PROPOSED CHANGES FOR THE 2022 BE-12, BENCHMARK SURVEY OF FOREIGN DIRECT INVESTMENT IN THE UNITED STATES

The proposed changes to the benchmark survey, described below, include the addition, deletion, and modification of specific data items on the survey forms. The proposed changes are intended to minimize respondent burden while considering the needs of data users. In addition, BEA plans to make improvements to question wording, instructions, and formatting to elicit more complete and correct responses and to make the survey more consistent with other BEA surveys. There will be no change to the reporting requirements (i.e., the exemption levels) of the survey from the previous benchmark survey in 2017.

Additions and modifications

The following questions will be added to, or modified on, the 2022 BE-12 survey. Draft text of the new or modified questions is provided on pages 3-5 of this document.

- 1. Questions will be added to all BE-12 forms to collect the city in which each foreign parent and ultimate beneficial owner (UBO) is incorporated. This will help ensure that companies are not misreporting the countries of their owners and can help with BEA's direct investment bilateral asymmetry work. This question has already been added to the BE-15, Annual Survey of Foreign Direct Investment in the United States.
- 2. Items 41 and 67 on the BE-12A form will be modified to separate amounts reported for the "unconsolidated U.S." and the "foreign" component of income from equity investments, part of the income statement section, and equity investments, part of the balance sheet section. This would assist in evaluating the validity of the unconsolidated U.S. affiliate ownership information reported on the Supplement B, which will help to improve coverage; better aligning the BE-12 with the BE-10/11 U.S. direct investment abroad matched companies; and in solving discrepancies between the BE-12 and BE-605, Quarterly Survey of Foreign Direct Investment in the United States. This change has already been incorporated on the BE-15.
- 3. Supplements A and B will be modified on all BE-12 forms to offer more options for the reasons the U.S. business enterprises changed since the last report, such as options for "acquired" or "established" if it is a "New" enterprise, and to identify the date of the transaction for new enterprises. This information will aid in referring entities to the BE-13, Survey of New Foreign Direct Investment in the United States. These options were already added to the BE-15.
- 4. Questions will be added on the BE-12A form to collect sales data for certain service types where there is no clear link between the industry of sales and the type of services supplied. Those service types are 1) intellectual property (IP) rights, and 2) advertising. These questions will contribute to BEA's efforts to develop a more complete and consistent picture of the types of services supplied by U.S. companies worldwide, by all four modes of supply.
- 5. Questions will be added to collect sales data on the BE-12A form, related to the provision of selected services generally recognized as prevalent in the digital economy. These selected services are 1) cloud computing and data storage, and 2) digital intermediation services. In addition, checkboxes will be added to the BE-12A identifying the percentage of their sales of services delivered remotely, sales of services that were digitally ordered, and sales of goods that were digitally ordered, along with checkboxes to identify if this information was sourced from their accounting records or from recall/general knowledge. These questions will contribute to BEA's efforts to measure the digital economy.

Data items to be removed/consolidated

BEA will eliminate or consolidate the following items from the benchmark survey:

- The expensed petroleum and mining expenditures "addendum" (item 99) will be removed from the BE-12A form. This item was historically used to calculate the current cost adjustment used for the direct investment statistics in the International Transaction Accounts (ITAs) but is no longer used under the current methodology. This item was also removed from the BE-10A survey. In addition, the item is not a good fit conceptually as a component of property, plant, and equipment (capital) expenditures.
- 2. Commercial property will be removed from the state schedule of the BE-12A (items 160-216) and BE-12B (items 34-50) forms. This item is extremely burdensome for respondents to complete, and we do not believe the quality of the data reported has met expectations. It is a concept not universally defined that causes problems for both respondents and reviewers. These items have already been removed from the BE-15 survey.
- 3. Several items of Part III of the BE-12A and BE-12B forms will be removed, with the exception of the items noted below. These data were used to validate the information collected on the quarterly BE-605 survey, but data reported elsewhere on the BE-12 forms are sufficient for this purpose. The following items will be retained:
 - Foreign parent ownership and classification information (items 218-227 on BE-12A and items 64-73 on BE-12B forms)
 - o A question on reverse investment (item 230 on the BE-12A form).
 - Intercompany debt balances for U.S. affiliates with less than \$60 million in assets, sales, or net income (item 16 on the BE-12C form).

