**FEDERAL RAILROAD ADMINISTRATION**

**Control of Alcohol and Drug Use in Railroad Operations**

**(Title 49 Code of Federal Regulations Part 219)**

**Supporting Justification**

**RIN 2130-AC80; OMB Control No. 2130-0526**

Summary

* + This submission is a revision to the last approved submission pertaining to Title 49 Code of Federal Regulations (CFR) Part 219 (part 219), which was approved by OMB on September 4, 2020, and which expires February 28, 2023.
  + The Federal Railroad Administration (FRA) is publishing a final rule revising part 236 titled Control of Alcohol and Drug Use: Coverage of Mechanical Employees and Miscellaneous Amendments. See 87 FR 5719. FRA previously published a Notice of Proposed Rulemaking (NPRM) revising part 219 titled Control of Alcohol and Drug Use: Coverage of Mechanical Employees and Miscellaneous Amendments in the Federal Register on January 8, 2021. See 86 FR 1418.
  + The adjustments decreased the burden by 41 hours and decreased responses by 500 after a thorough review of the data.
  + The total burden for this collection has increased by 1,657 hours and by 67,583 responses due to a program change.
  + The answer to question **number 12** itemizes information collection requirements.
  + The answer to question **number 15** itemizes adjustments.

1. **Circumstances that make collection of the information necessary.**

In 2018, Congress enacted the Substance Use-Disorder Prevention that Promotes Opioid Recovery and Treatment for Patients and Communities Act (SUPPORT Act) (Pub. L. 115-271). Section 8102 of the SUPPORT Act mandates that the Secretary of Transportation publish a rule amending the existing alcohol and drug regulations applicable to railroad employees (49 CFR Part 219) to cover “all employees of railroad carriers who perform mechanical activities.” Under the 2022 final rule, FRA expanding the scope of its alcohol and drug regulation to cover mechanical (MECH) employees.[[1]](#footnote-2) Additionally, this final rule clarifies who FRA considers a mechanical employee for part 219 regulatory purposes and adopts technical amendments.

The final rule also expanded the collection of information for FRA’s Part 219 program to cover MECH employees. The final rule will make MECH employees subject to all part 219 testing, including: random testing, post-accident toxicological (PAT) testing, reasonable suspicion testing, reasonable cause testing, pre-employment testing, return-to-duty testing, and follow-up testing.

Background

In 2016, FRA published the Control of Alcohol and Drug Use: Coverage of Maintenance of Way Employees and Retrospective Regulatory Review-Based Amendments Rule.[[2]](#footnote-3) The rule, effective since June 10, 2016, expanded the scope of part 219 to cover MOW employees. Historically, FRA has conducted only PAT testing of MOW employees, since an MOW employee, unlike a covered service employee, has been subject to part 219 testing only when a MOW employee has died as the result of a reportable railroad accident or incident. The 2016 rulemaking made MOW employees subject to all part 219 testing.

FRA has regulated the use of alcohol and drugs by certain railroad employees since 1985, when it issued a final rule establishing alcohol and drug use control regulations under part 219. See 50 FR 31508, Aug. 2, 1985. The rule contained certain prohibitions on the use and possession of alcohol and drugs by covered employees, who were defined as employees who had been assigned to perform covered service subject to the Hours of Service Act (45 U.S.C. 61-64b).[[3]](#footnote-4) See id. at 31569. The rule also contained requirements for PAT testing, discretionary reasonable cause and reasonable suspicion testing, co-worker and voluntary referral policies, pre-employment drug testing, and reporting. See id. at 31508. In 1988, FRA amended part 219 to require random drug testing of covered employees.[[4]](#footnote-5) In 1994, FRA again amended part 219 to require random alcohol testing and reasonable suspicion testing, in conformance with the requirements of the Omnibus Transportation Employee Testing Act of 1991 (Omnibus Act) (reasonable cause testing remained discretionary).[[5]](#footnote-6)

The Omnibus Act required the Department of Transportation (DOT or Department) to establish Federal workplace testing procedures for transportation employees. The Department’s Procedures for the Transportation Workplace Drug and Alcohol Testing Program are contained in 49 CFR part 40 (part 40), which is published by the DOT Office of the Secretary. Only the DOT Office of Drug and Alcohol Policy and Compliance and the DOT Office of General Counsel are authorized to interpret part 40 requirements. See 49 CFR 40.5.[[6]](#footnote-7) Part 40 testing requirements and procedures apply to any drug or alcohol test required by DOT agency regulations, except for FRA’s PAT testing and certain testing conducted pursuant to DOT-mandated peer prevention programs. FRA’s PAT testing program pre-dates the enactment of the Omnibus Act, which specifically exempts the program from part 40. See § 40.1(c).

1. **How, by whom, and for what purpose the information is to be used.**

The information collected under part 219 is used by FRA to ensure that covered employees are subject to random alcohol and drug testing. More specifically, FRA expanding the scope of its alcohol and drug regulation to cover MECH employees. This expansion makes MECH employees subject to all part 219 testing, including: random testing, PAT testing, reasonable suspicion testing, reasonable cause testing, pre-employment testing, return-to-duty testing, and follow-up testing.

The information collected under this part will be used by FRA to ensure that railroads establish required alcohol and drug use prevention programs. The information collected will also confirm that railroad employees who perform regulated service comply with Federal regulations prohibiting the use of alcohol and drugs while on duty. FRA uses the information collected to ensure that independent contractors and any other entities that perform regulated service for a railroad also comply with the requirements of this rule regarding its employees who perform regulated service. FRA reviews the required documentation to verify that the responsibility for compliance is clearly spelled out in the contract (or other document) between the railroad and the independent/other entity.

FRA uses the information collected to ensure that railroads devise adequate programs so that supervisors of regulated employees receive essential alcohol and drug training. Specifically, they must be trained in the signs and symptoms of alcohol and drug influence, intoxication, and misuse. At a minimum, training programs must provide information concerning the acute behavioral and apparent psychological effects of alcohol and the major drug groups on the controlled substances list. The program must also provide training on the qualifying criteria for PAT testing (contained in subpart C of 49 CFR Part 219) and the role of the supervisor in post-accident collections (described in subpart C and Appendix C of 49 CFR Part 219).

FRA reviews the information collected to confirm that railroads provide educational materials to employees which explain the requirements of 49 CFR Part 219 and the railroad’s policies and procedures with respect to meeting those requirements. Railroads must ensure that a copy of these materials is distributed to each covered employee prior to the start of alcohol testing under the railroad’s alcohol misuse prevention program and to each person who is subsequently hired or transferred to a covered position. FRA also reviews the collected information to confirm that railroads provide written notice to representatives of employee organizations of the availability of this information.

The information collection provisions contained in the pre-employment screening requirement and the authorization for detection screening of in-service employees are intended primarily to assure a sense of fairness and accuracy for protection of both the railroads and the employees in the implementation of these provisions. The basic information—evidence of unauthorized use of drugs—will be used to help prevent accidents by screening personnel (now new MECH employees, as well) who perform safety-sensitive functions. The ancillary information will be used by the railroad, the employee, or the prospective employee and FRA.

