Attachment F.2. Final Local Office Director Interview Protocol

OMB No. 0584-[NEW]

Best Practices in Disaster Supplemental Nutrition Assistance Program (D-SNAP) Operations and Planning

August 28, 2020

Project Officer: Eric Sean Williams

Office of Policy Support SNAP Research and Analysis Division Food and Nutrition Service U.S. Department of Agriculture 1320 Braddock Place Alexandria, VA 22314

703.305.2640 eric.williams@fns.usda.gov

Final Local Office Director Interview Protocol

My name is [*name*], and I'm a researcher at Insight Policy Research. As you may know, Insight is conducting a study for the U.S. Department of Agriculture's Food and Nutrition Service (FNS) to identify and document Disaster Supplemental Nutrition Assistance Program (D-SNAP) best practices. This study will equip FNS and States with data demonstrating how to best plan for and implement D-SNAP programs across different disaster types, administrative contexts, and geographic settings.

My colleagues and I are currently visiting [*State*] and four other States to collect information from a wide range of stakeholders involved in planning and implementing a D-SNAP program. I want to start by thanking you for taking the time to speak with us today. Your perspective and insights will be very helpful to the study.

Your participation in this interview is voluntary, and your responses will be kept private, except as otherwise required by law. Be assured that there will be no penalties if you decide not to respond. The information you provide us today will be summarized and combined with information gathered from other people we interview into a report that will be shared with FNS and the public. You will not be named in this report or any other project deliverables; however, the specific disasters and States we are studying will be identified. Data collected from the study will also be shared with USDA research and administrative staff, but your name will not be included in the information shared. You may refuse to answer any question, and you may stop the interview at any time.

Before we continue, can you please read the following Privacy Act Statement?

[Facilitator note: Provide the respondent(s) with a copy of the statement from page 2 of this protocol.]

I expect our conversation will take up to 60 minutes. Do you have any questions for me about the project in general or what we will be discussing today?

Do I have your permission to record the conversation? You may stop the recording at any time.

[Confirm permission before recording starts.]

[Facilitator note: Repeat disaster-specific questions for multiple disasters or probe for differences between separate disaster implementations/operations.]

According to the Paperwork Reduction Act of 1995, an agency may not conduct or sponsor, and a person is not required to respond to, a collection of information unless it displays a valid OMB control number. The valid OMB control number for this information collection is 0584-xxxx. The time required to complete this information collection is estimated to average 1 hour per response, including the time for reviewing instructions, searching existing data sources, gathering and maintaining the data needed, and completing and reviewing the collection of information. Send comments regarding this burden estimate or any other aspect of this collection of information, including suggestions for reducing this burden, to the following address: U.S. Department of Agriculture, Food and Nutrition Services, Office of Policy Support, 1320 Braddock Place, Alexandria, VA 22314, ATTN: PRA (0584-xxxx). Do not return the completed form to this address.

Privacy Act Statement

This information is being collected under the authority of The Food and Nutrition Act of 2008, as amended through Pub. L. 113–128, enacted July 22, 2014 [7 U.S.C. 2026], which provides the legislative authority for the U.S. Department of Agriculture's (USDA) Food and Nutrition Service (FNS) to administer the Supplemental Nutrition Assistance Program (SNAP) and Disaster SNAP (D-SNAP). Section 17 of the Food and Nutrition Act of 2008 provides the authority to FNS to conduct research to help improve the administration and effectiveness of SNAP. Disclosure of the information is voluntary. The information collected from States and interview participants will enable FNS to identify best practices in administering D-SNAP. Under the Privacy Act of 1974 and the System of Record Notice FNS-8 USDA/FNS Studies and Reports, any personally identifiable information collected will be kept confidential to the extent of the law. The information may be shared with SNAP contract researchers and USDA SNAP research and administrative staff with identifying information removed.

A. Background

I'd like to learn about your role and responsibilities at the [local] SNAP office.

- 1. What is your current job title or position?
- 2. How long have you been in this position?
- 3. What are your primary responsibilities in your current position?
- 4. What was your role in [selected D-SNAP(s)]?
 - a. [If needed for clarification] Were you [current position] during [selected D-SNAP(s)] or other D-SNAP(s)?
 - i. [If they were not in the position] Please describe your positions during [selected D-SNAP(s)] or other D-SNAP(s)?

B.D-SNAP Preparations

First, I would like to learn more about how your office trains and prepares for D-SNAP.

