

Programmatic CCAA Template language

The draft template Programmatic Candidate Conservation Agreements with Assurances (CCAAs) on the following pages is intended as a suggested format for Programmatic CCAAs. Regions may modify this format as long as all necessary sections are included in each CCAA. In the following template, all text in bold font is standardized template language that we strongly recommend using in all CCAAs, regardless of what format is used; [] indicates instructions.

PROGRAMMATIC CANDIDATE CONSERVATION AGREEMENT WITH ASSURANCES [insert title of the CCAA]

This Programmatic CCAA, effective and binding on the date of last signature below, is between [insert name of Agreement Administrator/Permit Holder], [insert name of any other Cooperators such as State or Federal agencies] **(Cooperators), and the U.S. Fish and Wildlife Service (Service):**

Agreement Administrator: [Insert name of organization administering the programmatic agreement and the individual responsible [Insert name, title, phone, and address of the relevant individual].

Cooperator: [Insert name of Cooperators].

Service: **The Service designates the following as the Agreement Contact:** [Insert name, title, phone, and address of the relevant Service individual (usually the Field Supervisor or a Regional Coordinator)].

Tracking Number: Assign a unique identifier to be used as a tracking number for the CCAA.

Summary of Purpose of the CCAA

The purpose of this agreement is to outline conservation actions that Participating Property owners will implement and monitor on their enrolled properties for [list the common and scientific name of the species to be covered by the CCAA]. The goal of the agreement is to provide a net conservation benefit by addressing the key threats to the covered species on the land enrolled under the programmatic agreement that are under the control of the property owners.

[Insert additional short summary paragraph which describes the area covered by the programmatic agreement, duration of agreement, general habitat condition, brief description or list of key threats that the conservation measures will address.]

[insert page break]

INTRODUCTION

Purpose of this CCAA

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Candidate Conservation Agreement with Assurances -- Agreement Number: _____

The purpose of this CCAA is to join with [insert name of participating programmatic agreement administrator] **to implement conservation measures for the** [list the common and scientific name of the species to be covered by the CCAA] **by** [very briefly mention the measures and expected conservation benefit(s).]

Responsibilities of the Parties

[Identify and outline the responsibilities of the agreement administrator and any other party involved in implementation of the CCAA other than individual Participating Property owners.]

Planning Area, Covered Area, and Enrolled Lands

[Include county and describe boundaries of the geographical area to be covered by the CCAA. If appropriate, included a map, noting the area to be covered by the CCAA.]

Regulatory Framework

Sections 2, 7, and 10 of the Endangered Species Act (Act) of 1973, as amended, allow the U.S. Fish and Wildlife Service to enter into this CCAA. Section 2 of the Act states that encouraging interested parties, through Federal financial assistance and a system of incentives, to develop and maintain conservation programs is a key to safeguarding the Nation's heritage in fish, wildlife, and plants. Section 7 of the Act requires the Service to review programs that we administer and to utilize such programs in furtherance of the purposes of the Act. By entering into this CCAA, we are utilizing our Candidate Conservation Programs to further the conservation of the Nation's fish and wildlife. Lastly, section 10(a)(1)(A) of the Act authorizes the issuance of permits to "enhance the survival" of a listed species.

CCAA Standard

Before entering into a CCAA, the Service must determine that the benefits of the conservation measures to be implemented by the individual property owners enrolled through CIs will provide for a net conservation benefit to the species. The net conservation benefit is achieved by designing and implementing the conservation actions with the intent to remove or reduce all the key threats on a particular enrolled property so as the declining trend would be reversed.

Assurances Provided

The assurances listed below apply to the Participating Property owners enrolled by a Certificate of Inclusion (CI) in this CCAA where the conservation measures specified in the CI are being properly implemented. The assurances apply only with respect to species adequately covered by the programmatic CCAA. Through this CCAA, the Service provides [insert name of the Agreement Administrator/Permit Holder] with assurances that no additional conservation measures nor additional land, water, or resource use restrictions, beyond those voluntarily agreed to and described in the "Conservation Measures" section of this CCAA and in the plan associated with the CI, will be required should the [insert the name of the covered species] become listed in the future. These assurances will be authorized with

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Candidate Conservation Agreement with Assurances -- Agreement Number: _____

the issuance of an enhancement of survival permit under section 10(a)(1)(A) of the Endangered Species Act.

