot be used or modified for use of the purposes described in Item 2 above.*

The collection and use of this information is not duplicated in US/ED.

5. *If the collection of information impacts small businesses or other small entities (Item 8b of IC Data Part 2), describe any methods used to minimize burden.*

The collection of information does not impact small businesses or other small entities.

6. *Describe the consequences to Federal program or policy activities if the collection is not conducted or is conducted less frequently, as well as any technical or legal obstacles to reducing burden.*

Since the grants awarded under these programs are made annually and are not renewable, data must be collected for each new competition cycle. If the collection is not conducted, ED cannot meet its grant making activities in accordance with approved schedules. These activities include publication of the closing date notice, providing technical assistance to new respondents, conducting the peer review, transmitting the funding slate to ED program officials and the FSB for approval, making grant awards, and notifying the Congress in a timely manner about successful applicants in the competition.

7. *Explain any special circumstances that would cause an information collection to be conducted in a manner:*

- ? *requiring respondents to report information to the agency more often than quarterly;*
- ? *requiring respondents to prepare a written response to a collection of information in fewer than 30 days after receipt of it;*
- ? *requiring respondents to submit more than an original and two copies of any document;*
- ? *requiring respondents to retain records, other than health, medical, government contract, grant-in-aid, or tax records for more than three years;*
- ? *in connection with a statistical survey, that is not designed to produce valid and reliable results than can be generalized to the universe of study;*
- ? *requiring the use of a statistical data classification that has not been reviewed and approved by OMB;*
- ? *that includes a pledge of confidentiality that is not supported by authority established in statute or regulation, that is not supported by disclosure and data*

*security policies that are consistent with the pledge, or which unnecessarily impedes sharing of data with other agencies for compatible confidential use; or*

- ? *requiring respondents to submit proprietary trade secrets, or other confidential information unless the agency can demonstrate that it has instituted procedures to protect the information's confidentiality to the extent permitted by law.*

The information collection does not involve any special circumstances that would impose these requirements and conditions on respondents.

*8. If applicable, provide a copy and identify the date and page number of publication in the Federal Register of the agency's notice, required by 5 CFR 1320.8(d), soliciting comments on the information collection prior to submission to OMB. Summarize public comments received in response to that notice and describe actions taken by the agency in response to these comments. Specifically address comments received on cost and hour burden.*

*Describe efforts to consult with persons outside the agency to obtain their views on the availability of data, frequency of collection, the clarity of instruction and record keeping, disclosure, or reporting format (if any), and on the data elements to be recorded, disclosed, or reported.*

*Consultation with representatives of those from whom information is to be obtained or those who must compile records should occur at least once every 3 years – even if the collection of information activity is the same as in prior periods. There may be circumstances that may preclude consultation in a specific situation. These circumstances should be explained.*

This information collection will be published for public comment in the *Federal Register*. Institutional program directors and peer reviewers are consulted every three years regarding availability of data and clarity of instructions of the application form. Overseas diplomatic personnel and/or foreign affairs agencies are consulted regarding any American or host country requirements that may need to be addressed by new data elements. Student suggestions are retained and used during the revision of forms. The following administrators have been informally consulted regarding the revision of forms:

|  |              |
|--|--------------|
| Mike Alexander of John Hopkins University  | 410-516-8734 |
| Brian Prindle of the University of Florida | 352-392-3516 |

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Data from all of these sources have been used to calculate hour and cost burden to respondents.

The professionals, administrators, and organizations cited above do not have adverse comments about the information being requested or about the time it takes to complete a grant application.

As required by 5 CFR 1320.8(d), the Department will publish a notice in the *Federal Register* to solicit public comments on this information collection.

9. *Explain any decision to provide any payment or gift to respondents, other than remuneration of contractors or grantees.*

No payment or gifts are provided to respondents.

10. *Describe any assurance of confidentiality provided to respondents and the basis for the assurance in statute, regulation, or agency policy.*

Each respondent is informed that his or her application is reviewed by staff of US/ED, the US Department of State, US Embassies, Fulbright commissions, host country officials and scholars, the FSB and American scholars. Unclassified comments made by any entity or individual involved in the review process are made available. Applicants and their referees are informed that in accordance with Section 552a(d) of the Privacy Act, the content of a reference form is subject to review by the applicant.

11. *Provide additional justification for any questions of a sensitive nature, such as sexual behavior and attitudes, religious beliefs, and other matters that are commonly considered private. The justification should include the reasons why the agency considers the questions necessary, the specific uses to be made of the information, the explanation to be given to persons from whom the information is requested, and any steps to be taken to obtain their consent.*

The FSB, which has statutory responsibilities for all Fulbright programs, requires that “applicants must be of sound physical and mental health”. Therefore we include a medical certification in the application. This certification does not require the attachment of test results and is the most effective and least burdensome method of meeting the FSB’s requirement.

