Part 101 Rule Sections Governing the Terrestrial Microwave Fixed Radio Service

3060-0718 February 2019

SUPPORTING STATEMENT

A. Justification:

 This collection includes the various rule sections in Part 101 governing reporting and third-party disclosure requirements required by Part 101 Rule Sections Governing the Terrestrial Microwave Fixed Radio Service, Backhaul Second Report and Order. Changes to the burden hours, cost estimates, and the reporting and third-party disclosure requirements occurred due to the reduction of responses for Subpart B Applications and Licenses sections 101.31, 101.55 and Subpart C Technical Standards section 101.103 and the removal of the rule sections listed below in this revised collection to the Office of Management and Budget (OMB). The revision is taking place because the Commission removed various rule sections from this collection because less than ten respondents are impacted by the information collection requirements.

Subpart B – Applications and Licenses

§ 101.51 – Comparative Evaluation of Mutually Exclusive Applications:

• § 101.51(b)(1), (2): waiver of hearing and request.

Subpart D – Operational Requirements

§ 101.209 - Operation of stations at temporary fixed locations for communication between the U.S. and Canada or Mexico

• Stations authorized to operate at temporary fixed locations for transmissions between U.S. & Canada or U.S. & Mexico must receive specific notification by providing a detailed showing of the operation proposed, nature of communications, parties involved, terms & conditions of operations, & a showing of how the public interest, convenience, & necessity would be served.

Subpart E – Miscellaneous Common Carrier Provisions

§ 101.301 - National defense; free service:

• Every common carrier rendering free service to any Gov't agency in connection & preparation for national defense must make & file reports during a 6-mo. period showing the names of the agencies to which free service

was rendered, general character of the communications handled, & any tariff charges accrued.

Subpart F – Developmental Authorizations

§ 101.407 - Special procedure for the development of a new service or for the use of frequencies not in accordance with provisions of the rules in this part:

• § 101.407(b) - Applications for stations that are intended to be used in the development of a proposed service must be accompanied by a petition to amend the Commission's rules)

§ 101.411 - Supplementary showing required:

- § 101.411(a) authorizations for development of a proposed radio service are issued upon a showing that an app. has provided a definite program of research, development, & the extent of engineering facilities;
- § 101.411(b) expiring developmental authorizations may be renewed if app. is in compliance with applicable rules and app. provides a factual showing of progress.)

§ 101.413 - Developmental report required:

- § 101.413(a) upon completion of the program of research & development or an evaluation of such a program, the licensee must submit a detailed comprehensive report;
- § 101.413(b) including comprehensive information; and
- § 101.413(c) developmental reports will be made part of the FCC's public records, except for confidentiality

Subpart G – 24 GHz Service and Digital Electronic Message Service

101.519 – Interconnection:

- § 101.519(a) DEMS licensees must make available to the public all info. necessary to allow the manufacture of user equipment that will be compatible with the licensee's network;
- § 101.519(b) DEMS licensees must make available to the public all information necessary to allow interconnection of DEMS networks.

Rural Microwave Flexibility Policy: Subpart G 24GHz Service and Digital Electronic Message Service - Payload Capacity of Equipment Efficiency Standards Waivers.

Part 101 rule sections require various information to be reported to the Commission; coordinated with third parties; posting requirements; notification requirements to the public; and recordkeeping requirements maintained by the respondent to determine the technical, legal and other qualifications of applications to operate a station in the public and private operational fixed services. See the Appendix at the end of this Supporting Statement to see the individual rule sections, their associated Paperwork Reduction collection requirements and burden calculations.

This information collection does not affect individuals or households; thus, there are no impacts under the Privacy Act.

Statutory authority for this collection is contained in 47 U.S.C. §§ 151, 154(i), 301, 303(f), 303(g), 303(r), 307, 308, 309, 310, and 316.

