

#### **Fish and Aquatic Habitat**

A Survey of Northeast Residents
(CT, DC, DE, MA, MD, ME, NH, NJ, NY, PA, RI, VT)



The public reporting and recordkeeping burden for this collection of information is estimated to average 30 minutes per response. Send comments on the Agency's need for this information, the accuracy of the provided burden estimates, and any suggested methods for minimizing respondent burden, including through the use of automated collection techniques to the Director, Collection Strategies Division, U.S. Environmental Protection Agency (2822T), 1200 Pennsylvania Ave., NW, Washington, D.C. 20460. Include the OMB control number in any correspondence. Do not send the completed survey to this address.

# HUMAN ACTIVITIES, AQUATIC HABITAT AND FISH

This survey asks for your opinions regarding policies that would affect fish and habitat in the Northeast U.S. Your answers will help the government decide which policies will be enacted. Background information in this survey was provided by the National Marine Fisheries Service, U.S. Environmental Protection Agency, U.S. Geological Survey and other state and federal offices.

Northeast fresh and salt waters support billions of fish. These include fish that are used by humans, as well as forage fish that are not used by humans, but serve as food for larger fish, birds, and animals.

Natural factors such as weather have always influenced fish, but in recent year human activities. Activities that affect fish include fishing, pollution, commercial and resident development, and to Declines in fish can affect the condition of ecological systems, food webs, and related human use.

Micro-digasisms

Fish

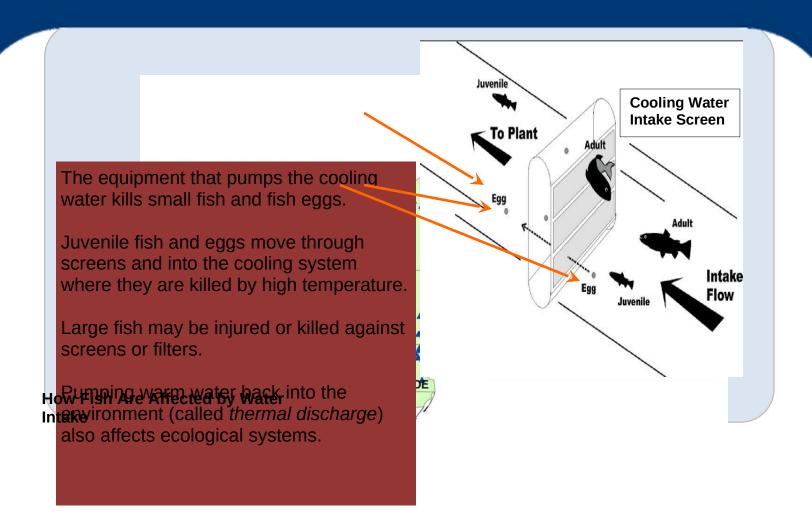
Birds/Mammals

Food Web

This survey concerns proposed policies that would reduce fish losses caused by cooling water use by industrial facilities, including factories and power plants. These policies would benefit aquatic ecosystems but would increase the costs of some goods and services you buy, including electricity and common household products.

How Does Cooling Water Affect Fish?

The water that industrial facilities use to cool equipment is pumped from bays, rivers, and lakes. The largest amount is used by power plants that produce electricity.



Cooling water use affects fresh and salt waters throughout the Northeast US, but the majority of all fish losses are in salt waters such as coastal bays.

#### WHAT KINDS OF FISH ARE AFFECTED?

Cooling water use is **not** the largest cause of fish loss in most areas (fishing causes greater losses), but has affected some fish populations.

About 1/6 of the fish lost are species caught by commercial and recreational fishermen. Examples include striped bass, flounder, and cod.

The other 5/6 of the fish lost are forage species not caught by humans but are part of the food web. Examples include <u>killifish</u>, <u>silverside</u>, and <u>stickleback</u>.

**Question 1.** When thinking about how industrial facilities use cooling water, please rate the importance of the following to you. Check one box for each.

