#### Supporting Statement for the Foreign Branch Report of Condition (FFIEC 030 and FFIEC 030S; OMB No. 7100-0071)

#### 1. Explain the circumstances that make the collection of information necessary.

The Board of Governors of the Federal Reserve System (Board) requests approval from the Office of Management and Budget (OMB) to extend for three years, with revision, the Federal Financial Institutions Examination Council (FFIEC) Foreign Branch Report of Condition (FFIEC 030 and FFIEC 030S; OMB No. 7100-0071). Insured domestically chartered commercial banks and savings associations (U.S. banks) that have one or more branch offices in a foreign country are required to report balance sheet information for each of their foreign branches on either the FFIEC 030 or the FFIEC 030S. The FFIEC 030 is collected annually as of December 31 or quarterly for significant branches as of the last day of each calendar quarter; the FFIEC 030S is an abbreviated reporting form filed annually by smaller institutions.

The Federal Reserve receives reports for all foreign branches of U.S. banks, regardless of charter type, on behalf of the U.S. banks' primary federal bank regulatory agency (Board, Federal Deposit Insurance Corporation (FDIC), or Office of the Comptroller of the Currency (OCC) (collectively, the agencies)). The agencies use the FFIEC 030 and FFIEC 030S reports to fulfill their statutory obligation to supervise foreign operations of domestic banks. The FDIC and the OCC have also submitted similar requests for OMB review to request this information from banks under their supervision.

The agencies, under the auspices of the FFIEC, propose to revise the FFIEC 030 by incorporating line items from the Quarterly Report of Assets and Liabilities of Large Foreign Offices of U.S. Banks (FR 2502q; OMB No. 7100-0079) into the FFIEC 030. The proposed revisions to the FFIEC 030 would be effective as of the March 31, 2025, report date for branches that currently meet the criteria to file the FR 2502q (i.e., those located in the U.K. or Caribbean). For a branch that does not meet the current criteria to file the FR 2502q, but files the FFIEC 030 on a quarterly basis, the effective date for these new items would be as of December 31, 2025. There are no proposed revisions to the FFIEC 030S.

# 2. Indicate how, by whom, and for what purpose the information is to be used. Except for a new collection, indicate the actual use the agency has made of the information received from the current collection.

The FFIEC 030 and FFIEC 030S collect information on the structure and geographic distribution of foreign branch assets and liabilities. The agencies use this information to plan examinations and to analyze the foreign operations of U.S. banks, in connection with the agencies' statutory responsibility to assess the safety and soundness of the U.S. banks that they supervise. The information collected by the FFIEC 030 and FFIEC 030S allows the agencies to measure growth trends by bank, by country, and by bank within country. Additionally, aggregate data that is publicly released by the agencies are a useful source of information on U.S. bank activities for the general public. This series of data collected by these reports is the oldest

statistical series that exists for foreign branches of U.S. banks and is an important source for measuring the growth of these offices.

# 3. Describe whether, and to what extent, the collection of information involves the use of automated, electronic, mechanical, or other technological collection techniques or other forms of information technology.

Reporting branches that wish to submit the FFIEC 030 or the FFIEC 030S report electronically using the Federal Reserve's Reporting Central application should contact their Reporting and Reserves District Contact (<u>http://www.frbservices.org/contacts/index.jsp#RR</u>) for instructions. If the FFIEC 030 or FFIEC 030S report is filed electronically, the completed and signed original report need not be filed with the appropriate Federal Reserve District Bank. However, the parent U.S. institution must maintain the completed and signed original report in its files.

# 4. Describe efforts to identify duplication. Show specifically why any similar information already available cannot be used or modified for use for the purposes described in Item 2 above.

The FFIEC 030 is the only report through which the agencies collect balance sheet information on foreign branches of U.S. banks. The Board uses another report, the Quarterly Report of Assets and Liabilities of Large Foreign Offices of U.S. Banks (FR 2502q; OMB No. 7100-0079), to collect less detailed balance sheet information from parent institutions of foreign branches or subsidiaries (specifically, those with total assets of \$500 million or more). The FR 2502q collects only gross assets and liabilities of the branch. Although the FR 2502q does not provide comparable information, the Board may check the FFIEC 030 to verify that individual branches that report total assets greater than or equal to \$500 million also report on the FR 2502q. The FR 2502q would be discontinued following this clearance.

