

Census of State and Local Law Enforcement Agencies Serving Tribal Lands

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DERIVATION

Title I

THE OMNIBUS CRIME CONTROL AND SAFE STREETS ACT OF 1968
(Public Law 90-351)

42 U.S.C. § 3711, *et seq.*

AN ACT to assist State and local governments in reducing the incidence of crime, to increase the effectiveness, fairness, and coordination of law enforcement and criminal justice systems at all levels of government, and for other purposes.

As Amended By

THE OMNIBUS CRIME CONTROL ACT OF 1970
(Public Law 91-644)

THE CRIME CONTROL ACT OF 1973
(Public Law 93-83)

THE JUVENILE JUSTICE AND DELINQUENCY PREVENTION ACT OF 1974
(Public Law 93-415)

THE PUBLIC SAFETY OFFICERS' BENEFITS ACT OF 1976
(Public Law 94-430)

THE CRIME CONTROL ACT OF 1976
(Public Law 94-503)

THE JUSTICE SYSTEM IMPROVEMENT ACT OF 1979
(Public Law 96-157)

THE JUSTICE ASSISTANCE ACT OF 1984
(Public Law 98-473)

STATE AND LOCAL LAW ENFORCEMENT ASSISTANCE ACT OF 1986
(Public Law 99-570-Subtitle K)

THE ANTI-DRUG ABUSE ACT OF 1988
TITLE VI, SUBTITLE C - STATE AND LOCAL NARCOTICS CONTROL
AND JUSTICE ASSISTANCE IMPROVEMENTS
(Public Law 100-690)

THE CRIME CONTROL ACT OF 1990
(Public Law 101-647)

BRADY HANDGUN VIOLENCE PROTECTION ACT
(Public Law 103-159)

VIOLENT CRIME CONTROL AND LAW ENFORCEMENT ACT OF 1994
(Public Law 103-322)

NATIONAL CHILD PROTECTION ACT OF 1993, AS AMENDED
(Public Law 103-209)

and

CRIME IDENTIFICATION TECHNOLOGY ACT OF 1998
(Public Law 105-251)

BUREAU OF JUSTICE STATISTICS
CHAPTER 46 - SUBCHAPTER III
[TITLE I - PART C]

42 USC § 3731 **[Sec. 301.] Statement of purpose**

It is the purpose of this subchapter [part] to provide for and encourage the collection and analysis of statistical information concerning crime, juvenile delinquency, and the operation of the criminal justice system and related aspects of the civil justice system and to support the development of information and statistical systems at the Federal, State, and local levels to improve the efforts of these levels of government to measure and understand the levels of crime, juvenile delinquency, and the operation of the criminal justice system and related aspects of the civil justice system. The Bureau shall utilize to the maximum extent feasible State governmental organizations and facilities responsible for the collection and analysis of criminal justice data and statistics. In carrying out the provisions of this subchapter [part], the Bureau shall give primary emphasis to the problems of State and local justice systems.

42 USC § 3732 **[Sec. 302.] Bureau of Justice Statistics**

(a) Establishment. There is established within the Department of Justice, under the general authority of the Attorney General, a Bureau of Justice Statistics (hereinafter referred to in this subchapter [part] as “Bureau”).

(b) Appointment of Director; experience; authority; restrictions. The Bureau shall be headed by a Director appointed by the President, by and with the advice and consent of the Senate. The Director shall have had experience in statistical programs. The Director shall have final authority for all grants, cooperative agreements, and contracts awarded by the Bureau. The Director shall report to the Attorney General through the Assistant Attorney General. The Director shall not engage in any other employment than that of serving as Director; nor shall the Director hold any office in, or act in any capacity for, any organization, agency, or institution with which the Bureau makes any contract or other arrangement under this Act.

(c) Duties and functions of Bureau. The Bureau is authorized to—

(1) make grants to, or enter into cooperative agreements or contracts with public agencies, institutions of higher education, private organizations, or private individuals for purposes related to this subchapter [part]; grants shall be made subject to continuing compliance with standards for gathering justice statistics set forth in rules and regulations promulgated by the Director;

(2) collect and analyze information concerning criminal victimization, including crimes against the elderly, and civil disputes;

(3) collect and analyze data that will serve as a continuous and comparable national social indication of the prevalence, incidence, rates, extent, distribution, and attributes of crime, juvenile delinquency, civil disputes, and other statistical factors related to crime, civil disputes, and juvenile delinquency, in support of national, State, and local justice policy and decisionmaking;

(4) collect and analyze statistical information, concerning the operations of the criminal justice system at the Federal, State, and local levels;

- (5) collect and analyze statistical information concerning the prevalence, incidence, rates, extent, distribution, and attributes of crime, and juvenile delinquency, at the Federal, State, and local levels;
- (6) analyze the correlates of crime, civil disputes and juvenile delinquency, by the use of statistical information, about criminal and civil justice systems at the Federal, State, and local levels, and about the extent, distribution and attributes of crime, and juvenile delinquency, in the Nation and at the Federal, State, and local levels;
- (7) compile, collate, analyze, publish, and disseminate uniform national statistics concerning all aspects of criminal justice and related aspects of civil justice, crime, including crimes against the elderly, juvenile delinquency, criminal offenders, juvenile delinquents, and civil disputes in the various States;
- (8) recommend national standards for justice statistics and for insuring the reliability and validity of justice statistics supplied pursuant to this chapter [title];
- (9) maintain liaison with the judicial branches of the Federal and State Governments in matters relating to justice statistics, and cooperate with the judicial branch in assuring as much uniformity as feasible in statistical systems of the executive and judicial branches;
- (10) provide information to the President, the Congress, the judiciary, State and local governments, and the general public on justice statistics;
- (11) establish or assist in the establishment of a system to provide State and local governments with access to Federal informational resources useful in the planning, implementation, and evaluation of programs under this Act;
- (12) conduct or support research relating to methods of gathering or analyzing justice statistics;
- (13) provide for the development of justice information systems programs and assistance to the States and units of local government relating to collection, analysis, or dissemination of justice statistics;
- (14) develop and maintain a data processing capability to support the collection, aggregation, analysis and dissemination of information on the incidence of crime and the operation of the criminal justice system;
- (15) collect, analyze and disseminate comprehensive Federal justice transaction statistics (including statistics on issues of Federal justice interest such as public fraud and high technology crime) and to provide technical assistance to and work jointly with other Federal agencies to improve the availability and quality of Federal justice data;
- (16) provide for the collection, compilation, analysis, publication and dissemination of information and statistics about the prevalence, incidence, rates, extent, distribution and attributes of drug offenses, drug related offenses and drug dependent offenders and further provide for the establishment of a national

clearinghouse to maintain and update a comprehensive and timely data base on all criminal justice aspects of the drug crisis and to disseminate such information;

(17) provide for the collection, analysis, dissemination and publication of statistics on the condition and progress of drug control activities at the Federal, State and local levels with particular attention to programs and intervention efforts demonstrated to be of value in the overall national anti- drug strategy and to provide for the establishment of a national clearinghouse for the gathering of data generated by Federal, State, and local criminal justice agencies on their drug enforcement activities;

(18) provide for the development and enhancement of State and local criminal justice information systems, and the standardization of data reporting relating to the collection, analysis or dissemination of data and statistics about drug offenses, drug related offenses, or drug dependent offenders;

(19) provide for research and improvements in the accuracy, completeness, and inclusiveness of criminal history record information, information systems, arrest warrant, and stolen vehicle record information and information systems and support research concerning the accuracy, completeness, and inclusiveness of other criminal justice record information;

(20) maintain liaison with State and local governments and governments of other nations concerning justice statistics;

(21) cooperate in and participate with national and international organizations in the development of uniform justice statistics;

(22) ensure conformance with security and privacy requirement of section 3789g of this title and identify, analyze, and participate in the development and implementation of privacy, security and information policies which impact on Federal and State criminal justice operations and related statistical activities; and

(23) exercise the powers and functions set out in subchapter VIII [part H] of this chapter [title].

(d) Justice statistical collection, analysis, and dissemination. To insure that all justice statistical collection, analysis, and dissemination is carried out in a coordinated manner, the Director is authorized to—

(1) utilize, with their consent, the services, equipment, records, personnel, information, and facilities of other Federal, State, local, and private agencies and instrumentalities with or without reimbursement therefor, and to enter into agreements with such agencies and instrumentalities for purposes of data collection and analysis;

(2) confer and cooperate with State, municipal, and other local agencies;

(3) request such information, data, and reports from any Federal agency as may be required to carry out the purposes of this chapter [title];

(4) seek the cooperation of the judicial branch of the Federal Government in

gathering data from criminal justice records; and

(5) encourage replication, coordination and sharing among justice agencies regarding information systems, information policy, and data.

(e) Furnishing of information, data, or reports by Federal agencies. Federal agencies requested to furnish information, data, or reports pursuant to subsection (d)(3) of this section shall provide such information to the Bureau as is required to carry out the purposes of this section.

(f) Consultation with representatives of State and local government and judiciary. In recommending standards for gathering justice statistics under this section, the Director shall consult with representatives of State and local government, including, where appropriate, representatives of the judiciary.

42 USC § 3733 **[Sec. 303.] Authority for 100 per centum grants**

A grant authorized under this subchapter [part] may be up to 100 per centum of the total cost of each project for which such grant is made. The Bureau shall require, whenever feasible as a condition of approval of a grant under this subchapter [part] , that the recipient contribute money, facilities, or services to carry out the purposes for which the grant is sought.

42 USC § 3735 **[Sec. 304.] Use of data**

Data collected by the Bureau shall be used only for statistical or research purposes, and shall be gathered in a manner that precludes their use for law enforcement or any purpose relating to a particular individual other than statistical or research purposes.

Pilot Test Report

Census of State and Local Law Enforcement Agencies Serving Tribal Lands (CSLLEASTL)



at the UNIVERSITY *of* CHICAGO

PRESENTED TO:

U.S. Department of Justice
Office of Justice Programs
Bureau of Justice Statistics (BJS)

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INTRODUCTION

The Bureau of Justice Statistics (BJS) funded a new program to collect information about the services provided by state and local justice agencies on tribal lands. The program, called the State and Local Justice Agencies Serving Tribal Lands (SLJASTL), will collect information from both state and locally funded law enforcement agencies and prosecutor offices. As part of the SLJASTL program, two separate surveys were developed and will be fielded to collect this information, the Census of State and Local Law Enforcement Agencies Serving Tribal Lands (CSLLEASTL) and the Census of State and Local Prosecutor Offices Serving Tribal Lands (CSLPOSTL). The pilot data collection for each survey provided an opportunity to obtain feedback from respondents on the survey content, burden and data collection procedures. NORC conducted two separate pilot efforts, one with law enforcement agencies and one with prosecutor offices. This report will describe the development and piloting of the CSLLEASTL survey. Recommendations for survey and data collection revisions will also be discussed. The CSLLEASTL pilot was conducted from May 2015 to September 2015. Data was collected from 8 law enforcement agencies.

RESPONDENT SELECTION AND RECRUITMENT

For the main CSLLEASTL data collection effort, it is anticipated that law enforcement agencies will be screened as part of Census of State and Local Law Enforcement Agencies data collection. Agencies stating that they provided services on tribal lands in 2014 will be included in the CSLLEASTL fielding. For the CSLLEASTL pilot, the International Association of Chief of Police (IACP) and the National Sheriff's Association (NSA) identified state and local law enforcement agencies that were believed to provide services on tribal lands. When identifying agencies, consideration was given to the state they were located in, if they had jurisdiction over tribal lands, any federal mandates that impacted jurisdiction over tribal lands (i.e. Public Law 280), and the agency's availability and willingness to participate. Once identified, these agencies were contacted to establish that they met these criteria. If they met these criteria and were still willing to participate, they were then included in the pilot study sample. If agencies were later found to be ineligible based on study criteria (i.e. they did not provide law enforcement services or have jurisdiction over tribal lands), the agency was removed from the pilot respondent list and was replaced by a new agency identified by NSA or IACP. When replacing agencies, emphasis was placed on the selecting law enforcement agencies in states that were not already represented in the pilot.

Identifying eligible law enforcement agencies in the state of Alaska was challenging when using the existing definition of tribal lands to determine eligibility. The eligibility question (S1.) asked if law enforcement services were provided on tribal lands and provided 'Alaska Native villages' as an example. Within the state of Alaska, land is not owned by a tribe but is rather managed by a designated group or corporation, referred to as an Alaskan Native Corporation or Alaskan Native Village Corporation. Unlike reservations in the continental United States, Alaskan Villages are not granted rights to the soil or natural resources found under the village. This distinction results in different terminology used to describe villages in Alaska as compared to tribal lands in other states, which resulted in Alaskan law enforcement agencies being initially categorized as eligible for the CSLLEASTL pilot survey when they were not.

The law enforcement agencies responding to the pilot survey were located in:

ID Number	State	Notable Attributes	Status
100100	Washington	Optional PL-280	Survey and Debriefing Completed
100200	California	PL-280	Survey and Debriefing Completed
100300	Arizona	Southwest	Survey and Debriefing Completed
100400	California	PL-280	Survey and Debriefing Completed
100500	Idaho	Non-PL-280	Survey and Debriefing Completed
100600	Oregon	PL-280	Survey and Debriefing Completed
100700	Alaska	Alaska/PL-280	Survey and Debriefing Completed
100800	Montana	Non-PL-280	Survey Completed
100900	Oklahoma	Oklahoma	Non-Response

QUESTIONNAIRE DEVELOPMENT

Core questions and survey topics were provided by BJS and the CSLLEASTL questionnaire was developed as a collaborative effort between BJS and NORC, with feedback provided by IACP and NSA. In December 2014, an Expert Panel met over two days to review the contents of the questionnaire and provide feedback, including changes to response options, question wording, and substantive content. The wording of the eligibility screening questions was discussed. Members of the panel included individuals from BJS, IACP, NSA, and NORC, as well as police chiefs and sheriffs from across the country to serve as subject matter experts. During the meeting, the draft pilot questionnaire was reviewed in detail, pausing at each question to reflect and obtain feedback. After feedback from the Expert Panel meeting was incorporated, the updated draft questionnaire was circulated and additional input solicited by email from the Expert Panel members.

The draft questionnaire was then formatted for printing to align with other similar self-administered surveys conducted by NORC on behalf of BJS and with input from NORC’s Desktop Publishing staff. The formatted questionnaire was reviewed by staff from BJS, with suggested formatting changes implemented over a period of four weeks. Review of the final draft of the questionnaire was an iterative process, with a full review of the questionnaire made by BJS each time changes were implemented to either the content or formatting.

