

Office of Child Care Administration for Children and Families

Child Care Improper Payments Data Collection Instructions

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I. Introduction

The *Child Care Improper Payments Data Collection Instructions* (DCI) provides instructions for implementing the required error rate methodology for the Child Care and Development Fund (CCDF), including successful submission of the ACF-404 *State Improper Payments Report* and the ACF-405 *State Improper Payments Correction Action Plan* (as applicable) to the Department of Health and Human Services (HHS). The instructions include changes that will be effective beginning [insert date of OMB approval]. Note: to allow sufficient time for states to make changes to their ACF-404 report preparation process, the updated version of the ACF-404 will go into effect with the June 2026 report (Cohort 1 states). The currently approved version of the ACF-404 will be used for FY2025 reporting (Cohort 3 states). Changes include the following:

- Throughout the entire document, some instructions were expanded, updated, and/or reworded, and additional examples were included. Formatting changes were also made to streamline instructions when possible. These revisions do not change the methodology but instead provide additional guidance, clarification, and examples to support complete and accurate report submissions.
- Section III: Creating the Sampling Decisions, Assurances, and Fieldwork Preparation *Plan*
 - Revised *Part 2: Assurances and Certifications* to clarify who can conduct case reviews and to state that any documents submitted to the Office of Child Care (OCC) as part of the error rate review must not contain any personally identifiable information (PII) as defined below.
 - Added an optional field to Item 3a to allow Lead Agencies to include a backup person to certify and submit the final report.
 - Added two new sub questions to Item 3g (formerly 3f) to ask states about how they coordinate with information technology (IT) staff to design and maintain their electronic *Record Review Worksheet* (if applicable) and the timeline for IT-related fixes.
 - Reformatted the existing pooling factor question (formerly part of 3e) and moved it to create a new standalone question at 3f for easier readability.
 - Revised Item 3h *Case Review Logistics* (formerly 3g) to streamline the existing questions.
- Section V: Customizing the Record Review Worksheet
 - Updated the boilerplate language in column 1 of Element 100 to include the state's presumptive eligibility forms, as applicable.
 - Reformatted the boilerplate language in column 1 of element 400.
 - Combined the instructions and examples for customizing columns 1 and 2 into one section to organize the information for easier reference.
 - Added considerations for customizing the *Record Review Worksheet* to reflect state presumptive eligibility policies.
- Section VII: Completing and Submitting the *State Improper Payments Report* (ACF-404)

- Updated Item 9 to request that in addition to the total dollar amount of improper payments due to missing or insufficient documentation (MID), states also provide a breakout of the total MID improper payment dollar amount by underpayments (9C) and overpayments (9D).
- Updated Item 16 to ask Lead Agencies that used one or more replacement cases to describe how they will review and adjust (if necessary) the sampling methodology to reduce the need for replacement cases in the next review cycle.
- Updated Item 19 to create a standardized drop-down list of choices for the root causes of errors in the reporting template.
- Section VIII: Completing and Submitting the *State Improper Payments Corrective Action Plan* (ACF-405)

Updated the instructions at Item 3 to request that Lead Agencies provide "the name and/or job title of the individual(s) responsible for ensuring actions are completed", instead of "the individual(s) responsible for completing each action" in accordance with 45 CFR 98.102(c)(2)(iii).

- Updated the header in the second column in the table at Item 3 from "action" to "action step(s)" for consistency with the instructions.
- Added a list of acronyms used in the DCI (Appendix A).
- Updated the estimated reporting burden hours for the *Sampling Decisions, Assurances, and Fieldwork Preparation Plan* (Attachment 1), the *Record Review Worksheet* (Attachment 2), the *State Improper Payments Report* (Attachment 3), and the *State Improper Payments Corrective Action Plan* (Attachment 4).

Legal Authority

These revisions to the methodology are consistent with HHS' compliance with the Payment Integrity Information Act of 2019 (PIIA). The PIIA requires federal agencies to review their programs and activities to identify those that may be susceptible to significant improper payments and submit a report on actions taken to reduce improper payments. According to the PIIA, agencies must adhere to guidance prescribed by the Office of Management and Budget (OMB). The provisions in this document comply with the OMB Circular A-123, Appendix C, which provides guidance for implementing the requirements. These instructions also comply with the Code of Federal Regulations (CFR), Title 45—Public Welfare—Parts 98 and 99, the official regulations for the CCDF. The 45 CFR 98 Subpart K—Error Rate Reporting—requires states, the District of Columbia, and Puerto Rico (referred to as 'states' in this document) to measure, calculate, and report improper payments as well as identify strategies for reducing future improper payments. These Data Collection Instructions are current; however, they may be updated if changes to the CCDF Final Rule are made.

The error rate reviews require states to implement the methodology as it relates to their policies and procedures, subject to federal rules. As states comply with provisions of the Child Care and Development Block Grant (CCDBG) Act of 2014 and the CCDF Final Rule, reviews must reflect the policies in place during the time of eligibility actions.

Considerations for Conducting Error Rate Reviews When Administering CCDF Through Other Agencies

The Lead Agency has broad authority to administer the program through other governmental or non-governmental agencies (45 CFR 98.11), however, the Lead Agency shall retain overall responsibility for the administration of the program. This flexibility allows Lead Agencies to administer the CCDF program in different ways and possibly avoid duplication of or overlapping effort with the services and actions that may be performed by another entity or agency serving similar families to those receiving CCDF. However, this flexibility does not eliminate or replace the Lead Agency's responsibility to ensure the CCDF program is administered in compliance with CCDF requirements.

Administrative and implementation responsibilities undertaken by agencies other than the Lead Agency shall be governed by written agreements that specify the mutual roles and responsibilities of the Lead Agency and the other agencies in meeting the requirements of 45 CFR Part 98. For example, as part of meeting the requirements, a Lead Agency using other entities to complete all or part of the eligibility process, such as agencies that administer TANF or Foster Care, will use a written agreement to ensure access to needed documents when reviewing sample cases pulled during the error rate review. Certification and submission of all required documents for the error rate review should be made by someone with authority comparable to the Lead Agency Official who submits the CCDF Plan. Any portion of the eligibility process conducted by entities other than the Lead Agency are still subject to the error rate review, and therefore staff undertaking the review must have access to records and documentation maintained by these entities.

Personally Identifiable Information (PII)

Documents submitted to OCC as part of the error rate review should not contain any PII. PII refers to information which can be used to distinguish or trace an individual's identity, such as their name or social security number, alone, or when combined with other personal or identifying information which is linked or linkable to a specific individual. The definition of PII is not anchored to any single category of information or technology. Rather, it requires a case-by-case assessment of the specific risk that an individual can be identified. Non-PII can become PII whenever additional information is made publicly available, in any medium and from any source that, when combined with other available information, could be used to identify an individual.

Scope of OCC Approval of the Error Rate Documents

OCC reviews and approves the error rate documents to assess adherence to the error rate methodology in accordance with the guidance outlined in the DCI. Approval of the error rate documents should not be considered assessment of or approval of the CCDF policy, or a declaration that a state's policy meets CCDF regulations. The error rate review process does not replace other Lead Agency reporting requirements and activities for purposes of determining compliance with CCDF requirements, including the triennial submission of the CCDF Plans, Plan Amendments, and monitoring. Lead Agencies are, however, expected to include those approved policies as part of the error rate process.

II. Overview of Methodology

The CCDF error rate methodology employs a case record review process to determine whether eligibility for child care subsidy was properly determined, and whether any improper payments were made. The methodology enables states to determine errors, as well as to identify the types and sources of the errors. The results will provide states with information that will be useful in developing action plans to reduce future improper payments.

The methodology focuses on errors in *front-end processes* (processes involving eligibility determination and subsidy authorization amounts). If an error is found, the reviewer considers whether the error resulted in an improper payment.

The following are *not* considered errors for the purposes of this methodology:

- Fraud or intentional program violations by clients or providers
- Errors in *back-end processes* (processes that occur after eligibility determination and subsidy authorization), including issuing payments
- Errors caused by client failing to report changes

State Review Cycle

OCC has designated a 12-month review period, based on the FFY ending September 30, for the error rate methodology. The purpose of the 12-month review period is to obtain a representative estimate of annual improper payments.

Each state completes the error rate review every three years on a rotational cycle. Using a stratified random sample method of selecting states, one-third of the total of 52 states¹ (including the District of Columbia and Puerto Rico) were selected for each of the three reporting year cohorts.

displays the three cohorts. The national error measures are calculated by combining the measures from the states in the current reporting year cohort with the most recent measures from the other two cohorts. A review cycle is complete after the cohort of Year 3 states has reported, at which point national error measures for the complete cycle are calculated.

¹ The sample consisting of 50 states, the District of Columbia, and Puerto Rico was stratified by region (10 total), with the regions randomly ordered. States were sorted within regions by caseload, from the most cases to the fewest cases. Every third state on the list was then selected, using a random start number for Year 1 and Year 2. Year 3 includes those states not selected for Year 1 or Year 2. This yielded a mix of states in each cohort, including those with county-administered and state-administered programs and those serving small and large numbers of children.

Y	Year 1 States Year 2 States		Year 1 States Year 2 States		Year 1 States		<u> </u>	lear 3 States
Region	State	Region	State	Region	State			
Ι	New Hampshire	Ι	Massachusetts	Ι	Connecticut			
I	Vermont	Ι	Rhode Island	Ι	Maine			
II	Puerto Rico	II	New York	II	New Jersey			
III	Pennsylvania	III	Virginia	III	Maryland			
III	West Virginia	III	Delaware	III	District of Columbia			
IV	Georgia	IV	Florida	IV	North Carolina			
IV	Alabama	IV	Tennessee	IV	Kentucky			
V	Illinois	IV	Mississippi	IV	South Carolina			
V	Indiana	V	Ohio	V	Michigan			
VI	Texas	V	Wisconsin	V	Minnesota			
VI	Oklahoma	VI	Louisiana	VI	New Mexico			
VII	Kansas	VI	Arkansas	VII	Missouri			
VIII	Colorado	VII	Iowa	VII	Nebraska			
VIII	North Dakota	VIII	Utah	VIII	Montana			
IX	California	VIII	South Dakota	VIII	Wyoming			
IX	Nevada	IX	Arizona	IX	Hawaii			
X	Washington	X	Oregon	X	Idaho			
X	Alaska							

Exhibit 1: States By Cohort

Timeline

displays the timeline for the three cohorts' next reporting years. While the timeline provides required submission deadlines, states may, and are encouraged to, submit required documents for review and approval earlier than the deadline.

N/A	Year 1 States	Year 2 States	Year 3 States
Case review period	October 1, 2024 – September 30, 2025	October 1, 2025 – September 30, 2026	October 1, 2026 – September 30, 2027
Last day to submit Sampling Decisions, Assurances, and Fieldwork Preparation Plan**	October 31, 2025	October 31, 2026	October 31, 2027
Last day to submit Record Review Worksheet (ACF-403)*	December 31, 2025	December 31, 2026	December 31, 2027
Last day to submit <i>State Improper</i> <i>Payments Report</i> (ACF-404)**	June 30, 2026	June 30, 2027	June 30, 2028
Submit Error Rate Review Corrective Action Plan (ACF-405), if applicable**	60 days from date of ACF-404 submission deadline	60 days from date of ACF-404 submission deadline	60 days from date of ACF-404 submission deadline

Exhibit 2: Error Rate Methodology Timeline

*Submit to the Child Care Regional Program Manager in the Administration for Children and Families (ACF) Regional Office for approval

**Submit through the Online Data Collection (OLDC)

Components of Methodology

The Sampling Decisions, Assurances, and Fieldwork Preparation Plan (SDAP):

- Includes the state's plans for sampling cases and conducting case record reviews.
- Each state must create, submit, and receive approval for its SDAP prior to drawing the first sample.
- The deadline for submission is October 31 of the calendar year prior to the reporting year. States may submit their document as early in the cycle as they choose.
- Further guidance on creating the SDAP is in Chapter III, and guidance on generating a sample of cases can be found in Chapter IV.

The *Record Review Worksheet* (ACF-403; RRW) (including the *Missing and Insufficient Documentation Table* [MID Table]):

- Provides a standardized format to assess the case record to evaluate whether eligibility was correctly determined and whether the subsidy payment was made in the correct amount.
- Each state must customize, submit, and receive approval for its RRW prior to conducting case record reviews. All automated tools must be reviewed and approved by OCC.
- The deadline for submission is December 31 of the calendar year prior to the reporting year. States may submit their document as early as possible once it is customized.
- The information gathered in the RRWs forms the basis for computing error measures.
- Further guidance on customizing the RRW is in Chapter V, and guidance on conducting case record reviews can be found in Chapter VI.

The State Improper Payments Report (ACF-404):

- Contains the error and improper payment findings and analysis from the case record reviews.
- States must prepare and submit the *State Improper Payments Report* by June 30 of the reporting year.
- Further guidance on preparing the *State Improper Payments Report* is in Chapter VII.

The State Improper Payments Corrective Action Plan (ACF-405; CAP):

- Must be completed by any state with an improper payment rate that exceeds the threshold established by the Secretary (currently 10%).
- States must prepare and submit the CAP within 60 days of the submission deadline of the *State Improper Payments Report.*
- Further guidance on preparing the CAP can be found in Chapter VIII.

