SUPPORTING STATEMENT for the Paperwork Reduction Act Information Collection Submission for Rule 19b-4 and Form 19b-4

This submission is being made pursuant to the Paperwork Reduction Act of 1995, 44 U.S.C. Section 3501 et seq.

A. JUSTIFICATION

1. Necessity of Information Collection

A. <u>Rule 19b-4 and Form 19b-4</u>

The Securities Exchange Act of 1934 ("Exchange Act") provides a framework for selfregulation within which national securities exchanges, national securities associations, and registered clearing agencies have primary responsibility for regulating their members or participants, and persons associated therewith, and the Municipal Securities Rulemaking Board is responsible for establishing rules for certain transactions in municipal securities. The Exchange Act charges the Commission with supervising each of these organizations (generally referred to as self-regulatory organizations or "SROs") and with assuring that each complies with and advances the policies of the Exchange Act. As part of its oversight responsibilities, the Commission is required to review changes in the rules of the various SROs.

Section 19(b) of the Exchange Act, as amended, requires each SRO to file with the Commission, in accordance with such rules as the Commission may prescribe, copies of any proposed rule, or any proposed change in, addition to, or deletion from the rules of such SRO (collectively, a "proposed rule change") accompanied by a concise general statement of the basis and purpose of such proposed rule change. Rule 19b-4 requires an SRO to submit each proposed rule change on Form 19b-4. Form 19b-4 currently requires a description of the terms of a proposed rule change, the proposed rule change's impact on various market segments, and the relationship between the proposed rule change and the SRO's existing rules. Form 19b-4 also requires an accurate statement of the authority and statutory basis for, and purpose of, the proposed rule change, the proposal's impact on competition, and a summary of any written comments received by the SRO. An SRO is required to submit Form 19b-4 to the Commission electronically, post a copy of the proposed rule change on its public website within two business days of its filing, and post and maintain a current and complete set of its rules on its website. In the event that an SRO does not post its proposal on its website on the same day that it files the proposal with the Commission, then the SRO must inform the Commission of the date on which it posted such proposal on its website. This requirement allows the Commission to comply with Section 19(b)(2)(E), which provides that the "publication date" of a proposed rule change is the date of Federal Register publication as long as the Commission sends the notice to the Federal Register for publication within 15 days of the date on which the SRO publishes the proposal on its website.

The Commission is required to publish a notice in the Federal Register of each proposed rule change filing (such notices are prepared by the SROs themselves) to give interested persons an opportunity to submit written data, views, and arguments concerning such proposed rule change. Certain proposals are subject to Commission approval before they can become effective (such proposals are filed under Section 19(b)(2) of the Exchange Act), while others become immediately effective upon filing with the Commission (such proposals, which are outlined under Rule 19b-4(f), are filed under Section 19(b)(3)(A) of the Exchange Act). The comment period is generally 21 days.

For those filings that are subject to approval, the Commission may not approve such proposed rule change prior to the 30th day after publication of the notice in the Federal Register unless it finds good cause for doing so and publishes its reasons. The Commission must either approve or disapprove a proposed rule change, or institute proceedings to consider whether a proposal should be disapproved, within 45 days after the date of publication of the notice in the Federal Register. Either the Commission or the SRO may extend the 45 day time period by up to an additional 45 days. If the Commission extends the period, it must determine that a longer period is appropriate and publish the reasons for such determination. In order to approve a proposed rule change is consistent with the Exchange Act and the rules thereunder applicable to the SRO. If it cannot make such findings, then the Commission must publish a release that disapproves the proposal.

Filings that are not subject to Commission approval instead become effective upon filing with the Commission, subject to the Commission's authority to summarily temporarily suspend such proposed rule changes within 60 days of the filing date. In addition, one category of immediately effective filings (those submitted pursuant to Rule 19b-4-(f)(6)) is subject to a 30-day operative delay, which period may be shortened by the Commission if consistent with the protection of investors and the public interest.

On July 21, 2010, President Obama signed into law the Dodd-Frank Wall Street Reform and Consumer Protection Act ("Dodd-Frank Act").¹ The Dodd-Frank Act was enacted to, among other purposes, promote the financial stability of the United States by improving accountability and transparency in the financial system and by providing for enhanced regulation and oversight of institutions designated as systemically important.² Titles VII and VIII of the Dodd-Frank Act were intended to further these goals and mitigate systemic risk in part by imposing new requirements with respect to clearing agencies. As noted above, registered clearing agencies are SROs under the Exchange Act and must file proposed rule changes with the Commission on Form 19b-4.

Section 763(a) of Title VII and Section 806(e) of Title VIII, and the rules adopted by the Commission to implement Section 763(a) and Section 806(e), impose collection of information requirements on registered clearing agencies. The Commission adopted amendments to Rule 19b-4

¹ The Dodd-Frank Wall Street Reform and Consumer Protection Act (Pub. L. No. 111-203, H.R. 4173).

² <u>See</u> Pub. L. No. 111-203, Preamble.

and Form 19b-4 that require that the information be collected on Form 19b-4 in order to utilize existing resources. These reporting requirements are in addition to the information previously required by Rule 19b-4 and Form 19b-4.

Section 763(a) of the Dodd-Frank Act added Section 3C to the Exchange Act ("Exchange Act Section 3C"). Exchange Act Section 3C requires a clearing agency to submit for Commission determination whether a security-based swap (or group, category, type or class of security-based swap) is required to be cleared ("Security-Based Swap Submissions") and provide notice to its members of such submissions.³ The Commission adopted Rule 19b-4(o) to meet the requirements set forth in Exchange Act Section 3C. Section 806(e) requires that any financial market utility designated as systemically important by the Financial Stability Oversight Council ("Council"), file with the Commission advance notices ("Advance Notices") of proposed changes to its rules, procedures, or operations that could, as defined by the rules of each Supervisory Agency, materially affect the nature or level of risk presented by the financial market utility.⁴ Clearing agencies registered with the Commission are financial market utilities as defined in Title VIII of the Dodd-Frank Act and the Commission may be the Supervisory Agency to a clearing agency that is designated as systemically important by the Council ("designated clearing agency").⁵ A designated clearing agency must comply with the notice process as soon as the Council designates the clearing agency as systemically important. The Commission adopted Rule 19b-4(n) to meet the requirements set forth in Section 806(e).

The Commission anticipates that in many cases, a clearing agency will be required to make a Security-Based Swap Submission under Exchange Act Section 3C or file an Advance Notice under Section 806(e) when it is already required to file a proposed rule change under Exchange Act Section 19(b). Clearing Agencies can meet one or more of these filing requirements by submitting a single Form 19b-4.