Coverage under the CI will only apply to Participating Property owners who enroll, or, if available, sign a letter of intent to enroll lands under this programmatic CCAA prior to any future effective ESA listing date of [enter name of the species]. Future non-enrolled Property Owners wishing incidental take authorization for [enter name of the species] after any future effective ESA listing date could apply for authorization through the USFWS' Habitat Conservation Plan or Safe Harbor Agreement permitting programs, as appropriate.

Parties to the Agreement

[Provide a list of the agencies, organizations, etc. that have agreed to play a role in the implementation of the CCAA.]

Relationship to Other Agreements

[If, appropriate, discuss the relationship of the CCAA to any existing species conservation strategy, other agreements, such as Partners for Fish and Wildlife, Endangered Species Incentives Program, cooperative agreements, or various Farm Bill programs, etc.]

STATUS AND BACKGROUND OF [INSERT NAME(S) OF COVERED SPECIES]

[Note: A summary of biological and background information pertinent to this agreement should be included to tie conservation actions to the species or habitat needs and known threats. More information including descriptions of species' status, reasons for and history of decline or references is not necessary to include in detail in the CCAA, however may be appropriate to include in the Service's separate *Conference Opinion* and CCAA standard determination in the Findings document or in an appendix to the agreement.]

Status and Distribution

Life History and Habitat Requirements

Threats and Limiting Factors

Survival and Recovery Needs

Conservation and Recovery Efforts to Date

[Briefly summarize actions taken for the species both range wide and locally including agencies and cooperators involved.]

DESCRIPTION OF THE COVERED LANDS

Covered Lands

[Include county and describe boundaries of the geographical area to be covered by the CCAA. Include a map noting the area to be covered by the CCAA. If there are areas that are not being

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Candidate Conservation Agreement with Assurances -- Agreement Number: _____

enrolled in the CCAA that are within the geographical area boundaries described, explicitly indicate areas that are not included.]

Conditions on Covered Lands

[Describe the population levels of the covered species existing at the time the CCAA is being developed (if known or obtainable), identify existing and anticipated threats and describe habitat use by the species. Describe the existing habitat characteristics relevant to the covered species on the area that is covered by the agreement. If available, reference conservation plans and strategies for the covered species and include relevant information, maps, and management recommendations. To avoid potential management conflicts, reference all other listed and candidate species that occur on the property and management actions for these species.]

[Insert name of covered species] Habitat on Covered Lands

[Briefly summarize.]

[Insert name of covered species] Presence/Numbers on Covered Land

[Briefly summarize.]

Role of the Covered Lands in the Conservation of [insert name of covered species]

[Briefly describe the role of the area covered by the programmatic agreement in the overall conservation of the species. You may compare the agreement area to the entire species range or to a smaller management unit if the species is wide-ranging. Metrics that are relevant to include might be what percent of the habitat available to the species throughout the species range or management unit, is found in the area covered by the agreement. Also how does the habitat quality and intactness (lack of fragmentation) compare to other areas locally and within the species range or management unit. Also is the area covered by the agreement in the middle of the range or on the fringes? Then do the same for population numbers, in other words, what percent of the rangewide (or other relevant unit) population is in the area covered by the agreement. Using the information on the area covered by the agreement and comparing it to the species range or management unit as a whole provides a good assessment of the relative importance of the programmatic agreement area to the conservation of the species.]

Threats on Covered Lands

[Describe all of the threats in the area covered by the programmatic agreement and indicate which threat(s) are the most significant and are being addressed through the conservation measures. If possible, specify why and where they are occurring.]

COVERED ACTIVITIES

Current and Proposed Land Uses and Activities (Ongoing and Planned Management Activities)

[Describe the existing and all planned management and development activities in the area covered by the programmatic agreement. These are separate from the conservation measures that will be undertaken as part of the agreement. Examples include timber management,

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Candidate Conservation Agreement with Assurances -- Agreement Number: _____

agricultural production, recreational use, and existing and additional infrastructure (barns, houses, roads).]