DATA COLLECTION

As agencies were identified and agreed to participate, each agency was sent a hardcopy version of the questionnaire with an introductory letter describing the purpose of the pilot survey. The letter was sent on BJS letterhead and was signed by the BJS Director. A postage paid FedEx shipping label and addressed envelope were also included to facilitate return of the completed questionnaire. Respondents also had the option of scanning and returning the questionnaire by email or fax. Respondents were encouraged to return the survey by a specific date, which was typically three weeks from the date at which the survey was mailed to the agency contact.

For those agencies that did not complete the questionnaire by the provided deadline, regular phone calls and emails were made to agencies reminding them to return the completed questionnaire. IACP staff also made outreach to non-responding agencies. Upon receipt of a completed survey, staff from NORC contacted the pilot respondent to schedule a telephone debriefing interview, in which

responses to the survey questions were reviewed. For those agencies in which multiple staff or departments completed the survey, NORC scheduled the debriefing interview with the person who completed the majority of the survey.

The debriefing call included a review of the question text, response choices provided, overall ease of providing information, and the terminology used for each question. Additionally, the length of time needed to complete the survey, any difficulty in providing information, and preferred modes of completing the survey were discussed on this call. Results were recorded by the NORC staff member conducting the debriefing call and were reviewed following the call for completeness. In two cases, agencies provided additional information following the call via email at their own discretion. Debriefing interviews averaged 60 minutes.

DATA REVIEW

The CSLLEASTL pilot survey had four separate sections – screener questions; administration; staffing, budgets, and training; and incident counts. Within each section were several questions related to the topic. For the purpose of the pilot survey, a fifth section was included to elicit feedback from participating agencies immediately upon completion of the survey. This section will not be included in the survey for the main data collection effort. Question specific feedback is provided in Appendix A of this report. Note that not all respondents provided feedback on each question or provided only positive feedback on the question. In these instances, responses were not reported in Appendix A.

Questions were completed as appropriate by each of the eight respondents except for the following:

Question Number	Number of Missing Responses	Percent Missing
C1 – Total Incident Count	1	13%
C1 – Tribal Land Incident Count	3	38%
A8	1	13%
A11	1	13%
A12	1	13%
B7	1	13%

One agency in Alaska left three questions blank due to a mismatch between services provided in Alaska and the terminology used in the survey, specifically the reference to “tribal lands”, as there are no identified Indian Country or Tribal Lands in Alaska. Questions were also left blank by respondents who did not have access to the information and were not able to contact the appropriate person at their office to answer these questions within the timeframe provided.

For question C1, respondents left sub-questions blank for one of two reasons; the agency did not track the information or the amount of time to provide the information was too burdensome and would have prevented participation in the survey. Respondents reported a minimum of one to four hours to retrieve the information requested in question C1 regarding incident counts for Tribal Lands, if they were able to retrieve this information at all.

The following questions produced inconsistencies within the response data:

Question Number	Inconsistent Response
B12	Respondent answered "no" but provided data for trainings – they offer trainings every three years instead of annually
B15	Provided a range of hours as it varies by location and tribe
B3, B5	"Part time" response was left blank; possibly should have been 0
A6	Wrote in 'unknown' but clarified later that it was probably provided by another agency within the muni

The average time to complete the survey, when including question C1 and reported times to complete the survey for the three agencies that left part of C1 blank, was 2.0 hours. The estimated time to complete the survey without question C1 was 1.4 hours. Those agencies that left this question blank estimated that it would take anywhere from several hours to many weeks to gather the information requested for incident counts occurring on tribal lands.

Reported Questionnaire Burden

Agency	Time to complete questionnaire without C1	Time to complete questionnaire with C1 – Total incident count	Time to complete only C1 – Tribal Lands incident count
100100	Estimate not provided	2 hours	Two additional weeks
100200	Estimate not provided	2 hours	Impossible to obtain data
100300	Estimate not provided	2 hours	Days or weeks
100400	45 minutes	4 hours	No additional time needed
100500	Estimate not provided	30 minutes	Impossible to obtain data
100600	1 hour	3 hours	Impossible to obtain data
100700	1 hour	4 hours	Impossible to obtain data
100800	20 minutes	Not provided	Not provided

RECOMMENDATIONS

Overall, it took much longer to receive completed surveys back than anticipated. The initial due date in the cover letter requesting that the agency participate was typically between two to three weeks for each agency, though some agencies received a shorter due date if they were late to join the Pilot Survey or stated that they could accommodate a shorter due date. Agencies were asked if a due date might encourage faster response. Pilot respondents reported overwhelmingly that a due date would prevent the survey from being deprioritized by their office. Agencies recommended between two to four weeks as a reasonable amount of time to complete the survey and suggested that anything longer than four weeks would result in the survey being deprioritized.

Agencies were also asked about the best mode in which to contact them. Most agencies reported that an initial mailing of a hard copy survey was preferred, with no clear preference on follow up outreach. Some agencies reported that email would be the best method to reach them while others thought that a phone call would be the most effective way. Many agencies also reported that they would have completed the survey online, with the assistance of a hard copy survey, or would have completed the survey in a PDF form document and returned it via email. The majority of agencies did state the hardcopy survey was useful when requesting assistance from other staff within their office or tracking their own completion of the survey prior to returning the survey.

Based on the eight questions which served to elicit feedback about the survey and the in-depth debriefing interviews, the following changes to the survey instrument are recommended:

- Agencies indicated having the most difficulty responding to question C1. This was due to having insufficient tracking systems, procedures or staff in place to report incidents that occurred on tribal land and, in some cases, difficulties in defining “tribal lands.” Agencies also reported local political and funding issues or relationships with tribes as possible barriers to implementing tracking at this level, as well as difficulties in defining “tribal lands” borders and geographic boundaries in their particular area. As discussed above, respondents reported needing between 60 to 240 minutes to provide a response to question C1, if this data was available. As this question is most critical for the SLJASTL program, it is recommended that during the main data collection language is included that responders skip the question if it cannot be answered in a timely manner.
- Agencies also mentioned that the definitions provided at C1 were not needed as they were familiar with reporting crimes to the Uniform Crime Reports. It is recommended that we include a URL to a web resource that respondents may access for clarification on a particular definition.
- Some respondents felt that a “not applicable” or “secondary responder” column for questions A5, A6, and A7 would be helpful and capture more accurate information. Some respondents left some of these items blank rather than selecting ‘no’ because they thought that a ‘no’ response implied that the service was provided for non-tribal areas but not tribal areas. Respondents also indicated that their agency might be a secondary responder for these types of crimes/activities and would not respond in all cases.
- At question A16, the term “mandated point of contact” may need to be revised. For PL-280 states in particular, this was interpreted to mean a point of contact appointed by the government under the PL-280 mandate. One agency suggested “agency head” as an alternate term and another suggested “tribal liaison”.
- For the question about the budget, the term ‘fiscal year’ was reported as confusing for one agency and two others reported being unsure if we wanted 2014 at the start or end of the fiscal period. One agency suggested that the term ‘2014/2015 budget cycle for the upcoming 2016 survey might be clearer.
- Nearly all agencies had difficulty answering question B7 because they do not track the operating budget in this manner. Agencies used a variety of calculations to provide an estimate, with some relying on the number of officers dedicated to patrol on tribal lands and providing their time as a percentage of the agency while others relied on crime counts. In every case, agencies provided an estimate and stated that an exact number would be impossible to provide. Agencies reported anywhere from 5 to 15 minutes to estimate a response to this question.

- Our pilot agency in the state of Alaska was concerned that the instrument may not fully capture policing on tribal lands within the state of Alaska because of differences in how ‘tribal lands’ are defined in the state of Alaska. As a result of legislation specific to the state of Alaska, the term ‘tribal land’ refers to a single reservation in the state, but most Alaska Natives live in Alaska Native Villages or within urban areas, neither of which are referred to as tribal lands. He suggested that by using the term ‘tribal lands’, it is likely that relatively few agencies in the state will self-identify as being eligible to participate.

APPENDIX A: CSLLEASTL PILOT TEST DEBRIEFING RESPONSES

Question Feedback-Law Enforcement Agencies

S1. – Screener

Respondent ID	Feedback
100100	This is fine

S2.

Respondent ID	Feedback
100100	Had to research what PL-280 meant and if the agency functioned under it.
100200	Yes – this is how they knew for sure that they were supposed to be included in survey. Because they serve many different reservations that they serve, there was a little ambiguity.
100300	Might be difficult for somebody not familiar with legislation or who is not in a state with PL-280. May want to include a definition of what PL-280 means.

S3.

Respondent ID	Feedback
100400	Interpreted it to mean the contract they have with one of their tribes, so very easy to answer. They would be mandated to go to the tribe anyway since this is a PL-280 state, but they included the contract.

Are the screener questions a comprehensive and accurate way to identify agencies that provide services on tribal lands? Is the terminology too restrictive or too general?

Respondent ID	Feedback
100100	Yes, they work directly with two tribes. However, she had to do some research to find out exactly how PL-280 applied to their office since tribes have the ability to opt out of jurisdiction.
100200	Generally, the list was comprehensive – they didn’t have to write anything in for the ‘other’ response. However, because he wasn’t sure what we were looking for as the end result of the survey or how it would be used (i.e. for budgeting), it was difficult to provide answers at the time.
100300	Easy to identify if you are eligible. Somebody without experience may have some difficulties if they don’t know what PL-280 covers. In this case, very easy for this agency to screen in. They have consensual agreements, so language in S3 was easily applied to agency.
100500	These questions were fine and easy to answer. Familiar with meaning of PL-280.
100600	This should be easy to answer if the Sheriff knows their jurisdiction and laws, they should be okay.

A1. – Agreements/Contracts/Types of Functions

Respondent ID	Feedback
100100	Good, provided wide range of choices. Suggested maybe adding court services to this list.
100300	Very easy to respond for this because they only have MOUs in place. No other

	options needed.
100400	Answering S3 first helped provide guidance when answering this question.
100500	Pretty clear for this agency. They use MOUs primarily. Three way deputization agreements are kind of vague. Maybe add “as a sheriff, do you deputize tribal officers” and a second question if the tribe deputizes the officers from non-tribal policing.
100600	Pretty easy to answer because they operate under PL-280 or let [local tribe with their own tribal police] their own calls. They have verbal or informal agreements – option two probably would have applied, though they initially left the question blank.

A2.

Respondent ID	Feedback
100200	Didn't include all tribes because some weren't federally recognized. Also didn't provide the full list because he was driving and wasn't able to write down.
100300	Didn't have to look anything up, from memory. Five minutes to type.
100400	This was easy – he has a list of tribes available.

A3.

Respondent ID	Feedback
100200	Not sure exactly what this question means. What does consultation and coordination mean? They need to follow the law, which means that they follow PL-280.
100300	Pretty certain of the response options. Ended up revisiting this question later to confirm the questions.
100500	Text was helpful – paragraph before that is. Not a problem.

A4.

Respondent ID	Feedback
100100	Office doesn't provide emergency services, but other departments that are a part of the county government do provide these services. May result in unclear data for this agency and others like it -- they are a department in the county office, which has other departments that offer emergency services.
100200	This can change very rapidly – tribal government changes, which can sometimes change the agreements that they have with a tribe. This was also very difficult to answer because he didn't really feel any guidance on what the point of this survey was.
100300	Had to remind himself that if it applied to one tribe, it was a 'yes'. First responder for some tribes; sometimes secondary responder. May need clarification to answer yes for primary or secondary responder. The only question he had was for F – they don't dispatch for the tribe, but the tribal dispatchers would dispatch their officers. G. They don't routinely do this, but they are considered a resource agency with the Special Investigations Unit for smaller agencies/on behalf of tribes, especially if it was officer involved or if it is a complex investigation.
100500	May want to move this question to follow A1 so it feels less redundant or possibly move A1. Not sure what a law enforcement provision agreements are. Not many law enforcement agencies that provide social services. This seems sort of

	redundant because we just asked what types of agreements they have.
--	---

A5.

Respondent ID	Feedback
100100	Their office is a primary responder for some of these cases but then would immediately turn it over to federal government. May want to add a “primary responder” “other responder option”. Had to request help because it was information that wasn’t readily available to her.
100300	May want to change option C - Possible wording change from accident investigation to crash/collision investigation.
100500	If there had been a not applicable category, they might have used that instead of No – or even “referred to another agency”. They didn’t want to give the impression they decided to provide services to non-tribal lands and not to tribal lands. There are some services that they just don’t provide because they are a state-level agency. The FBI would handle more severe crimes.
100600	Would have used a ‘secondary responder’ category if provided. In general, they try to not respond unless it is requested.

A6.

Respondent ID	Feedback
100100	She wrote in unknown to indicate that this is provided by a different department within the municipality – this law enforcement agency is considered to be a department within the list of services provided by the county. Maybe include NA, primary, secondary.
100400	Are we specifically talking about just the agencies we have agreements with, or all agencies that we have mandates over? If they don’t have the authority to perform these under an agreement. What do we mean by “agreements”? The question may need to be structured as “what services do you provide pursuant to your written agreement and what do you provide under PL-280.
100500	Might have used the “not applicable” category for this one as well. For example, school crossing services – they don’t provide it, so it would have been not applicable. They wouldn’t select “no” because it implies that they provide this service to non-tribal lands but not to tribal lands.

A7.

Respondent ID	Feedback
100400	They provide these services regardless of whether or not there is an agreement – they have a mandate to perform these services, whether or not the tribe agrees to this action.
100500	No problems with this. Could have also used a not applicable.
100800	This is a very difficult question to answer. They have agreements with some locations, not for all locations. Maybe add some clarification for if it applies to only some agencies/locations.

A8. – Information Sharing

Respondent ID	Feedback
100100	Had to speak with somebody in a different department to get answer.

100200	Not legally able to have this information unless the tribe is a full-fledged law enforcement agency, so this was a very easy question to answer. They can provide a little information, if he knew what the survey was looking for; he might have answered this differently.
100600	Interpreted this as a formal agreement – they do have an informal working relationship. Do we mean a formal agreement or informal agreement – should clarify this.

A10.

A11.

Respondent ID	Feedback
100100	Unsure on how to answer because of their own internal changes. Not sure if another response category would have helped. Her response probably should have been ‘no’ but she wasn’t sure if that was correct at the time and left it blank.
100200	Clear, but what we are asking about would be very difficult to implement. The difficulty is identifying the lands and then only getting reports from those areas. He doesn’t have quadrants or something listed in his CMS to get that out separately. He can get street and city names, but not whether it is tribal or non-tribal lands.
100300	They think they may be changing this in the near future. Developing it/in the process of developing it. Will probably have it in a year.

A12.

Respondent ID	Feedback
100200	Fine – may want to add “NIBRS” to this because not every state is UCR

A13.

