# Supporting Statement for the Paperwork Reduction Act Information Collection Submission for Rule 17a-3 OMB Control No. 3235-0033 Partial Revision

#### A. JUSTIFICATION

#### 1. <u>Information Collection Necessity</u>

All brokers and dealers in the ordinary course of their businesses need to maintain certain books and records reflecting, among other things, income and expenses, assets and liabilities, daily trading activity and the status of customer and firm accounts. These books and records are, for the most part, standard and would be kept by any prudent individual engaging in a securities business.

The Securities and Exchange Commission ("Commission" or "SEC") is statutorily authorized by Sections 17(a)<sup>1</sup> and 23(a)<sup>2</sup> of the Securities Exchange Act of 1934 ("Exchange Act") to promulgate rules and regulations regarding the maintenance and preservation of books and records of exchange members, brokers and dealers ("broker-dealers"). Exchange Act Section 17(a)(1) provides in pertinent part:

"[all members of a national securities exchange and registered brokers and dealers] shall make and keep for prescribed periods such records...as the Commission, by rule, prescribes as necessary or appropriate in the public interest, for the protection of investors, or otherwise in furtherance of the purposes of the [Exchange Act]."

To standardize recordkeeping practices throughout the industry, the Commission, in 1939, adopted Rule 17a-3,<sup>3</sup> which established minimum standards with respect to business records that broker-dealers must create.<sup>4</sup> Rule 17a-3 requires broker-dealers to make and keepcurrent certain records relating to their financial condition, communications, customer information, and employees.

The Commission adopted certain Amendments to Rule 17a-3 on October 25, 2001 (the "2001 Amendments"), in part as a response to the National Securities Market Improvement Actof 1996 ("NSMIA"). NSMIA prohibits any State from establishing books and records rules for broker-dealers that differ from, or are in addition to, the Commission's rules, and also requires the Commission to consult periodically with the States concerning the adequacy of the Commission's books and records rules. The 2001 Amendments expanded the types of records that broker-dealers must create to include additional records necessary for State examiners to review for sales practice violations at office locations, and were designed to assist regulators, particularly State securities

<sup>&</sup>lt;sup>1</sup> 15 U.S.C. § 78q(a).

<sup>&</sup>lt;sup>2</sup> 15 U.S.C. § 78w(a).

<sup>&</sup>lt;sup>3</sup> 17 CFR 240.17a-3.

<sup>&</sup>lt;sup>4</sup> Exchange Act Release No. 2304 (Nov. 13, 1939).

<sup>&</sup>lt;sup>5</sup> Pub.L.No. 104-290, 110 Stat. 3416 (1996).

Exchange Act Section 15(h), 15 U.S.C. § 78*o*(h).

regulators, in conducting effective examinations.<sup>7</sup>

#### **Partial Revision to Collection of Information**

As discussed further below, the Commission adopted amendments to Rule 17a-3 in 2019 pursuant to authority in the Dodd-Frank Act. The 2019 amendments are not required to be complied with until October 6, 2021 and this partial revision provides new or updated burden estimates in connection with the 2019 rule amendments. Only hour burdens have been revised. Cost burdens remain unchanged with the 2019 amendments.

On July 21, 2010, President Obama signed the Dodd-Frank Act into law. Title VII of the Dodd-Frank Act ("Title VII") established a new regulatory framework for the over-the-counter derivatives markets. Title VII was enacted, among other reasons, to provide for the registration and regulation of security-based swap dealers ("SBSDs") and major security-based swap participants ("MSBSPs"), and create recordkeeping and reporting regimes for such entities. Section 764 of the Dodd-Frank Act added Section 15F to the Exchange Act, which directs the Commission to adopt rules governing reporting and recordkeeping for SBSDs and MSBSPs. Additionally, Section 17(a)(1) of the Securities Exchange Act of 1934 provides the Commission with authority to adopt rules requiring broker-dealers — which would include broker-dealer security-based swap dealers ("broker-dealer SBSDs") and broker-dealer major security-based swap participants ("broker-dealer MSBSPs") — to make and keep for prescribed periods such records, furnish such copies thereof, and make and disseminate such reports as the Commission, by rule, prescribes as necessary or appropriate in the public interest, for the protection of investors, or otherwise in furtherance of the purposes of the Exchange Act. 11

Accordingly, the Commission, on September 19, 2019, amended its recordkeeping requirements for broker-dealers in Rule 17a-3 to implement the new recordkeeping requirements mandated under the Dodd-Frank Act for broker-dealer SBSDs and broker-dealer MSBSPs, and to account for the security-based swap and swap activities of stand-alone broker-dealers.<sup>12</sup>

These amendments to Rule 17a-3 revise a number of existing collections of information, and establish a number of new collections of information. Specifically, existing Rule 17a-3 has been amended to include a new introductory paragraph indicating which entities will be subject to the rule, clarifying that the rule will now also apply to broker-dealer SBSDs and broker-dealer MSBSPs. This Supporting Statement addresses the estimated changes in burdens and costs associated with these

See Exchange Act Release No. 37850 (October 22, 1996), 61 FR 55593 (October 28, 1996) ("Proposing Release").

See Dodd-Frank Wall Street Reform and Consumer Protection Act of 2010, Pub. L. 111–203, 124 Stat. 1376 (2010).

Pursuant to section 701 of the Dodd-Frank Act, Title VII may be cited as the "Wall Street Transparency and Accountability Act of 2010." See Pub. L. 111–203, 701.

<sup>&</sup>lt;sup>10</sup> See 15 U.S.C. 780-10(f)(2).

<sup>&</sup>lt;sup>11</sup> See 15 U.S.C. 78q(a)(1).

See Recordkeeping and Reporting Requirements for Security-Based Swap Dealers, Major Security-Based Swap Participants, and Broker-Dealers; Final Rules, Exchange Act Release No. 34-87005(Sep. 19, 2019), 84 FR 68550 (Dec. 16, 2019).

amendments. 13

In October 2019, the Commission requested extension of the estimated burdens that had previously been approved.<sup>14</sup> That extension request did not include the estimated burdens associated with the amendments to Rule 17a-3 that were adopted in September 2019. The extension request was approved in December 2019.

# This Supporting Statement addresses the estimated burdens associated with the amendments to Rule 17a-3 that were adopted in September 2019.

#### 2. <u>Information Collection Purpose and Use</u>

The purpose of requiring broker-dealers, broker-dealer SBSDs, and broker-dealer MSBSPs to create the records specified in Rule 17a-3 is toenhance regulators' ability to protect investors. These records and the information contained therein will be and are used by examiners and other representatives of the Commission, State securities regulatory authorities, and the self-regulatory organizations (e.g., FINRA, CBOE, etc.)("SROs") to determine whether broker-dealers, broker-dealer SBSDs, and broker-dealer MSBSPs are in compliance with the Commission's antifraud and anti-manipulation rules, financial responsibility program, and other Commission, SRO, and State laws, rules, and regulations.

