#### SUPPORTING STATEMENT Internal Revenue Service Form 8971 and Schedule A Information Regarding Beneficiaries Acquiring Property from a Decedent OMB Control Number 1545-2264

# 1. <u>CIRCUMSTANCES NECESSITATING COLLECTION OF INFORMATION</u>

On July 31, 2015, the President of the United States signed H.R. 3236, *Surface Transportation and Veterans Health Care Choice Improvement Act of 2015*, P.L. 114-41, (H.R. 3236) into law. Section 2004 of H.R. 3236 enacted § 6035.

Internal Revenue Code (IRC), Section 6035(a)(1) requires executors to file and furnish statements with the IRS and to beneficiaries for property includible in the gross estate when the estate is required to file an estate tax return. IRC, Section 6035(a)(1) and (2) requires the executor (or other person) to report on these statements the value of property as reported on the estate tax return and other information. IRC, Section 6018(b) states if the executor is unable to make a complete return as to any part of the gross estate of the decedent, he shall include in his return a description of such part and the name of every person holding a legal or beneficial interest therein.

Section 6035(a)(3)(A) provides that the statements are due 30 days after the earlier of the due date of the estate tax return or the date the return is filed. Section 6035(a)(3)(B) provides that the executor must supplement the statements in the event there are adjustments to the information required to be provided thereon. Supplemental statements are due 30 days after an adjustment occurs.

Form 8971, Information Regarding Beneficiaries Acquiring Property from a Decedent, will be used by executors and reported on its Schedule A will be the estate tax value or basis of the property at the decedent's date of death.

### 2. USE OF DATA

The information collected will be used to ensure the taxpayer's compliance with 1014(f) by providing the IRS and the beneficiary with the beneficiary's initial basis in property received from an estate.

IRS will use the information to confirm consistency in basis of property acquired from a decedent when it is sold or deemed sold.

### 3. USE OF IMPROVED INFORMATION TECHNOLOGY TO REDUCE BURDEN

Form 8971 is a legacy product that was last revised in 2016. This form is not revised on an annual basis and has a low number of respondents; electronic filing has not been enabled.

### 4. **EFFORTS TO IDENTIFY DUPLICATION**

The information requested on Form 8971 is unique and is not already available for use or adaptation from another source.

### 5. <u>METHODS TO MINIMIZE BURDEN ON SMALL BUSINESSES OR OTHER</u> <u>SMALL ENTITIES</u>

There is no impact on small businesses or small entities by this collection due to the inapplicability of the authorizing statute under section 6035 to this type of entity. Form 8971 is filed by an executor of an estate or other person required to file Form 706 or 706-NA.

### 6. <u>CONSEQUENCES OF LESS FREQUENT COLLECTION ON FEDERAL</u> <u>PROGRAMS OR POLICY ACTIVITIES</u>

If the information collection is not conducted, the recipient's basis in property acquired from an estate would not be consistent with the value of the property as determined for federal estate tax purpose. Failure to provide this information to the IRS and the beneficiary by the executor of estate would result in monetary penalties imposed on the executor and inaccurate information reported on tax returns.

#### 7. SPECIAL CIRCUMSTANCES REQUIRING DATA COLLECTION TO BE INCONSISTENT WITH GUIDELINES IN 5 CFR 1320.5(d)(2)

There are no special circumstances requiring data collection to be inconsistent with guidelines in 5 CFR 1320.5(d)(2).

#### 8. <u>CONSULTATION WITH INDIVIDUALS OUTSIDE OF THE AGENCY ON</u> <u>AVAILABILITY OF DATA, FREQUENCY OF COLLECTION, CLARITY OF</u> <u>INSTRUCTIONS AND FORMS, AND DATA ELEMENTS</u>

In response to the Federal Register notice dated February 17, 2021(86 FR 9999), we received several comments from The American College of Trust and Estate Counsel (ACTEC), during the comment period regarding Form 8971 and Schedule A. Comments will be addressed after the Final Regulation is published; it is premature to discuss the changes to Form 8971 recommended by ACTEC since the current revision of Form 8971 is based on the published proposed regulation.

### 9. <u>EXPLANATION OF DECISION TO PROVIDE ANY PAYMENT OR GIFT TO</u> <u>RESPONDENTS</u>

No payments or gifts are being provided to respondents.

### 10. ASSURANCE OF CONFIDENTIALITY OF RESPONSES

Generally, tax returns and tax return information are confidential as required by 26 USC 6103.