- 2. Part 101 rule sections require respondents to report or disclose information to the Commission or third parties, respectively, and to maintain records. These requirements are necessary for the Commission staff to carry out its duties to determine technical, legal and other qualifications of applicants to operate and remain licensed to operate a station(s) in the common carrier and/or private fixed microwave services. In addition, the information is used to determine whether the public interest, convenience, and necessity are being served as required by 47 U.S.C. § 309 and to ensure that applicants and licensees comply with ownership and transfer restrictions imposed by 47 U.S.C. § 310. Without this information, the Commission would not be able to carry out its statutory responsibilities.
- 3. The Commission's rules provide for electronic filing and it is the Commission's goal to eliminate, to the greatest extent possible, the filing of paper applications.
- 4. No similar data is available elsewhere.
- 5. In conformance with the Paperwork Reduction Act of 1995, the Commission is making an effort to minimize the burden on all respondents, regardless of size. The Commission has limited the information requirements to that absolutely necessary for evaluating and processing applications and to deter against possible abuses.
- 6. The information collected is generally required when the applicant seeks Commission approval for new or modified facilities, or for an assignment or transfer of control. Therefore, the frequency of the filing is generally determined by the applicant. Renewal applications must be filed once every ten years.

- 7. Current data collection is consistent with 5 CFR § 1320.5.
- 8. A 60-day notice was published in the Federal Register on (83 FR 54925) on November 1, 2018 seeking comments from the public on the information collection requirements contained in this collection. No PRA comments were received as a result of the notice.
- 9. There are no payments or gifts to respondents in connection with this collection of information.
- 10. No questions of a confidential nature are asked of respondents or parties associated with this collection of information.
- 11. There are no questions of a sensitive nature for this information collection.
- 12. The Annual Burden includes a variety of rules contained in Part 101. See the Appendix at the end of this Supporting Statement for each individual rule section covered under this OMB control number along with their requirements imposed on the public along with a breakdown of their burden calculations.

Annual Burden:

A total of approximately **9,500** unique licensees file multiple responses for this collection.

Reporting. The annual reporting burden is 209 hours (rounded) (the sum of the reporting requirements detailed in the Appendix for rule sections 101.31, 101.55, 101.305, 101.309 and 101.817. We estimate that generally 25% of the respondents will contract consultants; the remaining 75% of respondents will employ in-house staff to respond. (I removed Sections 101.209 and 101.301 since we stated under question #1 that they were being removed from the collection).

Recordkeeping. The annual recordkeeping requirement burden in Part 101 is approximately 27,940 hours (rounded) (the sum of the recordkeeping requirements detailed in the Appendix for rule sections 101.135, 101.217, and 101.817).

Third Party Disclosure. The annual third-party disclosure burden in Part 101 is approximately 10,141 hours (rounded) (the sum of the third-party disclosure requirements detailed in the Appendix for rule sections 101.103 and 101.215). We estimate that generally 25% of the respondents will contract consultants to handle the burden of reporting; the remaining 75% of respondents will employ inhouse staff to respond. Except for the burden for section 101.103 for which approximately 75% of the respondents will contract the burden of reporting to a

commercial coordinator; and the remaining 25% would employ in-house staff to respond.

TOTAL ANNUAL BURDEN HOURS = 38,290

Recordkeeping	27,940 hours
Reporting	209 hours
Third Party Disclosure	<u>10,141 hours</u>
Total	38,290 hours

13. The Annual Cost represents the Commission's estimate of the annual burden to respondents, record keepers or third-party respondents resulting from the collection of sections 101.31, 101.55, 101.103, 101.305, 101.309, and 101.817. See the Appendix at the end of this Supporting Statement for each individual rule section covered under this OMB control number along with their requirements imposed on respondents.

Annual Costs:

(a) Total capital and start-up cost component (annualized over its useful life): \$0.

