Generic Clearance for the Comprehensive Child Welfare Information System (CCWIS) Review and Technical Assistance Process

OMB Information Collection Request 0970 – NEW COLLECTION

Supporting Statement Part A -Justification

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Submitted By: Children's Bureau Administration for Children and Families U.S. Department of Health and Human Services

SUPPORTING STATEMENT A – JUSTIFICATION

1. Circumstances Making the Collection of Information Necessary

The Comprehensive Child Welfare Information System (CCWIS) requirements at 45 CFR §1355.55 require the review, assessment, and inspection of the planning, design, development, installation, operation, and maintenance of each CCWIS project on a continuing basis. The Advance Planning Document (APD) regulations at 45 CFR §95.621 require periodic reviews of state and local agency methods and practices to ensure that information systems, including CCWIS, are utilized for purposes consistent with proper and efficient administration.

The Children's Bureau (CB), Administration for Children and Families (ACF), U.S. Department of Health and Human Services (HHS), is proposing to establish a new overarching generic clearance to collect information to assess regulatory requirements of title IV-E agencies' CCWIS and ensure that the CCWIS is utilized for purposes consistent with the efficient, economical, and effective administration of the title IV-B and IV-E plans per 45 CFR 1355.52(a). Flexibility is needed to support title IV-E agencies use of Technical Assistance (TA) tools quickly and in direct response to emerging technology needs and changing program requirements. This generic clearance will allow CB to pilot tools and provide support to IV-E agencies in building capacity and identifying risk areas as technology systems are developed. The pilot process of using the TA tools will support improvement efforts and ultimately inform the development of a future CCWIS compliance review process.

2. Purpose and Use of the Information Collection

This proposed CCWIS Review and Technical Assistance umbrella generic clearance aims to provide title IV-E agencies with several TA tools to self-assess their project progress and proactively identify risks and mitigation strategies to ensure the CCWIS meets program needs and aligns with CCWIS project and design requirements at 45 CFR §1355.52-3. The information collections will provide agencies with:

- Best practice recommendations to inform system development while the CCWIS is being planned or developed;
- Data element recommendations to support the IV-E agencies understanding of CCWIS data;
- Program goals the CCWIS must consider in developing an efficient, economical and effective technology system.

IV-E agencies have evolving TA needs while CCWIS systems are being developed to ensure systems achieve expected program goals and meet the needs of end-users. Use of the TA

tools will provide information to IV-E agencies to work with system development vendors while vendor contracts are still active and resources are allocated to identify and resolve project risks that could cause schedule, cost or scope over runs. The tools will also assist the IV-E agency in identifying focus areas where additional resources or federal guidance is needed to resolve project barriers. The intent of the tools is to assist IV-E agencies proactively while systems are in development to avoid costly future compliance findings.

A generic clearance supports flexibility CB and title IV-E agencies need to identify project barriers and tailor TA to respond to evolving program and technology needs as child welfare information systems are developed. This is important to support:

- responsive TA activities that align with critical project priorities,
- quick understanding of and remediation of project-specific issues,
- changes in project plans and resource needs,
- greater capacity for IV-E Agencies to assess the economy, efficiency and efficacy of the project approach as the CCWIS is being developed,
- documentation of promising practices and innovative automation,
- flexible and responsive oversight of federal funds.

The information collected under this generic clearance is intended to be used by CB for review and TA processes to meet the requirements of 45 CFR §95.621.

The following are some example data collection activities that might be submitted as a GenIC:

- Information about proposed approaches that align with options supported by CCWIS regulations at 45 CFR §1355.52-59,
- Evidence of efforts to meet program, reporting, and design requirements,
- Interview data with grantee staff about usability and efficiency of system functionality,
- Assessment of project outputs and outcomes.

A program-specific GenIC will be submitted to the Office of Information and Regulatory Affairs (OIRA) for each individual request, along with the CCWIS GenIC submission template (**Attachment A**).

In addition to establishing an overarching generic collection, ACF is submitting six initial TA tools to assist title IV-E agencies in assessing project progress and potential barriers to CCWIS project and design requirements. These include the following self-assessments:

- <u>Intake</u>: used to self-assess functions that track a report of child abuse and neglect from the point of initial contact with the reporter to the time the report is assigned to a worker for investigation or assessment.
- <u>Investigation</u>: used to self-assess functions that allow agencies to assess child abuse and neglect reports to determine the severity of allegations, which may cause one of several investigative tracks and associated response times.

