UPDATING THE FEDERAL POST CARD APPLICATION (FPCA) AND THE FEDERAL WRITE-IN ABSENTEE BALLOT (FWAB): FINDINGS AND RECOMMENDATIONS FROM STAKEHOLDER RESEARCH AND USABILITY TESTING

Prepared for The Council of State Governments (CSG)

December 2016

Illustration of Changes to the FPCA and FWAB

The goal of this research effort is to ensure that Federal Post Card Application (FPCA) and the Federal Write-In Absentee Ballot (FWAB) are as easy and effective as possible for both voters and election administrators to use. The FPCA allows eligible voters covered under the Uniformed and Overseas Citizens Absentee Voting Act (UOCAVA) to apply to register to vote, to request an absentee ballot and to update their contact information with their local election office, and it is often the primary method of communication between UOCAVA voters and their election officials. The FWAB is a write-in absentee ballot that can be used as a backup by UOCAVA voters who have not received their requested state ballot in time to vote by the election deadline. Both forms are produced as a paper form for distribution, are available online as a PDF and can be completed via an online assistant on the Federal Voting Assistance Program (FVAP) website. FVAP is now conducting a redesign effort in preparation for the 2018 election cycle. The Council of State Governments (CSG) commissioned Fors Marsh Group (FMG) to conduct a multistage usability effort to inform this redesign.

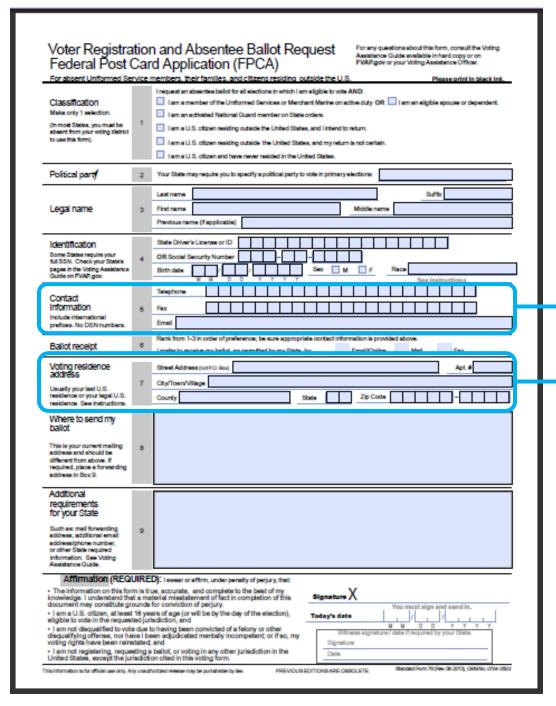
The FMG Team gathered background information about the existing forms, created several rounds of prototype forms and conducted usability testing to make recommendations and iterative improvements on the design of the forms. This work was done in close collaboration with personnel from CSG and FVAP, and the final prototype forms incorporated contributions from many policymakers, stakeholders and research participants. A five-step process was used to evaluate the current FPCA and FWAB forms, to create new prototypes and to continue soliciting feedback from FVAP and CSG personnel, state and local election officials, military voting officers and current or potential UOCAVA voters. These steps were (1) to gather information from stakeholders; (2) to create and test prototype forms; (3) to gather feedback from FVAP and stakeholders; (4) to revise and test prototype forms; and (5) to conduct final testing and editing.

This research effort resulted in final prototype versions of the FPCA and FWAB forms. Prototype forms were created with the goals of (1) addressing existing issues; (2) improving the overall usability of the forms; and (3) avoiding the introduction of new sources of error or confusion. Initial stakeholder interviews found that there were several common issues with the current versions of

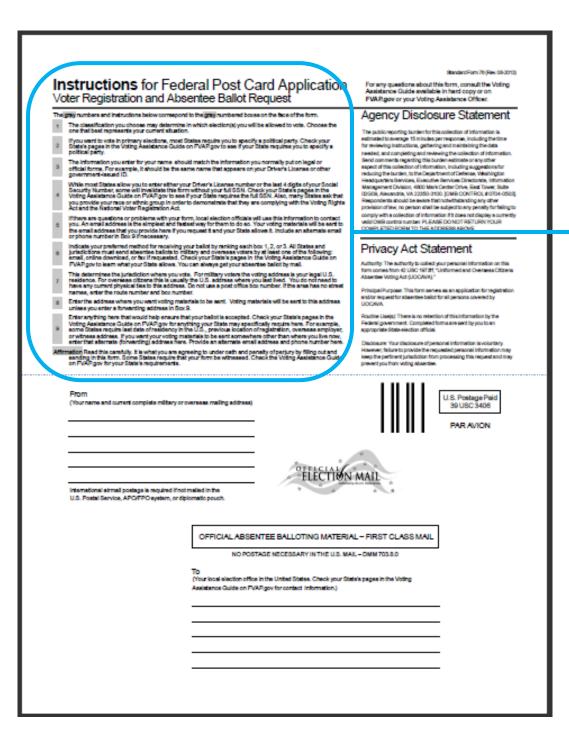
the FPCA and FWAB forms. These issues prevented voters from successfully using the forms to register to vote, to request an absentee ballot and to submit a backup ballot if they did not receive their absentee ballot in time. The first versions of prototypes for the FPCA and FWAB forms improved upon these issues, and later versions of the prototypes addressed FVAP's concerns and usability issues that were uncovered during the three rounds of usability testing. This document gives a visual summary of changes that were made during each stage of the research process.

After completion of the usability testing process, FVAP personnel reworked the FPCA and FWAB forms to submit them for public comment and then to the Office of Management and Budget (OMB) for approval. The FVAP versions are included in this document. They are largely consistent with the prototype versions developed under this research effort, although minor changes were made. It is expected that further modifications to the forms will occur as they move through the process. The research team recommends that user testing be conducted on any future iterations of the FPCA and FWAB to ensure that any changes that are made are conducive to voters' ability to successfully navigate the voting process.

Original FPCA



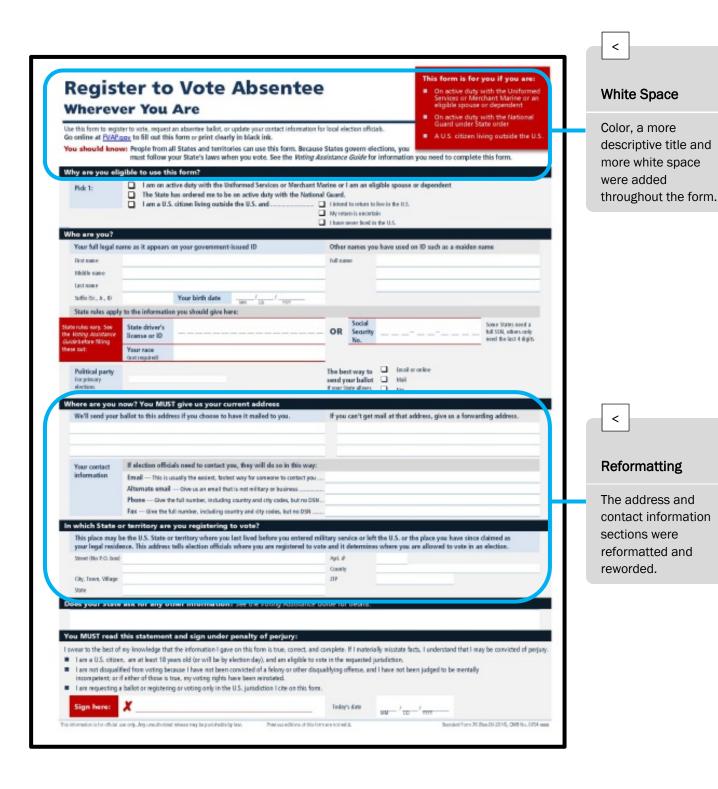
< Contact information Contact information was the most important part of the form for election < Address Voters often failed to put the correct registration address or fill in their full current address.



Directions

Instructions were dense and confusing.

Prototype FPCA Version 1, Based on Stakeholder Feedback

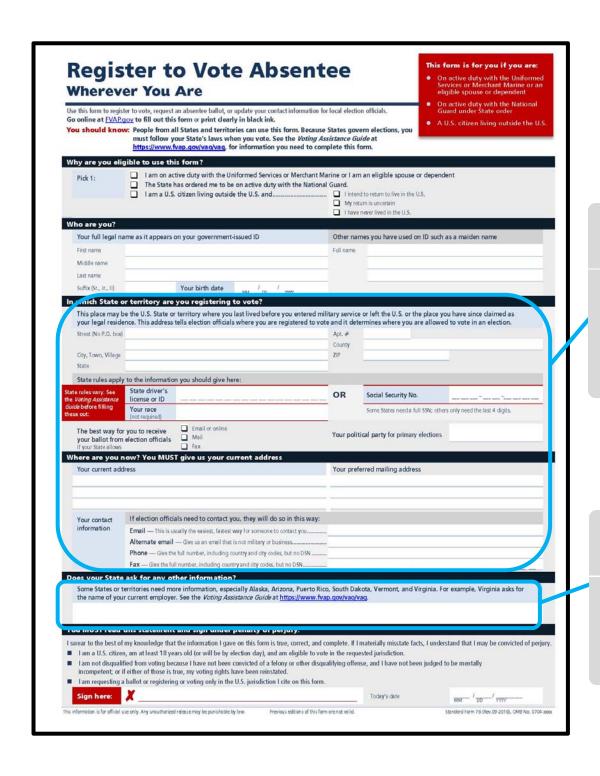


Agency Disclosure Statement The public reporting burden for this collection of information is estimated to average 15 minutes per response, including It's easy to vote while you're outside of the U.S. time to review instructions, gather and maintain the data needed, and complete and review the collection of You may use this form to register to vote, request an absentee ballot, or update your contact information for information. To be valid, this document must display a current OMB control number. [OMB Control #0704-cood. If it does not, you will not be subject to any penalty if you do not Follow your State's instructions for voting. comply with its collection of information. Send any comments State laws vary about whether they accept voting forms online or by about the estimate, any aspect of collecting this information, mail. To learn about your State's rules, see the Voting Assistance Guide. It has everything you need to know about absentee voting in all or ways to reduce burden to: Department of Defense, Washington Headquarters Services, 55 States, territories, and the District of Columbia. Either go to Executive Services Directorate P/AP.gov or ask your Voting Assistance Officer for a copy. Information Management Division 4800 Mark Center Dr., East Tower, Suite 02G09 If you fill out the form at PVAP.gov, the online assistant automatically Alexandria, VA 22350-3100. filters your State's requirements. To find out where to send this form, go to $\underline{\text{P/AP.gov}}.$ Do Fill out your form carefully. Privacy Act Statement Either fill it out online or print clearly in black ink. Authority: 42 USC 1973ff, Uniformed and Overseas Citizens Principal purpose: As an application to register to vote or to 3. Be sure to sign it! request an absentee ballot for anyone covered by the Uniformed and Overseas Citizens Absentee Voting Act. Routine uses: The Federal government does not keep this information. You send your completed forms to an Send your form to your local election office. Disclosure: You voluntarily disclosure personal information. But if you do not provide the requested personal information, you the proper address. the pertinent jurisdiction may not be able to process this request and you may not be able to vote absentee. Fill in your name and full current mailing address Informational sirmail postage is required if not mailed in the U.S. Postal Service, APC/FPC system, or diplomatic peuch OFFICIAL ABSENTEE BALLOTING MATERIAL - FIRST CLASS MAIL NO POSTAGE NECESSARY IN THE U.S. MAIL - DMM 703.8.0 All in the address of your local election office in the U.S. To find it, go to your State's pages in the Yorking Assistance diside on PVAP.gov.

Simplified Instructions

The instructions were simplified and visual cues were added.

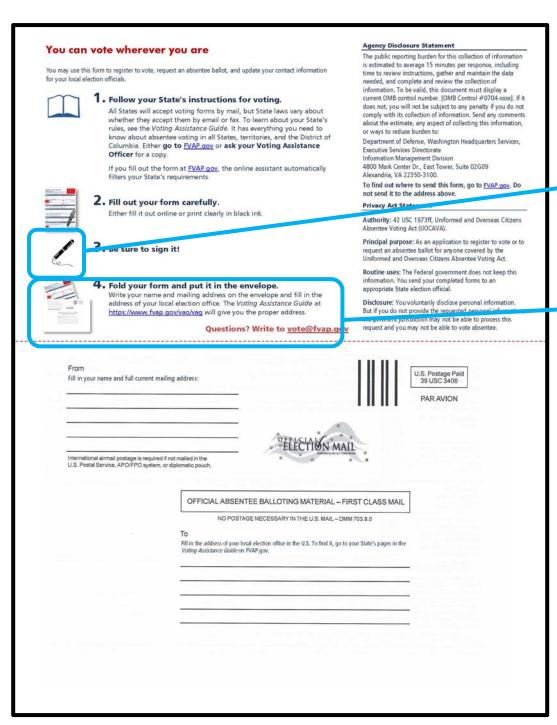
Prototype FPCA Version 2, Based on Round 1 Testing



Data Elements Data elements were reordered to allow voters to better distinguish between registration address and current residence. State-specific Information State-specific information and a link to the Voting Assistance Guide were added.

