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**GUIDE FOR THE DEVELOPMENT  
OF A STATE PLAN  
UNDER THE  
ADULT EDUCATION AND FAMILY LITERACY ACT  
(TRANSITION YEAR GUIDANCE : TITLE II OF THE WORKFORCE  
INVESTMENT ACT OF 1998 TO TITLE II OF THE WORKFORCE  
INNOVATION AND OPPORTUNITY ACT OF 2014)**



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## **1.0 INTRODUCTION**

### **Revising a State Plan**

Each eligible agency receiving an adult education grant shall submit to, or have on file with the Secretary, a state plan for adult education and family literacy. On July 22, 2014 the President signed into law the Workforce Innovation and Opportunity Act (WIOA), which reauthorizes the Adult Education and Family Literacy Act (AEFLA). As a result of the new law, 2015 will be a transition year for states from the Workforce Innovation Act (WIA) that previously authorized AEFLA to WIOA. State eligible agencies that previously submitted a plan will be submitting revisions in their adult education plan for program year 2015, including transition activities necessary to prepare for the full implementation of WIOA in 2016. Also, state agencies will submit performance targets for 2015. Performance targets must exceed actual performance for the prior year. These revisions will enable the Department to extend the plans for one year, and make allotments of federal adult education funds on July 1, 2015

To assist states in developing revisions to their plans, we are reinstating our original *Guide for the Development of a State Plan under the Adult Education and Family Literacy Act (Guide)*, which includes appropriate references to various sections of the Adult Education and Family Literacy Act (AEFLA), Title II of the Workforce Investment Act of 1998 or federal regulations. Submissions currently required need be only pertinent revisions, not full plans. In addition to new performance levels for program [year] for example, states receiving increases in their allotments would indicate what new state leadership activities they plan to undertake. States revising their funding formulas would outline these new formulas in their state plan revisions. These revisions are simply updated sections of the original plans. Revisions must meet requirements set for the original sections summarized below.

### **Transmittal**

Revisions to the five-year state plan must be submitted to the Department of Education by April 1, 2015

Please submit revisions electronically. Revisions may be transmitted in a PC-compatible format (Microsoft Word or ASCII) by electronic mail to the Area Coordinator for your region. A signed copy of each of the Assurances and Certifications found in Appendices A and B must be scanned and sent with your state plan. Please retain the forms with original signatures in your office.

Through delegated authority, the Assistant Secretary for Career, Technical, and Adult Education approves state plans.

## **Format of the Plan Revision**

An eligible agency has discretion in establishing the format of its state plan revisions, but it must address the requirements of the current legislation and the procedures contained in this *Guide*. For example, States may send the Office of Career, Technical, and Adult Education (OCTAE) either only the revised sections, or the entire plan in which revisions have been clearly marked in Microsoft Word Track Changes format. The eligible agency must include in its plan revision an updated organizational chart (see 4.3) reflecting the line of authority from the authorized state official who is signing the plan revision to the state director of adult education.

## **2.0 ELIGIBLE AGENCY CERTIFICATIONS AND ASSURANCES**

***[States must submit new, signed copies of these documents]***

### **2.1 Certifications**

(EDGAR 76.104, Certifications and Assurances—a preprinted copy is included as Appendix A)

- (1) The plan is submitted by the state agency that is eligible to submit the plan.
- (2) The state agency has authority under state law to perform the functions of the state under the program.
- (3) The state legally may carry out each provision of the plan.
- (4) All provisions of the plan are consistent with state law.
- (5) A state officer, specified by title in the certification, has authority under state law to receive, hold, and disburse federal funds made available under the plan.
- (6) The state officer who submits the plan, specified by title in the certification, has authority to submit the plan.
- (7) The agency that submits the plan has adopted or otherwise formally approved the plan.
- (8) The plan is the basis for the state operation and administration of the program.