If broker-dealers, broker-dealer SBSDs, and broker-dealer MSBSPs were not required to create these records, Commission, SRO, and state examiners would be unable to conduct effective and efficient examinations to determine whetherbroker-dealers were complying with relevant laws, rules, and regulations.

#### 3. <u>Consideration Given to Information Technology</u>

The Commission believes that improvements in telecommunications and data processing technology may reduce any burdens that result from Rule 17a-3. Broker-dealers are not prevented by Rule 17a-3 from using computers or other mechanical devices to generate the records required under the Rule.

#### 4. **Duplication**

On June 5, 2019, the Commission adopted Rule 15*1*-1 under the Securities Exchange Act of 1934 ("Exchange Act") establishing a standard of conduct for broker-dealers and natural persons who are associated persons of a broker-dealer (unless otherwise indicated, together referred to as "broker-dealer" or "BD") when making a recommendation of any securities transaction or investment strategy involving securities to a retail customer ("Regulation Best Interest"). *See* Securities Exchange Act Release No. 86031 (Jun. 5, 2019), 84 FR 33669 (July 12, 2019); see also Securities Exchange Act Release No. 83062 (Apr. 18, 2018) [83 FR 21574] (May 9, 2018) ("Regulation Best Interest Adopting Release"). At the same time, the Commission adopted Exchange Act Rule 17a-14 (CFR 240.17a-14) and Form CRS (17 CFR 249.640) under the Exchange Act. *See Form CRS Relationship Summary; Amendments to Form ADV* Exchange Act Release No. 86032, Advisers Act Release No. 5247, File No. S7-08-18 (June 5, 2019), 84 FR 33492 (July 12, 2019). *See also* Release No. 34-83063, IA-4888, File No. S7-08-18 (Apr. 18, 2018), 83 FR 23848 (May 23, 2018). As part of new Rule 17a-14 and Form CRS and Regulation Best Interest, the Commission recently amended Rule 17a-3 by adding new paragraphs (a)(24) and (a)(35), respectively.

See https://www.reginfo.gov/public/do/PRAViewICR?ref nbr=201910-3235-003.

Rule 17a-3 was drafted and amended to codify SRO record-keeping requirements and therecord-keeping practices of prudent broker-dealers. Because most broker-dealers already create many of the records required by Rule 17a-3 either voluntarily or pursuant to SRO requirements, no duplication of such information is apparent.

#### 5. Effect on Small Entities 15

The books and records required under Rule 17a-3 are normally created by small broker-dealers. Since small broker-dealers utilize processes that are more manual in nature, while large broker-dealers use more automated processes, the Commission has estimated some of the time factors for small broker-dealers to be higher, as described below.

With respect to the amendments associated with the rulemaking implementing the recordkeeping requirements mandated under the Dodd-Frank Act with respect to broker-dealer SBSDs and broker-dealer MSBSPs, and to account for the security-based swap and swap activities of stand-alone broker-dealers, the Commission does not anticipate that the amendments will have any impact on small broker-dealers as most of these firms generally do not hold positions in security-based swaps.

#### 6. <u>Consequences of Not Conducting Collection</u>

The information required to be collected and recorded under Rule 17a-3 allows the Commission, State securities regulatory authorities, and the SROs to determine whether broker-dealers, broker-dealer SBSDs, and broker-dealer MSBSPs are in compliance with Commission, State, and SRO anti-fraud and anti-manipulation rules, financial responsibility rules, and other rules and regulations. If a broker-dealer does not make these records, or it makes these records less frequently, the level of investor protection will be reduced. The records broker-dealers, broker-dealer SBSDs and broker-dealer MSBSPs are required to make under Rule 17a-3 are, for the most part, essential to the successful operation of a securities firm, and failure to make the records on a current basis would likely cause the broker-dealer, broker-dealer SBSDs or broker-dealer MSBSPs to experience operational difficulties.

# 7. <u>Inconsistencies with Guidelines in 5 CFR 1320.5(d)(2)</u>

There are no special circumstances. This collection is consistent with the guidelines in with 5 CFR 1320.5(d)(2).

## 8. <u>Consultations Outside the Agency</u>

The Commission requested comment on the collection of information requirements when the 2019 amendments were proposed in April 2014. The Commission received no comments

See Recordkeeping and Reporting Requirements for Security-Based Swap Dealers, Major Security-Based Swap Participants, and Broker-Dealers; Capital Rule for Certain Security-Based Swap Dealers; Proposed Rule, Exchange Act Release No. 71958 (Apr. 17, 2014), 79 FR 25193 (May 2, 2014).

Section 601(b) of the Regulatory Flexibility Act ("RFA") defines the term "small entity." The statute, however, permits agencies to formulate their own definitions. The Commission has adopted definitions for the term "small entity" for the purposes of Commission rulemaking in accordance with the RFA. Those definitions, as relevant to this rulemaking, are set forth in 17 CFR 240.0-10. See Statement of Management on Internal Accounting Control, Exchange Act Release No. 18451 (Jan. 28, 1982), 47 FR 5215 (Feb. 4, 1982).

regarding the Paperwork Reduction Act burden and cost estimates. The proposed revisions to the collection of information was submitted to OMB in 2016 (ICR Ref. No. 201603-3235-004).

#### 9. Payment or Gift

No gifts or payments will be given to respondents.

#### 10. <u>Confidentiality</u>

The records required by Rule 17a-3 are available only to the examination staffs of the Commission, State regulatory authorities, and the SROs. Subject to the provisions of the Freedom of Information Act, 5 U.S.C. § 552 ("FOIA") and the Commission's rules thereunder (17 CFR 200.80(b)(4)(iii)), the Commission generally does not publish or make available information contained in reports, summaries, analyses, letters, or memoranda arising out of, in anticipation of, or in connection with an examination or inspection of the books and records of any person or any other investigation.

#### 11. <u>Sensitive Ouestions</u>

The information collection collects a broad range of PII related to an associated person of the broker-dealer. The broker-dealer is required to maintain the information. Upon Commission request, the information collection is manually submitted via mail and email and collected in paper form. The primary retrieval method is broker-dealer firm name and not a personal identifier. Based on the business practice of handling the information collection, the collection does not constitute a system of records under the Privacy Act and does not require a PIA of the E-Government Act of 2002. However, the SEC has privacy administrative, technical, and physical controls in place to protect the PII that the Commission requests. The information collected via email or scanned pdf documents are stored in a database on the GSS system that is covered under the GSS Rev.2 PIA. Notice to the public of the collection of the information and the agency's handling practices are described in System of Records Notice (SORN) SEC-70 "SEC's Trading and Markets Records." The SEC-70 SORN, published on February 15, 2018, is provided as a supplemental document and is also available at https://www.sec.gov/privacy.