FRA reviews PAT testing reports/records to examine whether good faith determinations have been made regarding any decision by a person other than the responding railroad representative on whether an accident/incident qualifies for testing. FRA examines these reports to ensure they include the facts reported by the responding railroad representative, the basis upon which the testing was made, and the person making the decision. Also, to encourage and ensure compliance with this rule, FRA reviews records of tests not promptly administered under subpart C to monitor the reasons the test was not properly administered. Administering prompt tests is essential to having and maintaining an effective alcohol/drug prevention program, and it provides critical data for FRA, railroads, and other Federal agencies in the investigation of an accident/incident.

FRA reviews a random selection of records of alcohol/drug testing procedures practiced by railroads to ensure that the testing process is fair and made by a method employing objective, neutral criteria such that each covered employee has a substantially equal statistical chance of being selected within the specified time frame.

Railroads are required to retain breath alcohol testing records and urine drug testing records for stipulated time periods. These records provide FRA with an invaluable resource for reviewing railroad drug and alcohol programs and procedures and ensuring compliance with Federal regulations. They also serve as a vital tool for FRA, the National Transportation Safety Board (NTSB), and others in the investigation of accidents/incidents that may be drug or alcohol related.

FRA reviews laboratory records relating to required documentation of all aspects of the alcohol and drug testing process to ensure that these laboratories are following necessary protocols and procedures, and to ensure that the results sent to railroads’ Medical Review Officers (MRO) are accurate, objective, and fair since the careers and livelihoods of railroad employees are at stake. Laboratory data must include a personnel file on analysts, supervisors, directors, and all individuals authorized to have access to specimens; chain-of-custody documents; quality assurance and control records; procedure manuals; all test data on tests conducted under subpart H; reports (including calibration curves and any calculations used in determining test results); performance records on performance testing; performance on certification inspections; and hard copies of computer-generated data. These records are essential for FRA, the railroads, and the courts in making a determination concerning any specimen that is under legal challenge.

Overall, the information collected under this amended rule serves as a critical compliance tool, and FRA uses the information to promote and enhance railroad safety and reduce the number and severity of railroad accidents/incidents, particularly those related to the misuse of alcohol and drugs by regulated railroad employees who occupy safety-sensitive positions.

1. **Extent of automated information collection.**

Over the years, FRA has strongly supported and highly encouraged the use of advanced automated technology, particularly electronic recordkeeping, to reduce the burden on railroads and other entities (wherever possible) that submit or retain information required by the agency. It should be noted that, even though there are many sections of the final rule that require written documentation, there are other parts of the rule—such as section 219.623—that specify or require the electronic option. FRA believes approximately 100% of responses will be submitted and kept electronically.

**4. Efforts to identify duplication.**

The source of the information collection requirements is unique for each separate occurrence and, therefore, there is no known duplication of this material. Although other Federal agencies may utilize the information collected in the event of an accident/incident for their investigation (e.g., NTSB), FRA is the sole Federal agency requiring the collection of this information from the railroads.

The information submitted or collected for recordkeeping purposes is unique, and no other existing effort can be used or modified for these purposes. The data collected is not available from any other source.

**5. Efforts to minimize the burden on small businesses.**

The “universe” of the entities considered in this analysis generally includes only those small entities that can reasonably expect to be directly regulated by this final rule. The types of small entities potentially affected by this final rule are: (1) small railroads; (2) small contractors that engage in MECH and MOW operations; and (3) small contractors that provide Hours of Service (HOS) services (such as dispatching, signal, and train and engine services).

“Small entity” is defined in 5 U.S.C. 601 as a small business concern that is independently owned and operated, and is not dominant in its field of operation. The U.S. Small Business Administration (SBA) has the authority to regulate issues related to small businesses and stipulates in its size standards that a “small entity” in the railroad industry is a for profit “line-haul railroad” that has fewer than 1,500 employees, a “short line railroad” with fewer than 1,500 employees, a “commuter rail system” with annual receipts of less than $16.5 million dollars, or a contractor that performs support activities for railroads with annual receipts of less than $16.5 million.[[7]](#footnote-8)

Federal agencies may adopt their own size standards for small entities in consultation with SBA and in conjunction with public comment. Pursuant to that authority, FRA has published a final policy which formally establishes small entities as being railroads, contractors, and hazardous materials shippers that meet the revenue requirements of a Class III railroad.[[8]](#footnote-9) FRA is using this definition for this rulemaking.

FRA estimates that there are approximately 734 railroads and 30 contractors that collectively employ 19,058 MECH employees, 44,797 MOW employees, and 165,058 total regulated employees. Most railroads must comply with all provisions of part 219. However, FRA has a “small railroad” definition associated with part 219 that limits compliance requirements for railroads with 15 HOS employees or fewer and no joint operations, to reduce burden on the smallest of railroads.

There are approximately 695 small railroads (as defined by revenue size). Most small railroads will be impacted by this final rule. Part 219 has a small railroad exemption for all railroads with 15 or fewer covered employees, except when these railroads have joint operations with another railroad, therefore increasing risk. Thus, a railroad with such characteristics shall be called a “partially exempted small railroad” in this analysis and is a subsection of the “small entities” as defined by the Surface Transportation Board (STB) and FRA, addressed above. Currently, there are 290 partially exempted small railroads.

All commuter railroad operations in the United States are part of larger governmental entities whose jurisdictions exceed 50,000 in population.[[9]](#footnote-10) All railroads must comply with all or limited subparts of part 219. For partially excepted small railroads, per FRA’s definition, the significant burden involves the costs of adding MECH employees to the existing testing programs and adding reasonable suspicion and pre-employment drug testing (which they have not needed to comply with).

A significant portion of the MECH industry consists of contractors. FRA has determined that risk lies as heavily with contractors as with railroad employees, so contractors and subcontractors will be subject to the same provisions of part 219 as the railroads for which they do contract work. Whether contractors must comply with all or part of the provisions of part 219 will depend on the size of the largest railroad (assumed to have the largest risk) for which the contractor works.

FRA is aware that some railroads hire contractors to conduct some or all MOW worker functions on their railroads. Generally, the costs for the burdens associated with this rulemaking will get passed on from the contractor to the pertinent railroad. FRA has determined that there are approximately 30 MECH-related large contractor companies who will be covered by this final rule. FRA estimates that 444 railroads will include contractor employees in their own random testing plan, which will reduce the reporting burden on small contractors.

Expanding the program to cover MECH employees will only have a small effect in terms of testing burden for railroads, based upon the cost of pre-employment drug testing for new employees and the testing of MECH employees. FRA estimates that 90 percent of small railroads already conduct pre-employment drug testing under their own company authority. Many of these contractors have employees with commercial drivers’ licenses, and, therefore, fall under the drug and alcohol program requirements of the Federal Motor Carrier Safety Administration.

Also, it should be noted that this part does not apply to the following:

(1) Railroads that operate only on track inside an installation that is not part of the general railroad system of transportation (i.e., plant railroads, as defined in § 219.5);

(2) Tourist, scenic, historic, or excursion operations that are not part of the general railroad system of transportation, as defined in § 219.5; or

(3) Rapid transit operations in an urban area that are not connected to the general railroad system of transportation.