OCC reviews the *State Improper Payments Reports* submitted by states; calculates the national error measures; and consolidates the findings, describing the amounts and types of all identified errors, adhering to the requirements found in Appendix C to OMB Circular A-123. This information is reported in HHS' annual Agency Financial Report (AFR).

If a state needs to make significant changes to their documents or processes after approval, they may need to revise and resubmit for OCC approval again. States should consult with their Administration for Children and Families (ACF) Regional Office for guidance.

III. Creating the Sampling Decisions, Assurances, and Fieldwork Preparation Plan

The *Sampling Decisions, Assurances, and Fieldwork Preparation Plan* (SDAP) includes states' plans for sampling cases and conducting case record reviews. Each state must create, submit, and receive OCC approval for its SDAP prior to drawing the first sample. The deadline for submission is October 31 in the calendar year prior to the reporting year. The template for the SDAP is included in Attachment 1. States submit the SDAP in the Online Data Collection (OLDC) system.

States conducting case record reviews monthly during the case review period (real time reviews) are encouraged to receive approval in a timely manner to avoid delays in implementing the plan.

The SDAP consists of three parts, each of which must be completed in its entirety. Instructions for completing each item are outlined below.

Part 1: Sampling Decisions

Item 1a. Selection of cases and replacement cases

Lead Agencies select a random sample of 276 cases. The sample of cases was calculated to determine a state level error rate with a 5% margin of error at the 90% confidence level². Lead Agencies select 23 cases for each of the 12 months in the review period, yielding a total of 276 cases. Chapter IV contains guidance on sampling cases.

Lead Agencies choose the number of replacement cases that they will randomly select for each month of the review period. Lead Agencies must randomly select a minimum of three replacement cases for each month in the review period but may choose to select more than three. Lead Agencies may use a replacement case only *with prior approval* from the Child Care Regional Program Manager (or designee) in the ACF Regional Office. Cases that are unavailable for review may be considered for replacement on a case by case basis. Examples include cases that are unavailable due to natural disaster, a fraud investigation, or other circumstances beyond the state's control. Other examples may include a case that should not have been in the sample universe, such as a case that did not receive payment because no services were received.

Clearly describe the Lead Agency procedure for collecting samples, including how replacement cases are pulled separately.

² To determine sample size for the CCDF error rate review methodology, OCC assumed (1) a conservative error rate estimate of 50%, (2) a 90% confidence level, and (3) a margin of error of +/- 5%. While OMB recommends a margin of error of +/- 2.5%, this would require a sample size of more than 1,000 children in each State, which was determined to be too burdensome for Lead Agencies. OMB granted permission to use the 90% confidence level and margin of error of +/- 5%. The sample size needed, n, is computed as n=[Z2*p*(1-p)]/E2, where Z is the critical value from a standard normal distribution corresponding to the 90% confidence level, p is the error rate estimate, and E is the margin of error. Thus, n= (2.706*.5*.5)/.0025=270.6, for a final sample size of 271.

Item 1b. Random number generator

Cite the name of the random number sampling book or software that will be used in generating the sample of cases.

Item 1c. Frequency of collecting monthly sampling frames and projected start dates

Choose the frequency of completing sampling frames and selecting cases for review; for example, monthly, quarterly, semiannually, or annually. If the Lead Agency will select cases using some other frequency, or a combination of these, select the box for "Other" and describe.

This decision is based on how often the Lead Agency chooses to pull records, and when and how they will be conducting reviews. Ensure that enough time is allowed for completing the reviews.

Include the projected month and year for the start of the sampling process, and the projected month and year for the start of case record reviews. Note: the Lead Agency must receive OCC approval of the SDAP prior to drawing the first sample, and OCC approval of the RRW prior to beginning case record reviews, regardless of estimated projected start dates.

Part 2: Assurances and Certifications

The state must indicate that they will abide by the instructions contained in the *Child Care Improper Payments Data Collection Instructions*. Assurances include the following:

- 1. The data collection process, including sample selection and case record reviews, adhered to all requirements of the instructions and regulations for Error Rate Reporting at 45 CFR 98 Subpart K.
- 2. The reviews were not conducted by persons who: (1) make or approve eligibility determinations, (2) are under the supervision of persons responsible for eligibility determinations, or (3) ever made or approved eligibility determinations for a case in which they were assigned to review.
- 3. All reviewers have been trained to ensure that the review process is consistent with state policies and that there is consistency within the state in interpretation of what is an error.
- 4. The state agrees to retain *Record Review Worksheets*, the *State Improper Payments Report* and any revisions, and any other records pertinent to the case reviews and submission of error rate reports for five years from the date of submission of the *State Improper Payments Report* or final revision submitted, whichever date is later.
- **5.** The state understands that this information, including the sampled case records and calculations, is subject to federal review.
- **6.** Documents submitted to the Office of Child Care as part of the error rate review must not contain any personally identifiable information (PII) as defined in Section I of the *Child Care Improper Payments Data Collection Instructions*.

Part 3: Fieldwork Preparation Plan

3a. Identification of project leadership

Include the names, job titles, and roles of each member of the project leadership. The leader(s) must understand the program and have the authority to ensure timelines are met. The level of authority should be comparable to that of the leader who is responsible for the submission of the CCDF Plan. Also, include the name and job title of the person who will certify and submit the final *State Improper Payments* report (OCC recommends Lead Agencies also have a backup person with the ability to certify and submit the final *State Improper Payments* report).

3b. Review team composition

Include the review team size and composition. The names of the reviewers are not required to be included. Members of the review team may not include persons who (1) make or approve eligibility determinations, (2) are under the supervision of persons responsible for eligibility determinations, or (3) ever made or approved eligibility determinations for a case in which they were assigned to review. Staff selected to complete the review must be knowledgeable about the applicable federal statutes and regulations and state CCDF policies.

The following are *examples* of review team compositions. Responses will vary by state:

- The review team will be drawn from the Quality Assurance unit. The team consists of four members, three first-level reviewers and one second-level reviewer.
- There will be a total of ten reviewers on the team. Seven analysts from the Department will conduct reviews, two supervisors from the Department will conduct re-reviews, and one manager from the Department will oversee the analysts and supervisors to ensure validity.
- Three staff members from Contracted Agency will conduct the reviews. All have been trained in Departmental policy and the improper payment process. The second-level review will be conducted by a staff member who did not conduct the original review.

<u>3c. Inter-reviewer consistency</u>

Select and describe the methods that will be used to ensure inter-reviewer consistency. At a minimum, a re-review of cases must be selected. Include the number or percentage of each type of case that will go through re-review. For example, the Lead Agency may choose to re-review all cases with an improper payment and administrative error, and 20% of cases with no error.

Lead Agencies may also indicate that they have group discussion of case review findings, or other methods to ensure inter-reviewer consistency. If either of these options are selected, provide a description.

3d. Error definitions

Include the state definitions for errors, improper payment errors, and nonpayment (administrative) errors. The integrity of the review findings requires that all reviewers have a shared view of what constitutes an error. States provide training and instruction to reviewers so that there is consistent interpretation of error.

General error definitions should apply to both payment and nonpayment (administrative) errors. States should ensure that definitions do not include errors that are not under the scope of this review (such as intentional program violations and errors in payment processing).

The following are *examples* of general **error** definitions. Definitions will vary by state:

- Example 1 An error refers to any violation or misapplication of law, regulation, or policy related to CCDF eligibility, regardless of whether such a violation results in an improper payment.
- Example 2 Misapplication of eligibility policy resulting in either an administrative error or an improper payment error.

Payment error definitions should clearly describe errors that cause incorrect *payments* (and not just incorrect authorizations). States should ensure that definitions do not include errors that are not under the scope of this review. States should not include specific error causes in their definition unless they are clear that the causes given are examples only and are not all-encompassing (see example 2 below).

The following are *examples* of definitions of **payment errors**. Definitions will vary by state:

- Example 1 An improper payment error refers to any payment that should not have been made, or a payment that was made in the incorrect amount, because of an eligibility error.
- Example 2 An improper payment occurs when a violation or misapplication of policy or procedure governing the child care program results in an overpayment or underpayment to the child care provider. Examples include (but are not limited to) incorrect copay, incorrect provider rate, or authorizing care for an ineligible client.

Nonpayment (administrative) error definitions should clearly describe errors that *do not* result in improper payments. States should ensure that definitions do not include errors that are not under the scope of this review. States should not include specific error causes in their definition unless they are clear that the causes given are examples only and are not all-encompassing.

The following are *examples* of definitions of **nonpayment (administrative) errors**. Definitions will vary by state:

- Example 1 An administrative error refers to the misapplication of eligibility policies, rules, and regulations of the subsidy program that do not result in a change to the payment amount issued to the recipient.
- Example 2 An administrative error is defined as any instance in which child care subsidy policy was misapplied, or rules or regulations were not followed, that did not result in an improper payment.

3e. Plan for review of state policies/procedures and processes

Describe the plans for reviewing the state policies, procedures, and processes. This includes the plan to ensure that customization of the RRW will use state policy in effect during the sample month or the month of the eligibility actions. Please note that if a state has a policy change that impacts the case review period after OCC approval of the RRW, the state must revise the RRW to include the policy change and resubmit to OCC for approval.

Describe the Lead Agency's plan to ensure that reviewers consistently interpret error as defined by the state.

3f. Pooling factor

Indicate whether the Lead Agency will apply a pooling factor in the *State Improper Payments Report*, and the process to determine whether a pooling factor is applied.

The pooling factor is the percentage of total direct child care service costs that were paid with CCDF funds for a FFY. A pooling factor should be applied if the sample was funded both by CCDF and by dollars from other sources. The *State Improper Payments Report* contains several items that ask for dollar amounts. If non-CCDF funds are included in these figures, then OCC will not have an accurate indication of CCDF dollars that were improper payments. Additionally, Lead Agencies' error rates may be over- or underestimated. Therefore, it is important that these figures in the ACF-404 report reflect CCDF dollars only.

If the Lead Agency does not apply the pooling factor to all sample cases, please contact the ACF Regional Office for guidance on collecting and reporting the data.

States should consider identifying the person(s) or unit(s) responsible for tracking fiscal data and/or completing the ACF-800 and ACF-801 reports and describing the internal decision-making process.

Note: if the Lead Agency does not use a pooling factor, they should still provide information about how it was determined that funds from CCDF were not pooled with other funds for any sample cases.

<u>3g. Information systems project responsibilities</u>

Select tasks that the Lead Agency will accomplish through coordination with information technology staff. These may include (but are not limited to):

- Identification of the universe of cases paid with CCDF funding
- Identification of the sample review calendar month payment amount
- Archival of the universe and sampling frame files
- Assistance with the random number generator software
- Generation of the 12 monthly sampling frames
- Selection of the monthly samples and replacement cases
- Determination of the annual amount of payments for the review period's universe of children
- Other tasks (describe)

If any of the 3g tasks are not accomplished in coordination with information technology staff, describe how they are accomplished and by whom.

If using an automated or electronic *Record Review Worksheet*, describe its process for development, including whether it will be developed in coordination with information technology staff.

If using an automated or electronic *Record Review Worksheet*, provide an estimated timeframe for information technology-related improvements and upgrades (e.g., 1 week, 2 weeks, 48 hours).

Describe the process used to determine the annual amount of payments. For example, the Lead Agency may describe the entity that provides the information to the Lead Agency, the report or system used to determine the annual amount of payments, and how the annual amount is calculated.

3h. Case review logistics

Describe the details of the case record review logistics, including:

- Whether electronic or physical records are reviewed.
- Whether record reading will take place on-site, off-site (excluding the Lead Agency's office), or both.
- How the Lead Agency obtains and manages eligibility documentation. Examples may include how reviewers access and store images on a server, or how they request and receive documentation or images from partner agencies responsible for determining eligibility.
- Organization and maintenance of the review files.

IV. Generating a Sample of Cases for Review

A state may begin generating a sample of cases for review after the SDAP has been approved. This section provides instructions and examples for each step of the sampling process. Actual implementation of each step may vary based on each state's own approved sampling decisions.

Before generating the sample of cases, the state must ensure that the **sampling units** and **sampling frames** have been properly identified.

The **sampling unit** is a case (an individual child) that was active during the sample month, and for whom **a subsidy payment was made** with CCDF funding for services that were received by the child during the sample month. This includes those served through direct grants or contracts with providers. Note: the service must have been received during the sample month though the payment may not have been made until a later month.

Each sampling unit is identified by the following information:

- Sequential number
- Unique Child ID
- County of service
- Sample month

The state determines its own parameters for creating unique Child IDs, adhering to the following criteria:

- Each *child* receives a unique Child ID. If two or more children in the same family or household receive services, they should each be given a unique Child ID, even if they are otherwise considered to be under the same case.
- The unique Child ID must not contain identifying information; rather, it is linked to a county or state data system, so that the case record can be pulled if the child is selected for review.

The **sampling frame** is the list of all sampling units (cases) with a payment made for services received in the sample month. The sample month corresponds to a single calendar month.

