

# Supporting Statement for Survey Clearance

# **Part A: Justification**

Form NWPA-830G, Standard Remittance Advice for Payment of Fees

OMB No. 1901-0260

# September 2021















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#### Introduction

The U.S. Energy Information Administration (EIA) is the statistical and analytical agency within the U.S. Department of Energy (DOE). It collects, analyzes, and disseminates independent and impartial energy information to promote sound policymaking, efficient markets, and public understanding regarding energy and its interaction with the economy and the environment.

EIA requests a three-year extension, without changes, from the Office of Management and Budget (OMB) for Form NWPA-830G, Standard Contract for Disposal of Spent Nuclear Fuel and/or High-Level Radioactive Waste - Appendix G and Annex A to Appendix G. The Nuclear Waste Policy Act of 1982 (42 U.S.C. §10101 et seq.) required that the U.S. Department of Energy enter into Standard Contracts with all generators or owners of spent nuclear fuel and high-level radioactive waste of domestic origin. Form NWPA-830G, including Annex A to Appendix G, is an appendix to the Standard Contract for Disposal of Spent Nuclear Fuel and/or High-level Radioactive Waste. Appendix G and Annex A to Appendix G are commonly referred to as Remittance Advice (RA) forms. These forms must be submitted to DOE quarterly by generators and owners of spent nuclear fuel who signed the Standard Contract concerning payments into the Nuclear Waste Fund of ongoing fees for spent nuclear fuel disposal.

The information collection proposed in this supporting statement has been reviewed in light of applicable information quality guidelines. It has been determined that the information will be collected, maintained, and used in a manner consistent with OMB, DOE, and EIA information quality guidelines.

Form NWPA-830G, is a mandatory form that serves as the source document for entries into DOE accounting records to transmit data from purchasers to DOE concerning payment of the Spent Nuclear Fuel Disposal Fee into the Nuclear Waste Fund. Appendix G collects payment data based on a utility's net electricity generated and sold. Data collected include the net electricity generated and sold (in megawatt hours), the fee rate, and the total fee. The form also includes supplementary data including adjustments from previously submitted quarterly data, interest, and credits.

In November 2013, a federal appeals court ruled that DOE cease collection of the Spent Nuclear Fuel Disposal Fee. DOE determined that, effective May 16, 2014, the fee is 0.0 Mill<sup>1</sup> per kilowatt-hour, reducing to zero the quarterly fees paid by domestic generators of nuclear electricity and owners of spent nuclear fuel. Electricity generated and sold prior to May 16, 2014 remains subject to the former fee of 1.0 Mill per kilowatt-hour. In a letter dated May 12, 2014, DOE, through its Office of Standard Contract Management, Office of the General Counsel (GC), informed signatories to the Standard Contract that they must continue to submit quarterly net electricity generation data on Appendix G. Furthermore, GC directed EIA to continue collection and verification of net electricity generation data and estimation of the spent nuclear fuel disposal fees that would otherwise accrue from this generation.

Annex A to Appendix G provides the data necessary to calculate the amount of net electricity generated and sold upon which the Spent Nuclear Fuel Disposal Fees are based (whether using the former fee rate of 1.0 Mill per kilowatt-hour or the current fee rate of 0.0 Mill per kilowatt-hour). Purchasers report gross electricity generated and energy losses resulting in "net electricity generated." Energy losses include nuclear station use and offsets for pumped storage. To report "net electricity generated and

<sup>&</sup>lt;sup>1</sup> Mill: A monetary cost and billing unit used by utilities; it is equal to 1/1000<sup>th</sup> of the U.S. dollar (equivalent to 1/10 of 1 cent).

sold," purchasers estimate factors to calculate the "sold" portion. These factors are based on a utility's sales to ultimate consumers and sales for resale, a utility-level element for retail energy losses, and a national-level factor for resale energy losses. Adjustment factor data are calculated for each individual owner of a nuclear plant and weighted by that owner's share of the plant.

