SUPPORTING STATEMENT

HOMELAND SECURITY ACQUISITION REGULATION (HSAR)

Various Homeland Security Acquisitions Regulations Forms

(OMB No. 1600-0002)

# JUSTIFICATION

1. **Circumstances Making the Collection of Information Necessary**

This information collection is associated with the forms listed below and is necessary to implement applicable parts of the HSAR (48 CFR Chapter 30). There are four forms under this collection of information request that are used by offerors, contractors, and the general public to comply with requirements in contracts awarded by the Department of Homeland Security (DHS). The information collected is used by contracting officers to ensure compliance with terms and conditions of DHS contracts.

The forms are as follows:

1) DHS Form 700-1, Cumulative Claim and Reconciliation Statement (see (HSAR) 48 CFR 3004.804-507(a)(3)

2) DHS Form 700-2, Contractor’s Assignment of Refund, Rebates, Credits and Other Amounts (see (HSAR) 48 CFR 3004.804-570(a)(2)

3) DHS Form 700-3, Contractor’s Release (see (HSAR) 48 CFR 3004.804-570(a)(1)

4) DHS Form 700-4, Employee Claim for Wage Restitution (see (HSAR) 48 CFR 3022.406-9

These forms will be prepared by individuals, contractors or contract employees during contract administration. The information collected includes the following:

* DHS Forms 700-1, 700-2 and 700-3: Prepared by individuals, contractors or contractor employees prior to contract closure to determine whether there are excess funds that are available for deobligation versus remaining (payable) funds on contracts; assignment or transfer of rights, title, and interest to the Government; and release from liability. The contracting officer obtains the forms from the contractor for closeout, as applicable. Forms 700-1 and 02 are mainly used for calculating costs related to the closeout of cost-reimbursement, time-and-materials, and labor-hour contracts; and, Form 700-3 is mainly used for calculating costs related to the closeout of cost-reimbursement, time-and-materials, and labor-hour contracts but can be used for all contract types.
* DHS Form 700-4 is prepared by contractor employees making claims for unpaid wages. Contracting officers must obtain this form from employees seeking restitution under contracts to provide to the Comptroller General. This form is applicable to all contract types, both opened and closed.

The prior information collection request for OMB No. 1600-0002 was approved through November 30, 2021 by OMB in a Notice of OMB Action. This justification supports a request for an extension of the approval.

1. **Purpose of Use of the Information Collection**

The purpose of the information collected is to ensure proper closing of physically complete contracts. The information will be used by DHS contracting officers to ensure compliance with terms and conditions of DHS contracts and to complete reports required by other Federal agencies such as the General Services Administration and the Department of Labor (DOL). If this information is not collected, DHS could inadvertently violate statutory or regulatory requirements and DHS’s interests concerning inventions and contractors’ claims would not be protected.

1. **Use of Improved Information Technology and Burden Reduction**

The four DHS forms are available on the DHS Homepage (<https://www.dhs.gov/acquisition-policy>). These forms can be filled in electronically and submitted via email or facsimile to the specified Government point of contact. Since the nresponses must meet specific timeframes, a centralized mailbox or website would not be an expeditious or practical method of submission. The use of email or facsimile is the best solution and is most commonly used in the Government. The information requested by these forms is required by the HSAR. The forms are prescribed for use in the closeout of applicable contracts and during contract administration.

1. **Efforts to Identify Duplication and Use of Similar Information**

Efforts to avoid duplication of these requirements are accomplished by: (1) monitoring acquisition processes and procedures of the various DHS Components; (2) reviewing proposed and published changes to the FAR; and (3) providing one location for the final review and approval of all proposed acquisition regulations for DHS.

1. **Impact on Small Business or Other Small Entities**

Information collection may or may not involve small business contractors. The burden applied to small business is the minimum consistent with the goals of ensuring responsiveness to Government requirements. To reduce burden on small businesses and other small entities, the HSAR is continuously reviewed to determine whether the requirements remain valid.

1. **Consequences of Collecting the Information Less Frequently**

* DHS Form 700-1, Cumulative Claim and Reconciliation Statement: Less frequent incidence of collecting such information would result in inadequate closeout data. The office administering the contract would not have the necessary information to (1) determine settlement of indirect costs; and (2) adequately closeout cost-reimbursement, time-and-materials, and labor-hour contracts.
* DHS Form 700-2, Contractor’s Assignment of Refunds, Rebates, Credits and Other Amounts. DHS would not be allowed to collect funds to which it may be rightfully entitled.
* DHS Form 700-3 Contractor’s Release: DHS would not have legal protection from a contractor asserting later claims against a contract.
* DHS Form 700-4 Employee Claim for Wage Restitution: DOL requires this form be completed by Contractor employees claiming restitution under contracts. If the form is not completed and submitted, payment may not be made to the employee.

1. **Special Circumstances Relating to the Guidelines of 5 CFR 1320.5**

There are no special or identifiable circumstances that would cause or require the collection of information in a manner that is inconsistent with these guidelines.

1. **Efforts to Consult Outside the Agency**

A 60 Day Federal Register Notice requesting public comments was published at 85 FR 73066 on Monday, November 16, 2020 No comments were received.

A 30 Day Federal Register Notice requesting public comments was published at 86 FR 19005 Monday, April 12, 2021. No comments were received.

1. **Explanation of Payments and Gifts to Respondents**

There will be no payment or gifts made to respondents.

1. **Assurance of Confidentiality Provided to Respondents**

There are FAR and HSAR clauses that require protection of rights in data and proprietary information if requested and designated by an offeror or contractor. Additionally, disclosure or non-disclosure of information is handled in accordance with the Freedom of Information Act. There is no assurance of confidentiality provided to the respondents.