- <u>Case Management</u>: used to self-assess functions that allow title IV-E agencies to collect and update information such as child and family histories, contact notes, calendars events, safety and functional assessments, case planning, services recommended and delivered, eligibility for programs and services, and client outcome activities. These functions enable the title IV-E agency to comply with federal reporting requirements and supports the title IV-E agency's ability to track case management provided to children and families to either prevent placement in foster care, or for those children in foster care, to achieve permanency and ensure safety and well-being.
- <u>Adoption</u>: used to self-assess functions that allow title IV-E agencies to collect and update information on adoption activities and enables the title IV-E agency to comply with federal reporting requirements, make accurate eligibility determinations, support the title IV-E agency's diligent recruitment plan, and support timely decisions about adoptive placements.
- Foster Care and Service Provider Management: used to self-assess functions that allow the title IV-E agency to collect data to ensure that a child or youth in foster care is in a safe and stable placement. Data collected include demographic information and background checks about foster care providers, title IV-E expenditures, and information to make informed decisions when creating a case plan and/or assessing systemic service needs. Information collected is also used to determine the availability, effectiveness, and cost of services that reduce risk, strengthen families, and prevent the need for out-of-home placement.

<u>Administration</u>: used to self-assess system-wide functions that include processes that provide the ability to configure reference data such as pick lists, role-based security mappings, organizational structure, staff information, office automation, online documentation, archive, records purge, and workflow/workload management. The administration function may be a singular component of the CCWIS solution, or multiple components working together to provide the needed functions.

3. Use of Improved Information Technology and Burden Reduction

ACF encourages title IV-E agencies to submit the information collection electronically (e.g., as email attachments) because:

- it follows ACF's guidance for submitting other documentation, such as APDs, electronically; and
- it is more efficient than mailing multiple hardcopies of documents and reduces the burden on agencies.

4. Efforts to Identify Duplication and Use of Similar Information

ACF encourages title IV-E agencies to incorporate existing policy, plans, and processes into the self-assessment tools. Leveraging existing resources will eliminate duplicate efforts and lessen the reporting burden. To further reduce the reporting burden, ACF encourages title IV-E agencies to use existing system documentation, screen shots, survey data, and training materials as evidence when sharing information used in this collection.

The information to be collected in this effort is not currently available. While title IV-E agencies provide annual updates through the Advance Planning Document (APD) process noted in 45 CFR § 95.610, there is no current process to collect information to support review and TA processes.

5. Impact on Small Businesses or Other Small Entities

This information collection does not affect small businesses or other small entities.

6. Consequences of Collecting the Information Less Frequently

Title IV-E agencies may submit the self-assessment information voluntarily. There is no consequence to the title IV-E agency if the information is not submitted but without the information, it will be difficult for ACF to collaborate with states proactively to identify project risks and potential compliance barriers which could ultimately result in losing federal financial participation (FFP) for state child welfare technology projects.

7. Special Circumstances Relating to the Guidelines of 5 CFR 1320.5

The collection of information involves no special circumstances.

8. Comments in Response to the Federal Register Notice and Efforts to Consult Outside the Agency

Under the Paperwork Reduction Act of 1995 (Pub. L. 104-13) and Office of Management and Budget (OMB) regulations at 5 CFR Part 1320 (60 FR 44978, August 29, 1995), ACF published a notice in the Federal Register announcing the agency's intention to request an OMB review of this information collection activity. This notice was published on June 05, 2020, Volume 85, Number 109, page 34637, and provided a sixty-day period for public comment. During the notice and comment period, 115 comments were received from six states. A summary of the comments and how ACF considered each is attached (**Attachment B**).

9. Explanation of Any Payment or Gift to Respondents

No payments or gifts to respondents are proposed for the information collections under this generic clearance.

10. Assurance of Confidentiality Provided to Respondents

The information collected is not considered confidential. No Personally Identifiable Information is requested or provided. No assurance of confidentiality is provided to respondents.

11. Justification for Sensitive Questions

There are no questions of a sensitive nature.

12. Estimates of Annualized Burden Hours and Costs

This section presents estimated burden for future GenICs under this generic clearance, as well as burden associated with an initial set of GenICs. The total estimated burden for future GenICs is 6,600 hours over a three-year period. The total estimated burden associated with the initial set of self-assessment tools is 3,300. The total burden request for this generic is 9,900 hours over a three-year period.

The assumptions made for these estimates are presented following the two tables.

| | Total | Total Number | Average | Total | Average | Total Cost |
|------------------------------|-------------|--------------|-----------|--------|---------|------------|
| Information Collection Title | Number of | of Responses | Burden | Burden | Hourly | |
| | Respondents | per | Hours Per | Hours | Wage | |
| | | Respondent | Response | | | |
| CCWIS TA | 55 | 10 | 12 | 6,600 | \$91.88 | 606.408 |
| Self-Assessment Tools | 55 | 10 | 12 | 0,000 | \$91.00 | 000,400 |
| | | Estimated | | | | |
| | 6,600 | Cost | \$606,408 | | | |
| | | Total: | | | | |

