**SUPPORTING STATEMENT**

**ENVIRONMENTAL PROTECTION AGENCY**

**NSPS for VOC Emissions from Petroleum Refinery Wastewater Systems (40 CFR Part 60, Subpart QQQ) (Renewal)**

**1. Identification of the Information Collection**

**1(a) Title of the Information Collection**

NSPS for VOC Emissions from Petroleum Refinery Wastewater Systems (40 CFR Part 60, Subpart QQQ) (Renewal), EPA ICR Number 1136.14, OMB Control Number 2060-0172.

**1(b) Short Characterization/Abstract**

The New Source Performance Standards (NSPS) for VOC Emissions from Petroleum Refinery Wastewater Systems (40 CFR Part 60, Subpart QQQ) were proposed on May 4, 1987; and promulgated on November 23, 1988. These regulations apply to existing facilities and new wastewater systems at petroleum refineries, and cover individual drain systems, oil-water separators, and aggregate facilities. An individual drain system consists of all process drains connected to the first downstream junction box. An oil-water separator is the wastewater treatment equipment used to separate oil from water. An aggregate facility is an individual drain system together with ancillary downstream sewer lines and oil-water separators, down to and including the secondary oil-water separator, as applicable. Aggregate facilities are intended to capture any potential VOC emissions within the petroleum refinery wastewater system during expansions of and additions to the system. New facilities include those that commenced construction, modification, or reconstruction after the date of proposal. This information is being collected to assure compliance with 40 CFR Part 60, Subpart QQQ.

In general, all NSPS standards require initial notifications, performance tests, and periodic reports by the owners/operators of the affected facilities. They are also required to maintain records of the occurrence and duration of any startup, or shutdown, or malfunction in the operation of an affected facility, or any period during which the monitoring system is inoperative. These notifications, reports, and records are essential in determining compliance, and are required of all affected facilities subject to NSPS.

Any owner/operator subject to the provisions of this part shall maintain a file of these measurements and retain the file for at least two years following the date of such measurements, maintenance reports, and records. All reports required to be submitted electronically are submitted through the EPA's Central Data Exchange (CDX), using the Compliance and Emissions Data Reporting Interface (CEDRI), where the delegated state or local authority can review them. If there is no such delegated authority, the EPA’s regional offices can review them. All other reports are sent to either the delegated state or local authority. If there is no such delegated authority, the reports are sent directly to the EPA’s regional offices. The use of the term "Designated Administrator" throughout this document refers to the U.S. EPA or a delegated authority, such as a state agency. The term “Administrator” alone refers to the U.S. EPA Administrator.

There are approximately 130 wastewater systems with VOC emissions facilities, which are owned and operated by the petroleum refinery industry. None of the 130 facilities in the United States are owned by either state, or local, or tribal entities or by the Federal government. They are all owned and operated by privately-owned, for-profit businesses. We assume that they will all respond to EPA inquiries. The ‘burden’ to the “Affected Public” may be found at the end of this document in Table 1: Annual Respondent Burden and Cost – NSPS for VOC Emissions from Petroleum Refinery Wastewater Systems (40 CFR Part 60, Subpart QQQ) (Renewal). The ‘burden’ to the Federal government is attributed entirely to work performed by either Federal employees or government contractors and may be found at the end of this document in Table 2: Average Annual EPA Burden and Cost – NSPS for VOC Emissions from Petroleum Refinery Wastewater Systems (40 CFR Part 60, Subpart QQQ) (Renewal).

Based on our consultations with industry representatives, there is an average of 1 affected facility at each plant site and each plant site has only one respondent (i.e., the owner/operator of the plant site).

Over the next three years, approximately 130 respondents per year will be subject to these standards, and no additional respondents per year will become subject to these same standards.

Over the next three years, approximately 130 respondents per year will be subject to these standards, and no additional respondents per year will become subject to these same standards. In renewing the currently approved ICR, the agency has reviewed the number of respondents in industry and updated the burden estimates accordingly. This ICR reflects a decrease in the number of respondents following a review of EPA’s Enforcement and Compliance History Online (ECHO) database and industry consultation. In this case, we identified 6 number of sources based on consolidation within the industry. Due to this consolidation, we assume no new sources will appear over the next three years.

The active (previous) ICR had the following Terms of Clearance (TOC):

“OMB requests that EPA reformat the Supporting Statement A to the standard 18-question format. In addition, OMB requests that EPA cut and paste the regulatory text that includes the ICR and requirements, including the instructions in the regulatory text for how to submit any recording and recordkeeping requirements, into a supplementary document that is also uploaded upon renewal of this ICR. In addition, the method of submission in the regulations (paper, electronic, unspecified) should be clearly explained in the supporting statement.”