No PIA is required as the information is collected from DHS personnel (contractors only). Although, the DHS/ALL/PIA-006 General Contacts lists PIA does provided basic coverage. And technically, because this information is not retrieved by personal identifier, no SORN is required. However, DHS/ALL-021 DHS Contractors and Consultants provides coverage for the collection of records on DHS contractors and consultants, to include resume and qualifying employment information.

1. **Justification for Sensitive Questions**

There are the necessary assurances for these forms and the collection of private information or confidentiality for the respondents as provided in the FAR, HSAR and agency directives on the safeguarding of proprietary, confidential and sensitive information.

1. **Estimates of Annualized Burden Hours and Costs**

The annualized burden hours and costs to respondents is outlined in the below table. The annual estimated burden is 34,013 hours and the annual estimated cost is $1,788,403.54.

Table A: Estimated Annualized Burden Hours and Costs

|  |  |  |  |  |  |  |  |
| --- | --- | --- | --- | --- | --- | --- | --- |
| **Type of Respondent** | **Form Name /**  **Form Number** | **No. of Respondents** | **No. of Responses per Respondent** | **Avg. Burden per Response (in hours)** | **Total Annual Burden (in hours)** | **Avg. Hourly Wage Rate** | **Total Annual Respondent Cost** |
| Contractor | DHS Form 700-1 | 9734 | 1 | 1 | 9734 | $52.58 | $511,813.72 |
| Contractor | DHS Form 700-2 | 9734 | 1 | 1 | 9734 | $52.58 | $511,813.72 |
| Contractor | DHS Form 700-3 | 14490 | 1 | 1 | 14490 | $52.58 | $761,884.20 |
| Contractor employees | DHS Form 700-4 | 55 | 1 | 1 | 55 | $52.58 | $2,891.90 |
| **Total** |  |  | **34013** |  | **34013** |  | **$1,788,403.54** |

* The burden hour estimate is based upon:
  + As confirmed by DHS contracting activities, for all forms, an estimated average of 1 report per respondent, and an estimated average burden per response of 1 hour.
  + For Forms 700-1 and 700-2, data reported in Federal Procurement Data System (FPDS) for fiscal year (FY) 2019 related to DHS’s closed out cost-reimbursement, time-and-materials, and labor-hour contracts.
  + For Forms 700-3, data reported in FPDS related to DHS’s closed out and active cost-reimbursement, time-and-materials, and labor-hour contracts for fiscal year (FY) 2019.
  + For Form 700-4, data reported from DHS’s contracting activities for paid restitution claims for FY 2019.
* The average hourly earnings is based upon the U.S. Department of Labor, Bureau of Labor Statistics’ website ([www.bls.gov](http://www.bls.gov)). The wage rate category selected is for [Business and Financial Operations Occupations in 2019](https://www.bls.gov/oes/current/oes_nat.htm#13-0000). The rate is estimated to be $52.58 ($37.56 x 1.4), which includes the wage rate multiplier.

1. **Estimates of Other Total Annual Cost Burden to Respondents and Record**

**Keepers**

There are no record keeping, capital, start-up or maintenance costs associated with this information collection.

**14. Annualized Cost to the Federal Government**

The annualized cost to the Federal Government for reviewing all forms submitted by respondents is outlined in the below table. These reviews are conducted by acquisition personnel including contracting officers and technical and legal staff. The annual estimated cost is $1,746,567.55.

Table B: Estimated Annualized Hours and Costs to the Federal Government

|  |  |  |  |  |  |  |  |
| --- | --- | --- | --- | --- | --- | --- | --- |
| Type of Respondent | Form Name /  Form Number | No. of Respondents | No. of Responses per Respondent | Avg. Burden per Response (in hours) | Total Annual Burden (in hours) | Avg. Hourly Wage Rate | Total Annual Respondent Cost |
| Contractor | DHS Form 700-1 | 9734 | 1 | 1 | 9734 | $51.35 | $499,840.90 |
| Contractor | DHS Form 700-2 | 9734 | 1 | 1 | 9734 | $51.35 | $499,840.90 |
| Contractor | DHS Form 700-3 | 14490 | 1 | 1 | 14490 | $51.35 | $744,061.50 |
| Contractor employees | DHS Form 700-4 | 55 | 1 | 1 | 55 | $51.35 | $2,824.25 |
| **Totals** |  | **34013** | **34013** |  | **34013** |  | **$1,746,567.55** |

The annual cost estimate is based upon the total estimated annual responses received; an estimated combined total of 160 hours for contracting officers and technical and legal staff to review each response/report; and the approximate hourly rate for a GS-11, Step 4, federal employee located in the District of Columbia, as provided by OPM.gov for 2019, $51.35, which includes the wage rate multiplier ($36.68 X 1.4).

**15. Explanation for Program Changes or Adjustments**

The burden estimates provided in response to Item 12 above are based upon contracts reported by DHS and its Components to the FPDS for Fiscal Year 2019. No program changes occurred and there were no changes to the information being collected. However, the burden was adjusted to reflect an agency adjustment decrease of 22,225 in the number of respondents within DHS for Fiscal Year 2019, and an increase in the average hourly wage rate.

**16. Plans for Tabulation and Publication**

This information collection will not be published for statistical purposes.

**17. Reason(s) Display of OMB Expiration Date is Inappropriate**

DHS is not seeking an exception to not display the expiration date.

**18. Exceptions to the Certificate of the Paperwork Reduction Act Submissions**

DHS does not request an exception to the certification of this information collection.