SUPPORTING STATEMENT ENVIRONMENTAL PROTECTION AGENCY

NESHAP for Reinforced Plastic Composites Production (40 CFR Part 63, Subpart WWWW) (Renewal)

1. Identification of the Information Collection

1(a) Title of the Information Collection

NESHAP for Reinforced Plastic Composites Production (40 CFR Part 63, Subpart WWWW) (Renewal), EPA ICR Number 1976.06, OMB Control Number 2060-0509.

1(b) Short Characterization/Abstract

The National Emission Standards for Hazardous Air Pollutants (NESHAP) for Reinforced Plastic Composites Production were proposed on August 2, 2001, promulgated on April 21, 2003, and amended on August 25, 2005. These regulations apply to existing and new facilities with reinforced plastic composites (RPC) production operations and processes. New facilities include those that commenced construction or reconstruction after the date of proposal. This information is being collected to assure compliance with 40 CFR Part 63, Subpart WWWW.

In general, all NESHAP standards require initial notifications, performance tests, and periodic reports by the owners/operators of the affected facilities. They are also required to maintain records of the occurrence and duration of any startup, shutdown, or malfunction in the operation of an affected facility, or any period during which the monitoring system is inoperative. These notifications, reports, and records are essential in determining compliance, and are required of all affected facilities subject to NESHAP.

Any owner/operator subject to the provisions of this part shall maintain a file of these measurements, and retain the file for at least five years following the date of such measurements, maintenance reports, and records. All reports are sent to the delegated state or local authority. In the event that there is no such delegated authority, the reports are sent directly to the United States Environmental Protection Agency (EPA) regional office.

The "Affected Public" is owners and operators of RPC facilities. The burden to the "Affected Public" may be found in Table 1: Annual Respondent Burden and Cost – NESHAP for Reinforced Plastic Composites Production (40 CFR Part 63, Subpart WWWW) (Renewal). The burden to the "Federal Government" is attributed entirely to work performed by federal employees or government contractors and can be found in Table 2: Average Annual EPA Burden and Cost – NESHAP for Reinforced Plastic Composites Production (40 CFR Part 63, Subpart WWWW) (Renewal).

Over the next three years, approximately 600 respondents per year will be subject to the standard, and 16 additional respondents per year will become subject to the standard

The Office of Management and Budget (OMB) approved the currently active ICR without any Terms of Clearance.

2. Need for and Use of the Collection

2(a) Need/Authority for the Collection

The EPA is charged under Section 112 of the Clean Air Act, as amended, to establish standards of performance for each category or subcategory of major sources and area sources of hazardous air pollutants. These standards are applicable to new or existing sources of hazardous air pollutants and shall require the maximum degree of emission reduction. In addition, section 114(a) states that the Administrator may require any owner/operator subject to any requirement of this Act to:

(A) Establish and maintain such records; (B) make such reports; (C) install, use, and maintain such monitoring equipment, and use such audit procedures, or methods; (D) sample such emissions (in accordance with such procedures or methods, at such locations, at such intervals, during such periods, and in such manner as the Administrator shall prescribe); (E) keep records on control equipment parameters, production variables or other indirect data when direct monitoring of emissions is impractical; (F) submit compliance certifications in accordance with Section 114(a)(3); and (G) provide such other information as the Administrator may reasonably require.

In the Administrator's judgment, hazardous air pollutant (HAP) emissions from RPC production facilities either cause or contribute to air pollution that may reasonably be anticipated to endanger public health or welfare. Therefore, the NESHAP was promulgated for this source category at 40 CFR Part 63, Subpart WWWW.

2(b) Practical Utility/Users of the Data

The recordkeeping and reporting requirements in the standard ensure compliance with the applicable regulations which were promulgated in accordance with the Clean Air Act. The collected information is also used for targeting inspections and as evidence in legal proceedings.

Performance tests are required in order to determine an affected facility's initial capability to comply with the emission standard. Continuous emission monitors are used to ensure compliance with the standard at all times. During the performance test a record of the operating parameters under which compliance was achieved may be recorded and used to determine compliance in place of a continuous emission monitor.

The notifications required in the standard are used to inform the Agency or delegated

authority when a source becomes subject to the requirements of the regulations. The reviewing authority may then inspect the source to check if the pollution control devices are properly installed and operated, leaks are being detected and repaired, and the standard are being met. The performance test may also be observed.

The required semiannual reports are used to determine periods of excess emissions, identify problems at the facility, verify operation/maintenance procedures and for compliance determinations.

3. Nonduplication, Consultations, and Other Collection Criteria

The requested recordkeeping and reporting are required under 40 CFR Part 63, Subpart WWWW.

3(a) Nonduplication

If the subject standards have not been delegated, the information is sent directly to the appropriate EPA regional office. Otherwise, the information is sent directly to the delegated state or local agency. If a state or local agency has adopted its own similar standards to implement the Federal standards, a copy of the report submitted to the state or local agency can be sent to the Administrator in lieu of the report required by the Federal standards. Therefore, no duplication exists.