Form NWPA-830G Appendix G - Standard Remittance Advice for Payment of Fees, was previously referred to as Form NWPA-830R. Form NWPA-830R covered all appendices to the Standard Contract. The data on Appendix A were collected once in 1983 when the contracts were signed. Appendix B, collected data on a one-time fee based on spent nuclear fuel discharged or in the reactor core as of April 6, 1983, is no longer used; those data are now collected by Form GC-859 *Nuclear Fuel Data*. The data on Appendices C, D, and F are all dependent on the availability of a federal facility to accept spent nuclear fuel, and are therefore not part of this survey clearance. Appendix E contained a series of definitions and specifications and collected no data from respondents.

#### A.1. Legal Justification

The authority for these data collection is provided by the following provisions:

- 1. Title 15 U.S.C. §772(b), which establishes the mandatory reporting requirement of owners and operators of businesses in the U.S. to make available energy supply and consumption data to the EIA Administrator.
- 2. Title 15 U.S.C. §764(a,b), which establishes the EIA Administrator's powers to plan, direct, and conduct mandatory and voluntary energy programs that are designed and implemented in a fair and efficient manner. These powers include duties to collect, evaluate, assemble, and analyze energy information on U.S. reserves, production, demand, and related economic data, while obtaining the cooperation of business, labor, consumer, and other interests.
- 3. Title 15 U.S.C. §790(a), which establishes a National Energy Information System that is the enclave containing the energy data collected by EIA, which allows EIA to describe and analyze energy supply and consumption in the U.S. This enclave allows EIA to perform statistical and forecasting activities to meet the needs of the Department of Energy, Congress, and the States.
- 4. Title 42 U.S.C. §10222, which authorizes the Secretary of Energy to enter into contracts with any person who generates or holds title to high-level radioactive waste, or spent nuclear fuel, of domestic origin for the acceptance of title, subsequent transportation, and disposal of such waste or spent fuel.

A Standard Contract for Disposal of Spent Nuclear Fuel and/or High-level Radioactive Waste can be viewed at:

#### A.2. Needs and Uses of Data

Form NWPA-830G, including Annex A to Appendix G, is a quarterly form submitted by all generators or owners of spent nuclear fuel and high-level radioactive waste of domestic origin (purchasers). These purchasers signed the Standard Contract with the DOE requiring them to pay fees into the Nuclear Waste Fund. Form NWPA-830G is Appendix G to the Standard Contract.

Appendix G collects information on net electric power generation and serves as the basis for DOE to determine the payment of fees into the Nuclear Waste Fund. The data are used by DOE's Office of the Chief Financial Officer, Energy Finance and Accounting Service Center to verify the amounts of these payments. Appendix G data provides an audit trail of all payments made by purchasers into the Nuclear Waste Fund.

Annex A to Appendix G collects data on the amount of net electricity generated and sold upon which the fees are based. The Office of Standard Contract Management, EIA, and the Office of Nuclear Energy use data from the Annex A to Appendix G form. The Office of Standard Contract Management use fee payment data in a number of internal reports, including Fee Adequacy reports and Total System Life Cycle Cost reports. EIA uses the net electricity generation data reported on Annex A to Appendix G to verify consistency with data reported on other surveys, EIA-861 and EIA-923, and also NRC's Nuclear Regulatory Commission's Monthly Operating Report (MORP) data received from Idaho National Labs. The EIA-923, EIA-861 surveys and MORP data are the primary cross check sources as a source of energy loss and pumped storage data that may not be available on other surveys. The requirement to check for data consistency across sources for net electricity generation is discussed in the Final Rule on the Standard Contract for Disposal of Spent Nuclear Fuel and/or High-Level Radioactive Waste, 56 Fed. Reg. 67648 (December 31, 1991) and the Management Plan for EIA's support activities to the Nuclear Waste Policy Act Project Office (NWPAPO), dated September 16, 1983. Adjustment factor data are used to determine energy losses and the distribution of electricity sales between sales for resale and sales to ultimate consumers. The information reported on Appendix G and Annex A to Appendix G may also be made available, upon request, to another DOE component, to any committee of Congress, the Government Accountability Office, or other federal agencies authorized by law to receive such information. A court of competent jurisdiction may obtain this information in response to an order. The information may be used for any non-statistical purposes such as administrative, regulatory, law enforcement, or adjudicatory purposes.

