Department of Housing and Urban Development Energy Survey

This survey is part of a research project being conducted on behalf of Department of Housing and Urban Development (HUD)'s Office of Policy Development to examine the effectiveness of energy investment programs utilized by Public Housing Authorities (PHAs) to improve the energy efficiency of the properties in their Asset Management Projects (AMPs).

The survey is intended to collect information from PHAs that have conducted EPCs as well as PHAs that have not in order to compare the impacts of Energy Performance Contracts (EPC) on their utility, financial and physical conditions. Additionally, the survey is intended to capture information about PHA experiences with and perception of HUD's EPC process. The survey will guide you as to which questions to answer, depending upon whether you have done an EPC, begun but not completed the EPC process, or not done an EPC at all.

Your housing authority was randomly selected to complete this survey. Your responses will be aggregated for reporting purposes.

According to the Paperwork Reduction Act of 1995, an agency may not conduct or sponsor, and a person is not required to respond to, a collection of information unless it displays a valid OMB control number. The valid OMB control number for this information collection is XXXX-XXXX. The time required to complete this information collection is about 20 minutes per response, including the time for reviewing instructions, searching existing data sources, gathering and maintaining the data needed, and completing and reviewing the collection of information.

If you cannot finish in one sitting, you can save and return where you left off at a later time. Thank you in advance for your participation.

I nank you in advance for your participation.
Q1 [Will be auto-filled from sample]. Has your PHA ever executed an EPC?
 □ My PHA has executed one or more EPCs (continue to next question) □ My PHA started the EPC process, but didn't complete it (skip to intro before Q51) □ My PHA has never sought to do an EPC (skip to intro before Q37)
About your PHA
Our records indicate that your PHA has executed at least one Energy Performance Contract (EPC). The next few questions pertain to some basic information regarding the EPC(s) executed by your PHA.
Q2. Please specify the number of EPC(s) your PHA has executed.
□ 1 □ 2 □ 3 □ 4 □ 5

	6 or more				
construction unwanted	on was completed f	for the EPC(s) in y	recent, please speci our PHA. [Depend – e.g. if you select	ing upon the resp	onse to Q2,
		Fisca	al Year completed		
	EPC #1				
	EPC #2				
	EPC #3				
	EPC #4				
	EPC #5				
	EPC #6				
Of How	many AMDs word i	ncluded in the FD	C(s) executed by yo	our DHA?	
	1 2-5 6-10 11+	neluded in the Erv	S(3) executed by ye	Jui 11171;	
Q5. How	many housing units	were included in	the EPC(s) execute	d by your PHA?	
	0-500 501-1,000 1001-3,000 More than 3,000				
Q6. How implemen	_	utilities paid for a	at EPC impacted pro	operties before th	ne EPC was
		Only Owner- paid	Only Tenant- paid	Both Owner and Tenant-paid	N/A

Electricity

Natural Gas (if applicable)	0	0	0	0
Fuel Oil (if applicable)	0	0	0	0
Water	0	0	0	0

Q7. How are the following utilities currently paid for EPC impacted properties?

	Only Owner- paid	Only Tenant- paid	Both Owner and Tenant- paid	N/A
Electricity	0	0	0	0
Natural Gas (if applicable)	0	0	0	0
Fuel Oil (if applicable)	0	0	0	0
Water	0	0	0	0

Q8. In deciding to pursue an EPC, was changing from owner paid utilities to tenant paid utilities (e.g., converting to individually metered units) a motivating factor?

Ш	Yes, it was an important factor
	Not that important, just one factor among many
	Not important at all

Impact of EPCs on Utilities

The next section focuses on the <u>results</u> of your EPC(s). HUD wants to know whether executing EPCs has helped PHAs with respect to utilities, finances, and the physical condition of their housing units.

Q9 – Q11. On average, by how much did <u>utility consumption</u> change due to the EPC(s) you implemented?

	DECREASE per year		INCREASE per year			Don't know	N/A	
	0%-5%	6% - 10%	11% or more	0%-5%	6% - 10%	11% or more		
Electricity	0	0	0	0	0	0	0	0
Natural Gas	0	0	0	0	0	0	0	0
Fuel Oil	0	0	0	0	0	0	0	0
Water	0	0	0	0	0	0	0	0

Q12-Q14. On average, by how much did the following <u>utility expenses</u> change due to the EPC(s) you implemented?

