SUPPORTING STATEMENT U.S. Department of Commerce U.S. Census Bureau 2013 Report of Organization OMB Control No. 0607-0444

A. Justification

1. Necessity of Information Collection

The Census Bureau requests an extension of the currently approved Company Organization Survey (COS) data collection for the 2013 survey year. We request an extension of the current expiration date to December 2014 to complete the data collection for the 2013 COS.

The Census Bureau conducts the annual COS to update and maintain a centralized, multipurpose Business Register (BR). In particular, the COS supplies critical information on the organizational structure, operating characteristics, and employment and payroll of multi-location enterprises.

Form NC-99001 is mailed to multi-location enterprises. We ask questions on ownership or control by a domestic parent, ownership or control by a foreign parent, and ownership of foreign affiliates; research and development; company activities such as--employees from a professional employer organization, operating revenue and net sales, royalties and license fees for the use of intellectual property and manufacturing activities (see Attachment A, Items 1-3 of NC-99001). Establishment inquiries include questions on operational status, mid-March employment, first-quarter payroll, and annual payroll of establishments (see Attachment A, Item 5 of NC-99001).

In 2011, we submitted a non-substantive change to the COS questionnaire. This revision added three new inquiries as part of the Enterprise Statistics Program (ESP). These three inquiries were: (1) Operating Revenues and Net Sales; (2) Royalties and Licenses Fees for the Use of Intellectual Property; and (3) Manufacturing Activities. In 2012 we continued to ask these questions on Form NC-99001 and it is our intention to continue to ask these additional questions for 2013 on Form NC-99001. We also ask questions on ownership or control by a foreign parent, and ownership of foreign affiliates; research and development; royalties and license fees for the use of intellectual property and manufacturing activities (see Attachment A, Items 1-4 of NC-99001. In addition to the mailing of multi-location enterprises, the Census Bureau will collect data for singlelocation companies on Form NC-99007 to some large single-location enterprises that may have added some locations. This survey will be conducted under the provisions of Title 13 of the United States Code, Sections 182, 195, 224, and 225. The 2013 Company Organization Survey forms are provided in Attachments A and B.

2. Needs and Uses

Information quality is an integral part of the review of information disseminated by the Census Bureau (fully described in the Census Bureau's Information Quality Guidelines). Information quality is also integral to information collections conducted by the Census Bureau, and is incorporated into the clearance process required by the "Paperwork Reduction Act."

The 2013 COS will request company-level information from a selection of multi-establishment enterprises, which comprises roughly 42,000 parent companies and more than 1.4 million establishments. COS inquiries sent to each of the 42,000 multi-establishment enterprises will include inquiries on ownership or control by a domestic parent, ownership or control by a foreign parent, and ownership of foreign affiliates; research and development; company activities, such as--employees from a professional employer organization, operating revenue and net sales, royalties and license fees for the use of intellectual property, and manufacturing activities (see Items 1-3 of NC-99001 the COS data collection instrument, in Attachment A). Establishment inquiries include questions on operational status, mid-March employment, first-quarter payroll, and annual payroll of establishments (see Item 5 of NC-99001, Attachment A).

In addition to the 42,000 multi-establishment enterprises, the 2013 COS will include approximately 5,000 single-location companies that may have added some locations. The NC-99007 Form will be used to collect data for the 5,000 single-location businesses (Attachment B).

The information collected by the COS is used to maintain and update the BR. The BR serves two fundamental purposes:

- First and most important, it provides sampling populations and enumeration lists for the Census Bureau's economic surveys and censuses, and it serves as an integral part of the statistical foundation underlying those programs. Essential for this purpose is the BR's ability to identify all known United States business establishments and their parent companies. Further, the BR must accurately record basic business attributes needed to control sampling and enumeration. These attributes include industry and geographic classifications, measures of size and economic activity, ownership characteristics, and contact information (for example, name and address).
- Second, it provides establishment data that serve as the basis for the annual County Business Patterns (CBP) statistical series. The CBP reports present data on number of establishments, first quarter payroll, annual payroll, and mid-March employment summarized by industry and employment size class for the United States, the District of

Columbia, island areas, counties, and county-equivalents. No other annual or more frequent series of industry statistics provides comparable detail, particularly for small geographic areas.