## A.3. Use of Technology

EIA uses information technology to improve reporting options. Beginning in 1999, DOE distributed an automated software package, the Remittance Advice Reporting System (RAPS), to the NWPA-830G respondents to reduce reporting burden. This computer-based system required respondents to enter only those data that changed from quarter to quarter, and provided computer-generated Remittance

Advice forms in lieu of the four-part Appendix G and Annex A to Appendix G forms, which had previously been supplied as paper forms.

In mid-2013, DOE replaced RAPS with an online fillable PDF version of the Remittance Advice forms. It is recommended that the current PDF forms are utilized as they have been updated with the latest information and have been granted OMB approval. While respondents may continue to use the RAPS software, they are responsible for ensuring that all data and calculations are correct. Completed Remittance Advice forms must be printed out, signed, and returned to DOE in accordance with the provisions of the Standard Contract.

#### A.4. Efforts to Identify Duplication

As part of a continuing effort to avoid duplication, EIA routinely reviews and evaluates information from a variety of sources, including other federal agencies, industry trade associations, state governments, and commercial information services to identify instances of duplication.

Monthly and annual net electricity data are collected on other EIA surveys, including Form EIA-860 Annual Electric Generator Report, Form EIA-860M Monthly Update to the Annual Electricity Generator Report, and Form EIA-923 Power Plant Operations Report (with both monthly and annual collections). However, Form NWPA-830G Appendix G - Standard Remittance Advice for Payment of Fees, including Annex A to Appendix G, is the only source of quarterly net electricity generation data by commercial nuclear reactors. Additionally, other surveys collect information on energy losses, station electricity use, pumped storage losses, and energy furnished without charge, differently than what is reported on Form NWPA-830G. This quarterly data is a complete audit trail of fee payment data. Because fee data are primarily used by DOE's Energy Finance and Accounting Service Center and the Office of Standard Contract Management, it is imperative that all data are available on a single form. U.S. nuclear electricity generation capacity and spent fuel storage data are available from the Nuclear Regulatory Commission (NRC); however, NRC data does not include information to determine the amount of net electricity generated and sold, which is the basis for fees paid into the Nuclear Waste Fund.

### A.5. Provisions for Reducing Burden on Small Businesses

This collection of information does not involve small businesses or other small entities. All respondents are major commercial utilities or operating companies.

### A.6. Consequences of Less-Frequent Reporting

Form NWPA-830G, including Annex A to Appendix G, are required to be submitted quarterly per the Standard Contract. Prior to the fee change, this helped ensure the accuracy of the mandated fees and minimized interest payments when errors were made. DOE requires continued quarterly collection to verify net electricity generation data and estimates of the spent nuclear fuel disposal fees that would otherwise accrue from this generation.

#### A.7. Compliance with 5 CFR 1320.5

There are not any special circumstances for the NWPA-830G data collection.

#### A.8. Summary of Consultations Outside of the Agency

On February 22, 2021, EIA published a 60-day Federal Register notice, 86 FR 10562, giving the public an opportunity to comment on the proposed three-year extension to Form NWPA-830G, including Annex A to Appendix G. EIA received no comments to the Federal Register notice. This opportunity for comment is part of the third OMB clearance following a letter sent on May 12, 2014 by the Office of Standard Contract Management, Office of General Counsel to all generators or owners of spent nuclear fuel and high-level radioactive waste of domestic origin requesting that they continue to submit Appendix G – Standard Remittance Advice for Payment of Fees in accordance with their existing quarterly payment schedule utilizing the fee rate of 0.0 mill per kilowatt hour of electricity generated and sold (see Introduction). The opportunity was also given within the letter, along with appropriate contact information, to submit questions on the matter.

