# **Supporting Statement A**

# The Advisory Committee on Heritable Disorders in Newborns and Children's Public Health System Assessment Surveys

#### OMB Control No. 0906-0014

#### Revision

#### A. Justification

# 1. Circumstances Making the Collection of Information Necessary

The Health Resources and Services Administration (HRSA) is requesting that the Office of Management and Budget (OMB) review and approve two <u>revised</u> data collection forms for the Advisory Committee on Heritable Disorders in Newborns and Children (ACHDNC/Committee). The purpose of the data collection strategy is to inform the evidence-based review of conditions nominated for inclusion on the Recommended Uniform Screening Panel (RUSP), which falls under one of the legislative charges of the Committee. This is a continuation of an activity previously implemented, with revisions.

In 2020, the ACHDNC was re-established as a discretionary advisory committee under the Public Health Services Act, Title XI, § 1111 (42 U.S.C. 300b-10) and II § (42 U.S.C.§217a) and is also governed by the provisions of the Federal Advisory Committee Act (FACA) of 1972 (5 U.S.C. Appendix2), as amended which sets forth standards for the formation and use of advisory committees. The Health Resources and Services Administration/Maternal and Child Health Bureau (HRSA/MCHB) provides coordination, management, and operational services to the Committee, with direction and guidance from the U.S. Department of Health and Human Services.

The purpose of the Committee is to provide the Secretary with recommendations, advice, and technical information regarding the most appropriate application of technologies, policies, guidelines, and standards for: (a) effectively reducing morbidity and mortality in newborns and children having, or at risk for, heritable disorders; and (b) enhancing the ability of state and local health agencies to provide for newborn and child screening, counseling, and health care services for newborns and children having, or at risk for, heritable disorders. Specifically, the Committee makes systematic, evidence-based recommendations on screening all newborns for conditions that have the potential to significantly impact their health and evaluates the potential public health impact of expanding NBS.

To fulfill 42 U.S. Code § 300b–10, Sections (3) and (4), the Committee recommends conditions to the Secretary for inclusion on the RUSP based on 1) an assessment of the

certainty and magnitude of the net benefit of screening and 2) the capability of states to implement NBS. The RUSP is a list of conditions that the Secretary of Health and Human Services recommends states include in their NBS panels. Conditions are nominated for inclusion on the RUSP by the public. The Committee strongly recommends that nominations are proposed by multi-disciplinary teams of researchers, clinicians, and advocates.

To assess the certainly and magnitude of the net benefit of adding a condition to the RUSP, the Committee conducts a systematic, evidence-based review of that condition that examines the accuracy of screening test, the population-level health outcomes of implementing screening for the condition, the effectiveness of early treatment, and the potential harms related to population-level screening, diagnosis, and treatment.

To assess the capability of states to add a new condition, the Committee requires a public health system impact (PHSI) assessment to evaluate the feasibility and readiness of state NBS programs to add the condition under consideration to their state NBS programs. This evaluation allows the Committee to assess the resources and/or systems needed by states to implement screening for the condition and how long it would take NBS programs to expand their screening panels. The resources needed, impacts, and costs, including opportunity costs, can affect the ability of states to implement screening for new conditions. For example, upfront costs to a state to add a condition that requires expanding laboratory space, bringing in new technologies, training staff, or adding new staff can influence the rate of adoption negatively as opposed to a screening test that can be added to an existing methodology. In addition to direct laboratory costs, NBS programs need to have systems in place to follow up on presumptive positive results and initiate confirmatory testing and treatment.

In April 2014, the Committee convened an expert meeting of key NBS stakeholders to develop a more comprehensive assessment of the PHSI of conditions being considered for addition to the RUSP. The meeting resulted in the identification of key factors for the Committee to consider when assessing the public health impact of expanding NBS. The only way to gather the information would be through surveying all state NBS programs in the U.S. This information would result in better informed Committee recommendations to the Secretary of Health and Human Services and the Secretary would have the necessary information to make a final decision as to what is added to the RUSP.

Since the implementation of these surveys in 2014, the Committee conducted evidence-based reviews, including an assessment of the public health system impact, for four conditions: Pompe disease, Mucopolysaccharidosis Type I, X-Linked Adrenoleukodystrophy, and Spinal Muscular Atrophy. As of September 2021, the Committee is in the process of conducting the public health system impact assessment for a fifth condition, Mucopolysaccharidosis Type II. The information gathered using the OMB-approved PHSI surveys has been used by the Committee to help them make evidence-informed decisions about whether or not to recommend to the Secretary a condition be added to the RUSP. There is a continued need for these surveys and as such, HRSA has opted to request a continuation of approval for revised versions of the survey tools.