#### 12. Information Collection Burden

All registered broker-dealers are subject to Rule 17a-3. Rule 17a-3 establishes certain records that must be made by all broker-dealers, while other records must be made only by certain broker-dealers. All of these burdens are recordkeeping burdens.

#### **Currently Approved Burdens**

This section summarizes the burdens that have been reviewed and approved.

As of December 31, 2018, there were 3,764 broker-dealers registered with the Commission. The Commission estimates that the aggregate hour burden of the requirements associated with Rule17a-3 is approximately 5,317,241 hours, calculated as follows:

Records to be Made by All Broker-Dealers

#### Rule 17a-3 - Records to be made by certain exchange members, brokers and dealers

While recordkeeping requirements will vary based on the size and complexity of the broker-dealer, the Commission estimates that one hour a day is the average amount of time needed by a broker-dealer to comply with the overall requirements of Rule 17a-3, in addition to the separate burdens described below. The number of working days per year is 249, and as a result the total estimated burden for broker-dealers with respect to Rule 17a-3 generally is <u>937,236 hours per year.</u> These hours are recordkeeping burdens.

#### Rule 17a-3(a)(12, 19)

In addition to the hour burden estimate for Rule 17a-3 generally, the Commission also believes that paragraphs (a)(12) and (19) of Rule 17a-3 will impose specific burdens on broker-dealers. Paragraphs (a)(12) and (a)(19) of Rule 17a-3 require that a broker-dealer create certain records regarding its associated persons. <sup>18</sup> The Commission estimates that each broker-dealer spends, on average, approximately 30 minutes each year to ensure that it is in compliance with these requirements, resulting in a **total annual compliance burden of about 1,882 hours**. <sup>19</sup> These hours are recordkeeping burdens.

## Rule 17a-3(a)(20-22)

Paragraphs (a)(20)–(22) of Rule 17a-3 require broker-dealers to make, among other things, records documenting the broker-dealer's compliance, or that the broker-dealer has adopted policies and procedures reasonably designed to establish compliance, with applicable federal regulations and SRO rules that require approval by a principal of the broker-dealer of anyadvertisements, sales literature or other communications with the public. Moreover, these rules require broker-dealers to create a record of the personnel responsible for establishing compliancepolicies and procedures and of the personnel capable of explaining the types of records the broker-dealer. The Commission estimates that, on average, each broker-dealer will spend 10 minutes each year to ensure compliance with these requirements, yielding a total burden of about 627 hours. These are recordkeeping burdens.

#### Rule 17a-3(a)(17)

Estimating the paperwork burden associated with paragraph (a)(17) requires a more complicated formula to calculate the compliance burden because it is based on the number of

<sup>&</sup>lt;sup>17</sup> 3,764 (the number of broker-dealers as of December 31, 2018) multiplied by 1 hour per day multiplied by249 working days equals 937,236 hours.

These records that a broker-dealer is required to make regarding the broker-dealer's associated persons include:

1) all agreements pertaining to the associated person's relationship with the broker-dealer and a summary of each associated person's compensation arrangement (17 CFR 240.17a-3(a)(19)(ii)), 2) a recorddelineating all identification numbers relating to each associated person (17 CFR 240.17a-3(a)(12)(ii)), 3) arecord of the office at which each associated person regularly conducts business (17 CFR 240.17a-3(a)(12)(iii)), and 4) a record as to each associated person listing transactions for which that person will be compensated (17 CFR 240.17a-3(a)(19)(i)).

<sup>(3,764</sup> broker-dealers x 30 minutes) / 60 minutes.

<sup>&</sup>lt;sup>20</sup> 17 CFR 240.17a-3(a)(20); 17 CFR 240.17a-3(a)(21); and 17 CFR 240.17a-3(a)(22).

<sup>21 (3,764</sup> broker-dealers x 10 minutes) / 60 minutes.

customer accounts for which a broker-dealer must collect this information as opposed to the number of broker-dealers. In addition, the Commission understands that large broker-dealers have more automated processes to collect and create these records than smaller broker-dealers, and has factored this into its estimates.

As of the end of 2018, 3,764 registered broker-dealers that filed the FOCUS Schedule I Reports on December 31, 2018 reported that they maintained a total of 143,333,278 customer accounts. Forty-five (45) of those broker-dealers reported that they maintained over 100,000 accounts each (for purposes of this Supporting Statement, the "Large Broker-Dealers"), and the remaining 3,719 broker-dealers maintained less than 100,000 customer accounts each (for purposes of this Supporting Statement, the "Small Broker-Dealers"). The Large Broker-Dealers reported that they held a total of 142,049,978 customer accounts (or 99% of the total customer accounts reported), with the Small Broker-Dealers holding the remaining 1,283,300 customer accounts (or 1% of the total customer accounts reported). The Commission estimates that approximately 27.7% of the 143,333.278 total customer accounts would be excluded from the provisions of 17a-3(a)(17) because the accounts are either (i) not accounts of natural persons, (ii) inactive, or (iii) accounts for which the broker-dealer does not have a suitability requirement. Accordingly, the total number of active customer accounts regarding which broker-dealers wouldneed to provide customers with account information is approximately 103,629,960 (102,593,660,or 99%, held by Large Broker-Dealers and 1,036,300, or 1%, held by Small Broker-Dealers).

Rule 17a-3(a)(17)(i)(B)(1) - Large BD; and Rule 17a-3(a)(17)(i)(B)(1) - Small BD

The Commission estimates that broker-dealers will be required to provide customer account information to approximately 34,543,320 customers per year to comply with paragraph (a)(17)(i)(B)(I). Approximately 34,197,887 will be customers of Large Broker-Dealers, and approximately 345,433 will be customers of Small Broker-Dealers. Further, the Commission estimates that this will take Large Broker-Dealers an average of  $1\frac{1}{2}$  minutes per account, or a total of 854,947 hours per year for all Large Broker-Dealers, and that it will take Small Broker-Dealers an average of 7 minutes per account, or a total of 40,301 hours per year for all Small Broker-Dealers. Thus, the estimated total burden on the industry to comply with the paragraph (a)(17)(i)(B)(I) requirement to provide account information to customers when an account is opened and periodically thereafter is 895,248 hours per year. These hours are recordkeeping and third party disclosure burdens, with an assumption that the burden is split evenly between thetwo

See Rule 17 CFR 240.17a-3(a)(17)(i)(D). The Commission arrived at this number using estimates provided by the firms (in their comment letters and otherwise) as to how many of their accounts would fit in to one or more of these categories.