	Not Important		Somewhat Important		Very Important
Preventing the loss of fish that are caught by humans	•1	• 2	•3	•4	• 5
Preventing the loss of fish that are not caught by humans	•1	• 2	• 3	• 4	• 5
Maintaining the ecological health of rivers, lakes and bays	•1	• 2	•3	• 4	• 5
Keeping the cost of goods and services low	•1	• 2	• 3	• 4	• 5
5. Making sure there is enough government regulation of industry	•1	• 2	• 3	• 4	• 5
6. Making sure there is not too much government regulation of industry	•1	•2	•3	• 4	<b>●</b> <sub>5</sub>

#### **HOW MANY FISH ARE AFFECTED?**

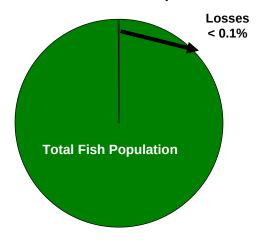
After accounting for the number of eggs and larvae that would be expected to survive to adulthood, scientists estimate that the equivalent of about 1.1 billion young adult fish (the equivalent of one year old) are lost each year in Northeast coastal and fresh waters due to cooling water use.

Scientists can predict the number of these fish that will be saved under different policies. This number ranges from 0.3 to 1.0 billion fish saved per year.

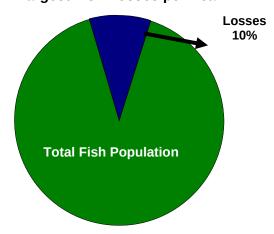
For commercial fish species, losses of young fish in cooling water intakes vary by species, from the equivalent of less than 0.1% to about 10% of total populations.

Yearly effects on fish species are between these levels. For example, the number of young fish lost in cooling water intakes relative to the total number of fish in the water is relatively high for some species, but low for others.

#### **Smallest Fish Losses per Year**



Largest Fish Losses per Year



Although scientists can predict the number of fish saved each year, the effect on fish populations is uncertain. This is because scientists do not know the total number of all fish in Northeast waters and because many factors – such as cooling water use, fishing, pollution and water temperature – affect fish populations.

The following page provides information on policies that would be required to reduce Larger effect ish losses.

on Winter Flounder

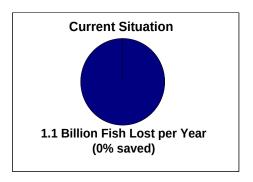
Flounder

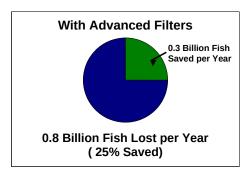
## NEW REGULATIONS ARE BEING PROPOSED TO PROTECT FISH

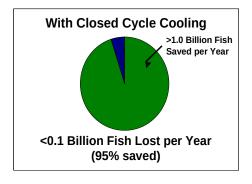
The government is considering policies that would require new measures to protect fish.

One policy would require **advanced filters** that block fish from entering cooling water facilities. Requiring advanced filters could reduce fish losses about 25%.

Another possibility is **closed cycle cooling** that recycles and reuses cooling water, so that less water is needed. Requiring closed cycle cooling could reduce fish losses by 95% and also reduces thermal discharge. However, costs are higher than for advanced filters.





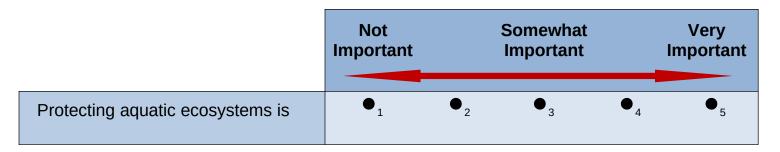


Advanced filters and closed cycle cooling are already in use at many facilities and are proven technologies. New regulations would require a mix of advanced filters and closed cycle cooling at all facilities—with reductions in fish losses between 25% and 95%.

# HOW IMPORTANT ARE THESE ISSUES TO YOU?

While these policies would reduce fish losses, they would also increase the costs of producing many goods and services — these costs would be passed on to consumers like you.

**Question 2.** Compared to other issues that the government might address—such as public safety, education and health—how important is protecting aquatic ecosystems to you? Check one box.



The government needs to know whether households are willing to pay the costs of these new policies.

This survey will ask you to compare policies with different effects on cooling water use, fish, and costs to your household. You will be asked to vote for the options you prefer.

You will also have the opportunity to support the current situation, with no new policies, and no new costs to your household.

# THIS SURVEY IS SIMILAR TO A PUBLIC VOTE

The next part of this survey will ask you to consider different types of policies to protect fish, and indicate how you would vote. Effects of each possible policy will be described using the following scores:

### Effect of Policy



Fish
Populations
(Fish Used by
People)



Fish
Populations
(All Fish)



Fish Saved (per Year)



\$
Cost per Year

#### **What It Means**

A score between 0 and 100 showing the overall health of commercial and recreational fish populations. Higher scores mean more fish and greater fishing potential. A score of 100 means that these fish populations are at a size that maximizes long-term harvest; 0 means no harvest. The current score in Northeast waters is 43.