Exchange Act Section 3C requires that a clearing agency provide as part of the Security-Based Swap Submission a statement that includes, but is not limited to: (i) how the submission is consistent with Section 17A of the Exchange Act; (ii) information that will assist the Commission in the quantitative and qualitative assessment of the factors specified in Exchange Act Section 3C; and (iii) how the rules of the clearing agency meet the criteria for open access.

³ 15 U.S.C. 78c-3 <u>et seq</u>.

⁴ 12 U.S.C. 5465(e).

⁵ Pursuant to Section 803(8) of Title VIII, the Commission is the Supervisory Agency for any financial market utility that is a Commission-registered clearing agency and the CFTC is the Supervisory Agency for any financial market utility that is a CFTC-registered derivatives clearing organization ("DCO"). To the extent that an entity is both a Commission-registered clearing agency and a CFTC-registered DCO, the statute requires the two agencies to agree on one agency to act as the Supervisory Agency, and if the agencies cannot agree on which agency has primary jurisdiction, the Council shall decide which agency is the Supervisory Agency for purposes of Title VIII. 12 U.S.C. 5462(8).

Section 806(e) requires that the Advance Notice include a description of the nature of the proposed change and the expected effects on risks to the designated clearing agency, its participants, or the market and it must provide a description of how the designated clearing agency will manage any identified risks.

The amendments to Rule 19b-4 also require a clearing agency to post certain information on its website.⁶ Security-Based Swap Submissions and Advance Notices, and any amendments thereto, must be posted on a clearing agency's website within two business days of filing the information with the Commission.⁷ The information generally shall remain posted on the clearing agency's website until a determination is made with respect to the Security-Based Swap Submission or until the Advance Notice becomes effective. A clearing agency also must post notice on its website of the effectiveness of any change to its rules, procedures, or operations filed as an Advance Notice within two business days of the effective date determined in accordance with Section 806(e).⁸

The Commission amended Rule 19b-4 to require that Security-Based Swap Submissions and Advance Notices be submitted electronically on Form 19b-4.⁹ In addition, the Commission amended Form 19b-4 by revising the form and the instructions to the form to allow a clearing agency to indicate whether it is filing under Exchange Act Section 3C, Section 806(e), Exchange Act Section 19(b), or a combination of the three. Such amendments were adopted to avoid duplicative filings and to streamline the process and burden on clearing agencies and the Commission. However, each filing requirement is distinct and subject to different statutory standards for Commission review.

On April 1, 2013, the Commission amended Rule 19b-4 to expand the categories of proposed rule changes that are eligible to become effective upon filing with the Commission pursuant to Section 19(b)(3)(A) of the Exchange Act to include rule changes that primarily affect products that are not securities.¹⁰ Such rule filings were previously required to be filed for approval pursuant to Section 19(b)(2) of the Act, which requires the proposed rule change to be published for comment, and that the Commission issue an order approving the proposed rule change.

The amendments have a limited scope, as they currently apply only to four clearing

¹⁰ See Securities Exchange Act Release No. 69284 (April 3, 2013), 78 FR 21046 (April 9, 2013) (File No. S7–29–11) (Amendment to Rule Filing Requirements for Dually-Registered Clearing Agencies).

⁶ Rule 19b-4(l).

⁷ Rule 19b-4(n)(3) and Rule 19b-4(o)(5).

⁸ Rule 19b-4(n)(4).

⁹ See Securities Exchange Act Release No. 67286 (June 28, 2012), 77 FR 41602 (July 13, 2012) (File No. S7–44–10) (Process for Submissions for Review of Security-Based Swaps for Mandatory Clearing and Notice Filing Requirements for Clearing Agencies; Technical Amendments to Rule 19b–4 and Form 19b–4 Applicable to All Self-Regulatory Organizations; Adopting Release).

agencies that clear non-security products regulated by the Commodity Futures Trading Commission. The amendments do not alter these registered clearing agencies' existing requirement to file all proposed rule changes with the Commission. Rather, the amendments streamline the rule filing process by allowing these clearing agencies to seek immediate effectiveness for certain proposed rule changes pursuant to Section 19(b)(3)(A). The content of a rule filing made pursuant to Section 19(b)(3)(A) is virtually identical to that of a filing made pursuant to Section 19(b)(2).

The only additional filing requirement imposed by the amendments applies when a clearing agency invokes the "fair and orderly markets" provision. A clearing agency seeking to use this provision would be required to make a separate filing under Section 19(b)(3)(A) in addition to the Section 19(b)(2) filing that is currently required. As noted, however, the information contained in both filings is virtually identical.

To accommodate the amendments to Rule 19b-4, the Commission also amended the General Instructions for Form 19b-4, which requires the respondent clearing agency to cite the statutory basis for filing a proposed rule change pursuant to Section 19(b)(3)(A) in accordance with the existing provisions of Rule 19b-4(f).

The April 2013 amendments to Rule 19b-4 and to the General Instructions for Form 19b-4 will become effective on June 10, 2013. However, these amendments should not materially increase or decrease the burden associated with this collection of information as they simply change the statutory basis under which a rule change is filed. In particular, each filing contemplated by the relevant collection of information is made pursuant to Section 19(b) and Rule 19b-4 of the Exchange Act and submitted to the Commission electronically on Form 19b-4 and, as noted above, the content of a rule filing made pursuant to Section 19(b)(3)(A) is virtually identical to that of a filing made pursuant to Section 19(b)(2). Because the relevant burden calculation (which is set forth below in Section 12.A.I of this supporting statement) will not change following the effectiveness of the amendments to Rule 19b-4 and the General Instructions for Form 19b-4, the Commission is seeking approval to extend the existing collection of information as modified by the the minor amendments that will become effective on June 10, 2013.

B. <u>Rule 3Ca-1</u>

Exchange Act Section 3C states that, after making a determination that a security-based swap (or group, category, type, or class of security-based swap) is required to be cleared, the Commission, on application of a counterparty to a security-based swap or on the Commission's own initiative, may stay the clearing requirement until the Commission completes a review of the terms of the security-based swap and the clearing arrangement.¹¹ Pursuant to Rule 3Ca-1, a counterparty to a security-based swap subject to the clearing requirement wishing to apply for a stay of the clearing requirement is required to submit a written statement to the Commission that includes: (i) a request for a stay of the clearing requirement, (ii) the identity of the counterparties to the security-based swap and a contact at the counterparty requesting the stay, (iii)

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See 15 U.S.C. 78c-3(c)(1) (as added by Section 763(a) of the Dodd-Frank Act).

the identity of the clearing agency clearing the security-based swap, (iv) the terms of the securitybased swap subject to the clearing requirement and a description of the clearing arrangement, and (v) the reasons a stay should be granted and the security-based swap should not be subject to a clearing requirement, specifically addressing the same factors a clearing agency must address in its Security-Based-Swap Submission pursuant to Rule 19b-4(o)(3).