<sup>(103,629,960</sup> x (1 every 3 years), or, in other words, (103,629,960 / 3) because the broker-dealer must sendeach customer a copy of his or her account record information once every three years.

<sup>34,543,320</sup> account records x 99% = 34,197,887 account records, or 759,953.0444 account records perLarge Broker-dealer (34,197,887 account records / 45).

 $<sup>^{25}</sup>$  34,543,320 account records x 1% = 345,433, or approximately 93 account records per Small Broker-dealer (345,433 / 3,719).

 $<sup>(34,197,887 \</sup>times 1.5 \text{ minutes} / 60 \text{ minutes}) = 854,947 \text{ hours per year.}$ 

 $<sup>^{27}</sup>$  (345,433 x 7 minutes / 60 minutes) = 40,301 hours per year.

 $<sup>(854,947 \</sup>text{ hours} + 40,301 \text{ hours}) = 895,248 \text{ hours}.$ 

burden types.

Rule 17a-3(a)(17)(i)(B)(2) + (3) - Large BD; and Rule 17a-3(a)(17)(i)(B)(2) + (3) - Small BD

If a customer provides a broker-dealer with updated account record information, the broker-dealer must, pursuant to paragraphs (a)(17)(i)(B)(2) and (3), update the customer's account information and send the revised account information to the customer to verify its accuracy. The Commission estimates that approximately 20% of the customers from whom information is requested will update their account records, resulting in 6,908,664 updated account records each year. In addition, the Commission estimates that 5% of active customeraccounts, or 5,181,498, will initiate changes to their account records on a yearly basis, just as they do now, with no prompting from any account record mailing. The total number of updates, therefore, will be approximately 12,090,162. The Commission estimates that it would take, on average, 5 minutes for Large Broker-Dealers to update each account and 10 minutes for Small Broker-Dealers to update each account, resulting in an additional aggregate burden of 1,017,660 hours per year (997,518 for all Large Broker-Dealers) and 20,142 for all Small Broker-Dealers) toupdate account record information and provide the new account information to customers as required by paragraphs (a)(17)(i)(B)(2) and (3). These hours are recordkeeping and third party disclosure burdens, with an assumption that the burden is split evenly between the two burden types.

#### Rule 17a-3(a)(23) Part I

Paragraph (a)(23) of Rule 17a-3, requires certain broker-dealers to make and keep currenta record documenting credit, market, and liquidity risk management controls established and maintained by the broker-dealer to assist it in analyzing and managing the risks associated with its business activities. The Commission estimates that a broker-dealer spends, on average, approximately 100 hours of employee resources to comply with this requirement to ensure its market, credit, and liquidity risk controls are documented. Based on FOCUS Report data, as of December 31, 2015, the Commission estimates there are approximately 456 broker-dealers that are subject to paragraph (a)(23). Therefore, the Commission estimates that the total one-time recordkeeping burden to all broker-dealers will be approximately 45,600 hours, or 15,200 hours

<sup>&</sup>lt;sup>29</sup> 17 CFR 240.17a-3(a)(17)(B)(2) and (3).

 $<sup>(34,543,320 \</sup>times 20\%) = 6,908,664.$ 

 $<sup>(103,629,960 \</sup>times 5\%) = 5,181,498.$ 

<sup>(6,908,664 + 5,181,498) = 12,090,162.</sup> 

This estimate takes into account the 1½ and 7 minutes it would take Large and Small Broker-dealers, respectively, to provide this updated account information to customers, and the 3.5 minutes and 3 minutes it would take Large and Small Broker-dealers, respectively, to receive the returned data and input any changes into the account record. The estimated total minutes for updating and providing this information tocustomers of 5 minutes for Large Broker-dealers and 10 minutes for Small Broker-dealers were taken from a comment letter to the 2001 Amendments.

<sup>&</sup>lt;sup>34</sup> ((12,090,162 account records x 99%) x (5 minutes / 60 minutes)) + ((12,090,162 account records x 1%) x(10 minutes / 60 minutes)).

This estimate is based on the number of firms that have \$1,000,000 in credits or \$20,000,000 in capital asof December 31, 2018.

# amortized over three years. 36

#### Rule 17a-3(a)(23) Part II

In addition to the one-time hour burden, based on similar collections of information requiring the documentation of risk management controls, broker-dealers required to comply with paragraph (a)(23) likely will incur annual hour burdens.<sup>37</sup> The Commission estimates that a broker-dealer spends approximately 45 hours per year to ensure its compliance with Paragraph (a)(23), for a **total annual recordkeeping burden on the industry of 20,520 hours.**<sup>38</sup>

#### Rule 17a-3(a)(16)

Paragraph (a)(16) of Rule 17a-3 requires any broker-dealer that sponsors an internal broker-dealer system to make and keep current certain records relating to such system. The Commission estimates that paragraph (a)(16) of Rule 17a-3 imposes an annual burden of 27 hours per year per internal broker-dealer system to create the requisite records. The Commission estimates that there are approximately 200 internal broker-dealer systems,<sup>39</sup> resulting in a **total annual recordkeeping burden of 5,400 hours.**<sup>40</sup>

#### Records to be Made by Certain Broker-Dealers: Rules 17a-3(a)(24) and 17a-3(a)(35)

In June 2019, the Commission amended Rule 17a-3 by adding paragraphs (a)(24) and (a)(35). These revisions to the collection of information were approved by OMB on October 3, 2019. Because these revisions were approved so recently, the Commission does not have any changes to the estimated burdens for these rules; however, these burdens are summarized below as part of the extension request for the currently approved collection in Rule 17a-3 (3235-0033).

Based on data obtained from Form BR, the Commission preliminarily believes that approximately 73.5% of registered broker-dealers, or 2,766 broker-dealers, have retail customers and therefore would likely be subject to Rules 17a-3(a)(24) and 17a-3(a)(35),

#### Rule 17a-3(a)(24):

<sup>456</sup> broker-dealers x 100 hours = 45,600 hours. For purposes of this supporting statement, the one-time burden annualized over the three year approval period is 15,200 (45,600/3), with an average hour burdenper firm of 33.33 hours (15,200/456 firms).

See Risk Management Controls for Brokers or Dealers with Market Access; Final Rule, Exchange Act Release No. 63241 (Nov. 3, 2010), 75 FR 69792, 69815 (Nov. 15, 2010). See also Capital, Margin, and Segregation Requirements for Security-Based Swap Dealers and Major Security-Based Swap Participants and Capital Requirements for Broker-Dealers, Exchange Act Release 68071, 77 FR at 70295 and 70297.