3(b) Public Notice Required Prior to ICR Submission to OMB

An announcement of a public comment period for the renewal of this ICR was published in the <u>Federal Register</u> (79 <u>FR</u> 30117) on May 27, 2014. One comment was received on the burden published in the <u>Federal Register</u>, and is addressed in section 3(c) below.

3(c) Consultations

The Agency has consulted industry experts and internal data sources to project the number of affected facilities and industry growth over the next three years. The primary source of information as reported by industry, in compliance with the recordkeeping and reporting provisions in the standard, is Enforcement and Compliance History Online (ECHO), which is operated and maintained by EPA's Office of Compliance. ECHO is EPA's database for the collection, maintenance, and retrieval of all compliance data. The growth rate for the industry is based on our consultations with the Agency's internal industry experts.

Industry trade associations and other interested parties were provided an opportunity to comment on the burden associated with the standard as it was being developed and the standard has been previously reviewed to determine the minimum information needed for compliance purposes. In developing this ICR, we contacted the American Composites Manufacturer's Association (ACMA) at (703) 682-1656 and the University of Delaware Center for Composite Materials at (302) 831-8149. One ACMA member indicated that the additional cost of using

nylon-containing film for sheet molding compound (SMC) enclosure is \$450,000 per year, which includes a purchase cost of \$400,000 per year for nylon v. non-nylon film, and a disposal cost of \$50,000 per year because the nylon-containing film is not very recyclable. Using nylon-containing film for SMC enclosure is a work practice standard required under Subpart WWWW Table 4.

It is our policy to respond after a thorough review of comments received since the last ICR renewal as well as those submitted in response to the first <u>Federal Register</u> notice. EPA received one comment in response to the first Federal Register notice, but the comment did not contain any substantive recommendations and did not result in changes to this ICR.

3(d) Effects of Less Frequent Collection

Less frequent information collection would decrease the margin of assurance that facilities are continuing to meet the standards. Requirements for information gathering and recordkeeping are useful techniques to ensure that good operation and maintenance practices are applied and emission limitations are met. If the information required by these standards was collected less frequently, the proper operation and maintenance of control equipment and the possibility of detecting violations would be less likely.

3(e) General Guidelines

These reporting or recordkeeping requirements do not violate any of the regulations promulgated by OMB under 5 CFR Part 1320, Section 1320.5.

These standards require the respondents to maintain all records, including reports and notifications for at least five years. This is consistent with the General Provisions as applied to the standards. EPA believes that the five year records retention requirement is consistent with the Part 70 permit program and the five year statute of limitations on which the permit program is based. The retention of records for five years allows EPA to establish the compliance history of a source, any pattern of non-compliance and to determine the appropriate level of enforcement action. EPA has found that the most flagrant violators have violations extending beyond five years. In addition, EPA would be prevented from pursuing the violators due to the destruction or nonexistence of essential records.

3(f) Confidentiality

Any information submitted to the Agency for which a claim of confidentiality is made will be safeguarded according to the Agency policies set forth in Title 40, chapter 1, part 2, subpart B - Confidentiality of Business Information (see 40 CFR 2; 41 <u>FR</u> 36902, September 1, 1976; amended by 43 <u>FR</u> 40000, September 8, 1978; 43 <u>FR</u> 42251, September 20, 1978; 44 <u>FR</u> 17674, March 23, 1979).

3(g) Sensitive Questions

The reporting or recordkeeping requirements in the standard do not include sensitive questions.

4. The Respondents and the Information Requested

4(a) Respondents/SIC Codes

The respondents to the recordkeeping and reporting requirements are owners or operators of RPC manufacturing facilities. The United States Standard Industrial Classification (SIC) codes for the respondents affected by the standards and their corresponding North American Industry Classification System (NAICS) codes are listed below.

Standard (40 CFR Part 63, Subpart WWWW)	SIC Codes	NAICS Codes
Custom Compounding of Purchased Plastics Resins	3087	325991
Plastics Pipe and Pipe Fitting Manufacturing	3084, 3089	326122
Plastics Plumbing Fixture Manufacturing	3088	326191
All Other Plastics Product Manufacturing	3999, 3089	326199
Cut Stone and Stone Product Manufacturing	3281	327991
Motor Vehicle Body Manufacturing	3711, 3713, 3714	336211
Motor Home Manufacturing	3716	336213
Travel Trailer and Camper Manufacturing	3792, 3799	336214

4(b) Information Requested

(i) Data Items

In this ICR, all the data that is recorded or reported is required by the NESHAP for Reinforced Plastic Composites Production (40 CFR Part 63, Subpart WWWW).

