

PRIVACY THRESHOLD ANALYSIS (PTA)

This form serves as the official determination by the DHS Privacy Office to identify the privacy compliance requirements for all Departmental uses of personally identifiable information (PII).

A Privacy Threshold Analysis (PTA) serves as the document used to identify information technology (IT) systems, information collections/forms, technologies, rulemakings, programs, information sharing arrangements, or pilot projects that involve PII and other activities that otherwise impact the privacy of individuals as determined by the Chief Privacy Officer, pursuant to Section 222 of the Homeland Security Act, and to assess whether there is a need for additional Privacy Compliance Documentation. A PTA includes a general description of the IT system, information collection, form, technology, rulemaking, program, pilot project, information sharing arrangement, or other Department activity and describes what PII is collected (and from whom) and how that information is used and managed.

Please complete the attached Privacy Threshold Analysis and submit it to your component Privacy Office. After review by your component Privacy Officer the PTA is sent to the Department's Senior Director for Privacy Compliance for action. If you do not have a component Privacy Office, please send the PTA to the DHS Privacy Office:

Senior Director, Privacy Compliance
The Privacy Office
U.S. Department of Homeland Security
Washington, DC 20528
Tel: 202-343-1717

PIA@hq.dhs.gov

Upon receipt from your component Privacy Office, the DHS Privacy Office will review this form and assess whether any privacy compliance documentation is required. If compliance documentation is required – such as Privacy Impact Assessment (PIA), System of Records Notice (SORN), Privacy Act Statement, or Computer Matching Agreement (CMA) – the DHS Privacy Office or component Privacy Office will send you a copy of the relevant compliance template to complete and return.



Privacy Threshold Analysis (PTA)

Specialized Template for Information Collections (IC) and Forms

The Forms-PTA is a specialized template for Information Collections and Forms. This specialized PTA must accompany all Information Collections submitted as part of the Paperwork Reduction Act process (any instrument for collection (form, survey, questionnaire, etc.) from ten or more members of the public). Components may use this PTA to assess internal, component-specific forms as well.

Form Number: OMB-64

Form Title: H-1B Registration Tool
Component: U.S. Citizenship and Office

Immigration Services

(USCIS)

Office: Service Center

Operations

IF COVERED BY THE PAPERWORK REDUCTION ACT:

Collection Title: H-1B Registration Tool

OMB Control 1615-0144 OMB Expiration N/A
Number: Date:

Collection status: New Collection Date of last PTA (if N/A applicable):

PROJECT OR PROGRAM MANAGER

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			s.go

COMPONENT INFORMATION COLLECTION/FORMS CONTACT

Name:	Melanie Frank	
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Office: Regulatory Coordination Title: Mgmt Prog Analyst,
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.gov

SPECIFIC IC/Forms PTA QUESTIONS

1. Purpose of the Information Collection or Form

a. Describe the purpose of the information collection or form. Please provide a general description of the project and its purpose, including how it supports the DHS mission, in a way a non-technical person could understand (you may use information from the Supporting Statement). If this is an updated PTA, please specifically describe what changes or upgrades are triggering the update to this PTA.

New PTA

USCIS is submitting this PTA to document a new information collection instrument – H-1B Cap Registration Tool.

Overview

USCIS receives and adjudicates petitions and applications for all immigration benefits, including petitions by U.S. employers seeking nonimmigrant worker status for aliens. More specifically, USCIS administers and adjudicates H-1B nonimmigrant petitions, which are filed by employers (hereinafter referred to as petitioners) to employ foreign workers in specialty occupations that require theoretical or practical application of highly specialized knowledge and attainment of a bachelor's or higher degree in the specialty. Typical H-1B occupations include architects, engineers, computer programmers, accountants, doctors, and college professors, among others.

Petitioners seeking benefits for an alien (hereinafter referred to as beneficiary) under the H-1B nonimmigrant classification are subject to congressionally-mandated annual numerical limits, known as the H-1B cap. Caps control the number of workers that can be issued a visa and/or receive H-1B classification in a given fiscal year. By law, USCIS cannot grant more than 65,000 new H-1B visa petitions per fiscal year subject to certain limited exceptions ("65,000 cap"). An exemption applies to the first 20,000 H-1B petitions filed on behalf of a beneficiary who has attained a U.S. master's degree or higher ("20,000 cap"). This means, in effect, 85,000 visas are available.