At the time of this renewal, the standard 18-question format template is not yet available. The Agency will update this ICR to the standard 18-question format once the template is available and upon the next renewal cycle. Respondents subject to this subpart submit semiannual reports and maintain records. The relevant regulatory text for these activities is referenced in section 4(b) of this document. We have created a supplementary document, including the regulatory text that describes the ICR requirements as identified in section 4(b)(i) of this document as requested. Electronic reporting is not required for this ICR, but as discussed in section 4(b) below, some respondents may use monitoring equipment that automatically records parameter data. This internal automation has significantly reduced the burden associated with monitoring and recordkeeping. Section 3(a) of this ICR also discusses method of submission for non-electronic reporting.

**2. Need for and Use of the Collection**

**2(a) Need/Authority for the Collection**

EPA is charged under Section 111 of the Clean Air Act (CAA), as amended, to establish standards of performance for new stationary sources that reflect:

**. . .** application of the best technological system of continuous emissions reduction which (taking into consideration the cost of achieving such emissions reduction, or any non-air quality health and environmental impact and energy requirements) the Administrator determines has been adequately demonstrated. Section 111(a)(l).

The Agency refers to this charge as selecting the best demonstrated technology (BDT). Section 111 also requires that the Administrator review and, if appropriate, revise such standards every eight years.

In addition, section 114(a) states that the Administrator may require any owner/operator subject to any requirement of this Act to:

(A) Establish and maintain such records; (B) make such reports; (C) install, use, and maintain such monitoring equipment, and use such audit procedures, or methods; (D) sample such emissions (in accordance with such procedures or methods, at such locations, at such intervals, during such periods, and in such manner as the Administrator shall prescribe); (E) keep records on control equipment parameters, production variables or other indirect data when direct monitoring of emissions is impractical; (F) submit compliance certifications in accordance with Section 114(a)(3); and (G) provide such other information as the Administrator may reasonably require.

In the Administrator's judgment, volatile organic compound (VOC) emissions from petroleum refinery wastewater systems either cause or contribute to air pollution that may reasonably be anticipated to endanger public health and/or welfare. Therefore, the NSPS promulgated for this source category at 40 CFR Part 60,Subpart QQQ.

**2(b) Practical Utility/Users of the Data**

The recordkeeping and reporting requirements in these standards ensure compliance with the applicable regulations which were promulgated in accordance with the Clean Air Act. The collected information is also used for targeting inspections and as evidence in legal proceedings.

Performance tests are required in order to determine an affected facility’s initial capability to comply with these emission standards. Continuous emission monitors are used to ensure compliance with these same standards at all times. During the performance test a record of the operating parameters under which compliance was achieved may be recorded and used to determine compliance in place of a continuous emission monitor.

The notifications required in these standards are used to inform the Agency or its delegated authority when a source becomes subject to the requirements of these regulations. The reviewing authority may then inspect the source to check if the pollution control devices are properly installed and operated, leaks are being detected and repaired, and that these standards are being met. The performance test may also be observed.

The required semiannual reports are used to determine periods of excess emissions, identify problems at the facility, verify operation/maintenance procedures and for compliance determinations.

**3. Non-duplication, Consultations, and Other Collection Criteria**

The requested recordkeeping and reporting are required under 40 CFR Part 60, Subpart QQQ.

**3(a) Non-duplication**

For reports required to be submitted electronically, the information is sent through the EPA's CDX, using CEDRI, where the appropriate EPA regional office can review it, as well as for state and local agencies that have been delegated authority. If a state or local agency has adopted under its own authority its own standards for reporting or data collection, adherence to those non-Federal requirements does not constitute duplication.

For all other reports, if the subject standards have not been delegated, the information is sent directly to the appropriate EPA regional office. Otherwise, the information is sent directly to either the delegated state or local agency. If a state or local agency has adopted its own standards to implement the Federal standards, a copy of the report submitted to the state or local agency can be sent to the Administrator in lieu of the report required by the Federal standards. Therefore, duplication does not exist.

**3(b) Public Notice Required Prior to ICR Submission to OMB**

An announcement of a public comment period for the renewal of this ICR was published in the *Federal Register* (87 FR 43843) on July 22, 2022. No comments were received on the burden published in the *Federal Register* for this renewal.

**3(c) Consultations**

The Agency has consulted industry experts and internal data sources to project the number of affected facilities and industry growth over the next three years.The primary source of information as reported by industry, in compliance with the recordkeeping and reporting provisions in the standard, is the Integrated Compliance Information System (ICIS). ICIS is EPA’s database for the collection, maintenance, and retrieval of compliance data for industrial and government-owned facilities. The growth rate for the industry is based on our consultations with the Agency’s internal industry experts. Approximately 130 respondents will be subject to these standards over the three-year period covered by this ICR.

Industry trade associations and other interested parties were provided an opportunity to comment on the burden associated with these standards as they were being developed and these standards have been reviewed previously to determine the minimum information needed for compliance purposes. In developing this ICR, we contacted both the American Petroleum Institute, at (202) 682-8000, and the American Fuel & Petrochemical Manufacturers, at (202) 457-0480.

It is our policy to respond after a thorough review of comments received since the last ICR renewal, as well as for those submitted in response to the first *Federal Register* notice. In this case, no comments were received.

