Supporting Statement for the Quarterly Savings and Loan Holding Company Report (FR 2320; OMB No. 7100-0345)

Summary

The Board of Governors of the Federal Reserve System (Board), under authority delegated by the Office of Management and Budget (OMB), has extended for three years, without revision, the Quarterly Savings and Loan Holding Company Report (FR 2320; OMB No. 7100-0345). The FR 2320 collects select balance sheet and income statement financial data on a parent only and consolidated basis and organizational structure data from savings and loan holding companies (SLHCs) that are currently exempt from filing other Federal Reserve regulatory reports (exempt SLHCs).¹ The FR 2320 is used by the Board to analyze the overall financial condition of exempt SLHCs to ensure safe and sound operations. These data assist the Board in the supervision of a diversified holding company and in determining whether an institution is in compliance with applicable laws and regulations.

The estimated total annual burden for the FR 2320 is 50 hours. The form and instructions are available on the Board's public website at https://www.federalreserve.gov/apps/reportforms/default.aspx.

Background and Justification

Title III of the Dodd-Frank Wall Street Reform and Consumer Protection Act transferred all former Office of Thrift Supervision (OTS) authorities (including rulemaking) related to SLHCs and their non-depository subsidiaries to the Board on July 21, 2011. Consequently, the Board became responsible for the consolidated supervision of SLHCs as of that date. Section 10(b)(2) of HOLA (12 U.S.C. § 1467a(b)(2)) allows the Board to require reports concerning the operations of SLHCs and their subsidiaries. The Board's Regulation LL - Savings and Loan Holding Companies (12 CFR 238.4(b)) also requires SLHCs to file reports as may be required by the Board. Following the transfer of authority from OTS, the Board established the FR 2320 in order to collect financial information from exempt SLHCs. This information is not available from other sources.

Description of Information Collection

The FR 2320 collects select parent only and consolidated balance sheet and income statement financial data and organizational structure data from SLHCs exempt from filing other Federal Reserve regulatory reports. Specifically, the FR 2320 collects data on the assets, liabilities, equity, and income of the organization. In addition, the FR 2320 collects information

¹ See 76 FR 81933, at 81936. To be exempt, an SLHC must meet one of the following criteria (1) the SLHC meets the requirements of section 10(c)(9)(C) of the Home Owners' Loan Act (HOLA) (12 U.S.C. § 1467a(c)(9)(C)), its assets are primarily commercial, and its thrifts make up less than 5 percent of its consolidated assets or (2) the SLHC's assets are primarily insurance-related and it does not otherwise submit financial reports with the Securities and Exchange Commission.

about and changes to the organization's subsidiaries, management, capital structure, and operations.

Respondent Panel

The FR 2320 panel comprises:

- (1) unitary SLHCs that meet the requirements of section 10(c)(9)(C) of HOLA:
 (a) whose savings association subsidiaries' consolidated assets make up less than 5 percent of the total consolidated assets of the SLHC on an enterprise-wide basis as calculated annually as of June 30th, using the four previous quarters (including the quarter-ended June 30th reporting period), for any of these four quarters *and*(b) where more than 50 percent of the assets of the SLHC are derived from activities that are not otherwise permissible under HOLA on an enterprise-wide basis as calculated annually as of June 30th, using the assets reported as of June 30th and
- (2) SLHCs where:

(a) more than 50 percent of the assets of the SLHC are derived from the business of insurance on an enterprise-wide basis as calculated annually as of June 30^{th} , using the assets reported as of June 30^{th} and

(b) the SLHC does not submit reports to the Securities and Exchange Commission pursuant to sections 13 or 15(d) of the Securities Exchange Act of 1934.

Generally, in the case of tiered SLHCs that are exempt SLHCs, only the top-tier SLHC must file the FR 2320 for the consolidated SLHC organization. However, in certain cases, a lower-tier SLHC may be required to file the FR 2320 instead of the top-tier SLHC if it is determined by the district Federal Reserve Bank that the lower-tier SLHC more closely reflects the risk profile, assets, and liabilities of the subsidiary savings association(s). In addition, lower-tier SLHCs may voluntarily file the FR 2320 or may be required to file in addition to the top-tier SLHC if it is determined that such a filing is necessary to accurately assess the impact that the activities or financial condition of the lower-tier SLHC has on its subsidiary savings association(s).