<sup>456</sup> broker-dealers x 45 hours = 20,520 hours. The 45 per hour annual estimate is based on a similar collection of information. See Risk Management Controls for Brokers or Dealers with Market Access; Final Rule, Exchange Act Release No. 63241 (Nov. 3, 2010), 75 FR 69792, 69815 (Nov. 15, 2010).

The Commission believes that most over-the-counter ("OTC") market makers maintain an internal broker-dealer system. In 2010, the Commission estimated that there are approximately 200 OTC market makers responsible for more than 1% of the trading volume in an exchange-traded security. See See Disclosure of Order Handling Information, Exchange Act Release No. 84528 (Nov. 2, 2018), 83 FR 58338 (Nov. 19, 2018).

<sup>27</sup> hours x 200 internal broker-dealer systems = 5,400 hours.

Rule 17a-3(a)(24) requires certain SEC-registered broker-dealers to make a record indicating the date that a Form CRS was provided to each customer and to each prospective customer.

The Commission estimates that it would take each broker-dealer from 0.1 hours to 0.5 hours to create the records required by paragraph (a)(24) of rule 17a-3. The incremental hour burden forbroker-dealers to create the records required by paragraph (a)(24) of rule 17a-3 as adopted will therefore be 1,383 hours.<sup>41</sup>

#### Rule 17a-3(a)(35)

Rule 17a-3(a)(35) requires a broker-dealer to make a record of all information collected from and provided to the retail customer pursuant to Regulation Best Interest, as well as the identity of each natural person who is an associated person of a broker or dealer, if any, responsible for the account. This requirement applies with respect to each retail customer to whom a recommendation of any securities transaction or investment strategy involving securities is provided. The burdens associated with each component of this rule are estimated as follows:

Rule 17a-3(a)(35): Record of Information Collected From and Provided to the Retail CustomerPursuant to Regulation Best Interest

The Commission understands that broker-dealers currently make records of relevant customer investment profile information, and therefore the Commission believes that no additional record-making obligations would arise as a result of broker-dealers' or their registered representatives' collection of information from retail customers. 42

Rule 17a-3(a)(35): Record of Identity of Associate Person Responsible for Account/ Firm Burden

In addition, Rule 17a-3(a)(35) requires a broker-dealer, "for each retail customer to whom a recommendation of any securities transaction or investment strategy involving securities or will be provided," to make a record of the "identity of each natural person who is an associated person, if any, responsible for the account." The Commission assumes, for purposes of compliance with Rule 17a-3(a)(35), that broker-dealers will need to create a record, or modifyan existing record, to identify the associated person, if any, responsible for the account in the context of Regulation Best Interest. For small broker-dealers, the use of outside counsel would result in a cost burden, which

<sup>2,766</sup> broker-dealers x 0.5 hours annually = 1,383 annual hours for recordkeeping

The PRA burdens and costs arising from the requirement that a record be made of all information provided to the retail customer are accounted for in the Regulation Best Interest Adopting Release and the Relationship Summary Adopting Release. With respect to the requirement that a record be made of all information from the retail customer, the Commission believes that Rule 17a-3(a)(35) would not impose any new substantive burdens on broker-dealers. As discussed in the Regulation Best Interest Adopting Release, the Commission continues to believe that the obligation to exercise reasonable diligence, care andskill will not require a broker-dealer to collect additional information from the retail customer beyond that currently collected in the ordinary course of business even though a broker-dealer's analysis of that information and any resulting recommendation would need to adhere to the enhanced best interest standard of Regulation Best Interest.

is discussed in Item 13 below. For large broker-dealers, <sup>43</sup> the Commission estimates that the initial burden will be 2 hours for each broker-dealer (1 hour for compliance personnel and 1 hour for legal personnel). The Commission therefore estimates the aggregate initial one-time burden for large broker-dealers to be approximately 4,020 burden hours. <sup>44</sup> When annualized over three years, this equates to approximately 1,340.67 hours, or rounded up to 1,341 hours per year.

Rule 17a-3(a)(35): Record of Identity of Associated Person Responsible for Account/ IndividualBurden

As noted above, Rule 17a-3(a)(35) requires a broker-dealer, "for each retail customer to whom a recommendation of any securities transaction or investment strategy involving securities or will be provided," to make a record of the "identity of each natural person who is an associated person, if any, responsible for the account." The Commission estimates that for the first year after Regulation Best Interest is in effect, registered representatives associated with each of the 2,766 broker-dealer respondents will spend an additional 0.04 hours (or 0.0133333 hours per year when annualized over three years) per each of its retail customer accounts to fill out the information in the account disclosure document. The Commission estimates that each broker-dealer will incur this burden for approximately 36,876 accounts per year. The Commission continues to believe that there are no ongoing costs and burdens associated with this record-keeping requirement of Rule 17a-3(a)(35). As a result, the total annual estimated record-keeping burden associated with the Identity of Associated Person Responsible for the Account requirement is approximately 1,359,983 hours for all broker-dealer respondents.

Rule 17a-3(a)(35): Record of Oral Disclosure

In cases where broker-dealers choose to meet part of the Disclosure Obligation orally under the circumstances outlined in Section II.C.1 of the Regulation Best Interest Adopting Release, the Commission believes the requirement to maintain a record of the fact that oral disclosure was provided to the retail customer will trigger a record-making obligation under paragraph (a)(35) and the Commission estimates that this would take place among 52% of a broker-dealer's retail customer accounts (and thus 52% of a registered representative's retail customer accounts) annually. The Commission estimates that there are currently 102 million customer accounts. Consequently, the Commission estimates the total burden associated with the record of oral disclosure requirement of Rule 17a-3(a)(35) to be 1,060,761 hours per year.<sup>47</sup>

The Commission estimates, for the purposes of this rule, that there are 2,010 large broker-dealers. Consequently, the Commission estimates that the remaining 756 broker-dealers are small broker-dealers.

This estimate is based on the following calculation: (2 burden hours per broker-dealer) x (2,010 largebroker-dealer) = 4,020 aggregate burden hours per year.

For the purposes of this rule, the Commission assumes that each broker-dealer has 36,876 retail customer accounts (i.e., (102 million retail customer accounts) / (2766 broker-dealers).