**3(d) Effects of Less-Frequent Collection**

Less-frequent information collection would decrease the margin of assurance that facilities are continuing to meet these standards. Requirements for information gathering and recordkeeping are useful techniques to ensure that good operation and maintenance practices are applied and that emission limitations are met. If the information required by these standards was collected less-frequently, the proper operation and maintenance of control equipment and the possibility of detecting violations would be less likely.

**3(e) General Guidelines**

These reporting or recordkeeping requirements do not violate any of the regulations promulgated by OMB under 5 CFR Part 1320, Section 1320.5.

**3(f) Confidentiality**

Any information submitted to the Agency for which a claim of confidentiality is made will be safeguarded according to the Agency policies set forth in Title 40, chapter 1, part 2, subpart B - Confidentiality of Business Information (see 40 CFR 2; 41 FR 36902, September 1, 1976; amended by 43 FR 40000, September 8, 1978; 43 FR 42251, September 20, 1978; 44 FR 17674, March 23, 1979).

**3(g) Sensitive Questions**

The reporting or recordkeeping requirements in these standards do not include sensitive questions.

**4. The Respondents and the Information Requested**

**4(a) Respondents/SIC Codes**

The respondents to the recordkeeping and reporting requirements are petroleum refineries that have one or more subject wastewater systems. The United States Standard Industrial Classification (SIC) code for the respondents affected by the standards is SIC 2911 which corresponds to the North American Industry Classification System (NAICS) code 324110 for petroleum refineries.

**4(b) Information Requested**

**(i) Data Items**

In this ICR, all the data that are recorded or reported is required by the NSPS for VOC Emissions from Petroleum Refinery Wastewater Systems (40 CFR Part 60, Subpart QQQ).

A source must make the following reports:

| **Notifications** | |
| --- | --- |
| Notification of construction or reconstruction | §60.7(a)(1) |
| Notification of modification | §60.7(a)(4) |
| Notification of actual startup date | §60.7(a)(3) |
| Notification of initial performance test | §60.8(a) |
| Notification of election to construct and operate a completely closed drain system | §60.7, §60.693-1(c), §60.698(a) |
| Notification of election to construct and operate a floating roof on an oil-water separator tank or other subject auxiliary equipment | §60.7, §60.693-2(b), §60.698(a) |
| Notification of intent to use an alternative means of emission limitation | §60.7, §60.694(c) |
| Notification of intent to use a VOC control device other than a carbon absorber to meet the requirement of §60.692-5(a), with information describing the control device and the process parameters being monitored | §60.7, §60.695(b) |
| Demonstration that an alternative operational or process parameter will ensure that the control device is operated in compliance with standards | §60.7, §60.695(c) |
| Initial certification that the requirements for equipment and inspections have been met | §60.698(b)(1) |
| Notification of delay in compliance along with the date of the next scheduled refinery or process unit shutdown and reasons why delay is necessary | §60.7(a)(4), §60.698(e) |

| **Reports** | |
| --- | --- |
| Semiannual reports of excess emissions from and performance of continuous monitoring systems, and/or summary report forms | §60.7(c), §60.7(d), §60.698(c) |
| Semiannual certification that required inspections have been carried out | §60.698(b)(1) |
| Initial performance test data and result for flares | §60.8(a), §60.698(b)(2) |
| Initial and semiannual inspection reports detailing problems resulting in VOC emissions and the corrective actions taken | §60.7(c), §60.698(c) |
| Semiannual reporting on control device performance | §§60.7(c)-(d), §60.698(d) |

A source must keep the following records:

| **Recordkeeping** | |
| --- | --- |
| Retain records for a period of two years after being recorded | §60.7(f), §60.697(a) |
| Maintain records of startups, shutdowns, malfunctions of affected facilities; malfunctions of control devices; and periods where the continuous monitoring system is inoperative | §60.7(b), §60.7(h), §60.692-1(a), §60.697(f)(3)(iv) |
| Maintain records of measurements, performance evaluations, calibration checks, adjustments and maintenance related to continuous monitoring systems | §60.7(f), §§60.697(b)-(c) |
| Maintain records of location, date, and corrective actions for process drains not in compliance | §60.7(f), §60.697(b)(1) |
| Maintain records of location, date, and corrective actions for junction boxes out of compliance | §60.7(f), §60.697(b)(2) |
| Maintain records of location, date, and corrective actions for sewer lines out of compliance | §60.7(f), §60.697(b)(3) |
| Maintain records of location, date, and corrective actions for oil-water separators out of compliance | §60.7(f), §60.697(c) |
| Maintain records of location, date and corrective actions for closed vent systems and completely closed drain systems out of compliance | §60.7(f), §60.697(d) |
| Maintain records of expected date of repairs if emission point cannot be repaired without a process shutdown; reason for delay; signature of company official who authorizes the delay; and the date of actual repairs | §60.697(e) |
| Maintain records of copy of design specifications for all equipment used to comply with the standards for the life of the source | §§60.697(f)(1)-(2) |
| Maintain records of information pertaining to the operation and maintenance of closed-drain systems and closed-vent systems | §60.697(f)(3) |
| Maintain records of location, plans or specifications for inactive process drains for the life of the facility | §60.697(g) |
| Maintain records of location, plans or specifications for exempted storm water sewer systems for the life of the facility | §60.697(h) |
| Maintain records of location, plans or specification for exempted ancillary equipment for the life of the facility | §60.697(i) |
| Maintain records of location, plans or specifications for exempted non-contact cooling water systems for the life of the facility | §60.697(j) |
| Maintain records for inspections and corrective actions taken for oil-water separators | §60.7(f), §60.697(k) |