A source must make the following reports:

Notifications	
General references for notification requirements	63.5905(a), Table 13, Table 15
Initial notification requirements	63.9(b)(1), 63.9(b) (2), 63.9(b)(4),

Notifications	
	63.9(b)(5)
Notification of compliance status when a source becomes subject to the standard	63.9(h),
Notification that source is subject to special compliance requirements, if applicable	63.9(d)
Notification of performance test 1	63.7(b)(1), 63.9(e),
Rescheduled of performance test	63.7(b)(2)
Notification of performance evaluation, if using CMS	63.8(e)(2)
Demonstration of continuous monitoring system, if using CMS	63.9(g)
Change in information already provided	63.5905(b), 63.9(j)
Request for an extension of compliance with relevant standard	63.9(c)
Notification and one-time exemption request status if 100 tpy threshold exceeded	63.5805(e)-(f), 63.5910(f)

Reports	
General references for reporting requirements	63.5910(a), Table 14, Table 15
Application for approval of the construction or reconstruction of a new major affected source, or reconstruction of a major affected source	63.5(d)(2)-(4)
Annual organic HAP emissions	63.5799(b)(2) and (c)
Performance test results	63.10(d)(2), 63.5850(e)(4)(ii)
Report of performance evaluation, if using CMS	63.8(e)(5)(i)
Additional reporting requirements for CMS	63.10(e)(1)-(3)
Startup, shutdown and malfunction plan	63.6(e)(3),
Periodic startup, shutdown and malfunction reports	63.10(d)(5)(i), 63.5910(c)(4)
Immediate startup, shutdown and malfunction reports	63.10(d)(5)(ii), 63.5910(a) and Table 14
Progress reports for compliance extension (if applicable)	63.10(d)(4)1
Semiannual compliance reports	63.5910(c)-(i)

A source must keep the following records:

Recordkeeping	
General references for recordkeeping requirements	63.5865, 63.5895, 63.5915, Tables 10, 11, 12 and 15

Recordkeeping	
1 0	(2) (()(2)
Startup, shutdown and malfunction plan	63.6(e)(3),
All reports and notifications and Documentation of initial notifications	63.5915(a)(2) 63.10(b)(1),
7111 reports and notifications and Documentation of initial notifications	63.10(b)(2)(xiv),
	63.5915(a)(1)
Records of startup, shutdown, and malfunction of process equipment	63.10(b)(2)(i), (iv,
	v)
Records of malfunctions of air pollution control equipment	63.10(b)(2)(ii)
Any applicability determination that demonstrates why owner or	63.1(b)(3), 63.10(b)
operator believes source is unaffected	(3)
Records of maintenance of air pollution control equipment	63.10(b)(2)(iii)
CMS records, records of flow monitoring, data on performance tests,	63.10(b)(2)(vi, vii,
CMS performance evaluations, measurements to determine	viii, ix, x, and xi),
performance test conditions, , calibrations, and adjustments	63.10(c), 63.5915(a)
Degumentation required for variver of record/coping or reporting	(3)
Documentation required for waiver of recordkeeping or reporting requirements (if applicable)	63.10(b)(2)(xii)
Five-year retention of records	63.10(b)(1),
11ve year retendon or records	163.5764(b)
If using add-on control device retain the monitoring records required in	63.5895(a),
Part 63 Subpart SS	63.5915(b),
	63.998
Collect and keep records of resin and gel coat use, organic HAP	63.5895(c), (d),
content, and operation	63.5865, Tables10,
	11and 12
Record all times that wet area enclosures doors or covers are open, and	63.5895(e)
that there is resin in the bath, for each pultrusion machine	62.5045()
All data, assumptions and calculations used to determine organic HAP emission factors or content	63.5915(c)
Certified statement of compliance with work practices	62 E01E(d)
Records showing compliance with percent reduction or lbs/ton	63.5915(d) 63.5915(e)(1)-(4)
requirements for continuous lamination/casting operations	03.3313(e)(1)-(4)
Annual controlled and/or uncontrolled HAP emissions (as applicable)	63.5865, Tables 10,
controlled and or ancommoned in it cliniosions (as applicable)	11and 12
Destruction efficiency of add-on control device (if applicable)	63.5865(a) and
	Tables 10 and 12
Capture efficiency of area enclosure (if applicable)	63.5865, Tables 10,
	11 and 12
Annual organic HAP emissions that escape the enclosure	63.5865, Table 11
Inlet and outlet organic HAP emissions (if applicable)	63.5865, Tables 10
	and 12
Enclosure meets Method 204 for a PTE (if applicable)	63.5865, Tables 10,

Recordkeeping	
	11 and 12

Electronic Reporting

Some of the respondents are using monitoring equipment that automatically records parameter data. Although personnel at the affected facility must still evaluate the data, internal automation has significantly reduced the burden associated with monitoring and recordkeeping at a plant site.

(ii) Respondent Activities

Respondent Activities

Familiarization with the regulatory requirements.

Write the notifications and reports listed above.

Enter information required to be recorded above.

Submit the required reports developing, acquiring, installing, and utilizing technology and systems for the purpose of collecting, validating, and verifying information.

Develop, acquire, install, and utilize technology and systems for the purpose of processing and maintaining information.

Develop, acquire, install, and utilize technology and systems for the purpose of disclosing and providing information.

Adjust the existing ways to comply with any previously applicable instructions and requirements.

Train personnel to be able to respond to a collection of information.

Transmit, or otherwise disclose the information.