States have different policies and practices regarding provider payments. These might involve how and when providers submit reimbursement requests, and how often they receive payments. States must take these into consideration when creating sampling frames, to ensure that the sampling frames contain ALL cases that received a payment, using at least some CCDF dollars, for services received during the calendar month corresponding to the sample month.

Exhibit 3 provides step-by-step instructions, as well as examples, for generating a sample of cases.

Step	Instruction	Examples
1. Determine number of monthly sampling frames to be created	 To determine the number of sampling frames to be created, refer to the sampling frequency decision in the approved SDAP. 	 If creating one monthly sampling frame twelve times per year, for a June 30, 2025 submission date: Create the sampling frame for October 2023 in November 2023. Each month create the sampling frame for the prior month. The final sampling frame, for September 2024, is created in October 2024. If creating six monthly sampling frames twice per year, for a June 30, 2025 submission date: Create six monthly sampling frames (one each for October 2023-March 2024) in May 2024. Create the remaining six monthly sampling frames (for April-September 2024) in November 2024. If creating 12 monthly sampling frames once, for a June 30, 2025 submission date: Select 12 monthly sampling frames (one each for October 2023-September 2024) in November 2024.
2. Create the monthly sampling frame	 Consider any variations in payment schedules when creating sampling frames, to ensure that only payments for services received in the sample month are included. Generate a list of all cases with a payment made for services received in the sample month Sort the list by county³ caseload size, listing counties with the largest caseload first and continuing down to counties with the smallest caseload. Within the county, list all unique Child ID numbers sequentially from lowest to highest. 	 Sort the list by caseload county size; e.g., County K (2,615 cases), County R (995 cases), County W (971 cases), County M (848 cases), etc. List unique Child ID numbers from lowest to highest; e.g., 233124 is in position 1, 233128 is in position 2, 255320 is in position 3, etc.
3. Calculate the sampling interval and determine the random number	 Calculate a sampling interval by dividing the total number of cases listed in the monthly sampling frame by the number of cases to be selected for the sample (23) Using a random number sampling book or software (as identified in the SDAP), select a number falling within the sampling interval. If the sampling interval is not a whole number, round to the nearest whole number. 	 Assume 31,286 cases in the sample month. Divide 31,286 (the number of cases in the sampling frame) by 23 (the number of cases to be selected for the sample), to equal 1,360.3. This is the sampling interval. Use a random number sampling book or software to select a random number that falls between 1 and 1,360 (1,360.3 rounded down).

³ If primary division is not at the county level, the list may be sorted by caseload size of the primary division (e.g., CCR&R, coalition, workforce). The state should include this in their sampling plans in their SDAP submission.

Step	Instruction	Examples
4. Select sample cases	 The case corresponding to the random number is the first case selected for the sample. Add the (unrounded, if applicable) sampling interval to the random number. Round the result (if applicable) to select the next case for the sample. Continue to add the (unrounded) sampling interval to each (unrounded) result, then round to select cases until the sample is complete at 23 cases. 	 Assume the random number is 463. The case in the 463rd position is the first case selected for the sample. Add 1,360.3 and 463 to get 1823.3. The next case in the sample would be the 1823rd case (1823.3 rounded down). Add 1360.3 to 1823.3 to get 3183.6. The next case in the sample would be the 3184th case (3183.6 rounded up). Continue until all 23 cases have been selected
5. Calculate the sampling interval and determine the random number for selecting replacement cases	 After the sample of 23 cases has been selected, remove them from the sampling frame. Make sure the remaining cases are properly sorted and listed as described in Step 2. Calculate a sampling interval by dividing the total number of cases in the new monthly sampling frame by the number of cases to be selected as replacement cases (as identified in the SDAP). Using a random number sampling book or software, select a number falling within the new sampling interval. If the new sampling interval is not a whole number, round to the nearest whole number. 	 Assume 23 cases have been selected from the sampling month, leaving 31,263 in the new sampling frame. Divide 31,263 (the number of cases in the sampling frame) by 3 (the number of replacement cases to be selected) to equal 10,421. Use a random number sampling book or software to select a random number that falls between 1 and 10,421.
6. Select replacement cases	 The case corresponding to the random number is the first replacement case selected. Add the (unrounded, if applicable) sampling interval to the random number. Round the result (if applicable) to select the next replacement case. Add the (unrounded) sampling interval to the (unrounded) result, then round to select the third replacement case. If more than three replacement cases are to be selected, continue this process until all replacement cases are selected. 	 Assume the random number is 10. The case in the 10th position is the first replacement case selected. Add 10,421 to 10 to get 10,431. The next replacement case selected would be the 10,431st case. Add 10,421 to 10,431 to get 20,852. The third replacement case selected would be the 20,852nd case.
7. Create additional monthly sampling frames, if applicable	• Based on the frequency of monthly sample selection, draw additional sampling frames if applicable.	 If selecting six monthly sampling frames: Repeat steps 2-6 five times. If selecting 12 monthly sampling frames: Repeat steps 2-6 eleven times.

V. Customizing the Record Review Worksheet

The *Record Review Worksheet* (ACF-403; RRW) provides a standardized format to assess the case record in order to evaluate whether eligibility was correctly determined and whether the subsidy payment was made in the correct amount. Each Lead Agency must customize, submit, and receive approval for its RRW prior to conducting case record reviews. The deadline for submission is December 31 in the calendar year prior to the reporting year.

The information gathered in the RRW forms the basis for calculating the error measures reported on the *State Improper Payments Report* (ACF-404). The RRW template can be found in Attachment 2.

Lead Agencies customize Elements 100-410 of the RRW template to conform to the specifics of their CCDF subsidy program. When completed, the customized RRW will allow reviewers to:

- Identify the status of each Element of eligibility, based on the applicable federal statutes and regulations and state CCDF policies
- Determine the correct subsidy amount for the sample month
- Identify any errors, to include improper payment errors and administrative (nonpayment) errors

The RRW consists of five **sections**, which are further divided into **Elements** for review of specific areas of eligibility. Elements 100-410 have four **columns** designed for documenting and assessing information (Element 500 has two columns). Column 1 of Elements 100-410 contain **boilerplate language** (standard language that must not be changed) further specifying the areas of eligibility that will be examined in that Element.

The five sections of the RRW, and their Elements, are as follows:

- Section I. State Child Care Program Forms.
 - o Element 100. Application/Redetermination Forms.
- Section II. Priority Group Placement.
 - o Element 200. Priority Group Placement.
- Section III. General Program Requirements.
 - o Element 300. Qualifying Head of Household.
 - o Element 310. Residency.
 - o Element 320. Parental Work/Training Status.
 - o Element 330. Qualifying Child.
 - o Element 340. Qualifying Care.
 - o Element 350. Qualifying Provider Arrangement.
- Section IV. Financial Requirements and Payment.
 - o Element 400. Financial Requirements.
 - o Element 410. Payment.
- MID Table (complete as needed).
- Section V. Case Summary.
 - o Element 500. Case Summary.

The four columns (in Elements 100-410) are as follows:

- Column 1: Elements of Eligibility and Payment Determination.
- Column 2: Analysis of Case Record.
- Column 3: Findings.
- Column 4: Results.

Element 500 includes the Findings and Results columns only.

General Instructions for Creating the Record Review Worksheet

Areas to customize: Lead Agencies **may not** customize or change anything that is present on the RRW template. This includes the form title, case identification information (Child ID, State, County, Sample Month/Year, and Review Date), column headings, section and Element titles, boilerplate language, column 4 items, and the instructions at the bottom of the template.

The **only** exception to this is that the "N/A" present in the blank template cells must be removed before submission. "N/A" is there initially to ensure that the document is accessible to all readers.

Lead Agencies customize column 1 and column 2 to conform to the specifics of their CCDF program. In column 1, cite policies and describe other requirements for reviewers to consider when assessing the case record. In column 2, add items to assist reviewers in providing a detailed analysis of the case record.

Lead Agencies may not customize columns 3 or 4, which are used to summarize the findings of each Element. Additionally, Lead Agencies may not customize Element 500, which contains the case summary.

Electronic review tools: Many Lead Agencies conduct their case record reviews electronically, using a program such as Microsoft Excel or Microsoft Access. This allows Lead Agencies to automate parts of conducting the reviews and calculating the error measures. Lead Agencies have flexibility in how they choose to set up electronic review tools; however, the printed version **must** conform to the RRW template. When submitting the customized RRW to the ACF Regional Office, Lead Agencies must submit the printed version that conforms to the template. For example, the form title, case identification information, and instructions at the bottom of the template should all appear exactly as in the template. Column 3 should be blank throughout.

The electronic version will also need to be reviewed and approved, so both may be submitted together.

Horizontal story: Lead Agencies should aim to tell a "horizontal story" in their RRW customizations. From left to right, the story of the case record is told via the columns: column 1 contains the policies and requirements, column 2 contains the analysis based on these policies and requirements, column 3 contains the findings based on the analysis, and column 4 contains the results based on the findings.

In terms of customizing columns 1 and 2, this means that the policies and requirements added by states in column 1 should be included in the column 2 analysis items. A good way to ensure this is to have the column 1 policies and requirements line up with the column 2 features. The examples given throughout this chapter illustrate the horizontal story. The horizontal story is also a useful guideline for conducting case record reviews. For further information about conducting reviews, refer to Chapter VI.

Front-end processes: As the reviews are focused on front-end eligibility processes, customizations should not contain policies, instructions, or items related to analyzing processes that took place *following* eligibility determination or redetermination. These processes include, but are not limited to, issuing payments. The exception to the front-end processes rule is Element 410. More guidance on customizing Element 410 is provided in the next section in this chapter.

Personally identifiable information: Column 2 customizations should not include any items instructing the reviewer to record PII of clients, children, or providers. Examples include birthdate, address, place of employment, or provider ID number if the number can be traced to the provider name in a public venue such as the internet.

Comment boxes: It is strongly recommended that Lead Agencies include a **comment box** in column 2 of each Element. Comment boxes are helpful for reviewers, as they can be used to provide additional information not captured elsewhere in the analysis. More guidance on using comment boxes for case record reviews is provided in Chapter VI.

"Not applicable" option: Many Lead Agencies include items in column 2 in which reviewers are instructed to check a "yes" or "no" box. Lead Agencies should consider having an "N/A" box for items that are not applicable for all analyses. As an example, an item instructing the reviewer to check either "yes" or "no" in response to the question "was a Temporary Assistance for Needy Families (TANF) referral included in the case file?" would benefit from an "N/A" box. For this item, a "no" response would indicate that the required TANF referral from was missing (and, therefore, there is an error), while an "N/A" response would indicate that the form was not required as the client was not referred from TANF.

Recording verification: Lead Agencies should include an item, or items, in each element for reviewers to record documentation or verification that was used to confirm the element's requirements were met. If Lead Agencies choose not to include a specific item or items, reviewers should be trained to record the documentation in the comments box of that element.

Customizing Columns 1 and 2 (Elements 100-410)

Following are the boilerplates for Elements 100-410, *suggestions* for customizations of columns 1 and 2 of each Element, and *examples* for each Element. **Actual customizations will vary by Lead Agency**.

For each example, note the inclusion of boilerplate requirements in the column 1 customization, and the horizontal matching to the column 2 items. Also note the "N/A" box in column 2 for items not applicable to all analyses, and the comment box at the bottom of the column.

Section I. State Child Care Program Forms

Element 100. Application/Redetermination Forms

Boilerplate: Determine whether required eligibility forms met all state and federal policies in effect during the sample month. Examples include (1) application form; (2) child care agreement; (3) declaration of family assets, as determined by a family member; (4) voucher or certificate, as applicable; and (5) forms related to presumptive eligibility, as applicable.

Customization suggestions: For column 1, a list of required application or redetermination forms and policy citations for the required forms.

For column 2, items for the reviewer to record:

- If all required application or redetermination forms were present in the case file (do not include required documents that are addressed in other Elements).
- If all required application or redetermination forms were correct and complete.
- If the family has declared that assets do not exceed one million dollars.

ELEMENTS OF ELIGIBILITY & PAYMENT DETERMINATION (1)	ANALYSIS OF CASE RECORD (2)
 100 APPLICATION/REDERMINATION FORMS Determine whether required eligibility forms met all state and federal policies in effect during the sample month. Examples include (1) application form; (2) child care agreement; (3) declaration of family assets, as determined by a family member; (4) voucher or certificate, as applicable; and (5) forms related to presumptive eligibility, as applicable. <i>Policy: 2101: 2-16-30</i> 	Is there a signed application in the case record? Yes D NO N/A A Are all forms correct? Yes NO Has family declared that assets do not exceed one million dollars? Yes NO A Is there a current service authorization? Yes NO A Comments:

Exhibit 4: Example of Customizing Element 100

Section II. Priority Group Placement

Element 200. Priority Group Placement

Boilerplate: Determine whether client met criteria of any state-designated priority group, e.g., special needs or low income.

Customization suggestions: For column 1, descriptions or policy citations regarding how services are prioritized for children with special needs; families with very low incomes; children experiencing homelessness; families receiving TANF, those attempting to transition off TANF, and those at risk of becoming dependent on TANF; and any other state-defined priority groups.

For column 2, items for the reviewer to record:

- If the child met criteria of a priority group, and if so, were they placed in the appropriate priority group.
- The documentation reviewed.