The small railroad exception in § 219.3(b)(2) has provided, in part, that a railroad with 15 or fewer covered employees that does not engage in joint operations with another railroad is not subject to the requirements for reasonable suspicion or reasonable cause testing (both previously found in subpart D), identification of troubled employees (previously subpart E), pre-employment drug testing (subpart F), or random testing (subpart G).

**6. Impact of less frequent collection of information.**

If this collection of information were not conducted, or were conducted less frequently, rail safety in the U.S. might be seriously jeopardized. Specifically, if railroads did not have effective alcohol and drug misuse prevention programs, and if these programs were not carefully monitored, regulated railroad employees working in safety-sensitive positions might abuse alcohol and drugs while on-duty or just prior to coming on-duty. These actions could lead to increased numbers of—and perhaps more severe—accidents/incidents in which train crews, MOW employees, MECH employees, other railroad employees, passengers, and innocent bystanders are injured or killed. Particularly in the case of a catastrophic accident or an accident involving the release of other hazardous materials, the number of casualties and harm to the environment and surrounding communities could be great.

Without the required alcohol and drug training programs, supervisors would not be able to formally identify employees under the influence of alcohol or drugs and would not be able to immediately remove them from service. Consequently, the risk of additional rail accidents/incidents—with their corresponding injuries and death—would increase substantially.

Without this collection of information, FRA would have no way of determining whether laboratories, which conduct alcohol and drug testing, are following proper protocols and procedures. Thus, FRA would have no way of determining whether positive results affecting the careers and livelihoods of railroad employees were done fairly and accurately. Without this information, FRA would be unable to have confidence in laboratory results and so, too, would railroads, which rely on these laboratories to conduct an effective drug and alcohol prevention program. Without the required laboratory records, railroad employees would be denied a critical resource to mount a legal challenge for a positive test that was false, improperly or inaccurately processed, or invalid on medical/other grounds.

Without this collection of information, railroad employees and members of the public-at-large would be exposed to preventable dangers and would suffer as first-line casualties. Also, the collection of information is extremely helpful to FRA in determining whether railroads properly penalized an employee for a drug/alcohol infraction, and it is an invaluable resource to FRA, railroads, and other Federal agencies in determining accident causation or factors which contributed to an accident/incident.

Overall, this collection of information promotes and enhances FRA’s comprehensive rail safety program and contributes significantly to achieving both FRA’s and DOT’s mission, which is to enable safe transportation.

To be effective, a safety program requires timely information. Collection of this information less frequently would render it obsolete and meaningless, which would impair FRA's and railroads’ safety programs. If future experience were to indicate that a lesser frequency is warranted, FRA would carefully review this part of its regulatory safety program and make necessary revisions accordingly.

**7. Special circumstances.**

Under section § 219.901(b), each railroad must maintain the following records for a minimum of five years:

(1) A summary record or the individual files of each regulated employee’s test results;

(2) A copy of the annual report summarizing the results of its alcohol and drug misuse prevention program (if required to submit the report under § 219.800(a)).

Under (b)(1) above, FRA permits railroads to maintain either a summary record or an individual file of each regulated employee’s alcohol/drug test results for five years. Previously, FRA had allowed only summary records, but smaller railroads may find it easier to maintain individual files rather than summary records.

All other information collection requirements are in compliance with this section.

**8. Compliance with 5 CFR 1320.8.**

As noted in the summary section, FRA is publishing a Notice of final rule in the Federal Register on February 2, 2022, titled Control of Alcohol and Drug Use: Coverage of Mechanical Employees and Miscellaneous Amendments.[[10]](#footnote-11)

On January 8, 2021, FRA issued an NPRM in the **Federal Register** expanding the scope of its alcohol and drug regulation to cover mechanical employees.[[11]](#footnote-12) .

FRA received comments on the NPRM from four organizations (including one joint filing) and 12 individuals mainly pertaining to the proposed rule.

**9. Payments or gifts to respondents.**

There are no monetary payments or gifts made to respondents associated with the information collection requirements contained in this regulation.

**10. Assurance of confidentiality.**

No assurances of confidentiality have been provided to affected respondents. FRA maintains a set of accident investigation files. FRA will not maintain a system of records that will permit the identification of records by an individual name. FRA does hold in confidence information concerning medically authorized use of controlled substances, pursuant to 5 U.S.C. 55 2 (b)(6), except where the information is deemed material to determination of accident causation. The random testing programs for alcohol and drugs require that results of random tests and related medical information be held in confidence, except as necessary to effect discipline and/or referral for rehabilitation.

**11. Justification for any questions of a sensitive nature.**

There are no questions or information of a sensitive nature or data that would normally be considered private contained in this information collection.

**12.       Estimate of burden hours for information collected.**

In the following table, estimates for the respondent universe, annual responses, and average time per responses are based on the experience and expertise of FRA’s Drug and Alcohol Division.

The total annual burden hours, under the fourth column, is calculated by multiplying total annual responses by average time per responses. For example, 1 petition \* 40 hours = 40 hours.

The total cost equivalent, under the fifth column, is calculated by multiplying total annual burden hours by the appropriate employee group hourly wage rate that includes a 75-percent overhead charge. For example, 40 hours \* $77.44 = $3,097.60. FRA is including the dollar equivalent cost for each of the itemized hours below using STB’s Full-Year Wage A&B data series as the basis for each cost calculation. For professional and administrative staff, the hourly wage rate is $77.44 per hour ($44.25 \* 1.75).

Note: The hourly wage rate of $77.44 was used to calculate total cost equivalent for all items.