Electronic Reporting

Some of the respondents are using monitoring equipment that automatically records parameter data. Although personnel at the affected facility must still evaluate the data, internal automation has significantly reduced the burden associated with monitoring and recordkeeping at a plant site.

**(ii) Respondent Activities**

| **Respondent Activities** |
| --- |
| Familiarization with the regulatory requirements. |
| Install, calibrate, maintain, and operate continuous temperature monitoring device for thermal or catalytic incinerators; a continuous VOC monitoring device for regenerative carbon absorbers; and/or a thermocouple or equivalent device for flares, as applicable. |
| Perform initial performance test, Reference Method 21 test (Method 22 for flares), and repeat performance tests if necessary. |
| Write the notifications and reports listed above. |
| Enter information required to be recorded above. |
| Submit the required reports developing, acquiring, installing, and utilizing technology and systems for collecting, validating, and verifying information. |
| Develop, acquire, install, and utilize technology and systems for processing and maintaining information. |
| Develop, acquire, install, and utilize technology and systems for disclosing and providing information. |
| Train personnel to be able to respond to a collection of information. |
| Transmit, or otherwise disclose the information. |

**5. The Information Collected: Agency Activities, Collection Methodology, and Information Management**

**5(a) Agency Activities**

The EPA conducts the following activities in connection with the acquisition, analysis, storage, and distribution of the required information:

|  |
| --- |
| **Agency Activities** |
| Review notifications and reports, including performance test reports, and excess emissions reports, required to be submitted by industry. |
| Audit facility records. |
| Input, analyze, and maintain data in the Enforcement and Compliance History Online (ECHO) and ICIS. |

**5(b) Collection Methodology and Management**

Following notification of startup, the reviewing authority could inspect the source to determine whether the pollution control devices are properly installed and operated. Performance test reports are used by the Agency to discern a source’s initial capability to both comply with the emission standards and note the operating conditions under which compliance was achieved. Data and records maintained by the respondents are tabulated and published for use in compliance and enforcement programs. The semiannual reports are used for problem identification, as a check on source operation and maintenance, and for compliance determinations.

Information contained in the reports is reported by state and local governments in the ICIS Air database, which is operated and maintained by EPA's Office of Compliance. The EPA uses ICIS for tracking air pollution compliance and enforcement by local and state regulatory agencies, EPA’s regional offices, and EPA headquarters. The EPA and its delegated Authorities can edit, store, retrieve and analyze the data.

The records required by this regulation must be retained by the owner/operator for two years.

**5(c) Small Entity Flexibility**

A majority of the respondents are large entities (i.e., large businesses). However, the impact on small entities (i.e., small businesses) was taken into consideration during the development of the regulation. Due to technical considerations involving the process operations and the types of control equipment employed, the recordkeeping and reporting requirements are the same for both small and large entities. The Agency considers these to be the minimum requirements needed to ensure compliance and, therefore, cannot reduce them further for small entities. To the extent that larger businesses can use economies of scale to reduce their burden, the overall burden will be reduced.

**5(d) Collection Schedule**

The specific frequency for each information collection activity within this request is shown at the end of this document in Table 1: Annual Respondent Burden and Cost – NSPS for VOC Emissions from Petroleum Refinery Wastewater Systems (40 CFR Part 60, Subpart QQQ) (Renewal).

**6. Estimating the Burden and Cost of the Collection**

Table 1 documents the computation of individual burdens for the recordkeeping and reporting requirements applicable to the industry for the subpart included in this ICR. The individual burdens are expressed under standardized headings believed to be consistent with the concept of ‘Burden’ under the Paperwork Reduction Act. Where appropriate, specific tasks and major assumptions have been identified. Responses to this information collection are mandatory.

The Agency may neither conduct nor sponsor, and a person is not required to respond to, a collection of information unless it displays a currently valid OMB Control Number.

**6(a) Estimating Respondent Burden**

The average annual burden to industry over the next three years from these recordkeeping and reporting requirements is estimated to be 8,900 hours (Total Labor Hours from Table 1 below). These hours are based on Agency studies and background documents from the development of the regulation, Agency knowledge and experience with the NSPS program, the previously-approved ICR, and any comments received.