### **2.2 Assurances**

(Sec. 224 (b)(5), (6), and (8))

- (1) An assurance that the eligible agency will award not less than one grant to an eligible provider who offers flexible schedules and necessary support services (such as child care and transportation) to enable individuals, including individuals with disabilities, or individuals with other special needs, to participate in adult education and literacy activities, which the eligible provider shall attempt to coordinate with support services that are not provided under this subtitle prior to using funds for adult education and literacy activities provided under this subtitle for support services.
- (2) An assurance that the funds received under this subtitle will not be expended for any purpose other than for activities under this subtitle.

(3) An assurance that the eligible agency will expend the funds under this subtitle only in a manner consistent with fiscal requirements in Sec. 241.

### 2.3 Assurance for Unified Plans Only

(Title V—General Provisions Sec. 501(c)(3)(B))

(1) An assurance that the methods included an opportunity for the entities responsible for planning or administering such programs and activities to review and comment on all portions of the unified plan.

## 3.0 NEEDS ASSESSMENT

(Sec. 224(b)(1))

### 3.1 Individuals Most in Need

An objective assessment of individuals in the state or outlying area for adult education and literacy activities. The assessment must include individuals most in need or hardest to serve.

### 3.2 Populations

Information on populations must include:

- (1) Low-income adult learners who are educationally disadvantaged;
- (2) Individuals with disabilities;
- (3) Single parents and displaced homemakers;
- (4) Individuals with multiple barriers to educational enhancement, including individuals with limited English proficiency; and,
- (5) Criminal offenders in correctional institutions and other institutionalized individuals.

Other populations, such as homeless adults, or children who are eligible to participate in family literacy programs, may also be included in the descriptions.

The term “displaced homemaker” is defined by Sec. 101(10) of the Workforce Investment Act (WIA):

“(10) DISPLACED HOME MAKER.—The term ‘displaced homemaker’ means an individual who has been providing unpaid services to family members in the home and who—

(A) has been dependent on the income of another family member but is no longer supported by that income; and,

(B) is unemployed or underemployed and is experiencing difficulty in obtaining or upgrading employment.”

#### **FURTHER INFORMATION**

Data should serve as a basis for enabling the agency to fund programs providing:

- (1) adult education and literacy services, including workplace literacy services;
- (2) family literacy services; and,
- (3) English literacy programs.

Information may include data obtained from local programs, the U.S. Census Bureau, secondary analyses of data sources from other agencies, or a recent needs assessment.

If possible, it is recommended that the eligible agency conduct mutual assessments (either at the state or sub-state level) with its WIA and program partners or, at a minimum, create a planning process that promotes the sharing of needs assessment information. Sharing of assessment data can create the framework for coordinated and integrated services that are to be carried out through the one-stop delivery system established by WIA.

Also, because the state, under WIA Title I, may require assessment requirements to support local plans developed by the local workforce development boards, it is recommended that the eligible agency consider localizing its needs assessment. This local assessment information could prove valuable to local providers, as they contribute to the work of local workforce boards. See also Section 9.0 of this *Guide*.

#### **4.0 DESCRIPTION OF ADULT EDUCATION AND LITERACY ACTIVITIES**

(Sec. 224(b)(2))

##### **4.1 Descriptions of Allowable Activities**

***[States must describe any new uses of funds]***

Under the Workforce Innovation and Opportunity Act (WIOA), the definition of “adult education and literacy activities” means programs, activities, and services that include adult education, literacy, workplace adult education and literacy activities, family literacy activities, English language acquisition activities, integrated English literacy and civics education, workforce preparation activities, or integrated education and training. The

state plan should address how the state is preparing to implement these activities using fiscal year 2015 funds.

The state plan should include as a minimum the scope, content, and organization of local activities including, if applicable, how the eligible agency incorporates the provision of employability skills.

#### 4.2 Special Rule [Uses of Funds for Family Literacy]

Each eligible agency awarding a grant or contract under Sec. 231 must not use any funds made available under this subtitle for adult education and literacy activities for the purpose of supporting or providing programs, services, or activities for individuals who are not individuals described in subparagraphs (A) and (B) of Sec. 203(1), except that such agency may use such funds for such purpose if such programs, services, or activities are related to family literacy services. In providing family literacy services under this subtitle, an eligible provider shall attempt to coordinate with programs and services that are not assisted under this subtitle prior to using funds for adult education and literacy activities other than adult education activities (Sec. 231(d)).