2. Purpose and Use of the Information Collection

A. <u>Proposed Rule Changes Filed by SROs</u>

Rule 19b-4 implements the requirements of Section 19(b) of the Exchange Act by requiring SROs to file their proposed rule changes electronically on Form 19b-4¹² and by clarifying which actions taken by SROs are deemed proposed rule changes and so must be filed pursuant to Section 19(b). Rule 19b-4 and Form 19b-4 were adopted in 1975 pursuant to Sections 2, 3, 6, 11A, 15A, 15B, 17, 19, and 23 of the Exchange Act and were significantly amended in 1980 to clarify and simplify the filing process. Form 19b-4 is designed to provide the Commission with the information necessary to determine, as required by the Exchange Act, whether the proposed rule change is consistent with the Exchange Act and the rules thereunder and to provide information sufficient to elicit meaningful public comment on each proposal. The information received is made available to members of the public who may wish to comment on a particular proposed rule change. The information collected by the Commission with respect to the date on which the SRO posted a proposed rule change on its website (if such posting date is not the same as the filing date) will be used to inform the Commission of the date by which the Commission must send the SRO notice to the <u>Federal Register</u> for publication.

The federal securities laws generally require that, for those proposals that are subject to Commission approval, an SRO's proposed rule change must be approved by the Commission before it may take effect. With respect to these types of filings, the Commission has two options: (1) it may approve or disapprove a proposed rule change or (2) it may institute proceedings to determine whether a proposed rule change should be disapproved. The legal standard the Commission must use to approve a proposal is set forth in Section 19(b)(2). Section 19(b)(3)(A) of the Exchange Act provides that, notwithstanding the provisions of Section 19(b)(2), a proposed rule change may take effect upon filing with the Commission if appropriately designated by the SRO as meeting the criteria set forth in Section 19(b)(3)(A), as expanded in Rule 19b-4(f). If the Commission believes that an immediately effective proposed rule change may not meet the statutory standards, it summarily may temporarily suspend the proposal and institute proceedings to determine whether a proposed rule change should be disapproved.

B. <u>Security-Based Swap Submissions and Advance Notices Filed by Certain</u> <u>Clearing Agencies</u>

The information to be provided by clearing agencies pursuant to the amendments to Rule 19b-4 and Form 19b-4 is used by the Commission to evaluate Security-Based Swap Submissions

¹² 17 CFR 249.819.

and Advance Notices. The Commission uses the information filed on Form 19b-4 as a Security-Based Swap Submission to determine whether the security-based swap or any group, category, type, or class of security-based swaps described in the Security-Based Swap Submission should be required to be cleared pursuant to Exchange Act Section 3C(a)(1).

The Commission uses the information on Form 19b-4 relating to Advance Notices to determine the effect on the nature or level of risks that would be presented by a designated clearing agency based on a proposed change to its rules, procedures, or operations, and the expected effects on risk to the designated clearing agency, its participants, and the market and to determine whether the Commission should make an objection to the proposed change. The rules provide that clearing agencies are required to provide copies of all Advance Notices and any additional information relating to the Advance Notice to the Board of Governors of the Federal Reserve System ("Board").

The information to be filed on Form 19b-4 relating to Exchange Act Sections 3C and 806(e) will, with certain exceptions, be published for notice and comment. In addition, pursuant to Exchange Act Section 3C, a clearing agency is required to provide its members with notice of the Security-Based Swap Submission. Interested parties could use the information to comment on the Security-Based Swap Submission or Advance Notice.

The information provided as required by Rule 3Ca-1 will be used by the Commission to determine whether to grant the stay of the clearing requirement sought by a counterparty and to review whether the clearing requirement will continue to apply to such security-based swap, or group, category, type, or class of security-based swaps.

3. Consideration Given to Information Technology

The Commission and the SROs continue to improve their systems for information gathering, storage, and retrieval through increasing use of computer technology. Some of these improvements, such as increased use of email in correspondence between the Commission and the SROs, have improved the efficiency of the Commission's oversight role. However, the process of compiling, preparing, and filing of the data required for review of each proposed rule change reflects the complexity of the SROs' businesses. The Commission believes that use of improved technology, specifically electronic filing of proposed rule changes, and posting of proposed rule changes and SRO rules on SRO websites has and will continue to reduce the respondents' burden in making these filings. Currently, the Electronic Form 19b-4 Filing System ("EFFS") is used by SROs to file proposed rule changes electronically with the Commission pursuant to Exchange Act Section 19(b), and SRO Rule Tracking System ("SRTS") is the internal Commission system used to process and manage SRO proposed rule changes.

The Commission will be using the Electronic Form 19b-4 Filing System ("EFFS") and Form 19b-4 for Security-Based Swap Submissions and Advance Notice filings, which makes the processes efficient by utilizing the existing information technology for filing of proposed rule changes, thereby conserving both clearing agency and Commission resources.¹³

¹³ The Commission modified Rules 19b-4(o)(2) and 19b-4(n)(1) to provide that clearing agencies that

4. Duplication

Each proposed rule change by an SRO must be treated on an individual basis. In the case of SROs that are clearing agencies, a clearing agency may also be required to file a Security-Based Swap Submission under Exchange Act Section 3C or an Advance Notice under Section 806(e). The Commission sought to avoid duplicative filings and to streamline the filing processes and burden on clearing agencies and the Commission for these filings by requiring that all such filings be made electronically on Form 19b-4. However, the filing requirements of Exchange Act Section 3C, Section 806(e), and Exchange Act Section 19(b) are distinct from each other and subject to different statutory standards for Commission review.

5. Effect on Small Entities

Not applicable. None of the SROs subject to the collection of information is a small entity, as that term applies to this Item 5.

6. Consequences of Not Conducting the Collection

The collection of information is required with respect to any proposed rule change, Security-Based Swap Submission, Advance Notice, or stay of clearing application. Any less frequent collection would deprive the Commission of the information on proposed rule changes, Security-Based Swap Submissions, Advance Notices or stay of clearing applications it needs to comply with its statutory obligations under the Exchange Act and Title VII and Title VIII of the Dodd-Frank Act.

7. Inconsistencies with Guidelines in 5 CFR 1320.5(d)(2)

There are no special circumstances. This collection is consistent with the guidelines in 5 CFR 1320.5(d)2.

8. Consultations Outside the Agency

The required Federal Register notice with a 60-day comment period soliciting comments on this collection of information was published. No public comments were received.

9. Payment or Gift

Not applicable.

10. Confidentiality

Not applicable to proposed rule changes of SROs. An SRO's proposed rule change when filed

with the Commission is public information. With respect to SROs that are clearing agencies, except for any information contained in an Advance Notice for which a designated clearing agency has requested confidential treatment following the procedures set forth in §240.24b-2, a clearing agency's Security-Based Swap Submission or Advance Notice when filed with the Commission is public information. While there is a general requirement that information be made publicly available, SROs may request confidential treatment of certain information in accordance with the Freedom of Information Act. 5 U.S.C. 552.

