# Request for Approval under the Collection of Qualitative Feedback through Focus Groups (OMB Control Number: 1615-0126)

TITLE OF INFORMATION COLLECTION: Collection of Qualitative Feedback through Focus Groups of H-1B Visa Beneficiaries

PURPOSE: This information collection is part of the High-Skilled Nonimmigrant Labor Study, which will explore the use of H-1B visas in industries requiring high-skilled labor, in order to better understand trends in high-skilled nonimmigrant labor and the factors that influence labor flows to facilitate resource planning, revenue projections, and improvements in the efficiency of visa processing. The key components of this study will include: (1) a site visit to the California USCIS service center, (2) a comprehensive literature review, (3) analysis of visa petition data from the past 10 years, (4) focus groups with current and former H-1B visa beneficiaries, (5) focus groups with industry representatives involved in the H-1B visa process, and (6) in-depth case studies of companies that employ H-1B visa holders. This information collection is related to components (4), (5), and (6).

Specifically, this information collection seeks to expand what is known about this group of visa holders in an effort to better understand employers' needs for high-skilled nonimmigrant workers, learn about pathways to legal permanent residency for visa holders, and improve the H-1B visa petition process for high-skilled nonimmigrant workers. In particular, the information collection will engage individuals with knowledge of the H-1B visa process in a dialogue about the procedural aspects of visa adjudication and demand for foreign labor in order to learn more about the demand for H-1B and other high-skilled nonimmigrant visas. In doing so, we will gather information on the successes and challenges experienced by beneficiaries, industry representatives, and companies in interacting with and using the visa system. Moreover, participants will provide information to USCIS that will inform its processes to improve the visa program from the perspectives of both high-skilled nonimmigrant workers and the companies that employ them. Collecting this type of information will contribute to a more in-depth understanding about how policies, processes, and procedures are interpreted, articulated, and implemented.

Focus groups with current and former H-1B visa holders will yield qualitative information about common characteristics of H-1B visa beneficiaries, the factors that led to their decision to pursue an H-1B visa, and their experiences with the H-1B visa petition process. We will collect information on the following: (1) common factors leading H-1B visa beneficiaries to work in the United States, (2) the types of visas formerly held by H-1B beneficiaries (as well as any education or prior work experience in the United States), (3) how beneficiaries experienced the petition process and interactions with USCIS and ways in which the process could be improved from the beneficiary perspective, (4) why some beneficiaries decide to stay in the United States and apply for Lawful Permanent Resident (LPR), and the experiences of these beneficiaries, and (5) the reasons why those who had H-1B status decided to leave the United States.

During site visits with companies that employ H-1B visa beneficiaries, we will collect information from a variety of respondents. We are submitting separate information collection requests for those visits. Focus groups with current H-1B beneficiaries will be conducted during the site visit to yield information about common characteristics of current and former H-1B visa

beneficiaries, the factors that led to their decision to pursue an H-1B visa, and their experiences with the H-1B visa petition process.

#### **DESCRIPTION OF RESPONDENTS:**

Current and former H-1B visa beneficiaries: Respondents will include private sector employees from diverse industry backgrounds. We will conduct a total of four in-person focus groups in four locations: (1) the Silicon Valley, (2) New York City, (3) Boston, and (4) Houston. We will also conduct one virtual focus group with former H-1B visa beneficiaries who live outside of the United States. Respondents will be screened on the following criteria: industry, occupation, level of formal schooling, country of origin, gender, visa status, those who have applied to change status to LPR or another nonimmigrant category, and other criteria of importance to USCIS.

Focus group participants at site visits: Respondents will be H-1B visa beneficiaries who are employees. Respondents will be located at either large companies within the major industries of biotechnology, information technology, and finance, or a small business, such as a start-up, innovative, or entrepreneurial firm, in the Silicon Valley, New York City, Houston or Boston.

| ` ´                                                                                                       |                                                                     |
|-----------------------------------------------------------------------------------------------------------|---------------------------------------------------------------------|
| [ ] Customer Comment Card/Complaint Form [ ] Usability Testing (e.g., Website or Software [x] Focus Group | [] Customer Satisfaction Survey [] Small Discussion Group [] Other: |
|                                                                                                           |                                                                     |

#### **CERTIFICATION:**

I certify the following to be true:

TYPE OF COLLECTION: (Check one)

- 1. The collection is voluntary.
- 2. The collection is low-burden for respondents and low-cost for the Federal Government.
- 3. The collection is non-controversial and does <u>not</u> raise issues of concern to other federal agencies.
- 4. The results are <u>not</u> intended to be disseminated to the public.
- 5. Information gathered will not be used for the purpose of <u>substantially</u> informing <u>influential</u> policy decisions.
- 6. The collection is targeted to the solicitation of opinions from respondents who have experience with the program or may have experience with the program in the future.

| Name: /a/hrs                    |                                      |
|---------------------------------|--------------------------------------|
|                                 |                                      |
| To assist review, please provid | e answers to the following question: |

#### **Personally Identifiable Information:**

- 1. Is personally identifiable information (PII) collected? [x] Yes [] No
- 2. If Yes, is the information that will be collected included in records that are subject to the Privacy Act of 1974? [x] Yes [] No
- 3. If Applicable, has a System or Records Notice been published? [] Yes [] No [x] N/A

#### Gifts or Payments:

Is an incentive (e.g., money or reimbursement of expenses, token of appreciation) provided to participants? [x] Yes [] No

We will offer focus group participants a \$25 gift card to compensate for their travel expenses and as an incentive for them to participate in the focus group during their free time, outside of their normal working hours.