#### 4.3 Descriptions of New Organizational Arrangements and Changes

***[States must include a current organizational chart.]***

Describe organizational changes at the state (include organizational chart) and local levels including: the one-stop delivery system, performance reporting for eligible providers, and state leadership activities.

### **5.0 ANNUAL EVALUATION OF ADULT EDUCATION AND LITERACY ACTIVITIES**

(Sec. 224(b)(3))

#### 5.1 Annual Evaluations

Describe how the eligible agency will evaluate annually the effectiveness of the adult education and literacy activities, based on the performance measures in Sec. 212. Information should be provided that describes how other program reviews and evaluations of state-administered adult education programs, services, and activities under the Act will be conducted.

The Department strongly encourages states to evaluate the extent to which local programs employ scientifically based research in designing and implementing their programs, and to compare the outcomes achieved by programs implementing different instructional strategies to gain some insight into their relative effectiveness that may merit further exploration and research. States should use the information and insights gained from

these evaluations to inform their planning and allocation of resources. If an instructional strategy appears to be promising based on the results of program evaluations, the state should consider investing resources in further investigating the effectiveness of the strategy or disseminating information about its initial findings to other local programs.

Evaluation activities may include self-evaluation of program activities; assessments of progress in achieving state goals for adult education; the extent to which adult education goals for workers, the homeless, and other special populations have been met; the extent to which state adult education technology needs have been met; follow-up studies of former participants at 6-month, 12-month, and 15-month intervals; reviews of the effectiveness of teacher training; and, the use of evaluation results to determine achievement of levels of performance for each of the core indicators for the eligible agencies (see Sec. 5.0 of the *Guide*).

#### **FURTHER INFORMATION**

Describe measures, such as indicators of program quality that the state will utilize to ensure that program services and activities will take into account the findings of program reviews and evaluations.

### **6.0 PERFORMANCE MEASURES**

(Sec. 224(b)(4))

#### **6.1 Eligible Agency Performance Measures**

(Sec. 212)

Describe a comprehensive performance accountability system, comprised of activities to assess the effectiveness of eligible agencies in achieving continuous improvement in adult education and literacy activities under this subtitle, to optimize the return on investment of federal funds in adult education and literacy activities.

The eligible agency performance measures shall at a minimum consist of the core indicators of performance described in Sec. 212(b)(2)(A):

- (1) Demonstrated improvements in literacy skill levels in reading, writing, and speaking the English language, numeracy, problem- solving, English language acquisition, and other literacy skills.
- (2) Placement in, retention in, or completion of, postsecondary education, training, unsubsidized employment, or career advancement.
- (3) Receipt of a secondary school diploma or its recognized equivalent.

## 6.2 Optional - Additional Indicators

An eligible agency may identify additional indicators for adult education and literacy activities authorized under this subtitle. Levels of performance shall be considered as the eligible agency adjusted levels of performance for purposes of the plan.

## 6.3 Levels of Performance

### ***[States must submit proposed levels of performance]***

Each eligible agency submitting a state plan revision shall establish levels of performance for adult education and literacy activities authorized under AEFLA. The levels of performance established in the revision shall at a minimum:

- (1) be expressed in an objective, quantifiable, and measurable form;
- (2) show the progress of the eligible agency toward continuous improvement in performance; and,
- (3) exceed the actual performance level for indicators measured in the prior year.

## 6.4 Factors

(Sec. 212(b)(3)(A)(iv))

In preparing proposed levels of performance, the eligible agency shall take into account the following:

- (1) How the levels compare with the eligible agency adjusted levels of performance established for other eligible agencies, taking into account factors including the characteristics of participants who enter the program, and the services or instruction to be provided; and,
- (2) The extent to which such levels promote continuous improvement in performance on the performance measures by such eligible agency, to ensure optimal return on the investment of federal funds.