	DECREASE per year		INCREASE per year			Don't know	N/A	
	0%-5%	6% - 10%	11% or more	0%-5%	6% - 10%	11% or more		
Electricity	0	0	0	0	0	0	0	0
Natural Gas	0	0	0	0	0	0	0	0
Fuel Oil	0	0	0	0	0	0	0	0
Water	0	0	0	0	0	0	0	0

Q15. In do	eciding to pursue an EPC, how did you project/estimate future energy savings?
	Independent 3 rd party energy audit Energy audit/presentation prepared by the EPC provider

	Internal (self) study No study performed
-	the EPC(s) done by your PHA, how do actual (realized) utility savings compare to timated in pre-EPC energy audits and studies?
	Less than expected About what was expected More than expected
-	at source(s) of information did you use to calculate actual utility and money savings? ect all that apply)
	Measurement & Verification (M&V) reports provided by the Energy Service Contractor (ESCo) [if selected, answer Q18, else skip Q18] PHA monitoring of utility bills Independent 3 rd -party monitoring of the ESC on behalf of the PHA Benchmarking of utility bills (e.g., EnergyStar Portfolio Manager) HUD Field Office validation of EPC savings Other (please specify)
-	1&V reports are the primary source of information, what data is included in the Please select all that apply)
	Utility consumption Utility expenditures Energy-using equipment performance Energy-using equipment maintenance and repair information Other (please specify)
Impact o	of EPCs on Financial Condition
	ew questions deal with the impact of the EPC(s) you executed on the <u>financial</u> of your PHA.
-	e the utility cost savings from your EPC(s) sufficient to fully pay off the debt to third acer, and any other EPC costs (e.g., M&V costs to Energy Service Contractors
☐ Sav	vings were not enough to cover the debt and other costs (skip to Q21) vings were just adequate to cover the debt and other costs (skip to Q21) vings more than covered the debt and other costs (go to Q20)
Q20. How	did your PHA use the net savings from EPC(s)? (Please select all that apply)
nev	talled additional energy improvements by expanding the current EPC or beginning a w one celerated debt repayment on the executed EPC

 □ Paid for eligible operating expenses, e.g., maintenance and repairs □ Funded capital or other improvements to PHA housing units which increased their overall
quality □ Other (please specify)
Q21. Overall, how did the EPC(s) you executed affect the financial condition of your PHA?
 □ Significant decline □ Some decline □ Neither decline nor improvement □ Some improvement □ Significant improvement
Impact of EPCs on Physical Condition
The next few questions deal with the impact of the EPC(s) you executed on the physical.condition of the housing units in your PHA.
Q22. How did the EPC(s) affect the overall physical condition of the included properties?
 □ Significant deterioration [skip to Q24] □ Some deterioration [skip to Q24] □ Neither deterioration nor improvement [skip to Q24] □ Some improvement [answer Q23 and then skip to Q25] □ Significant improvement [answer Q23 and then skip to Q25]
Q23. If there were improvements in the physical condition, did these result from: (Please select all that apply)
 □ The EPC work itself □ The EPC work plus the net utility cash savings, which were invested in further capital improvements □ Other (please specify)
Q24. If the physical condition of the housing in your PHA did <u>not</u> improve from the EPC(s), what was the reason? (Select all that apply)
 □ The EPC(s) were inconsequential to the physical condition of the PHA's housing units □ The PHA lost money on the EPC(s) and had to divert other funds to pay off the Energy Service Contractor (ESCo) □ Other (please specify)
Comparison of EPC versus non-EPC units
Q25. Has your PHA:
☐ Utilized one or more EPC(s) for <i>all</i> of its housing units [Skip to introduction before Q28] ☐ Utilized one or more EPC(s) only for <i>some</i> of its housing units

The next few questions only pertain to PHAs that utilized EPCs for some of its housing units but not for others. They ask for comparisons between results at the two types of units.
Q35. Having done EPC(s) at some units but not at others, how likely are you to apply for additional EPCs?
□ Not at all likely□ Somewhat likely□ Very Likely
Q25a. Comparing utility savings at the units that were subject to the EPC(s) to those that were not, would you say that the savings were:
 □ A lot less at the units subject to the EPC □ Somewhat less at the units subject to the EPC □ About the same at both types of units □ Somewhat greater at the units subject to the EPC □ A lot greater at the units subject to the EPC
Q26. Comparing the financial results from units subject to the EPC(s) to those from units that were not, would you say that these results were:
 □ A lot worse at the units subject to the EPC □ Somewhat worse at the units subject to the EPC □ About the same at both types of units □ Somewhat better at the units subject to the EPC □ A lot better at the units subject to the EPC
Q27. Comparing the changes in physical condition at units subject to the EPC(s) to those at units that were not, would you say that these changes were:
 □ A lot less favorable at the units subject to the EPC □ Somewhat less favorable at the units subject to the EPC □ About the same at both types of units □ Somewhat more favorable at the units subject to the EPC □ A lot more favorable at the units subject to the EPC
EPC Management
The following questions pertain to how your PHA managed its EPC(s) and the EPC process itself. These are important towards determining what does and doesn't work with respect to HUD's EPC program and ways it might be improved.
Q28. How did your PHA manage EPC(s)?
 □ Self-managed EPC(s) [answer Q28a-Q29 and skip to Q31] □ Hired an Energy Service Contractor (ESCo) to manage EPC(s) for us [answer Q28a and skip to Q30]