# 2. Purpose and Use of Information Collection

The purpose of the public health system impact assessment is to inform the Committee about the feasibility and readiness of state NBS programs to add a condition under consideration for addition to the RUSP. Due to the need for the Committee to understand the diverse issues facing NBS programs, information regarding implementation will be requested from each state. Based on the expert meeting held in 2014, key factors were identified to best assess the PHSI of expanding NBS. These factors include:

- NBS program organization and authorization
- Screening methods
- Short-term follow-up
- Long-term follow-up
- Anticipated resources and costs
- Projected timeline for adoption

From 2020 to 2021, the Committee analyzed its own condition review process and concluded that the factors listed above continue to be important to inform the Committee's decision making process. A direct way to gather the information on these factors continues to be through surveying all state NBS programs. The Committee will continue to use its decision matrix (Attachment B), a methodological tool for categorizing and assigning value to nominated conditions to support the development of specific recommendations to the Secretary. Data collected on the PHSI will assist the Committee in determining which category the nominated condition falls under and, depending on the category, whether or not the Committee recommends to the Secretary an addition to the RUSP. The Committee's decision matrix and the decision making process is similar to how other established evidence-based review entities conduct business, including the U.S. Preventative Services Task Force.

The consequence of not having national level PHSI data is that the Committee and the Secretary of Health and Human Services will not be able to make an informed recommendation and decision that has implications for all states. Although each state has the final authority for deciding what tests are on their NBS panel, the RUSP is seen as a "gold standard" by states, researchers, advocates, and families and results in more uniform NBS practices across the United States.

Conditions that are included on the RUSP have been determined to be among the preventive services for which certain insurance companies are required to provide coverage without cost sharing under section 2713 of the PHS Act, 42 U.S.C. 300gg-13. It is therefore critical the Secretary has all of the available information and data before deciding which conditions are added to the RUSP. Administering the PHSI surveys is a key component in gathering the necessary data.

This package contains proposed minor changes to the title of the survey instruments and non-substantive, grammatical revisions to both survey tools. This information collection request package (ICR) contains tracked changed and clean versions of both surveys.

# 3. Use of Improved Information Technology and Burden Reduction

The initial survey will be administered using an online platform. All questions and skip patterns will be programmed into Qualtrics and 100% of the responses will be collected electronically. The follow-up survey contains open ended questions with probe questions. The follow-up survey will primarily be conducted as an interview by phone, to make it easier on the states to respond. Respondents will also have the option to respond electronically via email if they prefer.

# 4. Efforts to Identify Duplication and Use of Similar Information

This collection tool is not duplicative of another collection source. Efforts to identify duplication included review of the literature, database searches, and expert opinion presented at Advisory Committee meetings.

#### 5. Impact on Small Businesses or Other Small Entities

No small businesses will be involved in this study.

# 6. Consequences of Collecting the Information Less Frequently

States only respond when a condition is undergoing evidence review. Typically this occurs 1-2 times a year. The consequence of not having national level PHSI data is that the Committee and the Secretary of Health and Human Services will not be able to make an informed recommendation and decision that has implications for all states.

### 7. Special Circumstances Relating to the Guidelines of 5 CFR 1320.5

The request fully complies with the regulation.

### 8. Comments in Response to the Federal Register Notice/Outside Consultation

A 60-day Federal Register Notice was published in the *Federal Register*, 86 Fed. Reg. 38726 (July 22, 2021). There were no public comments. The proposed changes to the title reflecting the Committee's discretionary status and grammatical non-substantive edits have no impact on the burden estimate for respondents.

# 9. Explanation of any Payment/Gift to Respondents

Respondents will not receive any payments or gifts.

# 10. Assurance of Confidentiality Provided to Respondents

Data will be kept private to the extent allowed by law.

# 11. Justification for Sensitive Questions

The proposed survey instruments will not be collecting sensitive information.

# 12. Estimates of Annualized Hour and Cost Burden

#### 12A. Estimated Annualized Burden Hours

The basis for the estimates was taken from a sample of five state NBS programs and ranged from 30 minutes and above. The average was rounded up due to the size and high birth rates in several states.