Burden for Future GenICs

Burden for Initial GenICs

| Information Collection Title | Total Number of Respondents | Total Number of Responses Per Respondent | Average Burden Hours Per Response | Annual Burden Hours | Average Hourly Wage | Total Cost |
|--|-----------------------------------|---|---|---------------------------|---------------------------|---------------|
| CCWIS Self-Assessment – Intake | 55 | 1 | 10 | 550 | \$91.88 | \$50,534 |
| CCWIS Self-Assessment – Investigation | 55 | 1 | 10 | 550 | \$91.88 | \$50,534 |
| CCWIS Self-Assessment – Case Management | 55 | 1 | 10 | 550 | \$91.88 | \$50,534 |
| CCWIS Self-Assessment – | 55 | 1 | 10 | 550 | \$91.88 | \$50,534 |

| Adoption CCWIS Self-Assessment – Foster | | | | | | |
|--|----|---|-------|------------------------------|-----------|----------|
| Care and Service Provider Management | 55 | 1 | 10 | 550 | \$91.88 | \$50,534 |
| CCWIS Self-Assessment – Administration | 55 | 1 | 10 | 550 | \$91.88 | \$50,534 |
| Estimated Burden Total: | | | 3,300 | Estimate d Cost Total: | \$303,204 | |

Burden Estimates

We applied these assumptions and estimates for the reporting burden estimates:

We assume that all 50 states plus the District of Columbia, territories, and tribes eligible to implement a CCWIS may each submit up to 16 self-assessment tools during the CCWIS project. We estimate, based on experience, 55 respondents.

a. Initial Collection

For the initial collection, we estimate an average 10-hour burden per response. This estimate accounts for the extra time agencies may need for analysis and information gathering before completing the self-assessment tools. We also estimate six (6) self-assessments per respondent. This accounts for projects of varying complexities.

We multiplied our estimate of 10 burden hours by 55 respondents and 6 self-assessments per respondent to arrive at a total burden of 3,300 hours (10 burden hours x 55 respondents x 6 responses per respondent).

b. Future Collection

We estimate an average 12-hour burden per response for future self-assessments that are to be determined. This estimate accounts for the extra time agencies may need for analysis and information gathering before completing the self-assessment tools. We also estimate 10 responses per respondent. This accounts for projects of varying complexities.

We multiplied our estimate of 12 burden hours by 55 respondents and 10 responses per respondent to arrive at a total burden of 6,600 hours (12 burden hours x 55 respondents x 10 responses per respondent).

Cost Estimates

We applied these assumptions and estimates for the reporting cost estimates:

We used Bureau of Labor Statistics 2019 wage data to derive our estimated total annualized burden costs. We assume that staff with the job role of Management Analyst (13-111) with a mean hourly wage estimate of \$45.94 will be completing the automated function list updates

and the data quality plan updates. We doubled this wage estimate ($$45.94 \times 2 = 91.88) to ensure we considered overhead costs associated with labor costs. Our estimated annualized costs for each reporting requirement are calculated as:

- Formula: (Burden: Total Hours) x (Burden: Hourly Wage) = (Burden: Total Cost)
- 9,900 x 91.88 = 909,612
- Total Cost = \$909,612

13. Estimates of Other Total Annual Cost Burden to Respondents and Record Keepers

There are no other costs to respondents and record keepers.

14. Annualized Cost to the Federal Government

| Information Collection | Annual | Review | Total Federal | Federal | Annualized Cost to |
|------------------------|-----------|--------------|---------------|----------|--------------------|
| | Responses | Hours | Review | Hourly | The Federal |
| | - | per Response | Hours | Wage | Government |
| CCWIS TA Self- | 293 | 2 | 586 | \$107.70 | \$63,112 |
| Assessment Tools | 293 | 2 | 000 | \$107.70 | \$05,112 |
| Annual Total | | | 586 | | \$63,112 |

We applied these assumptions and estimates for determining the annualized cost to the federal government:

We estimate two (2) hours per response. We multiplied our estimate of two (2) hours per response by the 293 responses (annualized) to arrive at an annual Federal review of 586 hours (annualized).

Our estimated annualized reporting costs are based on:

- We use the hourly rate from the Office of Personnel Management's Salary Table 2019-DCB, which provides an hourly rate of \$53.85 for a full-time Grade 13, Step 5 employee. We doubled this wage estimate ($$53.85 \times 2 = 107.70) to ensure we considered overhead costs associated with labor costs.
- We use the Annual Reponses from section #12 above.
- Our estimates for Federal Review Hours per Response include time to review documents and for follow-up consultation with the submitting title IV-E agency.

Our estimated annualized costs for each reporting requirement are calculated as:

- Formula: (Annual Responses) x (Federal Review Hours per Response) x (Federal Hourly Rate) = (Annualized Cost to The Federal Government)
- Automated function list update: 293 x 2 x \$107.70 = \$63,112
- Total: \$63,112

15. Explanation for Program Changes or Adjustments

This is a request for a new overarching generic clearance.

- **16. Plans for Tabulation and Publication and Project Time Schedule** There are no plans for tabulation or publication.
- **17. Reason(s) Display of OMB Expiration Date is Inappropriate** Not applicable.
- 18. Exceptions to Certification for Paperwork Reduction Act Submissions

No exceptions are necessary for this information collection.