# Supporting Statement for Assistance to Foreign Atomic Energy Activities

# **Part A: Justification**

OMB No. 1901-0263

10 CFR Part 810 and e810

# January 2022

U.S. Department of Energy Washington, DC 20585

# **Table of Contents**

Part A: Justificationi
Introduction2
A.1. Legal Justification2
A.2. Needs and Uses of Data3
A.3. Use of Technology3
A.4. Efforts to Identify Duplication7
A.5. Provisions for Reducing Burden on Small Businesses7
A.6. Consequences of Less-Frequent Reporting7
A.7. Compliance with 5 CFR 1320.58
A.8. Summary of Consultations Outside of the Agency9
A.9. Payments or Gifts to Respondents9
A.10. Provisions for Protection of Information9
A.11. Justification for Sensitive Questions10
A.12A. Estimate of Respondent Burden Hours10
A.12B. Estimate of Annual Cost to Respondent for Burden Hours10
A.13. Other Estimated Annual Cost to Respondents13
A.14. Annual Cost to the Federal Government13
A.15. Reasons for Changes in Burden13
A.16. Collection, Tabulation, and Publication Plans14
A.17. OMB Number and Expiration Date15
A.18. Certification Statement15

# Introduction

Provide a brief introduction of the Information Collection Request. Include the purpose of this collection, note the publication of the 60-Day Federal Register Notice, and provide the list of forms within this collection.

The Department of Energy's (DOE) National Nuclear Security Administration (DOE/NNSA) is a semiautonomous agency responsible for enhancing national security through the military application of nuclear science. DOE/NNSA maintains and enhances the safety, security, and effectiveness of the U.S. nuclear weapons stockpile without nuclear explosive testing; works to reduce the global danger from weapons of mass destruction; provides the U.S. Navy with safe and effective nuclear propulsion; and responds to nuclear and radiological emergencies in the U.S. and abroad.

DOE/NNSA requests a three-year extension to the previously approved information collection, Assistance to Foreign Atomic Energy Activities.

An online tool (e810) was released in 2017 for use by exporters in providing data. DOE/NNSA is actively promoting the use of this tool. As more capability is developed, it is expected to lower burden further for both exporters and for the federal government.

# A.1. Legal Justification

Explain the circumstances that make the collection of information necessary. Identify any legal or administrative requirements that necessitate the collection. Attach a copy of the appropriate section of each statute and regulation mandating or authorizing the information collection.

DOE has statutory responsibility for authorizing the transfer of unclassified nuclear technology and assistance to foreign atomic energy activities within the United States or abroad, in accordance with §57(b) of the Atomic Energy Act (AEA) [42 U.S.C. § 2077(b)(2)], which states:

It shall be unlawful for any person to directly or indirectly engage or participate in the development or production of any special nuclear material outside of the United States except ... (2) upon authorization by the Secretary of Energy after a determination that such activity will not be inimical to the interest of the United States: Provided, That any such determination by the Secretary of Energy shall be made only with the concurrence of the Department of State and after consultation with the Nuclear Regulatory Commission, the Department of Commerce, and the Department of Defense.

Pursuant to § 57(b) of the AEA [42 U.S.C. § 2077(b)(2)], such activities may be specifically authorized under an agreement for cooperation for peaceful uses of nuclear energy pursuant to section 123 of the AEA [42 U.S.C. § 2153] (123 Agreement), or under a subsequent arrangement pursuant to section 131 of the AEA [42 U.S.C. § 2160]. DOE/NNSA implements the Part 810 regulation on DOE and the Secretary's behalf.

Part 810 of Title 10, Code of Federal Regulations (Part 810) implements 42 U.S.C. § 2077(b)(2), pursuant to which the Secretary has granted a general authorization for certain categories of activities that the Secretary has found to be non-inimical to the interest of the United States – including assistance or

transfers of technology to the "generally authorized destinations" listed in Appendix A to Part 810. Other activities within the scope of Part 810 -- including transfers of technology or provision of assistance to destinations not listed in Appendix A ("destinations requiring specific authorization") – require a case-by-case specific authorization from the Secretary. A specific authorization also is required for any assistance involving sensitive nuclear technologies (e.g., enrichment, reprocessing, plutonium fuel fabrication, and heavy water production), regardless of the destination's status under the regulation. Whether a destination is determined to be generally or specifically authorized depends on a number of factors including the existence of a bilateral 123 Agreement with the United States, the country's nonproliferation credentials, and the significance and scope of its nuclear trade relationship with the United States.

On February 7, 2015, DOE issued its final rule revising Part 810, the first comprehensive update of the regulation since 1986. The regulation has been modernized to: (1) articulate clearly the activities and technologies that are within the scope of Part 810; (2) provide expanded general authorizations for operational safety activities, the separation of medical isotopes from spent nuclear fuel, and for transfers to foreign nationals working at NRC-licensed facilities and granted Unescorted Access in accordance with NRC regulations; and (3) provide an affirmative list of destinations that are generally authorized to receive transfers of non-sensitive nuclear technology. The Federal Register published the final rule on February 23, 2015. The rule was in effect as of March 25, 2015.

# A.2. Needs and Uses of Data

Indicate how, by whom, and for what purpose the information is to be used. Except for a new collection, indicate the actual use the agency has made of the information received from the current collection

Any person engaging in activities subject to the Part 810 regulation, as defined in 10 CFR 810.2, *Scope*, is required to submit applications and/or reports to DOE under this information collection. Several types of data are collected depending on the specific activity.