 $<sup>(2,766 \</sup>text{ broker-dealers}) \times (0.0133333) \times (36,876 \text{ retail customer accounts}) = 1,359,983 \text{ hours.}$ 

For the purposes of this rule, the Commission assumes that each broker-dealer has 36,876 retail customer accounts (i.e., (102 million retail customer accounts) / (2766 broker-dealers). The Commission further assumes that 52% of the 36,876 retail customer accounts per broker-dealer would trigger the record-makingobligation, or (0.52 x 36,876) = 19,175 retail customer accounts per broker-dealer. Thus, the Commission estimates the burden

In summary, the aggregate annual burden attributed to Rule 17a-3, that was previously reviewed and approved, is 5,317,241 hours (broken down as follows):

	Summary o	of Hourly Burden	s		
Name of Information Collection	Type of Burden	Number of Respondents	Annual Responses per Respondent	Hourly Burden per Response	Annual Burden for all Respondents
Rule 17a-3; Records to be Made by Certain Exchange Members, Brokers and Dealers	Recordkeeping	3,764	249	1	937,236
Rule 17a-3(a)(12) & (19)	Recordkeeping	3,764	1	0.50	1,882
Rule 17a-3(a)(20-22)	Recordkeeping	3,764	1	0.1666	627
Rule 17a-3(a)(17)(i)(B)(1) - Large BD	Recordkeeping & Third Party Disclosure	45	759,953	0.0250	854,947
Rule 17a-3(a)(17)(i)(B(1) - Small BD	Recordkeeping & Third Party Disclosure	3,719	92.88302	0.11667	40,301
Rule 17a-3(a)(17)(i)(B)(2) & (3) -	Recordkeeping & Third Party Disclosure	45	265,983.564	0.08334	997,518
Rule 17a-3(a)(17)(i)(B(2) & (3) - Small BD	Recordkeeping & Third Party Disclosure	3,719	32.5092	0.1666	20,142
Rule 17a-3(a)(23) Part I	Recordkeeping	456	1	33.334	15,200
Rule 17a-3(a)(23) Part II	Recordkeeping	456	1	45	20,520
Rule 17a-3(a)(16)	Recordkeeping	200	1	27	5,400
*Rule 17a-3(a)(24): Record of Date Form CRS Provided to Each Customer and Prospective Customer (ongoing burden)	Recordkeeping	2766	1	0.5	1383
*Rule 17a-3(a)(35): Record of Identity of Associate Person Responsible for Account - Large Broker-Dealers (initial one-time burden)	Recordkeeping	2010	1	0.667	1341
*Rule 17a-3(a)(35): Record of Identity of Associate Person Responsible for Account/Individual	Recordkeeping	2766	36,876	0.0133333	1,359,983

to be: (19,175 affected retail customer accounts) x (0.02 hours for recording each oraldisclosure relating to a retail customer's account) x (2,766 broker-dealers) = 1,060,761 hours.

Burden (initial one-time burden)					
*Rule 17a-3(a)(35): Record of Oral Disclosure (ongoing burden)	Recordkeeping	2766	19,175	.02	1,060.761
				TOTAL	5,317,241

<sup>\*</sup>These burdens were approved by OMB on October 3, 2019.

# PARTIAL REVISION: New Burdens Associated with Amendments to Rule 17a-3 Related to Security-Based Swap Activities

This section describes the estimated burdens associated with the amendments to Rule 17a-3 that were adopted in September 2019.

Security-Based Swap Activities – Paragraphs (a)(1), (a)(3), (a)(5), (a)(6), (a)(7), (a)(8), (a)(9), (a)(26), and (a)(27): The Commission amended paragraphs (a)(1), (a)(3), (a)(5), (a)(6), (a)(7), (a)(8), (a)(9), (a)(26), and (a)(27) of Rule 17a–3. The amendments include a provision requiring broker-dealers to make and keep current various records for security-based swaps. The Commission estimates that the amendments to paragraphs (a)(1), (a)(3), (a)(5), (a)(6), (a)(7), (a)(8), (a)(9), (a)(26), and (a)(27) of Rule 17a–3 impose on each broker-dealer that engages in security-based swap activities an initial burden of 70 hours in the first year and an ongoing burden of approximately 10 minutes per business day, or about 42 hours per year (including the first year). The Commission estimates that there are 42 respondents—16 broker-dealer SBSDs, 1 broker-dealer MSBSP, and 25 non-SBSD/MSBSP broker-dealers—engaged in security-based swap activities. Thus, these amendments add to the industry an estimated initial burden of 2,940 hours in the first year and an ongoing burden of 1,764 hours per year (including the first year). Over a three-year period, the total estimated industry burden is 8,232 hours, or 2,744 hours per year when annualized.

See paragraphs (a)(1) (trade blotters), (a)(3) (ledgers for customer and non-customer accounts), (a)(5)(ii) (stock record), (a)(6)(ii) (memoranda of brokerage orders), (a)(7)(ii) (memoranda of proprietary orders), (a)(8)(ii) (confirmations), (a)(9)(iv) (accountholder information), (a)(26) (possession or control requirements under paragraph (p) of Rule 15c3-3, as amended), and (a)(27) (customer reserve requirements under paragraph (p) of Rule 15c3-3, as amended) of Rule 17a-3, as amended.

The requirements for securities other than security-based swaps largely mirror existing requirements. *See* paragraphs (a)(1), (a)(3), (a)(5)(i), (a)(6)(i), (a)(7)(i), (a)(8)(i), and (a)(9)(i)-(iii) of Rule 17a-3, as amended. The adopted requirements relating to security-based swap activity are tailored to such activity. *See* paragraphs (a)(1), (a)(3), (a)(5)(ii), (a)(6)(ii), (a)(7)(ii), (a)(8)(ii), and (a)(9)(iv) of Rule 17a-3, as amended.

<sup>(10</sup> minutes / 60 minutes) x (251 business days / year) = 42 hours / year. There are 251 non-weekend days in 2019. The Commission does not include U.S. public holidays in estimating the number of business days per year, given that many broker-dealers trading security-based swaps operate internationally.

<sup>16</sup> broker-dealer SBSDs + 1 broker-dealer MSBSP + 25 non-SBSD/MSBSP broker-dealers engaged in security-based swap activities = 42 broker-dealers engaged in security-based swap activities.

 $<sup>70 \</sup>text{ hours x } 42 \text{ broker-dealers} = 2,940 \text{ hours}.$ 

<sup>42</sup> hours x 42 broker-dealers = 1.764 hours.

<sup>(2,940</sup> hours in first year + 1,764 hours in first year) + 1,764 hours in second year + 1,764 hours in third year = 8,232 hours.

<sup>8,232</sup> hours / 3 years = 2,744 hours per year or 65.33 hours per respondent per year.

Broker-Dealer SBSDs and Broker-Dealer MSBSPs – Paragraphs (a)(25), (a)(28), and (a)(30): The Commission additionally amended Rule 17a-3 to include paragraphs (a)(25), (a)(28), and (a)(30), which requires three additional types of records to be made and kept current by broker-dealer SBSDs and broker-dealer MSBSPs. The Commission estimates that paragraphs (a)(25), (a)(28), and (a)(30) of Rule 17a–3, as amended, impose an initial burden of 60 hours per firm in the first year and an ongoing annual burden of 75 hours per firm in each year (including the first year). The Commission estimates that there are 17 respondents (16 broker-dealer SBSDs and 1 broker-dealer MSBSP), adding to the industry an initial burden of 1,020 hours <sup>57</sup> in the first year and an ongoing burden of 1,275 hours per year (including the first year). Over a three-year period, the total industry burden is estimated to be 4,845 hours, <sup>59</sup> or 1,615 hours per year when annualized.