Historically, USCIS received more petitions than available slots and reached the H-1B cap within days of opening the H-1B filing period for the new fiscal year. In the event USCIS anticipates that the H1B filings will exceed the cap, USCIS announces to the public a final date on which it will accept H-1B petitions from petitioners. This date has been as early as the first day after USCIS began accepting H-1B petitions for the upcoming fiscal year. Properly submitted petitions undergo a random selection process to determine which petitions can be processed to completion and, if otherwise eligible, which beneficiaries are able to receive a new H-1B visa number. USCIS randomly selects from submitted H-1B petitions to ensure the fair and orderly distribution of available H-1B cap numbers.

H-1B Registration Tool (OMB-64)

USCIS plans to implement a mandatory registration process using a tool known as the H-1B Registration Tool. Petitioners will be able to register prospective beneficiaries for random selection, instead of initially filing a full petition via a paper form, through the myUSCIS Account Experience. USCIS amended its regulations via the rulemaking process to provide an alternate H-1B petition filing procedure to streamline and simplify the process for petitioners subject to H-1B numerical limits. This amendment establishes the mandatory electronic registration requirement requiring petitioners to register in order to participate in the random selections.

The H-1B Registration tool will allow petitioners to register for the lottery, while being less cumbersome and requiring less information from each beneficiary than filing a complete H-1B petition. USCIS plans to collect information about the H-1B petitioner, designated user (such as an attorney acting on behalf of the petitioner), and prospective beneficiary. The H-1B Registration Tool [OMB Control No.1615-0144] is to collect the following information:

The H-1B petitioner is an employer seeking to hire a beneficiary under the H-1B classification. The petitioner or the petitioner's agent may complete the H-1B Cap Registration. Information about the H-1B petitioner and/or its designated agent includes the:

- Organization name
- Full name of contact person
- Title of contact person
- Email address
- Telephone number



- Mailing address (includes street address, city, state, province, and zip code)
- Employee Identification Number (EIN)

The H-1B beneficiary is the alien seeking H-1B classification. Information about the beneficiary includes his or her:

- Full name
- Date of birth
- Country of birth
- Country of citizenship
- Passport number
- Gender
- Category cap or exemption

Petitioners of selected registration forms will then be eligible to file complete H-1B petitions for the upcoming fiscal year on behalf of the beneficiary named in the registration.

The H-1B Registration Tool does not alter the process for processing and adjudicating H-1B petitions (i.e., Form I-129), which USCIS will continue to process and adjudicate as described in the Computer Linked Application Information Management System and Associated Systems (CLAIMS 3) PIA and Benefits Information System (BIS) system of records notice (SORN).

Relevant IT System:

The H-1B Registration Tool will be available for electronic submission of information and is the only method by which information can be transmitted to USCIS. H-1B registrations may only be filed electronically via USCIS's online filing portal at www.myaccount.uscis.gov.

b. List the DHS (or component) authorities to collect, store, and use this information. *If this information will be stored and used by a specific DHS component, list the component-specific authorities.*

USCIS needs the information collected through this form and accompanying supplements to determine whether the petitioner and foreign national beneficiary(ies) is (are) eligible for the nonimmigrant classification. The statutory authority is section 101(a)(15) and 214(c)(1); 8 U.S.C. 1101(a)(15) and 1184(c)(1) of the Immigration and Nationality Act (Act) and the regulatory authority is 8 CFR 214.2 (h)(2)(i)(A). A U.S. employer, or agent



in some instances, may file a petition for nonimmigrant worker to employ foreign nationals under the H-1B nonimmigrant classification.