		Both – Self-managed some EPCs or EPC phases and hired an Energy Service Contractor (ESCo) for others [answer all Q28a – Q30]
-		your PHA hire a consultant to assist with the EPC process (outside of the ESCo)? ect all that apply)
		Yes, hired a consultant to help self-manage the EPC(s) (i.e., managed EPC(s) in part) Yes, hired a consultant to help select an Energy Service Contractor (ESCo) to manage the EPC(s) for us No, did not use a consultant to help self-manage or select an Energy Service Contractor (ESCo)
Q29. V apply)	Why	did you chose to self-manage some or all of your EPC(s)? (Please select all that
	To Sin	save money save time – we found we could move the EPC(s) more quickly by self-managing them npler – we didn't have to manage the Energy Service Contractor (ESCo) ner (please specify)
-	_	did you chose to hire an Energy Service Contractor (ESCo) to manage some or all of s)? (Select all that apply)
	Nec Mo bet	icker, having an Energy Service Contractor (ESCo) manage the EPC process bedited it. eded the expertise of an outside Energy Service Contractor (ESCo) ore economic in the end – the outside Energy Service Contractor (ESCo) could obtain a ter deal and save us more money. her (please specify)
-		er than the EPC(s) you executed, did you start to apply for another EPC but did not he process?
		s (Go to the next question) (Skip to Q55)
EPC .	Ap	plication Process
started	to a	ew questions pertain to whether, in addition to the EPC(s) you have done to date, you apply for at least one other but did not complete the process. HUD needs this in order to try to improve its EPC program in the future.
Q32. V	Why	didn't you complete the process for additional EPC(s)? (Please select all that apply)
	Be av	ne economics of the contracts did not look favorable etter options such as the Rental Assistance Demonstration (RAD) program became railable [If selected, answer Q33, else skip to Q36] ne process was too lengthy

	The process was too complicated We had staff turnover or cash shortages that made it impossible to complete the process
	at that time Other (please specify)
Q33. so?	If you chose another option to finance further utility saving improvements, why did you do
	 The procedures for that option were more straightforward and easier to use It was less expensive to use and provided as much or more money for utility saving improvements Other options offered money not only for utility savings but also for other improvements
	and we wanted to take a broader approach Other (please specify)
-	Comparing results for properties at which you used the EPC(s) to those at which you used er option to finance improvements, which have shown the greater utility savings?
	They were greater at the EPC propertiesThey were about the same at the EPC and non-EPC propertiesThey were greater at the non-EPC properties
Q36. that a	What are the principal factors that inhibited your use of additional EPCs? (Please select all oply)
	Too much paperwork and other process requirements Lack of sufficient staff to execute and oversee an EPC Didn't think we got our money's worth with past EPCs Our housing stock is not in need of any additional EPCs Other (please specify)
[If PI	HA executed an EPC (group 1) and answered the previous questions – go to Q55]
Altei	rnative Energy Investments
	ecords indicate that your PHA has never executed an Energy Performance Contract (EPC). ollowing questions pertain to your PHA's alternative energy investments other than an
Q37.	Why did you choose not to undertake an EPC? (Please select all that apply)
	It takes upfront cash to undertake an EPC and our PHA hasn't been able to afford one

	utilities within the p	oast 5 years	3.						
	☐ Yes ☐ No (Skip to	Q49)							
	Q39. How did the all that apply)	PHA pay fo	or the utility o	conservatio	on investme	ents that it ma	ade? (Pleas	se select	
	☐ HUD subsid	dy programs absidies from se specify) ge, by how	m other sourd much did <u>util</u>	ces	<u>nption</u> chan	ge due to the	e utility		
		BESTEELISE PET Jear							
		DECRE.	ASE per ye	ar	INCREA	ASE per ye	ar	Don't know	N/A
-		DECRE.	ASE per ye	ar 11% or more	INCRE A 0%-5%	ASE per ye	ar 11% or more		N/A
	Electricity			11% or			11% or		N/A
-	Electricity Natural Gas	0%-5%	6% - 10%	11% or more	0%-5%	6% - 10%	11% or more	know	
	·	0%-5%	6% - 10%	11% or more	0%-5%	6% - 10%	11% or more	know	0

Q43 – Q45. On average, by how much did <u>utility expenses</u> change due to the utility conservation

DECREASE per year

INCREASE per year

Don't

know

N/A

investments you made?