Conservation Measures

Permit Holder: [Explain how the conservation measures are appropriate for the covered species and are expected to eliminate or reduce the threats to the species in the programmatic agreement area. Describe the nature, extent, timing, and other pertinent details of the conservation measures that Participating Property owners enrolled through CIs will need to undertake, including a timeline for implementation, and specify the types of land uses on the enrolled properties that will allow the property owner to continue to meet the conservation goal specified in the programmatic CCAA. Indicate that a Participating Property owner may not have to implement all of the conservation measures on their property, however there will be a subset of measures depending on the threats that are present or can be anticipated on their property including changes in management by the Property Owner that could create a threat.]

Monitoring, Evaluation, and Adaptive Management

[Describe what will be monitored, how monitoring will be conducted, by whom, and include a schedule or list of performance milestones, as appropriate.]

(1) Compliance Monitoring.

The Service will be responsible for ensuring that specified monitoring and reporting related to implementation of the CCAA and fulfillment of its provisions, including implementation of agreed-upon conservation measures, and take authorized by the permit is completed. The CCAA and associated CIs will grant the Service, after reasonable prior notice to a Property Owner, the right to enter the enrolled lands to ascertain compliance with the CCAA.

(2) Biological Monitoring.

[Describe any periodic surveys that will be conducted, by whom, how and when they will be conducted to determine the status of populations, improved/restored habitats, management effectiveness, etc.]

(3) Incidental Take Monitoring

The Service is responsible for working with the Agreement Administrator/Permit holder to record and monitor any Incidental Take for the duration of the agreement.

(4) Evaluation and Adaptive Management

[Describe how the monitoring efforts will be evaluated using an adaptive management approach. Adaptive management relies on an iterative cycle of monitoring, assessment, and decision making to clarify the relationships among the conservation measures and the response of habitat and, ultimately, the covered species abundance. The results of monitoring efforts should be considered from an adaptive management perspective.

An adaptive, outcome-based approach may be used when limited management information for a particular species is available to allow conservation measures to be updated based on changing conditions or new information. The consequences of prescriptive conservation

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Candidate Conservation Agreement with Assurances -- Agreement Number: _____

measures cannot be predicted with certainty. The CCAA provides a framework for making objective decisions in the face of uncertainty. If the expected results are not achieved, the conservation measure can either be modified or an alternative measure undertaken in order to achieve the expected results.]

ANTICIPATED EFFECTS

Level/Type of Take/Impacts

[Describe the existing and planned management and development activities in the geographical area covered by the programmatic agreement, and any possible incidental take of individuals or occupied habitat that may be associated with those activities during the CCAA's term; (i.e., identify the specific permit-covered activities which may result in incidental take, and the area within which this take would be authorized; describe any actions a Property Owner enrolled through CIs will undertake to avoid and minimize the likelihood of take, including continuing the existing management program.)]

Proposed Authorized Take

[Insert a description of the specific take estimate for the area covered by the CCAA. This is based on the species abundance, the total area of species habitat in the area covered by the CCAA, and the effect of the conservation measures and routine land management activities carried out on the property on the species.]

The Service recognizes that this level of take is consistent with the overall goal of achieving a net conservation benefit.

Conservation Benefits to the Species

[Describe the benefits to the species and the habitat that are expected to accrue as a result of the implementation of the conservation measures on the area covered by the agreement, as well as the approximate timing of the benefits (near term versus long term).]

IMPLEMENTATION

Responsibilities of the Parties

[Identify and outline the responsibilities of the Service, the Agreement Administrator and any other party involved in implementation of the CCAA.]

Duration of CCAA and Permit

The CCAA will be in effect for duration of [x] years following its approval and signing by the Parties. The section 10(a)(1)(A) permit authorizing take of the species will have a term of [x] years from the effective date of the permit. The permit and CCAA may be extended beyond the specified terms through renewal or amendment, upon agreement of the Parties.