**6(b) Estimating Respondent Costs**

**(i) Estimating Labor Costs**

This ICR uses the following labor rates:

Managerial $157.61 ($75.05 + 110%)

Technical $123.94 ($59.02 + 110%)

Clerical $62.52 ($29.77 + 110%)

These rates are from the United States Department of Labor, Bureau of Labor Statistics, September 2021, “Table 2. Civilian Workers, by occupational and industry group.” The rates are from column 1, “Total compensation.” The rates have been increased by 110 percent to account for varying industry wage rates and the additional overhead business costs of employing workers beyond their wages and benefits, including business expenses associated with hiring, training, and equipping their employees.

**(ii) Estimating Capital/Startup and Operation and Maintenance Costs**

The type of industry costs associated with the information collection activities in the subject standard(s) are both labor costs, which are addressed elsewhere in this ICR, and the costs associated with continuous monitoring. The capital/startup costs are one-time costs when a facility becomes subject to these regulations. The annual operation and maintenance costs are the ongoing costs to maintain the monitor(s) and other such costs as photocopying and postage.

**(iii) Capital/Startup vs. Operation and Maintenance (O&M) Costs**

|  |  |  |  |  |  |  |  |
| --- | --- | --- | --- | --- | --- | --- | --- |
| **Capital/Startup vs. Operation and Maintenance (O&M) Costs** | | | | | | | |
| (A)  Continuous Monitoring Device | (B)  Capital/Startup Cost for One Respondent | (C)  Number of New Respondents | (D)  Total Capital/Startup Cost, (B X C) | (E)  Annual O&M Costs for One Respondent | (F)  Number of Respondents with O&M | (G)  Total O&M,  (E X F) |
| Portable VOC analyzer for non-regenerative carbon absorber | $2,960 | 0 | 0 | $130 | 130 | $16,900 |
| **Total a** |  |  | $0 |  |  | $16,900 |

1. Totals have been rounded to 3 significant figures. Figures may not add exactly due to rounding.

The total capital/startup costs for this ICR are $0. This is the total of column D in the above table.

The total operation and maintenance (O&M) costs for this ICR are $16,900. This is the total of column G.

The average annual cost for capital/startup and operation and maintenance costs to industry over the next three years of the ICR is estimated to be $16,900. These are the recordkeeping costs.

**6(c) Estimating Agency Burden and Cost**

The only costs to the Agency are those costs associated with analysis of the reported information. The EPA's overall compliance and enforcement program includes such activities as the examination of records maintained by the respondents, periodic inspection of sources of emissions, and the publication and distribution of collected information.

The average annual Agency cost during the three years of the ICR is estimated to be $158,000.

This cost is based on the average hourly labor rate as follows:

Managerial $70.56 (GS-13, Step 5, $44.10 + 60%)

Technical $52.37 (GS-12, Step 1, $32.73 + 60%)

Clerical $28.34 (GS-6, Step 3, $17.71 + 60%)

These rates are from the Office of Personnel Management (OPM), 2022 General Schedule, which excludes locality rates of pay. The rates have been increased by 60 percent to account for the benefit packages available to government employees. Details upon which this estimate is based appear at the end of this document in Table 2: Average Annual EPA Burden and Cost – NSPS for VOC Emissions from Petroleum Refinery Wastewater Systems (40 CFR Part 60, Subpart QQQ) (Renewal).

**6(d) Estimating the Respondent Universe and Total Burden and Costs**

Based on our research for this ICR, on average over the next three years, approximately 130 existing respondents will be subject to these standards. It is estimated that no additional respondents per year will become subject. The overall average number of respondents, as shown in the table below, is 130 per year.

The number of respondents is calculated using the following table that addresses the three years covered by this ICR:

| **Number of Respondents** | | | | | |
| --- | --- | --- | --- | --- | --- |
|  | Respondents That Submit Reports | | Respondents That Do Not Submit Any Reports |  | |
| Year | (A)  Number of New Respondents 1 | (B)  Number of Existing Respondents | (C)  Number of Existing Respondents that keep records but do not submit reports | (D)  Number of Existing Respondents That Are Also New Respondents | (E)  Number of Respondents  (E=A+B+C-D) |
| 1 | 0 | 130 | 0 | 0 | 130 |
| 2 | 0 | 130 | 0 | 0 | 130 |
| 3 | 0 | 130 | 0 | 0 | 130 |
| Average | 0 | 130 | 0 | 0 | 130 |

1 New respondents include sources with constructed, reconstructed and modified affected facilities.

Column D is subtracted to avoid double-counting respondents. As shown above, the average Number of Respondents over the three-year period of this ICR is 130.