A score between 0 and 100 showing the estimated size of <u>all</u> fish **populations** compared to natural levels without human influence. A score of 100 means that populations are the largest natural size possible; 0 means no fish. The current score in Northeast waters is **31.** 

A score between 0 and 100 showing the **reduction in young fish lost** because of the new policy. A score of 100 means that no fish are lost in cooling water intakes (all fish are saved). **The current score in Northeast waters is 0**; this represents the status quo with no new policies.

A score between 0 to 100 showing the ecological condition of affected areas, compared to the most natural waters in the Northeast. The score is determined by many factors including water quality and temperature, the health of aquatic species, and habitat conditions. Higher scores mean the area is more natural. The current score in Northeast waters is 48.

How much the policy will **cost your household, in unavoidable price** increases for products and services you buy, including electricity and common household products.

# HOW WOULD YOU RATE THE IMPORTANCE OF THESE EFFECTS?

**Question 3.** When considering policies that affect how facilities use cooling water, how important to you are effects on each of the following scores? Check one box for each. (For reminders of what the scores mean, please see page 7).

	Not Important		Somewhat Important		Very Important
Effect on commercial fish     populations	•1	• 2	• 3	• 4	• 5
2. Effect on the <b>fish populations (for all fish)</b>	•1	• 2	• 3	• 4	• 5
3. Effect on <b>fish saved</b>	•1	• 2	• 3	• 4	• 5
4. Effect on the condition of aquatic ecosystems	•1	• 2	• 3	•4	• 5
5. Effect on <b>cost to my</b> household	• 1	• 2	• 3	• 4	• 5

The next questions will ask you to choose between different policy options that would affect fish losses in cooling water systems. You will be given choices and asked to vote for the choice you prefer by checking the appropriate box. Questions will look similar to the sample on the next page.

Policy Effect	Current Situation (No policy)	Option A	Option B
	43%	45%	47%
Commercial Fish Populations	(100% is populations that allow for maximum harvest)	(100% is populations that allow for maximum harvest)	(100% is populations that allow for maximum harvest)
Fish Populations (all fish) (in 3-5 Years)	31% (100% is populations without human influence)	34% (100% is populations without human influence)	38% (100% is populations without human influence)
Fish Saved per Year (Out of 1.1 billion fish lost in water intakes)	0%  No change in status quo	25% 0.3 billion fish saved	50% 0.6 billion fish saved
Condition of Aquatic Ecosystems (in 3-5 Years)	48% (100% is pristine condition)	48% (100% is pristine condition)	50% (100% is pristine condition)
Increase in Cost of Living for Your Household	\$0 No cost increase	\$24 per year (\$2 per month)	\$36 per year (\$3 per month)
HOW WOULD YOU VOTE? (CHOOSE ONE ONLY)	I would vote for NO POLICY	I would vote for OPTI ON A	I would Note for OPTION B
	If you do not want A or B, check this box	If you prefer <b>Option A</b> , check this box	If you prefer <b>Option B</b> , check this box

#### AS YOU VOTE PLEASE REMEMBER

- The map below shows the facilities and areas that would be affected by the proposed policies.
- The policy options (A and B) given to you each require a different mix of advanced filters and closed cycle cooling in different areas, so effects on fish are different.
- You will be shown different questions, with different combinations of technology and different costs
- Depending on the policies chosen, costs to your household could range from \$0 per month to a maximum of \$6 per month.
- Depending on the type of technology required and other factors, effects on fish and ecosystems may be different—even if the annual reduction in fish losses is similar.
- Consider each pair of policy options separately—do not add them up or compare programs from different pages.
- Scientists expect that effects on the environment and economy not shown explicitly will be small. For example, studies of industry suggest that effects on employment will be close to zero.

 Your votes are important. Answer all questions as if this were a real, binding vote.



**Question 4.** Assume that Options A and B would require a different mix of filters and closed cycle cooling in different areas. Assume all types of fish are affected. How would you vote?