Notification Requirement

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Candidate Conservation Agreement with Assurances -- Agreement Number: _____

For planned actions that might result in incidental take, [insert name of Agreement Administrator] and property owners enrolled through a CI agree to provide the Service [and names of cooperators] with an opportunity to rescue individuals of the covered species before any authorized incidental take occurs. Notification that take is likely to occur must be provided by the Agreement Administrator and Property owners enrolled under the programmatic agreement to the Service at least [30] days in advance of the action. [This language could be modified if permitted take is on an ongoing basis (e.g., as a result of mowing or timber harvest) and the Service agrees that notification can be in the form of annual timber harvest plans, or other appropriate means of notification. In addition, depending on the species, it may not be appropriate to rescue individuals of the covered species. In these cases the notification requirement may not be necessary or the advanced notification period may be shorter.]

Availability of Funds

Implementation of this programmatic CCAA is subject to the requirements of the Anti-Deficiency Act and the availability of appropriated funds. Nothing in this CCAA will be construed by the Parties to require the obligation, appropriation, or expenditure of any funds from the U.S. Treasury. The Parties acknowledge that the Service will not be required under this CCAA to expend any Federal agency's appropriated funds unless and until an authorized official of that agency affirmatively acts to commit to such expenditures as evidenced in writing.

Notices and Reports

Any notices and reports, including monitoring and annual reports, required by this CCAA shall be delivered to the persons listed below, as appropriate:

Agreement Administrator/Permit Holder
[Name and address]

[Insert name of field office]
[Insert name of field supervisor and title]

Reports will be due [date] of each year and copies will be made available to all Parties.

Assurances Provided to enrolled Property Owners in Case of Changed or Unforeseen Circumstances

(1) *Changed circumstances provided for in the CCAA.* If additional conservation measures are necessary to respond to changed circumstances and the measures were set forth in the CCAA's operating conservation program, the Agreement Administrator will work with the enrolled Property Owner(s) to implement the measures specified in the CCAA.

(2) *Changed circumstances not provided for in the CCAA.* If additional conservation measures not provided for in the CCAA's operating conservation program are necessary to respond to changed circumstances, the Service will not require any conservation measures in addition to

those provided for in the CCAA without the consent of the Agreement Administrator and any enrolled Property Owners, provided the CCAA is being properly implemented.

(3) *Unforeseen circumstances.*

(A) If additional conservation measures are necessary to respond to unforeseen circumstances, the Service may require additional measures of the Agreement Administrator and enrolled Property Owners where the CCAA is being properly implemented, only if those measures maintain the original terms of the CCAA to the maximum extent possible. Additional conservation measures will not involve the commitment of additional land, water, or financial compensation, or additional restrictions on the use of land, water, or other natural resources available for development or use under the original terms of the CCAA without the consent of the Agreement Administrator and enrolled Property Owner(s).

(B) The Service will have the burden of demonstrating that unforeseen circumstances exist, using the best scientific and commercial data available. These findings must be clearly documented and based upon reliable technical information regarding the status and habitat requirements of the affected species. The Service will consider, but not be limited to, the following factors:

- (1) Size of the current range of the affected species;
- (2) Percentage of range adversely affected by the CCAA;
- (3) Percentage of range conserved by the CCAA;
- (4) Ecological significance of that portion of the range affected by the CCAA;
- (5) Level of knowledge about the affected species and the degree of specificity of the species' conservation program under the CCAA; and
- (6) Whether failure to adopt additional conservation measures would appreciably reduce the likelihood of survival and recovery of the affected species in the wild.

After approval of the CCAA, the Service may not impose any new requirements or conditions on, or modify any existing requirements or conditions applicable to the Agreement Administrator, or an enrolled Property Owner or successor in interest to the owner, to compensate for changes in the conditions or circumstances of any species or ecosystem, natural community, or habitat covered by the CCAA except as stipulated in 50 CFR 17.22(d)(5) and 17.32(d)(5).