Primarily, this collection of information provides the Secretary of Energy with the information to make informed determinations regarding requests to engage or participate in the development or production of special nuclear material outside the United States. In order to do so, several pieces of information must be collected. These vary depending on the specific application and are identified in 10 CFR Part 810.11 which states:

- (a) An application letter must include the following information:
  - (1) The name, address, and citizenship of the applicant, and complete disclosure of all real parties in interest; if the applicant is a corporation or other legal entity, where it is incorporated or organized; the location of its principal office; and the degree of any control or ownership by any foreign individual, corporation, partnership, firm, association, trust, estate, public or private institution or government agency;

- (2) The country or entity to receive the assistance or technology; the name and location of any facility or project involved; and the name and address of the person for which or whom the activity is to be performed;
- (3) A description of the assistance or technology to be provided, including a complete description of the proposed activity, its approximate monetary value, and a detailed description of any specific project to which the activity relates as specified in §§ 810.9(b)(7), (8), and (9); and
- (4) The designation of any information that, if publicly disclosed, would cause substantial harm to the competitive position of the applicant.
- (b) Except as provided in § 810.6(b), an applicant seeking to employ a citizen or national of a country not listed in the Appendix in a position that could result in the transfer of technology subject to § 810.2, or seeking to employ any foreign national in the United States or in a foreign country that could result in the export of assistance or transfer of technology subject to § 810.7 must request a specific authorization. The applicant must provide, with respect to each foreign national to whom access to technology will be granted, the following:
  - (1) A description of the technology that would be made available to the foreign national;
  - (2) The purpose of the proposed transfer, a description of the applicant's technology control program, and any Nuclear Regulatory Commission standards applicable to the employer's grant of access to the technology;
  - (3) A copy of any confidentiality agreement to safeguard the technology from unauthorized use or disclosure between the applicant and the foreign national;
  - (4) Background information about the foreign national, including the individual's citizenship, all countries where the individual has resided for more than six months, the training or educational background of the individual, all work experience, any other known affiliations with persons engaged in activities subject to this part, and any current immigration or visa status in the United States; and
  - (5) A statement signed by the foreign national that he/she will comply with the regulations under this part; will not disclose the applicant's technology without DOE's prior written authorization; and will not, at any time during or after his/her employment with the applicant, use the applicant's technology for any nuclear explosive device, for research on or development of any nuclear explosive device, or in furtherance of any military purpose.
- (c) An applicant for a specific authorization related to the enrichment of fissile material must submit information that demonstrates that the proposed transfer will avoid, so far as practicable, the transfer of enabling design or manufacturing technology associated with such items; and that the applicant will share with the recipient only information required for the regulatory purposes of the recipient country or to ensure the safe installation and operation of a resulting enrichment facility, without divulging enabling technology.

Secondarily, information also is necessary to ensure that activities carried out under existing authorizations are compliant with law and regulation. Section 810.12 lists the required information included below:

- (a) Each person who has received a specific authorization shall, within 30 calendar days after beginning the authorized activity, provide to DOE a written report containing the following information:
  - (1) The name, address, and citizenship of the person submitting the report;
  - (2) The name, address, and citizenship of the person for whom or which the activity is being performed;
  - (3) A description of the activity, the date it began, its location, status, and anticipated date of completion; and
  - (4) A copy of the DOE letter authorizing the activity.
- (b) Each person carrying out a specifically authorized activity shall inform DOE, in writing within 30 calendar days, of completion of the activity or of its termination before completion.
- (c) Each person granted a specific authorization shall inform DOE, in writing within 30 calendar days, when it is known that the proposed activity will not be undertaken and the granted authorization will not be used.
- (d) DOE may require reports to include such additional information that may be required by applicable U.S. law, regulation, or policy with respect to the specific nuclear activity or country for which specific authorization is required.
- (e) Each person, within 30 calendar days after beginning any generally authorized activity under § 810.6, shall provide to DOE:
  - (1) The name, address, and citizenship of the person submitting the report;
  - (2) The name, address, and citizenship of the person for whom or which the activity is being performed;
  - (3) A description of the activity, the date it began, its location, status, and anticipated date of completion; and
  - (4) A written assurance that the applicant has an agreement with the recipient ensuring that any subsequent transfer of materials, equipment, or technology transferred under general authorization under circumstances in which the conditions in § 810.6 would not be met will take place only if the applicant obtains DOE's prior written approval.

- (f) Individuals engaging in generally authorized activities as employees of persons required to report are not themselves required to submit the reports described in paragraph (e) of this section.
- (g) Persons engaging in generally authorized activities under § 810.6(b) are required to notify DOE that a citizen or national of a country not listed in the Appendix to this part has been granted access to information subject to § 810.2 in accordance with Nuclear Regulatory Commission access requirements. The report should contain the information required in § 810.11(b).

In addition, the data collected are used to provide legally required information to Congress on U.S. global nuclear technology-related activities, pursuant to the FY 2016 National Defense Authorization Act (NDAA) and FY2022 NDAA.

Error: Reference source not foundcontains an instrument index of this collection of information. Illustrative screenshots from e810 are included.

# A.3. Use of Technology

Describe whether, and to what extent, the collection of information involves the use of automated, electronic, mechanical, or other technological collection techniques or other forms of information technology, e.g., permitting electronic submission of responses.

U.S. persons submitting information pursuant to Part 810 may do so via physical mail, electronic mail, or an online system known as e810. 99.4% of submissions are sent through electronic means.