Respondent ID	Feedback
100200	Really not sure that any data system will have the ability to report these statistics unless the lands are identified in a manner in that you can easily look this up.
100300	Good -- Really answers the issues that they are experiencing.
100700	Other specify response – they are capable of doing it based on Alaska Native background – but they cannot pull this information out based on if it occurred on ‘tribal lands’.

A14.

Respondent ID	Feedback
100300	Clear, but not sure what “officials” meant – are we including elected officials but also law enforcement issues, this changes. Not including operational staff in “meeting with officials” – they meet with operational staff on a much more regular basis. They coordinate with LE officers and elected leaders.
100400	For tribal officials, they interpreted that to mean anyone who was a member of the tribal council or who acts in an official capacity for the tribe. For “meeting”, how official do we expect this to be? Does it need to be formal and scheduled? Should we drop “other recurring events” because this could include making an appearance at annual summer festival?

A15.

Respondent ID	Feedback
100100	Assumed this to mean executive leadership, not administrative employees. If we wanted to know how often they were working with operational level staff, we may need to specify this.
100200	Fine, but they do meet with some tribes more often or less often, so he picked about an average of how often he met with each tribe.

A16.

Respondent ID	Feedback
100200	Clear – however, with different tribes, this makes it complicated. Some tribes have mandated points of contact within their tribe, but not within his department.
100300	Easy to answer. However, they have a tribal liaison, but he suspects that there are things happening that are not going through the point of contact, even though the mandated contact should be notified.
100400	Interpreted this to mean “have we, as an organization, established a mandatory point of contact within the agency” – but there is no <i>mandated</i> requirement to have a point a contact. “Does your agency have a full or part time liaison position that works with the tribes?”
100600	Pretty easy – they don’t have a mandated point of contact. Any one of the staff can have contact with tribe. “Mandated” – federal or state law, rather than mandated by an agency. “Agency head” would be a better term for this particular agency.

A17.

Respondent ID	Feedback
100100	Response options were great, made her think that maybe they were doing more within the agency that she did not know about personally, but she couldn’t find anybody in the agency with knowledge of these activities that could provide additional information on services they were providing.

B1.

Respondent ID	Feedback
100200	Provided this information on his own because he works on the budget. Very easy to answer. You might also want to make the frame of reference the same for budget and crime stats because you are otherwise doing an apple to oranges comparison if you want to compare what they have in resources compared to how many incidents they handle. This agency does not track budget and case counts for the same time frame.
100400	Pretty straight forward. However, was curious why we asked about fiscal year rather than calendar year.
100500	Understood that we are asking for statistical data for calendar year later but asking for fiscal year for budget. The two dates aren’t the same though, so you may not be getting comparable data for the stats vs the budget.
100600	This was a little difficult to answer initially – we should specify that we want “year ending 2014” or some other note to indicate what year the fiscal year should be ending in. They’ll say “2014/2015 budget cycle” – not “fiscal year”. Suggest change or addition of “budget cycle”

B2. - Staffing

Respondent ID	Feedback
100200	Fine to answer. Some agencies have cross-deputized people, but he knew for certain that his agency did not.
100300	Clear – clarification would be helpful if this is a “if yes to one reservation, then say yes” question like in section A. However, there are many officers that respond to a variety of reservations but do not have this as their primary responsibility – these officers were not included in the count.

B3.

Respondent ID	Feedback
100100	Maybe change to “how many officers are assigned as a part of their duties to provide patrol to tribal lands”. They do not track this because staff patrols both tribal and non-tribal lands without tracking this through GPS, GIS, or something else.
100300	Had to check administrative records in system to confirm this was still the case. There are sometimes more or less officers depending on transfers

B4.

Respondent ID	Feedback
100100	Not sure what we meant by ‘stationed’. Suggested: State that their primary responsibility is to the tribe, rather than unincorporated residents living on tribal lands. Not sure what the difference was between B2 and B4. She thinks this is probably the same thing and not sure there is a lot of value in asking for the difference.
100400	For PL-280 states, this will be problematic because they won’t necessarily have people stationed on tribal lands. What exactly do we mean by “stationed”? For example, we have a sheriff station two miles away from the reservation but the deputies who work the contract stop in to the tribal law enforcement office but they aren’t “stationed” there by definition. They don’t have any facilities that are constructed on tribal lands.

B5.

Respondent ID	Feedback
100400	The number of officers who were reported here were officially stationed outside of tribal lands, but so much of their work is on tribal lands that they are effectively stationed on tribal lands.

B6. - Budgets

Respondent ID	Feedback
100100	Easy, was able to pull an estimate off the top of her head, could have provided an exact number with a little research if the estimate box had not been there.
100200	Did not provide an exact number. Would have taken additional time was needed to provide an exact number.

100400	The respondent stated that they pulled this information from a Department of Justice website that is updated in early July, but did not respond to follow up questions about this.
100500	Fine as long as estimate box was present. For an exact number, would have been a phone call to somebody else. Clarification text wasn't necessary with caveat – what does a “major equipment purchase” mean. For example, police car purchase is in the operating budget and would be included in this provided amount, even though you would probably consider a police car to be a major equipment purchase

B7.

Respondent ID	Feedback
100100	Do not track this because area beat overlaps tribal and non-tribal land.
100200	3% was definitely an estimate off the top of his head, might be higher, but impossible to know. Wasn't sure exactly what to include – do we mean just law enforcement functions, or also support functions? It would have been impossible for him to provide an exact number.
100300	This question was difficult to answer. The respondent needed 10 to 15 minutes to provide estimates.
100400	This is a difficult question to answer – he divided the budget by the number of staff and then multiplied it by the number of staff that work on tribal lands. It takes a lot of things into consideration – impossible to provide specific number without many hours of work and an accounting degree.
100500	Provided this estimate as a 'per capita basis' for population. It would be impossible to provide an exact number. He has a deputy assigned to that geographic area, but otherwise difficult separate out.
100700	This should have been “don't know” – nothing specific gets allocated and they don't break it down in this way. They weren't sure if they should do some math based on the number of officers located in the “bush”, but probably would have used that method if they absolutely had to provide an answer. Nothing specific gets allocated for serving tribal members.

B8.

Respondent ID	Feedback
100400	Easy to answer. Interpreted it to mean the contract that they have with the single tribe.

B9.

Respondent ID	Feedback
100200	Not sure what “indirectly” means – you get it directly, or you don't get it. The only thing he could think of for indirect money would be sharing a grant or maybe something along those lines. Maybe include an example of what indirect means.
100300	No difficulties provided; R isn't sure where this estimate came from or the source of the funding because somebody else answered this.

B10.

Respondent ID	Feedback
100100	Clarification was necessary. They did receive funding from tribes, but clarification

	helped. Maybe add “outside funding from non-tribal sources”.
100200	Fine, but if he had a better idea of what we were looking for, he might have changed answer. He also felt that this question was redundant since we just asked this question. He interpreted this as the same as B9.
100300	Wasn’t sure if we wanted to ask for the amount as well or if that would have added any value to the data we are collecting.
100500	Question was fine. Pretty redundant and maybe not necessary since we asked the same in B8.

B11.

Respondent ID	Feedback
100300	They weren’t sure if we wanted the amount, but it would have been easy to provide if we had asked for it.

B12. - Training

Respondent ID	Feedback
100100	If we want any training, we should specify if we want to know about formal training or any on the job or informal training.
100200	Clear, but interpreted it as anybody in his agency. When new people come in, they have to learn about PL-280 so he included that as training. Additionally, he went to a PL-280 class that he included.
100400	Very easy to answer because this is one of the priorities that this R’s unit takes care of. This section was very easy to answer.

B14.

Respondent ID	Feedback
100400	Would leave this as a stand-alone question. One of the things he found to be problematic is that many agencies that interact with tribes don’t receive adequate training on PL-280 specifically.

B15.

Respondent ID	Feedback
100200	Very loose estimate of the number of hours provided to new officers. This is an estimate at best, would have had to call some people to find out specific answer.
100300	Good, but not all tribes require the same amount. Needed to provide a range to answer this question. Suggested wording “prior to enforcing law with tribal members” rather than on tribal lands.

B16.

Respondent ID	Feedback
100200	Interpreting this as a global statement even though one or two people do some training of this – but difficult to track and parse this out. There are also just not that many classes available even if they wanted to do this.
100300	Will be relatively low in general because you have so few officers that receive any training, it will be close to 0. And in general, for this agency, there is almost no

	annual training. There is only training required at the start of hire or training in the academy that effectively lasts for the duration of an officer’s career.
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B17.

Respondent ID	Feedback
100400	Not difficult for him to answer, but “deputize” could be moved to the definitions section as well. Consider this text: “extend to tribal law officers all the same powers that officers from your office hold”
100500	Add a second question here asking if the tribe deputizes officers and then eliminate that three way option from question A1.

B18.

Respondent ID	Feedback
100100	When she answered this, she referred back to the agreements she selected under question A1.
100300	Maybe clarify that deputation should be from law enforcement to tribal officers and not the other way around – unless it’s okay to include this.

B20.

Respondent ID	Feedback
100100	Very good, covered a lot of things. Might add “Essential skills training”, though this has overlap with other categories.
100200	Pretty good list. When we have in-house type training, they are allowed to sign up if they want.
100300	May want to add clarification that this doesn’t need to be mandated training, as well for B19.

B21.

Respondent ID	Feedback
100100	Wasn’t able to answer that fully. Answered to the best of her knowledge. It might be better to have this structured as ‘yes, no, unknown’. Particularly because we are asking about agencies outside of the department [law enforcement agency].
100200	Not sure what “region” means. He might have selected more options if he had more time to dedicate to the survey. POST doesn’t provide training – wasn’t sure if this wording was correct. POST-approved training might be better phrasing/terminology for that response option.
100300	Added private contractor as an option. There are some private groups that provide risk management and other training either for fees or for advertising purposes. At least a couple of former tribal police chiefs that provide training.
100400	What do we mean by region? Local? State as a whole?

C1. – Number and types of cases; case dispositions

Respondent ID	Feedback
100100	For total incidents known to the agency, this would be UCR information. So the first column are known, but are not entered. Don’t have enough support staff to keep up with LE activity.

	Maybe change this to “the last calendar year where you have statistics” and enter the calendar year. A lot of agencies are behind in report data and providing flexibility of reporting previous year may result in more data being reported.
100200	Did not need those definitions – they deal with UCR all the time. However, if it’s a NIBRS state, they might need to look it up. Might just put a link – probably don’t need this.
100300	Left side was very easy. Right side were estimates based on a few numbers they could pull up. There was also a breakdown for a few responses – do we want to make these separate or ask that they collapse them. Tribal numbers took about five minutes to provide. This should improve with records management system.
100400	They didn’t answer this question because it would have taken a minimum of two to three hours to provide, though they could have provided it.
100500	Definitions were unnecessary – this can probably be removed. If an agency had a problem with the definition, they could probably just look this up instead. The numbers provided were exact numbers for total counts. Add a box that says that they don’t track the information for tribal lands specifically. This office will never track information for tribal lands. The tribe tracks this information and told the LE agency that they report back to BIA, which has the numbers. The agency has not tried to obtain the numbers themselves, but this is what they were told. There would never be a need to track this information at this office.

If the information is estimates: What level of effort would be needed to provide actual values in this chart?

Respondent ID	Feedback
100200	Gave this to the records person. This was pretty easy for them to pull total crime numbers because they have to report it so often. Every law enforcement agency reports this, so we should change the ‘do not track’ option to “do not track tribal” or make two different “do not track” boxes. However, it is basically impossible to provide tribal counts based on current resources, staffing, and available systems.
100300	For all tribes, he would need to contact every district commander (16 total) and each would need to pull information and then forward it. It would potentially take days or weeks to gather this information.
100400	They could provide both. The disclaimer is “garbage in, garbage out”. They have the ability to delineate between in/out of Indian Country, but if the staff doesn’t use it in report, it won’t get included in the numbers. They have a disposition system in place, but there is such a volume of work that it is impossible to know if it is accurate. Definitions are not needed – they know what UCR definitions.
100500	BIA does all of this as of July 1 st . Nationwide – DOJ tracks this and then BIA tracks

	<p>the tribal land criminal activities.</p> <p>Actual work was easy once they got the data – taken from the DOJ website that required his log in credentials. He waited until the data was available to return the survey. It added a few weeks to the return time.</p>
100600	<p>This was very easy to answer on the left side (for total counts), for tribal, they don't have an easy way to answer this. This took about two hours to pull – this is with a new system.</p> <p>To get this information on tribal crimes specifically, they would need to consult with the tribes. For crimes where they are secondary responders and have been called in to respond, they don't systematically track what has occurred on tribal lands vs. non-tribal lands. Since they're not primary responders, not a great need to track this.</p> <p>Liked having the definitions on the side of the page.</p>

C2.

Respondent ID	Feedback
100300	<p>There needs to be some clarification on incidents involving tribal members on Indian country or if the incident occurs on non-tribal lands, the answer will change. Response would change if we were to clarify where the incident occurred.</p>

C3.

Respondent ID	Feedback
100100	Question is clear. They have a matrix within the MOU with the tribes that have the categories of where the crime occurred, which she referred to when answering this question.
100200	Depends – they don’t refer criminal matters to tribe. If it’s something that requires actual record keeping, this is going to go to law enforcement.
100300	Same thing would apply as for C2 – if this was on Indian Country/tribal lands, then it would go strictly to tribal justice authorities.

General Questions:

Was it difficult to complete the survey?

Respondent ID	Feedback
100100	Pretty daunting; better to do the next time and be more efficient, but this isn’t something as an agency that they often have to answer.

If the agency works with more than 1 tribe—Was it clear that the questions were asking about services provided to any tribe and not for all tribes with which you have agreements?

Respondent ID	Feedback
100100	Yes
100300	We need to specify this for the entire survey if it also applies to section. Activity and time program from officers summary for numbers of officer working on reservation. Other people used systems that he is not familiar with – they’re tracking it somewhere.

What systems/records did you use to complete the survey?

Respondent ID	Feedback
100100	Used training database, people, email. Would have used records management system
100200	referred to some records
100400	Own memory/knowledge, budget questions – referred back to internal website, crime stats would have been provided by crime analysts.
100500	Department of Justice records, National Incidence Based Reporting Systems, mostly from memory.

About how long did it take you to complete the survey?

Respondent ID	Feedback
100100	Two hours
100200	Two hours
100300	Two hours
100400	45 minutes if you don’t include question C1
100500	30 minutes

Were you able to complete the survey all at once or did it require multiple sessions?

Respondent ID	Feedback
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100100	Multiple sessions
100300	Made photocopies of the survey and provided them to others and then he copied it over. He had done some preliminary marks and then returned to it once he got some responses.
100500	Multiple sessions

Was the level of effort to complete the survey appropriate for the questions the survey asked?