(b) We estimate that generally 25% of the respondents will contract consultants to handle the burden of reporting; the remaining 75% of respondents will employ inhouse staff to respond. We assume that the respondents using consultants would use an attorney (\$300/hour) or engineer (\$250/hour) to consult and prepare information. We are assuming that attorneys and engineers each represent half of the outside hires, which makes \$275 the average hourly cost. Generally, the estimated costs are calculated by multiplying the estimated number of responses for which the applicant will use an attorney or engineer, times the estimated burden hours for that requirement, times the cost of \$275/hour.

To obtain the \$2,564,650 we multiplied \$275 by which is the number of responses which outside consultants will complete for sections 101.31, 101.55, 101.103, 101.305, 101.309, and 101.817. We estimate that each response will take outside consultants 1 hour per response to complete the requirement.

9,326 responses x 1 hour/response x \$275/hour = \$2,564,650.

TOTAL ANNUAL COSTS (external/consulting) = \$2,564,650

14. The cost to the Federal government processing costs are as follows (the hourly pay rate for the employee is a GS-15 step 5, \$73.20/hour). See Reporting under Question 12 for Part 101 sections reported:

Attorney approximately 33.20/hour x 1 hour x 215 filings =15,738.00Engineer approximately 33.20/hour x 1 hour x 215 filings =15,738.00

Total:

Total Government Costs: \$31,476.00

15. The Commission has the following program changes/decreases to this collection which are due to the removal of information collection requirements contained in rule sections 101.51, 101.209, 101.301, 101.407, 101.411, 101.413, 101.519 and the requirements for the Rural Microwave Flexibility Policy: 60 to the annual number of responses and 112 hours to the annual burden hours.

The Commission also has adjustments/increases to this collection which are due to adjustments to some of the figures for the previously approved figures for this collection: 5,164 to the annual number of responses, 2,179 to the annual burden hours and \$1,029,915 to the annual cost.

- 16. The data will not be published for statistical use.
- 17. We do not seek approval to not display the expiration date for OMB approval of the information collection. The Commission publishes a list of all-OMB approved information collections in 47 CFR 0.408.
- 18. There are no exceptions to the Certification Statement.

B. <u>Collections of Information Employing Statistical Methods:</u>

No statistical methods are employed.

APPENDIX

Key

- [†] Burden hours estimate for the approx. 25% of respondents who hire consultants (but still incur some in-house time per response). Therefore, these respondents have some dealings with the consultant before the task is completely turned over to the consultants. These interactions with the consultants impose burdens on respondents because their time is being taken up. Section 101.103 requires 75% of respondents to hire consultants (but still occur some in-hose time per response).
- ^{††} Burden hours estimate for the approx. 75% of respondents who complete the response in-house without hiring consultants = no external cost. In-house staff attorneys are paid an hourly rate of \$68.22 per hourⁱ. Section 101.103 requires 25% of respondents to complete the response in-house without hiring consultants.

Rule	Brief Description	Annual Respondents (#)	Annual Responses (#)	Time per Response (Hours)	Annual Burden (Hours)	In-House Annual Cost	Type of Burden & Comments
SUBPART B	Applications and Licenses						
§ 101.31	Temporary and conditional authorizations	5 ^{+ (25%)}	5 [†]	0.25	2 [†]	\$136.44	Reporting Requirement
	§ 101.31(a)(2): Sufficient data must be submitted to show the need for the proposed area of operation.	13 ^{†† (75%)} = 18	13 ^{††} = 18	0.5**	6.5 ^{⁺†} = 8.5 hrs.	\$443.43 = \$579.87	
§ 101.55	Considerations involving transfer or assignment applications	4 ^{† (25%)} 11 ^{†† (75%)}	4 [†] 11 ^{††}	0.5 [†] 1.5 ^{††}	2 [†] 16.5 ^{††}	\$136.44	Reporting Requirement
	§§ 101.55(c), (d) (anti-trafficking generally and in case of certain mergers).	= 15	= 15	1.5	= 18.5 hrs.	\$1,125.63 = \$1,262.07	
SUBPART C	TECHNICAL STANDARDS						