Exhibit 5: Example of Customizing Element 200

ELEMENTS OF ELIGIBILITY & PAYMENT DETERMINATION (1)	ANALYSIS OF CASE RECORD (2)
200 PRIORITY GROUP PLACEMENT	Was child placed in the correct priority group? Yes \Box No \Box N/A \Box
Determine whether client met criteria of any state-designated priority group, e.g., special needs or low income.	Was the proper verification for the priority group in the case file?
Policy: 2101: 2-16-07	Yes 🗆 No 🗆 N/A 🗆
2101: 2-6-35	Documentation reviewed:
	Comments:

Section III. General Program Requirements

Element 300. Qualifying Head of Household

Boilerplate: Determine whether client met parent definition (parent means a parent by blood, marriage, or adoption and also means a legal guardian, or other person standing in loco parentis), e.g., (1) parent, (2) step-parent, (3) legal guardian, (4) needy caretaker relative, or (5) spouse of same.

Customization suggestions: For column 1, the definition of parent, any required documentation, and policy citations.

For column 2, items for the reviewer to record:

- If the client met the definition of parent.
- The documentation reviewed.

ELEMENTS OF ELIGIBILITY & PAYMENT DETERMINATION (1)	ANALYSIS OF CASE RECORD (2)
300 QUALIFYING HEAD OF HOUSEHOLD	Client meets policy definition of parent/head of household: Yes \Box No \Box
Determine whether client met parent definition (parent means a parent by blood, marriage, or adoption and also means a legal guardian, or other person standing in loco parentis), e.g.,	Which definition does client meet?
(1) parent, (2) step-parent, (3) legal guardian, (4) needy caretaker relative, or (5) spouse of same.	Documentation reviewed:
Policy: 2101: 2-16-30	Comments:

Exhibit 6: Example of Customizing Element 300

Element 310. Residency

Boilerplate: Determine whether client was a resident according to state policy.

Customization suggestions: For column 1, the state and/or county residency regulation citations, and the required documentation needed by the eligibility worker to verify status.

For column 2, items for the reviewer to record:

- If the parent resided in the state.
- The documentation reviewed.

Exhibit 7: Example of Customizing Element 310

ELEMENTS OF ELIGIBILITY & PAYMENT DETERMINATION (1)	ANALYSIS OF CASE RECORD (2)
310 RESIDENCY Determine whether client was a resident according to state policy.	Parent is a resident of state? Yes □ No □
Policy: 2101: 2-16-30	Was the proper verification for residency in the case file? Yes \Box No \Box
	Verification:
	Comments:

Element 320. Parental Work/Training Status

Boilerplate: Determine whether the child's parent or parents were working, attending a job training or educational program (including a job search if applicable), or if the parent or parents had a child receiving or needing to receive protective services under the state's definition.

Customization suggestions: For column 1, policy citations, such as those addressing qualifying activities (including job search activities), requirements for protective services cases (if applicable), policies regarding two parent families, and other criteria based on state policy.

For column 2, items for the reviewer to record:

- If the parent or parents met qualifying activity requirements.
- The parent or parents' qualifying activity or activities.
- The documentation reviewed.

ELEMENTS OF ELIGIBILITY & PAYMENT DETERMINATION (1)	ANALYSIS OF CASE RECORD (2)
320 PARENTAL WORK/TRAINING STATUS	Does the parent meet a need for service? Yes \Box No \Box
Determine whether the child's parent or parents were working, attending a job training or educational program (including a job search if applicable), or if the parent or parents had a child receiving or needing to receive protective services under the	If a two-parent family, do both meet the need for service? Yes \Box No \Box N/A \Box
state's definition.	Is the required documentation needed to verify need for service in the file? Yes □ No □
Policy: 2101: 2-16-32	Documentation reviewed:
	Comments:

Element 330. Qualifying Child

Boilerplate: Determine if the child met eligibility criteria including (1) age (younger than 13 years, or younger than 19 years and physically or mentally incapable of caring for himself or herself or under court supervision), (2) citizenship/qualified alien status as set forth in federal policy, and (3) other eligibility requirements as defined in the state plan.

Customization suggestions: For column 1, a list of the above categories and any required documentation for each. List any policy citations applicable to the Element.

For column 2, items for the reviewer to record:

- The child's age.
- If a child aged between 13-18 met criteria including special needs or court supervision.
- If the child met citizenship or qualified alien status.

. . .

• The documentation reviewed to verify age, citizenship, and (if applicable) special needs or court supervision.

ELEMENTS OF ELIGIBILITY & PAYMENT DETERMINATION (1)	ANALYSIS OF CASE RECORD (2)
330 QUALIFYING CHILD	Age of child:
Determine if the child met eligibility criteria including (1) age (younger than 13 years, or younger than 19 years and physically or mentally incapable of caring for himself or herself or under court supervision), (2) citizenship/qualified	If age 13-18, does case file contain documentation of special needs or court supervision? Yes □ No □ N/A □
alien status as set forth in federal policy, and (3) other eligibility requirements as defined in the state plan.	Documentation of citizenship or qualified alien status? Yes \Box No \Box
Policy: 2101: 2-16-30	Documentation reviewed:
	Comments:

Exhibit 9: Example of Customizing Element 330

Element 340. Qualifying Care

Boilerplate: Determine whether the hours, type of care, and provider payment rate authorized for the sample month were correct based on state policy.

Customization suggestions: For column 1, policy citations or instructions for determining hours of care authorized and provider payment rate if applicable. Customization may also include additional prompts for the reviewer, such as determining transportation time, sleep time for shift work, study time for student parents, and bands of time to allow the child to attend a quality early learning or after school program.

For column 2, items for the reviewer to record:

- The hours and/or type of care authorized.
- If the hours and/or type of care authorized were correct.
- The provider payment rate, and whether it was correct.
- The documentation reviewed.

Do not determine the subsidy amount in this element.

ELEMENTS OF ELIGIBILITY & PAYMENT ANALYSIS OF CASE RECORD (2) DETERMINATION (1) 340 QUALIFYING CARE Type of care authorized: Determine whether the number of hours, type of care, and Was correct type of care authorized? provider payment rate authorized for the sample month were Yes 🗆 No 🗆 correct based on state policy. Was the correct provider payment rate authorized? Policies: 2101: 2-16-30 Yes 🗆 No 🗆 2101: 2-16-34 Verification: Comments:

Exhibit 10: Example of Customizing Element 340

Element 350. Qualifying Provider Arrangement

Boilerplate: Determine whether services were provided by a center-based child care provider, a family child care provider, or an in-home child care provider, and that the provider met all applicable requirements, including health and safety requirements.

Customization suggestions: For column 1, policy citations such as a list of allowable provider categories, including any exceptions applied to in-home care. Customization may also include additional prompts for the reviewer, such as checking the provider record status screen to see whether a valid license or certificate was in effect and whether health and safety requirements were met.

For column 2, items for the reviewer to record:

- The type of provider used.
- If the provider has met all applicable requirements.
- If the provider has met all health and safety requirements.
- The documentation reviewed.

Exhibit 11: Example of Customizing Element	ıt 350
Example of Customizing Element	10000

ELEMENTS OF ELIGIBILITY & PAYMENT DETERMINATION (1)	ANALYSIS OF CASE RECORD (2)
350 QUALIFYING PROVIDER ARRANGEMENT	Type of child care provider used:
Determine whether services were provided by a center-based child care provider, a family child care provider, or an in-home child care provider, and that the provider met all applicable	Did provider have a current and valid license or registration? Yes \Box No \Box
requirements, including health and safety requirements.	Did provider meet all health and safety requirements?
Policies: 2101: 2-16-30	Yes 🗆 No 🗆
2101: 2-16-36	Documentation reviewed:
	Comments:
2101-2-16-37	

Section IV. Financial Requirements and Payment

Element 400. Financial Requirements

Boilerplate: Specify time period (e.g., based on 4 weeks prior to application) and all income to be considered based on state policies and definitions (e.g., head of household employment). Determine:

- whether income verification and calculations for household members were correct.
- whether household income met state requirements (e.g., family gross income must be within X percent of state's median income).
- whether the copayment (if any) was correctly applied.

Customization suggestions: For column 1, identifying state-specific data, such as parent employment income, excluded income, any changes in income reported, and loss of income during eligibility period. The state might also include policy citations or procedural manual references for income eligibility and requirements and sliding fee scales.

For column 2, items for the reviewer to record:

- The family income.
- If the family's income was calculated correctly.
- If the family's income was under the maximum allowable amount.
- If the copayment or family fee was determined correctly.
- For families that were not assessed copays, if they met the allowable circumstances.
- The documentation reviewed.

ELEMENTS OF ELIGIBILITY & PAYMENT DETERMINATION (1)	ANALYSIS OF CASE RECORD (2)
400 FINANCIAL REQUIREMENTS	Was income verification in case file? Yes \Box No \Box N/A \Box
 Specify time period (e.g., based on 4 weeks prior to application) and all income to be considered based on state policies and definitions (e.g., head of household employment). Determine: whether income verification and calculations for 	Was income calculated correctly? Yes □ No □ Was the family assessed the correct family fee, if applicable?
 household members were correct. whether household income met state requirements (e.g., family gross income must be within X percent of state's median income). 	Yes □ No □ N/A □ Documentation reviewed:
 whether the copayment (if any) was correctly applied. 	Comments:
Policy: 2101: 2-16-31	

Element 410. Payment

Boilerplate: Identify the eligibility worker's subsidy amount for the sample month and compare it to the reviewer's subsidy amount for the sample month. If the amounts are the same there is no improper payment error.

If the amounts are different, compare the reviewer's subsidy amount to the sample month payment amount.

If the sample month payment was a full payment and was:

- greater than the reviewer's subsidy amount, the difference may be an overpayment (improper payment).
- less than the reviewer's subsidy amount, the difference may be an underpayment (improper payment).

Customization suggestions: For column 1, instructions or citations for how the payment is determined, and other policies related to payment.

For column 2, items for the reviewer to record:

- The eligibility worker's subsidy amount.
- The reviewer's subsidy amount.
- The difference, if applicable.
- The sample month payment amount, if applicable.

ELEMENTS OF ELIGIBILITY & PAYMENT DETERMINATION (1)	ANALYSIS OF CASE RECORD (2)
410 PAYMENT	Eligibility worker's subsidy amount \$
Identify the eligibility worker's subsidy amount for the sample month and compare it to the reviewer's subsidy amount for the	Reviewer's subsidy amount \$
sample month. If the amounts are the same there is no improper payment error.	Difference (if applicable) \$
If the amounts are different, compare the reviewer's subsidy amount to the sample month payment amount.	Sample month payment amount (if applicable) \$
If the sample month payment was a full payment and was:	Comments:
• greater than the reviewer's subsidy amount, the difference may be an overpayment (improper payment).	
• less than the reviewer's subsidy amount, the difference may be an underpayment (improper payment).	
Policy: 2101: 2-16-34	

Addressing Policy Changes in the Record Review Worksheet

When customizing columns 1 and 2 of the RRW, Lead Agencies should ensure that they are including the policies and requirements in effect during the review period. If, during the review period, an eligibility policy is changed, this may affect the RRW customization. How the Lead Agency approaches this will depend on when their customized RRW is submitted and approved.

If the Lead Agency submits their customized RRW during or after the review period **and** policy changes have taken place during the review period **and** no other changes are anticipated: column 1 and 2 customizations should account for all policies that were in place during the review period, with effective dates for any changes. Temporary policy changes that occurred during the review period should include both start and end dates.

If the Lead Agency submits their customized RRW before or during the review period **and** policy changes are expected to take place, the Lead Agency has two options:

- If the specifics of the policy changes are known, the Lead Agency is encouraged to customize columns 1 and 2 to account for all policies that will be in place during the review period, with effective dates for the changes. Temporary policy changes that occurred during the review period should include both start and end dates.
- Alternatively, the Lead Agency may submit a customized RRW with the policies that are in place at the beginning of the review period, and later submit an updated customized RRW to the ACF Regional Office. The updated worksheet should be cumulative; i.e., should include all policies that will be in place during the review period, with effective dates. The Lead Agency cannot conduct reviews using a worksheet with outdated policies and cannot use the new worksheet until it has been approved by OCC. Thus, this option is not recommended unless the Lead Agency does not know the specifics of impending policy changes at the time the worksheet is submitted.

Exhibit 14 shows Element 310 that has been customized with policy changes.

ELEMENTS OF ELIGIBILITY & PAYMENT DETERMINATION (1)	ANALYSIS OF CASE RECORD (2)
310 RESIDENCY	Parent is a resident of state? Yes \Box No \Box
Determine whether client was a resident according to state policy.	(for case actions BEFORE 4-1-25): Was the proper verification for residency in the case file? Yes \Box No \Box
Policy: 2101: 2-16-30	
Note: Beginning April 1, 2025, parent self-attestation is	(for case actions AFTER 4-1-25):
acceptable for establishing residency.	Was parent self-attestation of residency in the case file? Yes \Box No \Box
	Comments:

Exhibit 14: Policy Change in the Customized Record Review Worksheet

Addressing Presumptive Eligibility in the Record Review Worksheet

If a state's enrollment policies consider a child presumptively eligible for subsidy prior to full documentation and verification in accordance with 45 CFR 98.21(e), the Lead Agency should customize column 1 and column 2 of the RRW to reflect the state's presumptive eligibility policies in each element where the presumptive eligibility policies are applicable. When conducting case reviews, reviewers will consider the state's presumptive eligibility policies and whether a full eligibility determination has been conducted to determine what documentation and verification requirements should have been in place during the sample month. Please contact your ACF Regional Office for guidance on customizing the RRW to reflect your state's presumptive eligibility policies.

shows Element 100 that has been customized with presumptive eligibility policies.