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| CFR Section | Respondent Universe | Total Annual Responses (A) | Average Time per Response (B) | Total Annual Burden Hours  (C = A \* B)[[12]](#footnote-13) | Total Annual Dollar Cost Equivalent  (D = C \* wage rate) | Section Analyses and Estimates |
| 219.4 – Petition for recognition of a foreign railroad’s workplace testing program | 1 railroad | 1 petition | 40 hours | 40.00 hours | $3,097.60 | Each petition for recognition of a foreign workplace testing program must contain: (1) The name, title, address, and telephone number of the primary person to be contacted with regard to review of the petition; (2) The requirements of the foreign railroad workplace testing program to be considered for recognition; (3) Appropriate data or records, or both, for FRA to consider in determining whether the foreign railroad workplace testing program is equivalent to the minimum standards contained in this Part and provides at least an equivalent level of safety.  FRA estimates that this it will take approximately 40 hours to complete each petition. |
| –– Comments on petitions | 1 railroad | 2 comments + 2 copies | 15 minutes + 15 minutes | 1.00 hour | $77.44 | FRA estimates that it will take approximately 30 minutes to complete each comment and send the comment to FRA. |
| 219.7 – Waivers | 734 railroads[[13]](#footnote-14) | 3 waiver letters | 90 minutes | 4.50 hours | $348.48 | Each petition for waiver under this section must be filed in a manner and contain the information required by Part 211 of this chapter. A petition for waiver of the Part 40 prohibition against stand down of an employee before the MRO has completed the verification must also comply with § 40.21 of this title.  FRA estimates that it will take approximately 90 minutes to prepare a letter and submit it to FRA. |
| 219.11(d) and (h) – General conditions for chemical tests | FRA estimates that there will be zero (0) responses by railroads for additional testing. Consequently, there is no burden associated with this requirement. | | | | | |
| 219.12(d) – RR Documentation on need to place employee on duty for follow-up tests | 734 railroads + 44,797 MOW + (New) 19,058 MECH employees | 6 documents | 30 minutes | 3.00 hours | $232.32 | A railroad must maintain documentation establishing the need to place the employee on duty for purpose of conducting the follow-up test and provide this documentation for review upon request of a FRA representative.  FRA estimates that it will take approximately 30 minutes to complete each document. |
| 219.23(a) – Notification to employees for testing | 165,058 employees [[14]](#footnote-15) | 71,978 notices  (53,983.5 verbal notices + 17,994.5 written notices) | 3 seconds (verbal) + 30 seconds (written) | 194.94 hours | $15,096.15 | Whenever a breath or body fluid test is required of an employee under this Part, the railroad (either through a railroad employee or a designated agent, such as a contracted collector) must provide clear and unequivocal written notice to the employee that the test is being required under FRA regulations and is being conducted under Federal authority. The railroad must also provide the employee clear and unequivocal written notice of the type of test that is required (e.g., reasonable suspicion, reasonable cause, random selection, follow-up, etc.).  FRA estimates that it will take an estimated effort of 3 seconds for each verbal notice and 30 seconds for each written notice respectively. |
| 219.23 (c) and (e) – Educational materials | 734 railroads | 744.33 modified/revised educational documents | 1 hour | 744.33 hours | $57,640.92 | FRA will develop the required educational materials that regulated railroads and contractors will use to fulfill this requirement. However, these entities will modify/revise the FRA document to meet their own needs. It is estimated that it will take approximately one (1) hour to modify/revise the FRA educational materials and publish them. |
| –– Copies of educational materials to employees | 165,058 employees | 22,052 copies of educational material documents | 2 minutes | 735.07 hours | $56,923.82 | FRA estimates that approximately 22,901 copies of the educational materials documents will be provided to regulated employees under the above requirement. It is estimated that it will take approximately two (2) minutes to copy the document and give it to each employee. |
| 219.25(a) – Previous employer drug and alcohol checks – Employee testing records from previous employers and employee release of information (49 CFR 40.25(a) and (f)) | 19,058 MECH employees | 7,623 reports | 8 minutes | 1,016.40 hours | $78,710.02 | A railroad must comply with § 40.25 by checking the alcohol and drug testing record of any direct regulated employee (a regulated employee who is not employed by a contractor to the railroad) it intends to use for regulated service before the employee performs such service for the first time. A railroad is not required to check the alcohol and drug testing record of contractor employees performing regulated service on its behalf (the alcohol and drug testing record of those contractor employees must be checked by their direct employers).  FRA estimates that it will take approximately eight (8) minutes to complete each report. |
| 219.104(b) – Removal of employee from regulated service – Verbal notice + follow-up written letter | 734 (railroads + 44,797 MOW + (New) 19,058 MECH employees | 530 verbal notices +  530 letters | 30 seconds + 2 minutes | 22.08 hours | $1,709.88 | Before or upon removing a regulated employee from regulated service under this section, a railroad must provide written notice to the employee of the reason for this action. A railroad may provide a regulated employee with an initial verbal notice so long as it provides a follow-up written notice to the employee as soon as possible. In addition to the reason for the employee’s withdrawal from regulated service, the written notice must also inform the regulated employee that he may not perform any DOT safety-sensitive duties until he completes the return-to-duty process of Part 40.  FRA estimates that it will take approximately two (2) minutes to complete each follow-up written notice/letter to the employee.  Note: Burdens for § 219.107 are included in this section. |
| 219.105 – RR's duty to prevent violations - Documents provided to FRA after agency request regarding RR’s alcohol and/or drug use education/prevention program | 734 railroads + 44,797 MOW + (New) 19,058 MECH employees | 3 document copies | 5 minutes | .25 hour | $19.36 | A railroad’s alcohol and/or drug use education, prevention, identification, intervention, and rehabilitation programs and policies must be designed and implemented in such a way that they do not circumvent or otherwise undermine the requirements, standards, and policies of this Part. Upon FRA’s request, a railroad must make available for FRA review all documents, data, or other records related to such programs and policies.  It is estimated that it will take approximately five (5) minutes for the railroad to provide the necessary document to FRA. |
| –– RR Supervisor Rule G observations and records of regulated employees | 734 railroads + 44,797 MOW + (New) 19,058 MECH employees | 330,116 observation records | 2 seconds | 183.40 hours | $14,202.50 | Each year, a railroad’s supervisors must conduct and record a number of “Rule G” employee observations at a minimum equal to twice the railroad’s total number of regulated employees. Each “Rule G” observation must be made sufficiently close to an individual regulated employee to determine whether the employee is displaying signs and symptoms indicative of a violation of the prohibitions of this Part. (New Requirement)  FRA estimates that it will take approximately two (2) seconds to record. |
| 219.201(a)—Events for which testing is required—List of event (*Note: App on PAT testing*)[[15]](#footnote-16) | Supervisors of regulated employees | 500 PAT testing determinations | 5 minutes | 41.67 hours | $3,226.92 | FRA’s PAT testing app on making determination. FRA estimates that it will take approximately five (5) minutes to make testing determination using the app. |
| —(c) Report by RR concerning decision by person other than RR representative about whether an accident/incident qualifies for testing | 734 railroads + 44,797 MOW + (New) 19,058 MECH employees | 2 reports | 30 minutes | 1.00 hour | $77.44 | Upon specific request made to the railroad by the FRA, the railroad must provide a report describing any decision by a person other than the responding railroad representative with respect to whether an accident/incident qualifies for testing.  It is estimated that it will take 30 minutes to prepare the report, affirm it, and submit it to FRA. |
