A. Justification

1. Explain the circumstances that make the collection of information necessary. Identify any legal or administrative requirements that necessitate the collection. Attach a copy of the appropriate section of each statute and regulation mandating or authorizing the collection of information.

Public Law 98-95, the Challenge Grant Amendments of 1983, established a new Endowment Grant Program authorized by Title III of the Higher Education Act. In 1986, the name was changed to the Endowment Challenge Grant Program. In 1998, Congress amended Title III of the Higher Education Act by adding endowment building as an allowable activity under Title III and Title V Programs.

Under the Endowment Challenge Grant Program the Secretary was specifically authorized to make grants to eligible institutions of higher education for the purpose of increasing endowment funds at those institutions. Congress specifically identifies that not more than 20% of a grantee's total annual budget may be used for increasing and building endowments at the grantee institution.

The "endowment fund corpus" consists of the Federal grant and institutional match. The institution may not spend any of the endowment fund corpus for the length of the 20-year grant period. At the end of the grant period, the grantee may use the endowment fund corpus for any educational purpose.

In general, a grantee may spend up to 50 % of endowment fund income earned during the 20-year grant period. Endowment fund income is the value of the endowment fund minus the endowment fund corpus. The institution may use that income to defray expenditures necessary for the operation of the institution, including general operating and maintenance expenses.

The statute establishing this Endowment Challenge Grant Program, and for the Title III and Title V endowment building activity, requires the grantee to:

- a. establish an endowment fund independent of any other endowment fund at the institution;
- b. invest the endowment fund corpus and income in low-risk securities in which a regulated insurance company may invest under the law of the state;
- c. exercise judgment and care in investing;
- d. spend no more than 50% of the total aggregate endowment fund income;

- e. withdraw no part of the endowment fund corpus before 20 years, both the matching funds and Federal funds;
- f. repay the Secretary if the institution withdraws part of the endowment fund corpus or more than 50% of the income before 20 years; and
- g. provide to the Secretary information to audit or examine expenditures made from the endowment fund corpus or income.

The Department would not be unable to determine if the grantee had met these requirements if the grantee did not complete and submit this financial report on an annual basis.

2. Indicate how, by whom, and for what purpose the information is to be used. Except for a new collection, indicate the actual use the agency has made of the information received from the current collection.

The information submitted on this form will be analyzed by the program office to determine whether or not the grantee has complied with the statutory and regulatory requirements. In cases of non-compliance, the Department must see that the grantee takes corrective action.

3. Describe whether, and to what extent, the collection of information involves the use of automated, electronic, mechanical, or other technological collection techniques or forms of information technology, e.g. permitting electronic submission of responses, and the basis for the decision of adopting this means of collection. Also describe any consideration given to using technology to reduce burden.

The electronically accessible form will collect vital information that will be used to track grantee's endowment activities as well as allow the Department to collect and report on data in response to internal and external requests for information. A letter will be sent out to eligible grantees required to report on endowments informing them of the new electronically accessible form. In addition, a Web link to the electronic endowment reporting form, a hard copy of the electronic reporting form, a temporary pin number and detailed instructions will be provided. Respondents will be requested to complete the electronic form and submit it online by the requested deadline. In addition, the respondents will fax the signature page for certification to the Department.

4. Describe efforts to identify duplication. Show specifically why any similar information already available cannot be used or modified for use for the purposes described in Item 2 above.

The Department has reviewed the information required in this financial report form and has looked elsewhere in the Department for duplicate information. We have found there is no

duplicate information being requested within the Department. Grantee institutions do not send information on these particular endowment funds to any other Federal office.

5. If the collection of information impacts small businesses or other small entities (Item 8b of IC Data Part 2), describe any methods used to minimize burden.

The collection of information does not involve small businesses or other small entities.

6. Describe the consequences to Federal program or policy activities if the collection is not conducted or is conducted less frequently, as well as any technical or legal obstacles to reducing burden.

If this information was not collected or collected less frequently than annually, we would not know whether grantees were properly investing the endowment monies, whether they had invaded the principal, or spent more than 50% of the income.

7. Explain any special circumstances that would cause an information collection to be conducted in a manner:

The only variance from the requirements of 5 CFR 1320.5(d)(2) is that the program regulations at 34 CFR 628.47(b) require grantees to retain each year's records for a minimum of five (5) years. The requirement is necessary so records can be adequately reviewed for any discrepancies from year-to-year.

8. If applicable, provide a copy and identify the date and page number of publication in the Federal Register of the agency's notice, required by 5 CFR 1320.8(d), soliciting comments on the information collection prior to submission to OMB. Summarize public comments received in response to that notice and describe actions taken by the agency in response to these comments. Specifically address comments received on cost and hour burden.

No consultations were conducted with persons outside the agency since there has been no funding for this program since FY 1995 and this program is considered to be in a close-out status. The 60-day Federal Register Notices was published June 29th 2010 and a 30 day Federal Register notice will be published to allow public comment at OMB.

9. Explain any decision to provide any payment or gift to respondents, other than remuneration of contractors or grantees.

No payments or gifts are provided.

10. Describe any assurance of confidentiality provided to respondents and the basis for the assurance in statute, regulation, or agency policy.

No assurance of confidentiality is provided to respondents.