ELEMENTS OF ELIGIBILITY & PAYMENT	ANALVEICOF CASE DECODD (3)
	ANALYSIS OF CASE RECORD (2)
DETERMINATION (1)	
100 APPLICATION/REDERMINATION FORMS	If sample month was within allowable presumptive eligibility
	period and prior to full determination:
Determine whether required eligibility forms met all state and	
federal policies in effect during the sample month. Examples	Were all required presumptive eligibility forms completed
include (1) application form; (2) child care agreement; (3)	and in case file?
declaration of family assets, as determined by a family	Yes \Box No \Box N/A \Box
member; (4) voucher or certificate, as applicable; and (5)	
forms related to presumptive eligibility, as applicable.	
forms related to presumptive englority, as applicable.	Comments:
Policy: 2101: 2-16-30	
	If sample month was beyond the allowable presumptive
	eligibility period or after full determination:
	0 J I
	Is there a signed application in the case record?
	Is there a signed application in the case record?
	Yes 🗆 No 🗆
	Has family declared that assets do not exceed one million
	dollars?
	Yes 🗆 No 🗆
	Is there a current service authorization?
	Yes \square No \square
	Comments:

Exhibit 15: Presumptive Eligibility in the Customized Record Review Worksheet

VI. Conducting Case Record Reviews

Reviewers use the RRW to assess the case record in order to determine whether eligibility was correctly determined and whether the subsidy payment was made in the correct amount. This documentation provides verification that substantiates the eligibility determination and the subsidy amount for the sample review month.

In the SDAP, Lead Agencies describe the roles of the reviewers and other program staff in ensuring the integrity of the review and its findings. Case record reviews must not be conducted by persons who: (1) make or approve eligibility determinations, (2) are under the supervision of persons responsible for eligibility determinations, or (3) ever made or approved eligibility determinations for a case in which they were assigned to review. Staff selected to complete reviews must be knowledgeable about the applicable federal statutes and regulations and state CCDF eligibility policies. States provide training and instructions to reviewers so that there is consistent definition of error.

General Instructions for Completing Case Record Reviews

Examining and analyzing information: To properly review cases, reviewers must identify and examine the documentation within the case record that was used to determine eligibility for the sample review month and calculate a subsidy amount for that month. Reviewers examine the most recent eligibility determination in effect as of the sample review month – whether it was the initial determination or a redetermination – and any subsequent eligibility actions taken on the case. Reviewers must consider what policies were in place at the time of the eligibility worker's action(s), with the understanding that the action(s) may have occurred prior to the review period.

The documentation examined for the review may be permanent portions of the case record (e.g., a birth certificate), or information specific to the eligibility period that covers the sample month (e.g., copies of pay stubs or school schedules). The review also includes access to, or inquiry of, any relevant screens or files within a state's automated system or screens or files from other entities that may conduct part of the eligibility process, as appropriate based on state policy and error definition.

If the reviewer determines that there is missing documentation, the Lead Agency may choose to contact the local eligibility office and provide an opportunity for them to locate the document(s) that was in their possession but not included in the case record when it was submitted for review. This should not be construed as an opportunity for the local eligibility office to obtain documentation it had not previously obtained, or to seek new documentation. **Reviewers are never to contact the client, their employers, or their child care providers to clarify or obtain information for the review.** If the local eligibility office is able to provide the missing documentation, the Element should not be considered to be in error, but the reviewer may note it in the column 2 comments box.

If a missing and insufficient documentation error is found that may result in an improper payment, the Lead Agency may make a limited *additional inquiry* (AI) to determine whether an actual improper payment error occurred. The *Missing and Insufficient Documentation Table* (MID Table), found in Attachment 2 as part of the RRW, is used to document Lead Agency efforts in using the AI. More information on the AI is described in a later subsection in this chapter.

Determining errors: Reviewers must have a clear understanding of the error definition and how the error definition applies to each Element. They must also understand what does not constitute an error in this review. Previous chapters in this guide have discussed the scope of the error rate methodology, which focuses on front-end processes which are processes that occur during eligibility determination or subsidy authorization. If the reviewer discovers misapplications of policy and procedure in back-end processes, such as invoice or payment process errors that happen after eligibility is determined, the Lead Agency may wish to investigate, but they are not considered errors for this review.

Similarly, a reviewer must determine whether information contained in the case file would have been known to the eligibility worker at the time of the case action. For example, consider a client that experienced a change in household composition in March. The client fails to report this change at the time of redetermination in April. In July, the Lead Agency is made aware of the change, and the eligibility worker acts accordingly.

If the case is selected for the June sample review month, this should not be considered an error. While documentation in the case file may indicate that the change in composition occurred prior to redetermination, the eligibility worker did not know about it until after the sample review month.

A Lead Agency may choose to create a guide to accompany their RRW, with Element-by-Element error definitions and additional instructions for completing each Element. This is not a requirement, but many states have found a guide to be helpful for error definition training and for reviewers to reference while conducting reviews. The guide can be integrated into the electronic RRW tool, if one is used.

Filling out the worksheet: Before conducting the review, the reviewer completes the first line of the RRW template. This includes the unique Child ID, State, County, Sample Month/Year, and Review Date. The reviewer should not add additional information to this line.

Personally identifiable information: When completing the worksheet, it is important that reviewers never include PII of clients, children, or providers. This includes names, birthdates, addresses, places of employment, and provider ID number if the number can be traced to the provider name in a public venue such as the internet. If a Lead Agency has its own cover sheet to summarize each worksheet and/or provide additional information (not part of the OMB-approved RRW), the cover sheet may contain PII.

Completing *Record Review Worksheet* Column 1: Elements of Eligibility and Payment Determination (Elements 100-410)

The first step for completing each Element is to refer to column 1. For each Element, the reviewer reads the boilerplate and customizations to identify the requirements for that Element, and how the information in the case file will show compliance with those requirements. Reviewers should not add any comments or analysis to column 1.

Completing *Record Review Worksheet* Column 2: Analysis of Case Record (Elements 100-410)

All items in column 2 should be completed unless they are not applicable to the case. If an item is not applicable, the reviewer should check an N/A box if there is one for the item. If the item does not have an N/A box, the reviewer should note in the comment box that it was not completed because it was not applicable.

In the previous chapter on customizing the RRW, it was recommended that Lead Agencies include a comment box in column 2 of each Element. The comment boxes are to be used for capturing any additional information that is not captured by the analysis items. For example, a reviewer might use a comment box to:

- Describe the thought process for determining whether the Element has an error (especially if it is not clear from the column 2 items)
- Note whether the Lead Agency contacted a local eligibility office to produce missing documentation
- Show the math for calculating hours of care needed, income, or subsidy amount
- Note any exceptions or overrides by the case worker that are not captured by the column 2 items
- Record the documentation that was present in the case file or that was used to verify requirements (if the column 2 items do not ask for this already), as shown in Exhibit 16
- Explain why any items were left blank or not completed, as shown in Exhibit 17

Exhibit 16: Comment Box Example 1

ELEMENTS OF ELIGIBILITY & PAYMENT DETERMINATION (1)	ANALYSIS OF CASE RECORD (2)
320 PARENTAL WORK/TRAINING STATUS Determine whether the child's parent or parents were working, attending a job training or educational program (including a job search if applicable), or if the parent or parents had a child receiving or needing to receive protective services under the state's definition. Policy: 2101: 2-16-32	Does the parent meet a need for service? Yes X No \Box If a two-parent family, do both meet the need for service? Yes \Box No \Box N/A X Is the required documentation needed to verify need for service in the file? Yes X No \Box Comments: <i>Paystubs show parent is working 40</i> <i>hours/week.</i>

Exhibit 17: Comment Box Example 2

ELEMENTS OF ELIGIBILITY & PAYMENT DETERMINATION (1)	ANALYSIS OF CASE RECORD (2)
400 FINANCIAL REQUIREMENTS	Was income verification in case file?
	Yes \Box No X N/A \Box
Specify time period (e.g., based on 4 weeks prior to application) and all income to be considered based on state policies and definitions (e.g., head of household employment). Determine:	Was income calculated correctly? Yes \Box No \Box
• whether income verification and calculations for household members were correct.	Was the family assessed the correct family fee, if applicable? Yes \Box No \Box N/A \Box
• whether household income met state requirements (e.g., family gross income must be within X percent of state's median income).	Documentation reviewed:
• whether the copayment (if any) was correctly applied.	Comments: No income documentation present in case file. Could not assess whether income was calculated correctly and whether the family fee was correct.
Policy: 2101: 2-16-31	

Completing the comment box is not always necessary. Exhibit 18 shows an example of Element 310 where the column 2 analyses were clear from the items, and no additional information was needed.

Exhibit 18: Comment Box Example 3

ELEMENTS OF ELIGIBILITY & PAYMENT DETERMINATION (1)	ANALYSIS OF CASE RECORD (2)
310 RESIDENCY	Parent is a resident of state? Yes $oldsymbol{X}$ No \Box
Determine whether client was a resident according to state policy. <i>Policy: 2101: 2-16-30</i>	(for case actions BEFORE 4-1-25): Was the proper verification for residency in the case file? Yes \Box No \Box
Note: Beginning April 1, 2025, parent self-attestation is an acceptable for establishing residency.	Verification: (for case actions AFTER 4-1-25): Was parent self-attestation of residency in the case file? Yes X No \Box Comments:

After completing the column 2 items (including the comment box), the reviewer should reread the boilerplate and customizations in column 1 to check that all requirements were considered in the column 2 analyses.

Special instructions for completing column 2 in Element 410: In column 2 of Element 410, the reviewer calculates the subsidy amount and compares this to the eligibility worker's subsidy amount. **The subsidy amount refers to the amount the Lead Agency agrees to pay for child care services for the child in the sample month**. This may also be referred to as the authorization. If there is no difference between the subsidy amounts as calculated by the eligibility worker and the reviewer, the reviewer **need not consider the sample month payment amount in Element 410**.

If the eligibility worker's subsidy amount is different from the subsidy amount calculated by the reviewer, compare the reviewer's subsidy amount to the sample month payment amount.

If there is a discrepancy between the reviewer's subsidy amount and the sample month payment, there may be an improper payment. If it is a full payment and the amount exceeds the reviewer's subsidy amount, then it may be an overpayment. If it is a full payment and the amount is less than the reviewer's subsidy amount, then it may be an underpayment. In the situation where there is a difference between the authorized amount and the actual amount paid, then any improper payment amount should be based on the payment amount.

Exhibit 19 is an example of Element 410 columns 1 and 2 in a case where there is no improper payment. Note that the reviewer did not record the sample month payment amount, because there was no difference between the two subsidy amounts.

ELEMENTS OF ELIGIBILITY & PAYMENT DETERMINATION (1)	ANALYSIS OF CASE RECORD (2)
410 PAYMENT	Eligibility worker's subsidy amount \$ 200.15
Identify the eligibility worker's subsidy amount for the sample month and compare it to the reviewer's subsidy amount for the sample month. If the amounts are the same there is no	Reviewer's subsidy amount \$ 200.15
improper payment error.	Difference (if applicable) \$
If the amounts are different, compare the reviewer's subsidy amount to the sample month payment amount.	Sample month payment amount (if applicable) \$
If the sample month payment was a full payment and was:	Comments:
• greater than the reviewer's subsidy amount, the difference may be an overpayment (improper payment).	
• less than the reviewer's subsidy amount, the difference may be an underpayment (improper payment).	
Policy: 2101: 2-16-34	

Exhibit 20 shows Element 410 columns 1 and 2 in a case where there is an improper payment error.

ELEMENTS OF ELIGIBILITY & PAYMENT DETERMINATION (1)	ANALYSIS OF CASE RECORD (2)
410 PAYMENT	Eligibility worker's subsidy amount \$225.25
Identify the eligibility worker's subsidy amount for the sample month and compare it to the reviewer's subsidy amount for the sample month. If the amounts are the same there is no	Reviewer's subsidy amount \$_ 200.15
improper payment error.	Difference (if applicable) \$25.10
If the amounts are different, compare the reviewer's subsidy amount to the sample month payment amount.	Sample month payment amount (if applicable)
If the sample month payment was a full payment and was:	\$_225.25
• greater than the reviewer's subsidy amount, the difference may be an overpayment (improper payment).	Comments: There is an overpayment of \$25.10.
• less than the reviewer's subsidy amount, the difference may be an underpayment (improper payment).	
Policy: 2101: 2-16-34	

Exhibit 20: Example of Element 410 Columns 1-2, Improper Payment

In the situation where there is a difference between the authorized amount and the actual amount paid, then any improper payment amount should be based on the payment amount.