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Signature

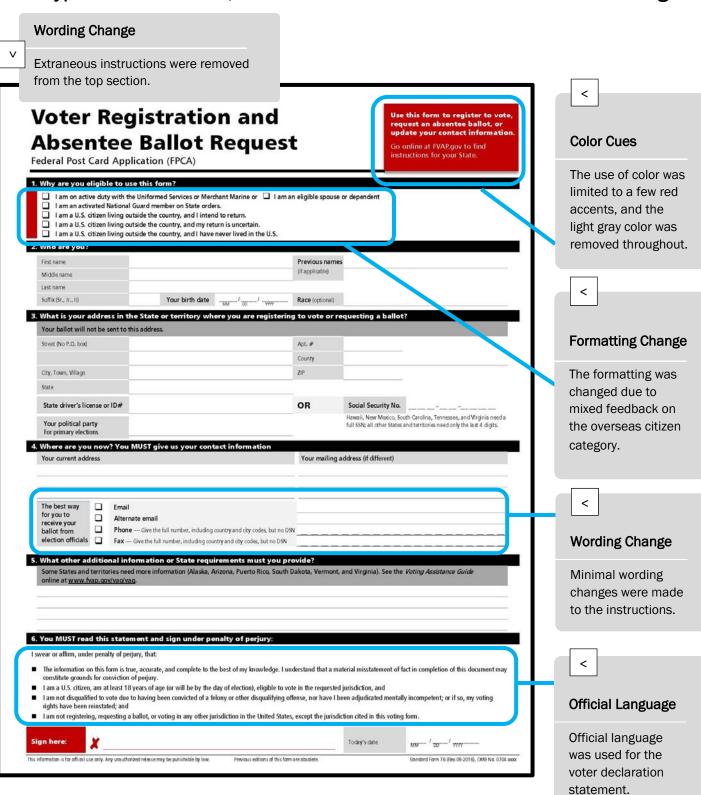
The "signature" icon was changed to a black pen to be consistent with the written instructions.

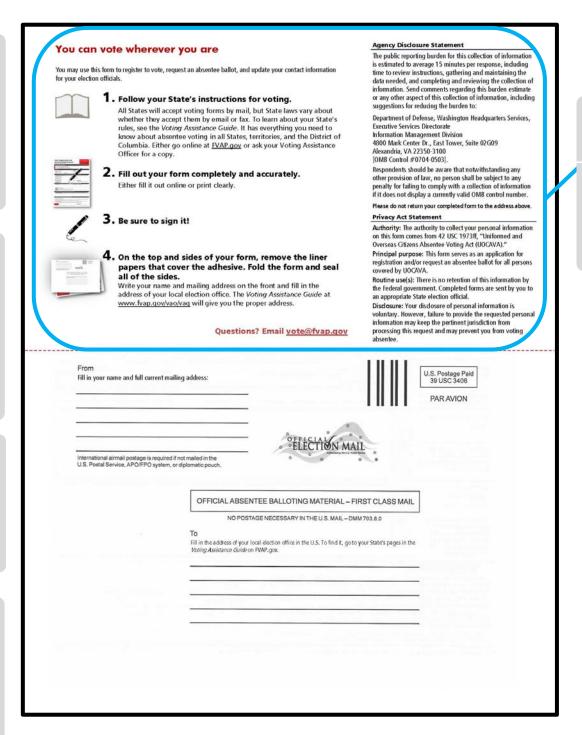
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Customized Instructions

Customized instructions for the pre-printed paper format were added. Other formats will require slight modifications to the instructions.

Prototype FPCA Version 3, Based on FVAP Feedback After Round 1 Testing



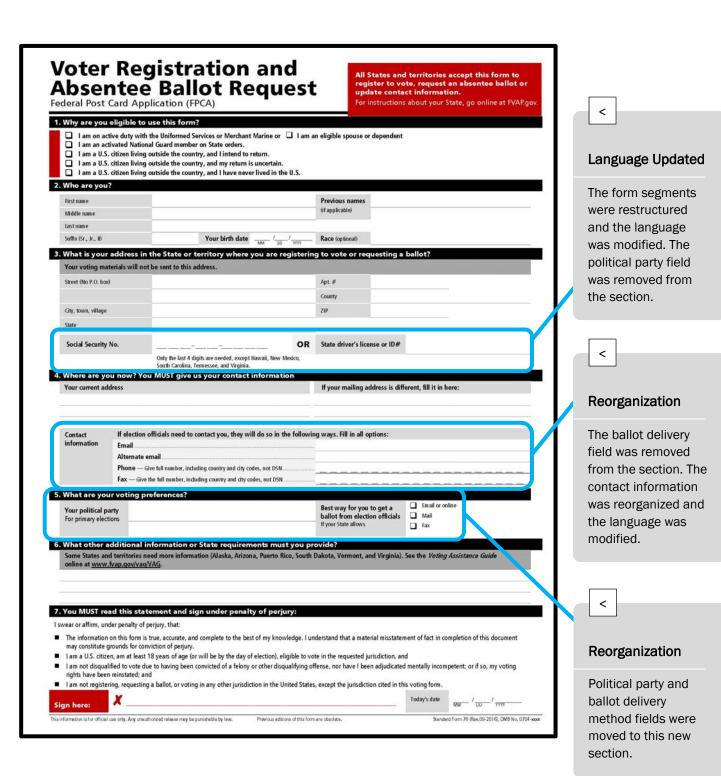


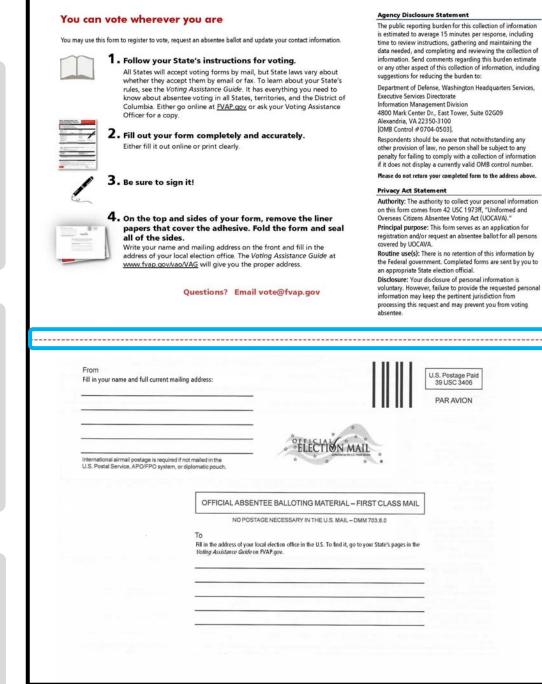
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Wording Changes

Minimal wording changes were made to the instructions.

Prototype FPCA Version 4, Based on Round 2 Testing





Folding Line

The fold line was moved to be precisely in the middle of the page.

Prototype FPCA Version 5, Based on Round 3 Testing

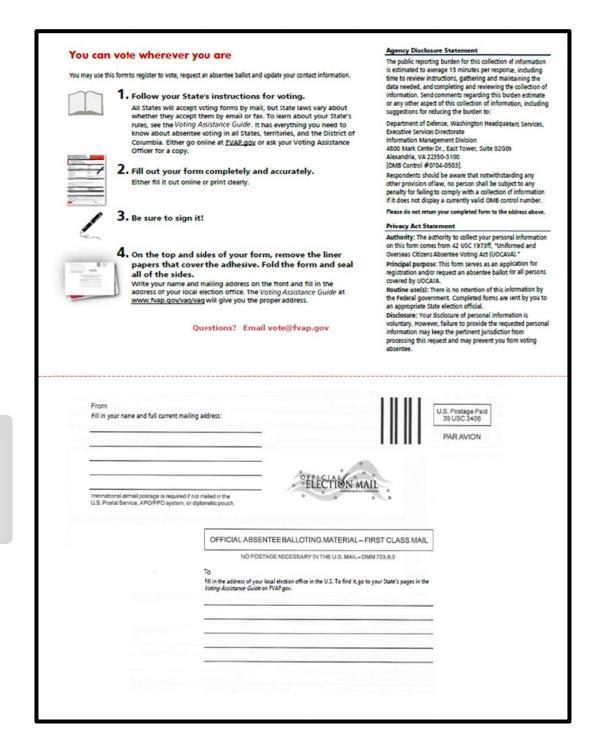
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	igible to use this fo		D			
am on activ	e duty with the Uniforme ated National Guard men	ed Services or Merchant Marine or mber on State orders.	☐ I am an eligib	le spouse or dependent		
		country, and I intend to return. country, and my return is uncertain				
		country, and I have never lived in t				
2. Who are you?						
First name			Previ	ous names		
Middle name			(if app	licable)		
Last name						
Suffix (Sr., Jr., 10)		Your birth date	Race	(optional)		
. What is your a	ddress in the State o	or territory where you are r	registering to v	ote or requesting a	ballot?	
Your voting mater	rials will not be sent to th	his address.				
Street (No P.O. box)			Apt. #			
			Count	y		
City, town, village			ZP			
State						-
No. of the last state of			220			
Social Security No			OR State	driver's license or ID#		
		t 4 digits are needed, except Hawaii, New ina, Tennessee, and Virginia.	Mexico,			
Contact	If election officials need	to contact you, they will do so in	the following ways	. Fill in all options:		
information	Email					
	Alternate email	including country and city codes, not DSN				
		, including country and city codes, not DSN				
What are your	voting preferences?					
Your political part	1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1		Best	way for you to get a	☐ Email or o	nline
			ballo	t from election officials	☐ M-3	
For primary election			n you	State allows	☐ Fax	
TO SHARE THE RESIDENCE OF THE PARTY OF THE P	ditional information		oc you provide			
For primary election			Rico, South Dakota,	Vermont, and Virginia).	See the Voting	Assistance Guide
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For primary election	arritarias acad mage info	ormania, Arizona, Puerto				
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For primary election 5. What other add Some States and a online at xxxxxx.fx	ap gov/vac/vag	d sign under penalty of per				
For primary election 5. What other add Some States and to online at xxxxx.fx 7. You MUST read	ap gov/vac/vag					
For primary election What other ad Some States and sonlin at www.fy You MUST read swear or affirm, unde The information or	this statement and penalty of perjury, that: this form is true, accurate,	d sign under penalty of perj	jury:	d that a material misstater	ment of fact in o	ompletion of this document
For primary election Some States and some states are some some states and some states are som	this statement and repeated this statement and repeated of perjury, that: this form is true, accurate, unds for conviction of perjury.	d sign under penalty of perj	tury: wledge. I understan			ompletion of this document
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For primary election What other ad Some States and sonlin at www.fy You MUST read swear or affirm, unde The information or may constitute gro I am a U.S. citizen, I am not disqualific right have been n	Litis statement and perpendicular penalty of perjury, that: I this form is true, accurate, unds for conviction of perjury am at least 18 years of agreed to vote due to having be instated; and	d sign under penalty of perj e, and complete to the best of my kno ury. ge (or will be by the day of election), e	whedge. I understan eligible to vote in the qualifying offense, n	requested jurisdiction, ar or have I been adjudicated	d d mentally incon	ompletion of this document spetent; or if so, my voting

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Links

changed.

The VAG link was



Prototype FPCA Version 6, Based on FVAP Feedback

deral Post Card Appl	Ballot Request		and update of See your State	instructions at FVAP.gov.	
Who are you?					
	Uniformed Services or Merchant Marine or 📮 I am an e Guard member on State orders.	igible spou	se or dependent		
☐ I am a U.S. citizen living or ☐ I am a U.S. citizen living or	utside the country, and I intend to return. utside the country, and my return is uncertain. utside the country, and I have never lived in the U.S.				
F st name		Previou	is names		
Middle name		(if applica	able)		
ast name					
iuffix (Sr., Jr., II)		Your bi	irth date	MM / DO / WYY	
Social Security No.	OR	State d	river's license or ID	#	
	Only the last 4 digits are needed, except Hawaii, New Mexico, South Carolina, Tennessee, and Virginia.				
Vhat is your address in t	he State or territory where you are registering	to vote	or requesting a	a ballot?	
our voting materials will not b	e sent to this address.				
Street (No P.O. box)		Apt. #			
		County			
City, town, village		ZIP			
State Where are you now? You Your current address	MUST give us your CURRENT contact informat		ailing address is dif	fferent, fill it in here:	
Where are you now? You	Email	If your ma	ailing address is dif	fferent, fill it in here:	
Where are you now? You Your current address Contact information so election officials can reach you if there is a problem with your request.	Email	If your ma	ailing address is dif	fferent, fill it in here:	
Where are you now? You Your current address Contact information so election officials can reach you if there is a problem with your request. What are your voting pre-	Email	If your ma		fferent, fill it in here:	
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Where are you now? You Your current address Contact information so election officials can reach you if there is a problem with your request. Whatare your voting pre How do you want to receive your ballot from your election office?	Email	Your poprimary	olitical party for	fferent, fill it in here:	
Where are you now? You Your current address Contact information so election officials can reach you if there is a problem with your request. What are your voting pre- How do you want to receive your ballot from your election office? What other additional in	Email	Your poprimary	olitical party for y elections		
Where are you now? You Your current address Contact information so election officials can reach you if there is a problem with your request. What are your voting pre- How do you want to receive your ballot from your election office? What other additional in These States and territories nee online at www.fvap.gov/vao/va	Email	Your poprimary	olitical party for y elections		
Where are you now? You Your current address Contact information so election officials can reach you if there is a problem with your request. What are your voting pre How do you want to receive your ballot from your election office? What other additional int These States and territories nee online at www.fvap.gov/vao/va You MUST read this state wear or affirm, under penalty of p	Email	Your poprimary vide2 akota, Vern	political party for y elections mont, and Virginia)	. See the Voting Assistance Guid	
Where are you now? You Your current address Contact information so election officials can reach you if there is a problem with your request. What are your voting pre How do you want to receive your ballot from your election office? What other additional in These States and territories nee online at www.fvap.gov/vao/va You MUST read this state wear or affirm, under penalty of p The information on this form is may constitute grounds for com I am a U.S. citizen, am at least I I am not disqualified to vote du voting rights have been reinstate	Email	Your poprimary vide? akota, Vern derstand the	political party for y elections mont, and Virginia) at a material misstat quested jurisdiction, lave I been adjudicat	tement of fact in completion of this and ted mentally incompetent; or if so, if	docur

< **Sections Combined** Sections 1 and 2 were combined into a single introductory section.

