

Finally, on a personal level, Hillary and I value Dick and Jane's friendship and look forward to Dick's continued leadership.

Statement on People Magazine's Decision To Print a Cover Story Featuring Chelsea Clinton

February 3, 1999

We deeply regret and are profoundly saddened by the decision of People magazine to print a cover story featuring our daughter, Chelsea. For over 6 years, the media has understood and respected the unique situation facing Chelsea as she grows up in the spot light focused on her parents. Other than at public situations where she is an integral part of our family, Chelsea has not taken on a public role. We have been very grateful for the media's restraint in allowing Chelsea the privacy that any young person needs and deserves.

Unfortunately, despite personal appeals with respect to her privacy and her security from her parents, People magazine has chosen to run the story. We can only hope that the media will continue its policy of restraint with respect to our daughter.

NOTE: This statement was released by the Office of the Press Secretary as a statement by the President and the First Lady.

Statement on Action Against Invasive Species

February 3, 1999

Today I am signing an Executive order directing Federal agencies to expand and coordinate their efforts to combat a serious environmental threat: the introduction and spread of plants and animals not native to the United States.

Many Americans are all too familiar with gypsy moths and other non-native insects that devour our gardens and trees. Few realize, however, that countless other non-native plants and animals are upsetting nature's balance, squeezing out native species, causing severe economic damage, and transforming our landscape. Those affected range from western ranchers plagued by a weed called

leafy spurge to Chicago homeowners whose stately maple trees have fallen prey to the Asian long-horned beetle. Some experts estimate the cost to the American economy to be as high as \$123 billion a year.

The Executive order mobilizes the Federal Government to defend against these aggressive predators and pests. Led by the Departments of the Interior, Agriculture, and Commerce, Federal agencies will work together to prevent the introduction of non-native species and control those already here. My fiscal year 2000 budget proposes an additional \$29 million to support these efforts, and I urge Congress to join us in protecting our economy and our natural heritage against the threat of non-native species.

Executive Order 13112—Invasive Species

February 3, 1999

By the authority vested in me as President by the Constitution and the laws of the United States of America, including the National Environmental Policy Act of 1969, as amended (42 U.S.C. 4321 *et seq.*) Nonindigenous Aquatic Nuisance Prevention and Control Act of 1990, as amended (16 U.S.C. 4701 *et seq.*), Lacey Act, as amended (18 U.S.C. 42), Federal Plant Pest Act (7 U.S.C. 150aa *et seq.*), Federal Noxious Weed Act of 1974, as amended (7 U.S.C. 2801 *et seq.*), Endangered Species Act of 1973, as amended (16 U.S.C. 1531 *et seq.*), and other pertinent statutes, to prevent the introduction of invasive species and provide for their control and to minimize the economic, ecological, and human health impacts that invasive species cause, it is ordered as follows:

Section 1. Definitions.

(a) "Alien species" means, with respect to a particular ecosystem, any species, including its seeds, eggs, spores, or other biological material capable of propagating that species, that is not native to that ecosystem.

(b) "Control" means, as appropriate, eradicating, suppressing, reducing, or managing invasive species populations, preventing spread of invasive species from areas where they are present, and taking steps such as restoration of native species and habitats to

reduce the effects of invasive species and to prevent further invasions.

(c) "Ecosystem" means the complex of a community of organisms and its environment.

(d) "Federal agency" means an executive department or agency, but does not include independent establishments as defined by 5 U.S.C. 104.

(e) "Introduction" means the intentional or unintentional escape, release, dissemination, or placement of a species into an ecosystem as a result of human activity.

(f) "Invasive species" means an alien species whose introduction does or is likely to cause economic or environmental harm or harm to human health.

(g) "Native species" means, with respect to a particular ecosystem, a species that, other than as a result of an introduction, historically occurred or currently occurs in that ecosystem.

(h) "Species" means a group of organisms all of which have a high degree of physical and genetic similarity, generally interbreed only among themselves, and show persistent differences from members of allied groups of organisms.

(i) "Stakeholders" means, but is not limited to, State, tribal, and local government agencies, academic institutions, the scientific community, nongovernmental entities including environmental, agricultural, and conservation organizations, trade groups, commercial interests, and private landowners.