### 11. JUSTIFICATION OF SENSITIVE QUESTIONS

A privacy impact assessment (PIA) has been conducted for information collected under this request as part of the "Estate/Inheritance and Gift Nonfiler and Under-reporter" system and a Privacy Act System of Records notice (SORN) has been issued for this system under IRS 42.021-Compliance Programs and Project Files. The Internal Revenue Service PIA can be found at https://www.irs.gov/uac/Privacy-Impact-Assessments-PIA

Title 26 USC 6109 requires inclusion of identifying numbers in returns, statements, or other documents for securing proper identification of persons required to make such returns, statements, or documents and is the authority for social security numbers (SSNs) in IRS systems.

### 12. ESTIMATED BURDEN OF INFORMATION COLLECTION

The reporting requirements of § 6035 apply to executors and other persons required to file a Form 706 by § 6018(a) or (b). Proposed § 1.6035-1(a)(2) of the NPRM provides that executors who are not required by § 6018(a) or (b) to file a Form 706 but do so solely to make the portability election under § 2010(c)(5), or a generation-skipping transfer tax election or exemption allocation are not required to satisfy the reporting requirements of § 6035.

Authori ty	Description	# of Respond ents	# Respons es per Respon dent	Annual Respon ses	Hours per Respon se	Total Burde n
IRC 2004 §						200,00
6035	Form 8971	10,000	1	10,000	20	200,00
0033	F0111 0971	10,000	L	10,000	20	
						200,00
Totals				10,000		0

**Burden Estimates** 

# 13. ESTIMATED TOTAL ANNUAL COST BURDEN TO RESPONDENTS

To ensure more accuracy and consistency across its information collections, IRS is currently in the process of revising the methodology it uses to estimate burden and costs. Once this methodology is complete, IRS will update this information collection to reflect a more precise estimate of burden and costs.

### 14. ESTIMATED ANNUALIZED COST TO THE FEDERAL GOVERNMENT

The primary cost to the government consists of the cost of printing the form.

We estimate that the cost of printing the form and instruction is \$16,859.

The estimated annualized cost to the Federal Government is based on a model that considers the following three factors for each information product: aggregate labor costs for development, including annualized start -up expenses, operating and maintenance expenses, and distribution of the product that collects the information.

The government computes cost using a multi-step process. First, the government creates a weighted factor for the level of effort to create each information collection product based on variables such as, complexity, number of pages, type of product and frequency of revision. Second, the total costs associated with developing the product such as labor cost, and operating expenses associated with the downstream impact such as support functions, are added together to obtain the aggregated total cost. Then, the aggregated total cost and factor are multiplied together to obtain the aggregated cost per product. Lastly, the aggregated cost per product is added to the cost of shipping and printing each product to IRS offices, National Distribution Center, libraries and other outlets. The result is the Federal Government estimated annualized cost per product.

Document s	<u>Aggregate</u> <u>Cost per</u> <u>Product</u> <u>(factor</u> <u>applied)</u>		Printing and Distribution		<u>Government Cost</u> <u>Estimate per Product</u>			
Form 8971	12,758	+	0	=	12,758			
Instructions								
8971								
(Sch-A)	4,101	+	0	=	4,101			
Grand Total	16,859	+	0	=	16,859			
Table Costs are based on 2020 actuals obtained from IRS Chief Financial Office and Media and Publications								

The federal government estimated annualized cost is as follows:

The following regulation impose no additional burden. Please continue to assign OMB number 1545-2264 to this regulation:

1.6035-1(a) 1.6035-1(d)

### 15. REASONS FOR CHANGE IN BURDEN

There is no change to the burden previously approved by OMB. We are renewing this submission for renewal purposes.

### 16. PLANS FOR TABULATION, STATISTICAL ANALYSIS AND PUBLICATION

There are no plans for tabulation, statistical analysis or publication.

#### 17. <u>REASONS WHY DISPLAYING THE OMB EXPIRATION DATE IS</u> <u>INAPPROPRIATE</u>

We believe that displaying the OMB expiration date is inappropriate because it could cause confusion by leading taxpayers to believe that the form sunsets as of the expiration date. Taxpayers are not likely to be aware that the Service intends to request renewal of the OMB approval and obtain a new expiration date before the old one expires.

# **18. EXCEPTIONS TO THE CERTIFICATION STATEMENT**

There are no exceptions to the certification statement.

<u>Note:</u> The following paragraph applies to all of the collections of information in this submission:

An agency may not conduct or sponsor, and a person is not required to respond to, a collection of information unless the collection of information displays a valid OMB control number. Books or records relating to a collection of information must be retained as long as their contents may become material in the administration of any internal revenue law. Generally, tax returns and tax return information are confidential, as required by 26 U.S.C. 6103.