5. The Information Collected: Agency Activities, Collection Methodology, and Information Management

5(a) Agency Activities

EPA conducts the following activities in connection with the acquisition, analysis, storage, and distribution of the required information.

Agency Activities

Observe initial performance tests and repeat performance tests if necessary.

Review notifications and reports, including performance test reports, and excess emissions reports, required to be submitted by industry.

Audit facility records.

Input, analyze, and maintain data in Integrated Compliance Information System (ICIS) and ECHO.

5(b) Collection Methodology and Management

Following notification of startup, the reviewing authority could inspect the source to determine whether the pollution control devices are properly installed and operated. Performance test reports are used by the Agency to discern a source's initial capability to comply with the emission standard. Data and records maintained by the respondents are tabulated and published for use in compliance and enforcement programs. The semiannual reports are used for problem identification, as a check on source operation and maintenance, and for compliance determinations.

Information contained in the reports is reported by state and local governments in the ICIS Air database which is operated and maintained by EPA's Office of Compliance. ICIS is EPA's database for the collection, maintenance, and retrieval of compliance data for industrial and government-owned facilities. EPA uses ICIS for tracking air pollution compliance and enforcement by local and state regulatory agencies, EPA regional offices and EPA headquarters. EPA and its delegated Authorities can edit, store, retrieve and analyze the data.

The records required by this regulation must be retained by the owner/operator for five years.

5(c) Small Entity Flexibility

We estimate that 82 percent of respondents are small businesses. The impact on small entities (i.e., small businesses) was taken into consideration during the development of the regulation. Due to technical considerations involving the process operations and the types of control equipment employed, the recordkeeping and reporting requirements are the same for both small and large entities. The Agency considers these to be the minimum requirements needed to ensure compliance and, therefore, cannot reduce them further for small entities. To the extent that larger businesses can use economies of scale to reduce their burden, the overall burden will be reduced.

5(d) Collection Schedule

The specific frequency for each information collection activity within this request is shown in below Table 1: Annual Respondent Burden and Cost – NESHAP for Reinforced Plastic Composites Production (40 CFR Part 63, Subpart WWWW) (Renewal).

6. Estimating the Burden and Cost of the Collection

Table 1 documents the computation of individual burdens for the recordkeeping and reporting requirements applicable to the industry for the subpart included in this ICR. The individual burdens are expressed under standardized headings believed to be consistent with the concept of burden under the Paperwork Reduction Act. Where appropriate, specific tasks and major assumptions have been identified. Responses to this information collection are mandatory.

The Agency may not conduct or sponsor, and a person is not required to respond to, a collection of information unless it displays a currently valid OMB Control Number.

6(a) Estimating Respondent Burden

The average annual burden to industry over the next three years from these recordkeeping and reporting requirements is estimated to be 20,900 (Total Labor Hours from Table 1). These hours are based on Agency studies and background documents from the development of the regulation, Agency knowledge and experience with the NESHAP program, the previously approved ICR, and any comments received.

6(b) Estimating Respondent Costs

(i) Estimating Labor Costs

This ICR uses the following labor rates:

Managerial \$129.93 (\$61.87 + 110%) Technical \$103.97 (\$49.51 + 110%) Clerical \$51.79 (\$24.66 + 110%)

These rates are from the United States Department of Labor, Bureau of Labor Statistics, June 2014, "Table 2. Civilian Workers, by occupational and industry group." The rates are from column 1, "Total compensation." The rates have been increased by 110 percent to account for the benefit packages available to those employed by private industry.

(ii) Estimating Capital/Startup and Operation and Maintenance Costs

The type of industry costs associated with the information collection activities in the subject standard are both labor costs which are addressed elsewhere in this ICR and the costs associated with continuous monitoring. The capital/startup costs are one-time costs when a facility becomes subject to the regulation. The annual operation and maintenance costs are the ongoing costs to maintain the monitor and other costs such as photocopying and postage.

(iii) Capital/Startu	p vs. Op	eration and	d Maintenance ((0&M)) Costs
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	Capital/Startup vs. Operation and Maintenance (O&M) Costs						
(A) Continuous Monitoring Device 1	(B) Capital/Startup Cost for One Respondent	(C) Number of New Respondents	(D) Total Capital/Startup Cost, (B X C)	(E) Annual O&M Costs for One Response	(F) Number of Responses / Sources	(G) Total O&M, (E X F)	
N/A ²	0	0	0	\$20.13	1,297	\$26,109	
SMC enclosure ³				\$450,000	1	\$450,000	
Total (Rounded)						476,000	

¹ This ICR assumes all existing sources are in compliance with initial rule requirements and that the monitoring devices are integral parts of the control devices necessary to determine whether these sources are operating properly

Note: Totals have been rounded to 3 significant digits. Figures may not add exactly due to rounding.

The total capital/startup costs for this ICR are zero. This is the total of column D in the above table.

The total operation and maintenance (O&M) costs for this ICR are \$476,000. This is the total of column G.

The average annual cost for capital/startup and operation and maintenance costs to industry over the next three years of the ICR is estimated to be \$476,000. These are recordkeeping costs.