## **FURTHER INFORMATION**

At a minimum, the eligible agency should identify and describe the process to be used to report on performance indicators common to the other programs in WIA. (If the employment and training system is not prepared to discuss this issue, the eligible agency should insert a placeholder in the plan to be completed, once plans can be developed with the other program partners.)

The eligible agency should include a description, when appropriate, of the process and procedures the state will use to develop and submit an application to compete for an incentive award.

The eligible agency should include a description, when appropriate, of the performance information that local providers must report to one-stop centers to become and remain eligible to receive various funds under WIA Title I and describe the process used to identify and report performance information the one-stop center will make available to prospective clients.

## **7.0 PROCEDURES FOR FUNDING ELIGIBLE PROVIDERS**

(Sec. 224 (b)(7))

### 7.1 Applications

***[States must address this section when revising a state plan]***

An eligible agency must submit revisions to this section indicating if: (1) it plans to conduct a new competition under WIA in the timeframe covered by the state plan extension; (2) it plans to make new awards under WIA that are a result of a competition that was held during the timeframe covered by the previous state plan extension; or, (3) it plans to extend subgrantees from the previous year. If an eligible agency intends to conduct a competition during the timeframe covered by the state plan extension, it must describe how the eligible agency will fund local activities in accordance with the considerations contained in Sec. 231 (e). (See Sec. 224 (b)). The request for proposals must address the new adult education and literacy activities under WIOA. Each eligible provider desiring a grant or contract under AEFLA shall submit an application to the eligible agency containing information and assurances as the agency may require, including:

- (1) A description of how funds awarded under AEFLA will be spent; and,
- (2) A description of any cooperative arrangements the eligible provider has with other agencies, institutions, or organizations for the delivery of adult education and literacy activities. (Sec. 232).

### 7.2 Eligible Providers

(Sec. 203 (5))

Eligible providers for a grant or contract are:

- (1) A local educational agency;

- (2) A community-based organization of demonstrated effectiveness;
- (3) A volunteer literacy organization of demonstrated effectiveness;
- (4) An institution of higher education;
- (5) A public or private nonprofit agency;
- (6) A library;
- (7) A public housing authority;
- (8) A nonprofit institution that is not described in (1) through (7) and has the ability to provide literacy services to adults and families; and,
- (9) A consortium of the agencies, organizations, institutions, libraries, or authorities described in any of items (1) through (8) (Sec. 203(5))

Community-based organizations and non-profit institutions include non-profit faith-based organizations.

### 7.3 Notice of Availability

Describe the process to show that public notice was given of the availability of federal funds to eligible recipients. (See Sec. 10 for information on direct and equitable access.)

### 7.4 Process

Describe the procedures for submitting applications to the state including approximate time frames for the notice and the receipt of applications.

### 7.5 Evaluation of Applications

(Sec. 231(e))

In awarding grants or contracts under this section, describe how the eligible agency shall consider:

- (1) The degree to which the eligible provider will establish measurable goals;
- (2) The past effectiveness of an eligible provider in improving the literacy skills of adults and families, and, after the one-year period beginning with the adoption of an eligible agency's performance measures under Sec. 212 of AEFLA, the success of an eligible provider receiving funding under this subtitle in meeting or exceeding such performance measures, especially with respect to those adults with lower levels of literacy;