DOE/NNSA encourages the use of the e810 system, which DOE/NNSA made available to the public in 2016. The only equipment and software an exporter requires is a connection to the Internet and a standard industry web browser – inherent and non-dedicated requirements for an exporter conducting day-to-day business. In FY 2018, about 13% of Part 810 submissions were made through e810. The quarterly usage data represented in Table 1 demonstrate a continuing increasing trend in system usage with the number of submissions climbing steadily each quarter since the system was first made publicly available in January of 2017. DOE/NNSA plans further enhancements of the system and a rule update to help drive increased e810 usage. DOE/NNSA also is actively encouraging its use with exporters and providing real time assistance and training to continue to encourage the use of e810 for submissions.

E810 submissions by quarter	Q1	Q2	Q3	Q4	Total	% of Total <sup>1</sup>
FY 2019	39	37	70	71	0	24%
FY 2020	105	57	52	36	0	23%
FY 2021	47	38	37	46	0	32%

#### Table 1 - e810 Submission History

<sup>&</sup>lt;sup>1</sup> The % of total by fiscal year is calculated as total submission to e810 divided by total number of submissions in a fiscal year from Table 3.

# A.4. Efforts to Identify Duplication

#### Describe efforts to identify duplication.

The Secretary of Energy has sole authority under Section 57b of the AEA to regulate transfers of U.S. nuclear technology and assistance to foreign persons. While other export control regimes control related transfers (e.g., transfers of nuclear reactors and nuclear material), the Secretary's authority under Section 57b does not duplicate any other export control authority in the U.S. Government. Accordingly, the applications and reports collected from exporters are not duplicative of any other U.S. Government information collection.

During the development of the update to Part 810, commenters had noted an apparent duplicative process where both the Nuclear Regulatory Commission regulations on unescorted access and the DOE requirements for deemed exports significantly duplicated information requirements. The 2015 update to the regulation eliminates the duplicative data reporting through new provisions in 10 CFR § 810.6(b).

# A.5. Provisions for Reducing Burden on Small Businesses

If the collection of information impacts small businesses or other small entities, describe any methods used to minimize burden.

Small businesses that engage in the development or production of special nuclear material abroad are subject to the same reporting and application requirements as large businesses. To reduce the burden of complying with these requirements, DOE established the e810 system for online submission of correspondence. Additionally, pursuant to 10 CFR 810.5, DOE will provide advice and/or legal determinations free of charge regarding the interpretation of the regulation and its applicability to specific proposed activities.

# A.6. Consequences of Less-Frequent Reporting

Describe the consequence to Federal program or policy activities if the collection is not conducted or is conducted less frequently, as well as any technical or legal obstacles to reducing burden.

If DOE/NNSA did not collect the information, the Secretary would be unable to execute their legal responsibility to control exports of U.S. nuclear technology and assistance. DOE would be unable to monitor and enforce the Part 810 regulation, and the U.S. civil nuclear industry would have no means of requesting authorization to engage lawfully in international civil nuclear commerce. Reducing the frequency of collection would hinder DOE's ability to monitor and enforce the Part 810 regulation.

DOE/NNSA makes an effort to minimize information required to adequately review every submittal. Training and meetings with applicants are provided on a regular basis to help applicants understand how the information is used and why it is important. DOE/NNSA also works with exporters to ensure that required reporting frequencies under specific authorizations are commensurate with the risk involved in the assistance being provided.

# A.7. Compliance with 5 CFR 1320.5

Explain any special circumstances that require the collection to be conducted in a manner inconsistent with OMB guidelines:

(a) requiring respondents to report information to the agency more often than quarterly;

(b) requiring respondents to prepare a written response to a collection of information in fewer than 30 days after receipt of it;

(c) requiring respondents to submit more than an original and two copies of any document;

(d) requiring respondents to retain records, other than health, medical government contract, grant-inaid, or tax records, for more than three years;

(e) in connection with a statistical survey, that is not designed to product valid and reliable results that can be generalized to the universe of study;

(f) requiring the use of statistical data classification that has not been reviewed and approved by OMB;

(g) that includes a pledge of confidentially that is not supported by authority established in stature of regulation, that is not supported by disclosure and data security policies that are consistent with the pledge, or which unnecessarily impedes sharing of data with other agencies for compatible confidential use; or

(h) requiring respondents to submit proprietary trade secrets, or other confidential information unless the agency can demonstrate that it has instituted procedures to protect the information's confidentiality to the extent permitted by law.

(a) Exporters may be required to report information more than quarterly in very specific circumstances, such as when exporting technology that DOE has determined to constitute sensitive nuclear technology, as defined in the Nuclear Nonproliferation Act of 1978, or when transferring technology or assistance to a foreign entity or destination that has been deemed by the U.S. government to pose heightened risk of nuclear proliferation.

(b) DOE may require exporters to provide a submission to a collection in fewer than 30 days in instances of suspected violations of law and regulation, or when exporters are notifying DOE of transfers of nuclear technology and assistance required to prevent or correct a radiological emergency.

(d) Exporters should maintain records for as long as the activity is authorized and must report on those activities at specific intervals.

(h) Exporters must submit the technical details of the technology to be transferred or the assistance to be provided, which generally includes proprietary trade secrets. This information is treated as business proprietary as detailed in 5 U.S.C. 552(b)4.

# A.8. Summary of Consultations Outside of the Agency

If applicable, provide a copy and identify the date and page number of publication in the Federal Register of the agency's notice, required by 5CFR 320.8(d), soliciting comments on the information collection prior to submission to OMB. Summarize public comments received in response to that notice and describe actions taken in response to the comments. Specifically address comments received on cost and hour burden. Describe efforts to consult with persons outside DOE to obtain their views on the availability of data, frequency of collection, the clarity of instructions and recordkeeping, disclosure, or reporting format (if any), and on the data elements to be recorded, disclosed, or report.