Respondent ID	Feedback
100100	Difficult part was “why am I doing all of this work?” Took a lot of time and took a lot of input for questions that seemed somewhat random – she was trying to determine if DOJ was looking at allocating resources differently or had value in conversation of Tribal policing in the United States, it would have helped her get information from other people because she would have been able to explain the value.
100300	Level of effort was appropriate for the questions we asked and the topic we’re asking about

In your opinion, would it be better to provide a due date for the survey or should we ask for it to be returned as soon as possible?

Respondent ID	Feedback
100200	Due dates are helpful. Between two and four weeks to get it back.
100300	Due dates always force us to act – two weeks should be a reasonable amount of time to complete this. Agency that only interacts with a few tribes shouldn’t take too long to complete this.
100400	Definitely provide a due date – about four to six weeks would be more than enough time to allow people to gather the information and complete it.
100500	A due date is always good. Two weeks to complete the survey – otherwise it would get buried in an inbox somewhere.

In your opinion, what mode of communication would be most effective in reminding you to complete the survey: telephone calls, e-mails, faxes or mailings?

Respondent ID	Feedback
100100	Not sure – it was handed off to somebody, not who we originally sent it to. Phone call or email would have helped us establish who had it. Wouldn’t spend the money on the paper mailing reminder. If this was done online, this would definitely have to have been done in multiple sessions but she still needed a paper copy of the survey but she would have completed it online.
100200	Not sure where it’s going to go – phone call, maybe figure out who gets it. Or send out an email or phone call about who the most appropriate person in the department is to do it and then follow up directly with them.
100300	Best reminders would be email and then phone call, as well as copying the boss on the reminder email. If provided a web option, would have been more likely to answer it online, but still would have needed the hardcopy survey to provide copies to others.
100400	Email – and make the survey as a PDF form to fill out so I can complete it on my

	tablet.
100500	Emails are the best

APPENDIX B: CSLLEASTL PILOT LETTER AND DEBRIEFING INTERVIEW SCRIPT

**U.S. Department of Justice**

Office of Justice Programs

Bureau of Justice Statistics

Washington, D.C. 20531

Dear <<FIRST_NAME>> <<LAST_NAME>>:

The U.S. Department of Justice, Bureau of Justice Statistics (BJS), is conducting a pilot test of the survey instrument for its *Census of State and Local Justice Agencies Serving Tribal Lands* (SLJASTL) and is asking your agency to participate. The goal of the SLJASTL is to identify the justice system attributes, policies, and practices of non-tribal law enforcement on tribal lands. The study will be most impactful if it is informed by persons, like you, who are directly involved in the provision of law enforcement services on tribal lands. NORC at the University of Chicago is the data collection agent for the SLJASTL. The National Sheriffs Association (NSA) and International Association of Chiefs of Police (IACP) are also assisting us with this important study.

Your participation in the pilot test is voluntary. However, without your input, we will not have a complete picture of the quality of the instrument and data collection procedures before the main study is launched. Consistent with its mission, BJS is authorized to collect these data and will use them solely for research and statistical purposes only as described in Title 42, U.S.C. §3735 and §3789g. We take confidentiality and human subject protection very seriously. Your cooperation in providing us this information will greatly assist this study. To participate in the pilot survey, please fill out the enclosed questionnaire in its entirety and return it to NORC, using the provided envelope. It should take about thirty minutes to fill out.

Upon receipt of your completed questionnaire, an NORC representative will contact you to arrange a time to discuss the survey. The debriefing should only take a few minutes of your time and we will use your feedback to revise the questionnaire and data collection procedures prior to the national data collection effort. In order to complete the pilot test in a timely manner, we ask that you complete the survey by June 3, 2015.

We hope that you will be able to help us with this review. If you need assistance with the questionnaire, please contact NORC toll-free at 1- 877-253-2087 or via e-mail at sljastl@norc.org. Also, please feel free to contact Andrew Tiedt, the BJS Project Manager, at 1-202-616-3892 or via e-mail at Andrew.Tiedt@usdoj.gov should you have any questions about the pre-test activities.

Sincerely,

William J. Sabol, Ph.D.
Director

Enclosure

CONTACTING SCRIPT

Census of State and Local Law Enforcement Agencies Serving Tribal Lands
Pilot Test
Feedback Script

Hi,

My name is _____ and I'm calling on behalf of the Bureau of Justice Statistics regarding the Census of State and Local Law Enforcement Agencies Serving Tribal Lands pilot. May I please speak to _____?

I'm calling regarding the Census of State and Local Law Enforcement Agencies Serving Tribal Lands pilot survey you recently completed for us. Thank you so much for completing the survey. Could we schedule a time to conduct a debriefing of the survey? It shouldn't take more than one hour.

If can do right away....make sure they have copy of completed survey in front of them.

Great, so let me walk you through the basic process of how the debriefing will work. We'll go through the survey questions, and for each I'll ask you a couple of questions about the clarity of the question, the response choices and your overall ease at providing the information. We will also talk about how long the survey took to complete and review your responses to the feedback questions on the survey. I have your survey responses in front of me. Do you have any questions before we start?

For each question, probe for:

Anything that was unclear or confusing in the wording or any terminology that needed to be better defined.

Any response options which were unclear, confusing, overlapping, or missing.

Any requested information that was not available and could not be reasonably provided. **If not able to provide:** What steps would be necessary to get the information?

Form SLJASTL-15b

RETURN TO
 NORC
 55 E Monroe
 19th Floor
 Chicago, IL 60603

**U.S. Department of Justice
 Bureau of Justice Statistics**
 (NORC acting as data collection agent)



**Census of State and Local Law
 Enforcement Agencies Serving Tribal Lands**

Please record the eight digit PIN assigned to your agency, the agency name and address for your agency below.
 If you are unable to locate the PIN assigned to your agency, please contact SLJASTL@norc.org.

PIN		
AGENCY NAME		
STREET ADDRESS		
CITY	STATE	ZIP

INFORMATION SUPPLIED BY						
NAME				TITLE		
TELEPHONE	Area Code	Number	Extension	FAX	Area Code	Number
EMAIL ADDRESS						

The Census of State and Local Law Enforcement Agencies Serving Tribal Lands (CSLLEASTL) is a census of all law enforcement agencies that have jurisdiction over and/or provided services on tribal lands in 2015. Information collected on this form will provide needed information to law enforcement agencies, federal agencies, and stakeholders working on tribal lands. Your assistance is greatly appreciated.

INSTRUCTIONS

1. Please answer all questions with reference to the law enforcement agency specified above.
2. For all questions, the phrase "in 2015" refers to **January 1, 2015 through December 31, 2015**, unless otherwise specified.
3. Some questions ask for exact counts of staff persons or of types of offenses handled by your agency. If you are unable to provide an exact count in response to any such question, please provide your best estimate. If your agency does not track certain information, please mark the "do not track" checkbox.
4. For any series of yes or no response questions, please check either "yes" or "no" for each option.
5. Please submit your completed form by mailing it to NORC in the enclosed postage-paid envelope, or by faxing each page toll-free to NORC at 1-866-315-7129.
6. If you have questions or if you need assistance in completing the survey, please contact NORC via e-mail at SLJASTL@norc.org or call 1-877-253-2087.

BURDEN STATEMENT

Federal agencies may not conduct or sponsor an information collection, and a person is not required to respond to a collection of information, unless it displays a currently valid OMB Control Number. Public reporting burden for this collection of information is estimated to average 60 minutes per response, including time for reviewing instructions, searching existing data sources, gathering and maintaining the data needed, and completing and reviewing the collection of information. Send comments regarding this burden estimate, or any other aspects of this collection of information, including suggestions for reducing this burden, to the Director, Bureau of Justice Statistics, 810 Seventh Street, NW, Washington, DC 20531. The Omnibus Crime Control and Safe Streets Act of 1968, as amended (42 USC 3732), authorizes this information collection. Although this survey is voluntary, we need your participation to make the results comprehensive, accurate, and timely.

Screener Questions

Your agency has been selected for this survey based on an affirmative response on the 2014 Census of State and Local Law Enforcement Agencies to an item that asked if your agency provided law enforcement services on tribal lands or based on your agency's proximity to tribal lands.

Please answer the following questions:

S1. In 2015, did your agency provide law enforcement services (e.g., make arrests, investigate crimes, provide detention, or provide other court-related services) involving tribal or non-tribal persons on tribal lands? The term "tribal lands" includes areas labeled Indian Country, federal or state recognized reservations, trust lands, Alaska Native villages, and/or tribal communities.

- 1 Yes
- 2 No → Please stop here and mail/fax survey to the location provided on the previous page.
- 3 Unknown

S2. Does your agency function under Public Law 83-280 (PL-280)?

- 1 Yes → Skip to S4
- 2 No
- 3 Do not know/unfamiliar with PL-280

S3. In 2015, did your agency have some other agreement, formal or informal, to service tribal lands according to legislation other than Public Law 83-280 or consensual agreements among tribal, state, and local governments?

- 1 Yes
- 2 No
- 3 Unknown

S4. For crimes occurring on tribal lands, whom did your agency have the authority to arrest in 2015? Your agency may have varying authority across different tribal lands on which your agency works. When answering this question, please respond 'yes' if it applies to at least one of the tribes or villages with which your agency had an agreement.

Authority to arrest crimes involving	Yes	No
a. Indian offenders with Indian victims	1 <input type="checkbox"/>	2 <input type="checkbox"/>
b. Indian offenders with non-Indian victims	1 <input type="checkbox"/>	2 <input type="checkbox"/>
c. Non-Indian offenders with Indian victims	1 <input type="checkbox"/>	2 <input type="checkbox"/>
d. Non-Indian offenders with non-Indian victims . . .	1 <input type="checkbox"/>	2 <input type="checkbox"/>
e. Other (specify): _____	1 <input type="checkbox"/>	2 <input type="checkbox"/>

Section A. Administration

Agreements/Contracts/Types of Functions Performed/Information sharing

A1. In 2015, which of the following agreements provided your agency with authority to operate on tribal lands?

	Yes	No	Unknown
a. Federal and/or state legislation authorizes (e.g., Public Law 83-280)	1 <input type="checkbox"/>	2 <input type="checkbox"/>	3 <input type="checkbox"/>
b. Memoranda of Understanding (MOUs), Mutual Aid Agreements (MAA), or other written agreements for service between tribal government and the state or jurisdictional neighbors.	1 <input type="checkbox"/>	2 <input type="checkbox"/>	3 <input type="checkbox"/>
c. Informal or unwritten agreements between jurisdictional neighbors (law enforcement/local or county government and the tribe/tribal law enforcement). . .	1 <input type="checkbox"/>	2 <input type="checkbox"/>	3 <input type="checkbox"/>
d. Agreements to provide services to tribes without recognized lands or to tribal communities recognized at the state, but not federal level.	1 <input type="checkbox"/>	2 <input type="checkbox"/>	3 <input type="checkbox"/>
e. Services in Optional Public Law 83-280 states with exceptional programs	1 <input type="checkbox"/>	2 <input type="checkbox"/>	3 <input type="checkbox"/>
f. Other agreement (specify): _____	1 <input type="checkbox"/>	2 <input type="checkbox"/>	3 <input type="checkbox"/>

A2. Please provide the names of all the tribal lands or villages for which your agency provided services in 2015. If your office provided services to more than 5 tribes, please check the box below and include a hardcopy list with this survey.

1. _____

2. _____

3. _____

4. _____

5. _____

A printed list of tribes is included

Types of functions covered under agreements with Indian tribes on tribal lands.

Your agency may have formal or informal agreements with one or more tribes. When answering the following questions, please respond 'yes' if it applies to at least one of the tribes or villages with which your agency has an agreement. As a reminder, the term 'tribal lands' includes areas labeled Indian Country, federal or state recognized reservations, trust lands, Alaska Native villages, and/or tribal communities.

For questions A3 through A5, please respond 'yes' if these services were provided only on tribal lands or if they were provided to the entire resident population, of which tribal lands are included. If services were not provided on tribal lands or at all by your agency, select 'No, not provided'

A3. In 2015, did your agency perform these patrol, response, and criminal investigation functions on tribal lands?

Type of function	Yes, primary responder	Yes, secondary responder	No, referred to another agency	No, not provided
a. First response to criminal incidents	1 <input type="checkbox"/>	2 <input type="checkbox"/>	3 <input type="checkbox"/>	4 <input type="checkbox"/>
b. Patrol service.	1 <input type="checkbox"/>	2 <input type="checkbox"/>	3 <input type="checkbox"/>	4 <input type="checkbox"/>
c. Responding to citizen requests for service.	1 <input type="checkbox"/>	2 <input type="checkbox"/>	3 <input type="checkbox"/>	4 <input type="checkbox"/>
d. Arrests of criminal suspects	1 <input type="checkbox"/>	2 <input type="checkbox"/>	3 <input type="checkbox"/>	4 <input type="checkbox"/>
e. Special events crowd control	1 <input type="checkbox"/>	2 <input type="checkbox"/>	3 <input type="checkbox"/>	4 <input type="checkbox"/>
f. Dispatching calls for service	1 <input type="checkbox"/>	2 <input type="checkbox"/>	3 <input type="checkbox"/>	4 <input type="checkbox"/>
g. Homicide investigations.	1 <input type="checkbox"/>	2 <input type="checkbox"/>	3 <input type="checkbox"/>	4 <input type="checkbox"/>
h. Domestic violence response/ investigations.	1 <input type="checkbox"/>	2 <input type="checkbox"/>	3 <input type="checkbox"/>	4 <input type="checkbox"/>
i. Arson investigations	1 <input type="checkbox"/>	2 <input type="checkbox"/>	3 <input type="checkbox"/>	4 <input type="checkbox"/>
j. Cybercrime investigations	1 <input type="checkbox"/>	2 <input type="checkbox"/>	3 <input type="checkbox"/>	4 <input type="checkbox"/>
k. Forensic crime scene investigations.	1 <input type="checkbox"/>	2 <input type="checkbox"/>	3 <input type="checkbox"/>	4 <input type="checkbox"/>
l. Financial crimes and investigations.	1 <input type="checkbox"/>	2 <input type="checkbox"/>	3 <input type="checkbox"/>	4 <input type="checkbox"/>
m. Other criminal investigation.	1 <input type="checkbox"/>	2 <input type="checkbox"/>	3 <input type="checkbox"/>	4 <input type="checkbox"/>

A4. In 2015, did your agency perform these traffic, vehicle-related, and special public safety functions on tribal lands?