(j) "United States" means the 50 States, the District of Columbia, Puerto Rico, Guam, and all possessions, territories, and the territorial sea of the United States.

Sec. 2. Federal Agency Duties. (a) Each Federal agency whose actions may affect the status of invasive species shall, to the extent practicable and permitted by law,

- (1) identify such actions;
- (2) subject to the availability of appropriations, and within Administration budgetary limits, use relevant programs and authorities to:
 - (i) prevent the introduction of invasive species;
 - (ii) detect and respond rapidly to and control populations of such species in a cost-effective and environmentally sound manner;
 - (iii) monitor invasive species populations accurately and reliably;
 - (iv) provide for restora-

tion of native species and habitat conditions in ecosystems that have been invaded; (v) conduct research on invasive species and develop technologies to prevent introduction and provide for environmentally sound control of invasive species; and (vi) promote public education on invasive species and the means to address them; and

(3) not authorize, fund, or carry out actions that it believes are likely to cause or promote the introduction or spread of invasive species in the United States or elsewhere unless, pursuant to guidelines that it has prescribed, the agency has determined and made public its determination that the benefits of such actions clearly outweigh the potential harm caused by invasive species; and that all feasible and prudent measures to minimize risk of harm will be taken in conjunction with the actions.

(b) Federal agencies shall pursue the duties set forth in this section in consultation with the Invasive Species Council, consistent with the Invasive Species Management Plan and in cooperation with stakeholders, as appropriate, and, as approved by the Department of State, when Federal agencies are working with international organizations and foreign nations.

Sec. 3. Invasive Species Council. (a) An Invasive Species Council (Council) is hereby established whose members shall include the Secretary of State, the Secretary of the Treasury, the Secretary of Defense, the Secretary of the Interior, the Secretary of Agriculture, the Secretary of Commerce, the Secretary of Transportation, and the Administrator of the Environmental Protection Agency. The Council shall be Co-Chaired by the Secretary of the Interior, the Secretary of Agriculture, and the Secretary of Commerce. The Council may invite additional Federal agency representatives to be members, including representatives from subcabinet bureaus or offices with significant responsibilities concerning invasive species, and may prescribe special procedures for their participation. The Secretary of the Interior shall, with concurrence of the Co-Chairs, appoint an Executive Director of the Council and shall provide the staff and administrative support for the Council.

(b) The Secretary of the Interior shall establish an advisory committee under the Federal Advisory Committee Act, 5 U.S.C. App., to provide information and advice for consideration by the Council, and shall, after consultation with other members of the Council, appoint members of the advisory committee representing stakeholders. Among other things, the advisory committee shall recommend plans and actions at local, tribal, State, regional, and ecosystem-based levels to achieve the goals and objectives of the Management Plan in section 5 of this order. The advisory committee shall act in cooperation with stakeholders and existing organizations addressing invasive species. The Department of the Interior shall provide the administrative and financial support for the advisory committee.

Sec. 4. Duties of the Invasive Species Council. The Invasive Species Council shall provide national leadership regarding invasive species, and shall:

(a) oversee the implementation of this order and see that the Federal agency activities concerning invasive species are coordinated, complementary, cost-efficient, and effective, relying to the extent feasible and appropriate on existing organizations addressing invasive species, such as the Aquatic Nuisance Species Task Force, the Federal Interagency Committee for the Management of Noxious and Exotic Weeds, and the Committee on Environment and Natural Resources;

(b) encourage planning and action at local, tribal, State, regional, and ecosystem-based levels to achieve the goals and objectives of the Management Plan in section 5 of this order, in cooperation with stakeholders and existing organizations addressing invasive species;

(c) develop recommendations for international cooperation in addressing invasive species;

(d) develop, in consultation with the Council on Environmental Quality, guidance to Federal agencies pursuant to the National Environmental Policy Act on prevention and control of invasive species, including the procurement, use, and maintenance of native species as they affect invasive species;

(e) facilitate development of a coordinated network among Federal agencies to docu-

ment, evaluate, and monitor impacts from invasive species on the economy, the environment, and human health;

(f) facilitate establishment of a coordinated, up-to-date information-sharing system that utilizes, to the greatest extent practicable, the Internet; this system shall facilitate access to and exchange of information concerning invasive species, including, but not limited to, information on distribution and abundance of invasive species; life histories of such species and invasive characteristics; economic, environmental, and human health impacts; management techniques, and laws and programs for management, research, and public education; and

(g) prepare and issue a national Invasive Species Management Plan as set forth in section 5 of this order.