The 60-day Federal Register's Notice (FRN) for Proposed Agency Information Collection for 10 CFR Part 810 was published on December 14, 2021, FRN# 2021–27005, start printed page 71054. The Department of Energy did not receive any public comments to the 60-day FRN.

DOE regularly offers training on the regulation and the use of e810. As a part of training, comments from attendees are welcomed. In addition, DOE regularly presents information about Part 810 at industry conferences where input from the public regarding the regulation is encouraged. COVID has made such outreach more difficult for the past two years, but DOE continues to discuss with respondents regarding any concerns regarding data collection.

# A.9. Payments or Gifts to Respondents

Explain any decision to provide any payment or gift to respondents, other than remuneration of contractors or grantees.

No payment or gift to exporters is being proposed under this information collection.

# A.10. Provisions for Protection of Information

Describe any assurance of confidentiality provided to respondents and the basis for the assurance in statute, regulation, or agency policy.

If exporters submit information that they believe to be exempt by law from public disclosure, the documents should be marked as business proprietary under 5 U.S.C. 552(b)4. DOE is responsible for the final determination with regard to disclosure or nondisclosure of the information and for treating it accordingly under the Freedom of Information regulations at 10 CFR 1004.11.

# A.11. Justification for Sensitive Questions

Provide additional justification for any questions of a sensitive nature, such as sexual behavior and attitudes, religious beliefs, and other matters that are commonly considered private. This justification should include the reasons why DOE considers the questions necessary, the specific uses to be made of the information, the explanation to be given to persons from whom the information is requested, and any steps to be taken to obtain their consent.

No questions of a sensitive nature, such as sexual behavior and attitudes, religious beliefs, and other matters that are commonly considered private, are solicited.

Information of a business proprietary nature may be included to determine the technical and legal merits of a request for authorization to transfer nuclear technology to a foreign entity and to inform the Secretary when making a non-inimicality finding. Public disclosure is governed by the Freedom of Information Act.

Personally Identifiable Information (PII) may be required when foreign persons are receiving assistance in nuclear technology. This information is protected and is shared only with persons who must have the information in order to determine the merits of a request and is not made public in any way. This information is covered under SORN DOE-60 (DOE Correspondence) to the extent that this creates a PII system of records.

### A.12A. Estimate of Respondent Burden Hours

Provide estimates of the hour burden of the collection of information. The statement should indicate the number of respondents, frequency of response, annual hour burden, and <u>an</u> <u>explanation of how the burden was estimated</u>. Unless directed to do so, DOE should not conduct special surveys to obtain information on which to base hour burden estimates. Consultation with a sample fewer than 10 potential respondents is desirable.

Since the beginning of FY2019, DOE has received a total of 2,607 submissions pursuant to this collection. Table 2 summarizes a number of characteristics of this data collection. The number of unique exporters dropped in FY2020 and FY2021. No direct analysis has been done to determine why, but pandemic related reductions of international business are a likely source. The mean number of submissions per exporter has increased to 8.3. The range of submissions varies significantly, with companies doing a large amount of business in this area providing a large number of requests and reports during each fiscal year. As can be seen from the wide range and low mean, the number of submissions per unique exporter is quite low for most exporters with a very few that have a high number of submissions.

Fiscal Year	# of Submissions	# of Unique Exporters	Mean Submissions per Exporter <sup>2</sup>	Range of Submissions per Exporter
2019	936	123	7.6	1-89
2020	1137	110	10.3	1-104
2021	534	81	6.7	1-56
Total	2607	184	14.2 <sup>3</sup>	
Annual Average	869	105	8.3 <sup>4</sup>	

#### Table 2 - Summary of submissions and exporters FY19-21

For the purposes of determining burden, the total data for the past 3 years will be used.

The type of submission also is significant in determining the burden for exporters. Data requests within Part 810 are summarized in Error: Reference source not foundand are codified in Part 810 in § 810.11 and § 810.12. While a number of different kinds of submissions are necessary depending on the exact nature of the export, the rule consistently directs the exporter to these two sections for direction on what information is to be provided.

One exception is submissions that are a "Request for Determination" that is allowed under § 810.5. The very nature of these submissions are to allow exporters to ask DOE/NNSA to provide direction when the exporter is unsure of the status of the proposed export. As such, no specific data is requested, allowing a helpful dialog between DOE/NNSA and the exporter. For the purpose of determining burden, it is assumed to be roughly equivalent to providing a report (§810.12).

Error: Reference source not found provides a summary of the number of unique exporters and responses under each type of submission.

At this time, DOE/NNSA has no direct means to look at individual submissions to estimate time involved in providing the burden hours. At a gross level e810 provides the date when the exporter began working on the submittal and the date the exporter submitted it. In almost all cases, this is completed on the same day. However, no time stamp is available, and, in any case, this only provides elapsed time, not applied time in creating the application. This does set an upper bound of less than 1 business day (8 hours). These limitations require DOE/NNSA to estimate the time required based on experience. In addition, in prior PRA public notices, an estimate of 3 hours per submittal was used with no comments to the contrary from the public. This 3-hour figure reflects subject matter expert judgement as to the average time required to provide requested information.

<sup>&</sup>lt;sup>2</sup> Mean submissions per exporter are calculated as the number of submissions per year divided by the number of unique exporters within that year.

<sup>&</sup>lt;sup>3</sup> Total Mean Submissions per exporter is calculated as Total submissions divided by total number of unique exporters.

<sup>&</sup>lt;sup>4</sup> The annual average mean submissions per exporter is calculated by summing the mean submission per exporter by FY and dividing by 3.