## 5. If the collection of information impacts small businesses or other small entities, describe any methods used to minimize burden.

Of these respondents, 3 for the FFIEC 030 Quarterly; 7 for the FFIEC 030 Annual; and 9 for the FFIEC 030S are considered small entities as defined by the Small Business Administration (i.e., entities with less than \$850 million in total assets). Size standards effective March 17, 2023. See <u>https://www.sba.gov/document/support-table-size-standards</u>.

The FFIEC 030S is an abbreviated reporting form containing five data items that U.S. banks must file with regard to foreign branches with total assets between \$50 million and \$250 million file annually. These data items are the minimum information needed to serve as indicators of higher business volume, risk, and complexity in small-sized foreign branches. The reported information also is used to monitor potential developments that may pose risks to the overall operations of the parent bank. U.S. banks do not have to file an FFIEC 030 or FFIEC 030S with respect to any foreign branch with total assets of less than \$50 million and that do not otherwise meet the requirements to file the FFIEC 030 quarterly.

## 6. Describe the consequence to Federal program or policy activities if the collection is not conducted or is conducted less frequently, as well as any technical or legal obstacles to reducing burden.

If this collection were conducted less frequently than the present annual collection, the agencies would have insufficient information regarding U.S. bank activity in the Eurocurrency markets and at specific foreign locations on which to base informed policy decisions, reports to Congress, and foreign branch examinations. Quarterly reporting by the largest foreign branches permits agencies to monitor foreign currency markets in a timely manner while minimizing burden on the respondents as a whole.

### 7. Explain any special circumstances that would cause an information collection to be conducted in a manner inconsistent with 5 CFR 1320.5(d)(2).

This information collection is conducted in a manner consistent with the guidelines in 5 CFR 1320.5(d)(2).

## 8. Describe comments in response to the *Federal Register* notice and efforts to consult outside the agency.

On January 19, 2024, the agencies, under the auspices of the FFIEC, published an initial notice in the *Federal Register* (89 FR 3708) requesting public comment for 60 days on the extension, with revision, of the FFIEC 030 and FFIEC 030S. The comment period for this notice expired on March 19, 2024. The agencies received comments from two banking associations. These comments were generally supportive of the proposed new line items. After reviewing the comments, the agencies are moving forward with the proposed revisions to the FFIEC 030, with certain modifications. The specific comments, the agencies' responses, and pertinent modifications follow.

First, one commenter urged the agencies to limit the scope of respondents subject to the proposed Schedule RAL-A to those that meet the current criteria to file the FR 2502q. The commenter stated that there are significant scoping differences between the FR 2502q and the FFIEC 030. The FR 2502q reporting is limited to branches with total assets of \$2 billion or more and that are located in the United Kingdom (U.K.) or the Caribbean. The FFIEC 030 quarterly reporting requirements, however, scope in any branch with either total assets of at least \$2 billion or commitments to purchase foreign currencies and U.S. dollar exchange (a purchase of U.S. dollar exchange is equivalent to a sale of foreign currency) of at least \$5 billion as of the end of a calendar quarter. The commenter stated that the FFIEC 030's reporting scope, without the geographic limitation to branches in the U.K. and the Caribbean, results in a much greater reporting burden on firms.

Furthermore, this commenter also stated that the proposed changes and increased granularity of the items reported would necessitate both the development of new systems, as well as modifications to existing ones. For example, the commenter noted the amount to be reported on proposed Schedule RAL-A, line item 5, "Assets that are claims on U.S. addressees other than depository institutions," includes new sub-line items that are more granular than the amount currently reported in FR 2502q item 1.c, "U.S. addresses other than depository institutions," and

would increase burden to all filers of the FFIEC 030. This reporting burden would be greatest on respondents that have newly scoped-in entities that would be reporting this information for the first time. In light of this, the commenter requested that, if the scope of respondents on the proposed FFIEC 030 Schedule RAL-A is not limited to those that currently meet the criteria to file the FR 2502q, branches would need at least four quarters from publication of the final forms and instructions to implement the revisions. However, if the scope were limited to branches that meet the current criteria to file the FR 2502q, branches would only need two additional quarters to implement the proposal.

