

## SUPPORTING STATEMENT

1110-0005

### **Age, Sex, Race, and Ethnicity of Persons Arrested Under 18 Years of Age; and Age, Sex, Race, and Ethnicity of Persons Arrested 18 Years of Age and Over**

The FBI Uniform Crime Reporting (UCR) Program requests a 3-year extension of this currently approved collection.

#### A. Justification.

##### 1. Necessity of Information Collection

Under the authority of Title 28, U.S. Code, Section 534, *Acquisition, Preservation and Exchange of Identification Records; Appointment of Officials*, June 11, 1930, the FBI was designated by the Attorney General to acquire, collect, classify, and preserve national arrest data from local, state, tribal, and federal law enforcement agencies throughout the country as part of the Uniform Crime Reports in order to generate reliable information on adult and juvenile arrest counts.

Forms 1-708a and 1-708, *Age, Sex, Race, and Ethnicity of Persons Arrested Under 18 Years of Age (Juvenile ASRE)*; and *Age, Sex, Race, and Ethnicity of Persons Arrested 18 Years of Age and Over (Adult ASRE)*, provides for the national UCR Program a record of the total number of persons arrested, cited, or summoned for criminal acts in all of the Part I and Part II crime classes and furnish the age, sex, race, and ethnicity characteristics of persons arrested.

This information collection is a necessity in order for the FBI to maintain a database and serve as the national clearing house for the collection and dissemination of arrests and to ensure publication in *Crime in the United States (CIUS)*.

##### 2. Needs and Uses

UCR crime statistics are used in many ways and serve many purposes. They provide law enforcement with data for use in budget formulation, planning, resources allocation, assessment of police operations, etc., to help address the crime problem at various levels. Chambers of commerce and tourism agencies examine these data to see how they impact the particular geographic jurisdictions they represent. Criminal justice researchers study the nature, cause, and movement of crime over time. Legislators draft anti-crime measures using the research findings and recommendation of law enforcement administrators, planners, and public and private entities concerned with the problem of crime. The news media use the crime statistics provided by the FBI UCR Program to inform the public about the state of crime.

The 1-708a and 1-708 forms are needed in order for law enforcement agencies to submit arrest data to the FBI on hard copy. Arrest data serve as a valuable resource to city, county, state, tribal, and federal law enforcement agencies, as well as by Academe, other government agencies,

public, and media. Dissemination of the arrest data are provided in the annual publication *Crime in the United States (CIUS)* or when requested. These arrest data are of invaluable use for research and statistical analysis. Examples of agencies' uses are:

- a. The FBI serves as the national clearinghouse for storage of all arrest statistics, therefore, the data is available upon request to any requester.
- b. Law enforcement uses the UCR data for administration, operation, management, and to determine effectiveness and placement of task forces.
- c. Juvenile justice systems throughout the United States (U.S.) request arrest by age master files in an effort to determine what varying laws, restrictions, and arrest practices have on arrest rates and the involvement of juveniles in crime. Since the definition of juvenile varies from state to state, it is necessary to have age specific information.
- d. Annual UCR data are provided to the Inter-University Consortium for Political and Social Research. This central repository serves as a single facility from which colleges/universities can obtain social science data.

### 3. Use of Information Technology

Currently, 83 percent of participating law enforcement agencies submit these forms electronically. Electronic submissions downloaded from state UCR systems are received via Law Enforcement Online, (LEO) e-mail [ucrstat@leo.gov](mailto:ucrstat@leo.gov). For those agencies unable to submit data electronically, data are received on hard copy. The FBI UCR Program provides this form as a PDF printable form on the Internet at [www.fbi.gov/about-us/cjis/ucr/reporting-forms](http://www.fbi.gov/about-us/cjis/ucr/reporting-forms) at this time.

Many states that participate in the FBI UCR Program have a centralized repository serving as a state UCR Program. Several state UCR Programs have established electronic communications with their law enforcement agencies throughout their state. Agencies submit data to their state UCR Program who in turn forward it to the FBI.