| 219.203/207 – Verbal notification and subsequent written report of failure to collect urine/blood specimens within four hours (revision to the current CFR, removal of written notification reports) | 734 railroads + 44,797 MOW + (New) 19,058 MECH employees | 80 notifications | 2 minutes | 2.67 hours | $206.76 | A railroad must make every reasonable effort to assure that specimens are provided as soon as possible after the accident or incident, preferably within four hours. If a specimen is not collected within four hours of a qualifying event, the railroad must immediately notify the FRA Drug and Alcohol Program Manager at 202-493-6313 and provide detailed information regarding the failure (either verbally or via a voicemail).  It is estimated that it will take approximately two (2) minutes to complete each telephone notification. |
| –– Recall of employees for testing and Narrative Report Completion | 734 railroads + 44,797 MOW + (New) 19,058 MECH employees | 4 reports | 30 minutes | 2.00 hours | $154.88 | A railroad must document its attempts to contact an employee subject to the recall provisions of this section. The report must also document the railroad’s good faith attempts to contact and recall the employee.  It is estimated that it will take approximately 30 minutes to complete each report. |
| –– RR reference to part 219 requirements and FRA’s post-accident toxicological kit instructions in seeking to obtain facility cooperation | 734 railroads + 44,797 MOW + (New) 19,058 MECH employees | 98 references | 5 minutes | 8.17 hours | $632.68 | A railroad must, as necessary, make specific reference to the requirements of this Subpart and the instructions in FRA’s post-accident toxicological shipping kit.  It is estimated that it will take approximately five (5) minutes to complete each reference. |
| –– RR notification to National Response Center of injured employee unconscious or otherwise unable to give testing consent | 734 railroads + 44,797 MOW + (New) 19,058 MECH employees | 2 phone calls | 10 minutes | .33 hour | $25.56 | If an injured employee is unconscious or otherwise unable to consent to the procedure and the treating medical facility declines to obtain blood and/or urine specimens after having been informed of the requirements of this Subpart, the railroad must immediately notify the duty officer at the National Response Center to report that information.    FRA estimates that each notification phone call will take 10 minutes. |
| –– RR notification to local authority | 734 railroads + 44,797 MOW + (New) 19,058 MECH employees | 5 phone calls | 10 minutes | .83 hour | $64.28 | In accordance with this section, the railroad must immediately notify the appropriate local authority (such as a coroner or medical examiner) of the fatality and the requirements of this subpart, making available the post-mortem shipping kit and requesting the local authority to assist in obtaining the necessary body fluid or tissue specimens.  FRA estimates that each phone call to local authorities will take approximately 10 minutes. |
| 219.205 – Post Accident Toxicological Testing Forms – Completion of FRA F 6180.73 | 734 railroads + 44,797 MOW + (New) 19,058 MECH employees | 103 forms | 10 minutes | 17.17 hours | $1,329.64 | In order to process the samples, analyze the significance of laboratory findings, and notify the railroads and employees of these results, it is necessary to obtain basic information concerning the accident/incident and any treatment administered after the accident/incident. Accordingly, the railroad representative must complete the information required by Form FRA F 6180.73, entitled "Accident Information Required for Post-Accident Toxicological Testing."  FRA estimates that it will take about 10 minutes for the railroad to complete Form FRA F 6180.73. |
| –– Specimen handling/collection – Completion of Form FRA F 6180.74 by train crew members after accident | 165,058 employees | 219 forms | 15 minutes | 54.75 hours | $4,239.84 | Each employee subject to testing must cooperate in completion of the required information on Form FRA F 6180.74 (revised) for inclusion in the shipping kit and processing of the specimens. The railroad representative must ask an appropriate representative of the medical facility to complete the remaining portion of the information on each Form FRA F 6180.74.  FRA estimates that it will take approximately 15 minutes for the employee to complete the necessary data on Form FRA F 6180.74 |
| –– Completion of Form FRA 6180.75 | 734 railroads + 44,797 MOW + (New) 19,058 MECH employees | 7 forms | 20 minutes | 2.33 hours | $180.44 | FRA requests that the person taking the specimens annotate the Control Form under “Supplemental Information” if additional toxicological analysis will be undertaken with respect to the fatality. FRA reports are available to the coroner or medical examiner on request.  This form is part of the shipping kit that is sent to medical examiners, coroners, or pathologists after a rail accident/incident where there is a fatality. It is estimated that it takes approximately 20 minutes to do the necessary lab work and complete each form. |
| –– Documentation of chain of custody of sealed toxicology kit from medical facility to lab delivery | 734 railroads + 44,797 MOW + (New) 19,058 MECH employees | 103 chain of custody documents | 2 minutes | 3.43 hours | $265.62 | The railroad must maintain and document secure chain of custody of the kit(s) from release by the medical facility to its delivery for transportation, as described in Appendix C to this Part.  FRA estimates that it will take approximately two (2) minutes to complete and maintain each chain of custody document. |
| –– RR/medical facility record of kit error | 734 railroads + 44,797 MOW + (New) 19,058 MECH employees | 10 written records | 2 minutes | .33 hour | $25.56 | After a specimen kit or transportation box has been sealed, no entity other than the laboratory designated in Appendix B to this Part may open it. If the railroad or medical facility discovers an error with either the specimens or the chain of custody form after the kit or transportation box has been sealed, the railroad or medical facility must make a contemporaneous written record of that error and send it to the laboratory, preferably with the transportation box.  It is estimated that it will take approximately two (2) minutes to complete each written record. |
| 219.206 – FRA access to breath test results | Breath tests are authorized, but are not a Federal requirement. Therefore, railroads do not have to do this. Over the past four years, no breath tests have been done. Consequently, there is no burden associated with this requirement. | | | | | |
| 219.209(a) – Notification to NRC and FRA of accident/incident where samples were obtained | 734 railroads + 44,797 MOW + (New) 19,058 MECH employees | 103 phone reports | 2 minutes | 3.43 hours | $265.62 | A railroad that has experienced one or more events for which samples were obtained must provide prompt telephonic notification summarizing such events. Notification must immediately be provided to the duty officer at the National Response Center.  It is estimated that it will take two (2) minutes to make each call. |
| 219.211(b)—Results of post-accident toxicological testing to RR MRO and RR employee | 734 railroads + 44,797 MOW + (New) 19,058 MECH employees | 7 reports | 15 minutes | 1.75 hours | $135.52 | Results of post-accident toxicological testing under this Subpart are reported to the railroad's MRO and the employee.  It is estimated that it will take 15 minutes to complete and send each report. |
| –– MRO report to FRA of positive test for alcohol/drugs of surviving employee | 734 railroads + 44,797 MOW + (New) 19,058 MECH employees | 6 reports | 15 minutes | 1.50 hours | $116.16 | With respect to a surviving employee, a test reported as positive for alcohol or a controlled substance by the designated laboratory must be reviewed by the railroad's MRO with respect to any claim of use or administration of medications (consistent with § 219.103) that could account for the laboratory findings. The MRO must promptly report the results of each review to FRA.  It is estimated that it will take approximately 15 minutes for the railroad MRO to prepare the report and send it to FRA. |
| *––(e) E-email or written response from employees to FRA regarding results of the toxicological analysis* | *FRA anticipates zero submissions.* | | | | | |
| *––(h) Recordkeeping –– post-accident toxicology tests* | *Laboratories keep these records as part of their contract with FRA. Consequently, there is no burden associated with this requirement.* | | | | | |
| *––(i) Employee's request for a retest of split blood and urine samples* | *FRA estimates that it will receive zero (0) letters requesting that a sample be retested. Consequently, there is no burden associated with this requirement.* | | | | | |
| *219.213(a) & (b) –– Notice of disqualification* | *FRA believes that there will be zero (0) employees who refuse to cooperate in providing blood or urine samples following an accident or incident.* | | | | | |
