

2021 SUPPORTING STATEMENT

7 CFR 1951-E - Servicing of Community and Direct Business Programs Loans and Grants OMB No. 0575-0066

A. Justification

1. Explain the circumstances that make the collection of information necessary.

Rural Development, hereinafter referred to as Agency, is the credit agency for agriculture and rural development for the United States Department of Agriculture. The Agency offers supervised credit to build and operate modest housing, water and sewer systems, essential community facilities, and business and industrial operations in rural areas. The water and waste program under the Rural Utilities Services (RUS) is no longer covered under this regulation.

This is a request for reinstatement of clearance of 7 CFR 1951-E, which prescribes policies and responsibilities for servicing actions necessary in connection with Community Facilities loans and grants, and direct Business and Industry loans. Sections 331 and 335 of the Consolidated Farm and Rural Development Act, as amended, authorize the Secretary of Agriculture, acting through the Agency, to establish provisions for security servicing policies for the loans and grants in question. Servicing actions become necessary due to the development of financial or other problems and may be initiated by either a recipient that recognizes a problem exists, and wishes to resolve it, or by the Agency. When there is a problem, a recipient of the loan, grant, or loan guarantee must furnish financial information that is used to aid in resolving the problem through reamortization, sale, transfer, debt restructuring, liquidation, or other means provided in the regulation. The information involved is similar to that which would be required by a commercial lender in similar circumstances.

2. Indicate how, by whom, and for what purpose the information is to be used. Except for a new collection, indicate the actual use the Agency has made of the information received from the current collection.

The information will be collected by Rural Development field offices from applicants, borrowers, consultants, lenders, and attorneys. This information is used to determine applicant/borrower eligibility and project feasibility for various servicing actions. This information enables field staff to ensure that borrowers operate on a sound basis and use loan and grant funds for authorized purposes.

The Agency has made the instructions to the forms available on the USDA eForms website at <https://forms.sc.egov.usda.gov/eForms/welcomeAction.do?Home>.

Reporting Requirements - Forms Approved with This Docket

Form RD 1951-33, "Reamortization Request" (OMB NO. 0575-0066; OMB 0572-0137).

This form is partially prepared by the borrower, with assistance from the Agency, and is executed by the borrower's authorized representative. It is used to request reamortization of the Agency's loans. The form also states the terms of the reamortization and the reasons the request is being made.

Form RD 1951-15, "Community Programs Assumption Agreement" (OMB NO. 0575-0066; 0573-0137). This form is used to transfer loans to a different entity. The form is prepared by the Agency and executed by the borrower's authorized representative.

Form RD 1951-10, "Community Programs Workout Agreement" (OMB MO. 0575-0066)

This form is used to document corrective actions that must be undertaken by problem borrowers to eliminate delinquencies or other problems in lieu of referring the loan for collection under the treasury offset program or cross-servicing.

Form RD 465-1, "Application for Partial Release, Subordination, or Consent" (OMB NO. 0575-0066; 0575-0137). This form is used by the borrower to apply in writing for a partial release, subordination, or consent. The form provides the Agency with the terms of proposed agreements and specifies the use of all proceeds.

Reporting Requirements - Forms Approved Under Other OMB Numbers

Form RD 465-5, "Transfer of Real Estate Security" (0560-0236). This form is used by field staff to assemble information necessary to transfer real estate security. The form is signed by the transferor and the transferee.

Form RD 400-4, "Assurance Agreement" (Docket 0575-0018). This form is used to confirm that recipients of Agency loans and grants have been reminded of their obligations to comply with all the provisions of the Civil Rights Act of 1964 and Agency regulations.

Form RD 442-2, "Statement of Budget, Income, and Equity" (Docket 0575-0015). This form provides a format for the borrower to submit budget and cash flow information. This form gives the Agency information on the borrower's financial situation.

Form RD 442-3, "Balance Sheet" (Docket 0575-0015). This form provides a format for the borrower to submit current financial information to the Agency.

Form RD 1942-46, "Letter of Intent to Meet Conditions" (Docket 0575-0015). This form is used to establish requirements to be met in connection with a transfer and assumption. The transferee is required to execute the form prior to closing the transfer.

Form RD 442-7, "Operating Budget" (Docket 0575-0015). This form provides a format for the borrower to submit an operating budget to the Agency. This form gives the Agency information on the borrower's projected income and expenses through the first full year of operation, following completion of planned improvements.