- (3) The commitment of the eligible provider to serve individuals in the community who are most in need of literacy services, including individuals who are low-income or have minimal literacy skills;
- (4) Whether or not the program is of sufficient intensity and duration for participants to achieve substantial learning gains and uses instructional practices, such as phonemic awareness, systematic phonics, fluency, and reading comprehension that research has proven to be effective in teaching individuals to read;
- (5) Whether the activities are built on a strong foundation of research and effective educational practice;
- (6) Whether the activities effectively employ advances in technology, as appropriate, including the use of computers;
- (7) Whether the activities provide learning in real life contexts to ensure that an individual has the skills needed to compete in the workplace and exercise the rights and responsibilities of citizenship;
- (8) Whether the activities are staffed by well-trained instructors, counselors, and administrators;
- (9) Whether the activities coordinate with other available resources in the community, such as establishing strong links with elementary schools and secondary schools, postsecondary educational institutions, one-stop centers, job training programs, and social service agencies;
- (10) Whether the activities offer flexible schedules and support services (such as child care and transportation) that are necessary to enable individuals, including individuals with disabilities or other special needs, to attend and complete programs;
- (11) Whether the activities maintain a high-quality information management system that has the capacity to report participant outcomes and to monitor program performance against the eligible agency performance measures; and,
- (12) Whether the local communities have a demonstrated need for additional English literacy programs (Sec. 231(e)).

## 7.6 Special Rule

(Sec. 223(c))

Whenever a state or outlying area implements any rule or policy relating to the administration or operation of a program authorized under AEFLA that has the effect of imposing a requirement that is not imposed under federal law (including any rule or policy based on a state or outlying area interpretation of a federal statute, regulation, or guideline), the state or outlying area shall identify, to eligible providers, the rule or policy as being state—or outlying area-imposed.

If a state agency plans to create any such rule or policy, the agency should send the Department a copy when the rule or policy is implemented.

#### **FURTHER INFORMATION**

If appropriate, the eligible agency should describe any guidance being developed jointly with the state agency responsible for WIA Title I programs, regarding the scope and implementation of the required MOUs between local formal partners and the one-stop system. For example, what will be the eligible agency's policy, if any, on the range of services and activities to be integrated at the local level; and, what types of financial arrangements will be allowable between local providers and the one-stop centers? See also Sec. 9.0.

If appropriate, the eligible agency should describe the process to be used to allocate state leadership funds to provide incentive awards to local providers for local coordination and integration with the one-stop system.

### **8.0 PUBLIC PARTICIPATION AND COMMENT**

(Sec. 224 (b)(9))

#### **8.1 Description of Activities**

Describe the procedures and outcomes that were conducted to meet the requirement for public participation and comment on the state plan. The eligible agency should include specific information on how the various WIA agency and program partners were involved in developing the adult education state plan.

#### **8.2 Governor's Comments**

***[States must submit Governor's comments with the state plan revision]***

The eligible agency shall submit the state plan and any revisions of the state plan to the Governor of the state or outlying area for review and comment, and ensure that any comments regarding the state plan are submitted to the Secretary (Sec. 224(d)). Please note that the Governor's comments, if any, must be submitted to us along with your state plan revisions.

## **FURTHER INFORMATION**

This could include consultations with other appropriate agencies, groups, and individuals that are involved in, or interested in, the development and implementation of activities assisted under AEFLA. The Department encourages states to include contacts with faith-based organizations in these consultations. Activities that may be used by state agencies include:

- (1) Conducting a series of public meetings across a state;
- (2) Conducting a series of interactive video conferences;
- (3) Sending copies out to public locations, such as libraries, for comment;
- (4) Requesting responses by Internet;
- (5) Presenting local data and needs to area officials and stakeholders;
- (6) Sending copies of the draft plan to agency officials for comment; and,
- (7) Establishing a listserv for dialogue.

Also, the eligible agency should ensure that current state requirements for developing a state plan revision are met.

The eligible agency should include specific information on how the various WIA agency and program partners and others were involved in developing the adult education state plan.

## **9.0 DESCRIPTIONS OF PROGRAM STRATEGIES FOR POPULATIONS**

(Sec. 224(b)(10))

### **9.1 Strategies**

Data from needs assessments could assist the eligible agency in developing innovative approaches to serving various population cohorts, as a minimum. Include populations mentioned in Sec. 3.2 of the *Guide*.

Examples of existing strategies might include: a television series for students with limited English proficiency, such as *Crossroads Café*; expanding services to students in low-income housing projects; or, initiating GED instruction on the Internet for single parents and displaced homemakers unable to easily leave home.

## **FURTHER INFORMATION**

Data could also be obtained from some of the other related programs involved in the planning, development, or implementation of WIA.