Completing Record Review Worksheet Column 3: Findings (Elements 100-410)

In column 3, the reviewer summarizes the findings of the Element, based on the analysis in column 2. A summary that is clear and concise – but complete – is helpful for second level reviewers and others who may read the worksheet.

No new information should be presented in column 3. In keeping with the horizontal story guideline, everything that is in column 3 should be based on the column 2 analyses. Further, the reviewer should be able to code column 4 based on the column 3 summary.

The column 3 summary is distinct from the comments box in column 2. As described in the previous section, the comments box in column 2 is used to complement the analyses by providing additional information or descriptions. By contrast, column 3 summarizes the analyses as a whole.

Reviewers should start the column 3 summary by stating whether the Element had an error, whether it was an improper payment error, and whether it was caused by MID. The column should never be left blank, even if there was no error.

The following are examples of Elements in which both columns 2 and 3 were completed. The first example, in Exhibit 21, shows Element 300 with no error.

ELEMENTS OF ELIGIBILITY & PAYMENT DETERMINATION (1)	ANALYSIS OF CASE RECORD (2)	FINDINGS (3)
300 QUALIFYING HEAD OF HOUSEHOLD	Client meets policy definition of parent/head of household: Yes X No \Box	No error.
Determine whether client met parent definition (parent means a parent by blood, marriage, or adoption and also means a legal guardian, or other person	Which definition does client meet? Parent	
standing in loco parentis), e.g., (1) parent, (2) step-parent, (3) legal guardian, (4) needy caretaker relative, or (5) spouse of same.	Documentation reviewed: <i>Birth certificate</i>	
Policy: 2101: 2-16-30	Comments:	

Exhibit 21: Example of Element 300 Columns 1-3, No Error

Exhibit 22 contains an example of columns 1-3 of Element 400. Note the distinction between the comment box in column 2 and the summary in column 3. The comment box in column 2 contains specific information about the calculations that led to the error. The column 3 summary includes the type of error found (non-MID, administrative), and a very brief description of the nature of the error.

ELEMENTS OF ELIGIBILITY & PAYMENT DETERMINATION (1)	ANALYSIS OF CASE RECORD (2)	FINDINGS (3)
 400 FINANCIAL REQUIREMENTS Specify time period (e.g., based on 4 weeks prior to application) and all income to be considered based on state policies and definitions (e.g., head of household employment). Determine: whether income verification and calculations for household members were correct. whether household income met state requirements (e.g., family gross income must be within X percent of state's median income). whether the copayment (if any) was correctly applied. Policy: 2101: 2-16-31	Was income verification in case file? Yes X No \Box N/A \Box Was income calculated correctly? Yes \Box No X Was the family assessed the correct family fee, if applicable? Yes X No \Box N/A \Box Documentation reviewed: <i>Paystubs</i> <i>dated</i> 7/1/2025, 7/15/2025, 8/1/2025, 8/15/2025 Comments: Gross income was calculated by eligibility worker as \$1705.52. One paystub was entered incorrectly. Correct gross income is \$1716.52. The miscalculation does not impact the copay.	Non-MID administrative error – income miscalculation.

Exhibit 22: Exam	ole of Element 400) Columns 1-3.	Non-MID A	Administrative Error
L'Amore Les L'Aum	pie of Element 400	Containing I by		

Exhibit 23 includes an example of columns 1-3 of Element 100. The comment box in column 2 was used to describe the documentation that was reviewed, and how it was insufficient. The column 3 summary includes the type of error found (MID, administrative), and a very brief description of the nature of the error.

ELEMENTS OF ELIGIBILITY & PAYMENT DETERMINATION (1)	ANALYSIS OF CASE RECORD (2)	FINDINGS (3)
 100 APPLICATION/REDERMINATION FORMS Determine whether required eligibility forms met all state and federal policies in effect during the sample month. Examples include (1) application form; (2) child care agreement; (3) declaration of family assets, as determined by a family member; and (4) voucher or certificate, as applicable; and (5) forms related to presumptive eligibility, as applicable. Policy: 2101: 2-16-30 	Is there a signed application in the case record? Yes \Box No X N/A \Box Are all forms correct? Yes X No \Box Has family declared that assets do not exceed one million dollars? Yes X No \Box Is there a current service authorization? Yes X No \Box Comments: Signed AC-105 in case file. AC-106 is in case file but was not signed. This is an administrative error.	MID administrative error – AC-106 was not signed.

Exhibit 23: Example of Element 100 Columns 1-3, MID Administrative Error

Exhibit 24 shows columns 1-3 of Element 340. The comment box in column 2 was used to provide additional information about the error. The column 3 summary includes the type of error found (non-MID, improper payment), and a very brief description of the nature of the error.

Example 24. Example of Element 640 Columns 1 6, non with Improper 1 dynetic Error			
ELEMENTS OF ELIGIBILITY & PAYMENT DETERMINATION (1)	ANALYSIS OF CASE RECORD (2)	FINDINGS (3)	
340 QUALIFYING CARE Determine whether the number of hours, type of care, and provider payment rate authorized for the sample month were correct based on state policy. Policies: 2101: 2-16-30 2101: 2-16-34	Type of care authorized: Full-time infant Was correct type of care authorized? Yes X No □ Was the correct provider payment rate authorized? Yes □ No X Verification: Work schedule Comments: Full-time infant rate should have been authorized. Toddler rate was incorrectly selected.	Non-MID improper payment error – wrong provider rate selected.	

Exhibit 25 contains an example of columns 1-3 of Element 320 where there were multiple errors. Note the distinction between the comment box in column 2 and the summary in column 3.

ELEMENTS OF ELIGIBILITY & PAYMENT DETERMINATION (1)	ANALYSIS OF CASE RECORD (2)	FINDINGS (3)
320 PARENTAL WORK/TRAINING STATUS Determine whether the child's parent or parents were working, attending a job training or educational program (including a job search if applicable), or if the parent or parents had a child receiving or needing to receive protective services under the state's definition. <i>Policy: 2101: 2-16-32</i>	Does the parent meet a need for service? Yes X No If a two-parent family, do both meet the need for service? Yes No N/A Is the required documentation needed to verify need for service in the file? Yes No X Documentation reviewed: Employer letter for Parent 1. Comments: Parent 1 is working 40 hours/week. Changed employers July 20, notified worker but worker did not input new employment information in system. Application shows Parent 2 also works 40 hours/week but no activity verification found. Cannot determine if both parents meet need for service.	MID improper payment error – no activity verification for Parent 2. non-MID administrative error – worker did not update employment information for Parent 1.

Exhibit 25: Example of Element 320 Columns 1-3, Multiple Errors

Special instructions for completing column 3 in Element 410: If an improper payment was found while completing column 2 of Element 410, the reviewer should describe in column 3 the cause of the payment error, including references to any prior Element(s). **All improper payment errors found in Element 410 will have been caused by an error, or errors, found in 100-400.**

Exhibit 26 shows Element 410, columns 1-3 in a case where there was an improper payment error. Note the reference to Element 400 in column 3.

ELEMENTS OF ELIGIBILITY & PAYMENT DETERMINATION (1)	ANALYSIS OF CASE RECORD (2)	FINDINGS (3)
 410 PAYMENT Identify the eligibility worker's subsidy amount for the sample month and compare it to the reviewer's subsidy amount for the sample month. If the amounts are the same there is no improper payment error. If the amounts are different, compare the reviewer's subsidy amount to the sample month payment amount. If the sample month payment was a full payment and was: greater than the reviewer's subsidy amount, the difference may be an overpayment (improper payment). less than the reviewer's subsidy amount, the difference may be an underpayment (improper payment). Policy: 2101: 2-16-34 	Eligibility worker's subsidy amount \$_225.25 Reviewer's subsidy amount \$_200.15 Difference (if applicable) \$_25.10 Sample month payment amount (if applicable) \$_225.25 Comments: There is an overpayment of \$25.10.	Overpayment of \$25.10. The improper payment was caused by an incorrect copay (see Element 400).

Exhibit 26: Example of Element 410 Columns 1-3, Improper Payment Error

Completing Record Review Worksheet Column 4: Results (Elements 100-410)

In column 4 of Elements 100-410, the reviewer completes coding to summarize the review findings for the Element. The reviewer should, theoretically, be able to code column 4 using the summary written in column 3.

Coding instructions for column 4 are as follows:

1. No Error/Error

If the Element has no error, code "0." If the Element has **any** error (whether or not the error results in an improper payment), code "1".

- 2. *Missing/Insufficient Documentation*.
 - Code "N/A" in column 4, item 2 if the Element has no error.
 - Code "N" in column 4, item 2 if:
 - **o** the Element has one or more improper payment errors, *none* of which were caused by missing or insufficient documentation; **or**
 - The Element does not have an improper payment error, but has one or more administrative errors, *none* of which were caused by missing or insufficient documentation.
 - Code "Y" in column 4, item 2 if:
 - The Element has one or more improper payment errors, *any* of which were caused by missing or insufficient documentation; **or**
 - the Element does not have an improper payment error, but has one or more administrative errors, *any* of which were caused by missing or insufficient documentation.

2A. (only in Elements 100-400) Potential Improper Payment Error.

- If the missing/insufficient documentation error will *not* result in an improper payment (i.e., it is an administrative error), code "N" and continue to the next Element.
- If the missing/insufficient documentation error may potentially result in an improper payment, code "Y" and complete the MID Table for that Element. Further instructions on AI and using the MID Table are presented in the next subsection in this chapter.

is an example of Element 300 with no error. Note the coding of item 2 in column 4 – when there is no error, it should **always** be coded as N/A. Also note that the reviewer did not enter anything for item 2A.

ELEMENTS OF ELIGIBILITY & PAYMENT DETERMINATION (1)	ANALYSIS OF CASE RECORD (2)	FINDINGS (3)	RESULTS (4)
300 QUALIFYING HEAD OF HOUSEHOLD Determine whether client met parent definition (parent means a parent by blood, marriage, or adoption and also means a legal guardian, or other person standing in loco parentis), e.g., (1) parent, (2) step-parent, (3) legal guardian, (4) needy caretaker relative, or (5) spouse of same. Policy: 2101: 2-16-30	Client meets policy definition of parent/head of household: Yes <i>X</i> No □ Which definition does client meet? <i>Parent</i> Documentation reviewed: <i>Birth certificate</i> Comments:	No error.	 300 RESULTS 1. No Error / Error 0 2. Missing/Insufficient Documentation (If "Y" is coded, answer 2A). NA 2A. Potential Improper Payment Error (If "Y" is coded, use the MID Table)

Exhibit 28 shows coding for column 4 where there was a non-MID administrative error in Element 400. Note that item 2 in column 4 was coded as "N," and item 2A was left blank.

ELEMENTS OF ELIGIBILITY & PAYMENT DETERMINATION (1)	ANALYSIS OF CASE RECORD (2)	FINDINGS (3)	RESULTS (4)
 400 FINANCIAL REQUIREMENTS Specify time period (e.g., based on 4 weeks prior to application) and all income to be considered based on state policies and definitions (e.g., head of household employment). Determine: whether income verification and calculations for household members were correct. whether household income met state requirements (e.g., family gross income must be within X percent of state's median income). whether the copayment (if any) was correctly applied. <i>Policy: 2101: 2-16-31</i> 	Was income verification in case file? Yes X No □ N/A □ Was income calculated correctly? Yes □ No X Was the family assessed the correct family fee, if applicable? Yes X No □ N/A □ Documentation reviewed: Paystubs dated 7/1/2025, 7/15/2025, 8/1/2025, 8/15/2025 Comments: Gross income was calculated by eligibility worker as \$1705.52. One paystub was entered incorrectly. Correct gross income is \$1716.52. The miscalculation does not impact the copay.	Non-MID administrative error – income miscalculation.	 400 RESULTS 1. No Error / Error 1 2. Missing/Insufficient Documentation (If "Y" is coded, answer 2A). N 2A. Potential Improper Payment Error (If "Y" is coded, use the MID Table)

Exhibit 28: Example of Element 400 Columns 1-4, Non-MID Administrative Error

Exhibit 29 displays coding for column 4 for Element 100 where there was a MID administrative error. Since item 2 in column 4 was coded as "Y," the reviewer completed item 2A. Since item 2A was coded as "N," the reviewer would not need to complete the MID Table.

ELEMENTS OF ELIGIBILITY & PAYMENT DETERMINATION (1)	ANALYSIS OF CASE RECORD (2)	FINDINGS (3)	RESULTS (4)
 100 APPLICATION/REDERMINATION FORMS Determine whether required eligibility forms met all state and federal policies in effect during the sample month. Examples include (1) application form; (2) child care agreement; (3) declaration of family assets, as determined by a family member; and (4) voucher or certificate, as applicable; and (5) forms related to presumptive eligibility, as applicable. <i>Policy: 2101: 2-16-30</i> 	Is there a signed application in the case record? Yes \Box No X N/A \Box Are all forms correct? Yes X No \Box Has family declared that assets do not exceed one million dollars? Yes X No \Box Is there a current service authorization? Yes X No \Box Comments: Signed AC-105 in case file. AC-106 is in case file but was not signed. This is an administrative error.	MID administrative error – AC-106 was not signed.	 100 RESULTS 1. No Error / Error 1 2. Missing/Insufficient Documentation (If "Y" is coded, answer 2A). Y 2A. Potential Improper Payment Error (If "Y" is coded, use the MID Table) N

Exhibit 29: Example of Element 100 Columns 1-4, MID Administrative Error

Exhibit 30 shows column 4 coding where there was a non-MID improper payment error in Element 340. Note that because item 2 in column 4 was coded as "N," item 2A was left blank.