The total number of annual responses per year is calculated using the following table:

| **Total Annual Responses** | | | | |
| --- | --- | --- | --- | --- |
| (A)  Information Collection Activity | (B)  Number of Respondents | (C)  Number of Responses | (D)  Number of Existing Respondents That Keep Records But Do Not Submit Reports | (E)  Total Annual Responses  E=(BxC)+D |
| Notification of construction/ reconstruction | 0 | 1 | N/A | 0 |
| Notification of modification | 0 | 1 | N/A | 0 |
| Notification of actual startup | 0 | 1 | N/A | 0 |
| Initial certification of equipment and inspections | 0 | 1 | N/A | 0 |
| Initial inspection report detailing emission problems | 0 | 1 | N/A | 0 |
| Notifications of various intent | 0 | 1 | N/A | 0 |
| Demonstration for alternative operational or process parameter | 0 | 1 | N/A | 0 |
| Notification of delay in compliance | 0 | 1 | N/A | 0 |
| Semiannual report | 130 | 2 | N/A | 260 |
| Notification of initial performance test | 0 | 1 | N/A | 0 |
|  |  |  | **Total** | **260** |

The number of Total Annual Responses is 260.

The total annual labor costs are $1,320,000. Details regarding these estimates may be found at the end of this document in Table 1: Annual Respondent Burden and Cost – NSPS for VOC Emissions from Petroleum Refinery Wastewater Systems (40 CFR Part 60, Subpart QQQ) (Renewal).

**6(e) Bottom Line Burden Hours and Cost Tables**

The detailed bottom line burden hours and cost calculations for the respondents and the Agency are shown in Tables 1 and 2 at the end of this document, respectively, and summarized below.

**(i) Respondent Tally**

The total annual labor hours are 8,900 hours. Details regarding these estimates may be found below in Table 1: Annual Respondent Burden and Cost – NSPS for VOC Emissions from Petroleum Refinery Wastewater Systems (40 CFR Part 60, Subpart QQQ) (Renewal).

We assume that burdens for managerial tasks take 5% of the time required for technical tasks because the typical tasks for managers are to review and approve reports. Clerical burdens are assumed to take 10% of the time required for technical tasks because the typical duties of clerical staff are to proofread the reports, make copies, and maintain records.

Furthermore, the annual public reporting and recordkeeping burden for this collection of information is estimated to average 34 hours per response.

The total annual capital/startup and O&M costs to the regulated entity are $16,900. The cost calculations are detailed in Section 6(b)(iii), Capital/Startup vs. Operation and Maintenance (O&M) Costs.

**(ii) The Agency Tally**

The average annual Agency burden and cost over next three years is estimated to be 2,390 labor hours at a cost of $158,000. See Table 2: Average Annual EPA Burden and Cost – NSPS for VOC Emissions from Petroleum Refinery Wastewater Systems (40 CFR Part 60, Subpart QQQ) (Renewal).

We assume that burdens for managerial tasks take 5% of the time required for technical tasks because the typical tasks for managers are to review and approve reports. Clerical burdens are assumed to take 10% of the time required for technical tasks because the typical duties of clerical staff are to proofread the reports, make copies and maintain records.

**6(f) Reasons for Change in Burden**

The adjustment decrease in burden from the most recently approved ICR is due to a decrease in the number of sources. The previous ICR included 149 respondents, while this ICR only includes 130. Petroleum refinery capacities have been declining since 2020, including the associated wastewater systems. This ICR estimated the number of respondents using data collected by the U.S. Energy Information Administration. The decrease in the number of sources also led to a decrease of the Capital and Operation & Maintenance costs. However, the overall increase in total cost is due to the use of updated labor rates. This ICR uses labor rates from the most recent Bureau of Labor Statistics report (September 2021) to calculate respondent burden costs.

**6(g) Burden Statement**

The annual public reporting and recordkeeping burden for this collection of information is estimated to average 34 hours per response. ‘Burden’ means the total time, effort, or financial resources expended by persons to generate, maintain, retain, or disclose or provide information either to or for a Federal agency. This includes the time needed to review instructions; develop, acquire, install, and utilize technology and systems for the purposes of collecting, validating, and verifying information, processing and maintaining information, and disclosing and providing information; adjust the existing ways to comply with any previously-applicable instructions and requirements; train personnel to be able to respond to a collection of information; search data sources; complete and review the collection of information; and transmit or otherwise disclose the information.

An agency may neither conduct nor sponsor, and a person is not required to respond to, a collection of information unless it displays a valid OMB Control Number. The OMB Control Numbers for EPA regulations are listed at 40 CFR Part 9 and 48 CFR Chapter 15.

To comment on the Agency’s need for this information, the accuracy of the provided burden estimates, and any suggested methods for minimizing respondent burden, including the use of automated collection techniques, EPA has established a public docket for this ICR under Docket ID Number EPA-HQ-OAR-2022-0068. An electronic version of the public docket is available at <http://www.regulations.gov/>, which may be used to obtain a copy of the draft collection of information, submit or view public comments, access the index listing of the contents of the docket, and to access those documents in the public docket that are available electronically. When in the system, select “search,” then key in the docket ID number identified in this document. The documents are also available for public viewing at the Enforcement and Compliance Docket and Information Center in the EPA Docket Center (EPA/DC), EPA West, Room 3334, 1301 Constitution Ave., NW, Washington, DC. The EPA Docket Center Public Reading Room is open from 8:30 a.m. to 4:30 p.m., Monday through Friday, excluding legal holidays. Due to COVID-19 precautions, entry to the Reading Room is available by appointment only. Please contact personnel in the Reading Room to schedule an appointment. The telephone number for the Reading Room is (202) 566-1744, and the telephone number for the docket center is (202) 566-1752. Also, you can send comments to the Office of Information and Regulatory Affairs, Office of Management and Budget, 725 17th Street, NW, Washington, DC 20503, Attention: Desk Officer for EPA. Please include the EPA Docket ID Number EPA-HQ-OAR-2022-0068 and OMB Control Number 2060-0172 in any correspondence.