12. *Provide estimates of the hour burden of the collection of information. The statement should :*

- ? *Indicate the number of respondents, frequency of response, annual hour burden, and an explanation of how the burden was estimated. Unless directed to do so, agencies should not conduct special surveys to obtain information on which to base hour burden estimates. Consultation with a sample (fewer than 10) of potential respondents is desirable. If the hour burden on respondents is expected to vary widely because of differences in activity, size, or complexity, show the range of estimated hour burden, and explain the reasons for the variance. Generally, estimates should not include burden hours for customary and usual business practices.*
- ? *If this request for approval covers more than one form, provide separate hour burden estimates for each form and aggregate the hour burdens in item 16 of IC Data Part 1.*
- ? *Provide estimates of annualized cost to respondents of the hour burdens for collections of information, identifying and using appropriate wage rate categories. The cost of contracting out or paying outside parties for information collection*

activities should not be included here. Instead, this cost should be included in Item 14.

The data in the table is an estimate of the time it takes for respondents to complete official forms, develop the application narrative and budget, and submit completed applications through the Department’s e-Application system.

**Estimate of Annualized Burden Hours and Cost to Respondents**

| <b>Program</b>                        | <b>Number of Institutional Respondents</b> | <b>Number of Individual Responses</b> | <b>Hours Per Institutional Respondent</b> | <b>Hours Per Individual Response</b> | <b>Total Institutional Hours</b> | <b>Total Individual Hours</b> |
|---------------------------------------|--|---------------------------------------|---|--------------------------------------|----------------------------------|-------------------------------|
| Doctoral Dissertation Research Abroad | 80   | 650                                   | 25  | 25                                   | 2,000                            | 16,250                        |
| Faculty Research Abroad               | 50   | 70                                    | 15  | 25                                   | 750                              | 1,750                         |

The burden of individual respondents is estimated at an average of 25 hours for each student and 25 hours for each faculty member. These estimates are based on feedback from the respondents during the last three years. The annual respondent burden of the 130 institutional project directors is estimated at 25 hours for each DDRA application and 15 hours for each FRA application. These estimates incorporate the completion of the following tasks:

- Registration in e-Application system
- Screening individual completed applications
- Transmitting completed individual applications to US/ED in a single submission

Estimated total annual cost burden to respondents:

| <b>Program</b>        | <b>Number of Respondents</b> | <b>Frequency of Response</b> | <b>Hours</b> | <b>Total Burden Hours</b> | <b>Wage</b> | <b>Total Cost</b> |
|-----------------------|------------------------------|------------------------------|--------------|---------------------------|-------------|-------------------|
| Student Respondent    | 650                          | Annual                       | 25           | 16,250                    | \$15/hr     | \$243,750         |
| Faculty Respondent    | 70                           | Annual                       | 25           | 1,750                     | \$40/hr     | \$70,000          |
| DDRA Project Director | 80                           | Annual                       | 25           | 2,000                     | \$25hr      | \$50,000          |
| FRA Project Director  | 50                           | Annual                       | 15           | 750                       | \$25hr      | \$18,750          |
| <b>Total</b>          | <b>850</b>                   |                              |              | <b>20,750</b>             |             | <b>\$382,500</b>  |

The decrease of burden hours is due to increased familiarity with e-Application.

13. Provide an estimate of the total annual cost burden to respondents or record keepers resulting from the collection of information. (Do not include the cost of any hour burden shown in Items 12 and 14.)

? *The cost estimate should be split into two components: (a) a total capital and start-up cost component (annualized over its expected useful life); and (b) a total operation and maintenance and purchase of services component. The estimates should take into account costs associated with generating, maintaining, and disclosing or providing the information. Include descriptions of methods used to estimate major cost factors including system and technology acquisition, expected useful life of capital equipment, the discount rate(s), and the time period over which costs will be incurred. Capital and start-up costs include, among other items, preparations for collecting information such as purchasing computers and software; monitoring, sampling, drilling and testing equipment; and record storage facilities.*

? *If cost estimates are expected to vary widely, agencies should present ranges of cost burdens and explain the reasons for the variance. The cost of contracting out information collection services should be a part of this cost burden estimate. In developing cost burden estimates, agencies may consult with a sample of respondents (fewer than 10), utilize the 60-day pre-OMB submission public comment process and use existing economic or regulatory impact analysis associated with the rulemaking containing the information collection, as appropriate.*

?  
? *Generally, estimates should not include purchases of equipment or services, or portions thereof, made: (1) prior to October 1, 1995, (2) to achieve regulatory compliance with requirements not associated with the information collection, (3) for reasons other than to provide information or keep records for the government, or (4) as part of customary and usual business or private practices.*

*Total Annualized Capital/Startup Cost:*  
*Total Annual Costs (O&M) :*

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*Total Annualized Costs Requested :*

The programs in this information collection do not have costs that meet the criteria for inclusion in Item 13.