## **10.0 INTEGRATION WITH OTHER ADULT EDUCATION AND TRAINING**

(Sec. 224 (b)(11))

### 10.1 Description of Planned Integrated Activities

A description of how the adult education and literacy activities that will be carried out with any funds received under AEFLA will be integrated with other adult education, career development, and employment and training activities in the state or outlying area served by the eligible agency (Sec. 224(b)(11)). For example, the eligible agency may wish to describe how adult education activities will be made available through the one-stop delivery system established by WIA.

### 10.2 State Unified Plan

Sec. 501 of WIA permits a state to submit its plan for adult education and literacy as part of a state unified plan. See Sec. 501 for details on how the adult education plan could relate to the state plan for the following programs under a unified plan:

(1) Career and technical education programs at the secondary level authorized under the Carl D. Perkins Career and Technical Education Act of 2006 (20 U.S.C. 2301 et seq.);

(2) Career and technical education programs at the postsecondary level authorized under the Carl D. Perkins Career and Technical Education Act of 2006 (20 U.S.C. 2301 et seq.);

(3) Activities authorized under WIA Title I;

(4) Programs authorized under Section 6(d) of the Food Stamp Act of 1977 (7 U.S.C. 2015(d));

(5) Work programs authorized under Section 6(o) of the Food Stamp Act of 1977 (7 U.S.C. 2015(o));

(6) Activities authorized under Chapter 2 of Title II of the Trade Act of 1974 (19 U.S.C. 2271 et seq.);

(7) Programs authorized under the Wagner-Peyser Act (29 U.S.C. 49 et seq.);

(8) Programs authorized under Title I of the Rehabilitation Act of 1973 (29 U.S.C. 720 et seq.), other than Sec. 112 of such Act (29 U.S.C. 732);

- (9) Activities authorized under Chapter 41 of Title 38, United States Code;
- (10) Programs authorized under state unemployment compensation laws (in accordance with applicable Federal law);
- (11) Programs authorized under Part A of Title IV of the Social Security Act (42 U.S.C. 601 et seq.);
- (12) Programs authorized under Title V of the Older Americans Act of 1965 (42 U.S.C. 3056 et seq.);
- (13) Training activities carried out by the Department of Housing and Urban Development; and,
- (14) Programs authorized under the Community Services Block Grant Act (42 U.S.C. 9901 et seq.).

If your state will be submitting a unified plan, describe the activities that will be coordinated within your state.

## **11.0 DESCRIPTION OF THE STEPS TO ENSURE DIRECT AND EQUITABLE ACCESS**

(Sec. 224(b)(12))

### **11.1 Description of Steps**

Describe the steps the eligible agency will take to ensure direct and equitable access, as required in Sec. 231(c).

### **11.2 Notice of Availability**

Describe how the state agency receiving funds under this subtitle shall ensure that—

- (1) all eligible providers have direct and equitable access to apply for grants or contracts under this section; and,
- (2) the same grant or contract announcement process and application process is used for all eligible providers in the state or outlying area. (Sec. 231(c)).

## **FURTHER INFORMATION**

Describe how eligible entities will apply for: Sec. 231—local activities, Sec. 223—state leadership, and Sec. 225—corrections education and other institutionalized individuals. Include the process the agency will use to ensure public notice will be given concerning the availability of federal and state funds to eligible recipients throughout the state.

## **12.0 PROGRAMS FOR CORRECTIONS EDUCATION AND OTHER INSTITUTIONALIZED INDIVIDUALS**

(Sec. 225)

### 12.1 Types of Programs

From funds made available under Sec. 222(a)(1) for a fiscal year, describe how the eligible agency shall carry out corrections education or education for other institutionalized individuals, including academic programs. Funds shall be used for the cost of educational programs for criminal offenders in correctional institutions, and for other institutionalized individuals, including academic programs for:

- (1) adult education and literacy activities;
- (2) special education, as determined by the eligible agency;
- (3) secondary school credit;
- (4) integrated education and training;
- (5) career pathways;
- (6) concurrent enrollment;
- (7) peer tutoring; and
- (8) transition to re-entry initiatives and other post-release services with the goal of reducing recidivism.