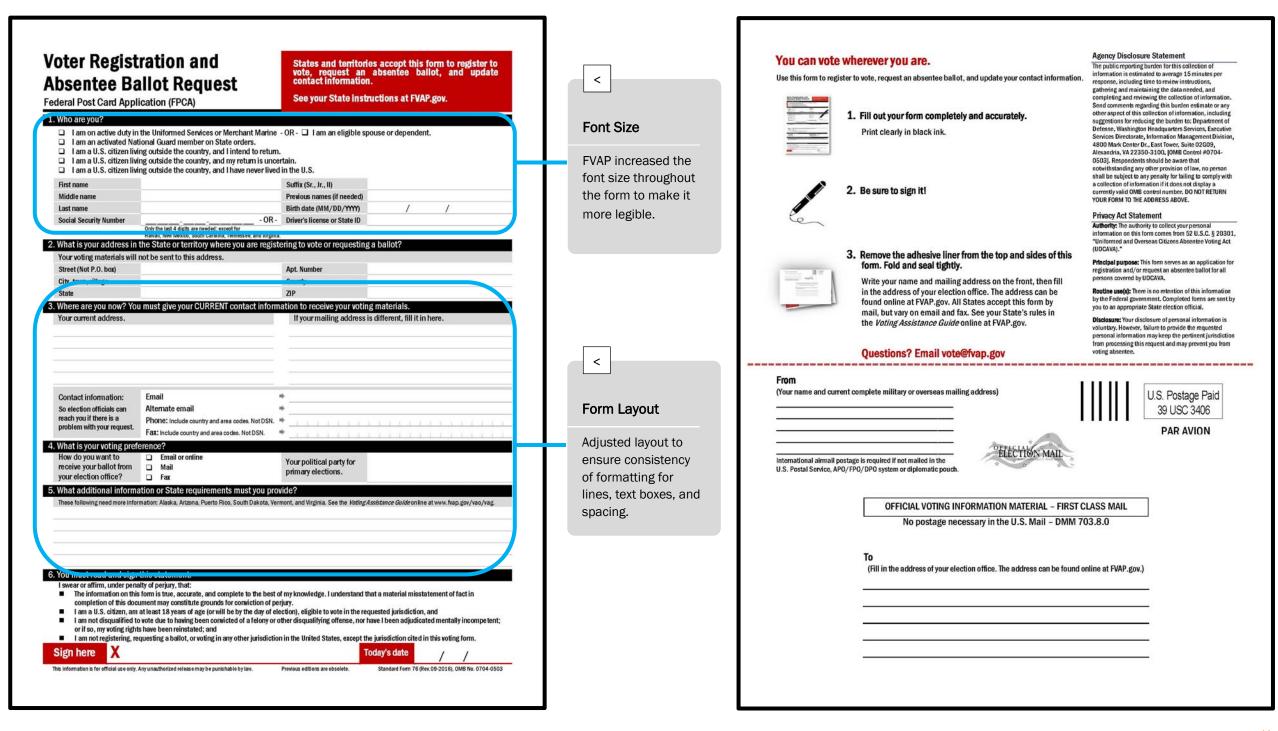
Agency Disclosure Statement You can vote wherever you are The public reporting burden for this collection of information is estimated to average 15 minutes per response, including Use this form to register to vote, request an absentee ballot and update your contact information. is estimated to average is immuse per response, including time to review instructions, gathering and maintaining the data needed, and completing and reviewing the collection of information. Send comments regarding this burden estimate or any other aspect of this collection of information, including uggestions for reducing the burden to: Print clearly. epartment of Defense, Washington Headquarters Services, formation Management Division 800 Mark Center Dr., East Tower, Suite 02G09 lexandria, VA 22350-3100 spondents should be aware that notwithstanding any ther provision of law, no person shall be subject to any enalty for failing to comply with a collection of information it does not display a currently valid OMB control number. ase do not return your completed form to the address above rivacy Act Statement 3. Remove the adhesive liner from the top and sides of uthority: The authority to collect your personal information n this form comes from 42 USC 1973ff, "Uniformed and this form. Fold and seal tightly. Write your name and mailing address on the front, then fill in the address of your election office. The address can be found online at verseas Citizens Absentee Voting Act (UOCAVA)."
rincipal purpose: This form serves as an application for FVAP.gov. All States accept this form by mail, but vary on email and fax. See your State's rules in the *Voting Assistance Guide* online at gistration and/or request an absentee ballot for all persons overed by UOCAVA. FVAP.gov. outine use(s): There is no retention of this information by Questions? Email vote@fvap.gov e Federal government. Completed forms are sent by you to n appropriate State election official. Disclosure: Your disclosure of personal information is voluntary. However, failure to provide the requested personal information may keep the pertinent jurisdiction from processing this request and may prevent you from voting Fill in your name and full current mailing address: International airmail postage is required if not mailed in the U.S. Postal Service, APO/FPO/DPO system, or diplomatic pouch. OFFICIAL ABSENTEE BALLOTING MATERIAL - FIRST CLASS MAIL NO POSTAGE NECESSARY IN THE U.S. MAIL - DMM 703.6.0 Fill in the address of your election office. The address can be found online at FVAP.gov.

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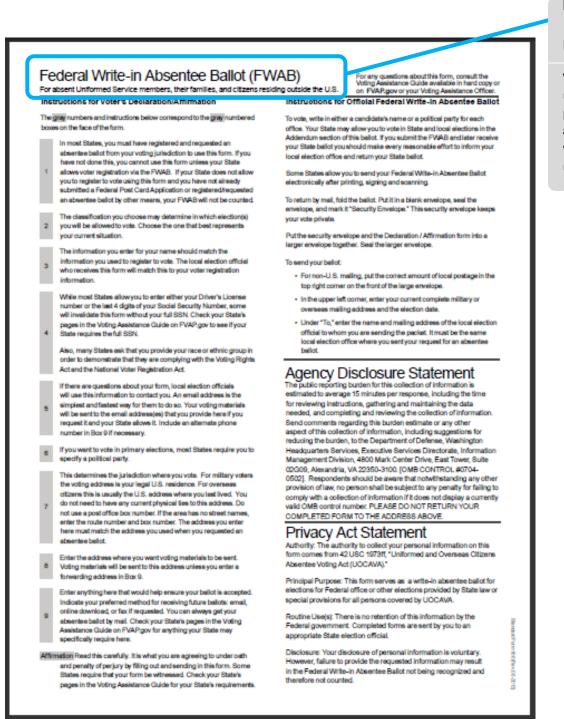
Wording Changes

Wording and ordering changes were made to the instructions.

Prototype FPCA Created by FVAP and Submitted for Public Comment



Original FWAB



Eligibility

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Voters were often unsure about the purpose of the FWAB and whether they were eligible to use it.

Voter's Declaration/Affirmation or on FVAP.gov or your Voting Assistance Federal Write-in Absentee Ballot (FWAB) Qualification & Have you already registered and requested an absentee ballot? Yes No If you answer No, you can do this vis the Federal Post Card Application, or in a few States, by marking the box below. Check your States pages in the Voting Assistance Guide on FVAP gov to see if your State allows registration via this form. I also want to register to vote and/or request an absentee ballot for all elections in which I am eligible to vote. I am a member of the Uniformed Services or Merchant Marine on active duty OR LL I am an eliable apouse or dependen I am an activated National Guard member on State orders. Classification 2 I am a U.S. citizen residing outside the United States, and I intend to return. I am a U.S. citizen residing outside the United States, and my return is not certain I am a U.S. citizen and have never resided in the United States. Suffix Legal name Previous name (Fapplics State Driver's License or I.D. Identification Some States require your full SSN. Check your State's page Birth date / / / / Sex M F In the Voting Assistance Guide on FVAP.gov. Contact Information Include International pr No DGN numbers. Alternate Email Political party 8 Your State may require you to specify a political party to vote in primary elections: Voting residence address Street Address (not P.O. Bo Apt. # City/Town/Village Usually your last U.S. reside or your legal U.S. residence. State Zip Code County Where to send my voting materials This is your current mailing address and should be different from above. Frequired, place a forwarding address in Box 9. Additional requirements for your State Such as: future ballot receipt preference, mail forwarding address, additional phone, or other State required information. See your State's pages in the Voting Assistance Guide on FVAP.gov. Affirmation (REQUIRED): I swear or affirm, under penalty of perjury, that The information on this form is true, accurate, and complete to the best of my knowledge.

I understand that a material misstatement of fact in completion of this document may constitute I am a U.S. citizen, at least 18 years of age (or will be by the day of the election), eligible to vote in the requested jurisdiction, and I am not disqualified to vote due to having been convicted of a felony or other disqualifying offense, nor have I been adjudicated mentally incompetent; or if so, my voting rights have been reinstated, an I am not registering, requesting a ballot, or voting in any other jurisdiction in the United States, except the jurisdiction cited in this voting form. In voting, I have marked and sealed this ballot in private and have not allowed any person to observe the marking of this ballot, except those authorized to assist voters under State and Federal law.

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Eligibility and Registration

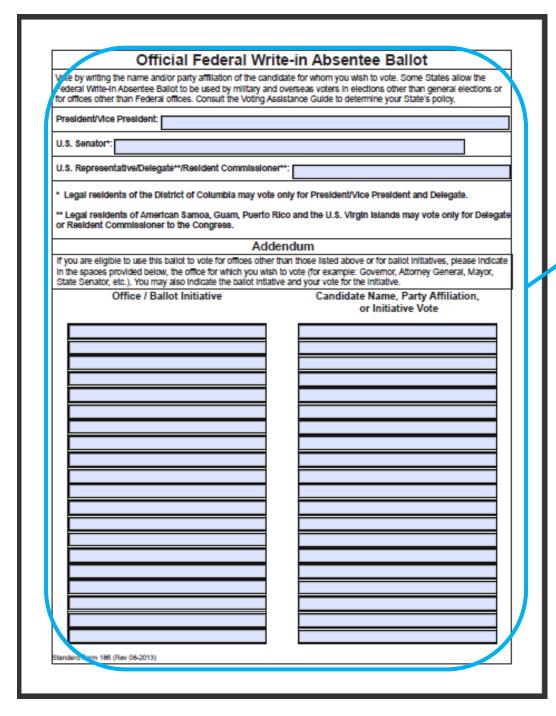
Election officials indicated that they were unsure whether their voters understood this section.



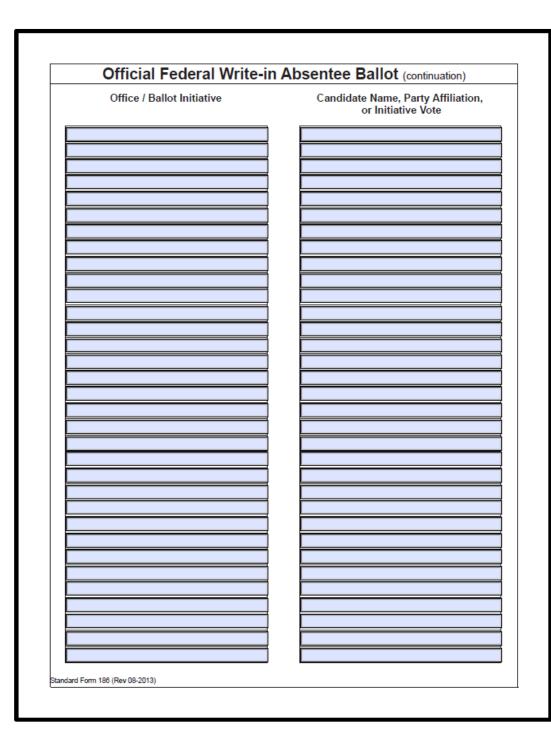
Contact Information

Having each voter's up-to-date contact information is crucial.

Original FWAB



< **Ballot Confusion** Voters often struggled with what to write on the blank ballot.

