Supporting Statement Certificate of Registration 1651-0010

A. Justification:

1. Explain the circumstances that make the collection of information necessary. Identify any legal or administrative requirements that necessitate the collection. Attach a copy of the appropriate section of each statute and regulation mandating or authorizing the collection of information.

Travelers who do not have proof of prior possession in the United States of foreign made articles and who do not want to be assessed duty on these items can register them prior to departing on travel. In order to register these articles, the traveler completes CBP Form 4457, *Certificate of Registration for Personal Effects Taken Abroad*, and presents it at the port at the time of export. This form must be signed in the presence of a CBP official after verification of the description of the articles is completed. CBP Form 4457 is accessible at:

http://www.cbp.gov/newsroom/publications/forms?title=4457&=Apply

CBP Form 4455, *Certificate of Registration*, is used primarily for the registration, examination, and supervised lading of commercial shipments of articles exported for repair, alteration, or processing, which will subsequently be returned to the United States either duty free or at a reduced duty rate. CBP Form 4455 is accessible at: <u>http://www.cbp.gov/newsroom/publications/forms?title=4455&=Apply</u>

CBP Forms 4457 and 4455 are used to provide a convenient means of showing proof of prior possession of a foreign made item taken on a trip abroad and later returned to the United States. This registration is restricted to articles with serial numbers or unique markings. These forms are provided for by 19 CFR 148.1.

2. Indicate how, by whom, and for what purpose the information is to be used. Except for a new collection, indicate the actual use the agency has made of the information received from the current collection.

CBP uses this information to determine whether the article is dutiable upon return to the U.S. port of entry. The form is not intended for any use by foreign governments, nor does it operate as an export document or permit.

3. Describe whether, and to what extent, the collection of information involves the use of automated, electronic, mechanical, or other technological collection techniques or other forms of information technology, e.g. permitting electronic submission of responses, and the basis for the decision for adopting this means of collection. Also describe any consideration of using information technology to reduce burden.

Passengers must show this form to a CBP officer at the port so they can bring their possessions (such as cameras) into the U.S. free of duty. It would not, therefore,

be useful to submit this information electronically.

Usability Testing:

CBP has discussed this form with several users. They reported using the form when they bring equipment such as firearms and cameras to foreign locations. They reported that foreign governments are aware of this form and request it when they arrive with the equipment. In the past, when the form displayed an expiration date, this caused a lot of confusion with the foreign governments, especially when the form was under OMB review for an extended period of time and so it displayed an expired date. Based on this feedback, CBP continues to request an exemption from displaying the expiration date of the information collection.

4. Describe efforts to identify duplication. Show specifically why any similar information already available cannot be used or modified for use for the purposes described in Item 2 above.

There is no duplication of information.

5. If the collection of information impacts small businesses or other small entities, describe any methods used to minimize burden.

The collection of information does not affect small businesses or entities.

6. Describe consequences to Federal program or policy activities if the collection is not conducted or is conducted less frequently, as well as any technical or legal obstacles to reducing burden.

There is no consequence to the federal program, however, the result would be a collection of duties on articles that could have been entered in the U.S. free of duty.

7. Explain any special circumstances.

This collection is not inconsistent with the guidelines of 5 CFR 1320.6

8. Provide a copy and identify the date and page number publication in the Federal Register of the agency's notice, required by 5 CFR 1320.8(d), soliciting comments on the information collection prior to submission to OMB. Summarize public comments received in response to that notice and describe actions taken by the agency in response to these comments.

Public comments were solicited through a Federal Register on May 30, 2024 (89 FR 46898) on which no comments were received, and on October01, 2024 (89 FR 79941) on which no comments have been received.

9. Explain any decision to provide any payment or gift to respondents, other than remuneration of contractors or grantees.

There is no payment or gift to respondents.

10. Describe any assurance of confidentiality provided to respondents and the basis for the assurance in statute, regulation, or agency policy.

All data submitted and entered into ACE is subject to and protected by the Trade Secrets Act (18 U.S.C. 1905) and is considered confidential, except to the extent as otherwise provided by law. The DHS/CBP/PIA-003(b) for the Automated Commercial Environment (ACE), dated July 31, 2015, will be included in this ICR. SORN coverage is not required as information is not retained by CBP or retrievable by unique identifier.

11. Provide additional justification for any questions of a sensitive nature, such as sexual behavior and attitudes, religious beliefs, and other matters that are commonly considered private. This justification should include the reasons why the agency considers the questions necessary, the specific uses to be made of the information, the explanation to be given to persons from whom the information is requested, and any steps to be taken to obtain their consent.

There are no questions of a sensitive nature.