Modification of the CCAA

Any party may propose modifications or amendments to this CCAA, as provided in 50 CFR 13.23, by providing written notice to, and obtaining the written concurrence of, the other Parties. Such notice shall include a statement of the proposed modification, the reason for it, and its expected results. The Parties will use their best efforts to respond to proposed modifications within 60 days of receipt of such notice. Proposed modifications will become effective upon the other Parties' written concurrence.

Amendment of the Permit

The permit may be amended to accommodate changed circumstances in accordance with all applicable legal requirements, including but not limited to the Endangered Species Act, the National Environmental Policy Act, and the Service's permit regulations at 50 CFR 13 and 50 CFR 17. The party proposing the amendment shall provide a statement describing the proposed amendment and the reasons for it.

Termination of the CCAA

As provided for in Part 8 of the Service's CCAA Policy (81 FR 95164, December 27, 2016), the Agreement Administrator/Permit Holder may terminate implementation of the CCAA's voluntary management actions prior to the CCAA's expiration date, even if the expected benefits have not been realized. In the event the Administrator/Permit Holder desires to withdraw from the Programmatic CCAA, they should coordinate with the Service at the earliest possible time to investigate the feasibility of an alternative permit holder. The Agreement Administrator/Permit Holder is required to give 30-days written notice of its intent to terminate the CCAA. If the CCAA is terminated, the Agreement Administrator/Permit Holder is required to surrender the enhancement of survival permit at termination, thus relinquishing his or her take authority and the assurances granted by the permit.

Suspension or Revocation

The Service may suspend or revoke the permit for cause in accordance with the laws and regulations in force at the time of such suspension or revocation (50 CFR 13.28(a)). The Service may also, as a last resort, revoke the permit if continuation of permitted activities would likely result in jeopardy to covered species (50 CFR 17.22/32(d)(7)). The Service will revoke because of jeopardy concerns only after first implementing all practicable measures to remedy the situation.

Remedies

Each party shall have all remedies otherwise available to enforce the terms of the CCAA and the permit, except that no party shall be liable in damages for any breach of this CCAA, any performance or failure to perform an obligation under this CCAA or any other cause of action arising from this CCAA.

Dispute Resolution

The Parties agree to work together in good faith to resolve any disputes, using dispute resolution procedures agreed upon by all Parties.

Succession and Transfer

This CCAA shall be binding on and shall inure to the benefit of the Parties and their respective successors and transferees, (i.e., new owners) in accordance with applicable regulations (50 CFR 13.24 and 13.25). The rights and obligations under this CCAA and associated CIs shall run with the ownership of the enrolled property and are transferable to subsequent non-Federal

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Candidate Conservation Agreement with Assurances -- Agreement Number: _____

Property Owners pursuant to 50 CFR 13.25. The enhancement of survival permit associated with the CI issued to the Property Owner also will be extended to the new owner(s). As a party to the original CI and permit, the new owner(s) will have the same rights and obligations with respect to the enrolled property as the original owner. The new owner(s) also will have the option of receiving CCAA assurances by signing a new CI and receiving a new permit. The Property Owner shall notify the Service and Agreement Administrator of any transfer of ownership, so that the programmatic Agreement administrator can attempt to contact the new owner, explain the particular responsibilities applicable to the property, and seek to interest the new owner in signing the existing CI or a new one to benefit the specific species addressed in the CCAA. Assignment or transfer of the CI shall be governed by Service regulations in force at the time.

No Third-Party Beneficiaries

This CCAA does not create any new right or interest in any member of the public as a third-party beneficiary, nor shall it authorize anyone not a party to this CCAA to maintain a suit for personal injuries or damages pursuant to the provisions of this CCAA. The duties, obligations, and responsibilities of the Parties to this CCAA with respect to third parties shall remain as imposed under existing law.

Signatures

IN WITNESS WHEREOF, THE PARTIES HERETO have, as of the last signature date below, executed this Candidate Conservation Agreement with Assurances to be in effect as of the date that the Service issues the permit.

Agreement Administrator/Permittee

Date

Deputy (or) Regional Director
U.S. Fish and Wildlife Service

Date

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Candidate Conservation Agreement with Assurances -- Agreement Number: ____

References