Error: Reference source not found contains a detailed breakdown of the data requested. All submissions require a number of common pieces of data: Exporter name, location, foreign entity/national name and location, project, and location. In all cases this information should be readily available to the exporter and should take minimal time to provide either in e810 or via documents. DOE/NNSA estimates this portion of each submission to require less than an hour to complete. For submission under §810.11, a number of additional supporting documents may be required to completely inform DOE/NNSA of the nature and scope of the project. These support documents would contain information that is available to the exporter, but may contain extraneous information that the exporter does not choose to share with DOE/NNSA. We estimate that gathering this information and editing it to be submitted to DOE/NNSA may take an additional 3 hours of time. For submissions under §810.12, the amount of additional information required is quite minimal, should be readily available in normal business documents and should not require more than an hour for the exporter to gather, edit and submit to DOE/NNSA. Thus, the total submission time for §810.11 is estimated to be 4 hours per submittal, and for §810.12 is estimated to be 2 hour per submittal. There may be variance from this data if a project is particularly large or complex.

Submission Type	Number of Unique Exporters	Average Number of Submissions per year	Burden Hours per suhmission	Average Burden Hours per year	Average Burden hours per exporter per year
§810.11		67	4	268	
§810.12		802	2	1604	
Average	105	869		1872	17.8

Table 3 - Summary of submission types FY19-22

### A.12B. Estimate of Annual Cost to Respondent for Burden Hours

Provide estimates of annualized cost to respondents for the hour burdens for collections of information, identifying and using appropriate wage rate categories. The cost of contracting out or paying outside parties for information collection activities should not be included here. Instead, this cost should be included under 'Annual Cost to Federal Government'.

DOE/NNSA estimates that exporters will spend \$50 per hour on the preparation of submissions. This hourly cost estimate is based upon the Bureau of Labor Statistics (BLS) Occupational Employment and Wage Estimates nationally for legal services with 1.4 multiplier to fully-burden the rate making the hourly rate \$70. Given an average of 17.8 burden hours per unique exporter, DOE/NNSA estimates the

cost burden at \$1248 per exporter, or \$131,040 for all exporters.<sup>5</sup> Please note that these calculations are rounded.

### A.13. Other Estimated Annual Cost to Respondents

# Provide an estimate for the total annual cost burden to respondents or recordkeepers resulting from the collection of information.

DOE/NNSA estimates that exporters subject to this information collection will spend a fixed cost of \$500 per year for necessary support services, copies, and administrative requirements. These fixed costs would result in an annual cost of \$52,500.

# A.14. Annual Cost to the Federal Government

#### Provide estimates of annualized cost to the Federal government.

Costs to the Federal government for the information collection vary by the complexity of the submission as well. Reports are estimated to require roughly 1 hour, while Specific Authorization Requests and Amendments & Renewals require 4 hours to review and ensure complete and accurate information has been provided.

Submission Type	Average Number per year	Burden Hours per submission	Total Burden Hours	Cost Burden
Reports	717	1	717	\$112583
Specific Authorization Requests, amendments & renewals	23	4	92	\$14,446
Other	129	2	258	\$40,511
Total	869		1067	\$167540

#### Table 4 - Federal Burden Estimate

Table 5 provides the salary and overhead cost details for a GS-14, step 5 federal employee, which is representative of the federal workers on this collection. The annual fully loaded hourly cost for such an employee is \$145.06 per hour. The average cost rate for contractors working on Part 810 is \$163/hour. Contractors handle roughly 2/3 of the applied time for this aspect of Part 810 efforts, making the combined hourly rate \$157.02/hour ((163\*2+145.06)/3). Using an average cost of \$157.02/hour for fully burdened federal and contract labor and a total of 1067 hours, the total cost is \$167,540.

<sup>&</sup>lt;sup>5</sup> Note that calculations are down without rounding, so values may differ slightly if attempting to calculate values shown.

Table 5 - Salary	and C	<b>Compensation</b>	<b>Estimate</b>
------------------	-------	---------------------	-----------------

Component	Annual amount	Per hour (based on 2080 hours/year)
	GS-14/5	
Base Salary	\$138,866.00	) \$66.76
Benefits (29%)	\$40,271.14	4 \$19.30
<b>Overhead</b> <sup>6</sup>	\$123,590.74	4 \$59.22
Total	\$302,727.88	3 \$145.06
Cont	ractor Hourly Rate	\$163.00
Combined Average {(	Gov+2*Cont)/3}	\$157.02

# A.15. Reasons for Changes in Burden

Explain the reasons for any program changes or adjustments reported in Items 13 (or 14) of OMB Form 83-I.

# Table 6 - ICR Summary of Burden

	Requested	Program Change Due to Agency Discretion	Change Due to Adjustment in Agency Estimate	Previously Approved
Total Number of Responses	869	0	80	789
Total Time Burden (Hr)	1872	0	122	1750
Total Cost Burden	\$183,540	0	-1593060	\$1776600

There is an error in the prior reporting values. The total cost burden should have been \$177,675. It appears that some non-respondent burden costs had been included in the number reported. For this reason, there is a significant reduction in the estimated respondent burden. When looking at the correct value, the slight increase is total cost burden is clearly due to an increase in the after annual number responses and corresponding increases in the total time burden.

DOE/NNSA has continued efforts to improve compliance with Part 810. This increased visibility has brought a number of new exporters into the process, as can be seen in Table 2, with increases in both the number of unique exporters and the total number of submissions. This increases the total burden to the industry as well.

Thus, we see an increase in the overall burden to industry from both an increasing number of submissions per exporter and a larger number of exporters.