**Part B of the Supporting Statement**

This part is not applicable because no statistical methods were used in collecting this information.

**Table 1: Annual Respondent Burden and Cost – NSPS for VOC Emissions from Petroleum Refinery Wastewater Systems (40 CFR Part 60, Subpart QQQ) (Renewal)**

|  |  |  |  |  |  |  |  |  |
| --- | --- | --- | --- | --- | --- | --- | --- | --- |
| Burden item | (A)  Person- hours per occurrence | (B)  No. of occurrences per respondent per year | (C)  Person- hours per respondent per year (C=AxB) | (D) Respondents  per year **(a)** | (E) Technical person- hours per year (E=CxD) | (F) Management person-hours per year (Ex0.05) | (G)  Clerical person-hours per year (Ex0.1) | (H)  Cost **(b)** |
| 1. Applications | N/A |  |  |  |  |  |  |  |
| 2. Survey and Studies | N/A |  |  |  |  |  |  |  |
| 3. Reporting requirements |  |  |  |  |  |  |  |  |
| A. Familiarize with regulatory requirements c | 2 | 1 | 2 | 130 | 260 | 13 | 26 | $44,213.99 |
| B. Required activities |  |  |  |  |  |  |  |  |
| Inspect drain systems d | 2 | 12 | 24 | 130 | 3,120 | 156 | 312 | $530,567.86 |
| Inspect oil-water separators e | 8 | 2 | 16 | 130 | 2,080 | 104 | 208 | $353,711.90 |
| Performance test f | 330 | 1 | 330 | 0 | 0 | 0 | 0 | $0 |
| C. Create information | See 3B |  |  |  |  |  |  |  |
| D. Gather existing information | See 3E |  |  |  |  |  |  |  |
| E. Write report |  |  |  |  |  |  |  |  |
| Notification of construction/reconstruction f | 2 | 1 | 2 | 0 | 0 | 0 | 0 | $0 |
| Notification of modification f | 2 | 1 | 2 | 0 | 0 | 0 | 0 | $0 |
| Notification of actual startup f | 2 | 1 | 2 | 0 | 0 | 0 | 0 | $0 |
| Initial certification of equipment and inspections f | 2 | 1 | 2 | 0 | 0 | 0 | 0 | $0 |
| Initial inspection report detailing emission problems f | 2 | 1 | 2 | 0 | 0 | 0 | 0 | $0 |
| Notification of initial performance test f | 2 | 1 | 2 | 0 | 0 | 0 | 0 | $0 |
| Various notifications of intent f | 2 | 1 | 2 | 0 | 0 | 0 | 0 | $0 |
| Demonstration for alternative operational or process parameter f | 2 | 1 | 2 | 0 | 0 | 0 | 0 | $0 |
| Notification of delay in compliance f | 2 | 1 | 2 | 0 | 0 | 0 | 0 | $0 |
| Semiannual report g | 8 | 2 | 16 | 130 | 2,080 | 104 | 208 | $353,711.90 |
| Results of performance test | See 3B |  |  |  |  |  |  |  |
| ***Subtotal for Reporting Requirements*** |  |  |  |  | ***8,671*** | | | ***$1,282,206*** |
| 4. Recordkeeping requirements |  |  |  |  |  |  |  |  |
| A. Familiarize with regulatory requirements | See 3A |  |  |  |  |  |  |  |
| B. Plan activities | N/A |  |  |  |  |  |  |  |
| C. Implement activities | N/A |  |  |  |  |  |  |  |
| D. Develop record system | N/A |  |  |  |  |  |  |  |
| E. Enter information | 1.5 | 1 | 1.5 | 130 | 195 | 10 | 20 | $33,160.49 |
| F. Train personnel | N/A |  |  |  |  |  |  |  |
| G. Audits | N/A |  |  |  |  |  |  |  |
| ***Subtotal for Recordkeeping Requirements*** |  |  |  |  | ***224*** | | | ***$33,160*** |
| **TOTAL LABOR BURDEN AND COSTS (rounded) h** |  |  |  |  | **8,900** | | | **$1,320,000** |
| **TOTAL CAPITAL AND O&M COSTS (rounded) h** |  |  |  |  |  |  |  | **$16,900** |
| **GRAND TOTAL (rounded) h** |  |  |  |  |  |  |  | **$1,340,000** |
|  |  |  |  |  |  |  |  |  |
| **Assumptions:** |  |  |  |  |  |  |  |  |
| a We have assumed that the average number of respondents that will be subject to the rule will be 130. There will be no additional new sources per year that will become subject to the rule over the three-year period of this ICR. | | | | | | | | | |
| b This ICR uses the following labor rates: Managerial $157.61 ($75.05 + 110%); Technical $123.94 ($59.02 + 110%); and Clerical $62.52 ($29.77 + 110%). These rates are from the United States Department of Labor, Bureau of Labor Statistics, September 2021, “Table 2. Civilian Workers, by occupational and industry group.” The rates are from column 1, “Total compensation.” The rates have been increased by 110 percent to account for varying industry wage rates and the additional overhead business costs of employing workers beyond their wages and benefits, including business expenses associated with hiring, training, and equipping their employees. | | | | | | | | | |
| c We have assumed that each respondent will read instructions one time per year. | | | | | | | | | |
| d We have assumed that each respondent will take two hours to inspect drain systems twelve times per year. | | | | | | | | | |
| e We have assumed that it will take eight hours for each respondent to inspect oil-water separators two times per year. | | | | | | | | | |
| f This activity applies only to new or modified sources. | | | | | | | | | |
| g We have assumed that each respondent will take eight hours to write the semiannual report two times per year. | | | | | | | | | |
| h Totals have been rounded to 3 significant figures. Figures may not add exactly due to rounding. | | | | | | | | | |

