

Department of Justice  
Bureau of Alcohol, Tobacco, Firearms and Explosives  
OMB # 1140-0072  
Information Collection Request  
Employee Possessor Questionnaire  
ATF Form 5400.28

A. JUSTIFICATION

1. Necessity of Information Collection

The Bureau of Alcohol, Tobacco, Firearms, and Explosives (ATF) is charged with enforcing the provisions of Title XI of the Organized Crime Control Act of 1970 and its implementing regulations of 27 CFR Part 555. One of the primary purposes of the Act is to protect interstate and foreign commerce against interference and interruption by reducing the hazard to persons and property arising from the misuse of explosive materials.

This responsibility has been expanded by the recent enactment of legislation, to combat terrorism and defend the Nation against terrorist acts, among other purposes. The legislation, in part, has amended the provisions of 18 U.S.C. 842(d) to expand the list of persons prohibited from receiving explosive materials. The provisions of 18 U.S.C. §843 requires that all applicants submit the names of and appropriate identifying information regarding all employees who will be authorized by the applicant to possess explosive materials. ATF requires all employee possessors in an explosive business to complete ATF F 5400.28.

2. Needs and Uses

Persons employed in the explosives business or operations, required to ship, transport, receive, or possess explosive materials, will complete this form. The form will be submitted to ATF to determine whether the person who provided the information is qualified to be an employee possessor in an explosive business. This form (ATF F 5400.28) will be used, in addition to the ATF Form 5400.13/5400.16, for purposes of certification of employee possessors and to verify that such persons are not prohibited from shipping, transporting, receiving, or possessing explosive material.

3. Use of Information Technology

This collection of information can be downloaded from ATF's website but the form cannot be submitted electronically. The form is electronically fillable. The barriers ATF is facing are with current infrastructure capabilities and resources to acquire electronic signature capability. ATF is continuing to work toward making this collection electronically submitted.

4. Efforts to Identify Duplication

ATF uses a uniform subject classification system to identify duplication and to ensure that any similar information already available cannot be used or modified for use for the purpose of this information collection.

5. Minimizing Burden on Small Business

This collection of information will have no impact of small businesses.

6. Consequences of Not Conducting or Less Frequent Collection

Failure to collect this information will hinder ATF's ability to carry out its responsibility to ensure that prohibited persons do not possess explosives.

7. Special Circumstances

There are no special circumstances. Respondents are required to complete the information as necessitated by explosive laws.

8. Public Comments and Consultations

ATF consulted with the explosives industry regarding this collection. A 60-day and a 30-day Federal Register notice were published in order to solicit comments from the general public. No comments were received.

9. Provision of Payments or Gifts to Respondents

No payment or gift is associated with this collection.

10. Assurance of Confidentiality

Responses are kept in a secured location. ATF employees with background checks process the questionnaires. Confidentiality is not assured.

11. Justification for Sensitive Questions

Questions about an individual's criminal history, immigration status and mental status are asked. The questions are necessary in order to ensure that the provisions of the legislation are effectively enforced.

12. Estimate of Respondent's Burden

ATF estimates that there are a total of 10,000 respondents that will be associated with this information collection request. Each respondent will respond one time. There are 10,000 annual responses. We estimate that each respondent will spend

approximately 20 minutes completing this form. The total annual burden hours associated with this request is 3,334.

13. Estimate of Cost Burden

ATF does not project a cost burden to the respondents. The form is submitted by the respondent to the employer.

14. Cost to Federal Government

There is no cost to the Federal government.

15. Reason for Change in Burden

There are no program changes or adjustments associated with this collection.

16. Anticipated Publication Plan and Schedule

The results of this collection will not be published.

17. Display of Expiration Date

ATF requests approval to not display the expiration date of OMB approval for this collection. If we print the expiration date on the form, this will result in increased costs to the Government because the need to replace inventories that will become obsolete with the passage of the expiration date each time an OMB approval is renewed. The time period during which the current edition of the form in this package will continue to be utilized cannot be predicted. It could very easily span several cycles of review and OMB clearance renewal. Additionally, a substantive inventory of forms in the supply line is necessary to meet the demand of the explosive industry. For these reasons, we request authorization to omit printing of the expiration date on the form in this package.

18. Exception to the Certification Statement

There are no exceptions to the certification statement.

B. STATISTICAL METHODS:

This collection of information employs no statistical methods.