3. <u>Use of Information Technology</u>

For 2013, companies will receive the COS form by mail, however, companies will have the option to report electronically. The percentage of responses collected electronically is 50%. The sections below describe these electronic reporting options.

a. <u>Information Collected Via the Internet or Through Electronic Data</u> <u>Interchange</u>

Multiunit companies can report electronically using Census Surveyor Software. Census Surveyor is an executable computerized questionnaire of the COS that respondents install and run on their personal computer. The software allows the respondent to download/upload secure company information and to populate information in a form view or workbook view. In addition, respondents can export and import data from Surveyor to standardized spreadsheets and print or save copies of completed forms for their records. When completed, the respondent uploads their completed forms to the Census Bureau via the Internet.

Single-unit companies can report electronically directly via the Internet. After logging into the system, the respondent enters their data on a series of screens and then submits the data once their form is completed. An option is available for the respondent to print or save a copy of their form for their records.

Additionally, the Census Bureau maintains a Business Help Site on the Internet that provides information about the COS, links to electronic reporting, forms and instructions, frequently asked questions, videos, and contact information. It also has links to an "Online Services" portal where a respondent can log in and check their filing status, request a time extension, or have their form(s) re-mailed.

b. <u>Information Available to the Public Through the Internet</u>

The information collected by the COS is used to update and maintain the Business Register (BR). Many of the Census Bureau's economic survey and censuses use the BR as an enumeration or sampling frame. Data from these surveys and censuses are widely disseminated on the Internet. In addition, the County Business Patterns data series, which is directly compiled from the BR, is disseminated through the Internet.

4. Efforts to Identify Duplication

The Bureau of Labor Statistics (BLS) collects similar data as part of the Quarterly Census of Employment and Wages program. The BLS confidentiality laws do not authorize the release of these data for all states. The Census Bureau found no other information collections by Federal agencies, trade groups, or businesses that duplicate the content, comprehensive coverage, and statistical reliability provided by the COS.

5. <u>Minimizing Burden</u>

The Census Bureau minimizes response burden by pre-listing an inventory of establishments on the form and requesting the respondent to provide updates for name, address, industry classification, and Federal Employer Identification Number. The COS information collection minimizes the burden on small businesses by excluding most of them from the mail canvas. In particular, COS coverage excludes most of the 5.8 million smaller single-establishment enterprises with paid employees and more than 22 million nonemployer enterprises without paid employees.

6. <u>Consequences of Less Frequent Collection</u>

Less frequent data collection would have a major impact on the use of the BR as a universe sampling frame. Such information as the opening of new locations, closing of locations, changes in locations, and changes in the Federal Employer Identification Numbers would not be up-to-date and would, therefore, reduce the completeness and accuracy of the BR.

7. <u>Special Circumstances</u>

This information collection will be conducted in a manner consistent with OMB guidelines and there are no special circumstances.

8. Consultations Outside the Agency

The COS instrument was discussed with representatives from other Federal agencies, including:

- Dennis J. Fixler
 Chief Statistician
 Bureau of Economic Analysis
 (202) 606-9607
- David P. Paris
 Chief, Individual Statistical Branch

Statistics of Income Division Internal Revenue Service (202) 287-0378

David Talan
 Branch Chief, Business Employment Dynamics
 Division of Administrative Statistics and Labor Turnover
 Bureau of Labor Statistics
 (202) 691-6560

We published a notice in the <u>Federal Register</u> on March 29, 2013 (Volume 78, Page 19190 - 19191) inviting public comment on our plans to submit this request. We received one letter of support from the Bureau of Economic Analysis (BEA). We also received a comment via e-mail which we deemed to be without merit and irrelevant to our survey.

9. Paying Respondents

The Census Bureau does not pay respondents and does not provide them with gifts in any form to report requested information.

