

Iran to suspend the enrichment and reprocessing of uranium. His efforts to promote the cause of peace in Darfur resulted in a peace-keeping commitment by the United Nations. He made the case for United Nations reform because he cares about the institution and wants it to become more credible and effective.

I am deeply disappointed that a handful of United States Senators prevented Ambassador Bolton from receiving the up-or-down vote he deserved in the Senate. They chose to obstruct his confirmation, even though he enjoys majority support in the Senate and even though their tactics will disrupt our diplomatic work at a sensitive and important time. This stubborn obstructionism ill serves our country and discourages men and women of talent from serving their Nation.

I thank John Bolton for the dedication and skill with which he performed his duties, and his wife, Gretchen, and daughter, Jennifer Sarah, for their support as Ambassador Bolton served his country. All Americans owe John Bolton their gratitude for a job well done.

NOTE: The Office of the Press Secretary also made available Ambassador Bolton's letter of resignation.

### Remarks Following a Meeting With Secretary of Defense-Designate Robert M. Gates

December 5, 2006

**The President.** Good morning. I just had a breakfast with my nominee to be the Secretary of Defense, Bob Gates. Bob Gates will be a fine Secretary of Defense. I appreciate the fact that he's getting a hearing today in the United States Senate. I hope for a speedy confirmation so he can get sworn in and get to work.

Those who wear the uniform know they'll have a friend in Bob Gates in the Defense Department. He admires our military; he respects those who have volunteered to serve our country. He's going to do an excellent job for us.

Again, Bob, I thank you for agreeing to serve.

**Robert M. Gates.** Thank you, Mr. President. Thank you very much.

**The President.** Best of luck up there on Capitol Hill. Good luck to you.

**Mr. Gates.** Thank you.

**The President.** Thank you all.

NOTE: The President spoke at 7:48 a.m. in the Diplomatic Reception Room at the White House.

### Executive Order 13416— Strengthening Surface Transportation Security

December 5, 2006

By the authority vested in me as President by the Constitution and the laws of the United States of America, and to strengthen the security of the Nation's surface transportation systems and thereby enhance the protection of the people, property, and territory of the United States of America against terrorist attacks, it is hereby ordered as follows:

**Section 1. Policy.** The security of our Nation's surface transportation systems is a national priority, vital to our economy, and essential to the security of our Nation. Federal, State, local, and tribal governments, the private sector, and the public share responsibility for the security of surface transportation. It is the policy of the United States to protect the people, property, and territory of the United States by facilitating the implementation of a comprehensive, coordinated, and efficient security program to protect surface transportation systems within and adjacent to the United States against terrorist attacks.

**Sec. 2. Definitions.** For purposes of this order:

(a) "agencies" means those executive departments enumerated in 5 U.S.C. 101, independent establishments as defined by 5 U.S.C. 104(1), government corporations as defined by 5 U.S.C. 103(1), and the United States Postal Service;

(b) "Secretary" means the Secretary of Homeland Security;

(c) "security guideline" means any security-related guidance that the Secretary recommends, for implementation on a voluntary basis, to enhance the security of surface transportation;

(d) “security requirement” means any “regulatory action” as defined in section 3 of Executive Order 12866 of September 30, 1993, as amended (Regulatory Planning and Review), including security directives when appropriate, to implement measures to enhance the security of surface transportation;

(e) “surface transportation modes” means mass transit, commuter and long-distance passenger rail, freight rail, commercial vehicles (including intercity buses), and pipelines, and related infrastructure (including roads and highways), that are within the territory of the United States, but does not include electric grids; and

(f) “surface transportation” means any conveyance of people, goods, or commodities using one or more surface transportation modes.

**Sec. 3. Functions of the Secretary of Homeland Security.** The Secretary is the principal Federal official responsible for infrastructure protection activities for surface transportation. To implement the policy set forth in section 1 of this order, the Secretary shall, consistent with the National Infrastructure Protection Plan (NIPP), in coordination with the Secretary of Transportation, and in consultation with the heads of other relevant agencies:

(a) assess the security of each surface transportation mode and evaluate the effectiveness and efficiency of current Federal Government surface transportation security initiatives;

(b) building upon current security initiatives, not later than December 31, 2006, develop a comprehensive transportation systems sector specific plan, as defined in the NIPP;

(c) not later than 90 days after the comprehensive transportation systems sector specific plan is completed, develop an annex to such plan that addresses each surface transportation mode, which shall also include, at a minimum—

