**DEPARTMENT OF THE TREASURY**

**ALCOHOL AND TOBACCO TAX AND TRADE BUREAU**

**Supporting Statement –– Information Collection Request**

**OMB Control Number 1513–0116**

**Bond for Drawback Under 26 U.S.C. 5111**

**Changes Since Last Approval**

Changes made to the Supporting Statement since this information collection’s last approval:

* In Question 12, TTB is providing an estimate of respondent labor costs.
* In Question 14, TTB is providing a more detailed estimate of its labor costs.
* On form TTB F 5154.3, TTB is updating the name of the office to which respondents submit the completed form, and is revising the title of the TTB official to whom respondents send comments regarding the form’s burden.
* Throughout the Supporting Statement, TTB is making minor editorial and grammatical changes for clarity.

**A. Justification**

*1. What are the circumstances that make this collection of information necessary, and what legal or administrative requirements necessitate the collection? Also align the information collection to TTB’s Line of Business/Sub-function and IT Investment, if one is used.*

The Alcohol and Tobacco Tax and Trade Bureau (TTB) administers chapter 51 (distilled spirits, wine, and beer), chapter 52 (tobacco products, processed tobacco, and cigarette papers and tubes), and sections 4181–4182 (firearms and ammunition excise taxes) of the Internal Revenue Code of 1986 (IRC, 26 U.S.C.). TTB administers those IRC provisions pursuant to section 1111(d) of the Homeland Security Act of 2002, as codified at 6 U.S.C. 531(d). In addition, the Secretary of the Treasury (the Secretary) has delegated certain IRC administrative and enforcement authorities to TTB through Treasury Order 120–01.

The IRC at 26 U.S.C. 5111–5114 authorizes “drawback” (refund) of all but $1.00 per proof gallon of the Federal excise taxes paid on distilled spirits subsequently used in the manufacture of medicines, medicinal preparations, food products, flavors, flavoring extracts, and perfume that are unfit for beverage purposes. In addition, to prevent frauds against the Treasury, those sections require persons claiming such drawback to register annually with the Secretary, keep records documenting each product’s eligibility for drawback, file bonds in certain circumstances, and follow the relevant regulations regarding such claims.

In addition, under section 5114(b), nonbeverage product drawback claimants may file such claims on either a monthly or a quarterly basis. Monthly claimants also must file a bond in the amount and under the conditions required by regulation, while quarterly claimants are exempt from the bond requirement. Such bonds protect Federal revenue in cases where, after payment, a claim is found to be ineligible for drawback and the claimant is unable to repay the drawn-back taxes.

The TTB regulations governing the filing of nonbeverage drawback claims are set forth in 27 CFR Part 17, Drawback on Taxpaid Distilled Spirits Used in Manufacturing Nonbeverage Products, which are cross-referenced in 27 CFR Part 26, Liquors and Articles from Puerto Rico and the Virgin Islands. Specific to this information collection, the regulations require respondents making monthly nonbeverage product drawback claims to file a bond with TTB using form TTB F 5154.3, Bond for Drawback Under 26 U.S.C. 5111. Specifically, such bonds are required or governed by §§ 17.101, 17.107, 17.108, 17.144, 26.172, and 26.308.

This information collection is aligned with:

* Line of Business/Sub-function: General Government/Taxation Management.
* IT Investment: Tax Major Application system.

*2. How, by whom, and for what purpose is this information used?*

For monthly nonbeverage product drawback claimants, TTB uses form TTB F 5154.3 to identify the person(s) executing the bond required under the IRC, its guarantor, and the bond’s amount, type, and effective date. In the event that TTB subsequently finds that a paid claim was ineligible for drawback and the claimant is unable to repay the drawn-back taxes, TTB uses the bond to obtain repayment of those funds.

*3. To what extent does this collection of information involve the use of automated, electronic, mechanical, or other technological collection techniques or other forms of information technology? What consideration is given to use information technology to reduce burden?*

TTB has approved and will continue to approve, on a case-by-case basis, the use of improved information technology for the collection and maintenance of required information. Currently, for this low-volume collection, TTB F 5154.3 is available as a fillable-printable form on the TTB Web site at *http://www.ttb.gov/forms*.

*4. What efforts are used to identify duplication? Can similar information already available be used or modified for use for the purposes described in Item 2 above?*

TTB F 5154.3 collects bond information that is pertinent and unique to monthly nonbeverage product drawback claimants. As far as TTB can determine, similar information is not available to it elsewhere.