Type of function	Yes, primary responder	Yes, secondary responder	No, referred to another agency	No, not provided
a. Traffic law enforcement	1 <input type="checkbox"/>	2 <input type="checkbox"/>	3 <input type="checkbox"/>	4 <input type="checkbox"/>
b. Traffic direction and control.	1 <input type="checkbox"/>	2 <input type="checkbox"/>	3 <input type="checkbox"/>	4 <input type="checkbox"/>
c. Crash/Collision/Accident investigation.	1 <input type="checkbox"/>	2 <input type="checkbox"/>	3 <input type="checkbox"/>	4 <input type="checkbox"/>
d. Parking enforcement and control	1 <input type="checkbox"/>	2 <input type="checkbox"/>	3 <input type="checkbox"/>	4 <input type="checkbox"/>
e. Commercial vehicle enforcement.	1 <input type="checkbox"/>	2 <input type="checkbox"/>	3 <input type="checkbox"/>	4 <input type="checkbox"/>
f. Animal control	1 <input type="checkbox"/>	2 <input type="checkbox"/>	3 <input type="checkbox"/>	4 <input type="checkbox"/>
g. School crossing services.	1 <input type="checkbox"/>	2 <input type="checkbox"/>	3 <input type="checkbox"/>	4 <input type="checkbox"/>
h. Fire services	1 <input type="checkbox"/>	2 <input type="checkbox"/>	3 <input type="checkbox"/>	4 <input type="checkbox"/>
i. Emergency medical services	1 <input type="checkbox"/>	2 <input type="checkbox"/>	3 <input type="checkbox"/>	4 <input type="checkbox"/>
j. Emergency management	1 <input type="checkbox"/>	2 <input type="checkbox"/>	3 <input type="checkbox"/>	4 <input type="checkbox"/>
k. Search and rescue	1 <input type="checkbox"/>	2 <input type="checkbox"/>	3 <input type="checkbox"/>	4 <input type="checkbox"/>
l. Natural resources enforcement.	1 <input type="checkbox"/>	2 <input type="checkbox"/>	3 <input type="checkbox"/>	4 <input type="checkbox"/>
m. Other (specify): _____	1 <input type="checkbox"/>	2 <input type="checkbox"/>	3 <input type="checkbox"/>	4 <input type="checkbox"/>

A5. In 2015, did your agency perform these detention related and court-related functions for offenses that occurred on tribal lands?

Type of function	Yes, primary responder	Yes, secondary responder	No, referred to another agency	No, not provided
a. Provide jail services.	1 <input type="checkbox"/>	2 <input type="checkbox"/>	3 <input type="checkbox"/>	4 <input type="checkbox"/>
b. Booking and release of inmates and arrestees.	1 <input type="checkbox"/>	2 <input type="checkbox"/>	3 <input type="checkbox"/>	4 <input type="checkbox"/>
c. Inmate transport	1 <input type="checkbox"/>	2 <input type="checkbox"/>	3 <input type="checkbox"/>	4 <input type="checkbox"/>
d. Operating OVERNIGHT lockup or temporary holding facility SEPARATE from a jail	1 <input type="checkbox"/>	2 <input type="checkbox"/>	3 <input type="checkbox"/>	4 <input type="checkbox"/>
e. Operating a temporary holding facility (NOT FOR OVERNIGHT DETENTION).	1 <input type="checkbox"/>	2 <input type="checkbox"/>	3 <input type="checkbox"/>	4 <input type="checkbox"/>
f. Court security	1 <input type="checkbox"/>	2 <input type="checkbox"/>	3 <input type="checkbox"/>	4 <input type="checkbox"/>
g. Service of process (i.e., legal notification)	1 <input type="checkbox"/>	2 <input type="checkbox"/>	3 <input type="checkbox"/>	4 <input type="checkbox"/>
h. Executing arrest warrants	1 <input type="checkbox"/>	2 <input type="checkbox"/>	3 <input type="checkbox"/>	4 <input type="checkbox"/>
i. Apprehension of fugitives	1 <input type="checkbox"/>	2 <input type="checkbox"/>	3 <input type="checkbox"/>	4 <input type="checkbox"/>
j. Serving eviction notices.	1 <input type="checkbox"/>	2 <input type="checkbox"/>	3 <input type="checkbox"/>	4 <input type="checkbox"/>
k. Enforcing protection orders	1 <input type="checkbox"/>	2 <input type="checkbox"/>	3 <input type="checkbox"/>	4 <input type="checkbox"/>
l. Enforcing child support orders	1 <input type="checkbox"/>	2 <input type="checkbox"/>	3 <input type="checkbox"/>	4 <input type="checkbox"/>

Information sharing

A6. In 2015, did your agency have any formal or informal agreements with tribal law enforcement agencies, other tribal justice agencies, or both regarding access to restricted criminal justice system databases?

- 1 Yes
 2 No → Skip to A8
 3 Unknown → Skip to A8

A7. In 2015, what types of restricted criminal justice information did your agency share with tribal law enforcement agencies or other tribal justice agencies?

	Yes	No	Unknown
a. FBI/NCIC information	1 <input type="checkbox"/>	2 <input type="checkbox"/>	3 <input type="checkbox"/>
b. State records	1 <input type="checkbox"/>	2 <input type="checkbox"/>	3 <input type="checkbox"/>
c. Regional/Local records	1 <input type="checkbox"/>	2 <input type="checkbox"/>	3 <input type="checkbox"/>
d. Other (<i>specify</i>): _____	1 <input type="checkbox"/>	2 <input type="checkbox"/>	3 <input type="checkbox"/>

A8. In 2015, did your agency have an agreement with tribal law enforcement or other tribal justice agencies regarding information sharing between agencies?

- 1 Yes
 2 No
 3 Unknown

A9. In 2015, did your agency's information systems have the capability to report statistics related to crimes occurring on tribal lands separately from crimes occurring in other parts of your jurisdiction?

- 1 Yes
 2 No, however this system is currently in development
 3 No, not planned in the foreseeable future
 4 Unknown

A10. In 2015, could your agency's reported arrest counts be reported separately for crimes occurring on and off tribal lands?

- 1 Yes → Skip to A12
 2 No
 3 Unknown

A11. What would be required to report crime and arrest counts separately for crimes occurring on tribal lands?

	Yes	No	Unknown
a. Implementation of a new record management system	1 <input type="checkbox"/>	2 <input type="checkbox"/>	3 <input type="checkbox"/>
b. New hardware; new software; enhanced technology to modify an existing system	1 <input type="checkbox"/>	2 <input type="checkbox"/>	3 <input type="checkbox"/>
c. Training	1 <input type="checkbox"/>	2 <input type="checkbox"/>	3 <input type="checkbox"/>
d. Increased staff	1 <input type="checkbox"/>	2 <input type="checkbox"/>	3 <input type="checkbox"/>
e. State policy change	1 <input type="checkbox"/>	2 <input type="checkbox"/>	3 <input type="checkbox"/>
f. Other (<i>specify</i>): _____	1 <input type="checkbox"/>	2 <input type="checkbox"/>	3 <input type="checkbox"/>

A12. In 2015, did your agency hold meetings or other events with tribal officials (e.g., tribal council, Chief of Tribal Police, or tribal elders)?

- 1 Yes
 2 No → Skip to A14
 3 Unknown → Skip to A14

A13. In 2015, how often did your agency have contact with tribal officials (e.g., tribal council, Chief of Tribal Police, or tribal elders)?

- 1 At least once a week
 2 Once a month
 3 A few times a year
 4 Once during the previous year
 5 Other (*specify*):

A14. In 2015, was there an identified point of contact within your office for tribal affairs?

- 1 Yes
 2 No
 3 Unknown

A15. In 2015, did your agency have an identified point of contact at a federal law enforcement agency (e.g., U.S. Marshals, FBI, BIA) responsible for policing crimes occurring on tribal lands? Please respond 'yes' if your agency had an identified point of contact for one or more of these agencies.

- 1 Yes
 2 No
 3 Unknown

A16. In 2015, how often did your agency have contact with at least one of the federal agencies responsible for policing tribal lands regarding tribal lands?

- 1 At least once a week
 2 Once a month
 3 A few times a year
 4 Once
 5 Other (*specify*): _____
 6 Unknown

A17. In 2015, did your agency provide the following services?

- | | Yes | No | Unknown |
|---|----------------------------|----------------------------|----------------------------|
| a. Serve county or state search warrants on tribal lands | 1 <input type="checkbox"/> | 2 <input type="checkbox"/> | 3 <input type="checkbox"/> |
| b. Serve tribal search warrants on tribal lands | 1 <input type="checkbox"/> | 2 <input type="checkbox"/> | 3 <input type="checkbox"/> |
| c. Serve county or state arrest warrants on tribal lands | 1 <input type="checkbox"/> | 2 <input type="checkbox"/> | 3 <input type="checkbox"/> |
| d. Serve tribal arrest warrants on tribal lands | 1 <input type="checkbox"/> | 2 <input type="checkbox"/> | 3 <input type="checkbox"/> |
| e. Serve county or state protective orders on tribal lands | 1 <input type="checkbox"/> | 2 <input type="checkbox"/> | 3 <input type="checkbox"/> |
| f. Serve tribal protective orders on tribal lands | 1 <input type="checkbox"/> | 2 <input type="checkbox"/> | 3 <input type="checkbox"/> |
| g. Exchange information on jail detainees with tribal governments | 1 <input type="checkbox"/> | 2 <input type="checkbox"/> | 3 <input type="checkbox"/> |
| h. Extradite persons from tribal lands | 1 <input type="checkbox"/> | 2 <input type="checkbox"/> | 3 <input type="checkbox"/> |

Section B. Staffing, Budgets, Training

Staffing

In this section, please refer specifically to your fiscal year for 2015. Your agency may have one or multiple formal or informal agreements with one or more tribes. When answering the following questions, please respond 'yes' if it applies to at least one of the tribes or villages with which your agency has an agreement.

- B1. The reference period for only this portion of the survey is fiscal year 2015. What were the dates of your agency's fiscal year for 2015?**
- 1 Calendar year (January 1, 2015 to December 31, 2015)
- 2 Fiscal year starting on July 1, 2014 and ending on June 30, 2015
- 3 Other budget cycle: (Please indicate the dates of your agency's 2015 budget cycle)

_____ to _____
 mm dd yyyy mm dd yyyy

- B2. As of June 30, 2015, how many sworn officers worked in your agency? If you cannot provide an exact count, please provide your best estimate and check the "Estimate" box.**

	Number of Officers	Estimate	Unknown
a. Full time	_____	<input type="checkbox"/>	<input type="checkbox"/>
b. Part time	_____	<input type="checkbox"/>	<input type="checkbox"/>

- B3. In fiscal year 2015, did your agency have sworn officers whose primary responsibility was addressing matters (criminal or non-criminal) on tribal lands? 'Sworn officers' is defined as officers with full general arrest powers.**
- 1 Yes
- 2 No
- 3 Unknown

- B4. As of June 30, 2015, how many sworn officers had responsibility for matters (criminal or non-criminal) on tribal lands? If all officers policed tribal lands, enter the total number of officers in your agency. If no officers policed tribal lands, please enter 0. If you cannot provide an exact count, please provide your best estimate and check the "Estimate" box.**

	Number of Officers	Estimate	Unknown
a. Full time	_____	<input type="checkbox"/>	<input type="checkbox"/>
b. Part time	_____	<input type="checkbox"/>	<input type="checkbox"/>

- B5. In 2015, what percentage of total staff time was spent policing crime occurring on tribal lands?**
- _____ % Estimate Unknown

Budgets

- B6. What was your agency's total annual operating budget in fiscal year 2015? Operating budget is defined as all recurring fixed and variable costs associated with the management and administration of your system. It does not include non-recurring fixed capital costs, such as building construction and major equipment purchase.**

\$ _____ .00 Estimate Unknown

- B7. In fiscal year 2015, did your agency track operating budgets separately for crimes occurring on tribal lands?**
- 1 Yes
- 2 No, but planning to do so in the future
- 3 No, no plans to do so
- 4 Unknown

- B8. In fiscal year 2015, did your agency receive funding either directly or indirectly from any tribe to support law enforcement functions? This includes monetary and in-kind contributions, such as office space or heating.**
- 1 Yes
- 2 No → Skip to B10
- 3 Unknown → Skip to B10

- B9. How much funding did your agency receive in fiscal year 2015 from tribes either directly or indirectly? If you cannot provide an exact amount, please provide your best estimate and check the "Estimate" box.**

\$ _____ .00 Estimate Unknown

- B10. In fiscal year 2015, did your agency receive any funding from non-tribal sources directly to support law enforcement functions on tribal lands? This funding can include grants or funding from outside sources, such as BIA, county government, state government, or federal government as well as other sources, such as private funding.**
- 1 Yes
- 2 No → Skip to B12
- 3 Unknown → Skip to B12

B11. In fiscal year 2015, from what sources did your agency receive this funding?

	Yes	No	Unknown
a. Federal funding source	1 <input type="checkbox"/>	2 <input type="checkbox"/>	3 <input type="checkbox"/>
b. State funding source	1 <input type="checkbox"/>	2 <input type="checkbox"/>	3 <input type="checkbox"/>
c. Municipal funding source.	1 <input type="checkbox"/>	2 <input type="checkbox"/>	3 <input type="checkbox"/>
d. Private funding source.	1 <input type="checkbox"/>	2 <input type="checkbox"/>	3 <input type="checkbox"/>
e. Other (<i>specify</i>): _____	1 <input type="checkbox"/>	2 <input type="checkbox"/>	3 <input type="checkbox"/>

Training

B12. In calendar year 2015, did officers receive formal or informal training on tribal jurisdiction, law, or culture prior to working on tribal lands?

1 Formal training only
 2 Informal training only
 3 Both formal and informal training
 4 No training → Skip to B15
 5 Unknown → Skip to B15

B13. In calendar year 2015, what kind of training was received?

	Yes	No	Unknown
a. Training on tribal legal systems.	1 <input type="checkbox"/>	2 <input type="checkbox"/>	3 <input type="checkbox"/>
b. Training on traditional conflict resolution.	1 <input type="checkbox"/>	2 <input type="checkbox"/>	3 <input type="checkbox"/>
c. Cultural training.	1 <input type="checkbox"/>	2 <input type="checkbox"/>	3 <input type="checkbox"/>
d. Training on sovereignty and jurisdictional issues	1 <input type="checkbox"/>	2 <input type="checkbox"/>	3 <input type="checkbox"/>
e. Other (<i>specify</i>): _____	1 <input type="checkbox"/>	2 <input type="checkbox"/>	3 <input type="checkbox"/>

B14. In calendar year 2015, approximately how many hours of training on tribal jurisdiction, law and/or culture did officers who work on tribal lands receive in the following situations

	Hours per officer	Estimate	Unknown
a. Initial training prior to working on tribal lands	_____	<input type="checkbox"/>	<input type="checkbox"/>
b. Yearly training thereafter	_____	<input type="checkbox"/>	<input type="checkbox"/>

B15. In calendar year 2015, were any tribal law enforcement officers working under a cross-deputization agreement with your agency? The term deputize means extending tribal law enforcement officers the same or similar powers that officers from your agency hold.