<sup>&</sup>lt;sup>6</sup> Includes Working Capital Fund, travel, training, awards, and information technology services costs.

In addition, e810 requires some separation of information that was sometimes provided in single reports. The work is substantially less for each report, but the total number of reports may have increased. While e810 will eventually give more precise insight into the actual time required to complete a submittal, the current version does not provide that data. Therefore, this supporting statement does not attempt to estimate the time savings associated with the e810 system.

# A.16. Collection, Tabulation, and Publication Plans

For collections whose results will be published, outline the plans for tabulation and publication.

Most of the information collected is considered proprietary to the exporter for business reasons. Thus, data collected is not published in such a way that any exporter can be identified. The main purpose for collecting this data is to allow the DOE to review critical information to comply with the AEA requirements and to protect nuclear technology from diversion to military or weapons programs. Some statistical analysis is used to provide insight to other government agencies or within DOE that includes destinations, end user information, and types of technology being shared.

DOE/NNSA is required to prepare an annual report that aggregates data on applications submitted under this information collection. This includes the total number of applications received, the length of time each application was under review, and the number of applications granted. This information does not include names or identifying information of any exporter.

### A.17. OMB Number and Expiration Date

If seeking approval to not display the expiration date for OMB approval of the information collection, explain the reasons why display would be inappropriate.

There are no forms associated with the data collection in Part 810. Amending the Code of Federal Regulations to display information that, in an annual publication, could become obsolete would be unduly burdensome and too difficult to keep current.

In an update to e810, the OMB Number and Expiration Date will be included on the home page.

### A.18. Certification Statement

Explain each exception to the certification statement identified in Item 19 of OMB Form 83-I.

There are no exceptions to the certification statement.

# **Appendix A Instrument Index**

Reference from Part	Description
810	
Specific Authorization R	Request
§810.11(a)(1)	<ul> <li>Applicant <ul> <li>Name</li> <li>Address</li> <li>Citizenship</li> </ul> </li> <li>Corporate information as needed: <ul> <li>Complete disclosure of all real parties in interest</li> <li>Location of incorporation or organization</li> <li>Location of its principal office</li> <li>Degree of any control or ownership by any foreign individual, corporation, partnership, firm, association, trust, estate, public or private institution or government agency</li> </ul></li></ul>
§810.11(a)(2)	<ul> <li>Person or Entity to receive the assistance or technology:         <ul> <li>Name</li> <li>Address</li> <li>Country</li> </ul> </li> <li>Facility or Project:         <ul> <li>Name</li> <li>Location, including Country</li> </ul> </li> </ul>
§810.11(a)(3)	<ul> <li>A description of the assistance or technology to be provided, including:</li> <li>Complete description of the proposed activity,</li> <li>Approximate monetary value</li> <li>Detailed description of any specific project to which the activity relates as specified in §§ 810.9(b)(7), (8), and (9)</li> </ul>
Specific Authorization R	lequest, Deemed Export
§810.11(b)(1)	A description of the technology that would be made available to the foreign national
§810.11(b)(2)	<ul> <li>Purpose of the proposed transfer</li> <li>Description of the applicant's technology control program</li> <li>Any Nuclear Regulatory Commission standards applicable to the employer's grant of access to the technology</li> </ul>
§810.11(b)(3)	A copy of any confidentiality agreement to safeguard the technology from unauthorized use or disclosure between the applicant and the foreign national