#### A.9. Payments or Gifts to Respondents

There are no provisions for payments to respondents.

#### A.10. Provisions for Protection of Information

The information is collected under the Standard Contract for Disposal of Spent Nuclear Fuel and/or High-Level Radioactive Waste. In accordance with the terms of the Standard Contract, companies are allowed to mark any data reported under the contract as "proprietary data" (See 10 C.F.R. 961.11, Article XXI – Rights in Technical Data). Although a large part of the information furnished is publicly available, this information is not typically published by DOE. If a request for the information is received, to the extent that information is not in the public domain or has been marked as "proprietary data," the procedures listed below will be followed.

The information reported on Form NWPA-830G will be protected and not disclosed to the public to the extent that it satisfies the criteria for exemption under the Freedom of Information Act (FOIA), 5 U.S.C. §552, DOE regulations implementing the FOIA, 10 C.F.R. §1004.11, and the Trade Secrets Act, 18 U.S.C. §1905.

The Federal Energy Administration Act requires EIA to provide company-specific data to other federal agencies when requested for official use. The information reported on this form may also be made available, upon request, to another DOE component, to any committee of Congress, the Government Accountability Office, or other federal agencies authorized by law to receive such information. A court of competent jurisdiction may obtain this information in response to an order. The information may be

used for any non-statistical purposes such as administrative, regulatory, law enforcement, or adjudicatory purposes.

EIA has agreed to provide company-specific information to DOE's Office of Standard Contract Management. The data are used for administrative, regulatory, and adjudicatory purposes only. Disclosure limitation procedures are not applied to the statistical data derived from this survey's information. The agreement requires that the information is protected and not disclosed to the public as set forth above.

#### A.11. Justification for Sensitive Questions

There are no questions of a sensitive nature in these data collections.

#### A.12. Estimate of Respondent Burden Hours and Cost

The estimate of respondent burden for Form NWPA-830G Appendix G - Standard Remittance Advice for *Payment of Fees*, including Annex A to Appendix G, is listed in Table A1. The overall annual respondent burden is estimated to be 1,900 hours. The costs to respondents for the burden hours are estimated to be \$155,135 (1,900 estimated number of burden hours times \$81.65 per hour current average loaded wage rate). An average cost per hour of \$81.65 is used because that is the average loaded (salary plus benefits) cost for an EIA employee assigned to data survey work at the time of this writing. EIA assumes that the survey respondent workforce completing surveys for EIA is comparable with the EIA workforce.

EIA Form Number/Title	Annual Reporting Frequency	Number of Respondents		Burden Hours Per Response	Annual Burden Hours
NWPA-830G	4	95	380	5.00	1,900
TOTAL		95	380		1,900

The estimated burden of five hours per response estimate represents both the Appendix G - Standard Remittance Advice for Payment of Fees and the Annex A to Appendix G.

#### A.13. Annual Cost to the Federal Government

The estimated annual cost to the Federal Government for Form NWPA-830G, including Annex A to Appendix G, is \$230,296. This total represents the approximate share of costs for activities related specifically to Form NWPA-830G, funding for which is grouped with the Nuclear Waste Fund Projections and Nuclear-Fuel Data Survey Operations. Combined funding is \$767,651, which includes the cost of one EIA employee at \$179,355 and \$588,296 in contractor costs. The cost figures include (1) Development and Maintenance Costs, (2) Collection Costs, (3) Processing Costs, (4) Publication Costs, and (5) Other Costs.