1 Yes
 2 No
 3 Unknown

B16. In calendar year 2015, were any officers from your agency working under a cross-deputization agreement with one or more tribal law enforcement agencies? The term deputize means extending tribal law enforcement officers the same or similar powers that officers from your agency hold. If your agency has one or multiple formal or informal agreements with one or more tribes, please respond 'yes' if it applies to at least one of the tribes or villages with which your agency has an agreement.

1 Yes
 2 No
 3 Unknown

B17. In calendar year 2015, with which of the following did your law enforcement agency have deputation agreements?

	Yes	No	Unknown
a. Neighboring tribes/tribal police	1 <input type="checkbox"/>	2 <input type="checkbox"/>	3 <input type="checkbox"/>
b. BIA law enforcement	1 <input type="checkbox"/>	2 <input type="checkbox"/>	3 <input type="checkbox"/>
c. County/city law-enforcement for addressing matters on tribal lands	1 <input type="checkbox"/>	2 <input type="checkbox"/>	3 <input type="checkbox"/>
d. Other (<i>specify</i>): _____	1 <input type="checkbox"/>	2 <input type="checkbox"/>	3 <input type="checkbox"/>

B18. Does your agency provide any training for tribal law enforcement officers? Please include training that may not be exclusive for tribal law enforcement officers, but is attended by tribal law enforcement officers.

1 Yes
 2 No → Skip to B20
 3 Unknown → Skip to B20

B19. In calendar year 2015, what types of training did your agency provide to tribal law enforcement?

	Yes	No	Unknown
a. POST required training	1 <input type="checkbox"/>	2 <input type="checkbox"/>	3 <input type="checkbox"/>
b. Basic reservation/village and tribal police officer training	1 <input type="checkbox"/>	2 <input type="checkbox"/>	3 <input type="checkbox"/>
c. Community oriented policing.	1 <input type="checkbox"/>	2 <input type="checkbox"/>	3 <input type="checkbox"/>
d. Domestic violence	1 <input type="checkbox"/>	2 <input type="checkbox"/>	3 <input type="checkbox"/>
e. Firearms	1 <input type="checkbox"/>	2 <input type="checkbox"/>	3 <input type="checkbox"/>
f. Non-lethal weapons/defensive tactics.	1 <input type="checkbox"/>	2 <input type="checkbox"/>	3 <input type="checkbox"/>
g. Drug recognition	1 <input type="checkbox"/>	2 <input type="checkbox"/>	3 <input type="checkbox"/>
h. Crime scene investigation	1 <input type="checkbox"/>	2 <input type="checkbox"/>	3 <input type="checkbox"/>
i. DUI/DWI investigations	1 <input type="checkbox"/>	2 <input type="checkbox"/>	3 <input type="checkbox"/>
j. Report writing and court room testimony	1 <input type="checkbox"/>	2 <input type="checkbox"/>	3 <input type="checkbox"/>
k. Search and rescue	1 <input type="checkbox"/>	2 <input type="checkbox"/>	3 <input type="checkbox"/>
l. Other (<i>specify</i>): _____	1 <input type="checkbox"/>	2 <input type="checkbox"/>	3 <input type="checkbox"/>

B20. In calendar year 2015, did any of the following provide opportunities for joint training with tribal law enforcement agencies?

	Yes	No	Unknown
a. Local law enforcement	1 <input type="checkbox"/>	2 <input type="checkbox"/>	3 <input type="checkbox"/>
b. State law enforcement.	1 <input type="checkbox"/>	2 <input type="checkbox"/>	3 <input type="checkbox"/>
c. Federal law enforcement.	1 <input type="checkbox"/>	2 <input type="checkbox"/>	3 <input type="checkbox"/>
d. Tribal law enforcement	1 <input type="checkbox"/>	2 <input type="checkbox"/>	3 <input type="checkbox"/>
e. Tribal legal services.	1 <input type="checkbox"/>	2 <input type="checkbox"/>	3 <input type="checkbox"/>
f. Tribal government	1 <input type="checkbox"/>	2 <input type="checkbox"/>	3 <input type="checkbox"/>
g. Government contractors	1 <input type="checkbox"/>	2 <input type="checkbox"/>	3 <input type="checkbox"/>
h. Non-profit organizations	1 <input type="checkbox"/>	2 <input type="checkbox"/>	3 <input type="checkbox"/>
i. POST or other state training council.	1 <input type="checkbox"/>	2 <input type="checkbox"/>	3 <input type="checkbox"/>
j. Other (<i>specify</i>): _____	1 <input type="checkbox"/>	2 <input type="checkbox"/>	3 <input type="checkbox"/>

Section C. Incidents

Number and types of incidents

The following crime categories conform to the Federal Bureau of Investigation's (FBI) Uniform Crime Reporting (UCR) definitions. These definitions are included at the end of this survey for your convenience.

C1. For each of the following crimes, please provide the number of incidents that were known to your agency in the last calendar year for which you have statistics. If the exact number is not known, please provide an estimate and indicate this in the appropriate column for that offense. If a count is unknown, please indicate this in the appropriate column for that offense.

Please indicate the year for which your agency has provided statistics:

_____ Year

Please check this box if the information is collected by your agency, but would be too burdensome to report

Most serious charge at incident	Incidents occurring both off and on tribal lands. Total number of incidents referred to your office in 2015.			Incidents occurring both off and on tribal lands. Total number of incidents referred to your office in 2015.		
	Estimate: (Place a check mark if the recorded counts are estimates)	Unknown or Do not Track: (Place a check mark if unknown or not tracked)		Estimate: (Place a check mark if the recorded counts are estimates)	Unknown or Do not Track: (Place a check mark if unknown or not tracked)	
a. Murder	<input type="checkbox"/>	<input type="checkbox"/>	_____	<input type="checkbox"/>	<input type="checkbox"/>	_____
b. Rape/Sexual Assault	<input type="checkbox"/>	<input type="checkbox"/>	_____	<input type="checkbox"/>	<input type="checkbox"/>	_____
c. Robbery	<input type="checkbox"/>	<input type="checkbox"/>	_____	<input type="checkbox"/>	<input type="checkbox"/>	_____
d. Aggravated Assault	<input type="checkbox"/>	<input type="checkbox"/>	_____	<input type="checkbox"/>	<input type="checkbox"/>	_____
e. Simple assault	<input type="checkbox"/>	<input type="checkbox"/>	_____	<input type="checkbox"/>	<input type="checkbox"/>	_____
f. Burglary	<input type="checkbox"/>	<input type="checkbox"/>	_____	<input type="checkbox"/>	<input type="checkbox"/>	_____
g. Larceny/Motor Vehicle Theft	<input type="checkbox"/>	<input type="checkbox"/>	_____	<input type="checkbox"/>	<input type="checkbox"/>	_____
h. Drug Trafficking	<input type="checkbox"/>	<input type="checkbox"/>	_____	<input type="checkbox"/>	<input type="checkbox"/>	_____
i. Drug Possession	<input type="checkbox"/>	<input type="checkbox"/>	_____	<input type="checkbox"/>	<input type="checkbox"/>	_____
j. Weapons	<input type="checkbox"/>	<input type="checkbox"/>	_____	<input type="checkbox"/>	<input type="checkbox"/>	_____
k. Driving under the influence	<input type="checkbox"/>	<input type="checkbox"/>	_____	<input type="checkbox"/>	<input type="checkbox"/>	_____

C2. In calendar year 2015, where were cases referred when they involved juvenile tribal members?

	Incident occurred on tribal lands			Incident occurred outside of tribal lands		
	Yes	No	Unknown	Yes	No	Unknown
a. Tribal justice authorities	1 <input type="checkbox"/>	2 <input type="checkbox"/>	3 <input type="checkbox"/>	4 <input type="checkbox"/>	5 <input type="checkbox"/>	6 <input type="checkbox"/>
b. County justice authorities	1 <input type="checkbox"/>	2 <input type="checkbox"/>	3 <input type="checkbox"/>	4 <input type="checkbox"/>	5 <input type="checkbox"/>	6 <input type="checkbox"/>
c. State justice authorities	1 <input type="checkbox"/>	2 <input type="checkbox"/>	3 <input type="checkbox"/>	4 <input type="checkbox"/>	5 <input type="checkbox"/>	6 <input type="checkbox"/>
d. Federal justice authorities	1 <input type="checkbox"/>	2 <input type="checkbox"/>	3 <input type="checkbox"/>	4 <input type="checkbox"/>	5 <input type="checkbox"/>	6 <input type="checkbox"/>
e. Other (<i>specify</i>): _____	1 <input type="checkbox"/>	2 <input type="checkbox"/>	3 <input type="checkbox"/>	4 <input type="checkbox"/>	5 <input type="checkbox"/>	6 <input type="checkbox"/>

FBI UCR DEFINITIONS

Murder and non-negligent manslaughter: *The willful (non-negligent) killing of one human being by another.*

Rape: *Penetration, no matter how slight, of the vagina or anus with any body part or object, or oral penetration by a sex organ of another person, without the consent of the victim.*

Robbery: *The taking or attempting to take anything of value from the care, custody, or control of a person or persons by force or threat of force or violence and/or by putting the victim in fear.*

Aggravated assault: *An unlawful attack by one person upon another for the purpose of inflicting severe or aggravated bodily injury.*

Other assaults (simple): *Assaults and attempted assaults where no weapon was used or no serious or aggravated injury resulted to the victim. Stalking, intimidation, coercion, and hazing are included.*

Burglary: *The unlawful entry of a structure to commit a felony or a theft, including attempted forcible entry.*

Larceny-theft (except motor vehicle theft): *The unlawful taking, carrying, leading, or riding away of property from the possession or constructive possession of another.*

Motor vehicle theft: *The theft or attempted theft of a motor vehicle.*

Drug trafficking: *The violation of laws prohibiting the production and distribution, of certain controlled substances.*

Drug possession: *The unlawful cultivation, purchase, use or possession of controlled substances.*

Weapons: *carrying, possessing, etc.: The violation of laws or ordinances prohibiting the manufacture, sale, purchase, transportation, possession, concealment, or use of firearms, cutting instruments, explosives, incendiary devices, or other deadly weapons.*

Driving under the influence: *Driving or operating a motor vehicle or common carrier while mentally or physically impaired as the result of consuming an alcoholic beverage or using a drug or narcotic.*

Please submit your completed form by mailing it to NORC in the enclosed postage-paid envelope or by faxing each page toll-free to NORC at 1-866-315-7129.

If you have questions or concerns, or if you need assistance in completing the survey, please contact NORC via e-mail at SLJASTL@norc.org or call 1-877-253-2087.

Attachment 01- CSLLEASTL -15- Law Enforcement Unknown Universe Screener Postcard

The Bureau of Justice Statistics (BJS) is conducting the first study to collect information from all non-tribal law enforcement agencies that provide services to tribal lands. Please answer the following questions which will determine your office's eligibility for the study. Return this postcard to NORC via mail, or scan it and email to SLJASTL@norc.org, or fax it to 1-866-315-7129. If you have any questions, please contact us at SLJASTL@norc.org or call 1-877-253-2087. [WE WILL HAVE A BRE METER FOR MAILING BACK THE POSTCARD AT NO COST TO THE RESPONDENT]

Thank you for your assistance with this important effort.

S1. In 2015, did your agency provide law enforcement services (e.g., make arrests, investigate crimes, provide detention, or provide other court-related services) involving tribal or non-tribal persons on tribal lands? *The term "tribal lands" includes areas labeled Indian Country, federal or state recognized reservations, trust lands, Alaska Native villages, and/ or tribal communities.*

Yes

No—Skip S2 and S3.

Unknown

S2. Does your agency function under Public Law 83-280 (PL-280)?

Yes—Skip S3.

No

Do not know/unfamiliar with PL-280

S3. In 2015, did your agency have some other agreement, formal or informal, to service tribal lands according to legislation other than Public Law 83-280 or consensual agreements among tribal, state, and local governments?

Yes

No

Unknown



U. S. Department of Justice
Office of Justice Programs

Bureau of Justice Statistics

Washington, D.C. 20531

[Date]

[SUID]

(PNAME) (PTITLE)
(AGENCYNAME)
(PADDR)
(PCITY), (PSTATE) (PZIP)

Dear (PNAME),

On behalf of the Bureau of Justice Statistics (BJS), U.S. Department of Justice, NORC at the University of Chicago is conducting the Census of State and Local Law Enforcement Agencies Serving Tribal Lands, a census of all law enforcement agencies that reported providing services on tribal lands in 2015. The census is part of a larger effort by BJS called the State and Local Justice Agencies Serving Tribal Lands (SLJASTL) program. The SLJASTL is the first national effort to collect data from law enforcement agencies and prosecutor offices that serve tribal lands.

Law enforcement agencies provide services on tribal lands through legislation or agency agreements with tribes. Unique issues arise when providing these services on tribal lands. However, to date there is no national database of the attributes, policies, and practices of non-tribal law enforcement on tribal lands. These can have implications for funding decisions, staffing and officer training.

Data collected for the SLJASTL will provide needed information to law enforcement agencies, federal agencies and stakeholders working on tribal lands. The data collected will include information on the types of agreements state and local agencies have with tribal governments, the types of services provided, the communication between state and local agencies and tribal governments, and the crimes state and local agencies are responsible for policing on tribal lands. The International Association of Chiefs of Police / National Sheriffs Association* has provided support for this data collection, participating in the development of the questions, establishing the criteria for agency eligibility, and providing the enclosed letter of support.

In approximately a week, you will receive an invitation from NORC to complete the survey. If you have questions regarding the SLJASTL data collection, please contact NORC at SLJASTL@norc.org or at 1-877-253-2087. If you have general comments about the SLJASTL program, please contact Suzanne Strong, BJS project manager at Suzanne.M.Strong@usdoj.gov.

The Omnibus Crime Control and Safe Streets Act of 1968, as amended (42 U.S.C. 3732), provides authorization for this information collection. The request for information is in accordance with the clearance requirement of the Paperwork Reduction Act of 1980, as amended (44 U.S.C. 3507).

Please respond to this survey when you receive it. We expect the data to be useful to researchers, law enforcement agencies, and policy-makers at the tribal, local, state, and federal levels.

Sincerely,

Jeri M. Mulrow, Acting Director
Enclosure

* The letter of support included in the mail will align with the agency type.

Dear Current Chief of Police,

There is a gap in the understanding of the services that state and local law enforcement agencies provide on tribal lands. These services can be provided either through legislation (e.g., Public Law 83-280) or consensual agreements between tribal, state, and local governments. However, little is known about these unique and often complex relationships.