6(c) Estimating Agency Burden and Cost

The only costs to the Agency are those costs associated with analysis of the reported information. EPA's overall compliance and enforcement program includes activities such as the examination of records maintained by the respondents, periodic inspection of sources of emissions, and the publication and distribution of collected information.

The average annual Agency cost during the three years of the ICR is estimated to be \$165,000.

² We have estimated that file storage and photocopying costs per response cost one hour of clerical labor at \$12.50. First class postage is estimated at \$7.63 per response for mailing to regulatory agencies. The total cost for this item is based on the number of responses calculated in Section 6(d).

³ Based on consultation conducted during the renewal of this ICR, an ACMA member indicated that the cost of MACT-mandated use of nylon-containing film for sheet molding compound (SMC) enclosure for its large SMC facility is approximately \$450,000/yr. This is comprised of an added purchase cost of \$400,000/yr and a disposal cost of \$50,000/yr compare to non-nylon film (nylon-containing film is not very recyclable). ACMA further indicated this cost estimate applies to no more than 5 percent of the industry. EPA is including the cost for this one facility, but note it may apply to additional facilities with o pen molding operations.

This cost is based on the average hourly labor rate as follows:

Managerial	\$62.90 (GS-13, Step 5, \$39.31 + 60%)
Technical	\$46.67 (GS-12, Step 1, \$29.17 + 60%)
Clerical	\$25.25 (GS-6, Step 3, \$15.78 + 60%)

These rates are from the Office of Personnel Management (OPM), 2014 General Schedule, which excludes locality rates of pay. The rates have been increased by 60 percent to account for the benefit packages available to government employees. Details upon which this estimate is based appear below in Table 2: Average Annual EPA Burden and Cost – NESHAP for Reinforced Plastics Composites Production (40 CFR Part 63, Subpart WWWW) (Renewal).

6(d) Estimating the Respondent Universe and Total Burden and Costs

Based on our research for this ICR, on average over the next three years, approximately 584 existing respondents will be subject to the standard. It is estimated that an additional 16 respondents per year will become subject. The overall average number of respondents, as shown in the table below, is 600 per year.

The number of respondents is calculated using the following table that addresses the three years covered by this ICR.

	Number of Respondents							
	Respondents That St	ubmit Reports	Respondents That Do Not Submit Any Reports					
Year	(A) (B) Number of New Respondents ¹ Existing Respondents		(C) Number of Existing Respondents that keep records but do not submit reports	(D) (E) Number of Number of Existing Respondents Respondents That Are Also New Respondents				
1	16	568	0	0	584			
2	16	584	0	0	600			
3	16	600	0	0	616			
Average	16	584	0	0	600			

¹ New respondents include sources with constructed and reconstructed.

Column D is subtracted to avoid double-counting respondents. As shown above, the average Number of Respondents over the three year period of this ICR is 600.

The total number of annual responses per year is calculated using the following table:

Total Annual Responses						
(A) Information Collection Activity	(B) Number of Respondents	(C) Number of Responses	(D) Number of Existing Respondents That Keep Records But Do Not Submit Reports	(E) Total Annual Responses E=(BxC)+D		
Notification of compliance status	16	1	0	16		
Notification/application of construction	16	1	0	16		
Notification of actual startup	16	1	0	16		
Notification of performance test and test plan	2	1.2	0	2.4		
Report of performance test results	2	1.2	0	2.4		
Report of exceedances	120	2	0	240		
Report of no exceedances	480	2	0	960		
Report of startup, shutdown, malfunction	22	1	0	44		
Total				1,297 (rounded)		

Note: We assume 20% of initial performance test will fail and require a repeat test. There are 2 new facilities per year with add-on control which are required to conduct performance testing. Also, we assume 20% of the 600 respondents will have emission exceedances.

The number of Total Annual Responses is 1,297.

The total annual labor costs are \$2,100,000. Details regarding these estimates may be found below in Table 1: Annual Respondent Burden and Cost – NESHAP for Reinforced Plastic Composites Production (40 CFR Part 63, Subpart WWWW) (Renewal).

6(e) Bottom Line Burden Hours and Cost Tables

The detailed bottom line burden hours and cost calculations for the respondents and the Agency are shown in Tables 1 and 2 below, respectively, and summarized below.

(i) Respondent Tally

The total annual labor hours are 20,900. Details regarding these estimates may be found in Table 1. Annual Respondent Burden and Cost – NESHAP for Reinforced Plastic Composites Production (40 CFR Part 63, Subpart WWWW) (Renewal).

We assume that burdens for managerial tasks take 5% of the time required for technical tasks because the typical tasks for managers are to review and approve reports. Clerical burdens are assumed to take 10% of the time required for technical tasks because the typical duties of clerical staff are to proofread the reports, make copies and maintain records.

Furthermore, the annual public reporting and recordkeeping burden for this collection of information is estimated to average 16 hours per response.

The total annual capital/startup and O&M costs to the regulated entity are \$476,000. The cost calculations are detailed in Section 6(b)(iii), Capital/Startup vs. Operation and Maintenance (O&M) Costs.