Broker-Dealer SBSDs Only – Paragraph (a)(29): The Commission additionally amended Rule 17a-3 to include paragraph (a)(29) to certain records relating to political contributions to be made and kept current by broker-dealer SBSDs. <sup>61</sup> The Commission estimates that paragraph (a)(29) of Rule 17a–3, as amended, imposes an initial burden of 20 hours per firm in the first year and an ongoing annual burden of 25 hours per firm in each year (including the first year). The Commission estimates that there are 16 broker-dealer SBSDs, adding to the industry an initial burden of 320 hours <sup>62</sup> in the first year and an ongoing burden of 400 hours per year (including the first year). <sup>63</sup> Over a three-year period, the total industry burden is estimated to be 1,520 hours, <sup>64</sup> or 507 hours per year when annualized. <sup>65</sup>

The table below summarizes the estimated burdens associated with the amendments to Rule 17a-3 that have not been reviewed:

Summary of Hourly Burdens										
		A.	B.	C.	D.	E.	F.	G.		

See Rule 17a-3, as amended (recordkeeping requirements for Rule 18a–3 calculations (paragraph (a)(25)), unverified transactions (paragraph (a)(28)), and compliance with business conduct requirements (paragraph (a)(30))).

 $<sup>^{57}</sup>$  60 hours x 17 broker-dealers = 1,020 hours.

<sup>75</sup> hours x 17 broker-dealers = 1,275 hours.

 $<sup>(1,020 \</sup>text{ hours in first year} + 1,275 \text{ hours in first year}) + 1,275 \text{ hours in second year} + 1,275 \text{ hours in third year} = 4,845 \text{ hours}.$ 

<sup>4,845</sup> hours / 3 years = 1,615 hours per year or 95 hours per respondent per year.

See paragraph (a)(29) of Rule 17a-3, as amended (political contributions).

<sup>20</sup> hours x 16 broker-dealer SBSDs = 320 hours.

<sup>25</sup> hours x 16 broker-dealer SBSDs = 400 hours.

 $<sup>(320 \</sup>text{ hours in first year} + 400 \text{ hours in first year}) + 400 \text{ hours in second year} + 400 \text{ hours in third year} = 1,520 \text{ hours}.$ 

<sup>1,520</sup> hours / 3 years = 507 hours per year or 32 hours per respondent per year.

Name of Information Collection	Type of Burden	Number of Entities Impacted	Annual Responses per Entity	Initial Burden per Entity per Response	Initial Burden Annualized per Entity per Response	Ongoing Burden per Entity per Response	Annual Burden Per Entity per Response	Total Annual Burden Per Entity	Total Industry Burden	Small Business Entities Affected
					[C ÷ 3 years]		[D+E]	[F * B]	[G * A]	
Security-based swap activities: Paragraphs (a)(1), (a)(3), (a)(5), (a)(6), (a)(7), (a)(8), (a)(9), (a)(26), and (a)(27)	Recordkeeping	42	1	70	23.33	42	65.33	65.33	2,744	0
Broker-dealer SBSDs and broker-dealer MSBSPs: Paragraphs (a)(25), (a)(28), and (a)(30)	Recordkeeping	17	1	60	20	75	95	95	1,615	0
Broker-dealer SBSDs only: Paragraph (a)(29)	Recordkeeping	16	1	20	7	25	32	32	507	0
TOTAL HOURLY BURDEN FOR ALL RESPONDENTS							RESPONDENTS	4,866		

**Total Industry Hour Burden:** The total industry hour burden attributable to Rule 17a-3, as amended, is estimated to be 5,317,241 hours plus the additional 4,866 hours resulting from the amendments to Rule 17a-3, resulting in a total industry hour burden of 5,322,107 hours.

#### 13. Costs to Respondents

The 2019 amendments to Rule 17a-3 associated with recordkeeping requirements for broker-dealer SBSDs and broker-dealer MSBSPs did not result in increased costs. As a result, the cost estimates described below have been previously reviewed and approved and are included here for completeness.

The Commission estimates that the aggregate cost burden of the requirements associated with Rule 17a-3 is approximately \$54,448,137, calculated as follows:

#### Rule17a-3(a)(17) – providing updated information to customers

Ongoing operation and maintenance costs include the cost of postage to provide customers with account information, and costs for equipment and systems development. The Commission estimates that under Rule 17a-3(a)(17), approximately 46,633,482 customers (34,543,320 account records <sup>66</sup> + 6,908,664 updated account records <sup>67</sup> + 5,181,498 updated account records for customers that will initiate changes to their account records on a yearly basis, with no prompting from any account record mailing <sup>68</sup>) will need to be provided with information regarding their account on a yearly basis. Firms may include this information with other communications sent to customers, for instance in customer account statements. In response to requests for comment

This figure is based on the number of active customer accounts (103,629,960) divided by 3 since the broker-dealer must send each customer a copy of his or her account record information once every threeyears.

This figure is based on the number of active customer accounts that receive their account record (34,543,320) times .20, since the Commission estimates that 20% of customers that receive their account record will update their account record information.

This figure is based on the number of active customer accounts (103,629,960) times 0.05, since 5% of customers update their account record information each year.

relating to the 2001 Amendments, those firms that provided estimates of postage costs indicated that postage costs to provide customers with account record information would be about \$0.244 per item mailed.<sup>69</sup> However, postage costs have increased since that time. The current estimate for postage costs is \$0.35.<sup>70</sup> Consequently, the Commission estimates that the postage costs associated with providing 46,633,482 customers with copies of their account record information would be **approximately \$16,321,719 per year** (46,633,482 x \$0.35). These costs are recordkeeping and third party disclosure burdens, with an assumption that the burden is split evenly between the two burden types.

#### **Ongoing Cost for Equipment and Systems Development**

At the time of the 2001 Amendments, Large Broker-Dealers that provided cost information estimated that their ongoing, yearly costs for equipment and systems development resulting from Rule 17a-3 would be approximately \$0.25 per customer account. The Commission believes that the additional cost for smaller broker-dealers is included in the increased hourly burden costs delineated above. However costs for equipment and systems development have increased since 2001. Consequently, the Commission believes that the total ongoing equipment and systems development costs relating to Rule 17a-3 for the industry would be about \$37,446,686 per year (102,593,660 active customer accounts held by the 45 Large Broker-Dealers x \$0.365<sup>72</sup>), or an annual cost burden of \$832,148.57 for each of the 45 Large Broker-Dealers. This cost is a recordkeeping burden.