Time Schedule for Information Collection

The FR 2320 is filed quarterly as of the end of March, June, September, and December. If an SLHC has a quarter-end other than a calendar quarter-end, data from the fiscal quarter ending within the calendar quarter may be used to complete the FR 2320. The submission date to file this report is 45 calendar days after the report as of date.

Public Availability of Data

With the exception of line items 24, 25, and 26, microdata are considered public information and are available through the Board's Freedom of Information Office.

Legal Status

The FR 2320 is authorized by section 10(b)(2) of HOLA, which states that "each [SLHC] and each subsidiary thereof, other than a savings association, shall file with the Board, such reports as may be required by the Board" (12 U.S.C. § 1467a(b)(2)). Section 10(b)(2) of HOLA also states that "each report shall contain such information concerning the operations of such savings and loan holding company and its subsidiaries as the Board may require." The FR 2320 is mandatory. Generally, in the case of tiered SLHCs that are exempt SLHCs, only the top-tier SLHC must file the FR 2320 for the consolidated SLHC organization. However, in certain cases, a lower-tier SLHC may be required to file the FR 2320 instead of the top-tier SLHC if it is determined by the district Federal Reserve Bank that the lower-tier SLHC more closely reflects the risk profile, assets, and liabilities of the subsidiary savings association(s). In addition, lower-tier SLHC if it is determined that such a filing is necessary to accurately assess the impact that the activities or financial condition of the lower-tier SLHC has on its subsidiary savings association(s).

The information collected in response to line items 24, 25, and 26 is expected to be nonpublic commercial or financial information, which is both customarily and actually treated as private by the respondent, and thus is kept confidential by the Board pursuant to exemption 4 of the Freedom of Information Act (FOIA) (5 U.S.C. § 552(b)(4)). Although the remainder of the FR 2320 is generally made available to the public upon request, a reporting SLHC may request confidential treatment for responses to other items pursuant to exemption 4 of FOIA if those responses contain nonpublic commercial or financial information, which is both customarily and actually treated as private by the respondent.

Consultation Outside the Agency

There has been no consultation outside the Federal Reserve System.

Public Comments

On November 23, 2021, the Board published an initial notice in the *Federal Register* (86 FR 66554) requesting public comment for 60 days on the extension, without revision, of the FR 2320. The comment period for this notice expired on January 24, 2022. The Board did not receive any comments. The Board adopted the extension, without revision, of the FR 2320 as originally proposed. On March 2, 2022, the Board published a final notice in the *Federal Register* (87 FR 11708).

Estimate of Respondent Burden

As shown in the table below, the estimated total annual burden for the FR 2320 is 50 hours. There were five filers of the FR 2320 in December 2020. These reporting requirements represent less than 1 percent of the Board's total paperwork burden.

FR 2320	Estimated number of respondents ²	Annual frequency	Estimated average hours per response	Estimated annual burden hours
Current	5	4	2.5	50

The estimated total annual cost to the public for the FR 2320 is \$2,958.³

Sensitive Questions

This collection of information contains no questions of a sensitive nature, as defined by OMB guidelines.

Estimate of Cost to the Federal Reserve System

The estimated cost to the Federal Reserve System for collecting and processing the FR 2320 is negligible.

² Of these respondents, none are considered small entities as defined by the Small Business Administration (i.e., entities with less than \$600 million in total assets), <u>https://www.sba.gov/document/support--table-size-standards</u>. ³ Total cost to the public was estimated using the following formula: percent of staff time, multiplied by annual burden hours, multiplied by hourly rates (30% Office & Administrative Support at \$20, 45% Financial Managers at \$73, 15% Lawyers at \$72, and 10% Chief Executives at \$95). Hourly rates for each occupational group are the (rounded) mean hourly wages from the Bureau of Labor and Statistics (BLS), *Occupational Employment and Wages May 2020*, published March 31, 2021, <u>https://www.bls.gov/news.release/ocwage.t01.htm</u>. Occupations are defined using the BLS Standard Occupational Classification System, <u>https://www.bls.gov/soc/</u>.