2.	Describe the IC/Form	
a.	Does this form collect any	⊠ Yes
	Personally Identifiable	□ No
	Information" (PII ¹)?	
b.	From which type(s) of	
	individuals does this form	☑ U.S. citizens or lawful permanent
	collect information?	residents
	(Check all that apply.)	⊠ Non-U.S. Persons.
		☐ DHS Employees
		☐ DHS Contractors
		\square Other federal employees or contractors.
C.	Who will complete and	\square The record subject of the form (e.g., the
	submit this form? (Check	individual applicant).
	all that apply.)	⊠ Legal Representative (preparer, attorney,
		etc.).
		⊠ Business entity.
		If a business entity, is the only
		information collected business contact
		information?
		⊠ Yes
		□ No
		☐ Law enforcement.
		\square DHS employee or contractor.
		\square Other individual/entity/organization that is
		NOT the record subject. Please describe.
		Click here to enter text.

Privacy Threshold Analysis - IC/Form

¹ Personally identifiable information means any information that permits the identity of an individual to be directly or indirectly inferred, including any other information which is linked or linkable to that individual regardless of whether the individual is a U.S. citizen, lawful permanent resident, visitor to the U.S., or employee or contractor to the Department.

d. How do individuals	\square Paper.
complete the form? <i>Check</i>	\square Electronic. (ex: fillable PDF)
all that apply.	oxtimes Online web form. (available and submitted via
	the internet)
	Provide link: www.myaccount.uscis.gov.

e. What information will DHS collect on the form? List all PII data elements on the form. If the form will collect information from more than one type of individual, please break down list of data elements collected by type of individual.

USCIS will collect PII related to the H-1B petitioner, designated user, and prospective beneficiary.

The H-1B petitioner is an employer seeking to hire a beneficiary under the H-1B classification. The petitioner or the petitioner's agent may complete H-1B Registration. Information about the H-1B petitioner and/or its designated agent includes the:

- Organization name
- Full name of contact person
- Title of contact person
- Email address
- Telephone number
- Mailing address (includes street address, city, state, province, and zip code)
- Employee Identification Number (EIN)
- Signature

The H-1B beneficiary is the alien seeking H-1B classification. Information about the beneficiary includes his or her:

- Full name
- Date of birth
- Country of birth
- Country of citizenship
- Passport number
- Gender
- Category cap or exemption



f. Does this form collect Social Security number (SSN) or other element that is				
stand-alone Sensitive P apply.	ersonally Identifia	able Information (SPII)? Check all that		
		☐ DHS Electronic Data Interchange		
☐ Alien Number (A-Numb	er)	Personal Identifier (EDIPI)		
☐ Tax Identification Numb		☐ Social Media Handle/ID		
□ Visa Number		☐ Known Traveler Number		
⊠ Passport Number		☐ Trusted Traveler Number (Global		
☐ Bank Account, Credit Ca	rd. or other	Entry, Pre-Check, etc.)		
financial account number	,	☐ Driver's License Number		
□ Other. <i>Please list:</i>		☐ Biometrics		
g. List the <i>specific author</i>	rity to collect SSN	or these other SPII elements.		
		his form and accompanying supplements		
to determine whether the peti	tioner and foreign	national beneficiary(ies) is (are) eligible		
for the nonimmigrant classific	ation. The statuto	ry authority is section 101(a)(15) and		
		of the Immigration and Nationality Act		
	-	2 (h)(2)(i)(A). A U.S. employer, or agent		
	in some instances, may file a petition for nonimmigrant worker to employ foreign			
	mmigrant classific	cation. Users can input a SSN in place of		
an EIN.	1 12.1471 .			
h. How will this information be used? What is the purpose of the collection?				
Describe <i>why</i> this collection of SPII is the minimum amount of information				
necessary to accomplish the purpose of the program.				
USCIS uses the data collected on this form to determine which petitioners (employers) will be informed that they may submit a USCIS Form I-129 in a request for a				
nonimmigrant petition on behalf of a beneficiary (employee).				
i. Are individuals				
provided notice at the		display a Privacy Notice to the		
time of collection by		when they enter the H-1B Registration		
DHS (Does the records tool.				
subject have notice of \square No.				
the collection or is				
form filled out by				
third party)?				