The agencies acknowledge that branches may need additional time to develop their reporting systems to implement these changes. As such, the agencies will delay the implementation date based on the branch meeting the criteria to file the FR 2502q. Beginning as of the March 31, 2025, report date, all branches that are located in the U.K. or Caribbean (that are not located in a U.S. military facility), and with total assets of at least \$2 billion (as reported in Schedule RAL, item 11) as of the end of the calendar quarter, must complete new Schedule RAL-A. Beginning as of the December 31, 2025, report date, all branches required to report the FFIEC 030 on a quarterly basis must complete new Schedule RAL-A without any geographic limitation of being located in the U.K. or Caribbean. Branches that file the FFIEC 030 on an annual basis do not need to report the new items. The FFIEC 030 instructions will be updated to reflect these changes.

Second, the commenter requested that the agencies clarify the reporting of proposed Schedule RAL-A, line item 5, "Assets that are claims on U.S. addressees other than depository institutions," by adding a Micro Data Reference Manual (MDRM) number and to include in the instructions that this line item is not an aggregate total of its sub-items. The commenter also requested that the agencies clarify whether Schedule RAL-A, line item 6, "Liabilities to U.S. addressees other than depository institutions," is intended to extend to all liabilities or if respondents should report only deposit liabilities. In response, the agencies are revising the report form by adding a MDRM to line item 5 on Schedule RAL-A and also clarifying in the instructions that line item 5 on Schedule RAL-A is not an aggregate total of sub-items 5.a through 5.d. The agencies are also clarifying in the instructions of Scheduled RAL-A, line item 6, that it is intended to extend to all liabilities.

Lastly, separate from this proposal, on June 7, 2024, the Board published in the *Federal Register* an initial notice<sup>1</sup> requesting public comment for 60 days on the extension with revision to the Financial Statements of Foreign Subsidiaries of U.S. Banking Organizations (FR 2314). The comment period of the June notice ended on August 6, 2024, and the Board received a comment from a banking trade organization regarding the proposed changes to the FFIEC 030. Specifically, the commenter requested clarification on the reporting of claims/liabilities with related institutions on the FFIEC 030. In the proposed instructions of Schedule RAL-A line items 5 and 6, it states to "Report claims/liabilities on U.S. addressees other than parent bank and other depository institutions. However, on the proposed FR 2314 Schedule BS-Q line items 3 and 4, the instructions explicitly state to "exclude balances with related institutions."

<sup>&</sup>lt;sup>1</sup> See 89 FR 48639 (June 7. 2024).

The commenter requested that the Board work with the other agencies to clarify that balances with related institutions, as defined in FFIEC 030S and reported in FFIEC 030 proposed Schedule RAL-A items 1-4, should be excluded for the purposes of FFIEC 030 Schedule RAL-A items 5 and 6. In response to the commenter, to make the instructions more parallel between the FFIEC 030 and FR 2314, the agencies will clarify in the FFIEC 030 instructions to explicitly exclude balances with related institutions from the amounts reported in Schedule RAL-A, items 5 and 6.

The proposed revisions to the FFIEC 030 would be effective as of the March 31, 2025, report date for branches that currently meet the criteria to file the FR 2502q (i.e., those located in the U.K. or Caribbean). For a branch that does not meet the current criteria to file the FR 2502q, but files the FFIEC 030 on a quarterly basis, the effective date for these new items will be as of December 31, 2025.

On October 7, 2024, the agencies, under the auspices of the FFIEC, published a final notice in the *Federal Register* (89 FR 81137) requesting public comment for 30 days on the extension, with revision, of the FFIEC 030 and FFIEC 030S. The comment period for this notice expires on November 6, 2024.

## 9. Explain any decision to provide any payment or gift to respondents, other than remuneration of contractors or grantees.

There are no payments or gifts provided to respondents.

#### 10. Describe any assurance of confidentiality provided to respondents and the basis for the assurance in statute, regulation, or agency policy. If the collection requires a systems of records notice (SORN) or privacy impact assessment (PIA), those should be cited and described here.