11. Sensitive Questions

Not applicable. No questions of a sensitive nature are involved.

12. Burden of Information Collection

A. <u>Rule 19b-4 and Form 19b-4</u>

I. <u>Electronic Filing of Proposed Rule Changes</u>

An SRO rule change proposal is filed with the Commission after an SRO's staff has obtained approval from its board of directors or otherwise after any persons delegated by the board of directors with such authority have approved of the filing of the proposal. The time required to complete a filing varies significantly and is difficult to separate from the time an SRO spends in developing internally the proposed rule change.

In a PRA analysis conducted in 2004 in connection with amendments to Rule 19b-4 and Form 19b-4 ("2004 PRA"), the Commission estimated that 34 hours is the amount of time that would be required to complete an average proposed rule change filing and 129 hours is the amount of time required to complete a novel or complex proposed rule change filing.¹⁴

In 2011, the Commission submitted to OMB a request for approval of an extension of the existing collection of information provided for in Rule 19b-4 and Form 19b-4 ("2011 PRA").¹⁵ The 2011 PRA used the 2004 PRA estimates to determine the amount of time required to complete proposed rule change filings, and the Commission has used the figures contained in the 2011 PRA analysis in calculating these PRA estimates.

In fiscal year 2012, 34 SRO respondents filed a total of 1,688 rule change proposals subject to the current collection of information. Of this total, and based on the Commission's staff experience in reviewing SRO proposed rule change filings and past estimates for Rule 19b-4 and Form 19b-4, the Commission estimates that 84 proposed rule changes could be characterized as novel or complex and 1,604 (1,688 proposed rule changes – 84 proposed rule changes that could be

¹⁴ See Securities Exchange Act Release No. 50486 (October 4, 2004), 69 FR 60287 (October 8, 2004).

¹⁵ <u>See</u> Submissions for OMB review; comment requests, 76 FR 22740 (Apr. 22, 2011) and 76 FR 37161 (June 24, 2011).

characterized as novel or complex) proposed rule changes could be characterized as average. The average number of proposed rule changes filed in 2012, per SRO, was 50.¹⁶ For fiscal year 2013, the Commission estimates that the total annual reporting burden for filing proposed rule changes with the Commission pursuant to Rule 19b-4 and Form 19b-4 will be 72,200 hours (38 respondents¹⁷ × 50 proposed rule changes per SRO per year × 38 hours per filing).¹⁸ This is an ongoing reporting burden.

II. SRO Website Posting of Proposed Rule Change Filings

The Commission previously estimated that an SRO would take four hours to post proposed rule change proposals, and amendments under Exchange Act Section 19(b) on its website and four hours to update the posted SRO rules on its website once the proposed rules become effective.¹⁹ Accordingly, the total annual reporting burden for SROs to post proposed rule change proposals on their websites will be approximately 7,600 hours (38 SRO respondents × 50 proposed rule change filings per respondent per year × four hours per filing to update SRO website). This is an ongoing third party disclosure burden.

¹⁶ This figure is calculated as follows: 1,688 proposed rule change filings divided by 34 SROs in 2012 resulting in an average of 49.65 proposed rule change filings per respondent per year (rounded to 50). Of these 50 average rule changes, 2.47 were, on average, novel or complex rule changes (84 novel or complex proposed rule changes ÷ 34 SROs), while 47.18 were average (1,604 average proposed rule changes ÷ 34 SROs).

¹⁷ The Commission expects four additional respondents to register during the three-year period for which this Paperwork Reduction Act extension is applicable (three as registered clearing agencies and one as a national securities exchange), bringing the total number of respondents to 38.

¹⁸ As noted above, "average" filings are estimated to take 34 hours to prepare, while "novel and complex" filings are estimated to take 129 hours to prepare. Using the numbers provided in footnote 17 that estimate 2.47 filings out of 50 are novel or complex while the rest are "average", the estimated burden for 50 filings per year is 38.48 hours per filing (((2.47×129) + (47.18×34)) \div 50)). In addition, in fiscal year 2012, respondents filed 120 optional amendments to their proposals, as well as 629 required prefilings of their proposed rule changes. Because those submissions are part of the Form 19b-4 process as required by Rule 19b-4, they are included within the 38 hour burden estimate, and, because amendments and prefilings are part of a single proposal, they do not constitute a separate response.

¹⁹ <u>See supra note 15.</u>

III. SRO Website Posting of Rules and Rule Amendments

The total annual reporting burden for SROs to update their posted rules on their websites once the proposed rules become effective will be approximately 7,060 hours (38 SRO respondents $\times 46.45^{20}$ effective proposed rule change filings per respondent per year \times four hours per filing to update SRO website). This is an ongoing third party disclosure burden.

B. <u>Clearing Agencies</u>

The obligation to centrally clear security-based swap transactions is a requirement under Title VII of the Dodd-Frank Act, and three clearing agencies that had previously operated under temporary conditional exemptions under Exchange Act Section 36 are now registered securitybased swap clearing agencies.²¹ These three clearing agencies currently clear or plan to clear²² security-based swaps and there could conceivably be a few more in the foreseeable future.²³ The Commission estimates that three additional clearing agencies will clear security-based swaps in the future, resulting in a total of six clearing agencies that will be respondents to the applicable collection of information requirements.

The Commission estimates that ten clearing agencies will be respondents to the applicable collection of information requirements with respect to Advance Notices. The ten clearing agencies

²³ Based on the significant level of capital and other financial resources necessary for the formation of a clearing agency, the Commission does not expect there to be a large number of clearing agencies that seek to clear security-based swaps.

²⁰ This figure is calculated as follows: (1,900 effective proposed rule change filings per year – 133 withdrawn filings – 2 disapproved filings) divided by 38 SROs resulting in an average of 46.45 effective proposed rule change filings per respondent per year.