### 4. Efforts to Identify Duplication

This information collection was authorized in direct response to the enactment of Title 28, U.S. Code, Section 534, Acquisition, and Exchange of Identification Records; Appointment of Officials, June 11, 1930. The FBI is the only agency collecting extensive data on persons arrested in the U.S. However the Department of Justice administers another statistical program, Bureau of Justice Statistics (BJS) that publishes ten years of arrests in the United States. BJS uses the FBI UCR Program's arrest data but expands the data to include offense-specific arrest estimates grouped by age, sex, and race.

## 5. Minimizing Burden on Small Entities

This information will have no significant impact on small businesses. The law enforcement community requested that the forms be collected on a monthly basis since police records are run on a calendar month, however, the FBI minimizes burden on small law enforcement agencies by allowing them to submit quarterly, twice a year, or once a year. Although monthly is recommended, upon approval by the FBI UCR Program, agencies can submit data at intervals that minimizes the burdens to the agency.

## 6. Consequences of Not Conducting or Less Frequent Collection

In order to serve as the national repository for crime reporting and to produce a reliable dataset, the FBI collects monthly statistics on arrests reported by participating FBI UCR Program contributors. There is an ever-increasing need for timely and accurate data dissemination by the FBI to assist our partners in law enforcement.

Although monthly reports are preferred by some agencies, the FBI UCR Program has agencies submit data quarterly, twice a year, and even once a year. Upon approval by the FBI UCR Program agencies can submit data at intervals that minimizes the burdens to the agency.

Law enforcement agencies use UCR data to track crime, task force placement, staffing levels, officer placement. The UCR data is used for administration, operation, management, and to determine effectiveness and placement of task forces. Agencies will justify task forces, staffing levels, and officer counts compared to other law enforcement agencies in order to receive additional staffing levels or equipment. Some agencies use other agencies' crime statistics and staffing levels to justify their own crime statistics and staffing levels in order to obtain funding.

In past years, a committee was formed to examine less frequent reporting, below are the results. This committee was chaired by Dr. Peter P. Lejins, Department of Sociology, University of Maryland; Dr. Charlton F. Chute, Director, Institute of Public Administration, New York City; and Mr. Stanley R. Schrotel, Chief of Police, Cincinnati, Ohio.

### Frequency of Reports from Cooperating Police Departments

The committee has very seriously considered the possibility of diminishing the frequency of submission of the statistical reports by the cooperating police departments. This would mean abandoning the present scheme of getting monthly reports and substituting perhaps a quarterly or semiannual report from the police instead. The Committee has, however, rejected the idea of any change in this direction, in spite of the fact that it appears reasonable to assume that a report submitted quarterly, for instance, would decrease the amount of work to be done by the local police departments as compared to a monthly report. This could then perhaps be, used as an argument for requesting an increased amount of information in the less frequent reports. There is the danger that with the pressure for monthly reports removed, the police departments might become somewhat less punctilious and instead of producing more data for the three-months

report, might actually become less precise and, not having gotten up a report for a longer period, could conceivably have difficulty in getting data together for the three-months report. Besides, of course, all analyses which are based on monthly reports, for instance the fluctuation of crime frequency in the course of the year, might suffer considerably. After studying this matter, the Committee decided not to recommend any change in the current practice.

#### 7. Special Circumstances

ASRE data are collected/received from the FBI UCR Program participants on a monthly basis. The FBI's UCR Program has established various time frames and deadlines for acquiring the monthly data. Monthly reports/submissions should be received at the FBI by the seventh day after the close of each month. Annual deadlines are also designated in order to collect/assess receipt of monthly submissions. There are times when special circumstances may cause an agency to request an extension. The FBI's UCR Program has the authority to grant these extensions. Participation in the national UCR Program is voluntary.

#### 8. Public Comments and Consultations

The 60 and 30 day notices have been submitted to the Forms Desk and published in the Federal Register with no public comments received.

#### 9. Provision of Payments or Gifts to Respondents

The FBI's UCR Program does not provide any payments or gifts to respondents.

#### 10. Assurance of Confidentiality

This information collection does not contain personally identifiable information that may reveal the identity of an individual it is obtained from public agencies and are, therefore, in the public domain. The FBI UCR Program does not assure confidentiality.

#### 11. Justification for Sensitive Questions

The information collection does not seek information of a sensitive nature.