The information that is required to be provided on the FFIEC 030 and FFIEC 030S is collected as part of the Board's supervisory process. Accordingly, such information is afforded confidential treatment under exemption 8 of the Freedom of Information Act (FOIA), which protects information from disclosure that is contained in or related to the examination or supervision of a financial institution (5 U.S.C. § 552(b)(8)). In addition, the FFIEC 030 and FFIEC 030S are likely to contain nonpublic commercial or financial information, which is both customarily and actually treated as private by the respondent. Accordingly, such information may be withheld under exemption 4 of the FOIA (5 U.S.C. § 552(b)(4)). In limited circumstances, aggregate data for multiple respondents, which does not reveal the identity of any individual respondent, may be released to the public.

#### **11.** Provide additional justification for any questions of a sensitive nature.

There are no questions of a sensitive nature.

#### 12. Provide estimates of the annual hourly burden of the collection of information.

As shown in the table below, the estimated total annual burden for the FFIEC 030 and FFIEC 030S is 289 hours, and would increase to 367 hours with the proposed revisions. These reporting requirements represent less than 1 percent of the Board's total paperwork burden.

FFIEC 030 and FFIEC 030S	Estimated number of respondents	Estimated annual frequency	Estimated average hours per response	Estimated annual burden hours
Current				
FFIEC 030 Quarterly	21	4	2.98	250
FFIEC 030 Annual	10	1	2.98	30
FFIEC 030S	9	1	0.95	_9
Current Total				289
Proposed				
FFIEC 030 Quarterly	21	4	3.91	328
FFIEC 030 Annual	10	1	2.98	30
FFIEC 030S	9	1	0.95	_9
Proposed Total				367
Change				78

The estimated total annual cost to the public for the FFIEC 030 and FFIEC 030S is \$20,187, and would increase to \$25,635 with the proposed revisions.

Total cost to the responding public is estimated using the following formula: total burden hours, multiplied by the cost of staffing, where the cost of staffing is calculated as a percent of time for each occupational group multiplied by the group's hourly rate and then summed (30% Office & Administrative Support at \$23, 45% Financial Managers at \$84, 15% Lawyers at \$85, and 10% Chief Executives at \$124). Hourly rates for each occupational group are the (rounded) mean hourly wages from the Bureau of Labor Statistics (BLS), *Occupational Employment and Wages, May 2023*, published April 3, 2024, <u>https://www.bls.gov/news.release/ocwage.t01.htm</u>. Occupations are defined using the BLS Standard Occupational Classification System, <u>https://www.bls.gov/soc/</u>.

## **13.** Provide an estimate for the total annual cost burden to respondents or record keepers resulting from the collection of information.

There are no annualized costs to the respondents.

#### 14. Provide estimates of annualized costs to the Federal government.

The estimated annual cost to the Federal Reserve System for collecting and processing the FFIEC 030 and FFIEC 030S is \$35,200. The Federal Reserve System collects and processes the data for all three of the agencies.

## 15. Explain the reasons for any program changes or adjustments reported on the burden worksheet.

The FR 2502q collects data on the claims and liabilities with U.S.-resident versus foreign-resident counterparties on the balance sheets of major foreign branches and large banking subsidiaries of U.S. head offices of bank holding companies, commercial banks, and Edge and agreement corporations.<sup>2</sup> For the reporting purposes of the FR 2502q, large foreign branches are currently defined as those that file the Foreign Branch Report of Condition (FFIEC 030; OMB No. 7100-0071) with total assets, Schedule BS, item 11, of \$2 billion or more. Large banking subsidiaries are defined as those that file the Financial Statements of Foreign Subsidiaries of U.S. Banking Organizations (FR 2314; OMB No. 7100-0073) quarterly, have a banking charter, and have assets of \$2 billion or more and deposits of \$10 million or more, Schedule BS, item 10, and Schedule BS-M, item 6, respectively.

The Division of International Finance at the Board has an interest in knowing the amounts of the claims and liabilities of U.S.-chartered banks with respect to residents of the U.S. The FR 2502q provides data about activities in foreign offices by location and type of offices that are unavailable from other reporting forms. For example, because banks' submissions that underlie the quarterly Federal Financial Institutions Examination Council (FFIEC) Country Exposure Report (FFIEC 009; OMB No. 7100-0035) are consolidated on a worldwide basis, they do not indicate which particular offices are involved in lending to or borrowing from U.S. or foreign residents.