810       Background information about the foreign national, including:         • the individual's citizenship       • All countries where the individual has resided for more than six months         • Training or educational background of the individual       • All work experience         • Any other known affiliations with persons engaged in activities subject to this part       • Any current immigration or visa status in the United States         \$810.11(b)(4)       A statement signed by the foreign national that he/she will comply with the regulations under this part; will not disclose the applicant's technology without DOE's prior written authorization; and will not, at any time during or after his/her employment with the applicant, use the applicant's technology for any nuclear explosive device, or neuthorization related to the enrichment of fissile material must submit information related to the enrichment of fissile material must submit information related to the enrichment of fissile material must submit information required for the regulatory purposes of the recipient only information required for the regulatory purposes of the recipient country or to ensure the safe installation and operation of a resulting enrichment facility, without divulging enabling technology.         Reports on Specifically Authorized Activity       • Exporter         • Name       • Address         • O country       • Date it began         • Location       • Address         • O country       • Address         • O country       • Address         • Address       • Anticipated date of completion	Reference from Part	Description
\$810.11(b)(4)       A statement signed by the foreign national that he/she will comply with the regulations under this part; will not disclose the applicant's technology without DOE's prior written authorization; and will not, at any time during or after his/her employment with the applicant, use the applicant's technology for any nuclear explosive device, or in furtherance of any military purpose.         \$810.11(c)       An applicant for a specific authorization related to the enrichment of fissile material must submit information that demonstrates that the proposed transfer will avoid, so far as practicable, the transfer of enabling design or manufacturing technology associated with such items; and that the applicant will share with the recipient country or to ensure the safe installation and operation of a resulting enrichment facility, without divulging enabling technology. <b>Reports on Specifically Authorized Activity</b> \$810.12(a)(1)       • Exporter         • Name       • Address         • O Country       • Name         • Address       • Citzenship         \$810.12(a)(2)       • Person or Entity receiving the assistance or technology:         • Address       • Country         • Date it began       • Location         • Location       • Status         • Anticipated date of completion       • Anticipated date of completion         \$810.12(a)(4)       A copy of the DOE letter authorizing the activity         5810.12(a)(4)       A copy of the DOE letter authorizing the activity         5810.12(		<ul> <li>the individual's citizenship</li> <li>All countries where the individual has resided for more than six months</li> <li>Training or educational background of the individual</li> <li>All work experience</li> <li>Any other known affiliations with persons engaged in activities subject to this part</li> </ul>
material must submit information that demonstrates that the proposed transfer will avoid, so far as practicable, the transfer of enabling design or manufacturing technology associated with such items; and that the applicant will share with the recipient only information required for the regulatory purposes of the recipient country or to ensure the safe installation and operation of a resulting enrichment facility, without divulging enabling technology.Reports on Specifically Authorized Activity\$810.12(a)(1)• Exporter 0 Name 0 Address 0 Citizenship\$810.12(a)(2)• Person or Entity receiving the assistance or technology: 0 Name 0 Address 0 Country\$810.12(a)(3)• A description of the activity • Date it began • Location • Status • Anticipated date of completion\$810.12(a)(4)A copy of the DOE letter authorizing the activity • DoE may require reports to include such additional information that may be required by applicable U.S. law, regulation, or policy with respect to the specific nuclear activity or country for which specific authorization is required	§810.11(b)(4)	regulations under this part; will not disclose the applicant's technology without DOE's prior written authorization; and will not, at any time during or after his/her employment with the applicant, use the applicant's technology for any nuclear explosive device, for research on or development of any
§810.12(a)(1)• Exporter 0 Name 0 Address 0 Citizenship§810.12(a)(2)• Person or Entity receiving the assistance or technology: 0 Name 0 Address 0 Country§810.12(a)(3)• A description of the activity • Date it began • Location • Status 	§810.11(c)	material must submit information that demonstrates that the proposed transfer will avoid, so far as practicable, the transfer of enabling design or manufacturing technology associated with such items; and that the applicant will share with the recipient only information required for the regulatory purposes of the recipient country or to ensure the safe installation and operation of a resulting enrichment facility, without divulging enabling
§810.12(a)(1)• Exporter 0 Name 0 Address 0 Citizenship§810.12(a)(2)• Person or Entity receiving the assistance or technology: 0 Name 0 Address 0 Country§810.12(a)(3)• A description of the activity • Date it began • Location • Status • Anticipated date of completion§810.12(a)(4)A copy of the DOE letter authorizing the activity • DOE may require reports to include such additional information that may be required by applicable U.S. law, regulation, or policy with respect to the specific nuclear activity or country for which specific authorization is required	Reports on Specifically A	
0Name0Address0Country\$810.12(a)(3)• A description of the activity• Date it began• Location• Status• Anticipated date of completion\$810.12(a)(4)S810.12(a)(4)A copy of the DOE letter authorizing the activity\$810.12(d)DOE may require reports to include such additional information that may be required by applicable U.S. law, regulation, or policy with respect to the specific nuclear activity or country for which specific authorization is required		<ul> <li>Exporter</li> <li>Name</li> <li>Address</li> </ul>
<ul> <li>Date it began         <ul> <li>Location</li> <li>Status</li> <li>Anticipated date of completion</li> </ul> </li> <li>\$810.12(a)(4) A copy of the DOE letter authorizing the activity</li> <li>\$810.12(d) DOE may require reports to include such additional information that may be required by applicable U.S. law, regulation, or policy with respect to the specific nuclear activity or country for which specific authorization is required</li> </ul>	§810.12(a)(2)	0 Name 0 Address
<b>§810.12(d)</b> DOE may require reports to include such additional information that may be required by applicable U.S. law, regulation, or policy with respect to the specific nuclear activity or country for which specific authorization is required	§810.12(a)(3)	<ul><li>Date it began</li><li>Location</li><li>Status</li></ul>
required by applicable U.S. law, regulation, or policy with respect to the specific nuclear activity or country for which specific authorization is required	§810.12(a)(4)	A copy of the DOE letter authorizing the activity
Departs on Conevally Authovized Activity		required by applicable U.S. law, regulation, or policy with respect to the specific nuclear activity or country for which specific authorization is required

Reference from Part 810	Description
§810.12(c)(1)	<ul> <li>Exporter         <ul> <li>Name</li> <li>Address</li> <li>Citizenship</li> </ul> </li> </ul>
§810.12(c)(2)	<ul> <li>Person or Entity receiving the assistance or technology:</li> <li>Name</li> <li>Address</li> <li>Country</li> </ul>
§810.12(c)(3)	<ul> <li>A description of the activity</li> <li>Date it began</li> <li>Location</li> <li>Status</li> <li>Anticipated date of completion</li> </ul>
§810.12(c)(4)	A written assurance that the applicant has an agreement with the recipient ensuring that any subsequent transfer of materials, equipment, or technology transferred under general authorization under circumstances in which the conditions in § 810.6 would not be met will take place only if the applicant obtains DOE's prior written approval

For applications not submitted via e810, no specific form or format is required for the information in each type of submittal. NNSA works with each applicant to assure that sufficient and accurate data is provided.

E810 provides more structure and the ability to reuse information for repetitive reporting. Screen shots of relevant data gathering are shown in Figure 1 to Figure 5. The Cross reference to the regulation is included below each figure. However, much of the requirement information is not amenable to form style data gathering and is handled in e810 via attached documents.

orter Information		User Information	
Exporter *	08	Email	1
Address Line 1*		Confirm Email *	
Address Line 2		Password *	9
City *		Confirm password *	9
State *	-Select-	First Name *	
ZIP Code *		Last Name *	
Country *	United States	Title/Divison	
		Country of Citizenship *	United States
		Phone Number *	
		Fax Number	1
		Register	

#### Figure 1 - Account Creation in e810

The data required in Figure 1 fulfills the requirements described in §§ 810.11(a)(1), 810.12(a)(1), and 810.12(c)(1). This form cannot handle the intricacies of corporate control, which would be required to be submitted as an attached file to any actual submittals. There are 11 text fields to be filled out with information readily available to any exporter in this industry. And One drop down selection to establish the state of residence of the export. Once this is completed within e810 it would only have to be addressed if information changes.