²¹ Chicago Mercantile Exchange Inc., ICE Clear Credit LLC (formerly ICE Trust US LLC), and ICE Clear Europe Limited are registered with the Commission to clear security-based swaps. The Commission previously authorized five entities to clear credit default swaps, which are security-based swaps. See CDS clearing by ICE Clear Europe Limited, Securities Exchange Act Release Nos. 60372 (July 23, 2009), 74 FR 37748 (July 29, 2009) and 61973 (Apr. 23, 2010), 75 FR 22656 (Apr. 29, 2010); CDS clearing by Eurex Clearing AG, Securities Exchange Act Release Nos. 60373 (July 23, 2009), 74 FR 37740 (July 29, 2009) and 61975 (Apr. 23, 2010), 75 FR 22641 (Apr. 29, 2010); CDS clearing by Chicago Mercantile Exchange Inc., Securities Exchange Act Release Nos. 59578 (Mar. 13, 2009), 74 FR 11781 (Mar. 19, 2009), 61164 (Dec. 14, 2009), 74 FR 67258 (Dec. 18, 2009) and 61803 (Mar. 30, 2010), 75 FR 17181 (Apr. 5, 2010); CDS clearing by ICE Clear Credit LLC (formerly ICE) Trust US LLC), Securities Exchange Act Release Nos. 59527 (Mar. 6, 2009), 74 FR 10791 (Mar. 12, 2009), 61119 (Dec. 4, 2009), 74 FR 65554 (Dec. 10, 2009) and 61662 (Mar. 5, 2010), 75 FR 11589 (Mar. 11, 2010); Temporary CDS clearing by LIFFE A&M and LCH.Clearnet Ltd. Securities Exchange Act Release No. 59164 (Dec. 24, 2008), 74 FR 139 (Jan. 2, 2009). Eurex Clearing AG, LIFFE A&M, and LCH.Clearnet Ltd. are not currently registered with the Commission to clear security-based swaps.

²² By referring to a clearing agency that plans to clear security-based swaps, the Commission means a clearing agency that is permitted to do so under its rules but that has not yet begun clearing security-based swaps.

consist of the four securities clearing agencies that are currently clearing non-security-based swap securities and the six estimated clearing agencies that either currently clear or may clear security-based swaps in the future. The Commission calculated the burden for the requirements related to Advance Notices assuming that they will apply to all ten clearing agencies and the burden for the requirements related to Security-Based Swap Submissions assuming they will apply to six clearing agencies.

I. Training of Security-Based Swap Clearing Agency Staff to use EFFS

At the time it issued the Proposing Release, the Commission believed that the six estimated clearing agencies that were either going to be deemed registered to clear security-based swaps pursuant to Section 17A(l) or that could on their own initiative seek to be regulated by the Commission in the future in order to clear security-based swaps could incur some one-time costs associated with training their personnel about the procedures for submitting Security- Based Swap Submissions, Advance Notices, and/or proposed rule changes in electronic format through EFFS. Based on staff discussions with the clearing agencies prior to issuing the Proposing Release, the Commission estimated that each newly-registered clearing agency would spend approximately 20 hours training all staff members who will use EFFS to submit Security-Based Swap Submission, Advance Notices, and/or proposed rule changes electronically. Accordingly, the Commission estimated that the total one-time burden of training staff members of security-based swap clearing agencies to use EFFS will be 120 hours (six respondent clearing agencies \times 20 hours) or 40 hours annualized over three years. The Commission did not receive any comments on the burden estimates in the Proposing Release and used such estimates for the rules as adopted and this PRA analysis. This is a one-time recordkeeping burden.

II. Drafting and Implementing Internal Policies and Procedures for Using EFFS by Newly-Registered Security-Based Swap Clearing Agencies

Based on staff discussions with the clearing agencies the Commission estimates that there will be a one-time paperwork burden of 130 hours for each newly-registered clearing agency to draft and implement internal policies and procedures relating to using EFFS to submit Security-Based Swap Submissions, Advance Notices, and proposed rule changes with the Commission, for a total of 780 hours (six clearing agencies \times 130 hours) or 260 hours annualized over three years. This is a one-time recordkeeping burden.

III. Drafting and Implementing Modifications to Existing Internal Policies and Procedures for Using EFFS for Security-Based Swap Submissions and/or Advance Notices

Based on conversations with staff from the clearing agencies, the Commission estimates that there will be a one-time paperwork burden of 30 hours for each pre-Dodd-Frank Act clearing agency to draft and implement modifications to existing internal policies and procedures for using EFFS in order to update them for submitting Security-Based Swap Submissions and/or Advance Notices with the Commission for a total of 120 hours (four clearing agencies \times 30 hours), or 40 hours annualized over three years. Based on experience with clearing agencies, the Commission believes that such internal policies and procedures will be drafted and updated by the in-house

counsel at the clearing agencies. This is a one-time recordkeeping burden.

IV. Annual Training to Update SRO Staff on Use of EFFS

The Commission estimates that after the initial training is completed, each SRO will spend approximately 10 hours annually training new compliance staff members and updating the training of existing compliance staff members to use EFFS. The Commission believes that only a minimal amount of EFFS training will be submission-specific and that training a person to submit either a proposed rule change, Security- Based Swap Submission, or Advance Notice will generally be sufficient to allow such person to make one or more of the other types of submissions. The Commission estimates that the total annual burden will be 380 hours (38 respondent SROs \times 10 hours). This is an ongoing recordkeeping burden.

V. <u>Rule 19b-4(o)(1) Security-Based Swap Submissions</u>

The Commission estimates based on previous discussions with staff from clearing agencies that the amount of time that a clearing agency will require to internally prepare, review, and submit a Security-Based Swap Submission to comply with Rule 19b-4(0)(1) will be 140 hours. The Commission also estimates that each clearing agency will submit 20 Security-Based Swap Submissions annually based on previous discussions with staff from clearing agencies. The Commission modified Rule 19b-4(o)(2) to provide that clearing agencies that file a Security-Based Swap Submission before December 10, 2013 shall file such submission with the Commission by email.²⁴ However, the Commission does not believe the requirement to submit Security-Based Swap Submissions electronically by email instead of on EFFS for a limited period of time will change the estimated amount of time for clearing agencies to prepare, review, and file these submissions since the information to be provided in the filing remains the same and the filing method will still be electronic. Accordingly, the Commission estimates that the total annual reporting burden for clearing agencies submitting Security-Based Swap Submissions electronically with the Commission under Rule 19b-4(o)(1) will be 16,800 hours (six respondent clearing agencies \times 20 Security-Based Swap Submissions per year \times 140 hours per response). This is an ongoing reporting burden.

VI. <u>Rule 19b-4(n)(1) Advance Notice Filings</u>

The Commission estimates that the amount of time that designated clearing agency representatives require to internally prepare, review and electronically file each Advance Notice with the Commission will be 90 hours. This estimate is based on the staff's previous discussions with staff from the clearing agencies. The Commission modified Rule 19b-4(n)(1) from the proposal to provide that designated clearing agencies that file an Advance Notice before December 10, 2013 shall file such notice with the Commission by email.²⁵ However, the Commission does not believe the requirement to submit Advance Notices by email for a limited period of time would

²⁴ The Commission extended this deadline from December 10, 2012. <u>See</u> Securities Exchange Act Release No. 68357 (December 5, 2012), 77 FR 73302 (December 10, 2012).

 $[\]underline{See \ id}.$

change the estimated amount of time for clearing agencies to prepare, review, and electronically file the notices since the material required to be provided in the filing remains the same and the method for submitting the filing remains electronic.