To better understand this, the U.S. Department of Justice, Bureau of Justice Statistics (BJS) has funded the State and Local Justice Agencies Serving Tribal Lands (SLJASTL) program to collect information from state and local prosecutor offices and law enforcement agencies that provide services on tribal lands.

The International Association of Chiefs of Police (IACP) is working with the data collection agent, NORC at the University of Chicago, on this program. All state and local law enforcement agencies that provided services on tribal lands in 2015 are asked to complete the Census of State and Local Law Enforcement Agencies Serving Tribal Lands (CSLLEASTL) form.

The IACP fully supports this data collection effort and asks that your agency complete and return the CSLLEASTL form to NORC. Information on the administration, operations, and caseloads for law enforcement agencies that provide services to tribal lands could have a significant impact on current and future relationships. For example, many agencies that serve tribal lands may not be aware of the number and types of agreements that similar agencies in other states may have with tribal governments. These data may help to inform law enforcement agencies and policy-makers when communicating with tribal governments about the policing of tribal lands.

We encourage all law enforcement agencies to participate and if you need assistance with the form, please contact NORC toll-free at 1- 877-253-2087 or via e-mail at SLJASTL@norc.org.

We thank you in advance for your help. Upon completion of the study, BJS will produce a report and distribute the findings and data set. Please complete the survey and return it to NORC as soon as possible.

Sincerely,

Enclosure

*Text is pending IACP review and sign off.

Dear Current Sheriff,

There is a gap in the understanding of the services that state and local law enforcement agencies provide on tribal lands. These services can be provided either through legislation (e.g., Public Law 83-280) or consensual agreements between tribal, state, and local governments. However, little is known about these unique and often complex relationships.

To better understand this, the U.S. Department of Justice, Bureau of Justice Statistics (BJS) has funded the State and Local Justice Agencies Serving Tribal Lands (SLJASTL) program to collect information from state and local prosecutor offices and law enforcement agencies that provide services on tribal lands.

The National Sheriff's Association (NSA) is working with the data collection agent, NORC at the University of Chicago, on this program. All state and local law enforcement agencies, including sheriff's offices that provided services on tribal lands in 2015 are asked to complete the Census of State and Local Law Enforcement Agencies Serving Tribal Lands (CSLLEASTL) form.

The NSA fully supports this data collection effort and asks that your office complete and return the CSLLEASTL form to NORC. Information on the administration, operations, and caseloads for law enforcement agencies that provide services to tribal lands could have a significant impact on current and future relationships. For example, many agencies that serve tribal lands may not be aware of the number and types of agreements that similar agencies in other states may have with tribal governments. These data may help to inform law enforcement agencies and policy-makers when communicating with tribal governments about the policing of tribal lands.

We encourage all sheriffs to participate and if you need assistance with the form, please contact NORC toll-free at 1-877-253-2087 or via e-mail at SLJASTL@norc.org.

We thank you in advance for your help. Upon completion of the study, BJS will produce a report and distribute the findings and data set.

Sincerely,

Enclosure

*Text is pending NSA review and sign off.



at the UNIVERSITY of CHICAGO

1 North State Street
16th Floor
Chicago IL 60602
office (312) 759-5200
fax (312) 759-4004
www.norc.org

[Date]

[SUID]

(PNAME)
(PTITLE)
(PADDR)
(PCITY), (PSTATE) (PZIP)

Dear (PNAME),

The U.S. Department of Justice, Bureau of Justice Statistics (BJS) is currently conducting the **Census of State and Local Law Enforcement Agencies Serving Tribal Lands**, a census of all law enforcement agencies that reported providing services on tribal lands in 2015. The census is part of a larger effort called the State and Local Justice Agencies Serving Tribal Lands (SLJASTL) program.

The census is the only national effort to collect data on the services provided by non-tribal law enforcement agencies on tribal lands. Information on agency agreements with tribes, functions performed on tribal lands, staff working on tribal lands, budget and offenses will inform decision makers about the work that state and local law enforcement agencies conduct on tribal land. The terms tribal lands and law enforcement services are defined as –

Tribal Lands include areas labeled as Indian Country, federal or state recognized reservations, trust lands, Alaska Native villages including those administered by Alaska Native Corporations, and/or tribal communities.

Law enforcement services include any law enforcement activities involving tribal or non-tribal persons such as patrolling, making arrests, or investigating crimes on tribal lands.

The International Association of Chiefs of Police/National Sheriffs Association* has partnered with BJS and NORC on the census and fully supports this data collection effort.

For your convenience, any knowledgeable person from your agency may respond to the census in one of several ways:

Electronically: We encourage you to complete the fillable PDF survey and return it via email to SLJASTL@norc.org. To access the PDF survey, please type the following address into your internet browser and use the PIN assigned to your agency below to identify your survey:

URL: XXXXXXXXXX

PIN: <<pin>>

Paper: If you prefer to complete a paper version of the survey, complete and return the enclosed questionnaire in the postage-paid envelope. You can also fax each page toll-free to 1-866-315-7129 or e-mail a scanned copy to SLJASTL@norc.org. Please retain a photocopy of your completed reply for your records.

We would greatly appreciate if you would complete and return the survey within the next four weeks. Upon completion of the study, BJS will make the findings from the Census of State and Local Law Enforcement Agencies available on its website at <http://www.bjs.gov/>. If you have any questions, please feel free to e-mail NORC at SLJASTL@norc.org or call NORC toll free, at 1-877-253-2087. We thank you in advance for your participation in this important national study.

Sincerely,

David Herda
Senior Survey Manager, NORC at the University of Chicago
Enclosures

* The partner's name included in the letter will align with the agency type.

Attachment 07- CSLEASTL -15- Law Enforcement Unknown Universe Telephone Contacting Script

Hello, may I please speak with (RESPONDENT).

IWER: IF R NO LONGER WORKS THERE, ASK FOR PERSON WHO CURRENTLY HOLDS R's POSITION.
RECORD FIRST AND LAST NAME OF NEW R AND COMMUNICATE THE PURPOSE OF THE CALL.

My name is (NAME) from NORC at the University of Chicago. We are working on behalf of the Department of Justice, Bureau of Justice Statistics to collect data for the State and Local Justice Agencies study. I am calling today to determine whether your agency is eligible for this study which collects much needed information from state and local law enforcement agencies working on tribal lands. This should only take a few moments of your time.

SCREENING QUESTIONS

S1. In 2015, did your agency provide law enforcement services (e.g., make arrests, investigate crimes, provide detention, or provide other court-related services) involving tribal or non-tribal persons on tribal lands? *The term "tribal lands" includes areas labeled Indian Country, federal or state recognized reservations, trust lands, Alaska Native villages, and/ or tribal communities.*

Yes

No—STOP HERE AND THANK THE INFORMANT FOR HIS/HER TIME, LETTING THE INFORMANT KNOW THAT THE SURVEY IS FOR ALL AGENCIES THAT DO PROVIDE SERVICES ON TRIBAL LANDS

Unknown

S2. Does your agency function under Public Law 83-280 (PL-280)?

Yes—SKIP OVER QUESTION S3

No

Do not know/unfamiliar with PL-280

S3. In 2015, did your agency have some other agreement, formal or informal, to service tribal lands according to legislation other than Public Law 83-280 or consensual agreements among tribal, state, and local governments?

Yes

No

Unknown

Your agency is eligible for the study and you are invited to participate in a short survey. The survey asks questions on topics such as agreements to work on tribal lands, services provided, information sharing, staffing, training and offenses as they relate to your agency's work on tribal lands. Would you be the best person to send materials about the survey?

IF YES, COLLECT CONTACT INFORMATION AND PREFERRED MODE TO RECEIVE THE SURVEY.

IF NO, ASK WHO THE MATERIALS SHOULD BE MAILED TO AND REQUEST CONTACT INFORMATION AND PREFERRED MODE.

Thank you for your time today.

If you have any questions as you complete the survey, please call us toll-free at 1-877-253-2087.
Thank you in advance for your participation!

THANK YOU REMINDER POSTCARD TEXT

Census of State and Local Law Enforcement Agencies Serving Tribal Lands (CSLLEASTL)

The Bureau of Justice Statistics (BJS) is conducting a census of all state and local law enforcement agencies serving tribal lands in 2015 and **we respectfully request a response from your agency!**

This nation-wide data collection effort will provide much needed information on the relationships that state and local law enforcement agencies have with tribes, the staff and budget for work on tribal lands and the offenses that occur on tribal lands that are under the jurisdiction of state and local law enforcement. It is extremely important that your agency respond so we have complete information.

If you have already completed the Census of State and Local Law Enforcement Agencies Serving Tribal Lands (CSLLEASTL) survey for the Survey of State and Local Justice Agencies Serving Tribal Lands program, please accept our sincere thanks. If not, please do so today. If you did not receive the survey or it was misplaced, please call NORC toll-free at 1-877-253-2087 or via e-mail at SLJASTL@norc.org. Again, thank you for your help.

David Herda
Senior Survey Director, NORC at the University of Chicago

Telephone Script - Census of State and Local Law Enforcement Agencies Serving Tribal Lands (CSLLEASTL)

Hello, may I please speak with (RESPONDENT).

IWER: IF R NO LONGER WORKS THERE, ASK FOR PERSON WHO CURRENTLY HOLDS R's POSITION. RECORD FIRST AND LAST NAME OF NEW R AND COMMUNICATE THE PURPOSE OF THE CALL.

My name is (NAME) from NORC at the University of Chicago. We are working on behalf of the Department of Justice, Bureau of Justice Statistics to collect data for the State and Local Justice Agencies study. We recently sent you a packet with the law enforcement form, called the Census of State and Local Law Enforcement Agencies Serving Tribal Lands (CSLLEASTL). Do you recall receiving these materials?

NO, did not receive materials:



BJIS is conducting the first nation-wide study to collect information from all non-tribal law enforcement agencies that work on tribal lands. Your agency was identified as providing law enforcement services on tribal lands in 2014. Did your agency continue to provide these services in 2015?

YES: Thank you. The current survey asks questions on topics such as agreements to work on tribal lands, services provided, information sharing, staffing, training and offenses as they relate to your agency's work on tribal lands. There is a short survey for your agency to complete. I can send this information to you via mail or e-mail. The survey can be completed on hardcopy or electronically using a fillable PDF survey. How would you like to receive the survey?



RESPOND AS APPROPRIATE BASED ON RESPONDENTS ANSWER AND CONFIRM ADDRESS/E-MAIL

NO: I would like to ask a few follow up questions to clarify your response. First I would like to read a few definitions. Please bear with me. The term "tribal lands" includes areas labeled as Indian Country, federal or state recognized reservations, trust lands, Alaska Native villages including those administered by Alaska Native Corporations, and/or tribal communities. Providing law enforcement services includes any law enforcement activities involving tribal or non-tribal persons such as patrolling, making arrests, or investigating crimes on tribal lands. Does your agency conduct any of these or other law enforcement activities on tribal lands?

YES: Thank you. Did your agency provide these services on tribal lands in 2015?



YES: Thank you. Your agency is eligible for the study. There is a short survey for your agency to complete. The current survey asks questions on topics such as agreements to work on tribal lands, services provided, information sharing, staffing, training and offenses as they relate to your

agency's work on tribal lands. I can send the survey to you via mail or e-mail. The survey can be completed on hardcopy or electronically via PDF. How would you like to receive the survey?



RESPOND AS APPROPRIATE BASED ON RESPONDENTS ANSWER AND CONFIRM ADDRESS/E-MAIL

NO: Thank you for your time, I will update our records accordingly.

NO: Thank you for your time, I will update our records accordingly.

YES, did receive materials:



Great! Do you have any questions about the survey or the purpose of the study?

IF RESPONDENT INDICATES THAT THEY HAVE THE MATERIALS AVAILABLE OR IF THEY HAVE TIME DURING THE CALL, WALK THROUGH SECTION S

Your completed survey can be returned to NORC using the pre-addressed, pre-paid envelope, which was included in the package. You also have the option of the completing the information on-line. The materials include the web address and a pin to use when accessing the questionnaire. Any knowledgeable staff person may complete the survey on behalf of your agency.

If you have any questions as you complete the survey, please call us toll-free at 1-877-253-2087. Thank you in advance for your participation!

Respondent's Direct Telephone Line

Hello! My name is (NAME) from NORC at the University of Chicago. We are conducting data collection for the State and Local Justice Agencies Serving Tribal Lands program on behalf of the Bureau of Justice Statistics. You should have received a packet in the mail with the law enforcement survey for this effort called the Census of State and Local Law Enforcement Agencies Serving Tribal Lands. I am following up to see if you have any questions about the survey and to ask that the survey be returned to NORC as soon as possible. If you have any questions about the survey, please call our toll free number 1-877-253-2087. Please also contact us if you think that the survey does not apply to your agency or if we should contact someone else in your agency for survey completion. Again, our toll free number is 1-877-253-2087. Thank you!

Administrative Assistant or Secretary's Telephone Line

Hello! My name is (NAME), calling from NORC at the University of Chicago. We are conducting data collection for the State and Local Justice Agencies Serving Tribal Lands program on behalf of the Bureau of Justice Statistics. (RESPONDENT'S NAME) should have received a package containing the questionnaire called the Census of State and Local Law Enforcement Agencies Serving Tribal Lands. I am following up to see if (RESPONDENT) has any questions about the survey and to ask that the survey be returned to NORC as soon as possible. If there are any questions about the survey, please call our toll free number 1-877-253-2087. Please also contact us if you think that the survey does not apply to your agency. Again, our toll free number is 1-877-253-2087. Thank you!



U. S. Department of Justice
Office of Justice Programs

Bureau of Justice Statistics

Washington, D.C. 20531

[Date]

[SUID]

(PNAME)

(PTITLE)

(PADDR)

(PCITY), (PSTATE) (PZIP)

Dear (PNAME),

I am writing to you today to request your participation in the Bureau of Justice Statistics' (BJS's) **Census of State and Local Law Enforcement Agencies Serving Tribal Lands (CSLLEASTL)**. With this request BJS is collecting data from all non-tribal law enforcement agencies that provided services on tribal lands in 2015. The CSLLEASTL data will help us understand agreements between tribal and state and local law enforcement agencies, the types of functions that non-tribal law enforcement agencies perform on tribal lands, the budget and staffing allocated to the work and the number of incidents in which non-tribal officers are involved. I encourage your agency to respond within the next four weeks so that the **CSLLEASTL data is complete!**

The International Association of Chiefs of Police/National Sheriffs Association* fully support this the goals of this data collection and the subsequent compilation of statistics to inform the law enforcement field about non-tribal law enforcement agency work on tribal lands.