Q38. Even though your PHA didn't undertake an EPC, did it make other investments to save on

	0%-5%	6% - 10%	11% or more	0%-5%	6% - 10%	11% or more		
Electricity	0	0	0	0	0	0	0	0
Natural Gas	0	0	0	0	0	0	0	0
Fuel Oil	0	0	0	0	0	0	0	0
Water	0	0	0	0	0	0	0	0

Q46. What is the source of information you used to make your estimates of utility and money savings? (Select all that apply)
 □ Utility bills □ A review of my PHA's annual utility expenditures □ Update in utility allowances □ Another source (please specify)
Q47. How did the utility conservation investments affect the overall <u>financial</u> condition of you PHA?
 □ Significant decline □ Some decline □ Neither decline nor improvement □ Some improvement □ Significant improvement
Q48. How did the utility conservation investments affect the overall <u>physical</u> condition of the properties in your PHA?
 □ Significant deterioration □ Some deterioration □ Neither deterioration nor improvement □ Some improvement □ Significant improvement

Skip to Q54

The next few questions pertain only to PHAs who have not executed EPCs nor made other types of utility conservation investments within the past 5 years.

Q49. Over the past 5 years, would you say that the <u>financial condition</u> of your PHA has shown:

	Significant decline Some decline Neither decline nor improvement Some improvement Significant improvement
	Over the past 5 years, would say that the <u>physical condition</u> of the properties within your as shown:
	Significant deterioration Some deterioration Neither deterioration nor improvement Some improvement Significant improvement
Skip to	Q54
EPC A	Application Process
Contrac	ords indicate that your PHA started the application process for an Energy Performance et (EPC), but did not complete it. The next few questions pertain to the EPC application . HUD needs this information in order to try to improve its EPC program in the future.
Q51. V	Why didn't you complete the HUD process for an EPC? (Select all that apply)
	The economics of the projects didn't look favorable Better options such as the Rental Assistance Demonstration (RAD) program became available The HUD EPC process took too long or was too complicated so we abandoned it. We had staff turnover or cash shortages that made it impossible to complete the process at the time. Other (please specify)
Q52. If	f you chose another option to finance utility saving investments, why did you do so?
	The procedures were more straightforward and easier to use. The other option was less expensive to use. Other options offered money not only for utility savings but also for other improvements and we wanted to take a broader approach. Other (please specify)
Q53. H EPC?	laving started at least one EPC but not completed it, how likely are you to still do an
	Not at all likely Somewhat likely Likely

□ Very likely
Q54. What are the principal factors that have inhibited your use of EPC(s)?
 □ Too much paperwork and other process requirements □ Lack of sufficient staff to execute and oversee an EPC □ Too expensive □ Didn't think we got our money's worth with past EPCs □ There was no need to do an EPC in our housing stock □ Other (please specify)
Q55. What can HUD do to improve its EPC process? (Please select all that apply)
 □ Provide a direct payment to PHAs that manage their own EPCs □ Increase operating subsidies to PHAs that undertake EPCs □ Simplify HUD's approval processes for EPCs to make them easier to comply with □ Provide more technical expertise to the PHAs via the Energy Centers or some other source □ Other (please provide any input on how the HUD's EPC process could be improved from your PHA's perspective)
[If PHA has never completed an EPC (group 2 or group 3), skip to End of survey with "Thank you" message]
Tenant Engagement
Q56. What was the attitude of the tenants in the properties involved in the EPC(s)?
 □ They were generally critical of the EPC (s) □ They were neither positive nor negative towards the EPCs) □ They generally welcomed the EPC (s)
Q57. What actions did your PHA take towards encouraging EPC-affected tenants to become more energy efficient? (Please select all that apply)
 □ The PHA informed tenants about the purposes of the EPC(s) and how it would affect them □ The PHA provided formal or informal training on the EPC(s) and how to become more efficient in energy and water usage □ The PHA began charging tenants directly for utility usage after the EPC(s) were completed whereas utilities were owner paid before then □ The PHA took no particular action with respect to the EPC(s) and tenants
Q58. What measures could HUD take to encourage public housing tenants to participate more fully in EPC-related energy saving measures? (Please select all that apply).
☐ Offer incentives to tenants

□ T	rain tenants in the use of new energy-saving equipment and energy efficient behaviors
\Box E	ducate tenants about benefits
□ Iı	avolve tenants in the planning process
	Charge utilities directly to tenants
\Box C	Other (please specify)
END – T	Thank you for completing the survey!