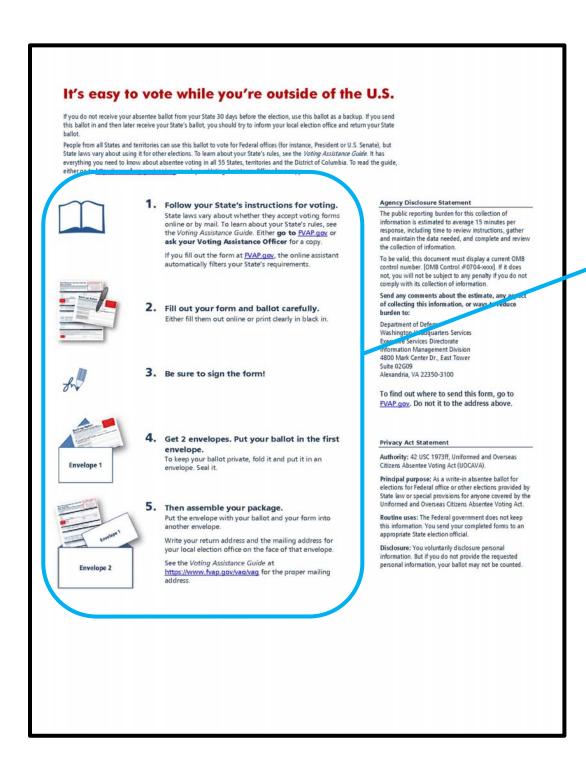


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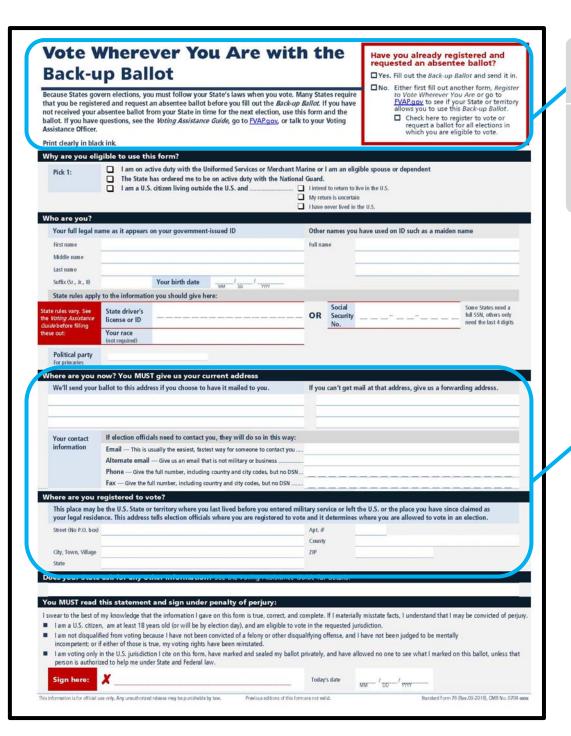
Formatting

The printed version of this form differs slightly from this PDF version—it includes a built-in security envelope for voters to enclose their ballot.

Prototype FWAB Version 1, Based on Stakeholder Feedback



Visual Cues The instructions were simplified and visual cues were added.



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Descriptive Title

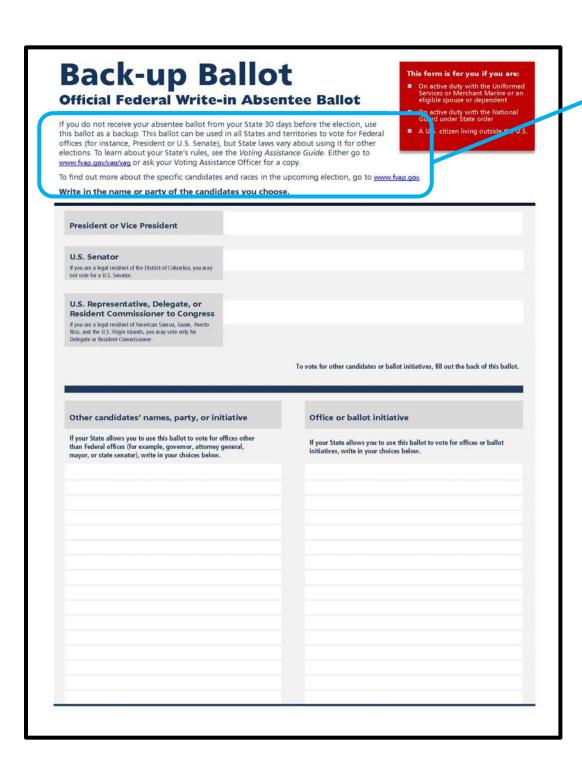
Color, a more descriptive title and more white space were added throughout the form.

<

Reformatted

The address and contact information sections were reformatted and reworded.

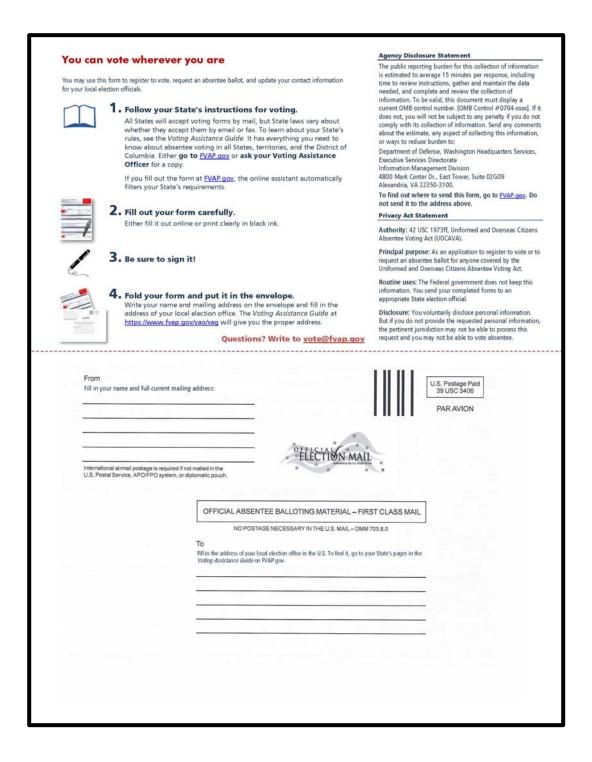
Prototype FWAB Version 1, Based on Stakeholder Feedback



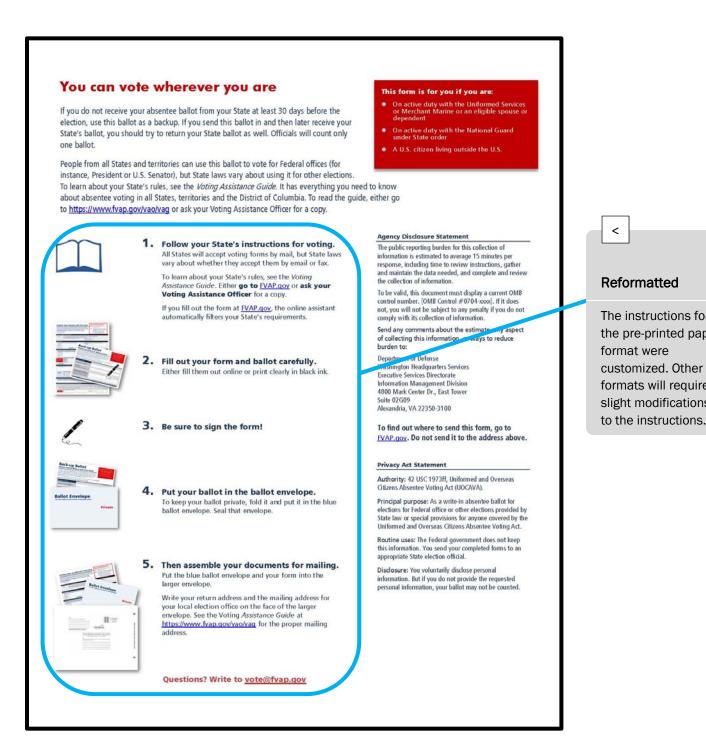


Additional Explanation

An explanation about the purpose of the backup ballot and additional instructions for completing it were added.

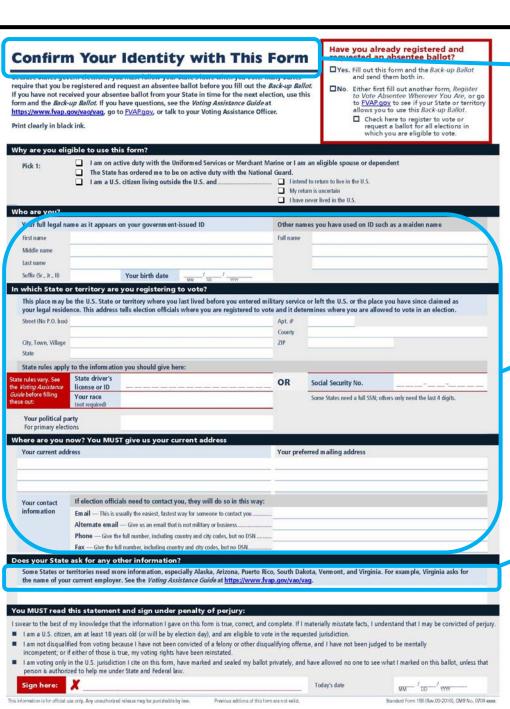


Prototype FWAB Version 2, Based on Round 1 Testing



The instructions for the pre-printed paper formats will require slight modifications

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< Meaningful Title The title was changed to reflect the purpose of the form. Reformatted These sections were restructured so that the address box does not follow the ballot-request-mode question. <

Additional

Information

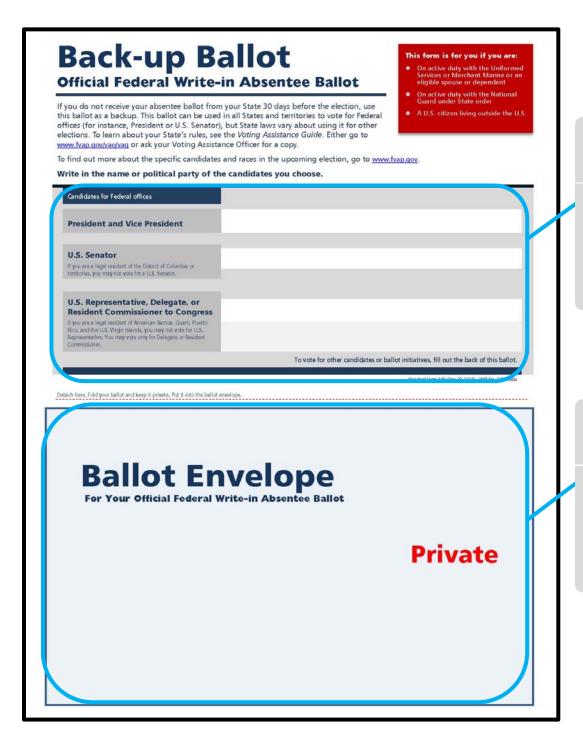
Language was added

to look at the Voting

Assistance Guide.

to prompt voters from specific sates

Prototype FWAB Version 2, Based on Round 1 Testing

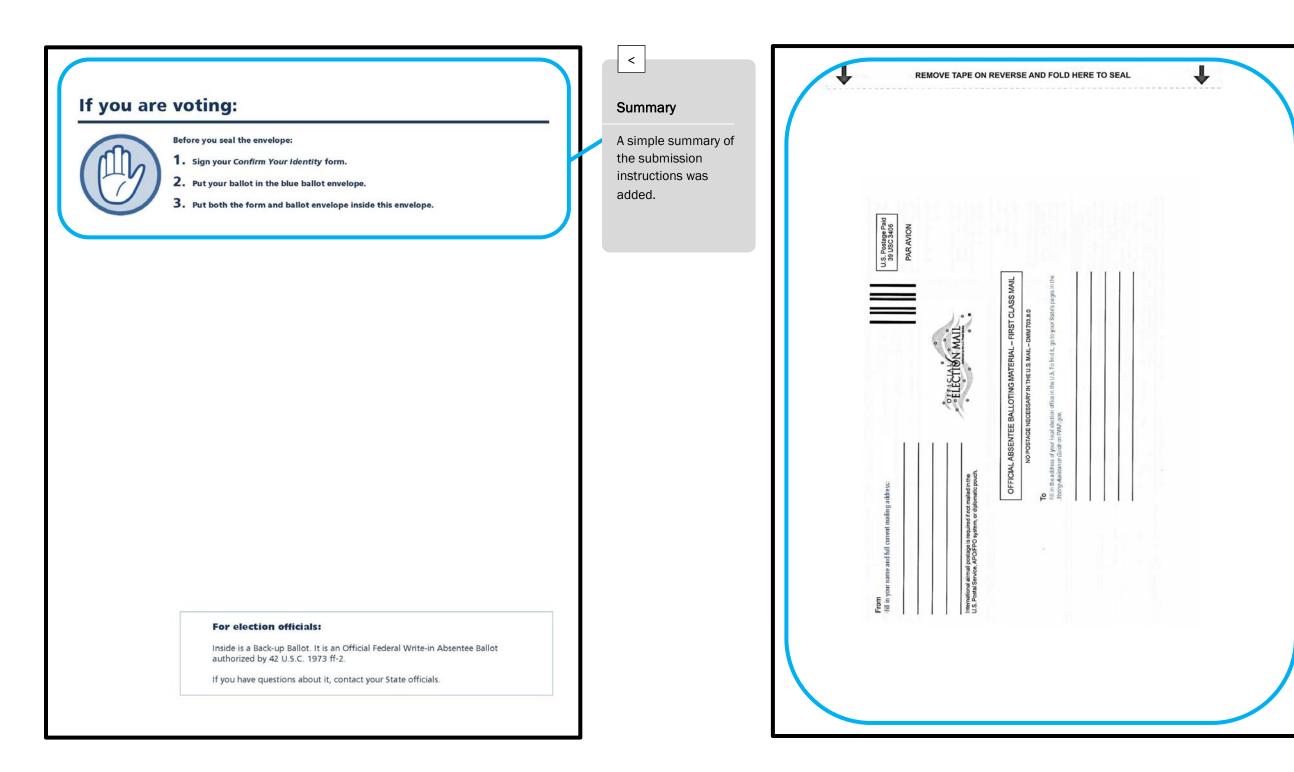






< **Clear Instructions** The instructions were clarified and the columns were reformatted to make it more obvious that they are connected.

