Hurricane Maria Shipping and Transportation Interview Guide

Transportation Interview: Hurricane Maria

U.S. Department of Commerce

National Institute of Standards and Technology

Generic Clearance for Community Resilience Data Collections

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Welcome! We are conducting this interview on behalf of The US Department of Commerce National Institute of Standards and Technology (NIST) to help them better understand the recovery process for businesses impacted from Hurricane Maria in 2017. These interviews will lead to recommended improvements in standards, and practices to make communities in Puerto Rico and across the United States more resilient to hurricanes and other disasters by uncovering vulnerabilities, recovery strategies, limiting & facilitating factors, and changes made (resilience) by organizations in the transportation sector. This study is part of a larger program led by Drs. Joseph Main and Maria Dillard and is funded by the National Institute of Standards and Technology (NIST).

During this interview, you will be asked questions related to the damage to your organization, the repair and recovery process, how hurricane impacts disrupted your business' ability to provide services, and actions your business is taking to prepare for future events. We realize that the hurricane was a few years ago, and some details may not readily come to mind. Please know that there are no right or wrong answers to any of these questions, we just want your experience and opinions. In addition, we encourage you to gather input from colleagues for your responses, as necessary, to answer any questions on topics that are unfamiliar to you. The interview will take approximately 30 minutes to complete and will be recorded for quality training and data analysis purposes.

If you feel uncomfortable answering any of the questions, you can skip them, or stop the survey at any time. Your participation is voluntary and without compensation. If you decide to participate in the study, you may withdraw your consent and stop participation at any time without penalty. Your responses will never be linked to your individual identity or the identity of your business. Instead, findings will be attributed to a "business" at the commonwealth, regional, municipal, or ZIP code level. Information collected in this interview may be shared by NIST with researchers at NIST or with researchers outside NIST. The information that you provide may be used in future research. Any future research will include protections to ensure that both the sharing and use of the information complies with the conditions that I just described. There are NO KNOWN RISKS or direct benefits to you. We hope to gain more knowledge on how your institution's functioning was affected by Hurricane Maria, so that we can learn from your experiences to help communities better prepare for similar events in the future.

AOI- About the Operations and Interviewer

AOI1. What is your role with the organization? (<i>Check all that apply</i>)
Owner / Partner
Manager / Director
Assistant manager (Supervisor)
Senior employee with 5+ years at the business
Employee
Other [please specify]:
AOI2. How many years have you worked as a business owner, manager or as an employee in a
position with knowledge of operations and decisions?
years (estimate) Continue to AOIE
less than 4 years Ask for referral and Go to ENDref.
ENDref Thank you for your time. The participants of this study must have been employed in the organization at the time of Hurricane Maria. Can you please refer me to someone in your organization that can participate in the study? Company Name
Contact Person
Contact Phone
Contact email
AOI3. At the time of Hurricane Maria, how many years had your business been operating in Puerto Rico? # years (estimate) less than 4 years Ask for referral and Go to ENDsnow
AOI4 Please describe your business operations in Puerto Rico.
AO5. Do your business operations require continuing engagement and dealings with the Port of San Juan? Note to Interviewer: Clarify that this question is intended for organizations that interact with the Port of San Juan and have the capacity to evaluate the actual conditions of the port (e.g., infrastructure and facilities). These may include truckers, freight forwarders/consolidators, ports services, customs brokers, water transportation, among others). Yes(1) Answer Interview with 3 in GenImp1 and complete PORTind
No(2) Answer Interview with 5 in GenImp1

Note to Interviewer: It is possible that participating businesses have more than one location or establishment. In that case and if asked, please inform the participant to answer the entire interview taking into consideration the business in general (not one location in specific) and encourage respondents to provide examples or referred to specific locations along the interview.