(ii) The Agency Tally

The average annual Agency burden and cost over next three years is estimated to be 3,680 labor hours at a cost of \$165,000. See Table 2: Average Annual EPA Burden and Cost – NESHAP for Reinforced Plastic Composites Production (40 CFR Part 63, Subpart WWWW) (Renewal).

We assume that burdens for managerial tasks take 5% of the time required for technical tasks because the typical tasks for managers are to review and approve reports. Clerical burdens are assumed to take 10% of the time required for technical tasks because the typical duties of clerical staff are to proofread the reports, make copies and maintain records.

6(f) Reasons for Change in Burden

There is an increase in the total estimated burden as currently identified in the OMB Inventory of Approved Burdens. This increase is not due to any program changes. The change in the burden and cost estimates occurred because the total number of respondents has increased, after accounting for anticipated industry growth over three years. The increase in O&M costs is due to the inclusion of the MACT compliance standard for SMC enclosure for one large facility, based on comment received from industry consultation. We have also updated the labor cost estimates to use more updated labor rates.

6(g) Burden Statement

The annual public reporting and recordkeeping burden for this collection of information is estimated to average 16 hours per response. Burden means the total time, effort, or financial resources expended by persons to generate, maintain, retain, or disclose or provide information to or for a Federal agency. This includes the time needed to review instructions; develop, acquire, install, and utilize technology and systems for the purposes of collecting, validating, and verifying information, processing and maintaining information, and disclosing and providing information; adjust the existing ways to comply with any previously applicable instructions and requirements; train personnel to be able to respond to a collection of information; search data sources; complete and review the collection of information; and transmit or otherwise disclose the information.

An agency may not conduct or sponsor, and a person is not required to respond to, a collection of information unless it displays a valid OMB Control Number. The OMB Control Numbers for EPA regulations are listed at 40 CFR Part 9 and 48 CFR Chapter 15.

To comment on the Agency's need for this information, the accuracy of the provided

burden estimates, and any suggested methods for minimizing respondent burden, including the use of automated collection techniques, EPA has established a public docket for this ICR under Docket ID Number EPA-HQ-OECA-2014-0081. An electronic version of the public docket is available at http://www.regulations.gov/ which may be used to obtain a copy of the draft collection of information, submit or view public comments, access the index listing of the contents of the docket, and to access those documents in the public docket that are available electronically. When in the system, select "search," then key in the docket ID number identified in this document. The documents are also available for public viewing at the Enforcement and Compliance Docket and Information Center in the EPA Docket Center (EPA/DC), EPA West, Room 3334, 1301 Constitution Ave., NW, Washington, DC. The EPA Docket Center Public Reading Room is open from 8:30 a.m. to 4:30 p.m., Monday through Friday, excluding legal holidays. The telephone number for the Reading Room is (202) 566-1744, and the telephone number for the docket center is (202) 566-1927. Also, you can send comments to the Office of Information and Regulatory Affairs, Office of Management and Budget, 725 17th Street, NW, Washington, DC 20503, Attention: Desk Officer for EPA. Please include the EPA Docket ID Number EPA-HQ-OECA-2014-0081 and OMB Control Number 2060-0509 in any correspondence.

Part B of the Supporting Statement

This part is not applicable because no statistical methods were used in collecting this information.

Table 1: Annual Respondent Burden and Cost – NESHAP for Reinforced Plastic Composites Production (40 CFR Part 63, Subpart WWWW) (Renewal)

	(A)	(B)	(C)	(D)	(E)	(F)	(G)	(H)
Burden item	Person hours per occurrenc e	No. of occurrence s per respondent per year	Person hours per responden t per year (C=AxB)	Respondent s per year ^a	Technica 1 person- hours per year (E=CxD)	Managemen t person hours per year (Ex0.05)	Clerica l person hours per year (Ex0.1)	Cost, \$ b
1. Applications	N	Ī/A						
2. Survey and Studies	N/A							
3. Acquisition, Installation, and Utilization of Technology and Systems	N/A							
4. Reporting Requirements								
A. Familiarization with the regulatory requirement:								
i. Facilities with 4 groups of operations	12	1	12	14.88	178.56	8.93	17.86	\$20,649.66
ii. Facilities with 5 groups of operations	13	1	13	1.12	14.56	0.73	1.46	\$1,683.80
B. Required activities: Sources with add-on controls								
i. Initial performance test ^c	320	1	320	2	640	32	64	\$74,013.12
ii. Repeat of performance test	320	1	320	0.4	128	6.4	12.8	\$14,802.62
iii. Operation, maintenance, monitoring plan	40	1	40	2	80	4	8	\$9,251.64
iv. Startup, shutdown, malfunction plan	20	1	20	2	40	2	4	\$4,625.82
v. Monitoring of operating parameters and equipment ^d	See 5E							
C. Gather Existing Information	See 5D, 5E							
D. Write report ^{a, c}								
i. Notification of compliance status	4	1	4	16	64	3.2	6.4	\$7,401.31
ii. Notification of construction/ reconstruction ^a	2	1	2	16	32	1.6	3.2	\$3,700.66
iii. Notification of actual startup	2	1	2	16	32	1.6	3.2	\$3,700.66
iv. Notification of performance test	2	1	2	2	4	0.2	0.4	\$462.58