The Commission estimates that each designated clearing agency will submit 35 Advance Notices to the Commission annually. Accordingly, the Commission estimates that the total annual reporting burden on designated clearing agencies submitting Advance Notices electronically with the Commission will be 31,500 hours (ten designated clearing agencies \times 35 Advance Notices per year \times 90 hours per response). This is an ongoing reporting burden.

VII. Rule 19b-4(n)(5) Submission of Copies of Advance Notices to the Board

The Commission estimates that two hours should be added to the time required to prepare each Advance Notice to comply with the requirement contained in Rule 19b-4(n)(5) to provide to the Board copies of all materials submitted to the Commission relating to an Advance Notice contemporaneously with such submission to the Commission. As noted above, the Commission estimates that each designated clearing agency will submit 35 Advance Notices to the Commission annually. Accordingly, the Commission estimates that the total annual reporting burden on designated clearing agencies to comply with the requirement to provide to the Board copies of all materials submitted to the Commission relating to an Advance Notice contemporaneously with such submission to the Commission will be 700 hours (ten designated clearing agencies \times 35 Advance Notices per year \times 2 hours per response). This is an ongoing reporting burden.

VIII. <u>Updating Clearing Agencies Websites to Provide Capability to Post</u> <u>Security-Based Swap Submissions, Advance Notices, and Proposed Rule</u> <u>Changes</u>

The Commission believes that clearing agencies could incur some one-time costs associated with posting Security-Based Swap Submissions, Advance Notices, and/or proposed rule changes on their websites. The Commission estimates that each clearing agency that makes Security-Based Swaps Submissions, Advance Notices, or proposed rule changes will spend approximately 15 hours creating or updating its existing website in order to provide the capability to post these submissions online. Three clearing agencies that will file Security-Based Swaps Submissions were deemed registered under Section 17A(l) in July 2012 and were required to begin posting proposed rule changes on their websites pursuant to existing Rule 19b-4(l). Because Rules 19b-4(o)(5) and (n)(3) require Security-Based Swap Submissions and Advance Notices to be posted on designated clearing agencies' websites in the same manner as is required for proposed rule changes, the Commission does not believe those three clearing agencies would incur any additional costs to create or update their websites to post Security-Based Swap Submissions or Advance Notices. However, as noted in footnote 18 above, the Commission estimates that three clearing agencies may be regulated by the Commission in the future in order to clear security-based swaps. Accordingly, the Commission estimates a one-time total burden of 45 hours (three respondent clearing agencies \times 15 hours per website update) or 15 hours annualized over three years for the three future clearing agencies to update their websites to enable them to post Security-Based Swaps Submissions, Advance Notices, or proposed rule changes. This is a one-time third party disclosure burden.

IX. <u>Rule 19b-4(o)(5) Posting of Security-Based Swap Submissions on Security-Based Swap Clearing Agency Websites</u>

The Commission estimates that four hours would be required by a clearing agency to post a Security-Based Swap Submission on its website. This figure is based on the current estimate for the requirement that SROs post proposed rule changes on their websites under Rule 19b-4(1) given the similarities between the two requirements.²⁶ The Commission estimates that the total annual reporting burden for clearing agencies to post Security-Based Swap Submissions on their websites will be 480 hours (six respondent clearing agencies × 20 Security-Based Swap Submissions per year × four hours per website posting). This is an ongoing third party disclosure burden.

X. <u>Rule 19b-4(n)(3)</u> Posting of Advance Notices on Designated Clearing <u>Agency Websites</u>

The Commission estimates that four hours would be required by a designated clearing agency to post an Advance Notice on its website. This figure is based on the current estimate for

See Securities and Exchange Commission, Submission for OMB Review, Comment Request, 76 FR 37161 (Jun. 24, 2011). The Supporting Statement containing the detailed estimates for Rule 19b-4 and Form 19b-4 is available at: <u>http://www.reginfo.gov/public/do/PRAViewDocument?ref_nbr=201104-3235-013</u>.

the requirement that SROs post proposed rule changes on their websites under Rule 19b-4(l) given the similarities between the two requirements.²⁷ The Commission estimates that the total annual reporting burden for designated clearing agencies to post Advance Notices on their websites will be 1,400 hours (ten designated clearing agencies \times 35 Advance Notices per year \times four hours per website posting). This is an ongoing third party disclosure burden.

XI. <u>Rule 19b-4(n)(4)</u> Designated Clearing Agency Website Posting of Notice of Change to Rules, Procedures, or Operations Referred to in Advance Notices

The Commission estimates that four hours would be required by a designated clearing agency to post notice on its website of any change to its rules, procedures, or operations referred to in an Advance Notice once it has been permitted to take effect. This figure is based on the current estimate for the requirement that SROs post proposed rule changes on their websites under Rule 19b-4(l) given the similarities between the two requirements.²⁸ Accordingly, the Commission estimates that the total annual reporting burden for designated clearing agencies to post Advance Notices on their websites will be 1,400 hours (ten designated clearing agencies \times 35 Advance Notices per year \times four hours per website posting). This is an ongoing third party disclosure burden.

XII. Rule 3Ca-1 Stay of Clearing Requirement Information

Prior to issuing the Proposing Release, Commission staff contacted eight clearing agencies, including four that likely would clear security-based swaps, and would therefore be subject to a stay of the clearing requirement and related review under Rule 3Ca-1. The Commission used those discussions to estimate the collection of information for this rule. Those estimates are discussed below; however, the clearing agencies emphasized that the estimated burdens would depend in large part on the number of stays requested annually and the scope of the information requested by the Commission in the course of the related review.

Pursuant to Section 3C(c)(1) of the Exchange Act, the Commission on its own initiative or on the application of a counterparty may stay the clearing requirement in Section 3C(a)(1) of the Exchange Act until it completes a review of the terms of the security-based swap and the clearing arrangement. The Commission is unable to estimate accurately the number of times it may stay a clearing requirement pursuant to Section 3C(c)(1) of the Exchange Act because it has not yet made any mandatory clearing determinations and it does not know what counterparties may object to a determination or when they would make an application for a stay. However, the Commission recognizes that there will likely be some applications for stays from any clearing requirements made pursuant to a Commission determination and, for purposes of the Proposing Release, the Commission estimated there will be five applications for stays of a clearing requirement per clearing agency per year. This figure would represent one quarter of the estimated number of Security-Based Swap Submissions from each clearing agency per year.

²⁷ <u>See id</u>.

 $[\]underline{See id}.$

The Commission estimates that a clearing agency will spend approximately 18 hours to retrieve, review, and submit the information associated with the stay of the clearing requirement. The Commission also estimates that each clearing agency will be required to provide information requested by the Commission in the course of its reviews of five requests for a stay of the clearing requirement, resulting in a total annual reporting burden of 540 hours (six respondent clearing agencies \times five stay of clearing applications per year \times 18 hours to retrieve, review, and submit the stay of clearing information). This is an ongoing reporting burden.