Sec. 5. Invasive Species Management Plan. (a) Within 18 months after issuance of this order, the Council shall prepare and issue the first edition of a National Invasive Species Management Plan (Management Plan), which shall detail and recommend performance-oriented goals and objectives and specific measures of success for Federal agency efforts concerning invasive species. The Management Plan shall recommend specific objectives and measures for carrying out each of the Federal agency duties established in section 2(a) of this order and shall set forth steps to be taken by the Council to carry out the duties assigned to it under section 4 of this order. The Management Plan shall be developed through a public process and in consultation with Federal agencies and stakeholders.

(b) The first edition of the Management Plan shall include a review of existing and prospective approaches and authorities for preventing the introduction and spread of invasive species, including those for identifying pathways by which invasive species are introduced and for minimizing the risk of introductions via those pathways, and shall identify research needs and recommend measures to minimize the risk that introductions will occur. Such recommended measures shall provide for a science-based process to evaluate risks associated with introduction and spread of invasive species and a coordinated and systematic risk-based process to

identify, monitor, and interdict pathways that may be involved in the introduction of invasive species. If recommended measures are not authorized by current law, the Council shall develop and recommend to the President through its Co-Chairs legislative proposals for necessary changes in authority.

(c) The Council shall update the Management Plan biennially and shall concurrently evaluate and report on success in achieving the goals and objectives set forth in the Management Plan. The Management Plan shall identify the personnel, other resources, and additional levels of coordination needed to achieve the Management Plan's identified goals and objectives, and the Council shall provide each edition of the Management Plan and each report on it to the Office of Management and Budget. Within 18 months after measures have been recommended by the Council in any edition of the Management Plan, each Federal agency whose action is required to implement such measures shall either take the action recommended or shall provide the Council with an explanation of why the action is not feasible. The Council shall assess the effectiveness of this order no less than once each 5 years after the order is issued and shall report to the Office of Management and Budget on whether the order should be revised.

Sec. 6. Judicial Review and Administration. (a) This order is intended only to improve the internal management of the executive branch and is not intended to create any right, benefit, or trust responsibility, substantive or procedural, enforceable at law or equity by a party against the United States, its agencies, its officers, or any other person.

(b) Executive Order 11987 of May 24, 1977, is hereby revoked.

(c) The requirements of this order do not affect the obligations of Federal agencies under 16 U.S.C 4713 with respect to ballast water programs.

(d) The requirements of section 2(a)(3) of this order shall not apply to any action of the Department of State or Department of Defense if the Secretary of State or the Secretary of Defense finds that exemption from

such requirements is necessary for foreign policy or national security reasons.

William J. Clinton

The White House,
February 3, 1999.

[Filed with the Office of the Federal Register, 8:45 a.m., February 5, 1999]

NOTE: This Executive order was published in the *Federal Register* on February 8.

Proclamation 7166—American Heart Month, 1999

February 3, 1999

*By the President of the United States
of America*

A Proclamation

Thanks to the dedicated efforts of scientists and researchers and the strong support of the American public, today we stand at the threshold of a new frontier in the prevention and treatment of heart disease. And in coming years, Americans will reap even greater benefits from our ongoing commitment to heart research.

Already, research has profoundly altered scientists' understanding of heart disease, revealing that the likelihood of heart disease is increased by risk factors such as smoking, high blood pressure, high blood cholesterol, diabetes, obesity, physical inactivity, and a family history of early heart disease. Armed with this knowledge, millions of Americans have been able to take steps to reduce their risk of illness. Thanks to scientific discoveries, those already afflicted with heart disease now have access to lifesaving therapies and procedures such as clot-dissolving drugs, cardiopulmonary resuscitation, defibrillation, and balloon angioplasty.

Even greater advances lie ahead. Fields on the verge of delivering major innovations include molecular genetics, gene therapy, biotechnology, immunology, and epidemiology. The next breakthroughs will include better noninvasive diagnostic tools that can help physicians examine the heart and blood vessels without surgery; an implantable mechanical device that can restore heart function to