Rule	Brief Description	Annual Respondents (#)	Annual Responses (#)	Time per Response (Hours)	Annual Burden (Hours)	In-House Annual Cost	Type of Burden & Comments
§ 101.103	Frequency coordination procedures <u>Note</u> : MVDDS frequency coordination, which involves different procedures under 47 C.F.R. § 101.103(f), is approved under	320 (25% in-house) = 959 _(75% consultant) =	3,081 9,242 =	0.25 0.5	770 4,621 =	\$52,529.40 \$315,244.62 =	Third Party Disclosure
	OMB Control No. 3060-1022.	1,279	12,323		5,391 hrs.	\$367,774.02	
§ 101.135	Shared use of radio stations & the offering of private carrier service § 101.135(c): All sharing and private carrier arrangements must be conducted pursuant to a written agreement to be kept as part of the station records § 101.135(d): The licensee must keep an up-to-date list of system sharers and private carrier subscribers and the basis of their eligibility under this part. Such records must be kept current and must be made available to FCC.	790	790	1 hr.	790 hrs.	\$53,893.80	Recordkeeping Requirement
SUBPART D	OPERATIONAL REQUIREMENTS						
§ 101.215	Posting of station authorization and transmitter identification cards, plates, or signs	9,500	9,500	0.5 hrs.	4,750 hrs.	\$324,045	Third Party Disclosure
	- Licensee shall post info. of custodian of station license if not maintained at the station.						

Rule	Brief Description	Annual Respondents (#)	Annual Responses (#)	Time per Response (Hours)	Annual Burden (Hours)	In-House Annual Cost	Type of Burden & Comments
§ 101.217	Station records - Licensee must maintain records & kept in an orderly manner & retained by the licensee for 1 yr.	9,500	9,500	2.85 hrs.	27,075 hrs.	\$1,847,056.50	Recordkeeping Requirement
SUBPART E	MISCELLANEOUS COMMON CARRIER PROVISIONS						
§ 101.305	Discontinuance, reduction or impairment of service	19 ^{† (25%)} 56 ^{†† (75%)} = 75	25 [†] 75 ^{††} = 100	.25 [†] .5 ^{††}	6.25 [†] 37.5 ^{††} = 43.75 hrs.	\$426.38 \$2,558.25 = \$2,984.63	Reporting Requirement
§ 101.309	Requirement that licensees respond to official communications	25 ^{† (25%)} 75 ^{†† (75%)} = 100	25 [†] 75 ^{††} = 100	.5† 1.5††	12.5 [†] 112.5 ^{††} = 125 hrs.	\$852.75 \$7,674.75 = \$8,527.50	Reporting Requirement
SUBPART J	LOCAL TELEVISION TRANSMISSION SERVICE						

ⁱ Bureau of Labor Statistics; Occupational Employment & Wages, May 2017; Website: https://www.bls.gov/oes/current/oes231011.htm.

Rule	Brief Description	Annual Respondents (#)	Annual Responses (#)	Time per Response (Hours)	Annual Burden (Hours)	In-House Annual Cost	Type of Burden & Comments
§ 101.817	Notification of station operation at temporary locations § 101.817(a) - licensees must notify the FCC prior to period of operation including detailed info.;	17.5 ^{† (25%)}	25 [†]	0.5†	12.5 [†]	\$852.75	Reporting Requirement
	§ 101.817(b) – licensees must keep a copy of the notification in station's license file	52.5 ^{†† (75%)}	75††	1.0**	75††	\$5,116.50	Recordkeeping Requirement
		= 70	= 100		= 87.5 hrs.	= \$5,969.25	
	TOTALS:	9,500 Licensees	32,446 Responses		38,290 hrs. (rounded)	\$2,612,093 (rounded)	