C. Amendment to Conform to Section 916 of the Dodd-Frank Act

Based on its experience receiving and reviewing proposed rule changes filed by SROs, the Commission estimates that SROs will fail to post proposed rule changes on their websites on the same day as the filing was made with the Commission in 1% of all cases, or 16 times each year based on the 1,688 proposed rule change filings submitted by SROs in 2012. The Commission estimates that each SRO will spend approximately one hour preparing and submitting notice to the Commission of the date on which it posted the proposed rule change on its website, resulting in a total annual burden of 16 hours (16 amendments \times 1 hour per amendment). This is an ongoing reporting burden.

D. Summary of Hourly Burdens

The table below summarizes, the Commission's estimates of the total hourly reporting burden for all SROs, including clearing agencies, under Rule 19b-4, Form 19b-4, and Rule 3Ca-1.

Nature of Information Collection Burden	Annualized Hourly Burden Estimate	
Electronic filing of proposed rule changes	72,200	
SRO website posting of proposed rule change filings	7,600	
SRO website posting of effective proposed rule change filings	7,060	
Training of Security-Based Swap clearing agency staff to use EFFS	40	
Drafting and implementing procedures for using EFFS by newly-registered Security-Based Swap clearing agencies	260	
Drafting and implementing modifications to existing internal policies and procedures for using EFFS for Security-Based Swap Submissions and/or Advance Notices	40	

Annual training to update SRO staff on use of EFFS	380
Rule 19b-4(o)(1) Security-Based Swap Submissions	16,800
Rule 19b-4(n)(1) Advance Notice Filings	31,500
Rule 19b-4(n)(5) submission of copies of Advance Notices to the Board	700
Updating clearing agencies websites to provide capability to post Security-Based Swap Submissions, Advance Notices, and proposed rule changes	15
Rule 19b-4(o)(5) posting of Security-Based Swap Submissions on security-based swap clearing agency websites	480
Rule 19b-4(n)(3) posting of Advance Notices on designated clearing agency websites	1400
Rule 19b-4(n)(4) designated clearing agency website posting of notice of change to rules, procedures, or operations referred to in Advance Notices	1400
Rule 3Ca-1 stay of clearing requirement information	540
Amendment to conform to Section 916 of the Dodd- Frank Act	16
TOTAL	140,431

13. Costs to Respondents

A. <u>Rule 19b-4 and Form 19b-4</u>

Except for the hourly burdens identified in Item 12 above, the Commission does not expect SROs, including clearing agencies, to incur any additional costs in connection with the preparation and electronic submission of proposed rule changes.

- B. <u>Clearing Agencies</u>
 - I. <u>Training of Security-Based Swap Clearing Agency Staff to use EFFS</u>

Except for the hourly burdens identified in Item 12 above, the Commission does not expect the clearing agencies to incur any one-time or ongoing additional costs in connection with training their personnel about the procedures for submitting Security-Based Swap Submissions and/or

Advance Notices in electronic format through EFFS.

II. Drafting and Implementing Internal Policies and Procedures for Using EFFS by Newly-Registered Security-Based Swap Clearing Agencies

Except for the hourly burdens identified in Item 12 above, the Commission does not expect newly-registered clearing agencies to incur any one-time or ongoing additional costs in connection with drafting and implementing internal policies and procedures relating to using EFFS to submit Security-Based Swap Submissions, Advance Notices, and proposed rule changes with the Commission.

III. Drafting and Implementing Modifications to Existing Internal Policies and Procedures for Using EFFS for Security-Based Swap Submissions and/or Advance Notices

Except for the hourly burdens identified in Item 12 above, the Commission does not expect clearing agencies to incur any one-time or ongoing additional costs in connection with drafting and implementing modifications to existing internal policies and procedures for using EFFS in order to update them for submitting Security-Based Swap Submissions and/or Advance Notices with the Commission.

IV. Annual Training to Update SRO Staff on Use of EFFS

Except for the hourly burdens identified in Item 12 above, the Commission does not expect clearing agencies to incur any one-time or ongoing additional costs in connection with the annual training of new compliance staff members or updates to the training of existing compliance staff members to use EFFS.

V. <u>Rule 19b-4(o)(1) Security-Based Swap Submissions</u>

The Commission estimates that a clearing agency will require 60 hours of outside legal work to prepare, review, and submit a Security-Based Swap Submission based on previous discussions with staff from the clearing agencies. The Commission also estimates that each clearing agency will submit 20 Security-Based Swap Submissions annually. Assuming an hourly cost of \$400 for an outside attorney,²⁹ the total annual cost in the aggregate for the six clearing agencies to meet these requirements will be \$2,880,000 (six respondent clearing agencies × 20 Security-Based Swap Submissions per year × 60 hours per response × \$400 per hour for an outside attorney).

²⁹ The hourly rate for an outside attorney is the same estimate used by the Commission for these services in the "Exemptions for Advisers to Venture Capital Funds, Private Fund Advisers with Less Than \$150 Million Under Management, and Foreign Private Advisers" final rule. <u>See</u> Release No. IA-3222 (June 22, 2011), 76 FR 39646 (July 6, 2011).

VI. <u>Rule 19b-4(n)(1) Advance Notice Filings</u>

With respect to Advance Notices, the Commission estimates that a designated clearing agency will require 40 hours of outside legal work to prepare, review, and electronically file each Advance Notice with the Commission. The Commission estimates that each designated clearing agency will submit 35 Advance Notices to the Commission annually. Assuming an hourly cost of \$400 for an outside attorney,³⁰ the total annual cost for the ten clearing agencies to meet these requirements will be \$5,600,000 (ten designated clearing agencies \times 35 Advance Notice filings per year \times 40 hours per response \times \$400 per hour for an outside attorney).

VII. Rule 19b-4(n)(5) Submission of Copies of Advance Notices to the Board

The Commission does not expect clearing agencies to incur any additional costs in connection with the requirement to provide to the Board copies of all materials submitted to the Commission relating to an Advance Notice contemporaneously with such submission to the Commission.

VIII. <u>Updating Clearing Agencies Websites to Provide Capability to Post</u> <u>Security-Based Swap Submissions, Advance Notices, and Proposed Rule</u> Changes on Clearing Agencies Websites

Except for the hourly burdens identified in Item 12 above, the Commission does not expect clearing agencies to incur any additional costs in connection with creating or updating their existing websites in order to provide the capability to post Security-Based Swap Submissions, Advance Notices, or proposed rule changes on their websites.

IX. <u>Rule 19b-4(o)(5) Posting of Security-Based Swap Submissions on</u> Security-Based Swap Clearing Agency Websites

Except for the hourly burdens identified in Item 12 above, the Commission does not expect clearing agencies to incur any additional costs in connection with posting Security-Based Swap Submissions on their websites.