Prototype FWAB Version 2, Based on Round 1 Testing

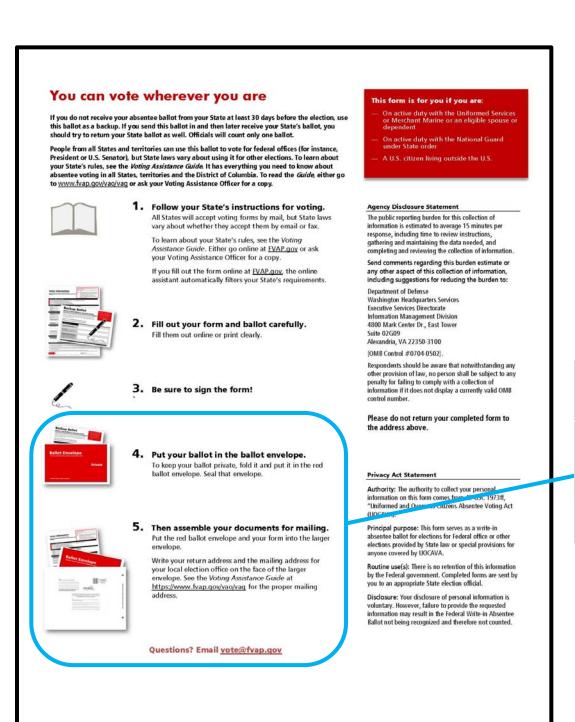


Large Envelope

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A large envelope was included to submit the form and the ballot to the election office.

Prototype FWAB Version 3, Based on FVAP Feedback After Round 1 Testing



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Color Cues

instructions.

Color was added to

the ballot envelope

to clarify assembly

Have you already registered and requested an ☐Yes. Fill out this form and the Backup Ballot and send them **Voter Information** □No. The following states require you to register and request an absentee ballot before filling out the Backup Ballot: Al, AS, AR, CT, FL, GU, HI, ID, IL, IN, IA, KS, LA, MI, NH, NJ, NM, NY, PA, PR, RI, TX, VT, WV, WY. Federal Write-in Absentee Ballot (FWAB) If your State does not allow you to use this Voter Information form (FWAB) this way, first go online to FVAP.gov to fill out your Voter Registration and Abser ☐ I am on active duty with the Uniformed Services or Merchant Marine or ☐ I am an eligible spouse or dependent ☐ I am an activated National Guard member on State orders. ☐ I am a U.S. citizen living outside the country, and I intend to return I am a U.S. citizen living outside the country, and my return is uncertain I am a U.S. citizen living outside the country, and I have never lived in the U.S. Middle name last name Your birth date Suffix (Sr., Jr., II) Your ballot will not be sent to this address Street (No P.O. hox) Apt.# City, Town, Village Social Security Hawaii, New Mexico, South Carolina, Tennessee, and Virginia need a full SSN; all other States and territories need only the last 4 digits. Your political party I. Where are you now? You MUST give us your contact information Your current address Your mailing address (if different) Contact information Email Alternate email Phone — Give full number, including country and city codes, not DSN $\textbf{Fax} \longrightarrow \textbf{Give the full number, including country and city codes, not DSN}$ 6. You MUST read this statement and sign under penalty of perjury: I swear or affirm, under penalty of perjury, that: ■ The information on this form is true, accurate, and complete to the best of my knowledge. I understand that a material misstatement of fact in completion of this document may ■ I am a U.S. citizen, am at least 18 years of age (or will be by the day of election), eligible to vote in the requested jurisdiction, and I am not disqualified to vote due to having been convicted of a felony or other disqualifying offense, nor have I been adjudicated mentally incompetent; or if so, my voting I am not registering, requesting a ballot, or voting in any other jurisdiction in the United States, except the jurisdiction cited in this voting form. ■ In voting, I have marked and sealed my ballot in private and I have not allowed any person to observe the marking of this ballot, except those authorized to assist voters under information is for official use only. Any unauthorized release may be punishable by law. Previous editions of this form are obsolete. Standard Form 186 (Rev. 09-2016), OMB No. 0704-900 Simplify Instructions

<

Extraneous instructions were removed and a simpler title was added. The use of color was limited to a few red accents, and the light gray color was removed throughout.



Eligibility

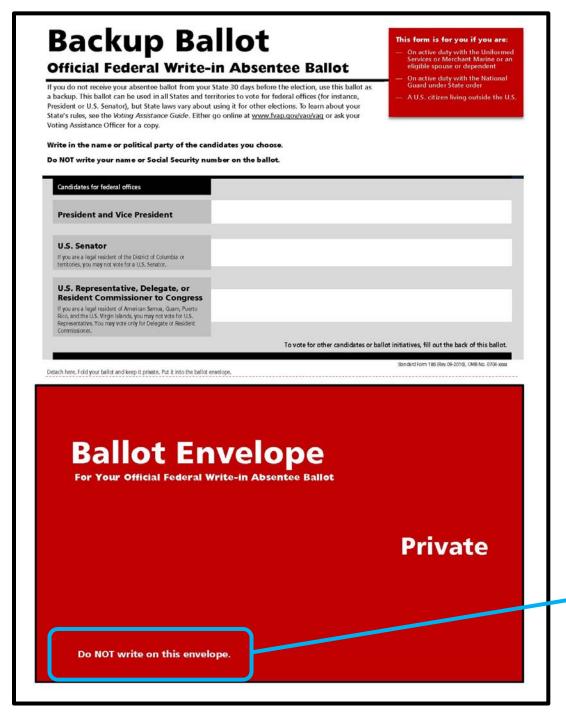
The format was changed due to mixed feedback on the overseas citizen category.

<

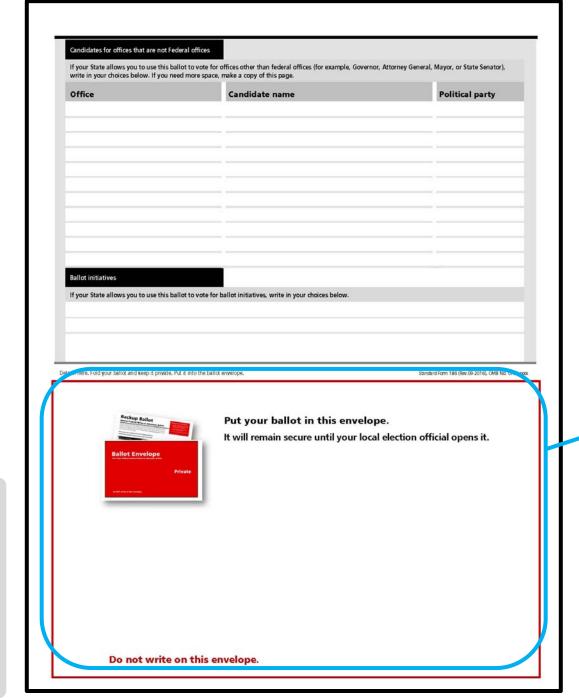
Official Language

Official language was used on the voter declaration statement.

Prototype FWAB Version 3, Based on FVAP Feedback After Round 1 Testing

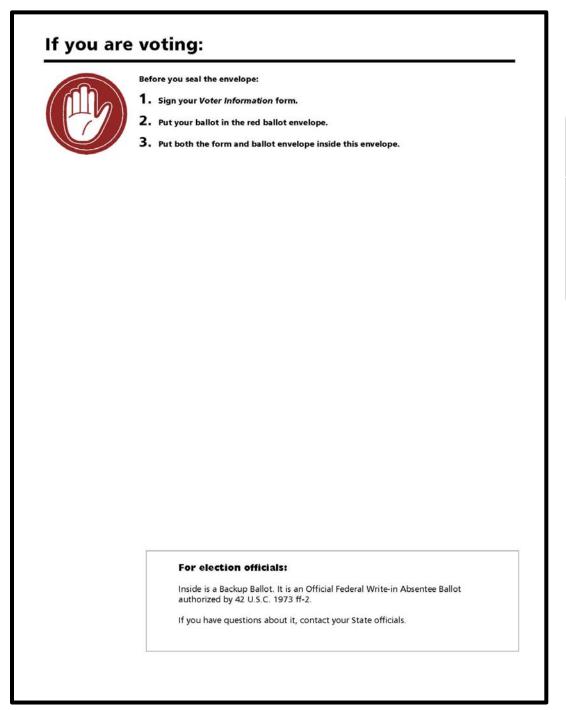


Color Cues Color and instructions were added to identify the envelope and discourage writing on the ballot envelope.

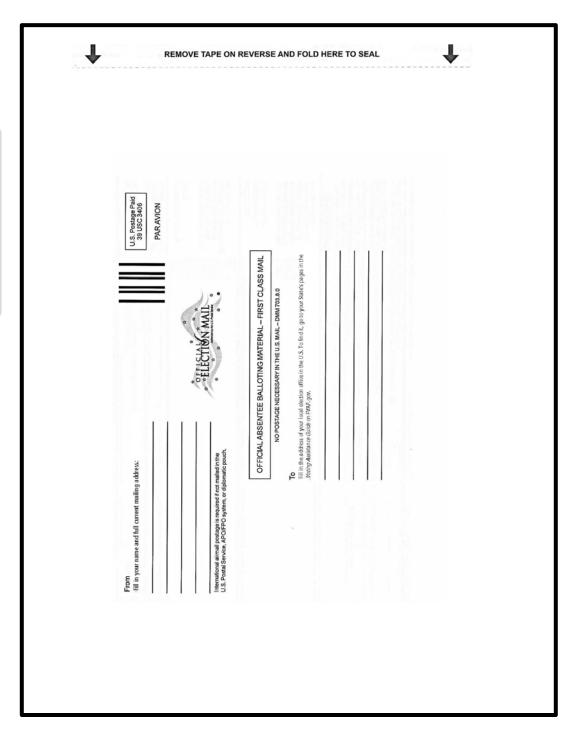


Formatting Changes Minor formatting changes were implemented.

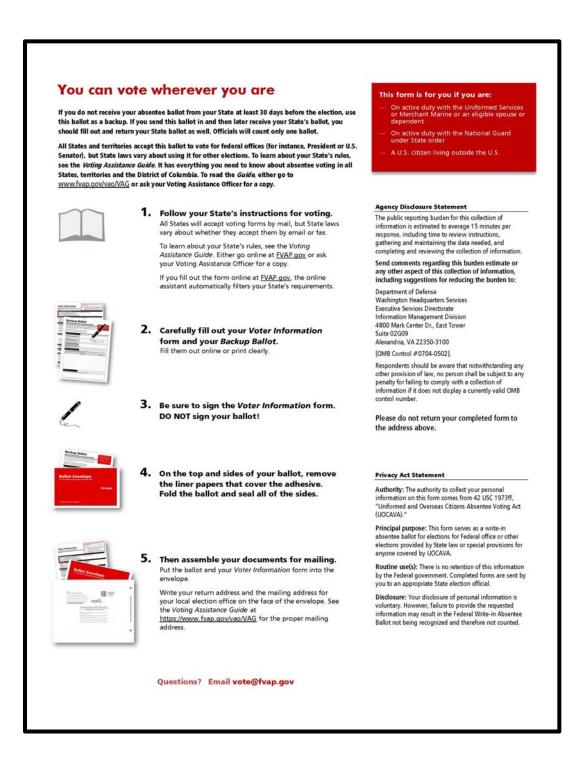
Prototype FWAB Version 3, Based on FVAP Feedback After Round 1 Testing





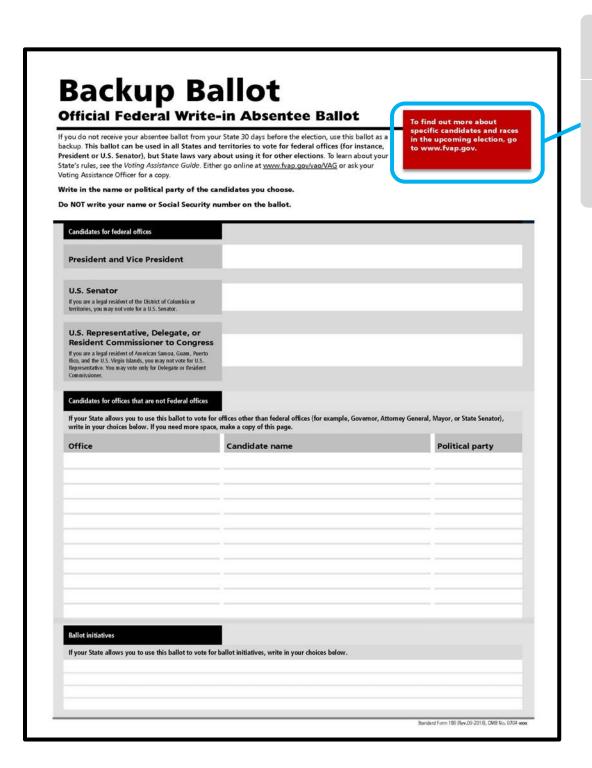


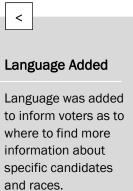
Prototype FWAB Version 4, Based on Round 2 Testing