- 1. At the time of the disaster, how familiar were you with your State's D-SNAP plan?
 - a. Does [State] typically plan for more than one type or scope of disaster?
 - b. How often does [State] substantially revise its D-SNAP annual plans?
- 2. [*If they were familiar/aware of the plan*] What information do you find most useful in your State's D-SNAP plan?
 - a. Is there any additional information you would like to see included in the State's D-SNAP plan? If so, what information would you find useful?
- 3. What, if any, training does your local office participate in to prepare for D-SNAP?
 - a. What kinds of training occur? [Probe for: format, content, frequency (e.g., annual training versus D-SNAP launch training)]
 - b. Who conducts the training(s)?
 - c. Who typically attends the training(s) from your office?
 - d. How useful do you find the training(s)?
 - e. How could the training(s) be improved?
 - f. What additional guidance or training from the State would be helpful for you in preparing for D-SNAP situations?
- 4. Has your office's approach to D-SNAP preparations changed over time? If so, what prompted those changes?

5. Are there any other ways your local office prepares for potential D-SNAP situations in the future that we haven't already discussed?

C. Needs Assessment and D-SNAP Request

Next, I'd like to focus on the early steps following a disaster: the needs assessment and the D-SNAP request.

1. Was your office involved with the needs assessment or D-SNAP request for [selected D-SNAP(s)]?

[If yes, interviewer proceed to questions 2-5]

[If no, interviewer skip to Section D]

- 2. Once the disaster occurs, what does your typical communication with the State agency look like? What information is being shared between your office and the State agency? How?
- 3. Once a disaster has occurred, does your office provide any data to help in submitting a D-SNAP request? Have you provided any data to help in completing a D-SNAP needs assessment?
- 4. Does your office coordinate with other entities for disaster response? Please describe these relationships and at what points in the process coordination happens.
 - a. Do you think involvement from other entities would be beneficial? If so, which ones? Why?
- 5. From reviewing the records, we noted the time between the disaster occurring and the start of D-SNAP operations for [selected D-SNAP(s)] was [XX] days.
 - a. Was this timing successful? Why?
 - b. Did the timing of the D-SNAP present any challenges? Please describe.

D.D-SNAP Site Selection and Staffing

Let's shift to talking about site selection and staffing for the [selected D-SNAP(s)].

- 1. Did your office provide input when the State selected the site(s) for [selected D-SNAP(s)]? If so, what input did you provide?
- 2. [*If applicable*] What are the advantages and disadvantages of operating D-SNAP from the local office compared with an alternate location?
- 3. In your opinion, for [*selected D-SNAP*(*s*)], were the D-SNAP application sites appropriately selected? Why?
- 4. Who staffed the D-SNAP site? Who provided oversight?
 - a. Were any temporary staff hired? How many? For what roles?
 - b. Were many local office staff personally affected by the disaster? If yes, how did that affect D-SNAP site staffing?

- 5. In your opinion, for [selected D-SNAP(s)], was the site appropriately staffed? Why or why not?
- 6. How were special populations (e.g., older individuals, people with disabilities or special needs, individuals needing assistance with language services) reached and served at the site?

[Probe for: wheelchair accessibility, seating, adequate shelter from elements, wheelchairaccessible bathrooms, accessible communication materials, adequate power, air conditioning, water, snacks, adequate number of bathrooms]

- a. Did you experience any issues or problems with this site related to these accommodations?
- 7. What would you say worked well about this site as a location for D-SNAP?
- 8. What were the challenges associated with using this site for D-SNAP? How were those challenges addressed? [Probe for: too small, poor traffic flow, not enough seating, limited parking, poor crowd control]
- 9. Would you recommend using this site for a future D-SNAP? Why or why not?
- **10.** Can you provide additional documentation about this site, including any signage, flow charts, or other diagrams of the site?

E. D-SNAP Application Processing

Now I want to discuss the application processing and eligibility for D-SNAP.

- 1. How were D-SNAP applications received and processed? [Probe for: paper versus online, preregistration, interview process]
 - a. What would you say worked well with receiving and processing applications?
 - b. What challenges did staff encounter in receiving and processing D-SNAP applications for [selected D-SNAP(s)]?
 - c. Were eligibility workers able to use the State eligibility system to help determine D-SNAP eligibility? *If no*:
 - i. What were the challenges associated with this approach? How were those challenges addressed?
 - ii. What worked particularly well about this approach?
 - d. If yes:
 - i. What eligibility system(s) did your State use to conduct D-SNAP?
 - ii. What were the challenges associated with this approach? How were those challenges addressed?
 - iii. What worked particularly well about this approach?
- 2. What processes did your State use for verification? [Probe for: documents requested from applicants, data matches]
- 3. How was duplicate participation checked?

- 4. D-SNAP benefits are issued within 72 hours of application. To your knowledge, was that timeframe met for all applications at your D-SNAP site (except in cases of delayed issuance for questionable applications)?
 - a. If no, what do you think prevented the timely disbursement of benefits? [Probe for: delays in data entry, lack of EBT cards]
- 5. How do you think the D-SNAP households for [selected D-SNAP(s)] compared to SNAP households? [Probe for: household size, household composition, income, employment]

F. EBT Issuance

I have a few questions about EBT cards and [selected D-SNAP(s)].