| 219.303 – RR written documentation of observed signs/symptoms for reasonable suspicion determination | 734 railroads + 44,797 MOW + (New) 19,058 MECH employees | 33 written documents | 5 minutes | 2.75 hours | $212.96 | The railroad must maintain written documentation that specifically describes the observed signs and symptoms upon which determination that reasonable suspicion exists is based. This documentation must be completed promptly by the trained supervisor.  It is estimated that it will take approximately five (5) minutes to complete each written document. |
| 219.305 – RR written record stating reasons test was not promptly administered | 734 railroads + 44,797 MOW + (New) 19,058 MECH employees | 11 records | 2 minutes | .37 hour | $28.65 | If a test required by this Subpart is not administered within two hours following a determination made under this section, the railroad must prepare and maintain on file a record stating the reasons the test was not administered within that time period. If an alcohol or drug test required by this Subpart is not administered within eight hours of the determination made under this Subpart, the railroad must cease attempts to administer the test and must record the reasons for not administering the test.  It is estimated that it will take approximately two (2) minutes to complete each record. |
| 219.405 – RR documentation describing basis of reasonable cause testing | 734 railroads + 44,797 MOW + (New) 19,058 MECH employees | 2,313.75 written documents | 5 minutes | 192.81 hours | $14,931.21 | Each railroad must maintain written documentation that specifically describes the basis for each reasonable cause test it performs under Federal authority. This documentation must be completed promptly by the responsible railroad supervisor.  It is estimated that it will take approximately five (5) minutes to document each reasonable cause test.  Note: Burdens for § 219.403 are included in this section. |
| 219.407(b) – Prompt specimen collection time limitation exceeded – Record | 734 railroads + 44,797 MOW + (New) 19,058 MECH employees | 17 records | 15 minutes | 4.25 hours | $329.12 | If a test conducted pursuant to the authority of this Subpart is not administered within two hours following the observations upon which the testing decision is based, the railroad must prepare and maintain on file a record stating the reasons the test was not conducted within that time period. If an alcohol or drug test authorized by this Subpart is not administered within eight hours of the event under this Subpart, the railroad must cease attempts to administer the test and must record the reasons for not administering the test.  It is estimated that it will take approximately 15 minutes to complete each record. |
| 219.501 – RR documentation of negative pre-employment drug tests | 734 railroads + 44,797 MOW + (New) 19,058 MECH employees | 6,400 lists | 30 seconds | 53.33 hours | $4,129.88 | Each railroad must ensure that each of its employees and each employee of a contractor who performs regulated service on the railroad’s behalf has a negative DOT pre-employment drug test on file with his or her employer. The railroad must also maintain documentation indicating that it had verified that the contractor employee had a negative DOT pre-employment drug test on file with his or her direct employer.  It is estimated that it will take approximately 30 seconds to document each pre-employment negative drug test. |
| *219.603 – General requirements for random testing programs* | *The burden for this requirement is included under that of §§ 219.605 and 219.623.* | | | | | |
| 219.605(a) – Submission of random testing plan: New RRs | 734 railroads + 44,797 MOW + (New) 19,058 MECH employees | 12 plans | 1 hour | 12.00 hours | $929.28 | Each railroad must submit for review and approval a random testing plan meeting the requirements of § 219.607 and § 219.609 to FRA. A railroad commencing start-up operations must submit its plan no later than 30 days before its date of commencing operations.  It is estimated that it will take approximately one (1) hour to prepare and submit each random testing plan. |
| –– Amendments to currently-approved FRA random testing plan | 734 railroads + 44,797 MOW + (New) 19,058 MECH employees | 450 amendments | 1 hour | 450.00 hours | $34,848.00 | A railroad may submit separate random testing plans for each category of regulated employees (as defined in § 219.5), combine all categories into a single plan, or amend its current FRA-approved plan to add additional categories of regulated employees, as defined by this Part.  It is estimated that it will take each railroad approximately one (1) hour to amend its program and file the required notice with FRA.  Note: Burdens for § 219.605(d) are included in this section. |
| –– Resubmitted random testing plans after notice of FRA disapproval of plan or amendment | 734 railroads + 44,797 MOW + (New) 19,058 MECH employees | 56 resubmitted plans | 30 minutes | 28.00 hours | $2,168.32 | FRA will notify a railroad in writing whether its plan is approved. If the plan is not approved because it does not meet the requirements of this Subpart, FRA will inform the railroad of its non-approval, with specific explanations of any required revisions. The railroad must resubmit its plan with the required revisions within 30 days of the date of FRA’s written notice.  It is estimated that it will take each railroad approximately 30 minutes to amend its plan with the required revisions and resubmit it to FRA. |
| –– Non-substantive amendment to an approved plan | 734 railroads + 44,797 MOW + (New) 19,058 MECH employees | 300 amendments | 15 minutes | 75.00 hours | $5,808.00 | Each railroad must provide a non-substantive amendment to an approved plan (such as the replacement or addition of service providers) to FRA.  It is estimated that it will take approximately 15 minutes to complete each non-substantive amendment and send it to FRA. |
| *219.607/.609/.611/.1001/.1003, .1005, and .1007* | *The burden for these requirements are included under that of § 219.605.* | | | | | |
| 219.615 – Incomplete random testing collections – Documentation | 734 railroads + 44,797 MOW + (New) 19,058 MECH employees | 2,250 documents | 30 seconds | 18.75 hours | $1,452.00 | A railroad must use due diligence to ensure that a random testing collection is completed for each selected pool entry, unless it has an acceptable explanation for not conducting the collection. All reasons for incomplete collections must be fully documented and are subject to inspection by FRA upon request.  It is estimated that it will take approximately 30 seconds to complete each incomplete testing document. |
| 219.617 – Employee Exclusion from random alcohol/drug testing after providing verifiable evidence from credible outside professional | 734 railroads + 44,797 MOW + (New) 19,058 MECH employees | 6 documents | 1 hour | 6.00 hours | $464.64 | To be eligible for exclusion from random testing, the employee must provide verifiable documentation of the emergency situation from a credible outside professional within a reasonable period of time (e.g., a doctor, dentist, hospital, law enforcement officer, or school authority).  It is estimated that it will take approximately one (1) hour to complete each employee medical document/railroad verification. |
| 219.623 – Random testing records | 734 railroads + 44,797 MOW + (New) 19,058 MECH employees | 48,977 records | 1 minutes | 816.28 hours | $63,212.72 | Contractors and service agents performing random testing responsibilities under this Subpart must provide records required by this Subpart whenever requested by the contracting railroad or by FRA. A railroad remains responsible for maintaining records demonstrating that it is in compliance with the requirements of this Subpart.  It is estimated that it will take approximately one (1) minute to maintain each record.  Note: Burdens for §§ 219.613 and 219.901 are included in this section. |
| 219.800 – Annual reports – Management Information System (MIS) form for MECH employees (49 CFR 40.26—MIS form submission) | 38 railroads + 17 contractors | 55 MIS reports | 90 minutes | 82.50 hours | $6,388.80 | Railroads must use the MIS form and instructions as required by 49 CFR part 40 (at §40.25 and appendix H to part 40). Railroads may also use the electronic version of the MIS form provided by the DOT. The Administrator may designate means (e.g., electronic program transmitted via the Internet), other than hard-copy, for MIS form submission to FRA.  Each MIS report will take approximately 90 minutes. |
| 219-1001– Co-worker referral of employee who is unsafe to work with/in violation of part 219 or railroad’s drug/alcohol rules | 734 railroads + 44,797 MOW + (New) 19,058 MECH employees | 24 referrals | 5 minutes | 2.00 hours | $154.88 | A railroad must adopt, publish and implement a coworker referral program.  Each referral will take approximately five (5) minutes to complete.  Note: Burdens for §§ 219.1003 are included in this section. |
| Total | 734 railroads + 44,797 MOW + (New) 19,058 MECH employees | 495,744 responses | N/A | 4,830 hours | $374,064 |  |