Reporting Requirements - Non-Forms Approved

Balance Sheet

Balance sheets are routinely prepared as part of normal financial recordkeeping procedures. This information is required so the servicing official can review the borrower's current financial position to determine whether or not they are eligible for the servicing request.

New Debt Instrument

A new debt instrument may be used when a reamortization is being processed. The new debt instrument can be structured to include the entire outstanding Agency indebtedness including the delinquency or it may be for only the delinquent amount plus interest.

Rescheduling Agreement

A rescheduling agreement may be used for a public body when a delinquent or problem loan cannot be reamortized by issuing a new debt instrument due to State statutes, or when the cost of preparation and closing is prohibitive.

Legal Opinions

When debts are reamortized, we require an opinion of a local attorney or a bond counsel as to the effect that modifications to debt instruments would have on the Agency's security instruments. In order to protect the Agency's lien position, it is necessary to record any amendments in the public record and to obtain a legal opinion that no intervening liens would adversely affect the Agency's security position.

Credit Report

A credit report from an independent source is required to supplement financial information on transferees and on debt settlement actions.

Borrower's Request to Change Interest Rate

Pub. L. 99-88 requires that on or after November 12, 1983, borrowers be provided the option of choosing the lower of the interest rates in effect at the time of loan approval or loan closing. Since existing borrowers were provided with the option previously and it is provided to new borrowers with loans closed after October 25, 1985, under 7 CFR part 1942, any future cases handled under 7 CFR 1951-E would be those not previously provided the option due to oversight. At this time, we believe that all existing borrowers were properly notified; therefore, we do not estimate any responses for this item.

Financial Statements

We are requiring copies of monthly financial statements prepared by problem borrowers who execute workout agreements for Community Facilities and Water and Waste program loans. The financial information is needed to monitor financial progress in order that the Agency may provide additional supervision and assist problem borrowers with making necessary changes to alleviate financial problems.

3. Describe whether, and to what extent, the collection of information involves the use of automated, electronic, mechanical, or other technological collection techniques or other forms of information technology, e.g. permitting electronic submission of responses, and the basis for the decision for adopting this means of collection.

The information required is specific to each borrower, many of which may be small organizations and not equipped for high technology information gathering. The information involved is unique to the particular case; therefore, automation would not reduce or eliminate the burden. Every effort has been made to use information the borrower would already have on hand and to maximize the use of available information technology. The forms are available at <http://www.rd.usda.gov/publications/regulations-guidelines> and can

be submitted electronically. The programs covered by this package are not collecting this information electronically because the forms involved require an original signature.

4. Describe efforts to identify duplication. Show specifically why any similar information already available cannot be used or modified for use for the purposes described in Item 2 above.

The information collected under this regulation relates specifically to loan servicing requests and actions. Therefore, the request and supporting documentation will be unique for each borrower. We do allow the borrower to submit their existing financial information rather than completing our form, if it is in a similar format, to avoid duplication. We use the applicant's/borrower's organizational documents for various servicing actions.

5. If the collection of information impacts small businesses or other small entities (Item 5 of OMB Form 83-1), describe any methods used to minimize burden.

The information collection required under this regulation places no burden on small entities beyond that performed in normal business practice. Of the 12 total respondents, the agency estimates that 20% are small business. Only the minimum information needed to determine program eligibility and the creditworthiness of a business or a credit proposal is requested. RHS has made every effort to ensure that the burden on small entities is the minimum necessary to effectively administer agency programs and meet statutory requirements needed with respect to both large and small entities beyond that performed in normal business practice.

6. Describe the consequences to Federal program or policy activities if the collection is not conducted or conducted less frequently, as well as any technical or legal obstacles to reducing the burden.

Information is only collected when it is needed to make a decision on a servicing request. The information is needed to determine which servicing tools should be utilized. The course of action taken must be in the best interest of the Government, the borrower, and the community receiving the services.

7. Explain any special circumstances that would cause an information collection to be conducted in a manner:

a. Requiring respondents to report information more than quarterly.

If a borrower is in a workout situation, we could require them to submit financial information on a monthly basis to enable us to monitor their progress.

b. Requiring written responses in less than 30 days.

There are no specific information collection requirements that require less than 30 days response. However, in many cases, if a borrower's financial situation has changed, it benefits the borrower to provide the Agency with information as soon as possible. The Agency cannot provide the borrower with increased program benefits until documentation is received to support the borrower's request.

c. Requiring more than an original and two copies.