*5. If this collection of information impacts small businesses or other small entities, what methods are used to minimize burden?*

Under 26 U.S.C. 5114(b), all persons filing nonbeverage drawback claims on a monthly basis are required by the TTB regulations to file a bond to protect the Federal revenue, and this requirement cannot be waived or reduced simply because of the size of a person’s business. TTB has minimized this information collection burden as much as possible within the context of the statutory requirement. In addition, TTB has found that most small entities elect to file nonbeverage drawback claims on a quarterly basis and thus avoid the requirement to file a bond on TTB F 5154.3.

*6. What consequences to Federal program or policy activities and what, if any, technical or legal obstacles to reducing burden will occur if this collection is not conducted or is conducted less frequently?*

The bond filed by monthly nonbeverage drawback claimants ensures the repayment of claims later found to be ineligible for drawback. As such, the required bond is necessary to protect the Federal revenue. In addition, as this bond is filed only once by each respondent, TTB cannot conduct this collection less frequently.

*7. Are there any special circumstances associated with this information collection that would require it to be conducted in a manner inconsistent with OMB guidelines? (See 5 CFR 1320.5(d)(2).)*

There are no special circumstances associated with this information collection that would require it to be inconsistent with OMB guidelines.

*8. What effort was made to notify the general public about this collection of information? Summarize the public comments that were received and describe the action taken by the agency in response to those comments.*

To solicit comments from the public, TTB published a “60-day” comment request notice for this information collection in the Federal Register on February 18, 2022, at 87 FR 9420. TTB received no comments on this information collection in response.

*9. Was any payment or gift given to respondents, other than remuneration of contractors or grantees? If so, why?*

No payment or gift is associated with this information collection.

*10. What assurance of confidentiality was provided to respondents, and what was the basis for the assurance in statute, regulations, or agency policy?*

While TTB provides no specific assurance of confidentiality for this information collection, the IRC at 26 U.S.C. 6103 prohibits disclosure of tax related information unless that section specifically authorizes its disclosure. TTB maintains the collected information in secure file rooms and computer systems with controlled access.

*11. What is the justification for questions of a sensitive nature? If personally identifiable information (PII) is being collected in an electronic system, identify the Privacy Impact Assessment (PIA) that has been conducted for the information collected under this request and/or the Privacy Act System of Records notice (SORN) issued for the electronic system in which the PII is being stored.*

This information collection contains no questions of a sensitive nature. In addition, this information request does not collect personally identifiable information (PII) in an electronic system. Therefore, no Privacy Impact Assessment (PIA) or System of Records Notice (SORN) is required for this collection.

*12. What is the estimated hour burden of this collection of information?*

Estimated Burden Hours: Based on recent data, TTB estimates that 10 respondents will each file one nonbeverage product drawback bond annually on TTB F 5154.3, resulting in 10 total annual responses. TTB also estimates that each response takes an average of 0.4 hour (24 minutes) to complete, resulting in an estimated total annual burden of 4 hours.

(10 annual respondents x 1 response each = 10 total annual responses x 0.4 hour per response = 4 total annual burden hours.)

Estimated Respondent Labor Costs: Based on the average fully-loaded labor rate of $49.62 per hour for compliance officers employed in the beverage manufacturing industry, TTB estimates the per-respondent and total respondent labor costs for this information collection as follows:[[1]](#footnote-1)

|  |
| --- |
| **Respondent Labor Costs for OMB No. 1513–0116** **(Beverage Industry Compliance Officers — Average Fully-Loaded Labor Rate = $49.62/hour\*)** |
| Avg. Time / Response | Fully-loaded Labor Rate / Response | Responses / Respondent | Labor Costs / Respondent | Total Responses | **Total Labor Costs** |
| 24 minutes | $19.85 | 1 | $19.85 | 10 | **$198.50** |

\* The fully-loaded labor rates and respondent labor costs are rounded to the nearest whole cent.

Recordkeeping: By operation of the drawback claim regulations, monthly claimants must retain a copy of the required bond for as long as the bond remains in effect and they submit claims under that bond. (Under 27 CFR 17.170, claimants must retain a copy of each claim and any required supporting documents for at least 3 years, and under § 17.171, claimants must retain the required records at their premises, and must make those records available for TTB inspection during regular business hours. OMB has approved those claims-related recordkeeping requirements under OMB Control No. 1513–0088, Alcohol, Tobacco, and Firearms Related Documents for Tax Returns and Claims, TTB REC 5000/24.)