	(A)	(B)	(C)	(D)	(E)	(F)	(G)	(H)
Burden item	Person hours per occurrenc e	No. of occurrence s per respondent per year	Person hours per responden t per year (C=AxB)	Respondent s per year ^a	Technica l person- hours per year (E=CxD)	Managemen t person hours per year (Ex0.05)	Clerica l person hours per year (Ex0.1)	Cost, \$ b
v. Reports of performance test results		e 4B						
vii. Report of exceedances ^f	16	2	32	120	3840	192	384	\$444,078.72
viii. Report of no exceedances	8	2	16	480	7680	384	768	\$888,157.44
ix. Startup, shutdown, malfunction report ^g	2	1	2	22	44	2.2	4.4	\$5,088.40
Subtotal for Reporting Requirements		I			14,694			\$1,477,616.4 3
5. Recordkeeping Requirements								
A. Familiarization with the regulatory requirements	See	e 4A						
B. Plan activities	See 4B							
C. Implement activities	See 4B							
D. Develop record system (spreadsheets): h								
i. System for low HAP resin	4	1	4	14	56	2.8	5.6	\$6,476.15
ii. System for work practices	1	1	1	16	16	0.8	1.6	\$1,850.33
iii. System for add-on control devices	2	1	2	2	4	0.2	0.4	\$462.58
E. Time to enter and transmit all information into record system ^h								
i. Enter information on low HAP resin	10	1	10	480	4800	240	480	\$555,098.40
ii. Enter information on work practices and operating parameters	N	J/A						
F. Develop operator training course and keep records of operators taken it	10	1	10	16	160	8	16	\$18,503.28
G. Time to train personnel:								
i. Small facilities (less than 100 employees)	2	1	2	13.12	26.24	1.312	2.624	\$3,034.54
	0.4	1	0.4	478.88	191.55	9.58	19.16	\$22,152.13
ii. Medium facilities (100-250 employees)	4	1	4	1.76	7.04	0.35	0.70	\$814.14

	(A)	(B)	(C)	(D)	(E)	(F)	(G)	(H)
Burden item	Person hours per occurrenc	No. of occurrence s per respondent	Person hours per responden t per year	n per den len s per year ^a	Technica l person- hours per year	Managemen t person hours per year	Clerica l person hours per	Cost, \$ b
	е	per year	(C=AxB)		(E=CxD)	(Ex0.05)	year (Ex0.1)	
	0.8	1	0.8	64.24	51.39	2.57	5.14	\$5,943.25
iii. Large facilities (more than 250	8	1	8	1.12	8.96	0.45	0.90	\$1,036.18
employees)	1.6	1	1.6	40.88	65.41	3.27	6.54	\$7,564.14
H. Time for audits	N/A							
Subtotal for Recordkeeping Requirements 6,195								\$622,935.13
TOTAL LABOR BURDEN AND COST 20,900 (Rounded):							\$2,100,000	
Capital and O&M Cost (see Section 6(b0(iii)):								\$476,000
TOTAL COST:			, ,					\$2,580,000

Note: Totals have been rounded to 3 significant digits. Figures may not add exactly due to rounding.

Assumptions:

- ^a There is an average of 584 existing reinforced plastic composites facilities (or RPC) subject to NESHAP subpart WWWW. We have assumed that there will be an average of 16 new RPC facilities each year over the three year period of this ICR of which 93 percent (or 14.88) will consist of facilities with 4 groups of operations and 7 percent (or 1.12) of facilities with 5 groups of operations. There is an average of 600 total respondents per year over the next three year period of this ICR.
- ^b This ICR uses the following labor rates: \$129.93 per hour for Executive, Administrative, and Managerial labor; \$103.97 per hour for Technical labor, and \$51.79 per hour for Clerical labor. These rates are from the United States Department of Labor, Bureau of Labor Statistics, June 2014, "Table 2: Civilian Workers, by Occupational and Industry group." The rates are from column 1:"Total Compensation." The rates have been increased by 110% to account for the benefit packages available to those employed by private industry.
- ^c New respondents have to comply with the initial rule requirements including notifications and performance tests. We have assumed that two new respondents per year will install add-on controls equipment and therefore, will be require to conduct an initial performance test. We have assumed that performance tests are repeated by 20 percent of the respondents.
- ^d Monitoring and recordkeeping of operations for respondents with enclosures and add-on control devices include: 1) specific operating parameters for each control device established during the performance test, 2) start-up, shutdown, and malfunctions of equipment, and 3) work practices.
- ^e Monitoring and recordkeeping of operations for respondents that comply by limiting the HAP content of their raw materials include: 1) monitoring and

recording in a spreadsheet the monthly consumption of material and the weighted-average HAP content over the past 12 months, and 2) work practices. However, if all the materials in an operation meet the HAP content limit, then each respondent would need only to record HAP content and would not need to track monthly consumption or record the computations. For open molding and centrifugal casting operations, respondents would also have the option of averaging among thirteen different processes (open molding) and two different processes (centrifugal casting to calculate the monthly average of the actual and allowable emissions for the combined open molding and centrifugal casting operations).