ELEMENTS OF ELIGIBILITY & PAYMENT DETERMINATION (1)	ANALYSIS OF CASE RECORD (2)	FINDINGS (3)	RESULTS (4)
340 QUALIFYING CARE Determine whether the number of hours, type of care, and provider payment rate authorized for the sample month were correct based on state policy. <i>Policies: 2101: 2-16-30</i> 2101: 2-16-34	Type of care authorized: Full-time infant Was correct type of care authorized? Yes X No □ Was the correct provider payment rate authorized? Yes □ No X Verification: Work schedule Comments: Full-time infant rate should have been authorized. Toddler rate was incorrectly selected.	Non-MID improper payment error – wrong provider rate selected.	 340 RESULTS 1. No Error / Error 1 2. Missing/Insufficient Documentation (If "Y" is coded, answer 2A) N 2A. Potential Improper Payment Error (If "Y" is coded, use the MID Table)

Exhibit 30: Example of Element 100 Columns 1-4, MID Administrative Error

The example in Exhibit 31 shows Element 320 where there were multiple errors. Note that item 2 in column 4 is coded as "Y." Because this Element has both an administrative and a payment error, the reviewer coded item 2 "Y" for the payment error, which was caused by MID. Also note that since item 2A was coded as "Y," the reviewer would need to complete the MID Table.

ELEMENTS OF ELIGIBILITY & PAYMENT DETERMINATION (1)	ANALYSIS OF CASE RECORD (2)	FINDINGS (3)	RESULTS (4)
320 PARENTAL WORK/TRAINING STATUS Determine whether the child's parent or parents were working, attending a job training or educational program (including a job search if applicable), or if the parent or parents had a child receiving or needing to receive protective services under the state's definition. Policy: 2101: 2-16-32	Does the parent meet a need for service? Yes X No □ If a two-parent family, do both meet the need for service? Yes □ No □ N/A □ Is the required documentation needed to verify need for service in the file? Yes □ No X Documentation reviewed: Employer letter for Parent 1. Comments: Parent 1 is working 40 hours/week. Changed employers July 20, notified worker but worker did not input new employment information in system. Application shows Parent 2 also works 40 hours/week but no activity verification found. Cannot determine if both parents meet need for service.	MID improper payment error – no activity verification for Parent 2. non-MID administrative error – worker did not update employment information for Parent 1.	 320 RESULTS 1. No Error / Error 1 2. Missing/Insufficient Documentation (If "Y" is coded, answer 2A). Y 2A. Potential Improper Payment Error (If "Y" is coded, use the MID Table) Y

Exhibit 31: Example of Element 320 Columns 1-3, Multiple Errors

Errors affecting multiple Elements: In general, reviewers are to examine Elements 100-400 independently of errors in other Elements. For example, consider a case that is determined to be ineligible because it was discovered in Element 310 (Residency) that the client was not a resident of the state. Subsequent Elements should continue to be reviewed based on the requirements in the column 1 boilerplates and customizations.

Sometimes a single error will affect more than one Element. For example, a missing work verification will, in many cases, result in an error in Element 320 (Parental Work/Training Status). If that missing work verification also included work hours, there may also be a resulting error in Element 340 (Qualifying Care).

Special instructions for completing column 4 in Element 410: If there is an error found in Element 410 (Payment), there *must* be an error coded in at least one Element from 100-400. **All improper payment errors found in Element 410 will have been caused by an error, or errors, found in 100-400. Exhibit 32** gives an example of Element 410 containing an improper payment error, with column 4 coded appropriately.

ELEMENTS OF ELIGIBILITY & PAYMENT DETERMINATION (1)	ANALYSIS OF CASE RECORD (2)	FINDINGS (3)	RESULTS (4)
 410 PAYMENT Identify the eligibility worker's subsidy amount for the sample month and compare it to the reviewer's subsidy amount for the sample month. If the amounts are the same there is no improper payment error. If the amounts are different, compare the reviewer's subsidy amount to the sample month payment amount. If the sample month payment was a full payment and was: greater than the reviewer's subsidy amount, the difference may be an overpayment (improper payment). less than the reviewer's subsidy amount, the difference may be an underpayment (improper payment). Policy: 2101: 2-16-34 	Eligibility worker's subsidy amount \$_225.25 Reviewer's subsidy amount \$_200.15 Difference (if applicable) \$_25.10 Sample month payment amount (if applicable) \$_225.25 Comments: There is an overpayment of \$25.10.	Overpayment of \$25.10 due to non- MID error found in element 400.	 410 RESULTS 1. No Error / Error 1 2. Missing/Insufficient Documentation N

Exhibit 32: Element 410 Columns 1-4, Improper Payment Error

Using the Additional Inquiry (AI) for Missing or Insufficient Documentation (MID) Errors and Completing the MID Table

The additional inquiry (AI) is a process in which a Lead Agency accesses or makes inquiries into state resources in order to determine whether a case with a MID potential improper payment error was ultimately eligible for services. An AI can be conducted even if the original eligibility worker had access to this resource, and may allow the Lead Agency to obtain documentation that was missing or lacking to potentially mitigate the error. When a MID error that would cause an improper payment is discovered, the reviewer must complete the MID Table portion of the RRW to document the findings and record the result of any AI that was conducted. The MID Table is described in more detail later in this subsection.

Steps to the AI and MID Table: Exhibit 33 displays the steps to conducting the AI and completing the MID Table. More detailed instructions follow.

Step	Instruction			
1	Enter the Child ID on the MID Table template			
2	Determine if Element has a MID potential improper payment error			
3	Determine if an AI can be conducted			
4	Conduct the AI, if applicable			
5	Complete the MID Table			
6	Go back to the Element to update with additional information from the AI, if applicable			

Exhibit 33: Steps to the AI and MID Table

Step 1: Enter the Child ID on the MID Table template

The first step is to enter the unique Child ID on the top of the MID Table template. **This applies** to all case record reviews, even if the rest of the MID Table is not completed.

Step 2: Determine if Element has a MID potential improper payment error

The AI and MID Table involve those errors that would lead to a MID improper payment error, or *MID potential improper payment errors*. These errors are documented in by a code of "Y" for item 2A in column 4 of the RRW for that Element.

Whether a MID error should be considered a potential improper payment error is dependent on state policies and error definitions. Examples are not always clear-cut, as described in the scenario below:

While examining Element 400, the reviewer discovers that hard copies of the client's paystubs are missing from the case file. The income information, however, is available in the state's system. The way this type of scenario is handled will vary by state:

- In state 1, there would be no error in Element 400.
- In state 2, there would be a MID administrative error in Element 400.
- In state 3, the missing hard copies of the paystubs would lead to a MID improper payment error.

Only in state 3 would the reviewer consider the AI and complete the MID Table.

Consider another scenario: While examining Element 100, the reviewer discovers that required signatures are missing from the application. Reviewers in some states would determine that this is a MID administrative error, while in other states this would be an MID improper payment error.

If the error is not MID, or would not cause an improper payment, **no AI can be conducted and the MID Table should not be completed.**

Step 3: Determine if an AI can be conducted

Reviewers can consult with any resource *within the state* for conducting the AI.

Specifics of the AI will vary by state, but may include the following:

- Consulting electronic systems or screens, including those shared with other assistance programs;
- Contacting other assistance programs in which the client has participated or has participated in the past, such as TANF, the Supplemental Nutrition Assistance Program (SNAP), or Medicaid; or
- Contacting other state agencies that may be able to provide missing information, such as vital records for birth certificates or the labor department for employment verification.

In *all* states, the AI will *not* include:

- Contacting local eligibility offices to provide an opportunity for them to locate missing documents. As stated earlier in this chapter, this is allowed and is not considered an AI, as the missing documents were in the possession of the eligibility office; or
- Seeking independent or third-party verification or contacting the client, their employers, or their child care providers.

Lead Agencies are never required to conduct an AI; however, it is strongly encouraged. By mitigating these errors, Lead Agencies will be able to report a more accurate representation of their error rate.

In some scenarios, an AI may not be possible. For instance, a missing child care application likely cannot be found by another source as it is unique to child care.

Step 4: Conduct the AI, if applicable.

The error is mitigated by the AI if the reviewer can determine that the client met the requirements that could not previously be determined due to the missing or insufficient documentation.

It is possible that the AI only partially mitigates the error. If this occurs, the Lead Agency should contact the Regional Office for guidance.

Step 5: Complete the MID Table

The MID Table is completed for all MID potential improper payment errors, regardless of whether an AI was conducted.

One table is used for each case. The table includes nine rows, each corresponding to an Element from 100-400 on the RRW. There are nine columns for recording information gathered from the AI.

The MID Table may be used while the reviewer is completing the RRW; i.e., the reviewer completes the row in the MID Table for the corresponding Element immediately after reviewing that Element. Or, the reviewer may choose to wait until all Elements have been reviewed before completing the MID Table.

The nine columns of the MID Table, and instructions for completing each column, are as follows:

1. Element

This column contains the Element number corresponding to the RRW. The reviewer does not add anything to the rows in this column. The rows corresponding to Elements that do not have a missing or insufficient documentation error that may potentially result in an improper payment should be left blank.

- 2. Describe documentation that was missing or insufficient Describe what documentation was missing or insufficient that could potentially result in an improper payment.
- 3. *Dollar amount of potential improper payment* If the missing or insufficient documentation would result in ineligibility (i.e., a total overpayment), enter the sample month payment amount here. If the missing or insufficient documentation would result in a partial overpayment or underpayment, enter the amount here.
- 4. Is there an additional inquiry that can be made to mitigate the potential improper payment error?

If the Lead Agency will be utilizing an AI, code "1" and continue to column 6. If the Lead Agency will not or cannot utilize an AI to mitigate the error in the Element, code "0" and continue to column 5.

5. If No, describe why not

If column 4 was coded as "0," describe the reason or reasons for not using an AI to mitigate the error in the Element. No further columns should be completed for this Element. The reviewer should continue with the case review.

6. If Yes, describe additional inquiry

If column 4 was coded as "1," describe the actions taken for the AI. This may include the names of the agency or agencies that were contacted, or the documents that were reviewed.

- 7. *Was the improper payment mitigated by using the additional inquiry?* Code "1" if the potential improper payment was mitigated using the AI. Code "0" if **no** dollar amount was mitigated using the AI.
- 8. Enter the dollar amount that was mitigated

If the entire improper payment was mitigated, the amount entered here should be the same as the amount recorded in column 3. If only a partial dollar amount can be mitigated, enter that figure. Lead Agencies are reminded to contact the ACF Regional Office for guidance with partial mitigation.

9. Describe how the Lead Agency determined whether or not the potential improper payment could be mitigated The Lead Agency should respond to this whether the potential improper payment was mitigated or not mitigated using the AI. Describe how the Lead Agency used the information discovered in the AI to conclude whether or not an improper payment was made.

Step 6: Go back to the Element to update with additional information from the AI, if applicable.

If an AI mitigated the MID potential improper payment error, the reviewer should return to the Element with the error and update columns 2 and 3 with any additional information. The reviewer should mention that an AI was conducted. The coding in column 4 should **not** be changed.

Examples of the AI and MID Table: shows Element 400 for a case where income information was missing. Note that item 2A of column 4 is coded as "Y." Also note that due to the missing documentation, the reviewer was unable to complete several of the items in column 2.

ELEMENTS OF ELIGIBILITY & PAYMENT DETERMINATION (1)	ANALYSIS OF CASE RECORD (2)	FINDINGS (3)	RESULTS (4)
 400 FINANCIAL REQUIREMENTS Specify time period (e.g., based on 4 weeks prior to application) and all income to be considered based on state policies and definitions (e.g., head of household employment). Determine: whether income verification and calculations for household members were correct. whether household income met state requirements (e.g., family gross income must be within X percent of state's median income). whether the copayment (if any) was correctly applied. Policy: 2101: 2-16-31	Was income verification in case file? Yes D No X N/A D Was income calculated correctly? Yes No D Was the family assessed the correct family fee, if applicable? Yes No N/A D Documentation reviewed: Comments: No income documentation present in case file. Could not assess whether income was calculated correctly and whether the family fee was correct.	MID improper payment error – no income documentation.	 400 RESULTS 1. No Error / Error 1 2. Missing/Insufficient Documentation (If "Y" is coded, answer 2A) Y 2A. Potential Improper Payment Error (If "Y" is coded, use the MID Table) Y

Exhibit 34: Example of Element 400, MID Potential Improper Payment Error (Before AI)

The reviewer must determine whether an AI can be conducted. In this example, the reviewer contacted the SNAP office as it was found that the client also receives SNAP benefits. The SNAP office was able to provide the missing documentation. Exhibit 35 shows how the MID Table would be completed for this Element.