#### 12. Estimate of Respondent's Burden

The estimated cost of the respondent's burden for this data collection is as follows:

|                       |        |
|-----------------------|--------|
| Number of respondents | 18,233 |
|-----------------------|--------|

|                        |   |
|------------------------|---|
| Frequency of responses | 12/year for 1-708<br>12/year for 1-708a       |
| Total annual responses | 278,064                                       |
| Minutes per response   | 12 minutes for 1-708a<br>15 minutes for 1-708 |
| Annual hour burden     | 62,564 hours                                  |

|  |                         |  |
|--|-------------------------|--|
| Number of respondents:                           |                         |  |
| Summary Reporting System (SRS)                   | 11,586                  |  |
| National Incident-Based Reporting System (NIBRS) | 6,647                   |  |
| Total number of respondents                      |                         |  |
|  | 11,586 + 6,647 = 18,233 |  |

Burden Formula for SRS:

1-708a: 11,586 respondents x 12 responses/year = 139,032 total annual responses

$$\frac{139,032 \times 12 \text{ minutes}}{60 \text{ minutes (1 hour)}} = 27,806 \text{ total annual hour burden}$$

1-708: 11,586 respondents x 12 responses/year = 139,032 total annual responses

$$\frac{139,032 \times 15 \text{ minutes}}{60 \text{ minutes (1 hour)}} = 34,758 \text{ total annual hour burden}$$

Total annual responses: 139,032 + 139,032 = 278,064

Total annual hour burden: 27,806 + 34,758 = 62,564

Burden Formula for NIBRS:

This burden estimate does not include the 6,647 NIBRS agencies; the NIBRS burden hours are captured in the NIBRS Information Collection Request recently sent to OMB for approval.

13. Estimate of Cost Burden

There are no direct costs to law enforcement to participate in the FBI UCR Program other than their time to respond. With the renewal of this form respondents are not expected to incur any capital, start-up, or system maintenance costs associated with this information collection. Costs to agency Records Management System (RMS) are very difficult to obtain. Vendors do not divulge costs due to the fact that vendors charge differently from agency to agency. Many costs are built into the vendors contracts. Agencies do not know costs to system changes because these charges can be built into their budgets for years. Depending on the vendor contracts,

changes mandated by law are included within the original contract with no other additional costs. Most agencies already collect the new UCR categories within their individual RMS. However, an estimate has been projected that agencies pay an \$18,000 maintenance fee every year for system maintenance costs. UCR provides electronic forms, tallybook, and workbooks for those agencies not able to change their RMS.

14. Cost to Federal Government

According to the cost object provided by FBI Criminal Justice Information Services (CJIS), Resource Management Section, Financial Management Unit the following are generalized projections based upon prior collection activity as well as activities anticipated over the next three years for the FBI UCR Program.

Staff Costs for Data Collection and Processing

|                                  |                  |
|----------------------------------|------------------|
| CSMU Correspondence/Documents    | \$458,966        |
| Data Requests                    | \$162,592        |
| Data Collection/Analysis         | \$1,771,397      |
| <u>Publications/Reports</u>      | <u>\$307,368</u> |
| Total Cost to Federal Government | \$2,700,323      |

15. Reason for Change in Burden

There is no increase in burden on the individual respondents; however, the overall annual burden hours have decreased from 97,783 to 62,564, which is a decrease of 35,219 burden hours and due to the NIBRS agencies burden hours being accounted for in the NIBRS ICR.

16. Anticipated Publication Plan and Schedule

Published data are derived from data submissions furnished to the FBI from local, county, state, tribal, and federal law enforcement agencies throughout the country. National, regional, and state data are published in the annual edition of *CIUS* as well as the periodic release of *Age Specific Arrest Rates and Race Specific Arrest Rates*.

|  |   |
|--|---|
| Request for missing January-June arrest data | August and September                      |
| Request for missing 12 month arrest data     | February and March, following year        |
| Deadline to submit data                      | Mid-March                                 |
| Data Processing/Analysis                     | July-May                                  |
| Publication of data                          | September, of following year/ <i>CIUS</i> |

17. Display of Expiration Date

All information collected under this clearance will display the OMB Clearance Number and Expiration Date.

18. Exception to the Certification Statement

The FBI's CJIS Division does not request an exception to the certification of this information collection.