10. <u>Assurance of Confidentiality</u>

The questionnaires for this information collection contain the following statement:

YOUR RESPONSE IS REQUIRED BY LAW. Title 13, United States Code, requires businesses and other organizations that receive this questionnaire to answer the questions and return the report to the U.S. Census Bureau. By the same law, **YOUR CENSUS REPORT IS CONFIDENTIAL**. It may be seen only by persons sworn to uphold the confidentiality of Census Bureau information and may be used only for statistical purposes. Further, copies retained in respondents' files are immune from legal process.

Similar information will be included in the cover letter (see Attachment E) that accompanies the report form. The statutory basis for these assurances of confidentiality is Title 13, U.S.C., Section 9. All activities related to the collection and dissemination of COS data satisfy requirements of this law.

11. Justification for Sensitive Questions

This information collection asks no questions of a sensitive nature.

12. Estimate of Response Burden

The following table provides an estimate of response burden for the COS for each type of respondent. Figures for number of respondents by form are projections based on the latest information contained in the BR.

Multi-establishment entities								
		Governmental Respondents	Total Respondents	Average Time		Governmental Burden	Total Response Burden	
Primary COS Inquiries	41,750 (companies)	250	42,000	7 minutes per company	4,871	29	4,900	
Instructions and Gathering Records	41,750 (companies)	250		30 minutes per company	20,875	125	21,000	
Establishment Inquiries	1,375,500 (establishments)	25,000		5 minutes per establishment	114,625	2,083	116,708	
Total	41,750	250		3 hours, 24 minutes per respondent	140,371	2,237	142,608	

Other business entities/Single-locations entities							
Inquiry	Private Sector Respondents	Average Time	Total Response Burden				
Supplemental COS inquiries (including instructions)	5,000 entities	12 minutes per entity	1,000 hours				
Total	5,000 (companies)	12 minutes per respondent	1,000 hours				

We estimate a total annual cost to respondents of \$4,339,834, which is 143,608 hours at \$30.22 per hour.

13. <u>Estimate of Cost Burden</u>

We do not expect respondents to incur any costs other than that of their time to respond. The information requested is of the type and scope normally carried in company records and no special hardware or accounting software system is necessary to provide answers to this information collection. Therefore, respondents are not expected to incur any capital and start-up costs or system maintenance costs in responding. Further, purchasing of outside accounting or information collection services, if performed by the respondent, is part of usual

and customary business practices and not specifically required for this information collection.

14. <u>Cost to the Federal Government</u>

The cost to the government for this work is included in the total annual cost of the BR, which is estimated to be \$11.3 million for fiscal year 2013.

15. Reason for Change in Burden

The increase in response burden of 47,474 hours is required since the 2013 COS will be collected independently. In 2012, the COS was collected as part of the economic census, and most of the multi-location establishment data - the bulk of the COS collection - were obtained through the 2012 Economic Census collection. Burden hours for the COS have a long standing history of fluctuation between economic census year collection, versus non-economic census year collection. The 2013 COS burden is consistent with past non-economic census year COS burden hour estimates.

16. <u>Project Schedule</u>

The Census Bureau will mail 2013 COS report forms in late December 2013, with a due date thirty days after receipt. Mail follow-ups to nonrespondents will begin after the initial mailout. These efforts, supplemented by telephone follow-ups to selected nonrespondents, will go on through mid-year. We will check-in report forms and perform data entry for responses until the close-out for data collection operations in late-August of the subsequent year. Information collected using the COS instrument will be included in the BR by October/November.

17. Request to Not Display Expiration Date

The assigned expiration date will be displayed on all report forms used in this information collection.

18. Exceptions to Certification

There are no exceptions.

19. <u>Industry Codes Affected</u>

The COS covers all industrial activities except postal service (NAICS 491), private households (NAICS 814), and public administration (NAICS 92); further, the COS excludes companies engaged exclusively in agriculture production (NAICS 111, 112) or rail transportation (NAICS 482).