#### **BURDEN HOURS**

|                                                     | No. of      | Participation |        |
|-----------------------------------------------------|-------------|---------------|--------|
| Category of Respondent                              | Respondents | Time          | Burden |
| Private sector (H-1B visa beneficiaries focus group |             |               |        |
| potential participants) <sup>1</sup>                | 240 (max)   | 5 minutes     | 20     |
| Private sector (H-1B visa beneficiaries focus group |             |               |        |
| participants) <sup>2</sup>                          | 120 (max)   | 105 minutes   | 210    |
| Private sector (Case study H-1B visa beneficiaries  |             |               |        |
| focus group participants) <sup>3</sup>              | 32 (max)    | 120 minutes   | 64     |
| Totals                                              | 392         |               | 294    |

FEDERAL COST: The estimated annual cost to the federal government is \$471,061.

| Activity                                              | Cost      |  |
|-------------------------------------------------------|-----------|--|
| Task 3 (Qualitative Design Report and OMB             | \$142,113 |  |
| Request for Approval)                                 |           |  |
| Task 4 (H-1B Focus Group Data Collection)             | \$100,794 |  |
| Task 5 (Industry Representatives Focus Group \$47,052 |           |  |
| Data Collection)                                      |           |  |
| Task 6 (Case Study Data Collection)                   | \$86,102  |  |
| Travel for all data collection                        | \$95,000  |  |
| Total                                                 | \$471,061 |  |

## If you are conducting a focus group, survey, or plan to employ statistical methods, please provide answers to the following questions:

#### The selection of your targeted respondents

1. Do you have a customer list or something similar that defines the universe of potential respondents, and do you have a sampling plan for selecting from this universe?

[] Yes [x] No

<sup>&</sup>lt;sup>1</sup> Assumes 50% screen-out rate for potential participants (240 potential participants screened in order to yield 120 invited participants).

<sup>&</sup>lt;sup>2</sup> Assumes 24 participants invited to each of five focus groups.

<sup>&</sup>lt;sup>3</sup> Assumes eight participants per each of four case study sites.

If the answer is yes, please provide a description of both below (or attach the sampling plan). If the answer is no, please provide a description of how you plan to identify your potential group of respondents and how you will select them.

Current and former H-1B visa beneficiaries: Respondents will be recruited into the study through a two-pronged approach. First, we will leverage the industry and employer contacts of the subcontractor for this project, which has multiple key contacts, such as advocates, industry representatives, and contacts within businesses, who can serve as liaisons to employers of interest within each targeted geographic area. The subcontractor will initiate contact with these key contacts and explain the purpose of the study. Second, we will connect with the American Council on International Personnel (ACIP). ACIP is a professional group for employers working worldwide to advance employment-based immigration of highly educated professionals. ACIP will help us connect with employers who currently employ visa holders or have done so in the past. We will provide information to employers about the target populations of beneficiaries for the focus groups, and obtain permission to provide the company with recruitment materials for dissemination to potential participants. We will use the following alternative strategies to bolster the participant pool, if needed:

- Ask for referrals among points of contact in our study.
- Snowball sample once we identify beneficiaries by asking those beneficiaries to identify other beneficiaries whom they know or work with for possible inclusion.
- Making cold calls to companies where we do not have an established contact. We may identify additional companies by (1) identifying competitors of the companies where we do have contacts or (2) looking at the Labor Condition Application (LCA) data to identify high-frequency employers of H-1B visa holders that we have not yet contacted.

Respondents at site visits (including managers, human resources personnel, and employees with H-1B visas): We will recruit these respondents at the firm level. By leveraging the subcontractor's existing contacts and building on the contacts we make in the field as we recruit individuals for the other two sets of focus groups, we will build a list of potential companies to be included in the case studies. The study team will identify an on-site liaison to serve as the main point of contact within the organization who will help the study team gain access to the company and its staff. The study team will call or email the on-site liaison, who is likely to be a human resources manager, to introduce the study, explain how the employer was selected for inclusion, and screen the eligibility of the company on a set of criteria.

#### **Administration of the Instrument**

| 1. | How will you collect the information? (Check all that apply) |
|----|--------------------------------------------------------------|
|    | [x] Web-based or other forms of Social Media                 |
|    | [x] Telephone                                                |
|    | [x] In-person                                                |
|    | [ ] Mail                                                     |
|    | [] Other, Explain                                            |
|    |                                                              |

2. Will interviewers or facilitators be used? [x] Yes [] No

Please make sure that all instruments, instructions, and scripts are submitted with the request.

### The following instruments are attached:

| Attachment A | Recruitment Cover Email for Focus Group Participants                 |
|--------------|----------------------------------------------------------------------|
| Attachment B | Recruitment Letter Attachment for H-1B Focus Group Participants      |
| Attachment C | Beneficiary Focus Group Recruitment Screener                         |
| Attachment D | Telephone Script for Reminder Phone Call to Focus Group Participants |
| Attachment E | Reminder Email to Focus Group Participants                           |
| Attachment F | Consent Form for H-1B Beneficiary Focus Group Participants           |
| Attachment G | H-1B Beneficiaries Focus Group Pre-Interview Questionnaire           |
| Attachment H | Focus Group Protocol for H-1B Beneficiaries                          |
| Attachment I | Recruitment Cover Email for Possible Case Study Companies            |
| Attachment J | Recruitment Email for Company Case Study Participants                |
| Attachment K | Consent Form for Case Study Interview Respondents                    |
|              |                                                                      |