There are no specific information requirements that require more than an original and two copies.

d. Requiring respondents to retain records for more than 3 years.

There are no such requirements.

e. Not utilizing statistical sampling.

There are no such requirements.

f. Requiring use of statistical sampling which has not been reviewed and approved by OMB.

No such requirements exist.

g. Requiring pledge of confidentiality.

There are no such requirements.

h. Requiring submission of proprietary trade secrets.

There are no such requirements.

8. If applicable, identify the date and page number of Publication in the Federal Register of the Agency's notice soliciting comments on the information collection. Summarize public comments received and describe actions taken by the agency in response to these comments. Describe efforts to consult with persons outside the Agency to obtain their views on the availability of data, frequency of collection, the clarity of instructions and recordkeeping, disclosure, reporting format (if any), and on data elements to be recorded, disclosed, or reported.

As required by CFR 1320.9(d), the Agency published a 60-Day Notice in the *Federal Register* on March 23, 2020; Docket#: RHS-20-CF-0006; Vol. 85, No. 56, page number 16324. The public was given until May 22, 2020 to submit comments on this collection. Suggestions and comments are always considered by the Agency, and RD remains committed to pursuing further reductions in both the burdens placed upon our borrowers/customers and the total volume of regulations imposed. The Agency did not receive any comments.

We spoke with the borrower's representatives on general recordkeeping and data collection. These borrowers were satisfied with the amount of information that needs to be recorded and reported and the clarity of the instructions. No negative comments were received. The contact information for the borrowers we met with follows:

- (1) Ms. Val Hoffman, CFO, Granite Falls, Minnesota: Health Center.
- (2) Ms. Sandra Thomas, CFO, Lexington, Virginia: Community & Therapeutic Center.
- (3) Dr. Edward Kimball, Chairman/President, Princeville, Hawaii: Clinic.

9. Explain any decision to provide any payment or gift to respondents, other than remuneration of contractors or grantees.

There is no payment or gift to respondents.

10. Describe any assurance of confidentiality provided to respondents and the basis for the assurance in statute, regulation, or Agency policy.

There is no assurance of confidentiality provided to respondents for the information required in this regulation.

11. Provide additional justification for any question of a sensitive nature, such as sexual behavior or attitudes, religious beliefs, and other matters that are commonly considered private.

The information collected does not contain any questions of a sensitive nature such as sexual behavior, religious beliefs, or other matters commonly considered private.

12. Provide estimates of the hour burden of the collection of information.

This submission is for a combined total of 1,323 annual responses, and 1,054 estimated man hours. Please see the attached spreadsheet for a complete breakdown of the hour burden and cost of the required collection information. This estimate was based on information in existing reports and experience of Agency employees.

The estimated combined total annual cost of the burden on the public is \$50,603. The wage class used for RHS was \$46.46 per hour, and \$62 per hour for RBS which reflects the average wage, with the exception for legal services, for the individuals involved with these programs. We estimated that legal opinions would average \$228 per hour when title services or bond counsel opinions are required in conjunction with rescheduling or reamortization of loans. The dollar amounts used for the wage grade come from mean wages from the Bureau of Labor Statistics, May 2020 National Occupational Employment and Wage Estimates United States(https://www.bls.gov/oes/current/oes_nat.htm#23-0000) as reflected in the table below

Program	Estimate of the Hour of Burden of the Collection of Information					
	Number of Respondents	Total Annual Responses	Number Hour Per Response	Total Hours	Cost Per Hour	Total Annual Cost
Community Facilities (CF)	90	1261	.78	983	\$47	46,201

Rural Business Corporative Service (RBCS)	12	62	1.14	71	\$62	4,402
Combined Total	102	1,323	1.92	1,054	109.00	50,603
Burden Item				Estimated Annual Burden		
Number of respondents:				102		
Total annual responses:				1,323		
Number of hours per response:				1.92		
Total hours:				1,504		
Cost per hour:				109		
Total Combined (CF and RBCS) Annual Cost:				50,603		

13. Provide an estimate of the total annual cost burden to respondents or recordkeepers resulting from the collection of information.

a. Total capital and start-up cost component (annualized over its expected useful life.)

There are no start-up costs involved.

b. Total operation and maintenance and purchase of services component.