| Type of Respondent | Form Name          | Number of<br>Respondents | Number of<br>Responses<br>per<br>Respondent | Total<br>Responses | Average<br>Burden per<br>Response (in<br>hours) | Total Burden<br>Hours |
|--------------------|--------------------|--------------------------|---|--------------------|---|-----------------------|
| State              | INITIAI Curror     |                          |   | •                  | ,   |                       |
|                    | INITIAL Survey     |                          |   |                    |   |                       |
| newborn            | of the Secretary's |                          |   |                    |   |                       |
| screening          | Advisory           |                          |   |                    |   |                       |
| program            | Committee on       |                          |   |                    |   |                       |
|                    | Heritable          |                          |   |                    |   |                       |
|                    | Disorders in       |                          |   |                    |   |                       |
|                    | Newborns and       |                          |   |                    |   |                       |
|                    | Children's Public  |                          |   |                    |   |                       |
|                    | Health System      |                          |   |                    |   |                       |
|                    | Assessment         | 59                       | 2**   | 118                | 10.0  | 1180                  |
| State              | FOLLOW-UP          |                          |   |                    |   |                       |
| newborn            | Survey of the      |                          |   |                    |   |                       |
| screening          | Secretary's        |                          |   |                    |   |                       |
| program            | Advisory           |                          |   |                    |   |                       |
|                    | Committee on       |                          |   |                    |   |                       |
|                    | Heritable          |                          |   |                    |   |                       |
|                    | Disorders in       |                          |   |                    |   |                       |
|                    | Newborns and       |                          |   |                    |   |                       |
|                    | Children's Public  |                          |   |                    |   |                       |
|                    | Health System      |                          |   |                    |   |                       |
|                    | Assessment         | 30*                      | 2**   | 60                 | 2.0   | 120                   |
|                    | Total              | 59                       |   | 178                |   | 1,300                 |

<sup>\*</sup>Up to 30 states and/or territories could be asked to complete the follow-up survey.

### 12B. Estimated Annualized Burden Costs

The salary of staff supported within a state NBS program varies significantly across states. Organizational capacity also varies, with the larger states typically utilizing more program staff than do smaller states. Each state NBS program has a unique organizational structure. Given its public health leadership role, the administration of NBS programs requires multiple

<sup>\*\*</sup>Up to two conditions may be reviewed per year. Therefore, there could be up to two initial surveys and two follow-up surveys administered per year.

partners and health department units (e.g., MCH Director and staff, Newborn Screening Director and staff, Laboratorians, Follow-up Coordinators, Genetic Counselors and other supportive staff in Vital Statistics and Laboratory Services.)

Based on the Bureau of Labor Statistics, Occupational Employment and Wages for May 2020, the national mean wage estimate for Medical and Health Services Managers in organizations that include public health agencies is \$57.12. To account for the cost of fringe benefits and overhead, the hourly wage is multiplied by a factor of two, resulting in a final hourly wage estimate of \$114.24. (http://www.bls.gov/oes/current/oes119111.htm)

| Type of    | Average Total | Hourly    | Total      |
|------------|---------------|-----------|------------|
| Respondent | Annual Burden | Wage Rate | Respondent |
| _          | Hours         |           | Costs      |
| Health     | 1,300         | \$114.24  | \$148,512  |
| Services   |               |           |            |
| Manager    |               |           |            |
| Total      | 1,300         |           | \$148,512  |

# 13. Estimates of other Total Annual Cost Burden to Respondents or Recordkeepers/Capital Costs

There is no capital, start-up costs, or operation and maintenance costs associated with this data collection.

#### 14. Annualized Cost to Federal Government

In order to oversee the contractor, the Contracting Officer's Representative spends 5% time, at a cost of \$8,802 (GS 13 Step 10 on OPM's Salary Table 2021 <a href="https://www.opm.gov/policy-data-oversight/pay-leave/salaries-wages/2021/general-schedule/">https://www.opm.gov/policy-data-oversight/pay-leave/salaries-wages/2021/general-schedule/</a>. In order to collect and analyze the information from the requested survey tools, MCHB will award a contract for one base year plus four option years. The surveys are administered as part of a larger evidence-based review. The contractor uses a portion of the budget to subcontract for the implementation of the survey instruments, including data collection and analysis. The total annual cost to the Federal Government each time these surveys are administered is approximately \$76,303.10. Total annual cost is \$82,606.

#### 15. Explanation for Program Changes or Adjustments

The current burden inventory for this ICR is 1,300 hours. This request is for the same number of hours.

# 16. Plans for Tabulation, Publication, and Project Time Schedule

Data from the surveys will be presented in an aggregate manner and stratified when necessary. All information will be de-identified. No sampling, imputation, or other statistical estimation techniques will be used. A summary report will be given to state NBS programs that participated in the surveys and to the Committee. Due to the Federal Advisory Committee Act, the final report and presentation, which will contain data from the surveys, will be posted on the Committee's website for the public to view. Although statistical methods will not be used to select respondents, the intent of these surveys is to evaluate the impact of screening for additional conditions on state NBS programs. Therefore, a Supporting Statement B was completed.

### 17. Reason(s) Display of OMB Expiration Date is Inappropriate

The OMB number and expiration date will be displayed on every page of every form/instrument. A screen shot of the template for the Initial Survey, using the example condition spinal muscular atrophy (SMA), is provided in Attachment D.

#### 18. Exceptions to Certification for Paperwork Reduction Act Submissions

There are no exceptions to the certification.

#### Attachments:

- A. Legislation
- B. Decision Matrix
- C. 60 Day Federal Register Notice
- D. Screen Shot of template for Initial Survey Tool