Screening Impact

GenImp1 Please tell me which of the following factors affected your business operations in Puerto Ricc the most in the aftermath of Hurricane Maria. <i>Note to Interviewer: Ask respondents to focus on the first days following the hurricane (up to a month) or Ask respondents to focus on the most impactful to date and - as perceived by respondents -can be directly attributed to Hurricane Maria.</i> Please select the top (5 for AO5 = 2, and 3 for AO5=1) business facilities & infrastructure (e.g., damages to physical structures, equipment, containers, cargo, vehicles)(1) Go to FACImp1 utilities, telecommunications & IT (e.g., failure of communication systems, power, water supply)(3) Go to UTImp1 employees (e.g., employees injured or unable to report to work)(4) Go to EMPImp1 suppliers (e.g., reductions in critical partners)(5) Go to SUPImp1 transportation systems (e.g., access to roads, delays/damages in ports)(7) Go to TRANImp1 other (e.g., executive orders, regulations, other)(8) Go to OTHImp1
SCM Facilities - Impact, Strategies & Facilitating Factors
FACImp1 Please tell me about the damage caused by Hurricane Maria to facilities & infrastructure (e.g., physical structures, equipment, containers, , vehicles) and how it affected business operations? <i>Note to interviewer: Ask the participant to give examples of the damage and the disruptions the damage caused to the organization.</i>
FACStr1 What actions were taken by your organization to resolve these challenges and restore/continue operations? Please explain if these were part of an existing emergency plan the organization had prior the event (e.g., mitigation, continuity plan, other) or responses to completely unanticipated conditions (e.g. not contemplated in existing emergency plans). Note to interviewer: Ask the participant to give example and indicate rough timeframes for these.
FACact1 Please tell me about the circumstances that <u>limited</u> your firm's capacity to resolve this? Note to interviewer: The circumstances could be external or internal to the organization. Which factors and/or actors (i.e., employees, partners, competitors, community, government, technologies, policies, other) helped resolve this (<u>facilitating role</u>), if any? Please explain. <i>Note to interviewer: Ask the participant to give examples</i> .

FACRes1 Please describe <u>changes</u> made (i.e., plans, structural/non-structural changes to facilities, other), if any, to mitigate (reduce and/or alleviate) the effects of what we just discussed in a future event?

CM Utilities, Communications, and IT – Impact, Strategies & Facilitating Factors	
TImp1- You reported challenges related to interruptions in electricity, water systemmunications. Please explain these challenges and how they affected the business operate atterviewer: Ask the participant to give examples. Note the type of system that was interrupted.	ions.
TTStr1 What was done by your business (<u>actions</u>) to resolve these challenges and resperations? Please explain if these were part of an existing mitigation/continuity plan or completely unanticipated conditions. <i>Note to interviewer: Ask the participant to give the conditions of th</i>	respo
ndicate rough timeframes for these.	
JTact1 Please tell me about the circumstances that <u>limited</u> your firm's capacity to resolve to the nterviewer: The circumstances could be external or internal to the organization. Which for	
ctors (i.e., employees, partners, competitors, community, government, technologies, polelped resolve this (<u>facilitating role</u>), if any? Please explain. <i>Note to interviewer: Ask the p</i>	licies,
ctors (i.e., employees, partners, competitors, community, government, technologies, polelped resolve this (<u>facilitating role</u>), if any? Please explain. <i>Note to interviewer: Ask the pive examples</i> . UTRes1 Please describe <u>changes</u> made (i.e., plans, redundancies, inter-firm collaborations, community, government, technologies, polelped resolve this (<u>facilitating role</u>), if any? Please explain. <i>Note to interviewer: Ask the pive examples</i> .	licies, partici
JTRes1 Please describe changes made (i.e., plans, redundancies, inter-firm collaborations, o mitigate (reduce and/or alleviate) the effects of what we just discussed in a future event.	licies, oartici
ctors (i.e., employees, partners, competitors, community, government, technologies, polelped resolve this (<u>facilitating role</u>), if any? Please explain. <i>Note to interviewer: Ask the prive examples</i> . UTRes1 Please describe <u>changes</u> made (i.e., plans, redundancies, inter-firm collaborations, community, government, technologies, polelped resolve this (<u>facilitating role</u>), if any? Please explain. <i>Note to interviewer: Ask the prive examples</i> .	licies, partici

EMPstr1 What was done by your organization (actions) to resolve these challenges and restore/continue operations? Please explain if these were part of an existing emergency plan the organization had prior the

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event (e.g., mitigation, continuity plan, other) or responses to completely unanticipated conditions (e. not contemplated in existing emergency plans) <i>Note to interviewer: Ask the participant to give examples and indicate rough time frames.</i>
EMPact1 Can you tell me about the circumstances that <u>limited</u> your firm's capacity to resolve this? <i>Note to interviewer: The circumstances could be external or internal to the organization.</i> Which factors and actors (i.e., employees, partners, competitors, community, government, technologies, policies, other helped resolve this (<u>facilitating role</u>), if any? Please explain. <i>Note to interviewer: Ask the participant give examples</i> .
EMPRes1 Please describe <u>changes</u> made (i.e., contracts, employee roles, plans, redundancies, inter-fi
collaborations, other), if any, to mitigate (reduce and/or alleviate) the effects of what we just discussed a future event.
SCM Suppliers - Impact, Strategies & Facilitating Factors
SUPImp1 You stated previously some challenges related to suppliers that affected your busine operations in the aftermath of Hurricane Maria. Can you explain these and how it affected the busine operations? Note to interviewer: Remind respondents they are being asked about the challenges select before (in previous questions). Ask the participant to give examples. Ask the participant to give examples.
SUPstr1 What was done by your organization (actions) to resolve these challenges and restore/contin operations? Please explain if these were part of an existing emergency plan the organization had prior t
event (e.g., mitigation, continuity plan, other) or responses to completely unanticipated conditions (e. not contemplated in existing emergency plans). ? Note to interviewer: Ask the participant to give examples and indicate rough timeframes.