Purchase of services component is not required.

14. Provide estimates of annualized cost to the Federal Government.

The combined total annual cost for Community Facilities (CF) and Rural Business-Cooperative (RBCS) programs, which includes benefits, travel, communication, supplies, etc., for the Agency to develop and administer this regulation, is 2,955,543.78. These costs are based on a GS-12, Step 5 loan specialist in each state spending 10% of their time on servicing and six full-time GS-13 step 5 loan specialists in the National Office, three from Community Facilities (CF) and one from Rural Business-Cooperative (RBCS) Programs.

Community Facilities (CF): Estimates of Annualized Cost to the Federal Government

GS/Wage	Time (.50hrs./wk. *52wks)	X	Wage	=	Number of hours	+	Fringe Benefits %	=	Cost to Federal Government
National Office: (GS 13/5)	.50 x3		117,516		176,274		36.25% (63,899.33)		240,173.33
Field Office (GS 12/5)	.50x47		75,741		1,779,913.50		36.25% (645,218.64)		2,425,132
CF: Total Cost =									2,665,305.33

$$.50 \times 3 \times 117,516 = 176,274 \quad 36.25\% \\ (63,899.33)$$

$$176,274 \text{ plus } 63,899.33 = 240,173.33$$

$$.50 \times 47 \times 75,741 = 1,779,913.50 \quad 36.25\% \\ (645,218.64)$$

$$1,779,913.50 \text{ plus } 645,218.64 = 2,425,132$$

Rural Business-Cooperative (RBCS): Estimates of Annualized Cost to the Federal Government

Location	Time (.50hrs./wk. *52wks)	X	Wage	=	Number of hours	+	Fringe Benefits %	=	Cost to Federal Government
National Office: (GS 13/5)	.50x1		117,516		58,758		36.25% (21,299.78)		80,057.78
Field Office (GS 12/5)	.50x12		75,741		45,444		36.25% (164,736.67)		210,180.67
B&I: Total Cost =									290,238.45

$$.50 \times 1 \times 117,516 = 58,758 \quad 36.25\% \\ (21,299.78)$$

$$58,758 + 21,299.78 = 80,057.78$$

$$.50 \times 12 \times 75,741 = 45,444 \quad 36.25\% \\ (164,736.67)$$

$$45,444 + 164,736.67 = 210,180.67$$

Combined Grand Total Cost for CF and RBCS: 2,665,305.33 + 290,238.45= 2,955,543.78

15. Explain the reasons for any program changes or adjustments reported in items 13 or 14 of the OMB Form 83-I.

B&I is reporting a decrease in burden from the prior report due to a reduction in the number of outstanding loans ~ there are now 12 B&I Direct loans being serviced by staff in 8 states and one contact in the National Office. It is estimated that less than 1 percent of staff time is spent on the servicing of these loans. There has been no direct outreach to stakeholder groups over the past three years. The reduction in the number of loans is through payoffs or settlements. The program is not authorized to make new direct B&I loans, so the number of loans outstanding should continue to be reduced over the next three years. Community Facilities is reporting a decrease in the number of responses of 251 and a decrease in burden hours of 287 based on the update excel spreadsheet numbers.

NOTE: On February 1, 2021 a Non-substantive Change Request was approved under this collection to include a new request for Forbearance and Forbearance Agreement Written Forms. However, it was concluded that the Forbearance and Forbearance Agreement Written Forms applied to the Multi-Family Sections 515 and 538 programs and did not apply to the Direct Community Facilities Loan Program. The Forbearance and Forbearance Agreement Written forms have been removed from the Servicing of Community and Direct Business Programs. The Agency has also removed the burden hours calculations for “Forms that are approved under other OMB Numbers” which resulted in a decrease of the number of responses to 1,323 and the number of burden hours to 1,054.

16. For collection of information whose results will be published, outline plans for tabulation and publication.

The Agency does not publish the information collected under this regulation.

17. If seeking approval to not display the expiration date for OMB approval of the information collection, explain the reasons that display would be inappropriate.

RD will display the OMB expiration date on the forms.

18. Explain each exception to the certification statement identified in item 19 on OMB 83-I.

There are no exceptions requested.

19. How is this information collection related to the Service Center Initiative (SCI)? Will the information collection be part of the one stop shopping concept?

This information is not related to and will have no impact on the Service Center Initiative. The information collection under this regulation is case specific.