Policy Effect NE Waters	Current Situation (No policy)	Option A NE Waters	Option B NE Waters
Commercial Fish Populations	43% (100% is populations that allow for maximum harvest)	44% (100% is populations that allow for maximum harvest)	45% (100% is populations that allow for maximum harvest)
Fish Populations (all fish) (in 3-5 Years)	31% 100% is populations without human influence)	32% (100% is populations without human influence)	35% (100% is populations without human influence)
Fish Saved per Year (Out of 1.1 billion fish lost in water intakes)	0% No change in status quo	25% 0.3 billion fish saved	50% 0.6 billion fish saved
Condition of Aquatic Ecosystems (in 3-5 Years)	48% (100% is pristine condition)	49% (100% is pristine condition)	50% (100% is pristine condition)
Increase in Cost of Living for Your Household	\$0 No cost increase	\$24 per year (\$2 per month)	\$36 per year (\$3 per month)
HOW WOULD YOU VOTE? (CHOOSE ONE ONLY)	I would vote for NO POLICY	I would vote for <b>OPTION A</b>	I would vote for <b>OPTION B</b>

# POLICIES COULD REQUIRE DIFFERENT COMBINATIONS OF TECHNOLOGY

Now you will be asked to consider a new set of policy options for Northeast waters. As you vote, please remember—

- Questions 5 and 6 present new sets of policy options. These options require a different mix of technologies in different areas.
- Each question is a separate vote. Questions 5 and 6 <u>cannot</u> be directly compared to each other, or to Question 4.
- Do not add up effects or costs across different questions.
- <u>Policy costs and effects depend on many factors</u>. Saving more fish does <u>not</u> necessarily mean that all effects will improve.

**Question 5.** Assume that Options A and B would require a different mix of filters and closed cycle cooling in different areas. Assume all types of fish are affected. How would you vote?

Policy Effect NE Waters	Current Situation (No policy)	Option A NE Waters	Option B NE Waters
Commercial Fish Populations	43% (100% is populations that allow for maximum harvest)	45% (100% is populations that allow for maximum harvest)	47% (100% is populations that allow for maximum harvest)
Fish Populations (all fish) (in 3-5 Years)	31% (100% is populations without human influence)	33% (100% is populations without human influence)	36% (100% is populations without human influence)
Fish Saved per Year (Out of 1.1 billion fish	0% No change in status quo	25% 0.3 billion fish saved	75% 0.8 billion fish saved
Condition of Aquatic Ecosystems (in 3-5 Years)	48% (100% is pristine condition)	48% (100% is pristine condition)	52% (100% is pristine condition)
Increase in Cost of Living for Your Household	\$0 No cost increase	\$36 per year (\$3 per month)	\$60 per year (\$5 per month)
HOW WOULD YOU VOTE? (CHOOSE ONE ONLY)	I would vote for NO POLICY	I would vote for <b>OPTION A</b>	I would vote for OPTION B

**Question 6.** Assume that Options A and B would require a different mix of filters and closed cycle cooling in different areas. Assume all types of fish are affected. How would you vote?

Policy Effect NE Waters	Current Situation (No policy)	Option A NE Waters	Option B NE Waters
Commercial Fish Populations	43% (100% is populations that allow for maximum harvest)	50% (100% is populations that allow for maximum harvest)	47% (100% is populations that allow for maximum harvest)
Fish Populations (all fish) (in 3-5 Years)	31% (100% is populations without human influence)	39% (100% is populations without human influence)	36% (100% is populations without human influence)
Fish Saved per Year (Out of 1.1 billion fish	0% No change in status quo	95% 1.0 billion fish saved	50% 0.6 billion fish saved
Condition of Aquatic Ecosystems (in 3-5 Years)	48% (100% is pristine condition)	52% (100% is pristine condition)	52% (100% is pristine condition)
Increase in Cost of Living for Your Household	\$0 No cost increase	\$72 per year (\$6 per month)	\$24 per year (\$2 per month)
HOW WOULD YOU VOTE? (CHOOSE ONE ONLY)	I would vote for NO POLICY	I would vote for <b>OPTION A</b>	I would vote for OPTION B

primary reason? Check one. (Skip this question if you voted for Option A or B in any question above.)

\_\_\_\_\_ The cost to my household was too high

\_\_\_\_\_ Preventing fish losses is not important to me

\_\_\_\_\_ I do not trust the government to fix the problem

\_\_\_\_\_ I would rather spend my money on other things

\_\_\_\_\_ I did not believe the choices were realistic

\_\_\_\_\_ Since the problem was created by private facilities, they should fix it without passing costs on to consumers

Question 7. If you always voted for NO POLICY in questions 4-6, what was the

**Question 8.** Indicate how strongly you agree with the following statements about questions 4 - 6 and the information provided. Check one box for each.