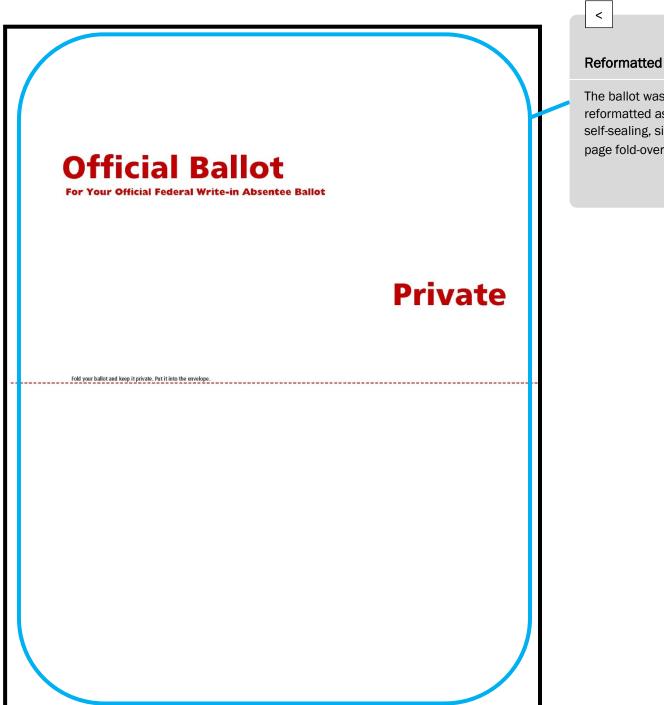


	nformation n Absentee Ballot (FWAB)	out the <i>Backup Ballot</i> fo IA, KS, LA, MI, NH, NJ, N your State is listed, first	ckup Ballot. Send them both in. equest an absentee ballot before filling r. AL, AS, AR, CT, FL, GU, HI, ID, IL, IN, M, NY, PA, PR, RI, TX, VT, WV, WY. If go online to FVAP.gov to fill out your	
.,,	10 TW 10 W 11	Voter Registration and A	In the second state of the second sec	
☐ I am an activated☐ I am a U.S. citizer☐ I am a U.S. citizer☐	lot to use this form? If with the Uniformed Services or Merchant Marine or National Guard member on State orders. Iiving outside the country, and I intend to return. Iiving outside the country, and my return is uncertain. Iiving outside the country, and I have never lived in the U.S.	am an eligible spouse or dependent		Eliminate
First name		Previous name		confusion
Middle name	-	(if applicable)		
Last name				The wording was
Suffix (Sr., Jr., 10)	Your birth date	Race (optional)		changed to elimin
	ess in the State or territory where you are regis	V		
	will not be sent to this address.			confusion.
-	non not be paint to displaced.	Ant #		
Street (No P.O. box)		Apt.#	_	
		County		
City, town, village		ZIP		
State				
Social Security No.		OR State driver's license or ID#		
	Only the last 4 digits are needed, except Hawaii, New Mexico, South Carolina, Tennessee, and Virginia.			
4. Where are you not Your current address		If your mailing address is differen	nt, fill it in here:	<
	South Carolina, Tennessee, and Virginia.		nt, fill it in here:	Grouping
Your current address	South Carolina, Tennessee, and Virginia. W? You MUST give us your contact information If election officials need to contact you, they will do so in Email		nt, fill it in here:	Grouping
Your current address	South Carolina, Tennessee, and Virginia. W? You MUST give us your contact information If election officials need to contact you, they will do so in Email Alternate email	the following ways. Fill in all options:	nt, fill it in here:	Grouping
Your current address	South Carolina, Tennessee, and Virginia. W? You MUST give us your contact information If election officials need to contact you, they will do so in Email Alternate email Phone — Give the full number, including country and city codes, no	the following ways. Fill in all options:	nt, fill it in here:	Grouping The political party
Your current address Contact information	South Carolina, Tennessee, and Viriginia. W? You MUST give us your contact information If election officials need to contact you, they will do so in Email Alternate email Phone — Give the full number, including country and city codes, not 55 fax — Give the full number, including country and city codes, not 55	the following ways. Fill in all options:	nt, fill it in here:	Grouping The political party field and the ballo
Your current address	South Carolina, Tennessee, and Viriginia. W? You MUST give us your contact information If election officials need to contact you, they will do so in Email Alternate email Phone — Give the full number, including country and city codes, not 55 fax — Give the full number, including country and city codes, not 55	the following ways. Fill in all options:		Grouping The political party field and the ballo delivery method were grouped
Your current address Contact information 5. What are your vot Your political party For primary elections 6. What other additions	South Carolina, Tennessee, and Viriginia. W? You MUST give us your contact information If election officials need to contact you, they will do so in Email. Alternate email. Phone — Give the full number, including country and city codes, not DS ing preferences? Onal information or State requirements must your seed more information (Alaska, Arizona, Puerto Rico, Sories need more information (Alaska, Arizona)	the following ways. Fill in all options: DSN The best way for you to get future ballots from election officials if your state allows.	,	Grouping The political party field and the ballo delivery method
S. What are your vot Your political party For primary elections 6. What other additit Some States and territ online at www.fvap.g 7. You MUST read th I swear or affirm, under pen I he information on this may constitute grounds I am a U.S. citizen, am a I am not disqualified to rights have been reinst I am not registering, rei	South Carolina, Tennessee, and Virginia. W? You MUST give us your contact information If election officials need to contact you, they will do so in Email Alternate email Phone — Give the full number, including country and city codes, not DS ing proferences? Detail information or State requirements must ye ories need more information (Alaska, Arizona, Puerto Rico, Sov/vao/VAG. Statement and sign under penalty of perjury: alty of perjury, that: form is true, accurate, and complete to the best of my knowledg for conviction of perjury. It least 18 years of age (or will be by the day of election), eligible vote due to having been convicted of a felony or other disqualify	the following ways. Fill in all options: IDSN The best way for you to get future ballots from election officials it your state allows Uprovide? Outh Dakota, Vermont, and Virginia). See to the control of the see to vote in the requested jurisdiction, and ring offense, nor have I been adjudicated mer States, except the jurisdiction cited in this vote.	tmail or online Mail Fax the Voting Assistance Guide of fact in completion of this document ntally incompetent; or if so, my voting ting form.	Grouping The political party field and the ballo delivery method were grouped

Prototype FWAB Version 4, Based on Round 2 Testing

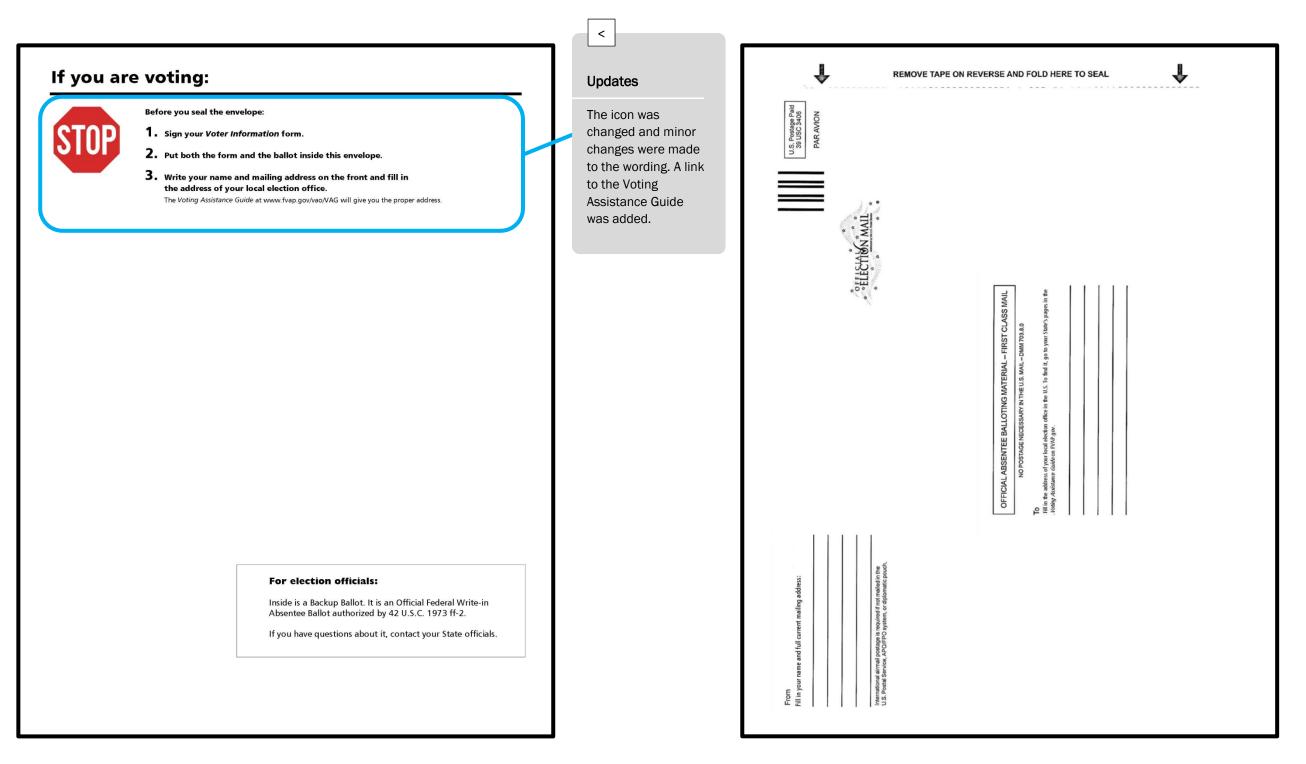




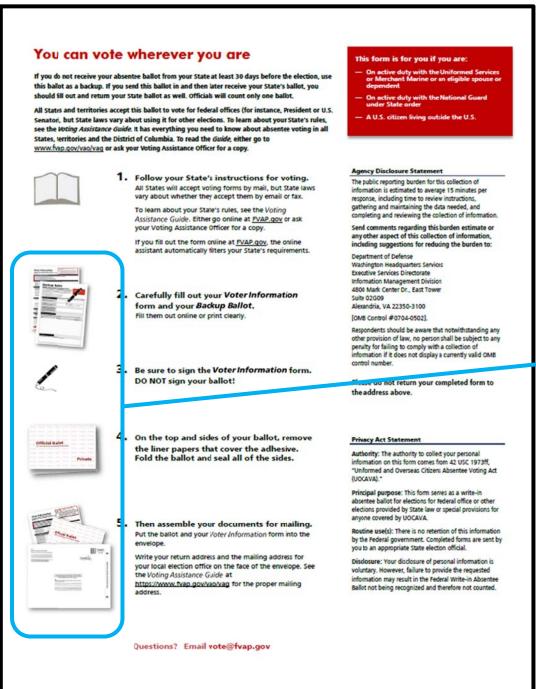


The ballot was reformatted as a self-sealing, single page fold-over.

Prototype FWAB Version 4, Based on Round 2 Testing

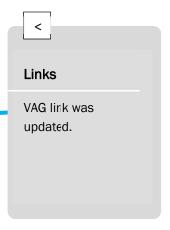


Prototype FWAB Version 5, Based on Round 3 Testing

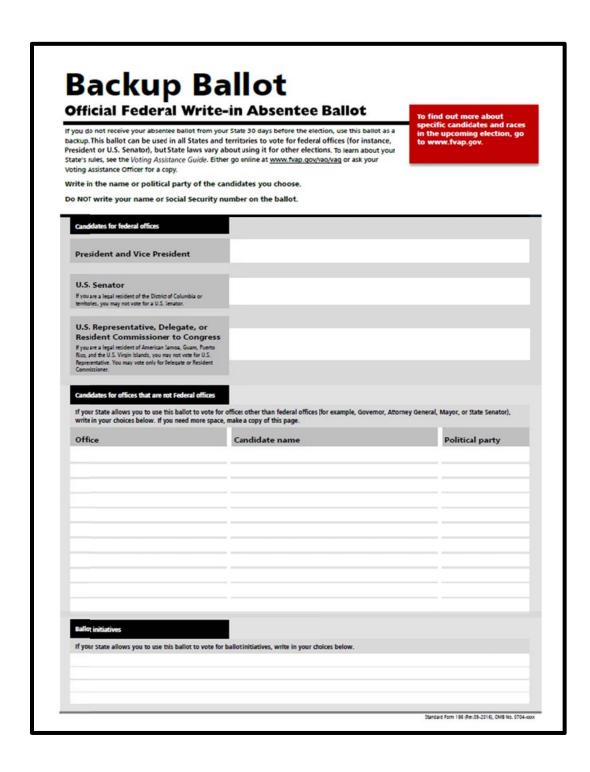


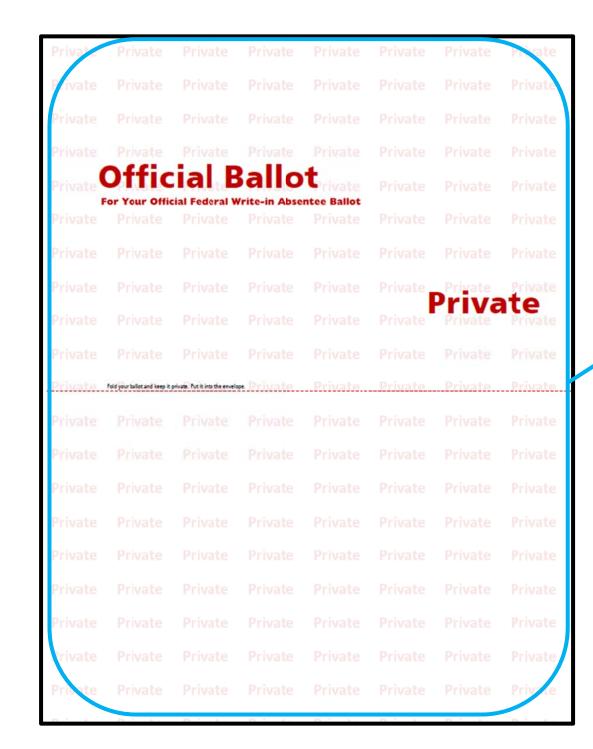
< **Visual Cues** The pictures were updated to match the updated appearance of the ballot.