**Table 2: Annual Estimated EPA Burden and Cost – NSPS for VOC Emissions from Petroleum Refinery Wastewater Systems (40 CFR Part 60, Subpart QQQ) (Renewal)**

|  |  |  |  |  |  |  |  |  |
| --- | --- | --- | --- | --- | --- | --- | --- | --- |
| Activity | (A)  EPA Person- hours per occurrence | (B)  No. of occurrences per plant per year | (C)  EPA person- hours per respondent per year (C=AxB) | (D)  Plants per year **(a)** | (E)  Technical person- hours per year (E=CxD) | (F)  Management person-hours per year (Ex0.05) | (G)  Clerical person-hours per year (Ex0.1) | (H)  Cost **(b)** |
| 1. Report Review |  |  |  |  |  |  |  |  |
| Notification of construction/reconstruction | 2 | 1 | 2 | 0 | 0 | 0 | 0 | $0 |
| Notification of modification | 2 | 1 | 2 | 0 | 0 | 0 | 0 | $0 |
| Notification of actual startup | 2 | 1 | 2 | 0 | 0 | 0 | 0 | $0 |
| Initial certification for equipment and inspections | 2 | 1 | 2 | 0 | 0 | 0 | 0 | $0 |
| Initial inspection detailing emission problems | 2 | 1 | 2 | 0 | 0 | 0 | 0 | $0 |
| Notification of various intent c | 2 | 1 | 2 | 0 | 0 | 0 | 0 | $0 |
| Demonstration for alternative operational or process parameter | 2 | 1 | 2 | 0 | 0 | 0 | 0 | $0 |
| Notification of delay in compliance | 2 | 1 | 2 | 0 | 0 | 0 | 0 | $0 |
| Notification of initial performance test | 2 | 1 | 2 | 0 | 0 | 0 | 0 | $0 |
| Initial performance test report for flares | 2 | 1 | 2 | 0 | 0 | 0 | 0 | $0 |
| Review of semiannual reports d | 8 | 2 | 16 | 130 | 2,080 | 104 | 208 | $158,106.00 |
| **TOTAL COSTS (rounded)e** |  |  |  |  | **2,390** | | | **$158,000** |
|  |  |  |  |  |  |  |  |  |
| Assumptions: |  |  |  |  |  |  |  |  |
| a We have assumed that the average number of respondents that will be subject to the rule will be 130. There will be no additional new sources that will become subject to the rule over the three-year period of this ICR. | | | | | | | | |
| b This cost is based on the average hourly labor rate as follows: Managerial $70.56 (GS-13, Step 5, $44.10 + 60%); Technical $52.37 (GS-12, Step 1, $32.73 + 60%); and Clerical $28.34 (GS-6, Step 3, $17.17 + 60%). This ICR assumes that Managerial hours are 5 percent of Technical hours, and Clerical hours are 10 percent of Technical hours. These rates are from the Office of Personnel Management (OPM), 2022 General Schedule, which excludes locality, rates of pay. The rates have been increased by 60 percent to account for the benefit packages available to government employees. | | | | | | | | |
| c The following notification review is included: election to construct and operate a completely closed drain system; election to construct and operate a floating roof; intent to use an alternative means of emission limitation; and intent to use a VOC control device other than a carbon absorber to meet the requirements of 60.692-5(a). | | | | | | | | |
| d We have assumed that it will take 8 hours two times per year to review each semiannual report. | | | | | | | | |
| e Totals have been rounded to 3 significant figures. Figures may not add exactly due to rounding. | | | | | | | | |