X. <u>Rule 19b-4(n)(3) Posting of Advance Notices on Designated Clearing</u> <u>Agency Websites</u>

Except for the hourly burdens identified in Item 12 above, the Commission does not expect designated clearing agencies to incur any additional costs in connection with the posting of Advance Notices on their websites.

³⁰ <u>Id</u>.

XI. <u>Rule 19b-4(n)(4) Designated Clearing Agency Website Posting of Notice of</u> <u>Changes to Rules, Procedures, or Operations Referred to in Advance</u> <u>Notices.</u>

Except for the hourly burdens identified in Item 12 above, the Commission does not expect designated clearing agencies to incur any additional costs in connection with the posting of notices of changes to rules, procedures or operations referred to in Advance Notices.

XII. Rule 3Ca-1 Stay of Clearing Requirement Information

i. Security-Based Swap Clearing Agencies

The Commission estimates that a clearing agency will require seven hours of outside legal work to retrieve, review, and submit the information associated with the stay of the clearing requirement. The Commission also estimates that each clearing agency will be required to provide information requested by the Commission in the course of its reviews of five requests for a stay of the clearing requirement. These figures were based on the Commission's staff discussions with the clearing agencies prior to issuing the Proposing Release. Assuming an hourly cost of \$400 for an outside attorney,³¹ the total estimated annual cost in the aggregate for the six clearing agencies to meet these requirements will be \$84,000 (six respondent clearing agencies \times five stay of clearing applications per year \times seven hours per response \times \$400 per hour for an outside attorney).

ii. Counterparties

The Commission estimates that 100 hours of outside legal counsel would be required by a counterparty to a security-based swap to prepare and submit an application requesting a stay of the clearing requirement. The Commission drew a comparison between the amount of time it will take for a clearing agency to prepare a Security-Based Swap Submission and the amount of time it will take a counterparty to prepare an application of a stay of a clearing requirement, given that each filing will likely address similar issues related to the clearing of the particular security-based swap. This 100 hours estimated for the application of the stay of clearing requirement is less than the 140 hours the Commission estimates it will take for a clearing agency to prepare a Security-Based Swap Submission because the Commission believes that an application for a stay will take less time to prepare than a new submission, due to the fact that some of the information addressed in the application for a stay will have already been provided with the Security-Based Swap Submission when it was published for notice and comment. The Commission estimates that counterparties to security-based swaps transactions will submit 30^{32} applications requesting stays of the clearing requirement. Assuming an hourly cost of \$400 for an outside attorney, ³³ the total annual cost in the aggregate for the respondent counterparties to meet these requirements will be \$1,200,000 (30 stay of clearing applications $\times 100$ hours per response $\times 400 per hour for an outside attorney).

³¹ <u>Id</u>.

³² This figure is calculated as follows: six respondent clearing agencies multiplied by five stay of clearing applications per year equals 30 stay of clearing applications per year.

 $[\]frac{33}{2}$ See <u>supra</u> note 30.

C. Amendment to Conform to Section 916 of the Dodd-Frank Act

Except for the hourly burdens identified in Item 12 above, the Commission does not expect an SRO to incur any additional costs in connection with informing the Commission of the date on which it posted a proposed rule change on its website (if the posting did not occur on the same day that the SRO filed the proposal with the Commission).

D. <u>Summary of Cost Burdens</u>

Except for the hourly burdens identified in Item 12 above, the Commission does not expect SROs other than clearing agencies to incur any material additional costs in connection with Rule 19b-4, Form 19b-4, and Rule 3Ca-1. The table below summarizes the Commission's estimates of the reporting burdens for the clearing agencies under Rule 19b-4 and Form 19b-4 and Rule 3Ca-1.

Nature of Information Collection Burden	Burden Estimate in Dollars	
Rule 19b-4(o)(1) Security-Based Swap Submissions	\$2,880,000	
Rule 19b-4(n)(1) Advance Notice filings	\$5,600,000	
Rule 3Ca-1 stay of clearing requirement information – Security-Based Swap Clearing Agencies	\$84,000	
Rule 3Ca-1 stay of clearing requirement information – Counterparties	\$1,200,000	
TOTAL	\$9,764,000	

14. Costs to Federal Government

The Commission's estimate of the cost to the Federal Government of reviewing Security-Based Swap Submissions, Advance Notice, and proposed rule change filings for all SROs pursuant to Section 19(b) and Rule 19b-4 is calculated as follows:

Type of Filing	No. of Filings	Review Time Per Filing (Hours)	Total (Hours)
Security-Based Swap Submission	120	720	86,400

23		
350	480	168,000
1,604	20	32,080
84	600	50,400
		336,880
Related Cost 336,880 hours of review time at \$98.66/hour ³⁴		
Printing costs (Federal Register)		
Total Estimated Recurring Annual Cost to the Federal Government		
	350 1,604 84 of review time at S ster)	350 480 1,604 20 84 600 of review time at \$98.66/hour ³⁴ ster)

³⁴ Based on an attorney at SK-14, as adjusted for special SEC pay rates and fringe benefits.

The Commission will incur one-time costs related to programming, testing, and deployment in order to enhance and modify EFFS and SRTS to enable Security-Based Swap Submissions, Advance Notice filings, and to conform to Section 916 of the Dodd-Frank Act. Third-party contractors will perform most of the work except for some testing and project management, which will be performed by Commission staff. The Commission estimates that the total one-time costs to enhance and modify EFFS and SRTS to enable Security-Based Swap Submissions, Advance Notice filings and to conform to Section 916 of the Dodd-Frank Act will be \$975,197.99 (\$899,399.57 for Security-Based Swap Submissions and Advance Notice filings + \$75,798.42 to conform with Section 916 of the Dodd-Frank Act) or approximately \$325,066.00 annualized over three years.

Therefore, the total estimated annual cost to the Federal Government for reviewing Security-Based Swap Submissions, Advance Notice, and proposed rule change filings, and to enhance and modify EFFS and SRTS is \$33,861,646.80 (\$33,536,580.80 + \$325,066.00).

15. Changes in Burden

The Commission staff has revised its estimate of the total annual reporting burden for filing proposed rule changes with the Commission since the collection of information was previously submitted to OMB for approval due to an increase in the expected number of respondents from 34 to 38.

16. Information Collections Planned for Statistical Purposes

Not applicable. The information collection is not used for statistical purposes.

17. Approval to Omit OMB Expiration Date

We request authorization to omit the expiration date on the electronic version of the form. Including the expiration date on the electronic version of the form will result in increased costs, because the need to make changes to the form may not follow the application's scheduled version release dates. The OMB control number will be displayed.

18. Exceptions to Certification for Paperwork Reduction Act Submissions

This collection complies with the requirements in 5 CFR 1320.9.

B. COLLECTION OF INFORMATION EMPLOYING STATISTICAL METHODS

This collection does not involve statistical methods.