INFORMATION COLLECTION	TOTAL ANNUAL BURDEN HOURS	NO. OF RESPONDENTS	NO. OF RESPONSES PER RESPONDENT	TOTAL RESPONSES	TIME PER RESPONSE
Certificate of Registration (Form 4455) Paper Form	9,960	60,000	1	60,000	10 minutes (.166 hours)
Certificate of Registration Personal Effects (Form 4457) Paper Form	7,000	140,000	1	140,000	3 minutes (.05 hours)
TOTAL	16,960	200,000		200,000	

12. Provide estimates of the hour burden of the collection of information.

Public Cost

The estimated cost to the respondents is \$603,606. This is based on the estimated burden hours (16,960) multiplied by the average loaded hourly wage rate for importers (\$35.59). CBP calculated this loaded wage rate by first multiplying the Bureau of Labor Statistics' (BLS) 2023 median hourly wage rate for Cargo and Freight Agents (\$23.24), which CBP assumes best represents the wage for

importers, by the ratio of BLS' Q4 2023 total compensation to wages and salaries for Office and Administrative Support occupations (1.4774), the assumed occupational group for importers, to account for non-salary employee benefits.¹ CBP assumes an annual growth rate of 3.64% based on the prior year's change in the implicit price deflator, published by the Bureau of Economic Analysis.²

13. Provide an estimate of the total annual cost burden to respondents or record keepers resulting from the collection of information.

There were no record keeping, capital, start-up or maintenance costs associated with this collection.

14. Provide estimates of annualized cost to the Federal Government. Also provide a description of the method used to estimate cost, which should include quantification of hours, operational expenses (such as equipment overhead, printing, and support staff), and any other expense that would not have been incurred without this collection of information.

The estimated annual cost to the Federal Government associated with the review of this information collection is 3,509,500. This is based on the number of responses that must be reviewed (200,000) multiplied by the time burden to review and process each response (0.25 hours) = 50,000 hours multiplied by the average hourly loaded rate for a CBP Officer (70.19)³ = 3,509,500.

15. Explain the reasons for any program changes or adjustments reported in Items 12 or 13 of this Statement.

There has been no change in the estimated annual burden hours previously reported for this information collection. While there are no requested changes to the content of information collection, CBP is requesting to continue to be exempt from displaying the OMB expiration date for the reasons described in question 17 below.

¹ Source of median wage rate: U.S. Bureau of Labor Statistics. Occupational Employment and Wage Statistics, "May 2023 National Occupational Employment and Wage Estimates United States." Updated April 3, 2024. Available at

https://www.bls.gov/oes/2023/may/oes_nat.htm. Accessed June 4, 2024. The total compensation to wages and salaries ratio is equal to the total compensation cost per hour worked for Office and Administrative Support occupations (\$33.98) divided by the wages and salaries cost per hour worked for the same occupation category (\$23.00). See "Table 2. Employer Costs for Employee Compensation for civilian workers by occupational and industry group." Bureau of Labor Statistics, "Employer Costs for Employee Compensation – December 2023." Released March 13, 2024. Available at https://www.bls.gov/news.release/archives/eccc_03132024.pdf. Accessed June 4, 2024.

² To adjust to 2024 dollars, multiply by the 2022-2023 percent change in the Bureau of Economic Analysis's Implicit Price Deflators for Gross Domestic Product (122.273/117.973-1). See "Table 1.1.9. Implicit Price Deflators for Gross Domestic Product," Line 1 Gross Domestic Product, annual. Bureau of Economic Analysis. Updated May 30, 2024. Available at https://apps.bea.gov/iTable/? reqid=19&step=2&isuri=1&categories=survey#eyJhcHBpZCI6MTksInN0ZXBzJjpbMSwyLDMsM10sImRhdGEiOltbImNhdGVnb3 JpZXMiLCJTdXJ2ZXkiXSxbIk5JUEFfVGFibGVfTGlzdCIsIjEzIl0sWyJGaXJzdF9ZZWFyIiwiMjAxNiJdLFsiTGFzdF9ZZWFyIiwi MjAyNCJdLFsiU2NhbGUiLCIwIl0sWyJTZXJpZXMiLCJBIl1dfQ==. Accessed June 4, 2024.

³ CBP bases this wage on the FY 2024 salary and benefits of the national average of CBP Officer Positions, which is equal to a GS-11, Step 10. Source: Email correspondence with CBP's Office of Finance on June 17, 2024.

16. For collection of information whose results will be published, outline plans for tabulation, and publication.

This information collection will not be published for statistical purposes.

17. If seeking approval to not display the expiration date for OMB approval of the information collection, explain the reasons that display would be inappropriate.

CBP is requesting to continue to keep the exemption to remove the OMB expiration date from the collection.

Over the years, it has been brought to CBP's attention that foreign governments are incorrectly interpreting the form as a type of export permit, allowing U.S. citizens to travel with their firearms internationally. Similarly, the OMB expiration date for the control number has been misinterpreted by foreign governments as an expiration for the "permit." CBP requests OMB approval to keep the expiration date from being displayed on the collection.

18. Explain each exception to the certification statement.

CBP does not request an exception to the certification of this information collection.