11. Provide additional justification for any questions of a sensitive nature, such as sexual behavior and attitudes, religious beliefs, and other matters that are commonly considered private. The justification should include the reasons why the agency considers the questions necessary, the specific uses to be made of the information, the explanation to be given to persons from whom the information is requested, and any steps to be taken to obtain their consent.

No sensitive or personal information is solicited.

12. Provide estimates of the hour burden of the collection of information.

The estimated annual burden hours for this collection of information are 1,625.

Reporting Burden:

The estimated professional burden hours are 500 hours. This figure is calculated based on 1 professional burden hour per each respondent. Since there may be an estimated 500 respondents in any given fiscal year, 1 hour x 500 respondents = 500 estimated burden hours.

The estimated clerical burden hours are 1,000 hours. This figure is calculated based on 2 clerical burden hours per each respondent. Since there may be an estimated 500 respondents in any given fiscal year, 2 hours x 500 respondents = 1,000 estimated burden hours.

Recordkeeping Burden:

The Department's regulations at 34 CFR 628.47(a) require that grantees keep the following records:

- (1) The source, kind and amount of matching funds;
- (2) The type and amount of investments of the endowment fund;
- (3) The amount of endowment fund income; and
- (4) The amount and purpose of expenditures of endowment fund income.

The Department believes that these records are generated electronically as a matter of usual and customary business transactions (e.g., bank records); therefore, in accordance with 5 CFR 1320.3(b)(2), the Department's burden estimate does not include the burden associated with generating the records required by 34 CFR 628.47(a). Notwithstanding, the Department recognizes that grantees incur a minimum clerical burden in maintaining the required records. The Department estimates that each grantee would spend no more than fifteen (15) minutes per year filing pertinent records. Therefore, the recordkeeping burden is as follows: 500 Respondents x 15 minutes (.25 hours) = 125 hours. Total clerical time is 1,125 hours.

Total Burden Hours:

The total estimated annual burden hours are 1,625 hours. This final figure is calculated using the estimated 500 professional burden hours + 1,125 estimated clerical burden hours = 1,625 estimated burden hours.

Burden Hour Costs:

The figures noted here represent the resources needed and the costs associated for all of the respondents to complete the financial report form.

Costs:

Professional	500 respondents x \$144	= \$72,000
Clerical	1,125 respondents x \$8	<u>= 9,000</u>
	Total	\$81,000

13. Provide an estimate of the total annual cost burden to respondents or record keepers resulting from the collection of information. (Do not include the cost of any hour burden shown in Items 12 and 14.)

No other cost to respondents. The Department notes that grantees may incur cost in complying with the audit required by 34 CFR 628.47(e); however, since these audits are conducted as part of the Federal Government's Single Audit program (OMB Circular A-133), the Department cannot determine the relative proportionate costs for these particular program requirements.

14. Provide estimates of annualized cost to the Federal government. Also, provide a description of the method used to estimate cost, which should include quantification of hours, operational expenses (such as equipment, overhead, printing, and support staff), and any other expense that would not have been incurred without this collection of information. Agencies

also may aggregate cost estimates from Items 12, 13, and 14 in a single table.

Estimate of cost to the Federal government – Item A) represents the amount of clerical and related resources required to prepare the annual mailing of information regarding the new electronic financial report form. Item B) represents the amount of related resources required to process the incoming financial report data and the day-to-day management of related technical information. We also estimate for preparation and review staff will spend two hours per package.

A.	Averaged Hourly Cle	rical Rate: GS 9-3	=	\$23.53 x 1 hour x 500 packages
Clerical Staff (data entry and filing)		=	\$11,765	
	ng)	Total	\$11,765	
B.				
D.	Averaged Hourly Pro Staff Rate: GS 13-2	fessional	=	\$39.31 x 1 hour x 500 respondents
	Professional Staff (Analysis & review)		=	\$19,655
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	Total Federal Estimated Cost		t \$31,420	

# **15. Explain the reasons for any program changes or adjustments to #16f of the IC Data Part 1 Form.**

There are no program changes. An adjustment of 600 hours has been made due to the number of respondents that are expected to change in order to account for Title III, Part C Endowment Challenge Grant recipients and Title III and Title V grant recipients who utilize Title III funds for endowment as an activity. The numbers of Title III and Title V grantees who choose to use up to 20 percent of the federal dollars for endowment may change from year to year increasing the number of respondents for this clearance by 200. There is also an adjustment of 125 burden hours to account for any potential record-keeping burden that a grantee may incur in adhering to the grant program record-keeping requirements.

#### 16. For collections of information whose results will be published, outline plans for tabulation and publication. Address any complex analytical techniques that will be used. Provide the time schedule for the entire project, including beginning and ending dates of the collection of information, completion of report, publication dates, and other actions.

We will use the information submitted by the grantees to determine the progress of increasing their endowment fund and to monitor the grantees' compliance with regulations. The Department does not intend to ever publish the data contained in these reports.

# 17. If seeking approval to not display the expiration date for OMB approval of the information collection, explain the reasons that display would be inappropriate.

No objection to display of this information.

# 18. Explain each exception to the certification statement identified in the Certification of Paperwork Reduction Act.

No exceptions are requested.

**B.** Collection of Information Employing Statistical Methods – No statistical methods are used in the collection of this information.