- 1. Did the State supply a sufficient number of EBT cards to your D-SNAP site?
- 2. How did you maintain separation between eligibility and card issuance duties during D-SNAP? [Request any schematics of the site that show a separation between the two]
- 3. Were there any challenges associated with card activation? If so, what were they? How were they addressed?
- 4. How did your staff store the cards?
- 5. For current SNAP participants who received a supplement, was it issued automatically, or was an affidavit required? [Probe for the process for receiving a supplement]
- 6. Were there any challenges or problems with benefit issuance and reconciliation? Please describe. How were these challenges addressed?
 - a. What worked particularly well about benefit issuance and reconciliation at your site?

G.D-SNAP Public Awareness Campaigns

Next, let's discuss how your State informed the public about [selected D-SNAP(s)].

- 1. How was the public informed about D-SNAP? [Probe for: TV and radio ads, community-based organization (CBO) engagement, social media use. Ask for hardcopy or electronic promotional materials, if not already received.]
- 2. Was your office involved in helping to inform the public about [selected D-SNAP(s)]?
 - a. [If yes] What stakeholders did you work with to inform the public? [Probe for: media outlets, CBOs, emergency management agency]
 - i. What was the role of each stakeholder during [selected D-SNAP(s)]?
- 3. In your opinion, was the public information campaign successful? Why or why not? [Probe for: timing of outreach relative to beginning of D-SNAP operations, sufficient reach, use of mediums commonly consumed by D-SNAP eligible clients, partnerships with local media companies]

[If not involved in the public awareness campaign, proceed to section H]

- a. What would you do similarly if another disaster strikes?
- b. What would you do differently?

H.Program Integrity

Next, I want to shift to talking about program integrity and D-SNAP.

- 1. What are the key program integrity challenges for operating D-SNAP? [Probe for: duplicate participation, clients not residing in the D-SNAP areas, keeping EBT cards secure, confirming eligibility]
 - a. Which of these challenges did you encounter during [selected D-SNAP]? How did you address them?
- 2. How did you ensure D-SNAP operated in accordance with the approved D-SNAP request? [Probe for: staff training, onsite support, guidance from FNS National and/or Regional Office]
 - a. [Probe based on any specific information from D-SNAP Request]
- 3. Was your office involved with the postdisaster case review process?
 - a. If so, how did the case review process work? [Probe for: involvement of local office staff in the process, roles, activities]
 - b. What types of case errors were most common? What efforts were put into place to minimize these errors for future D-SNAPs?

I. Closeout and Reporting

Now let's discuss D-SNAP closeout and reporting.

- 1. What steps did your staff take to close out D-SNAP operations?
- 2. Please describe the process for meeting D-SNAP reporting requirements.
 - a. Who was involved in reporting? To whom?
 - b. How frequently are reports submitted?
- 3. How were the necessary data for reporting tracked during before, during, and after D-SNAP?
- 4. What challenges, if any, did you face in meeting the reporting requirements for [selected D-SNAP(s)]?
 - a. How were those challenges addressed?
- 5. What worked particularly well for completing the required reports?

J. Successes, Challenges, and Lessons Learned

Finally, I would like to discuss any further successes, challenges, and lessons learned that we have not yet touched upon in our conversation.

- 1. What would you say worked particularly well during [selected D-SNAP(s)]?
 - a. What do you think helped facilitate this? [Probe for: technology, role of partners, communication protocols, site selection or location, program integrity, advance planning]
- 2. What challenges did your office encounter in implementing D-SNAP for [selected D-SNAP(s)]? [Probe for: technology, role of partners, communication protocols, site selection or location, program integrity, advance planning]
 - a. How were these challenges addressed?
 - b. What would you do differently in a future D-SNAP?
- 3. In general, how often do D-SNAP implementation and operations proceed as planned? What are the main reasons that planning documents do not align with circumstances on the ground?
 - a. Are there common or reoccurring discrepancies that arise between D-SNAP plans and the actual operations?
- 4. What are some key lessons your office has learned from implementing [selected D-SNAP(s)]? [Probe for: technology, role of partners, communication protocols, site selection or location, program integrity, advance planning]
 - a. What are some lessons your office has learned from implementing previous D-SNAPs?
 - b. After a disaster, how are lessons learned incorporated into preparations for future disasters? [*Probe for: D-SNAP plans, training, local partnerships*]

K.Wrap-Up

Thank you for answering our questions. We have a few final questions before we conclude our discussion today.

- 1. Is there anything else you would like to share about D-SNAP planning, implementation, operations, or reporting?
- 2. Is there anything we should have asked you about these topics but didn't?
- 3. May we follow up with you by email or phone if we have further questions?

That completes our questions for you. Thank you very much for speaking with us.