2022 BE-12, Benchmark Survey of Foreign Direct Investment in the United States TEXT OF NEW OR MODIFIED QUESTIONS

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3. Supplements A and B (modification of supplements A and B for BE-12A, BE-12B, and BE-12C forms)

Supplement A

If the affiliate	If affiliate	Name of each U.S.	Employer identification	Name of U.S. business	Percent direct voting ownership
has had a	is new	business	number used to file	enterprise that holds the	that the U.S. entity named in
corporate	since the	enterprise	income and payroll	direct ownership interest in	column 3 has in the U.S. entity
change since	last report,	consolidated	taxes	the U.S. business enterprise	named in column 1
the last report,	please	(1)	(2)	listed in column 1	(4)
please select	enter the			(3)	
the reason. If it	date the				
is new, please	U.S.				
select the	business				
corresponding	enterprise				
"new"	was				
transaction	acquired				
type.	or				
	established				
New—Acquired					
New—					
Established					
Name Changed					
Sold					

Merged								
Liquidated								
Supplement B								
If the affiliate has	If affiliate is n	ew Name of ea	ich U.S.	Address	Employer	Percent of direct voting		
had a corporate	since the last	affiliate in v	affiliate in which a direct		identification	ownership interest that the fully		
change since the	report, please	interest is h	interest is held but that		number used to file	consolidated U.S. business		
last report,	enter the dat	e is not listed	lin	street, city,	income and payroll	enterprise named on page 1,		
please select the	the U.S. busin		t A	state, and ZIP code	taxes	holds in the entity named in		
reason. If it is	enterprise wa	IS	(1)		(3)	column 1		
new, please	acquired or					(4)		
select the	established							
corresponding "new"								
transaction type.								
New—Acquired								
New—								
Established								
Name Changed								
Sold								
Merged								
Liquidated								
4. Distribution of Sales or Gross Operating Revenue (addition of items on BE-12A) Receipts related to intellectual property rights? Receipts for license fees, royalties, and other fees received by this affiliate for the use, reproduction, and/or distribution of intellectual property. Do not report outright sales of the intellectual property itself.								
property. Do no	t report outrigi	it sales of the intell	cetaal property	itsell				
Advertising?								
Report advertisi	ng revenue inc	luding sales and pla	cement in print	t, broadcast or o	digital media, including n	nobi <u>le, desktop,</u>		
digital TV, or an	y other Interne	t-connected device						
5. Digital Ed	conomy (ad	ldition of item	s on BE-12	A)				
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Cloud computing se	ervices?							
configurable cor services cover a	mputing resour range of resou	ces in a flexible and irces, such as acces	l on-demand was s to processing,	ay, without acti storage, and n	ve management by the o	an access from a shared pool of customer. Cloud computing customers to deploy their own		
Digital intermediati	ion services?							
Service revenue interaction betw provide the serv	earned from oveen multiple by ices that are be	ouyers and multiple eing sold via the pla	sellers. The pla tform. Report f	tform does not ees and commi	take economic ownersh	facilitates, for a fee, the direct ip of the goods nor does it e of the goods or services sold on		

	Check the appropriate percent range (check one for each question)						The information provided is based on (check one)		
	0%	1-24%	25-49%	50-74%	75-89%	90-99%	100%	Accounting records	Recall/ general knowledge of operations
Percentage of sales of services reported in 53 that were digitally delivered?									
Percentage of sales of services reported in 53 that were digitally ordered?									
Percentage of sales of goods reported in 51 that were digitally ordered?									