Following a 2015 revision that substantially reduced the size of the FR 2502q report, the Board has assessed its use of the data collected in the FR 2502q and has determined that the data could instead be effectively collected through the FR 2314 and FFIEC 030, and that doing so would reduce overall respondent burden.

In addition, standardizing the collection of foreign branch lending data through the FFIEC reporting process will improve useability by the FDIC and OCC. The current FR 2502q collection is managed and run solely by the Board. The proposed shift of certain items to the FFIEC 030 will make it easier for the FDIC and OCC to use the data reported in those items, as well as providing those agencies with a more direct role in proposing changes to the data items to improve the usefulness of the collection for all three agencies.

Therefore, the agencies propose to add a new schedule to the FFIEC 030 to collect the information currently collected by the FR 2502q and add additional line items to collect granular

<sup>&</sup>lt;sup>2</sup> Prior to 2015, the FR 2502q collected a full geographic distribution of claims and liabilities from these respondents. However, data on individual foreign counterparty countries became redundant with the expansion of other international data collections.

detail related to loans and lease receivables. The title of the new schedule would be "Schedule RAL-A – Due From, Due To, and Other." In addition, the agencies are adding a schedule name to the current Assets; Liabilities; Derivatives and Off-Balance-Sheet Items; and Memoranda section of the report form. The title of this schedule will be "RAL – Assets and Liabilities." Adding a schedule name to this section will help separate the current items from the proposed new items that will only be applicable to respondents that are required to submit their FFIEC 030 report on a quarterly basis. Respondents that submit their FFIEC 030 report on an annual basis will not need to complete the proposed new schedule.

Eight of the proposed line items would provide a granular breakout of what is currently collected on line items 8, 9, 16, and 17. The remaining six proposed line items would be new to the FFIEC 030 report. The agencies propose to incorporate the following line items from the FR 2502q into FFIEC 030, Schedule RAL-A – Due From, Due To, and Other:

Item 1a: Gross due from head office and U.S. branches of this bank,
Item 1b: Gross due from other foreign branches of this bank,
Item 2a: Gross due from consolidated subsidiaries of this bank in the U.S.,
Item 2b: Gross due from consolidated subsidiaries of this bank in foreign countries,
Item 3a: Gross due to head office and U.S. branches of this bank,
Item 3b: Gross due to other foreign branches of this bank,
Item 4a: Gross due from consolidated subsidiaries of this bank in the U.S.,
Item 4a: Gross due from consolidated subsidiaries of this bank in the U.S.,
Item 4b: Gross due from consolidated subsidiaries of this bank in foreign countries,
Item 5: Assets that are claims on U.S. addressees other than depository institutions, and
Item 6: Liabilities to U.S. addressees other than depository institutions.

In addition, the proposed line items below would provide the agencies with more granular data about certain categories of loans and lease receivables, which is expected to be reported in the balance of line item 5 above. Collection of the additional line items would provide the agencies with the ability to analyze lending by foreign branches of U.S. banks to U.S. addresses in different sectors. For example, it is not uncommon for foreign branches to make loans secured by U.S. real estate. As lending to nondepository institutions continues to increase, segmenting the lending between foreign and U.S. addresses improves the ability of agencies to assess risks to this type of lending. The same reasoning applies to commercial and industrial loans and all other loans and leases. The proposed sub-set of line items are as follows:

Assets that are claims on U.S. addressees other than depository institutions:

Item 5a: Loans secured by real estate,

Item 5b: Loans to nondepository financial institutions,

Item 5c: Commercial and industrial loans, and

Item 5d: All other loans and all leases.

These proposed revisions would reduce the burden on respondents and assist the agencies in meeting shared data needs with shared resources. The Board will propose similar revisions to the FR 2314 in a separate notice. If these revisions are adopted, the Board expects to discontinue the FR 2502q, effective as of June 30, 2024.

#### 16. Provide information regarding plans for publication of data.

Aggregate data are published in the Federal Reserve Annual Report and the Department of Commerce's Annual Statistical Digest.

## 17. If seeking approval to not display the expiration date for OMB approval of the information collection, explain the reasons that display would be inappropriate.

No such approval is sought.

#### 18. Explain each exception to the topics of the certification statement identified in "Certification for Paperwork Reduction Act Submissions."

There are no exceptions.