- ^f We have assumed that approximately 80 percent of the 600 (or 480) existing respondents will report no excess emissions twice a year and approximately 20 percent (or 120) will report excess emissions twice a year.
- ^g We have assumed that all RPC facilities with add-on controls (18 existing and 2 new each year or an average of 22) will have at least one startup, shutdown or malfunction (SSM) that is not managed according to the SSM plan.
- h New respondents (16) have to develop a record system. In addition, existing RPC facilities have to record operational data. In general, the following monitoring is required: 1) facilities with open molding and/or centrifugal casting operations (452 existing and 14 new each year or an average of 480 per year) would have to record for low HAP resins; 2) facilities with add-on controls (18 existing and 2 new or an average of 22 RPCs per year) would have to record add-on control devices operating parameters; and 3) all facilities (600) need to keep records of its work practices. Since operating parameters for control equipment and standard work practices are already monitored by industry for other purposes, we are not attributing these burdens to the rule.
- We have assumed that he amount of time it takes a respondent to train its employees would vary with the number of employees at its facility. We have also assumed that the distribution in size of the new respondents would be identical to that of the existing PRC universe. Therefore, we have assumed that 82 percent of the respondents would be small business (i.e., 478.88 RPCs existing and 13.12 new RPC per year), 11 percent (i.e. 64.24 existing RPCs and 1.76 new RPCs per year), would be medium business, and 7 percent (i.e., 40.88 existing RPCs and 1.12 new RPCs) are large business. Furthermore, we have assumed that respondents will be providing full training to new employees only. Therefore, to train existing respondents, it will take 20 percent of the time it takes to train new employees.

Table 2: Average Annual EPA Burden and Cost – NESHAP for Reinforced Plastic Composites Production (40 CFR Part 63, Subpart WWWW) (Renewal)

	(A)	(B)	(C)	(D)	(E)	(F)	(G)	(H)
Burden item	Person hours per occurrence	No. of occurrences per respondent per year	Person hours per respondent per year (C=AxB)	Respondents per year ^a	Technical person- hours per year (E=CxD)	Managemen t person hours per year (Ex0.05)	Clerical person hours per year (Ex0.1)	Cost, \$ b
Notification of applicability ^a	2	1	2	2	4	0.1	0.4	\$203.07
Notification of intent to construct a major source and review application	12	1	12	16	192	0.8	19.2	\$9,495.76
Notification of start of construction	2	1	2	16	32	8.0	3.2	\$1,624.56
Notification of actual startup	2	1	2	16	32	0.8	3.2	\$1,624.56
Notification of initial performance test and test plan	12	1.2	14.4	2	28.8	0.1	2.88	\$1,423.11
Report of performance test results including operating parameters	12	1.2	14.4	2	28.8	0.1	2.88	\$1,423.11
Notification of compliance status	2	1	2	16	32	0.8	3.2	\$1,624.56
Review reports of excess emissions	4	2	8	120	960	6	96	\$47,604.60
Review reports of no excess emissions ^c	2	2	4	480	1920	24	192	\$95,964.00
Review of startup, shutdown, malfunction report ^d	4	1	4	22	88	1.1	8.8	\$4,398.35
TOTAL ANNUAL BURDEN AND	TOTAL ANNUAL BURDEN AND COST (rounded)							\$165,000

Note: Totals have been rounded to 3 significant digits. Figures may not add exactly due to rounding.

Assumptions:

^a There is an average of 584 existing reinforced plastic composites facilities (or RPC) subject to NESHAP subpart WWWW. We have assumed that there will be an average of 16 new RPC facilities each year over the three year period of this ICR. Therefore, there is an average of 600 total respondents per year over the next three year period of this ICR. We have assumed that 82 percent of the existing RPC facilities are small business, 11 percent are medium size facilities and 7 percent are large facilities. Furthermore, we have assumed that 93 percent of the new RPC facilities will consist of an average of four groups of

operations and 7 percent will consist of five groups of operations.

b This cost is based on the following labor rates: Managerial rate of \$62.90 (GS-13, Step 5, \$39.31 + 60%), Technical rate of \$46.67 (GS-12, Step 1, \$29.17 + 60%), and Clerical rate of \$25.25 (GS-6, Step 3, \$15.78 + 60%). These rates are from the Office of Personnel Management (OPM), 2014 General Schedule, which excludes locality rates of pay. The rates have been increased by 60 percent to account for the benefit packages available to government employees.

^c We have assumed that approximately 80 percent (or 480) of the respondents will report no excess emissions twice a year and approximately 20 percent (or 120) will report excess emissions twice a year.

^d We have assumed that all RPC facilities with add-on controls (18 existing and 2 new each year or an average of 22) will have at least one startup, shutdown, or malfunction occurrence that is not managed according to the plan.