#### Rule 17a-3(a)(23) Part 1

With respect to the amendment to paragraph (a)(23) to Rule 17a-3, a broker-dealer is required to document its liquidity, credit, and market risk management controls, if it has established such controls. These broker-dealers may incur one-time startup costs to hire outside counsel to review the documented controls to ensure the broker-dealer is meeting the requirements of the rule. Based on staff experience with similar reviews, the Commission estimates that 456 broker-dealers would incur \$2,000 in legal costs, <sup>73</sup> or \$912,000, in the aggregate, initial one-time recordkeeping burden to review and comment on the documented riskmanagement controls. <sup>74</sup> For purposes of this supporting statement, the one-time cost of \$912,000 annualized over the three-year approval period is \$304,000, <sup>75</sup> with an average cost perrespondent of \$666.67.

See Morgan Stanley Dean Witter comment letter submitted by J. Higgins in response to the 2001 Amendments; See Merrill Lynch comment letter to the 2001 Amendments.

The CPI has increased by about 46% since the end of 2001. ( $$0.244 \times 1.46$ ) = \$0.35. In addition, postagecosts have increased. Therefore, the Commission is increasing the estimate to \$0.35.

Smaller broker-dealers are not as automated, and their processes tend to be more manual in nature. In addition, no smaller broker-dealers provided information regarding any increased equipment or systems development costs at the time of the 2001 Amendments.

The CPI has increased by about 46% since the end of 2001. ( $\$0.25 \times 1.46$ ) = \$0.365.

The Commission staff estimates that the review of the documented controls would require 5 hours of outside counsel time at a cost of \$400 per hour.

 $<sup>$2,000 \</sup>times 456 \text{ broker-dealers} = $912,000.$ 

 $<sup>$912,000 / 3 \</sup>text{ years} = $304,000.$ 

<sup>&</sup>lt;sup>76</sup> \$304,000 / 456 firms = \$666.667.

#### Rule 17a-3(a)(35): Record of Identity of Associate Person Responsible for Account/ Firm Burden

To meet the requirement under Rule 17a-3(a)(35) to make a record of the "identity of each natural person who is an associated person, if any, responsible for the account," the Commission believes that small broker-dealers will require, on average, approximately 1 hour per year for outside legal counsel, at an updated average rate of \$497/hour, for an average annualcost of \$497 for each small broker-dealer to update an account disclosure document. The projected aggregate annual cost for small broker-dealers is therefore estimated to be **\$375,732 per year**, or (756 x \$497).

In summary, the total cost burden associated with Rule 17a-3 is approximately **\$54,448,137 per year,** broken down as indicated below.<sup>77</sup>

Summary of Cost Burdens								
Name of Information Collection	Type of Burden	Number of Respondents	Annual Cost Burden per Respondent	Annual Cost for all Respondents				
Rule 17a-3 - providing updated information to customers	Recordkeeping & Third Party Disclosure	3,764	\$4,336.27	\$ 16,321,719				
Ongoing cost for equipment & systems development	Recordkeeping	45	\$832,148.57	\$ 37,446,686				
Rule 17a-3(a)(23) Part 1	Recordkeeping	456	\$666.667	\$304,000				
*Rule 17a-3(a)(35): Record of Identity of Associate Person Responsible for Account/ Firm Burden -Small Broker-dealers	Recordkeeping	756	\$497	\$375,732				
	TOTAL \$ 54,							

<sup>\*</sup>This burden was approved by OMB on October 3, 2019.

#### 14. Costs to Federal Government

There will be no additional costs to the Federal Government.

This includes annual postage costs of \$16,321,719 and ongoing equipment and systems development costsof \$37,446,686 per year.

#### 15. Changes in Burden

As noted above, the changes in burdens for Rule 17a-3 result from the Commission adopting amendments to Rule 17a-3 related to requirements to maintain records related to security-based swap activity. Certain of the estimated burdens associated with these amendments have changed from the burdens that were proposed. The changes in the estimated burdens between the proposing stage and the adopting stage are summarized in the table below:

Changes in Hourly Burden						
Name of Information Collection	Annual Industry Burden adopted	Annual Industry Burden Originally Proposed	Change in Burden	Reason for Change in Burden		
Security-based swap activities: Paragraphs (a)(1), (a)(3), (a)(5), (a)(6), (a)(7), (a)(8), (a)(9), (a)(26), and (a)(27)	2,744	2,184	560	The estimated burden associated with the "Security-Based Swap Activities" burden category was revised up as a result of reallocating certain burdens (paragraphs (a)(26) and (a)(27)) previously associated with another category of estimated burdens ("Broker-Dealer SBSDs and Broker-Dealer MSBSPs") to the "Security-Based Swap Activities" Category.		
Broker-dealer SBSDs only: Paragraph (a)(29)	507	1,520	(1,013)	The estimated burden associated with the "Broker-dealer SBSDs only" burden category was revised down as a result of reallocating certain burdens (paragraphs (a)(26) and (a)(27)) previously associated with another category of estimated burdens ("Broker-Dealer SBSDs and Broker-Dealer MSBSPs") to the "Security-Based Swap Activities" Category.		
ANC Broker-Dealers	0	317	(317)	The Commission proposed to require ANC broker-dealers to make and keep current records related to a proposed monthly stress test. The proposed monthly stress test requirement was not adopted by the Commission, and as a result, the requirement to keep records related to the monthly stress test was also not adopted.		

As noted above, the total estimated burden associated with Rule 17a-3 has changed as a result of the amendments to Rule 17a-3 adopted by the Commission in September 2019.

When adding the 4,866 hours resulting from the amendments to Rule 17a-3 to the 5,317,241 hours currently approved results in a total industry hour burden of **5,322,107 hours**. This change is summarized in the table below:

Changes in Hourly Burden								
Rule	Annual Industry Burden Currently	Revised Annual Industry Burden Based on Amendments	Change in Burden	Reason for Change in Burden				

	Approved			
17a-3	5,317,241	5,322,107	4,866	The estimated burden hours associated with Rule 17a-3 have increased as a result of amendments to Rule 17a-3 regarding security-based swap activities of broker-dealers.

There is no change in the estimated cost burdens associated with Rule 17a-3.

## 16. Information Collection Planned for Statistical Purposes

Not applicable. The information collection is not used for statistical purposes.

# 17. Approval to Omit OMB Expiration Date

The Commission is not seeking approval to omit the expiration date.

# 18. Exceptions to Certification for Paperwork Reduction Act Submissions

This collection complies with the requirements in 5 CFR 1320.9.

#### **B.COLLECTIONS OF INFORMATION EMPLOYING STATISTICAL METHODS**

This collection does not involve statistical methods.