14. *Provide estimates of annualized cost to the Federal government. Also, provide a description of the method used to estimate cost, which should include quantification of hours, operational expenses (such as equipment, overhead, printing, and support staff), and any other expense that would not have been incurred without this collection of information. Agencies also may aggregate cost estimates from Items 12, 13, and 14 in a single table.*

Estimated annualized cost the Federal government:

**Estimates of Annualized Cost to the Federal Government**

| <b>Pre-Award and Post-Award Program Tasks</b>   | <b>Wage per Hour</b> | <b>Staff Resources</b> | <b>Total Hours</b>          | <b>Cost to Federal Government</b> |
|---|----------------------|------------------------|-----------------------------|-----------------------------------|
| Gather data and develop OMB justification statement   | 36                   | 1                      | 25                          | 900                               |
| Develop application forms and instructions  | 45                   | 2                      | 10                          | 900                               |
| Develop Notices of Closing Date (CDN)   | 45                   | 2                      | 10                          | 900                               |
| Enter approved collection into EDICS  | 36                   | 1                      | 1                           | 36                                |
| Publish application guidelines and technical review forms in e-GRANTS e- Application module   | 45                   | 2                      | 3                           | 270                               |
| Post application on Department's web site   | 45                   | 2                      | 1                           | 90                                |
| Assign reader panels in e-READER  | 45                   | 2                      | 3                           | 270                               |
| Send conflict of interest forms to reviewers; process reviewer certifications; mail grant proposals and e-READER instruction manuals to reviewers                                       | 45                   | 2                      | 10                          | 900                               |
| Conduct orientation for e- Reading  | 45                   | 2                      | 8                           | 720                               |
| Schedule regular peer review conference calls; review readers' comments in e-Reader; provide follow-up via e-mail and phone communications  | 45                   | 5                      | 80                          | 18,000                            |
| Download and print 1440 technical review forms  | 45                   | 2                      | 40                          | 3600                              |
| Certify that the 35 reviewers have completed the e-Reading for issuance of honoraria  | 1000 (ED flat rate)  | 2                      | n/a                         | 35,000                            |
| Review applications in funding range, revise budget requests, prepare slate memo and attachments for approval; enter grants into G5   | 45                   | 2                      | 200                         | 18,000                            |
| Review of forms by US Embassies and binational commissions  | 45                   | 2                      | 80                          | 7,200                             |
| ED program official reviews and approves slate  | 75                   | 3                      | 3                           | 675                               |
| Executive officer commits grants  | 50                   | 1                      | 1                           | 50                                |
| Branch Chief obligates grants in G5 and signs Grant Award Notifications (GANs)  | 60                   | 1                      | 1                           | 60                                |
| Program officer provides technical assistance to grantees; reviews performance and evaluation reports; conducts ongoing monitoring activities in compliance with OPE , HEP requirements | 45                   | 2                      | 780<br>(15 hrs/wk x 52 wks) | 70,200                            |



|              |  |  |              |                |
|--------------|--|--|--------------|----------------|
| <b>TOTAL</b> |  |  | <b>1,256</b> | <b>157,771</b> |
|--------------|--|--|--------------|----------------|

15. *Explain the reasons for any program changes or adjustments to #16f of the IC Data Part 1 Form*

This is a revision of a currently approved collection. Although an increase in applications has increased the burden hours for the application process, overall there has been a decrease in burden due to a greater familiarity with the e-Application system, as documented in IC Part I under #16.

16. *For collections of information whose results will be published, outline plans for tabulation and publication. Address any complex analytical techniques that will be used. Provide the time schedule for the entire project, including beginning and ending dates of the collection of information, completion of report, publication dates, and other actions.*

There are no plans for publication of results.

17. *If seeking approval to not display the expiration date for OMB approval of the information collection, explain the reasons that display would be inappropriate.*

Not applicable. The expiration date for OMB approval will be displayed on the information collection.

18. *Explain each exception to the certification statement identified in the Certification of Paperwork Reduction Act.*

Not applicable. No exceptions are being requested.

**B. Collection of Information Employing Statistical Methods**

This collection does not employ statistical methods.