3. How will DHS store the	e IC/form responses?
a. How will DHS store the original, completed IC/forms?	 □ Paper. Please describe. Click here to enter text. ☑ Electronic. Please describe the IT system that will store the data from the form. myUSCIS will be used to intake all forms and CLAIMS3 will store the submitted information □ Scanned forms (completed forms are scanned into an electronic repository). Please describe the electronic repository. Click here to enter text.
b. If electronic, how does DHS input the responses into the IT system?	 □ Manually (data elements manually entered). Please describe. Click here to enter text. ☑ Automatically. Please describe. Data will be automatically transferred via a system to system connection between myUSCIS and CLAIMS 3 when the petitioner submits a registration.
c. How would a user search the information submitted on the forms, i.e., how is the information retrieved?	⊠ By a unique identifier. ² Please describe. If information is retrieved by personal identifier, please submit a Privacy Act Statement with this PTA. Individual beneficiaries will be identified by a unique Beneficiary Confirmation Number (BCN). When a petitioner files a registration submission a receipt number is assigned to the overarching submission, but that submission could include hundreds of beneficiaries. A BCN is assigned to each beneficiary listed within a registration submission and is how each individual is differentiated without tracking the beneficiaries.

² Generally, a unique identifier is considered any type of "personally identifiable information," meaning any information that permits the identity of an individual to be directly or indirectly inferred, including any other information which is linked or linkable to that individual regardless of whether the individual is a U.S. citizen, lawful permanent resident, visitor to the U.S., or employee or contractor to the Department.

Privacy Threshold Analysis - IC/Form



	by a combination of other PII data elements (such		
	as name/date of birth)		
	\square By a non-personal identifier. <i>Please describe</i> .		
	Click here to enter text.		
d. What is the records	USCIS is working with the USCIS Records Officer on		
retention	establishing a retention schedule for the H-1B Cap		
schedule(s)? Include	Registration lottery.		
the records schedule			
number.			
e. How do you ensure	USCIS is working with the USCIS Records Officer on		
that records are	establishing a retention schedule for the H-1B Cap		
disposed of or deleted	Registration lottery.		
in accordance with			
the retention			
schedule?			
f. Is any of this information	on shared outside of the original program/office? <i>If yes</i> ,		
describe where (other o	describe where (other offices or DHS components or external entities) and why.		
What are the authoritie.	s of the receiving party?		
\square Yes, information is share	ed with other DHS components or offices. Please describe.		
Click here to enter text.			
\square Yes, information is share	ed external to DHS with other federal agencies, state/local		
	tners, or non-governmental entities. Please describe.		
Click here to enter text.			
offer here to effect text.			
☑ No Information on this	form is not shared outside of the collecting office.		
	and the control of the concerning office.		



Please include <u>a copy of the referenced form and Privacy Act Statement</u> (if applicable) with this PTA upon submission.







PRIVACY THRESHOLD REVIEW

(TO BE COMPLETED BY COMPONENT PRIVACY OFFICE)

Component Privacy Office Reviewer:	Nina Robinson/Shannon DiMartino
Date submitted to component Privacy Office:	January 24, 2019
Date submitted to DHS Privacy Office:	October 22, 2019
Have you approved a Privacy Act Statement for this form? (Only applicable if you have received a waiver from the DHS Chief Privacy Officer to approve component Privacy Act Statements.)	☑ Yes. Please include it with this PTA submission.☐ No. Please describe why not.

Component Privacy Office Recommendation:

Please include recommendation below, including what existing privacy compliance documentation is available or new privacy compliance documentation is needed.

The USCIS Office of Privacy is memorializing the H-1B Cap Registration Tool initiative in three separate PTAs to independently evaluate the Final Rule, the information collection Request, and the IT system being developed to support the H-1B Cap Registration initiative. This privacy compliance approach is to fulfill the privacy requirements for the respective rulemaking, Paper Reduction Act (PRA), and Federal Information System Management System Act (FISMA) processes.

The purpose of this PTA is to assess the privacy impact of the information collection request and describe the PII that is collected and how that information is used by USCIS. This PTA is being completed to fulfill the privacy requirements for PRA.

The USCIS Office of Privacy recommendation is to designate the H-1B Registration Tool as a privacy sensitive information collection instrument requiring PIA and SORN coverage. Coverage can be found under the following:

PIA

DHS/USCIS/PIA-016 Computer Linked Application Information Management
 System (CLAIMS 3), which covers the processing and adjudication of H-1B petitions



- Forthcoming update to the DHS/USCIS/PIA-034 H-1B Visa Cap Registration account for the new use of the H-1B Registration Tool to support the H-1B registration lottery and changes to the H-1B cap selection process.
- Forthcoming myUSCIS appendix update to account for the H-1B Reg Tool

SORN

• DHS/USCIS-007 Benefits Information System, which covers the use, collection, and storage of beneficiary information.