(i) an identification of existing security guidelines and security requirements and any security gaps, a description of how the transportation systems sector specific plan will be implemented for such mode, and the respective roles, responsibilities, and authorities

of Federal, State, local, and tribal governments and the private sector;

(ii) schedules and protocols for annual reviews of the effectiveness of surface transportation security-related information sharing mechanisms in bringing about the timely exchange of surface transportation security information among Federal, State, local, and tribal governments and the private sector, as appropriate; and

(iii) a process for assessing (A) compliance with any security guidelines and security requirements issued by the Secretary for surface transportation, and (B) the need for revision of such guidelines and requirements to ensure their continuing effectiveness;

(d) in consultation with State, local, and tribal government officials and the private sector, not later than 180 days after the date of this order, identify surface transportation modes, or components thereof, that are subject to high risk of terrorist attack, draft appropriate security guidelines or security requirements to mitigate such risks, and ensure that, prior to their issuance, draft security requirements are transmitted to the Office of Management and Budget for review in accordance with Executive Order 12866 and draft security guidelines receive appropriate interagency review;

(e) develop, implement, and lead a process, in collaboration with other agencies, State, local, and tribal governments, and the private sector, as appropriate, to coordinate research, development, testing, and evaluation of technologies (including alternative uses for commercial off-the-shelf technologies and products) relating to the protection of surface transportation, including—

(i) determining product and technology needs to inform the requirements for and prioritization of research, development, testing, and evaluation, based on the security guidelines and security requirements developed pursuant to subsection (c) of this section and evolving terrorist threats to the security of surface transportation;

(ii) collecting information on existing and planned research, development, testing, and evaluation efforts; and

- (iii) not later than 180 days after the date of this order, consistent with section 313 of the Homeland Security Act of 2002, as amended (6 U.S.C. 193), establishing and making available to Federal, State, local, and tribal government entities, and private sector owners and operators of surface transportation systems, lists of available technologies and products relating to the protection of surface transportation; and
- (f) use security grants authorized by law to assist in implementing security requirements and security guidelines issued pursuant to law and consistent with subsection (c) of this section.

**Sec. 4. Duties of Heads of Other Agencies.** Heads of agencies, as appropriate, shall provide such assistance and information as the Secretary may request to implement this order.

**Sec. 5. General Provisions.** This order:

- (a) shall be implemented consistent with applicable law and the authorities of agencies, or heads of agencies, vested by law, and subject to the availability of appropriations;
- (b) shall not be construed to impair or otherwise affect the functions of the Director of the Office of Management and Budget relating to budget, administrative, and legislative proposals; and
- (c) is not intended to, and does not, create any rights or benefits, substantive or procedural, enforceable at law or in equity by a party against the United States, its agencies, instrumentalities, or entities, its officers, employees, or agents, or any other person.

**George W. Bush**

The White House,  
December 5, 2006.

[Filed with the Office of the Federal Register, 11:43 a.m., December 6, 2006]

NOTE: This Executive order was published in the *Federal Register* on December 7.

### **Remarks Following a Meeting With the Iraq Study Group**

*December 6, 2006*

I just received the Iraq Study Group report, prepared by a distinguished panel of our fellow citizens. I want to thank James Baker and Lee Hamilton and the panel members for spending a lot of time on this really difficult issue. And I thank you for coming into the White House today to give me a copy of this report.

I've told the members that this report, called "The Way Forward," will be taken very seriously by this administration. This report gives a very tough assessment of the situation in Iraq. It is a report that brings some really very interesting proposals, and we will take every proposal seriously, and we will act in a timely fashion.

The commission is headed up to Congress, and I urge the Members of Congress to take this report seriously. While they won't agree with every proposal—and we probably won't agree with every proposal—it, nevertheless, is an opportunity to come together and to work together on this important issue.

The country, in my judgment, is tired of pure political bickering that happens in Washington, and they understand that on this important issue of war and peace, it is best for our country to work together. And I understand how difficult that is, but this report will give us all an opportunity to find common ground, for the good of the country—not for the good of the Republican Party or the Democrat Party, but for the good of the country.

We can achieve long-lasting peace for this country, and it requires tough work. It also requires a strategy that will be effective. And we've got men and women of both political parties around this table who spent a lot of time thinking about the way forward in Iraq and the way forward in the Middle East, and I can't thank them enough for your time. You could be doing a lot of other things. You could have had a lot more simple life than to allow your government to call you back into service, but you did allow us to call you back into service, and you've made a vital contribution to the country. Our fellow citizens have got to know that it is possible for