### 12.2 Priority

Each eligible agency that is using assistance programs under this section to carry out a program for criminal offenders in a correctional institution shall give priority to serving individuals who are likely to leave the correctional institution within five years of participation in the program.

### 12.3 Types of Institutional Settings

Correctional institution means any:

- (1) Prison;
- (2) Jail;
- (3) Reformatory;
- (4) Work farm;

(5) Detention center; or,

(6) Halfway house, community-based rehabilitation center, or other similar institution designed for the confinement or rehabilitation of criminal offenders.

#### **FURTHER INFORMATION**

Describe the policies, procedures, and activities for carrying out corrections education or education for other institutionalized individuals.

Note: The eligible agency may not spend more than the 10 percent of the 82.5 percent of the state grant that must be allotted to local programs for Sec. 225 activities.

#### **13.0 STATE LEADERSHIP ACTIVITIES**

(Sec. 223(a), (b))

##### **13.1 Description of New Required Activities**

The state plan shall address the activities the state will be undertaking to meet the requirements of Section 223 of WIOA. Specifically each eligible agency shall use funds made available under section 222(a)(2) for the following adult education and literacy activities to develop or enhance the adult education system of the state or outlying area:

(1) The alignment of adult education and literacy activities with other core programs and one-stop partners, including eligible providers, to implement the strategy identified in the unified State plan under section 102 or the combined State plan under section 103, including the development of career pathways to provide access to employment and training services for individuals in adult education and literacy activities.

(2) The establishment or operation of high quality professional development programs to improve the instruction provided pursuant to local activities required under section 231(b), including instruction incorporating the essential components of reading instruction as such components relate to adults, instruction related to the specific needs of adult learners, instruction provided by volunteers or by personnel of a State or outlying area, and dissemination of information about models and promising practices related to such programs.

(3) The provision of technical assistance to eligible providers of adult education and literacy activities receiving funds under this title, including—

(a) the development and dissemination of instructional and programmatic practices based on the most rigorous or scientifically valid research available and appropriate, in reading, writing, speaking, mathematics, English language acquisition programs, distance education, and staff training;

(b) the role of eligible providers as a one-stop partner to provide access to employment, education, and training services; and

(c) assistance in the use of technology, including for staff training, to eligible providers, especially the use of technology to improve system efficiencies.

(4) The monitoring and evaluation of the quality of, and the improvement in, adult education and literacy activities and the dissemination of information about models and proven or promising practices within the State.

### 13.2 Description of Permissible Activities

Each eligible agency may use funds made available under section 222(a)(2) for one or more of the following adult education and literacy activities:

- (1) The support of State or regional networks of literacy resource centers.
- (2) The development and implementation of technology applications, translation technology, or distance education, including professional development to support the use of instructional technology.
- (3) Developing and disseminating curricula, including curricula incorporating the essential components of reading instruction as such components relate to adults.
- (4) Developing content and models for integrated education and training and career pathways.
- (5) The provision of assistance to eligible providers in developing and implementing programs that achieve the objectives of this title and in measuring the progress of those programs in achieving such objectives, including meeting the State adjusted levels of performance described in section 116(b)(3).
- (6) The development and implementation of a system to assist in the transition from adult education to postsecondary education, including linkages with postsecondary educational institutions or institutions of higher education.
- (7) Integration of literacy and English language instruction with occupational skill training, including promoting linkages with employers.
- (8) Activities to promote workplace adult education and literacy activities.
- (9) Identifying curriculum frameworks and aligning rigorous content standards that—
  - (a) specify what adult learners should know and be able to do in the areas of reading and language arts, mathematics, and English language acquisition; and
  - (b) take into consideration the following:

- (i) State adopted academic standards.
- (ii) The current adult skills and literacy assessments used in the State or outlying area.
- (iii) The primary indicators of performance described in section 116 of WIOA.
- (iv) Standards and academic requirements for enrollment in nonremedial, for-credit courses in postsecondary educational institutions or institutions of higher education supported by the State or outlying area.
- (v) Where appropriate, the content of occupational and industry skill standards widely used by business and industry in the State or outlying area.