Use Existing Foreign Entity *	-Select Entity- *		
Foreign Entity		Point of Contact Information	
Exporter - Agency *		First Name *	
Acronym *		Last Name *	
Website		Email *	
Address Line 1 *		Phone Number *	
Address Line 2		Fax Number	
City *			
State/Province			
ZIP/Postal Code *			
Country	-Select-		
	- Coloce		
		Save	
Back to List			
Beneric Constanting and the			

#### Figure 2 - Foreign entity in e810

The data required in Figure 2 on the left side fulfills the requirements described in \$\$10.11(a)(2), \$10.12(a)(2), and \$10.12(c)(2). The additional required information on the right is asked only for specific authorizations and is not explicitly within the rule. This information is to provide other government agencies information to allow the request processing to be done more quickly.

Use Existing Foreign National *	-Select Foreign Nati *
ndividual Information	
First Name *	
Last Name *	
Phone Number *	
Fax Number	
Email *	
Country of Citizenship *	Select
Visa Status *	-Select- *
Employment Information Division *	
Facility *	
Technologies	Chemical conversion and putification of U or Th (810.2(b)(1)) *
	Chemical conversion and purification of Pu or Np (810.2(b)(2))
	□ Oriented Comparison and Comparison and the Conceptual (Conceptual)
	U or Pu or other element isotope separation (810.2(b)(4))
	Unclear reactor (810 2(b)(5))
	Development or use of accelerator-driven subcritical assembly systems (810.2(b)(6))
	Heavy water production or Hydrogen isotope separation (810.2(b)(7))
	Reprocessing of irradiated nuclear fuel or targets containing SNM (810.2(b)(8))
	Extraction of Molybdenum-99 for medical use (810.6(g))
	Cther
	Cther
Technology Detail	
	_
	Save
and the second	
Back to List	

#### Figure 3 - Foreign National in e810

The data required in Figure 3 fulfills the requirements described in §810.11(b)(1), and partially fulfills the requirements in §810.11(b)(4). The additional information required in §810.11(b) is too complex for a simple form and is handle via document attachment in e810.

cific Authorization	Request / Transaction		
	Transaction value (US\$) *		
	Type of work *	Software	
Technologies			
	Chemical conversion and purificati	an af U ar Th (810.2(b)(1)) *	
	Chemical conversion and purificati	an of Pu or Np (810.2(b)(2))	
	Nuclear fuel fabrication (810.2(b)(3	0	
	U or Pu or other element isotope s	eparation (810.2(b)(4))	
	Nuclear reactor (810.2(b)(5))		
	Development or use of accelerator	driven subcritical assembly systems (810.2(b)(6))	
	Heavy water production or Hydroge	n isotope separation (810.2(b)(7))	
	Reprocessing of irradiated nuclear	fuel or targets containing SNM (810.2(b)(8))	
	Extraction of Molybdenum-99 for n	nedical use (810.6(g))	
	C Other		
	Other		
Technology Detail	I can type anything.		
		Back Next	

Figure 4 - Transaction information in e810

ecific Authorization Request / (	ontract	
Business Details *	-Select Type-	
Facility - Project Associated *		
Anticipated Start Date *		
Anticipated End Date *		
Comments		
	Back Next	
	Back Next	

#### Figure 5 - Contract information in e810

The information requested in Figure 4 and Figure 5 fulfill the requirements in §810.11(a)(3). The checkbox list of technology is directly from relevant sections of the rule and simplify the exporter application by clarifying what specific area of the regulation they believe applies. Where possible, suggested dropdown lists limit free form typing and create more consistency. However, the exporter is always allowed an "other" option with freeform text to explain.

pload File	
NOTE: Maximum file size is 5.0 MB	
File Name *	Choose File
Decument Type	-Select Document Type-
Description	
WARNING"WARNING"WARNING"WARNING"	
u may not submit any classified information through	the e810 system. Any classified information must be submitted separately through means of
u may not submit any classified information through nsmission appropriate for the classified information t curity official.	the e810 system. Any classified information must be submitted separately through means of to be submitted. If you have any questions in this regard, please contact your appropriate
Insmission appropriate for the classified information to curity official. WARNING**WARNING**WARNING**	the e810 system. Any classified information must be submitted separately through means of to be submitted. If you have any questions in this regard, please contact your appropriate
u may not submit any classified information through nsmission appropriate for the classified information t curity official. WARNING "WARNING" WARNING "WARNING"	the e810 system. Any classified information must be submitted separately through means of to be submitted. If you have any questions in this regard, please contact your appropriate
u may not submit any classified information through nsmission appropriate for the classified information t curity official. WARNING"WARNING"WARNING"WARNING" Save	the e810 system. Any classified information must be submitted separately through means of to be submitted. If you have any questions in this regard, please contact your appropriate
u may not submit any classified information through insmission appropriate for the classified information t curity official.	the e810 system. Any classified information must be submitted separately through means of to be submitted. If you have any questions in this regard, please contact your appropriate

#### Figure 6 - File upload in e810

To allow the users flexibility in providing the more complex information needed to process Part 810 submittals, free form documents can be attached either via e-mail or within the e810 system. Figure 6 depicts the upload screen.