Have you already registered and requested an absentee ballot? **Voter Information** ☐Yes. Fill out this form and the Backup Ballot. Send them both in. □No. — You must register and request an absentee ballot before filling out the Backup Ballot for: AL, AS, AR, CT, FL, GU, HI, ID, IL, IN, IA, KS, LA, MI, NH, NJ, NM, NY, PA, PR, RI, TX, VT, WY, WY, If your State is listed, first 90 online to FVAP gov to fill out your Voter Registration and Absentee Ballot Request (IPCA). Federal Write-in Absentee Ballot (FWAB) If your State is not listed, fill out this form and the Backup Ballot. Send them both in. 1. Why are you eligible to use this form? ☐ I am on active duty with the Uniformed Services or Merchant Marine or ☐ I am an eligible spouse or dependent☐ I am an activated National Guard member on State orders. ☐ I am a U.S. citizen living outside the country, and I intend to return ☐ I am a U.S. citizen living outside the country, and my return is uncertain I am a U.S. citizen living outside the country, and I have never lived in the U.S. 2. Who are you? Previous name Middle name Your birth date Suffix (Se., Jr., 10) 3. What is your address in the State or territory where you are registered to vote? Your voting materials will not be sent to this address. Street (No P.O. box) Apt. # County City, town, village Social Security No OR State driver's license or ID# Only the last 4 digits are needed, except Hawaii, New Mexico, South Carolina, Tennessee, and Virginia. If your mailing address is different, fill it in here: Your current address If election officials need to contact you, they will do so in the following ways. Fill in all options: Email Alternate email. Phone — Give the full number, including country and city codes, not DSN ... Fax - Give the full number, including country and citycodes, not DSN... 5. What are your voting preferences? Your political party For primary elections The best way for you to get future What other additional information or State requirements must you provide? Some States and territories need more kota, Vermont, and Virginia). See the Voting Assistance Guid ■ The information on this form is true, accurate, and complete to the best of my knowledge. I understand that a material misstatement of fact in completion of this document may constitute grounds for conviction of perjury. ■ I am a U.S. citizen, am at least 18 years of age (or will be by the day of election), eligible to vote in the requested jurisdiction, and ■ I am not disqualified to vote due to having been convicted of a felony or other disqualifying offense, nor have I been adjudicated mentally incompetent; or if so, my voting rights have been reinstated; and ■ I am not registering, requesting a ballot, or voting in any other jurisdiction in the United States, except the jurisdiction cited in this voting form. ■ In voting, I have marked and sealed my ballot in private and I have not allowed any person to observe the marking of this ballot, except those authorized to assist voters under State and Federal law DEL TO YOU Standard Form 186 (Rev.09-2014), OMB No. 0704-xxxx This information is for official use only. Any unauthorized release may be punishable by law. Prevous editions of this form are obsolete



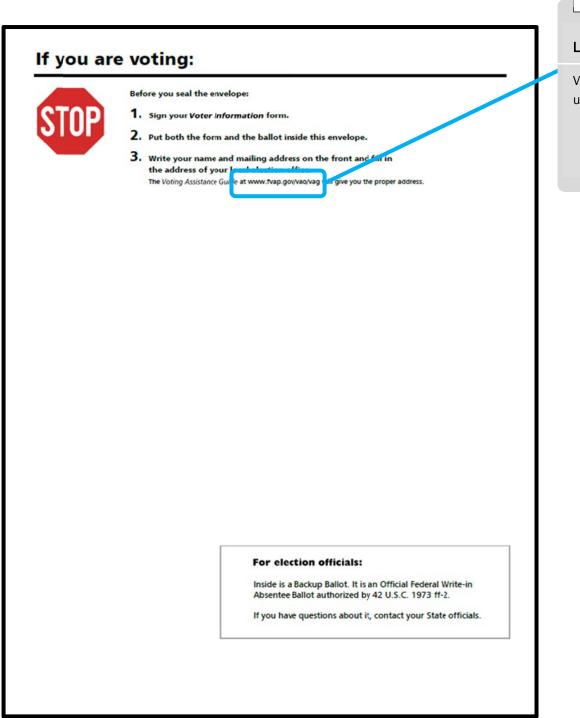
Prototype FWAB Version 5, Based on Round 3 Testing

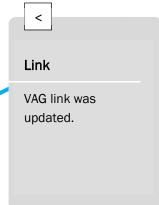


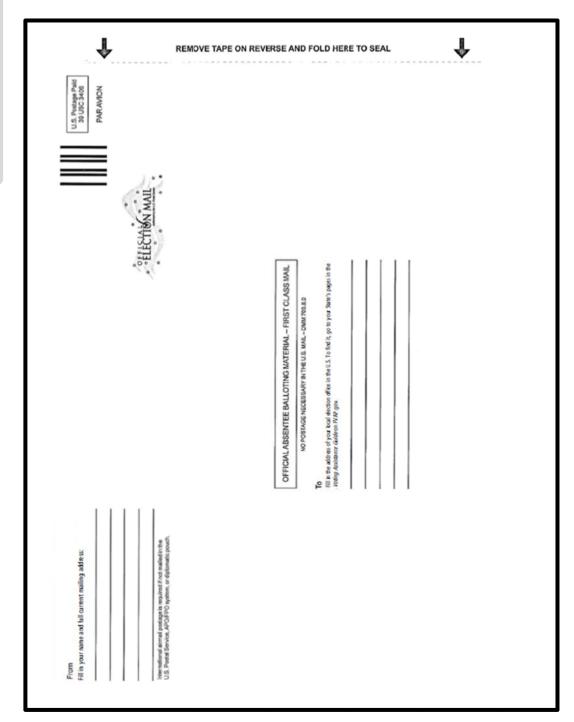




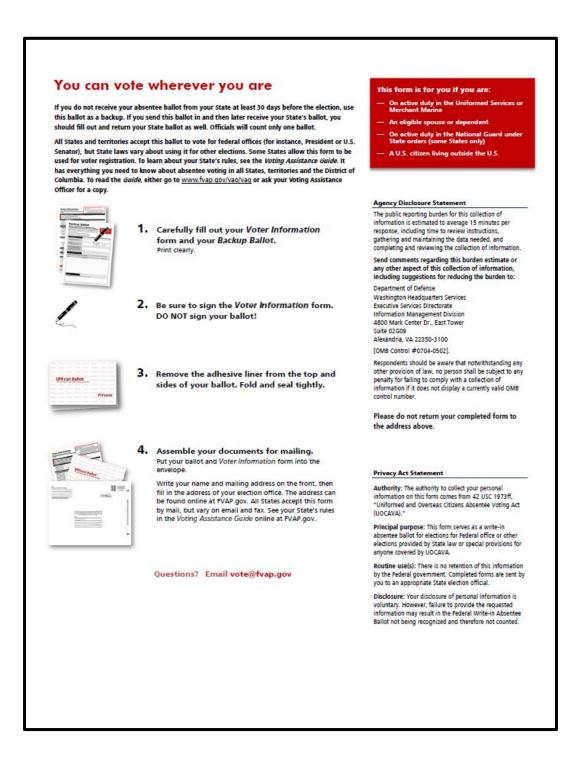
Prototype FWAB Version 5, Based on Round 3 Testing







Prototype FWAB Version 6, Based on FVAP Feedback



	formation osentee Ballot (FWAB)		out the Backup Ballot for KS, LA, MI, NH, NJ, NM, State is listed, go online	equest an absentee ballot before filling or: AL, AS, AR, CT, FL, GU, HI, ID, IL, IN, I NY, PA, PR, RI, TX, VT, WV, WY. If your to complete a Voter Registration and
rint clearly.		_	Absentee Ballot Reques If your State is not liste	t (FPCA) at FVAP.gov. d, fill out this form and the Backup
. Who are you?			Ballat Card Late :	
☐ I am an activated Nation☐ I am a U.S. citizen living☐ I am a U.S. citizen living	ne Uniformed Services or Merchant Marine or C hal Guard member on State orders. outside the country, and I intend to return. outside the country, and my return is uncertain outside the country, and I have never lived in t		ible spouse or dependent	
First name			Previous names	
Middle name			(if applicable)	
Last name				_
Suffix (Sr., Jr., II)			Your birth date	
Social Security No.		OR		MM NO VWV
social security No.	Only the last 4 digits are needed, except Hawaii, New M		State driver's license or I	D#
	South Carolina, Tennessee, and Virginia.			
Your voting materials will no	t be sent to this address.			
Street (No P.O. box)			Apt. #	
			County	
City, town, village			ZIP	
State Where are you now? Yo Your current address	u MUST give us your CURRENT contact		n If your mailing address is	different, fill it in here:
. Where are you now? Yo	u MUST give us your CURRENT contact			different, fill it in here:
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Your current address Contact information so election officials can reach you if there is a problem with your request.	Email			different, fill it in here:
Your current address Contact information so election officials can reach you if there is a problem with your request. What are your voting p	Email		of your mailing address is	different, fill it in here:
Your current address Contact information so election officials can reach you if there is a problem with your request.	Email			different, fill it in here:
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Where are you now? Yo Your current address Contact information so election officials can reach you if there is a problem with your request. What are your voting p How do you want to receive your ballot from your election office?	Email Alternate email Phone: Give full number, including country, city codes, no references? Email or online Mail	not DSN	If your mailing address is	different, fill it in here:
Where are you now? Your current address Contact information so election officials can reach you if there is a problem with your request. What are your voting poly the your ballot from your election office?	Email	not DSN	If your mailing address is Your political party for primary elections	
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Where are you now? Your current address Contact information so election officials can reach you if there is a problem with your request. What are your voting p How do you want to receive your ballot from your election office? What other additional in the second of	Email	not DSN	Your political party for primary elections Idea South Dakota, Vermont, V	firginia, and Wisconsin). See the Voting atement of fact in completion of this document
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Where are you now? Your current address Contact information so election officials can reach you if there is a problem with your request. What are your voting p How do you want to receive your ballot from your election office? What other additional I These States and territories in Assistance Guide online at w You MUST read this state is wear or affirm, under penalty The information on this form may constitute grounds for ce I am a U.S. citizen, am at leas I am not disqualified to vote voting rights have been reins I am not registering, requesti	Email	not DSN	Your political party for primary elections Gles South Dakota, Vermont, V erstand that a material misst in the requested jurisdiction rise, nor have I been adjudic except the jurisdiction cited in the property of the pro	rirqinia, and Wisconsin). See the Voting atement of fact in completion of this document t, and ated mentally incompetent; or if 50, my in this voting form.

Sections Combined

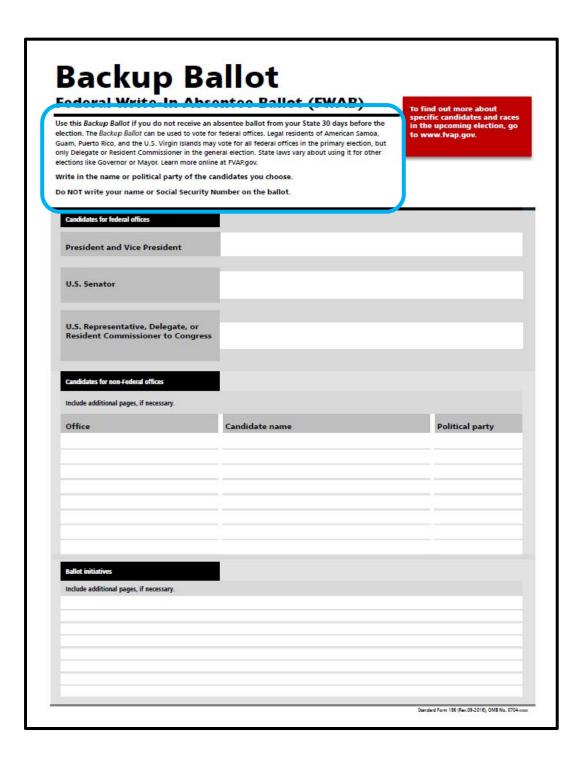
Sections 1 and 2

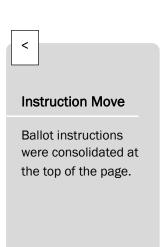
section.