*13. What is the estimated annual cost burden to respondents or record keepers resulting from this information collection request (excluding the value of the hour burden in Question 12 above)?*

TTB believes that respondents do not have any non-labor costs, other than mailing supply and postage costs, for this occasional information collection. As such, TTB estimates that each respondent has no more than $2.00 in mailing supply and postage costs for its one annual response, which results in a total of $20.00 in such costs for the estimated 10 annual responses to this information collection.

*14. What is the annualized cost to the Federal Government?*

TTB estimates of the annual cost to the Federal Government for this information collection are as follows:

General costs: TTB has determined that it has no overhead costs associated for this very occasional information collection. In addition, TTB has no printing and distribution costs for this collection due to the availability of forms on its website (see *https://www.ttb.gov/forms*).

Labor costs: TTB estimates the annualized labor costs to the Federal Government for this information collection request as follows:

|  |
| --- |
| **Labor Costs for OMB No. 1513–0116 for TTB Personnel at the** **National Revenue Center in Cincinnati, Ohio**  |
| Position  | Fully-loaded Labor Rate per Hour[[2]](#footnote-2) | Processing Time per Response | Labor Costs per Response | Total Responses | Total TTB Labor Costs |
| GS–5, Step 5, Clerk  | $33.27 | 10 minutes | $5.54 | 10 | $55.40 |
| GS–11, Step 5, Specialist | $60.99 | 10 minutes | $10.16 | $101.60 |
| GS–13, Step 5, Supervisor | $87.76 | 10 minutes | $14.62 | $146.20 |
| **TOTALS**  | **($60.64)** | **30 minutes** | **$30.32** | **10** | **$303.20** |

\* Fully-loaded labor rates and Federal employee labor costs rounded to the nearest whole cent.

Total Costs: TTB estimates that the total cost to the Federal Government for this collection is **$303.20**, which consists entirely of labor costs.

*15. What is the reason for any program changes or adjustments reported?*

There are no program changes or adjustments associated with this information collection at this time. Costs for mailing are being added which had not been estimated previously.

On form TTB F 5154.3, in Instructions 1, 5 and 11, we are removing references to “the Director” of the National Revenue Center (NRC), as that position title no longer exists, and we are updating the name of TTB’s Cincinnati, Ohio, office to which respondents submit the form, from the “National Revenue Center” to the “Office of Permitting and Taxation.” In addition, in the form’s Paperwork Reduction Act notice, TTB is revising the title of the person to whom respondent direct comments regarding the information collection and its burden, from “Reports Management Officer,” to “Paperwork Reduction Act Officer,” and TTB is adding a reminder to respondents not to mail completed forms to the stated comment submission address.

*16. Outline plans for tabulation and publication for collections of information whose results will be published.*

TTB will not publish the results of this information collection.

*17. If seeking approval to not display the expiration date for OMB approval of this information collection, what are the reasons that the display would be inappropriate?*

TTB will display the expiration date for OMB approval for this information collection on its related form, TTB F 5154.3.

*18. What are the exceptions to the certification statement?*

(c) See item 5 above.

(f) This is not a recordkeeping requirement.

(i) No statistics are involved.

(j) See item 3 above.

**B. Collections of Information Employing Statistical Methods.**

This information collection does not employ statistical methods.

1. Private Sector Fully-loaded Labor Rate = Hourly wage rate multiplied by 1.44 to account for employee benefit costs. Per the most recent U.S. Department of Labor, Bureau of Labor Statistics (BLS), data for National Industry-Specific Occupational Employment and Wage Estimates for NAICS 312100—Beverage Manufacturing, the average fully-loaded labor rate for Compliance Officers is $49.62/hour. See *https://www.bls.gov/oes/current/naics4\_312100.htm*. [↑](#footnote-ref-1)
2. Federal Government Fully-loaded Labor Rate = Hourly wage x 1.63 to account for employee benefit costs. Per the most recent Office of Personnel Management (OPM) salary tables, for Federal employees in the Cincinnati, Ohio, wage region, the hourly fully-loaded wage rates for TTB employees are: (1) $33.27 for GS–5 (step 5), (2) $60.99 for GS–11, step 5, and (3) $87.76 for GS–13, step 5. See *https://www.opm.gov/policy-data-oversight/pay-leave/salaries-wages/salary-tables/pdf/2022/CIN\_h.pdf*. [↑](#footnote-ref-2)