The estimated annual cost to the Federal Government includes 30% of the funds for one Full Time

Equivalent (FTE) at the rate of \$179,355 as identified in the 2020 service agreement between EIA and DOE. The estimated annual cost to the Federal Government also considers the contractor cost of \$176,489 which is the 30% of 2020's annual contract between Z FEDERAL and EIA (DE-DT0013123 and 89303020FEI400050) attributable to the Form NWPA-830G activity.

Total Estimated Annual EIA Employee Cost = 30% x \$179,355 = \$53,807

Total Estimated Annual Contractor Employee(s) Cost = 30% x \$588,296 = \$176,489

**Table A2a. EIA Contractor Costs (Estimated Annual)** 

Activity	Labor hours	Cost (\$)	% of time
Survey frame and maintenance	164	\$ 35,298	20%
Data collection	411	\$ 88,245	50%
Contract management	246	\$ 52,947	30%
Total annual cost	821	\$ 176,489	100%

# **Table A2b. Federal Employee Costs (Estimated Annual)**

Activity	Labor hours	Cost (\$)	% of time
Program management and overall support	624	\$53,807	100%
Total annual cost	624	\$53,807	100%

# A.14. Changes in Burden

The estimated change in annual burden is a reduction of 80 hours as shown in Table A3 below.

Table A3. Changes in Burden																	
												Annual Number of Responses			Annual Burden Hours		
EIA Form Number/Title	Annual Reporting Frequency	Number of Respondents (Previously Approved)	Number of Respondents (Requested)	Annual Number of Responses (Previously Approved)	Annual Number of Responses (Requested)	Burden Hours Per Response (Previously Approved)	Burden Hours Per Response (Requested)	Annual Burden Hours (Previously Approved)	Annual Burden Hours (Requested)	Change Due to Agency Discretion	Change Due to Adjustment in Agency Estimate	Adjustment	Change Due to Agency Discretion	Change Due to Adjustment in Agency Estimate			
Form NWPA-830G	4	99	95	396	380	5.0	5.0	1,980	1900	C	-16	-16	0	-80			
TOTAL		00	0.5	206	200			4.080	4 000	_	2.6	2.6		90			

#### A.15. Reasons for Changes in Burden

The reduction of 80 annual burden hours for Form NWPA-830G results from the net reduction of the number of total responding reactors from 99 to 95.

Six reactors permanently shut down since the last clearance cycle and no longer are required to pay fees into the Nuclear Waste Fund nor respond to this survey.

Plant Name	Retirement Month	Retirement Year
Indian Point 3	4	2021
Duane Arnold Energy Center	8	2020
Indian Point 2	4	2020
Three Mile Island	9	2019
Pilgrim Nuclear Power Station	5	2019
Oyster Creek	9	2018

Additional respondents representing two new reactors in Georgia, Vogtle 3 and Vogtle 4, which are planned to be operational by June 2022 and June 2023 for Vogtle units 3 and 4 respectively.

<b>Entity Name</b>	Plant Name	Planned Operation Month	Planned Operation Year
Georgia Power Co	Vogtle	6	2022
Georgia Power Co	Vogtle	6	2023

**Table A4. ICR Summary of Burden** 

	Requested	Program Change Due to Agency Discretion	Change Due to Adjustment in Agency Estimate	Previously Approved
Total Number of Responses	380	0	-16	396
Total Time Burden (Hrs.)	1,900	0	-80	1,980

#### A.16. Collection, Tabulation, and Publication Plans

Form NWPA-830G Appendix G - Standard Remittance Advice for Payment of Fees, including Annex A to Appendix G, is filed quarterly covering assigned three-month periods. The form is due no later than the last business day of the month following an assigned three-month period. The data in these collections will not be published.

#### A.17. OMB Number and Expiration Date

The OMB Number (1901-0260) and expiration date will be displayed on all the data collection forms and instructions.

## A.18. Certification Statement

There are no exceptions to the certification statement identified in Item 19, "Certification for Paperwork Reduction Act Submissions," of OMB Form 83-I. This information collection request complies with 5 CFR 1320.9.