Note: The burdens for §§ 219.12(c) 219.104(d), 219.105(a)(2) & (a)(3), 219.107(a) & (b), 219.203(a)(3)(ii), 219.300, 219.301, 219.302, 219.502, 219.503, 219.608, 219.615(g), 219.617(b)(2), 219.621, 219.701, and 219.903 are covered under DOT’s Part 40 (OMB No. 2105-0529).

**13. Estimate of total annual costs to respondents.**

There will be no additional cost burden to respondents beyond the burden listed in FRA’s answer to question number 12. The respondent costs including PAT testing, pre-employment cause testing, random testing, and reasonable cause/suspicion testing costs are covered by the economic costs of the regulatory requirements during the rulemaking, and are not properly included as burdens under the PRA.

**14. Estimate of Cost to Federal Government**.

FRA estimated that it takes approximately one (1) full-time equivalent employee (2,080 hours) at the GS-14 level to monitor FRA’s alcohol and drug program, which currently oversees covered service and MOW employees.

FRA estimates that it will take approximately two-thirds of a full-time equivalent employee (1,400 hours) at the GS-14 level to expand FRA’s alcohol and drug program to include MECH employees. To calculate the government administrative cost, the 2022 Office of Personnel Management wage rates were used.  The average wage of step 5 was used as a midpoint. Wages were considered at the burdened wage rate by multiplying the actual wage rate by an overhead cost of 75 percent (or times 1.75).

|  |  |  |  |  |
| --- | --- | --- | --- | --- |
| Pay Grade | Average Hourly Wage Rate | Hourly Compensation (Wages \* 1.75 of Overhead Cost) | Total Hours | Total Annual Compensation |
| GS-14 | $68.55 | $119.96 | 3,480 | $417,461 |

In addition, FRA estimates that three (3) MOW-related PAT tests will be conducted each year. The average cost for PAT testing is $1,200. Therefore, the annual cost for this testing is $3,600.

Estimated Cost to Federal Government = $421,061 ($417,461+ $3,600)

**15. Explanation of program changes and adjustments**.

This information collection request is a revision to the last approved submission.

Currently, the OMB inventory for this collection of information shows a total burden of 3,132 hours and 427,661 responses, while this submission reflects a total burden of 4,830 hours and 495,744 responses. Overall, the burden has increased by 1,698 hours and 68,083 responses due to adjustments and program change.

**Table for Program Change**

The program changes due to this final rule increased the burden by 1,657 hours and increased the number of responses by 67,583 from the last approved submission.

|  |  |  |  |  |  |  |
| --- | --- | --- | --- | --- | --- | --- |
| CFR Section | Total Annual Responses | | | Total Annual Burden Hours | | |
| Previous Submission | Current Submission | Difference | Previous Submission | Current Submission | Difference |
| 219.12(d) – RR Documentation on need to place employee on duty for follow-up tests | 5 documents  (30 minutes) | 6 documents  (30 minutes) | 1 document | 3.00 hours | 3.00 hours | .00 hours |
| 219.23(a) – Notification to employees for testing | 63,000 notices  (3 seconds + 30 seconds ) | 71,978 notices  (3 seconds + 30 seconds ) | 8,978 notices | 171.00 hours | 194.94 hours | 23.94 hours |
| 219.23 (c) and (e) – Educational materials | 500 modified/  revised educational documents  (1 hour) | 744 modified/  revised educational documents  (1 hour) | 244 modified/  revised educational documents | 500.00 hours | 744.33 hours | 244.33 hours |
| –– Copies of educational materials to employees | 19,506 copies of educational material documents  (2 minutes) | 22,052 copies of educational material documents  (2 minutes) | 2,546 copies of educational material documents | 650.00 hours | 735.07 hours | 85.07 hours |
| 219.25(a) – Previous employer drug and alcohol checks – Employee testing records from previous employers and employee release of information (49 CFR Part 40.25(a) and (f)) | *The burden for this requirement was included under DOT’s Part 40 (OMB No. 2105-0529).* | 7,623 reports  (8 minutes) | 7,623 reports | *The burden for this requirement was included under DOT’s Part 40 (OMB No. 2105-0529).* | 1,016.40 hours | 1,016.40 hours  *(Once the burden associated with this requirement is approved by OMB, it will fall under DOT’s part 40 information collection (OMB No. 2105-0529)).* |
| 219.104(b) – Removal of employee from regulated service – Verbal notice + follow-up written letter | 350 verbal notices + 350 letters  (30 seconds + 2 minutes ) | 530 verbal notices + 530 letters  (30 seconds + 2 minutes ) | 360 notices | 15.00 hours | 22.08 hours | 7.08 hours |
| 219.105 – RR's duty to prevent violations - Documents provided to FRA after agency request regarding RR’s alcohol and/or drug use education/prevention program | 2 document copies  (5 minutes) | 3 document copies  (5 minutes) | 1 document copy | .17 hour | .25 hour | .08 hour |
| –– RR Supervisor Rule G observations and records of regulated employees | 292,000 observation records  (2 seconds) | 330,116 observation records  (2 seconds) | 38,116 observation records | 162.00 hours | 183.40 hours | 21.40 hours |
| 219.203/207 – Verbal notification and subsequent written report of failure to collect urine/blood specimens within four hours (revision to the current CFR, removal of written notification reports) | 80 notifications + 80 written reports  (2 minutes + 5 minutes ) | 80 notifications  (2 minutes ) | -80 notifications | 9.00 hours | 2.67 hours | -6.33 hours |
| –– RR reference to part 219 requirements and FRA’s post-accident toxicological kit instructions in seeking to obtain facility cooperation | 97 references  (5 minutes) | 98 references  (5 minutes) | 1 reference | 8.00 hours | 8.17 hours | .17 hours |
| 219.205 – Post Accident Toxicological Testing Forms – Completion of FRA F 6180.73 | 97 forms  (10 minutes) | 103 forms  (10 minutes) | 6 forms | 16.00 hours | 17.17 hour | 1.17 hour |
| –– Specimen handling/collection – Completion of Form FRA F 6180.74 by train crew members after accident | 207 forms  (15 minutes) | 219 forms  (15 minutes) | 12 forms | 52.00 hours | 54.75 hours | 2.75 hours |
| –– Completion of Form FRA 6180.75 | 6 forms  (20 minutes) | 7 forms  (20 minutes) | 1 form | 2.00 hours | 2.33 hours | .33 hours |
| –– Documentation of chain of custody of sealed toxicology kit from medical facility to lab delivery | 97 chain of custody documents  (2 minutes) | 103 chain of custody documents  (2 minutes) | 6 chain of custody documents | 3.00 hours | 3.43 hours | .43 hours |
| 219.209(a) – Notification to NRC and FRA of accident/incident where samples were obtained | 97 phone reports  (2 minutes) | 103 phone reports  (2 minutes) | 6 phone reports | 3.00 hours | 3.43 hours | .43 hours |
| 219.211(b)—Results of post-accident toxicological testing to RR MRO and RR employee | 6 reports  (15 minutes) | 7 reports  (15 minutes) | 1 report | 2.00 hours | 1.75 hours | -.25 hours |
| –– MRO report to FRA of positive test for alcohol/drugs of surviving employee | 5 reports  (15 minutes) | 6 reports  (15 minutes) | 1 report | 1.00 hour | 1.50 hours | .50 hour |
| 219.303 – RR written documentation of observed signs/symptoms for reasonable suspicion determination | 30 written documents  (5 minutes) | 33 written documents  (5 minutes) | 3 written documents | 3.00 hours | 2.75 hours | -.25 hour |
| 219.305 – RR written record stating reasons test was not promptly administered | 10 records  (2 minutes) | 11 records  (2 minutes) | 1 record | .33 hour | .37 hour | .04 hour |
| 219.405 – RR documentation describing basis of reasonable cause testing | 2,160 written documents  (5 minutes) | 2,314 written documents  (5 minutes) | 154 written documents | 180.00 hours | 192.81 hours | 12.81 hours |
| 219.407(b) – Prompt specimen collection time limitation exceeded – Record | 15 records  (15 minutes) | 17 records  (15 minutes) | 2 records | 4.00 hours | 4.25 hours | .25 hours |
| 219.501 – RR documentation of negative pre-employment drug tests | 6,100 lists  (30 seconds) | 6,400 lists  (30 seconds) | 300 lists | 51.00 hours | 53.33 hours | 2.33 hours |
| 219.605(a) – Submission of random testing plan: New RRs | 5 plans  (1 hour) | 12 plans  (1 hour) | 7 plans | 5.00 hours | 12.00 hours | 7.00 hours |
| –– Resubmitted random testing plans after notice of FRA disapproval of plan or amendment | 50 resubmitted plans  (30 minutes) | 56 resubmitted plans  (30 minutes) | 6 resubmitted plans | 25.00 hours | 28.00 hours | 3.00 hours |
| 219.615 – Incomplete random testing collections – Documentation | 2,000 documents  (30 seconds) | 2,250 documents  (30 seconds) | 250 documents | 17.00 hours | 18.75 hours | 1.75 hours |
| 219.617 – Employee Exclusion from random alcohol/drug testing after providing verifiable evidence from credible outside professional | 5 documents  (1 hour) | 6 documents  (1 hour) | 1 document | 5.00 hours | 6.00 hours | 1.00 hour |
| 219.623 – Random testing records | 40,000 records  (1 minutes) | 48,977 records  (1 minutes) | 8,977 records | 667.00 hours | 816.28 hours | 149.28 hours |
| 219.800 – Annual reports – Management Information System (MIS) form for MECH employees (49 CFR 40.26—MIS form submission) | *The burden for this requirement was included under DOT’s Part 40 (OMB No. 2105-0529)*. | 55 MIS reports  (90 minutes) | 55 MIS reports | *The burden for this requirement was included under DOT’s Part 40 (OMB No. 2105-0529).* | 82.50 hours | 82.50 hours  *(Once the burden associated with this requirement is approved by OMB, it will fall under DOT’s part 40 information collection (OMB No. 2105-0529)).* |
| 219-1001– Co-worker referral of employee who is unsafe to work with/in violation of part 219 or railroad’s drug/alcohol rules | 20 referrals  (5 minutes) | 24 referrals  (5 minutes) | 4 referrals | 2.00 hours | 2.00 hours | 0 |