SUPact1 Can you tell me about the circumstances that <u>limited</u> your firm's capacity to resolve this? Note to interviewer: The circumstances could be external or internal to the organization. Which factors and/or actors (i.e., employees, partners, competitors, community, government, technologies, policies, other) helped resolve this (<u>facilitating role</u>), if any? Please explain. *Note to interviewer: Ask the participant to give examples*.

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SUPRes1 Can you describe <u>changes</u> made (i.e., plans, redundancies, inter-firm collaborations, any, to mitigate (reduce and/or alleviate) the effects of what we just discussed in a future event?	other), i
SCM Market - Impact, Strategies & Facilitating Factors	
MARKimp1 You stated previously some challenges related to the market (e.g., customers) that your business operations in the aftermath of Hurricane Maria. Can you explain these and how it the business operations? <i>Note to interviewer: Remind respondents they are being asked a challenges selected before (in previous question). Ask the participant to give examples.</i>	t affected
MARKstr1 What was done by your organization (<u>actions</u>) to resolve these challenges and restore operations? Please explain if these were part of an existing emergency plan the organization had event (e.g., mitigation, continuity plan, other) or responses to completely unanticipated condition to contemplated in existing emergency plans). ? <i>Note to interviewer: Ask the participan examples and indicate rough timeframes</i> .	prior the
MARKact1 Can you tell me about the circumstances that <u>limited</u> your firm's capacity to resonote to interviewer: The circumstances could be external or internal to the organization. Which and/or actors (i.e., employees, partners, competitors, community, government, technologies, other) helped resolve this (<u>facilitating role</u>), if any? Please explain. <i>Note to interviewer: participant to give examples</i> .	th factors policies
MARKRes1 Can you describe <u>changes</u> made (i.e., plans, redundancies, inter-firm collaborations, any, to mitigate (reduce and/or alleviate) the effects of what we just discussed in a future event?	other), if

$SCM\ Transportation\ Systems\ and\ Infrastructure-Impact,\ Strategies\ \&\ Facilitating\ Factors$

TRNimp1 You stated previously that challenges related to transportation systems/infrastructure (e.g., access to roads, delays/damages to ports) affected your business operations in the aftermath of Hurricane

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TRNstr1 What was done by your organization (actions) to resolve these challenges and re operations? Please explain if these were part of an existing emergency plan the organization event (e.g., mitigation, continuity plan, other) or responses to completely unanticipated co not contemplated in existing emergency plans). ? Note to interviewer: Ask the particle examples and indicate rough timeframes.	had prior the nditions (e.g.,
TRNact1 Can you tell me about the circumstances that <u>limited</u> your firm's capacity to resol to interviewer: The circumstances could be external or internal to the organization. Which actors (i.e., employees, partners, competitors, community, government, technologies, pehelped resolve this (<u>facilitating role</u>), if any? Please explain. <i>Note to interviewer: Ask the give examples</i> .	factors and/or olicies, other)
TRNRes1 Can you describe any <u>changes</u> made (i.e., plans, redundancies, inter-firm collabo to mitigate_(reduce and/or alleviate) the effects of what we just discussed in a future event?	rations, other)
SCM Other - Impact, Strategies & Facilitating Factors	ious questions

OTHStr1 What was done by your organization (<u>actions</u>) to resolve these challenges and restore/continue operations? Please explain if these were part of an existing emergency plan the organization had prior the event (e.g., mitigation, continuity plan, other) or responses to completely unanticipated conditions (e.g., not contemplated in existing emergency plans). *Note to Interviewer: Ask the participant to give examples and indicate rough timeframes.*

THact1 Can you tell me about the circumstances that <u>limited</u> y interviewer: The circumstances could be external or internal tors (i.e., employees, partners, competitors, community, go lped resolve this (<u>facilitating role</u>), if any? Please explain. It is examples.	to the organization. Which factors a overnment, technologies, policies, c
FIID1 C dib- show to all (i show to all all all all all all all all all al	
THRes1 Can you describe <u>changes</u> made (i.e., plans, redundary, to mitigate (reduce and/or alleviate) the effects of what we	
REP Can you explain how prepared was your organization for a compare it to how prepared it is now to a similar event? <i>N</i>	
reparedness, Recovery Status and Resilience REP Can you explain how prepared was your organization for a compare it to how prepared it is now to a similar event? <i>Nive examples</i> . EC How would you describe your organization's recovery from our organization has been able to return to pre-hurricane state? The participant to give examples that illustrate why they think the eturn to pre-hurricane state and of explain what was learned the eturn to pre-hurricane state and of explain what was learned the	n Hurricane Maria today? Would yo Please explain. Note to interviewer:

OC- Organizational Characteristics

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OC1.Please indicate the total number of <u>f</u> your business currently employs	<u>full-time</u> AND <u>part-time</u> individuals (including yourself) that
OC2. Please provide an estimate of gross gross revenue in dollars (annual e do not respond/do not know(9)	estimate)
registered as such. (Select all that apply.) Interviewer: Read list. Select all that appl Woman-owned business Minority-owned Veteran-owned Family-owned Immigrant-owned Locally owned 50% or more of the business	y.
End Survey	
interested in receiving this report, please E-mail address ENDsnow Thank you for your time. Be	ated information will be sent to participants of the study. If confirm the email where you want to receive it. fore ending the interview, we would like to know if there is any
other organization or colleagues in the train this study? Company Name	ansportation sector you think might be interested in participating
Contact Person	
Contact Phone	
Contact email	
2	ne participants of this study must have been employed in the ria. Can you please refer me to someone in your organization that
Contact Person	
Contact Phone	
Contact email	

Ports Resilience – Facilities & Infrastructure, Natural Hazards, MTS, Intermodal Connections and Other

PORTInd The next questions will ask you to indicate the importance of different actions to increase resilience of the Port of San Juan. *Note to interviewer: Resilience is defined as the ports capacity to*

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prepare, respond, and recover from disruptive event. Assessment should be conducted based on the current state (actual conditions) of the port.

Resilience of the Port Facilities and	d Infrastructure	N/A	Not Important	Minor Importance	Important	Critical
		999	1	2	3	4
PEIFI1. Restoring pier to increase c	apacity, tonnage, and draft.					
PEIFI2. Securing electrical and pow redundant systems, elevating or floo						
PEIFI3. Upgrading water drainage s	systems					
PEIFI4. Raising or increasing pier h	eight					
PEIFI5. Fendering, mooring system ships	s and rip-rap to accommodate larger					
PEIFI6. Upgrading equipment to incranes and berths)	crease terminal capacity (e.g.,					
Resilience of Port to Natural Haza	rds	N/A	Not Important	Minor Importance	Important	Critical
		999	1	2	3	4
	ent property in case of surge waters					
high winds and rain	cal structures to better withstand					
PEINH3. Maintaining retrof flood damage.	itted structures to protect against					
anchors for hurricane tie-down strap						
PEINH5. Upgrading equipm (e.g., cranes and berths)	ent to increase terminal capacity					
PEINH6. Securing container weather conditions.	rs and tanks to withstand adverse					
Resilience of the Maritime Transp	ortation System (MTS)	N/A	Not Important	Minor Importance	Important	Critical
		999	1	2	3	4
PEIMTS1. Increasing size, ca	pacity, and drafts of ships					
PEIMTS2. Continuing evalua	tion of water transportation safety					

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requirements and conditions.					
PEIMTS3. Continuing evaluation of severe weather effects on marine transportation operations.					
PEIMTS4. Improving modification of waterway coordination.					
PEIMTS5. Upgrading and modifying vessels					
Resilience of Intermodal Connections and Infrastructure	N/A	Not Important	Minor Importance	Important	Critical
	999	1	2	3	4
PEIMod1. Improving truck/tank loading and unloading operations					
PEIMod2. Maintaining multiple land transportation systems					
PEIMod3. Maintaining a variety of intermodal exchange points and connections (e.g., different regions, roads)					
PEIMod4. Diversification of intermodal transportation to move cargo.					
PEIMod5. Port proximity to main roads, warehouses, and distributors					
PEIMod6. Increasing the capacity of cargo facilities and warehouses.					
Other Resilience Indicators	N/A	Not Important	Minor Importance	Important	Critical
	999	1	2	3	4
PEIOth1. Maintaining flexible labor agreements with port employees.					
PEIOth2. Maintaining flexible inter-port and intra-port agreements					
PEIOth3. Maintaining redundant communications and information systems					
PEIOth4. Incorporating (investing in) mitigation actions to reduce natural hazard risks.					

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PEIOth5.	Maintaining efficient port entry operations			
PEIOth6.	Optimizing port call to improve anchorage capacity			