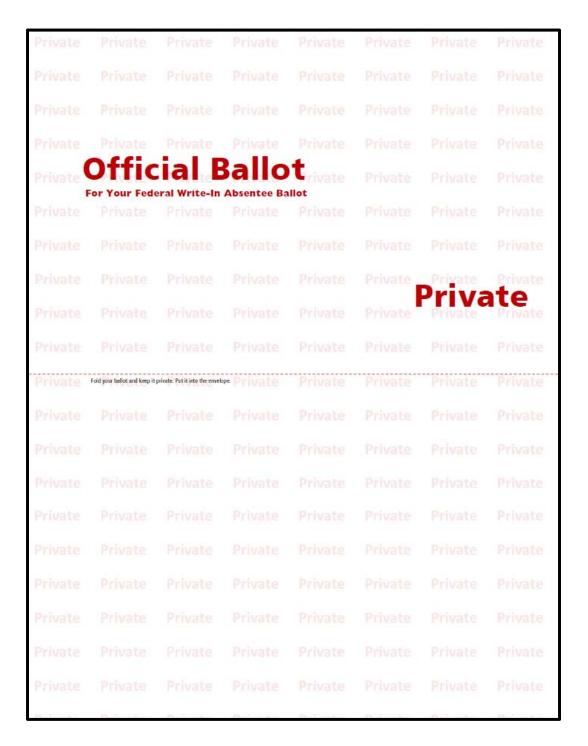
were combined into

a single introductory

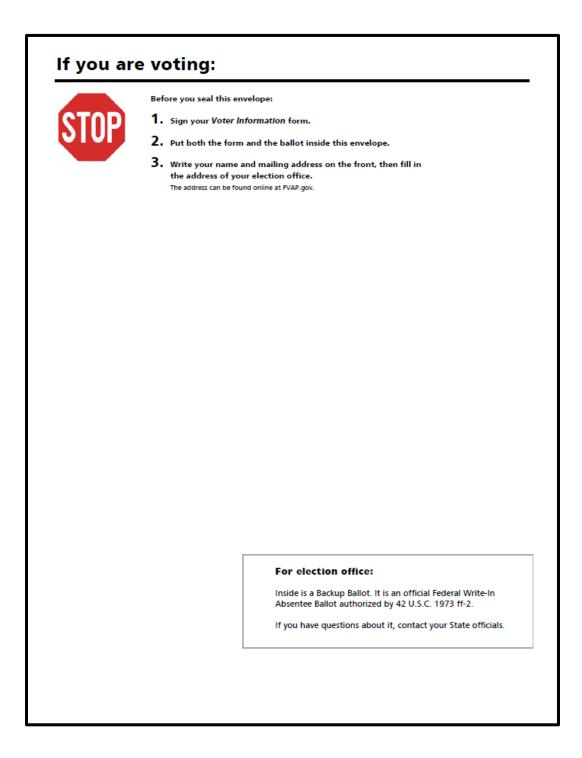
Prototype FWAB Version 6, Based on FVAP Feedback

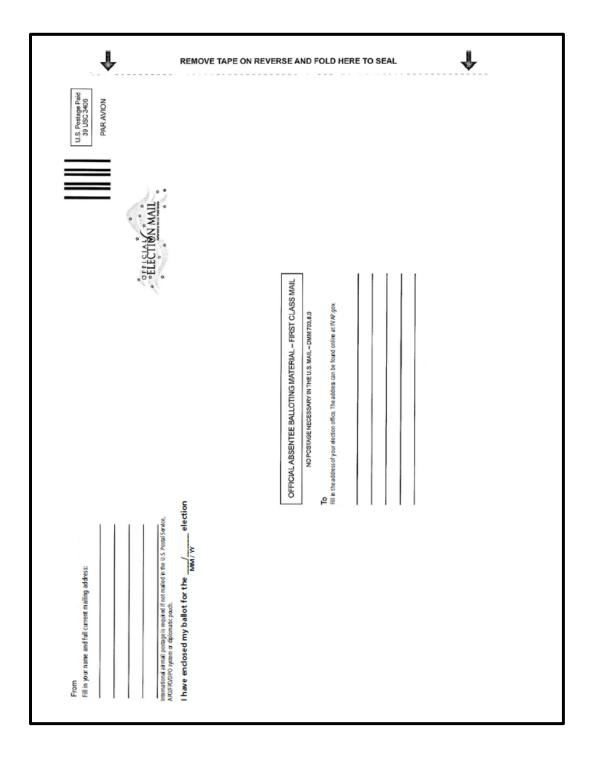




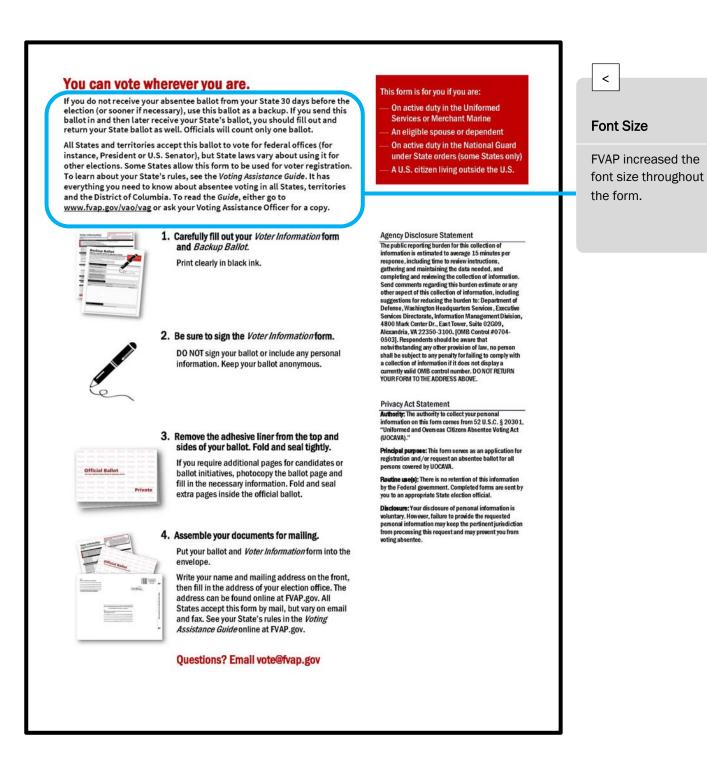


Prototype FWAB Version 6, Based on FVAP Feedback





Prototype FWAB Created by FVAP and Submitted for Public Comment



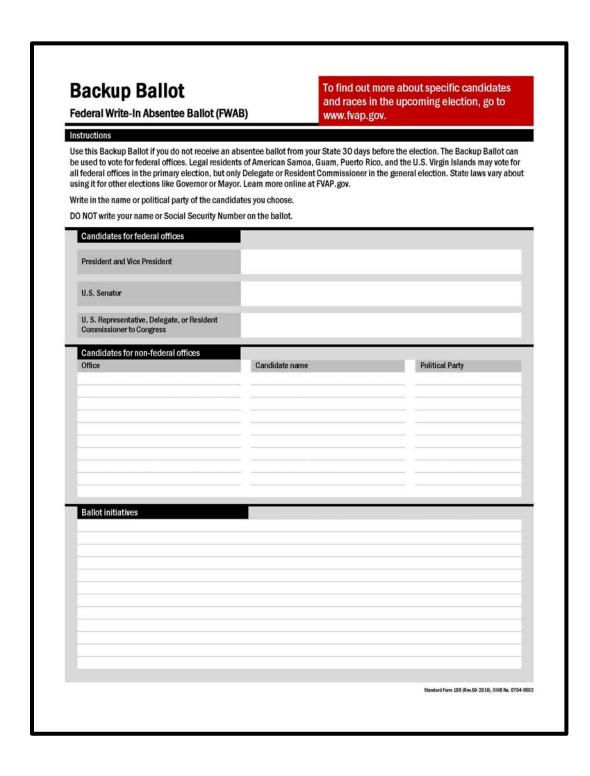
Voter Inform Federal Write-In Abse	nation No	Fill out this form and the Bac — You must register and req Backup Ballot for. AL, AS, AI NJ, NM, NY, PA, PR, RI, TX, V complete a Federal Post Car — If your State is not listed. s	uest an absentee R, CT, FL, GU, HI, I T, WV, WY. If your rd Application (FP	ballot before filling out th ID, IL, IN, IA, KS, LA, MI, N State is listed, go online t CA) at FVAP.gov.
1. Who are you?				
☐ I am on active duty in☐ I am an activated Nat☐ I am a U.S. citizen livi☐ I am a U.S. citizen livi	the Uniformed Services or Merchant Marine tional Guard member on State orders. ing outside the country, and lintend to return ing outside the country, and my return is unc ing outside the country, and I have never live	n. certain.	spouse or depende	ant.
First name	ng oddado dio oodiia), and mari	Suffix (Sr., Jr., II)	r .	
Middle name		Previous names (if needed)		
Last name		Birth date (MM/DD/YYYY)	1	1
Social Security Number	OR-		,	-
oona orang	Only the last 4 digits are needed; except for			
2 What is your address in	Hawaii, New Mexico, South Carolina, Tennessee, and Virgini the State or territory where you are regis			
	not be sent to this address.	AGRAN WASA		
Street (Not P.O. box)	not be some to and data.	Apt. Number		
City, town, village		County		
State		ZIP		
100000	a must give your CORNENT COMact infon			
Contact information: So election officials can reach you if there is a problem with your request.	Email Alternate email Phone: Include country and area codes. Not DSN. Fax: Include country and area codes. Not DSN.	*		
So election officials can reach you if there is a problem with your request. 4. What is your voting preferance.	Alternate email Phone: Include country and area codes. Not DSN. Fax: Include country and area codes. Not DSN. erence?	*	1 1 1 1 1	
So election officials can reach you if there is a problem with your request.	Alternate email Phone: Include country and area codes. Not DSN. Fax: Include country and area codes. Not DSN.	Your political party for primary elections.	1 1 1 1 1	
So election officials can reach you if there is a problem with your request. 4. What is your voting prefitow do you want to receive your ballot from your election office? 5. What additional informathese following need more informations.	Alternate email Phone: Include country and area codes. Not DSN. Fax: Include country and area codes. Not DSN. erences? Email or online Mail	Your political party for primary elections.	onein.	
So election officials can reach you if there is a problem with your request. 4. What is your voting preft How do you want to receive your ballot from your election office? 5. What additional informatives following need more infor See the Vating Assistance Guide. 6. You must read and sign I swear or affirm, under pena The information on this completion of this document of the document of the confirmation of this document of the confirmation of the confirmation of this document of the confirmation of this document of the confirmation of the confirmati	Alternate email Phone: Include country and area codes. Not DSN. Fax: Include country and area codes. Not DSN. erence? Email or online Mail Fax ation or State requirements must you promation: Alabama, Alaska, Arizona, Puerto Rico, South leonline at www.lvap.gov/vao/vag.	Your political party for primary elections. ovide? Dakota, Vermont, Virginia, and Wiscoto finy knowledge. I understand the primy. election), eligible to vote in the rerother disqualifying offense, nor ion in the United States, except the primary of the states.	that a material miss equested juris dictio have I been adjudid	on, and cated mentally incompetent;

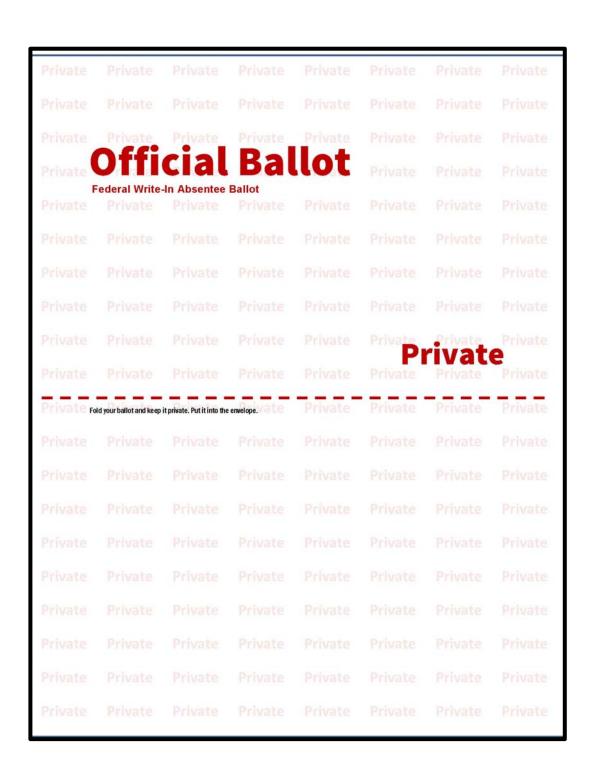
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Form Layout

Layout was adjusted to ensure consistency of formatting for lines, text boxes, and spacing.

Prototype FWAB Created by FVAP and Submitted for Public Comment





Prototype FWAB Created by FVAP and Submitted for Public Comment

Before you seal this envelop:



- 1. Sign your Voter Information form.
- 2. Put both the form and the sealed ballot inside this envelope.
- Write your name and mailing address on the front, then fill in the address of your election office, available online at FVAP.gov.

For election officials:

This is an official Federal Write-In Absentee Ballot authorized by 52 U.S.C. § 20301.

If you have questions about it, contact your State officials.