**TABLE FOR ADJUSTMENTS**

The adjustments below increased the burden by 41 hours and increased the number of responses by 500 from the last approved submission.

|  |  |  |  |  |  |  |
| --- | --- | --- | --- | --- | --- | --- |
| CFR Section | Total Annual Responses | | | Total Annual Burden Hours | | |
| Previous Submission | Current Submission | Difference | Previous Submission | Current Submission | Difference |
| 219.7 – Waivers | 3 waiver letters  (90 minutes) | 3 waiver letters  (90 minutes) | 0 waiver letters | 5.00 hours | 4.50 hours | -.50 hour  *(An adjustment is made due to rounding.)* |
| 219.201(a)—Events for which testing is required—List of event | 0 | 500 PATT determinations  (5 minutes) | 500 PATT determinations | 0 | 41.67 hours | 41.67 hours  *(FRA added the existing burden associated with the usage of FRA’s PAT testing app.)* |

As noted in question 13, the respondent costs including PAT testing, pre-employment cause testing, random testing, and reasonable cause/suspicion testing costs are covered by the economic costs of the regulatory requirements during the rulemaking, and are not properly included as burdens under the PRA.

**16. Publication of results of data collection.**

The information concerning impairment in an accident setting, which is received pursuant to this program, will be published in a subset of data contained in FRA's annual Accident/Incident Bulletin. All of the remaining information obtained under this program is intended for use by the Office of Safety technical staff in its ongoing accident prevention activities or will be used by railroads in monitoring compliance by their employees with the prohibitions on alcohol and drug use.

**17. Approval for not displaying the expiration date for OMB approval.**

As requested in the previous submissions, FRA's request for an exemption from the requirement to provide the collection's expiration date on the forms printed by FRA. FRA agrees to provide the expiration date on the forms available on FRA's website.

**18. Exception to certification statement.**

No exceptions are taken at this time.

1. 87 FR 5719. [↑](#footnote-ref-2)
2. 81 FRA 37894. [↑](#footnote-ref-3)
3. 49 U.S.C. Ch. 211. [↑](#footnote-ref-4)
4. 53 FR 47102. [↑](#footnote-ref-5)
5. 59 FR 7448. [↑](#footnote-ref-6)
6. Unless otherwise specified, all references to CFR sections and parts in this document refer to Title 49 of the CFR. [↑](#footnote-ref-7)
7. U. S. Small Business Administration, “Table of Small Business Size Standards Matched to North American Industry Classification System Codes, August 19, 2019. <https://www.sba.gov/sites/default/files/2019-08/SBA%20Table%20of%20Size%20Standards_Effective%20Aug%2019,%202019.pdf> [↑](#footnote-ref-8)
8. See 68 FR 24891, May 9, 2003. [↑](#footnote-ref-9)
9. However, one of these railroads does not fall in this category and is considered a small entity: the Hawkeye Express (operated by the Iowa Northern Railway Company). [↑](#footnote-ref-10)
10. 87 FR 5719. [↑](#footnote-ref-11)
11. [↑](#footnote-ref-12)
12. 86 FR 1418. Totals may not add due to rounding [↑](#footnote-ref-13)
13. For the purposes of this table, the respondent universe of 734 railroads represents the estimated 30 contractor companies that will be newly subject to part 219 because they perform MECH activities on behalf of the 734 railroads. [↑](#footnote-ref-14)
14. The respondent universe of 165,058 employees includes an estimated 19,058 MECH employees who will be newly subject to part 219. Note: The number of employees changed from 171,410 to 165,058 due to a change in the estimated number of MECH employees from 25,410 to 19,058. [↑](#footnote-ref-15)
15. FRA added the existing burden associated with the usage of FRA’s PAT testing app. [↑](#footnote-ref-16)