	Strongly Disagree	Disagree	Neutral	Agree	Strongly Agree
The survey provided enough information for me to make informed choices	•1	• 2	• 3	• 4	• 5
I feel confident about my answers	•1	ullet	• 3	$ullet_4$	• 5
Information in the survey was easy for me to understand	•1	• 2	• 3	• 4	• 5
Information in the survey was fair and unbiased	•1	ullet	• 3	•4	• 5
Questions were easy for me to answer	•1	ullet	• 3	$ullet_4$	• <sub>5</sub>
I would vote the same way in an actual public vote	•1	• 2	•3	• 4	• 5
The effect of the proposed policies depends on many factors	•1	•2	•3	• 4	•5
Future ecological conditions are never 100% guaranteed	$\bullet_{_1}$	• 2	•3	•4	• 5

Question 9. How much did the following factors affect your answers to questions 4 – 6? Check one box for each row.

	Effect on my answers to questions 4-6				I-6
	Very Small Effect		Moderate Effect	,	Very Large Effect
Wanting to reduce taxes or costs to my household.	$lackbox{lack}{lack}_1$	• 2	• 3	• 4	• 5
Wanting to prevent the loss of industrial jobs.	$lackbox{lack}{lack}_1$	ullet2	$ullet_3$	$ullet_4$	• 5
Wanting to preserve fish for commercial fishing.	$lackbox{lack}{lack}_1$	ullet2	$ullet_3$	$ullet_4$	• 5
Wanting to send a message that all environmental issues are important regardless of cost.	lacklacklack lack	$ullet_2$	$ullet_3$	•4	• 5
Wanting to preserve fish for recreation (fishing, etc.).	$lackbox{lack}{lack}_1$	ullet2	$ullet_3$	$ullet_4$	• 5
Wanting to preserve fish to benefit aquatic ecosystems.	$lackbox{lack}{lack}_1$	ullet2	$ullet_3$	$ullet_4$	• 5
Wanting to know that fish exist in local lakes, rivers and bays.	$lackbox{lack}{lack}_1$	•2	• 3	$ullet_4$	• 5
Wanting to pay my fair share for government programs.	$lackbox{lack}{lack}_1$	ullet2	$ullet_3$	$ullet_4$	• 5
Wanting to sustain the competitiveness of US business	$lackbox{lack}{lack}_1$	ullet2	$ullet_3$	$ullet_4$	• 5
Wanting to preserve fish as a source of food for people.	$lackbox{lack}{lack}_1$	ullet2	• 3	• 4	• 5
Wanting to preserve fish and ecosystems for future generations.	$lackbox{lack}{lack}_1$	• 2	• 3	• 4	• 5

**Question 10.** How many days did you participate in the following during the last year? For trips longer than one day, please count each day separately. Check one box for each row.

	Number of days you did the activity during the past year				
	0	1-5	6-10	11-15	16+
Boating / Canoeing / Kayaking	•1	• 2	• 3	• 4	• 5
Swimming / Going to the Beach	$ullet_1$	• 2	• 3	• 4	• 5
Recreational Fishing (Fresh Water)	$ullet_1$	• 2	• 3	• 4	• 5
Recreational Fishing (Salt Water)	$ullet_1$	• 2	• 3	• 4	• 5
Shellfishing / Crabbing	•1	• 2	• 3	• 4	• 5
Scuba Diving / Snorkeling	• 1	• 2	• 3	• 4	• 5

### The following questions ensure that all groups are fairly represented. All answers are anonymous and confidential.

11. What is your age?years					
12. What is your gender?   Male Female					
13. What is the highest level of education that you have completed?        Less than high school     One or more years of college     High school or equivalent   Bachelor's Degree   High school + technical school   Graduate Degree					
14. How many <u>people</u> live in your household?					
15. How many of these people are 16 years of age or older?					
16. How many of these people are 6 years of age or younger?					
17. What is your zip code?					
18. What town and state do you live in? Town: State:					
19. Are you currently employed?No					
<ul> <li>20. What category comes closest to your <u>total household</u> income?</li> <li>Less than \$10,000</li> <li>\$60,000 to \$79,999</li> <li>\$10,000 to \$19,999</li> <li>\$20,000 to \$39,999</li> <li>\$40,000 to \$59,999</li> <li>\$250,000 or more</li> </ul>					
21. If you have any comments on this survey, please write them below:					

Thank you for your participation in this important survey!