(10) Developing and piloting of strategies for improving teacher quality and retention.

(11) The development and implementation of programs and services to meet the needs of adult learners with learning disabilities or English language learners, which may include new and promising assessment tools and strategies that are based on scientifically valid research, where appropriate, and identify the needs and capture the gains of such students at the lowest achievement levels.

(12) Outreach to instructors, students, and employers.

(13) Other activities of statewide significance that promote the purpose of this title.

### 13.3 Collaboration

In carrying out this section, eligible agencies shall collaborate where possible, and avoid duplicating efforts, in order to maximize the impact of the activities described in subsection (a).

### 13.4 Description of Joint Planning and Coordination for Unified Plan Only

(Title V—General Provisions, Sec. 501(c)(3)(A))

Information should contain a description of the methods used for joint planning and coordination of the programs and activities included in the unified plan.

### 13.5 Description of Activities under Section 427 of the General Education Provisions Act (GEPA).

This section must include information describing the steps the applicant proposes to take to ensure equitable access to, and participation in, its federally assisted program for

students, teachers, and other beneficiaries with special needs. Information should describe the steps such applicant proposes to take to ensure equitable access to, and equitable participation in, the project or activity to be conducted with such assistance by addressing the special needs of students, teachers, and other program beneficiaries in order to overcome barriers to equitable participation, including barriers based on gender, race, color, national origin, disability, and age. As a minimum, two matters must be addressed: (1) Actions the eligible agency will take under Sec. 223—State Leadership Activities, and (2) Actions applicable under Sec. 231—Grants and Contracts for Eligible Providers.

### 13.6 One-Stop Participation

(Title I, Sec. 121(b)(1) and 20 CFR 662.220(b)(1))

The Department wishes to emphasize that the responsibilities established by Title I of WIA are not secondary or subsidiary to the responsibilities and requirements established by AEFLA.

The requirements of both Title I of WIA and AEFLA must be satisfied. Eligible agencies must design their programs and plan for the use of funds in a manner that will enable them to satisfy both sets of requirements. Sec. 121(b)(1) of WIA and 20 CFR Sec. 662.200 and 20 CFR Sec. 662.220 identify mandatory one-stop partner programs that have certain responsibilities with respect to the one-stop partner delivery system in each local workforce investment area designated under Sec. 116 of WIA. For programs under AEFLA, the entity responsible for fulfilling the One-Stop participation requirements is the state eligible agency. The eligible agency may designate one or more eligible providers in each local area to fulfill all or part of these responsibilities (20 CFR 662.220(b)(1)).

The participation of the eligible agency in the one-stop delivery system (including the expenditure of Sec. 231 funds related to that participation) must be consistent with the provisions of AEFLA (Secs. 121(b)(1)(A)(ii), 134(d)(1)(b) of WIA). Include a description of the applicable provisions for AEFLA in one-stop delivery systems in the state plan. See Program Memorandum OVAE 99-14 for additional information.

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*According to the Paperwork Reduction Act of 1995, no persons are required to respond to a collection of information unless such collection displays a valid OMB control number. Public reporting burden for this collection of information is estimated to average 45 hours per response, including time for reviewing instructions, searching existing data sources, gathering and maintaining the data needed, and completing and reviewing the collection of information. The obligation to respond to this collection is to*

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**APPENDIX A**

AEFLA Eligible Agency Certifications and Assurances (form version – Sec. 2 of this *Guide*)

## **APPENDIX B**

### *Other Grant Forms*

SF 424 Form – Application Form for Federal Assistance (Core Form)

SF424B - Assurances – Non-Construction Programs

Grants.gov - Certification Regarding Lobbying

SF LLL Form – Disclosure of Lobbying Activities (required, only if applicable)