The survey can be delegated to any knowledgeable person at your agency. Your agency may respond to the CSLLEASTL in one of several ways by:

1. Downloading and completing the electronic PDF version of the survey located at:

XXXXXXXXXXXXXXXXXXXXXXXXXXXX

Completed PDF surveys can be e-mailed to SLJASTL@norc.org or printed and faxed to: 1-866-315-7129. Please confirm that your agency's name and PIN ({PIN}) are on the first page of the survey.

2. Completing and returning the enclosed questionnaire in the postage-paid envelope. Please retain a copy of your completed reply for your records.

BJS is authorized to conduct this work under the Omnibus Crime Control and Safe Streets Act of 1968, as amended (42 U.S.C. 3732). I thank you in advance for your participation in this important national study. If you have any questions about how to complete or submit the CSLLEASTL, please e-mail Suzanne Strong, the BJS project manager at Suzanne.M.Strong@ojp.usdoj.gov or call (202) 616-3666.

Sincerely,

Jeri M. Mulrow, Acting Director

Enclosures

* The partner's name included in the letter will align with the agency type.

Dear NAME:

About two months ago, we sent you an invitation to participate in the U. S. Department of Justice sponsored Census of State and Local Law Enforcement Agencies Serving Tribal Lands (CSLLEASTL). **According to our records, as of XXX we have not yet received a completed survey from your agency.** We are contacting you again because it is extremely important that we receive a response from #AGENCYNAME# to ensure that the database of non-tribal law enforcement agencies providing services on tribal lands in 2015 is complete. You may delegate the survey to a knowledgeable staff person.

For your convenience, you may download a copy of the CSLLEASTL survey online at:

XXXXXXXXXXXXXXXXXXXXXXXXXX.

Completed hardcopy surveys can be e-mailed to SLJASTL@norc.org or printed and faxed to: 1-866-315-7129. Please confirm that your agency's name and **PIN ({{PIN}})** are on the first page of the survey.

If you believe that your agency did not provide law enforcement services on tribal lands in 2015, please let us know so that we may update our records. Please reference these definitions when making your determination:

Tribal Lands: includes areas labeled as Indian Country, federal or state recognized reservations, trust lands, Alaska Native villages including those administered by Alaska Native Corporations, and/or tribal communities.

Law enforcement services: includes any law enforcement activities involving tribal or non-tribal persons such as patrolling, making arrests, or investigating crimes on tribal lands.

If you recently completed and returned the CSLLEASTL questionnaire to us, please accept our sincere thanks. If not, please do so today. Responding now will eliminate the need for us to continue to contact you about the CSLLEASTL.

If you need assistance while completing the questionnaire or would like a hardcopy survey, please call 1-877-253-2087 or send an e-mail to SLJASTL@norc.org.

Thank you in advance,

David Herda
Senior Survey Director, NORC at the University of Chicago



U. S. Department of Justice
Office of Justice Programs

Bureau of Justice Statistics

Washington, D.C. 20531

[Date]

[SUID]

(PNAME) (PTITLE) (PADDR)
(PCITY), (PSTATE) (PZIP)

Dear (PNAME),

The data collection for the Bureau of Justice Statistics' (BJS's) **Census of State and Local Law Enforcement Agencies Serving Tribal Lands (CSLLEASTL)** is coming to a close. We have not yet received a response from your agency. In the event that you did not receive the CSLLEASTL questionnaire, enclosed is a replacement copy. I respectfully request that you complete the questionnaire as soon as possible so that we may end data collection.

For your convenience, you can respond to the CSLLEASTL in one of several ways and the survey can be completed by any knowledgeable person at your agency.

1. Download and complete the electronic PDF version of the survey located at:
XXXXXXXXXXXXXXXXXXXXXXXXXXXX

Completed PDF surveys can be e-mailed to SLJASTL@norc.org or printed and faxed to: 1-866-315-7129. Please confirm that your agency's name and PIN ({PIN}) are on the first page of the survey.

2. Complete and return the enclosed questionnaire in the postage-paid envelope. Please retain a copy of your completed reply for your records.

We thank you in advance for your participation in this important national study. Although this survey is voluntary, we would appreciate if you complete the survey as soon as possible to make the results comprehensive, accurate and timely. Upon completion of the study, BJS will make the findings from the CSLLEASTL available on its website at <http://www.bjs.gov/>. If you have any questions, please e-mail Suzanne Strong, BJS project manager, at Suzanne.M.Strong@ojp.usdoj.gov or call (202) 616-3666.

Sincerely,

Jeri M. Mulrow, Acting Director
Enclosures

LAST CHANCE CORRESPONDENCE TEXT

Data collection for the Census of State and Local Law Enforcement Agencies Serving Tribal Lands (CSLLEASTL) is scheduled to end on XXX!

We have not yet received a response from your agency.

It is extremely important that we have empirical data to document the role that state and local law enforcement agencies have on tribal lands. Without your agency's data, we will not have a complete understanding of the relationship that these law enforcement agencies have with tribes and their presence on tribal lands. We have been in contact with your agency and hope you will participate in the effort. If you did not receive a questionnaire, or if it was misplaced, please contact NORC (acting as a data collection agent for the Bureau of Justice Statistics) toll-free at 1-877-253-2087 or by e-mail at SLJASTL@norc.org. We will also be happy to assist you with completing the questionnaire. Thank you for your help with this important survey!

**Census of State and Local Law Enforcement Agencies Serving Tribal Lands (CSLLEASTL)
Telephone Retrieval Script**

Hello, may I please speak with (RESPONDENT).

My name is (NAME) from NORC at the University of Chicago. You recently completed a questionnaire for the Census of State and Local Law Enforcement Agencies Serving Tribal Lands (CSLLEASTL) survey for the Survey of State and Local Justice Agencies Serving Tribal Lands program. We received your completed questionnaire and I want to thank you for your participation. I'm calling now to confirm that we have everything recorded correctly and completely for your agency. It is very important that we have complete data from all agencies to ensure an accurate representation of the work that publicly funded law enforcement agencies have on tribal lands. This should only take a few minutes of your time.

BEGIN READING QUESTION(s) THAT IS (ARE) MISSING INFORMATION OR HAVE INCONSISTENT RESPONSES.

«DATE»

«AH_SAL» «AH_FN» «AH_LN»«AH_COMMA» «AH_TITLE»
«ATTN» «A_SAL» «A_FN» «A_LN»
«AGENCY_NAME»
«AH_ADD»
«AH_ADD2»
«AH_CITY», «AH_STATE» «AH_ZIP_A»

Dear «AH_SAL» «AH_FN» «AH_LN»,

On behalf of the Bureau of Justice Statistics (BJS) and NORC at the University of Chicago, I would like to thank you for your participation in the 2015 Census of State and Local Law Enforcement Agencies Serving Tribal Lands. I truly appreciate your support and <<effort, the efforts of «DP_SAL» «DP_FN» «DP_LN»>> in completing the questionnaire, as it is vital to the success of this national collection.

This letter confirms that we have processed your survey and the data you provided are ready for inclusion in our analysis file. We anticipate that the report, *Census of State and Local Law Enforcement Agencies Serving Tribal Lands, 2015*, will be published in the fourth quarter of 2017. The report will be available on our website www.bjs.gov.

If you have questions or updates to the contact information for you or your agency, you may contact the NORC team at (877) 253-2087 or by email at SLJASTL@norc.org. You may also contact me, Suzanne Strong, at (202) 616-3666 or Suzanne.M.Strong@ojp.usdoj.gov.

Sincerely,

Suzanne M. Strong
Statistician and Project Manager, Census of State and Local Prosecutor Offices Serving Tribal Lands
Bureau of Justice Statistics



U.S. Department of Justice

Office of Justice Programs

Bureau of Justice Statistics

Washington, D.C. 20531

Dear <<FIRST_NAME>> <<LAST_NAME>>:

The U.S. Department of Justice, Bureau of Justice Statistics (BJS), is conducting a pilot test of the survey instrument for its *Census of State and Local Justice Agencies Serving Tribal Lands* (SLJASTL) and is asking your agency to participate. The goal of the SLJASTL is to identify the justice system attributes, policies, and practices of non-tribal law enforcement on tribal lands. The study will be most impactful if it is informed by persons, like you, who are directly involved in the provision of law enforcement services on tribal lands. NORC at the University of Chicago is the data collection agent for the SLJASTL. The National Sheriffs Association (NSA) and International Association of Chiefs of Police (IACP) are also assisting us with this important study.

Your participation in the pilot test is voluntary. However, without your input, we will not have a complete picture of the quality of the instrument and data collection procedures before the main study is launched. Consistent with its mission, BJS is authorized to collect these data and will use them solely for research and statistical purposes only as described in Title 42, U.S.C. §3735 and §3789g. We take confidentiality and human subject protection very seriously. Your cooperation in providing us this information will greatly assist this study. To participate in the pilot survey, please fill out the enclosed questionnaire in its entirety and return it to NORC, using the provided envelope. It should take about thirty minutes to fill out.

Upon receipt of your completed questionnaire, an NORC representative will contact you to arrange a time to discuss the survey. The debriefing should only take a few minutes of your time and we will use your feedback to revise the questionnaire and data collection procedures prior to the national data collection effort. In order to complete the pilot test in a timely manner, we ask that you complete the survey by April 20, 2015.

We hope that you will be able to help us with this review. If you need assistance with the questionnaire, please contact NORC toll-free at 1- 877-253-2087 or via e-mail at sljastl@norc.org. Also, please feel free to contact Andrew Tiedt, the BJS Project Manager, at 1-202-616-3892 or via e-mail at Andrew.Tiedt@usdoj.gov should you have any questions about the pre-test activities.

Sincerely,

A handwritten signature in black ink, appearing to read "W. Sabol".

William J. Sabol, Ph.D.
Director

Enclosure

**Census of State and Local Law Enforcement Agencies Serving Tribal Lands
Pilot Test
Feedback Script/Questionnaire**

Hi,

My name is _____ and I'm calling on behalf of the Bureau of Justice Statistics regarding the Census of State and Local Law Enforcement Agencies Serving Tribal Lands pilot. May I please speak to _____?

I'm calling regarding the Census of State and Local Law Enforcement Agencies Serving Tribal Lands pilot survey you recently completed for us. Thank you so much for completing the survey. Could we schedule a time to conduct a debriefing of the survey? It shouldn't take more than one hour.

If can do right away....make sure they have copy of completed survey in front of them.

Great, so let me walk you through the basic process of how the debriefing will work. We'll go through the survey questions, and for each I'll ask you a couple of questions about the clarity of the question, the response choices and your overall ease at providing the information. We will also talk about how long the survey took to complete and review your responses to the feedback questions on the survey. I have your survey responses in front of me. Do you have any questions before we start?

For each question, probe for:

Anything that was unclear or confusing in the wording or any terminology that needed to be better defined.

Any response options that were unclear, confusing, overlapping, or missing.

Any requested information that was not available and could not be reasonably provided. **If not able to provide:** What steps would be necessary to get the information?

S1. – Screener

Clarity?	
Response options?	
Ability to provide?	

S2.

Clarity?	
Response options?	
Ability to provide?	

S3.

Clarity?	
Response options?	
Ability to provide?	

Are the screener questions a comprehensive and accurate way to identify agencies that provide services on tribal lands? Is the terminology too restrictive or too general?

A1. – Agreements/Contracts/Types of Functions

Clarity?	
Response options?	
Ability to provide?	

A2.

Clarity?	
Response options?	
Ability to provide?	

A3.

Clarity?	
Response options?	
Ability to provide?	

A4.

Clarity?	
Response options?	
Ability to provide?	

A5.

Clarity?	
Response options?	
Ability to provide?	

A6.

Clarity?	
Response options?	
Ability to provide?	

A7.

Clarity?	
----------	--

Response options?	
Ability to provide?	

A8. – Information Sharing

Clarity?	
Response options?	
Ability to provide?	

A9.

Clarity?	
Response options?	
Ability to provide?	

A10.

Clarity?	
Response options?	
Ability to provide?	

A11.

Clarity?	
Response options?	
Ability to provide?	

A12.

Clarity?	
Response options?	

Ability to provide?	
---------------------	--

A13.

Clarity?	
Response options?	
Ability to provide?	

A14.

Clarity?	
Response options?	
Ability to provide?	

A15.

Clarity?	
Response options?	
Ability to provide?	

A16.

Clarity?	
Response options?	
Ability to provide?	

A17.

Clarity?	
Response options?	
Ability to provide?	

B1.

Clarity?	
Response options?	
Ability to provide?	

B2. - Staffing

Clarity?	
Response options?	
Ability to provide?	

B3.

Clarity?	
Response options?	
Ability to provide?	

B4.

Clarity?	
Response options?	
Ability to provide?	

B5.

Clarity?	
Response options?	
Ability to provide?	

B6. - Budgets

Clarity?	
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Response options?	
Ability to provide?	

B7.

Clarity?	
Response options?	
Ability to provide?	

B8.

Clarity?	
Response options?	
Ability to provide?	

B9.

Clarity?	
Response options?	
Ability to provide?	

B10.

Clarity?	
Response options?	
Ability to provide?	

B11.

Clarity?	
Response options?	

Ability to provide?	
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B12. - Training

Clarity?	
Response options?	
Ability to provide?	

B13.

Clarity?	
Response options?	
Ability to provide?	

B14.

Clarity?	
Response options?	
Ability to provide?	

B15.

Clarity?	
Response options?	
Ability to provide?	

B16.

Clarity?	
Response options?	
Ability to provide?	

B17.

Clarity?	
Response options?	
Ability to provide?	

B18.

Clarity?	
Response options?	
Ability to provide?	

B19.

Clarity?	
Response options?	
Ability to provide?	

B20.

Clarity?	
Response options?	
Ability to provide?	

B21.

Clarity?	
Response options?	
Ability to provide?	

C1. – Number and types of cases; case dispositions

Clarity?	
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Response options?	
Ability to provide?	

If the information is estimates: What level of effort would be needed to provide actual values in this chart?

C2.

Clarity?	
Response options?	
Ability to provide?	

C3.

Clarity?	
Response options?	
Ability to provide?	

General Questions:

Was it difficult to complete the survey?

Were additional definitions needed?

If the agency works with more than 1 tribe—Was it clear that the questions were asking about services provided to any tribe and not for all tribes with which you have agreements?

What systems/records did you use to complete the survey?

About how long did it take you to complete the survey?

Were you able to complete the survey all at once or did it require multiple sessions?

Was the level of effort to complete the survey appropriate for the questions the survey asked?

Were any of these questions not applicable to your agency? Which ones?

In your opinion, would it be better to provide a due date for the survey or should we ask for it to be returned as soon as possible?

In your opinion, what mode of communication would be most effective in reminding you to complete the survey: telephone calls, e-mails, faxes or mailings?

Let's review your responses to the feedback questions on the survey. (FOLLOW UP AS NEEDED).