PRIVACY THRESHOLD ADJUDICATION

(TO BE COMPLETED BY THE DHS PRIVACY OFFICE)

DHS Privacy Office Reviewer:	Jamie Huang
PRIVCATS Workflow Number:	0010157
Date approved by DHS Privacy Office:	November 8, 2019
PTA Expiration Date	November 8, 2020

DESIGNATION

Privacy Sensitive Form:	IC or	Yes If "no" PTA adjudication is complete.	
Determination:		\square PTA sufficient at this time.	
		☐ Privacy compliance documentation determination in	
		progress.	
		\square New information sharing arrangement is required.	
		\square DHS Policy for Computer-Readable Extracts Containing SPII	
		applies.	
		☑ Privacy Act Statement required.	
		☑ Privacy Impact Assessment (PIA) required.	
		⊠ System of Records Notice (SORN) required.	
		☐ Specialized training required.	
		□ Other. Click here to enter text.	
DHS IC/Forms Re	eview:	Choose an item.	
Date IC/Form App	nroved	Click here to enter a date.	
by PRIV:		Chek here to emer a date.	
IC/Form PCTS Number:		Click here to enter text.	
Privacy Act	Choose an item.		
Statement:	PN is sufficient and on file with PRIV		
	A screen shot views of the electronic form is with		
PTA:	Choose an item.		
	Click here to enter text.		
PIA:	PIA update is required.		



	 DHS/USCIS/PIA-034 H-1B Visa Cap Registration PIA update DHS/USCIS/PIA-071 myUSCIS PIA appendix update If covered by existing PIA, please list: Click here to enter text. If a PIA update is required, please list: Click here to enter text.
SORN:	Choose an item. If covered by existing SORN, please list: • DHS/USCIS-007 Benefits Information System October 19, 2016 81 FR 72069 If a SORN update is required, please list: Click here to enter text.

DHS Privacy Office Comments:

Please describe rationale for privacy compliance determination above.

The USCIS Office of Privacy is memorializing the H-1B Cap Registration Tool initiative in three separate PTAs to independently evaluate the Final Rule, the information collection Request, and the IT system being developed to support the H-1B Cap Registration initiative. This privacy compliance approach is to fulfill the privacy requirements for the respective rulemaking, Paper Reduction Act (PRA), and Federal Information System Management System Act (FISMA) processes.

The purpose of this PTA is to assess the privacy impact of the information collection request and describe the PII that is collected and how that information is used by USCIS. This PTA is being completed to fulfill the privacy requirements for PRA.

The DHS Privacy Office agrees with USCIS Office of Privacy's recommendation to designate the H-1B Registration Tool as a privacy sensitive form requiring PIA and SORN coverage. Coverage can be found under the following:

PIA

- DHS/USCIS/PIA-016 Computer Linked Application Information Management System (CLAIMS 3), covers the processing and adjudication of H-1B petitions. Specifically, USCIS is citing both Versions (a) and (b) for coverage. CLAIMS 3 PIA Version (a) provides coverage of the general information collection and internal processing of benefit requests using CLAIMS 3 along with the appendix that lists out the forms entering the system. CLAIMS 3 PIA Version (b) provides coverage for the electronic processing of immigration benefits including the myUSCIS interface for the electronic filing of the benefits.
- Forthcoming update to the DHS/USCIS/PIA-034 H-1B Visa Cap Registration account for the new use of the H-1B Registration Tool to support the H-1B registration lottery and changes to the H-1B cap selection process



• Forthcoming DHS/USCIS/PIA-071 myUSCIS appendix update to account for the H-1B Reg Tool itself

SORN

• DHS/USCIS-007 Benefits Information System, which covers the use, collection, and storage of beneficiary information

Since PRIV is working with USCIS to update PIA-034 and PIA-071 to account for the changes/updates to H-1B Reg Tool, this PTA is valid for only one year.