Exhibit 35: Example of MID Table, Mitigated Error in Element 400

Child ID: 52616

1	2	3	4	5	6	7	8	9
Eleme nt	Describe documentation that was missing or insufficient	Dollar amount of potential improper payment	Is there an additional inquiry that can be made to mitigate the potential improper payment error? 0=No 1=Yes	If No , describe why not (<i>Note: After</i> <i>responding, go</i> <i>to Element 500</i> <i>if there are no</i> <i>other Elements</i> <i>requiring the</i> <i>MID Table</i>)	If Yes , describe the additional inquiry	Was the improper payment mitigated using the additional inquiry? 0=No 1=Yes	Enter dollar amount that was mitigated	Describe how the state determined whether or not the potential improper payment could be mitigated. (Note: Please respond to this whether the potential improper payment was mitigated or not mitigated)
100								
200								
300								
310								
320								
330								
340								
350								
400	Income verification	\$250	1		Contacted SNAP Office	1	\$250	Based on the documentation provided by the SNAP office, we determined that the income provided in the application was accurate.
Total		\$250	1			1	\$250	

Upon completing the AI, the reviewer returned to Element 400 to fill in missing information, as shown in Exhibit 36. Note that item 2A in column 4 was unchanged.

ELEMENTS OF ELIGIBILITY & PAYMENT DETERMINATION (1)	ANALYSIS OF CASE RECORD (2)	FINDINGS (3)	RESULTS (4)
 400 FINANCIAL REQUIREMENTS Specify time period (e.g., based on 4 weeks prior to application) and all income to be considered based on state policies and definitions (e.g., head of household employment). Determine: whether income verification and calculations for household members were correct. whether household income met state requirements (e.g., family gross income must be within X percent of state's median income). whether the copayment (if any) was correctly applied. Policy: 2101: 2-16-31	Was income verification in case file? Yes \Box No X N/A \Box Was income calculated correctly? Yes X No \Box Was the family assessed the correct family fee, if applicable? Yes X No \Box N/A \Box Documentation reviewed: Comments: No income documentation present in case file. Used additional inquiry to contact SNAP office. They verified that gross income of \$1325 provided in the application is correct. Copay is correct for family size.	MID improper payment error (no income documentation) mitigated through additional inquiry.	 400 RESULTS 1. No Error / Error 1 2. Missing/Insufficient Documentation (If "Y" is coded, answer 2A) Y 2A. Potential Improper Payment Error (If "Y" is coded, use the MID Table) Y

Exhibit 36: Example of Element 400, MID Potential Improper Payment Error (After AI)

For the next example, consider a case where the child care application was missing in Element 100, as illustrated in Exhibit 37.

		EL	PAY	F ELIGIBILI MENT INATION (1)		AN	ALYSIS OF (RECORD (2			FINDINGS (3	3)	RE	SULTS (4)
1	2		-		_		6	7		8		9	
Ele	Describe	100	Dollar	4 Is there an additional inquiry	If No	Is the	If Yes ,	Was t	he	Enter	Desci	ibe how	I TS
men	documen	tati APPI	amount LICATION/I	an RÉDERMINA	descri	ibe appli	describe	impro	p et 1	¹ dongropei	the st	ate	L15
t	on that w	FOR	MS	additional	why i	lof. recor	d the	paym	e pay i	menduerror	dueri	nined 1. No Erro	r / Error 1
	missing o	pr	potential	inquiry natanticatheligi abde fordatel po semple month (1), application ment: (3) decl	(Note:	Yes [additional □ No X N/A inquiry.	\Box mitiga	to n	u issaing as	wheth	ner or not	
	insufficie	Deter	mimproperte	r tehqatinceah eligi	bility	din	inquiry.	using	the app	ication.	the p	ptentualsing	/Insufficient
		forms	s payment te	atore trenseriel po	a. ao t	Are a	ll forms corre	additi	onaf				entation (If "Y" is
		Exam	nles include	(1) application	fEleme	nt _{Yes} [inquir	y?		paym	ent coded, a	nswer 2A). Y
		$(2) c^{1}$	ild care agree	ment: (3) decl	a ē ffibif	1001		0=No			could		• 1 •
		of far	nily assets, as	determined by potential determined by determined by determ	v there o	re Has f	amily declared	1=Ye	s				ial Improper ent Error (If "Y" is
		famil	y member; an	d (4) voucher	oino oth	erasset	s do not excee	l one					, use the MID
		certif	icate, as appli	cable; and (5)	torms'c	1'millio	on dollars?					er the Table	
		relate	d to presump	tive a singentity, error?	agequir	ing Tyes 2	X No 🗆				potent	ial	1
		appli	cable.	0=No	Table						impro		
		ייים	. 2101. 2.10				re a current se	rvice				ent was	
		Polic	y: 2101: 2-16	-30- 1 es		autho	rization?					ted or not	
100			<i></i>		-	Yes	X No 🗆 📖				mitige	ited)	
100	Applicati	on	\$125	0	Docu	men							
					t is	Com	ments:						
					uniqu	eAC-	105 (child	care					
						iild	lication) is						
					care		sing from						
200					progr	file.		use					
200 300						me.							
310													
320													The
330													reviewer
340													determined
350													that no AI
400													could be
Tot			\$125	0									conducted to
al				-									
-									1.0			- 1.4	mitigate this

Exhibit 37: Example of Element 100, MID Potential Improper Payment Error

error, as the missing application could not be recovered from another source. Exhibit 38 displays how the MID Table would be completed.

Exhibit 38: Example of MID Table, Error Not Mitigated in Element 100

Child ID: 52616

Since the error was not mitigated, the reviewer would not need to go back to Element 100 to add more information.

For the final example, consider a case where the reviewer determined that the child's birth certificate was missing in Element 330, as shown in Exhibit 39. In this state, the missing birth certificate would lead to a payment error.

ELEMENTS OF ELIGIBILITY & PAYMENT DETERMINATION (1)	ANALYSIS OF CASE RECORD (2)	FINDINGS (3)	RESULTS (4)
330 QUALIFYING CHILD Determine if the child met eligibility criteria including (1) age (younger than 13 years, or younger than 19 years and physically or mentally incapable of caring for himself or herself or under court supervision), (2) citizenship/qualified alien status as set forth in federal policy, and (3) other eligibility requirements as defined in the state plan. Policy: 2101: 2-16-30	Age of child: If age 13-18, does case file contain documentation of special needs? Yes \Box No \Box N/A X Documentation of citizenship or qualified alien status? Yes \Box No X Documentation reviewed: Comments: No birth certificate, cannot verify age or citizenship	MID improper payment error due to missing birth certificate	 330 RESULTS 1. No Error / Error 1 2. Missing/Insufficient Documentation (If "Y" is coded, answer 2A). Y 2A. Potential Improper Payment Error (If "Y" is coded, use the MID Table) Y

Exhibit 39: Example of Element 330, MID Po	otential Improper Payment Error
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The reviewer conducted an AI by contacting the state's vital records department. However, they were unable to produce the missing birth certificate. Exhibit 40 shows how the MID Table would be completed.

Exhibit 40: Example of MID Table, Error Not Mitigated in Element 330

Child ID: 52616

1	2	3	4	5	6	7	8	9
Eleme nt	Describe documentation that was missing or insufficient.	Dollar amount of potential improper payment.	Is there an additional inquiry that can be made to mitigate the potential improper payment error? 0=No 1=Yes	If No , describe why not. (<i>Note: After</i> <i>responding, go</i> to Element 500 if there are no other Elements requiring the MID Table)	If Yes , describe the additional inquiry.	Was the improper payment mitigated using the additional inquiry? 0=No 1=Yes	Enter dollar amount that was mitigated.	Describe how the state determined whether or not the potential improper payment could be mitigated. (Note: Please respond to this whether the potential improper payment was mitigated or not mitigated)
100								
200								
300								
310 320								
330	Child's birth certificate	\$250	1		Contacted state vital records	0	\$0	State vital records were unable to locate a birth certificate for the child
340								
350								
400								
Total		\$250	1			0	\$0	

Since the error was not mitigated, the reviewer would not need to go back to Element 100 to add more information.

Completing the MID table for multiple errors: A case may have multiple MID errors that are potential improper payments, such as the following:

- 1. A case has one piece of missing documentation that causes errors in multiple Elements. As described in a previous subsection, a missing work verification will, in many cases, result in an error in Element 320 (Parental Work/Training Status). If that missing work verification also included work hours, there may also be a resulting error in Element 340 (Qualifying Care).
- 2. A case has multiple, unrelated Elements with missing documentation. For example, a missing birth certificate in Element 310 and missing income information in Element 400.
- 3. A case has more than one piece of missing documentation in the same Element. For example, a missing application and certificate in Element 100.

The Lead Agency should ensure that each error is examined separately, even if they involve the same piece of missing documentation (as in the first scenario described above). It is feasible that different AIs may need to be performed, or that an AI may mitigate one error but not the other.

Each error should be documented separately in the MID Table. If one Element has more than one MID potential improper payment error (as in the third scenario described above), the reviewer may add rows to the MID Table.

Completing the totals row of the MID Table: The goal of the totals row is to provide an accurate representation of (1) the number of MID potential improper payment errors identified and mitigated, and (2) the dollar amounts associated for the case as a whole. The totals row is completed for columns 3 and 4 for any MID Table with at least one MID potential improper payment error. The totals row is completed for columns 7 and 8 if at least one AI was conducted.

If there is only one MID potential improper payment error, the figures entered in the totals row should match those that were entered in the Element row, as was shown in Exhibit 35, Exhibit 38, and Exhibit 40.If the case has multiple MID potential improper payment errors, the figures entered in the totals row for columns 4 and 7 should match the sum of the figures entered for the Element rows. However, the figures entered in totals row for columns 3 and 8 should not be summed, but should represent the findings for the case as a whole.

For example, refer to Exhibit 41. This example shows a completed MID Table for a case where there were two MID potential improper payment errors, and both were mitigated. Note that in the totals row, columns 4 and 7 were summed. Column 3 was not summed, but reflects the potential improper payments for the case as a whole (in this case, it equaled the sample month payment amount). Column 8 reflects the dollar amount that was mitigated for the entire case. Since both errors were fully mitigated, this is equal to the full potential improper payment amount (i.e., the sample month payment amount for this case).

Exhibit 41: Completed MID Table, Two MID Errors, Both Mitigated

Child ID: 52616

1	2	3	4	5	6	7	8	9
Elemen	Describe	Dollar	Is there an	If No,	If Yes,	Was the	Enter dollar	Describe how the
t	documentation	amount of	additional	describe why	describe the	improper	amount that	state determined
	that was missing	potential	inquiry that	not	additional	payment	was mitigated.	whether or not the
	or insufficient.	improper	can be made	(Note: After	inquiry.	mitigated		potential improper
		payment.	to mitigate the	responding, go to Element 500		using the		payment could be
			potential	if there are no		additional		mitigated.
			improper	other Elements		inquiry?		(Note: Please respond to this whether the
			payment	requiring the		0=No		potential improper
			error?	MID Table)		1=Yes		payment was mitigated
			0=No 1=Yes					or not mitigated)
100			1-165					
200								
300								
310								
320								
330	Child's birth	\$250	1		Contacted	1	\$250	State vital records
	certificate				state vital			located the child's
					records			birth certificate
340								
350								
400	Income	\$250	1		Contacted	1	\$250	Based on the
	verification				SNAP Office			documentation
								provided by the
								SNAP office, we
								determined that the
								income provided in
								the application was

						accurate
Total	\$250	2		2	\$250	

Exhibit 42 illustrates another example of a completed MID Table for a case with two MID potential improper payment errors. In this case, the MID potential improper payment error in Element 330 was not mitigated, but the error in Element 400 was. Columns 4 and 7 in the totals row were summed. Column 3 was not summed, but reflects the potential improper payments for the entire case. In column 8, because one of the MID potential improper payment errors was not mitigated, the case still has an improper payment. Thus, the amount entered for column 8, the total dollar amount that was mitigated, was zero.

Child ID: 52616

						1		
1	2	3	4	5	6	7	8	9
Elemen t	Describe documentation that was missing or insufficient.	Dollar amount of potential improper payment.	4 Is there an additional inquiry that can be made to mitigate the potential improper payment error? 0=No 1=Yes	If No , describe why not. (<i>Note: After</i> <i>responding, go</i> <i>to Element 500</i> <i>if there are no</i> <i>other Elements</i> <i>requiring the</i> <i>MID Table</i>)	o If Yes , describe the additional inquiry.	Was the improper payment mitigated using the additional inquiry? 0=No 1=Yes	b Enter dollar amount that was mitigated.	9 Describe how the state determined whether or not the potential improper payment could be mitigated. (Note: Please respond to this whether the potential improper payment was mitigated or not mitigated)
100								
200								
300								
310								
320								
330	Child's birth certificate	\$250	1		Contacted state vital records	0	\$0	State vital records were unable to locate a birth certificate for the child
340								
350								
400	Income verification	\$250	1		Contacted SNAP Office	1	\$250	Based on the documentation provided by the SNAP office, we determined that the income provided in the application was accurate
Total		\$250	2			1	\$0	

Lead Agencies are encouraged to contact their ACF Regional Office for guidance on using the MID Table, especially for cases with multiple potential missing and insufficient documentation improper payment errors.

Completing Record Review Worksheet Element 500: Case Summary

In Element 500, the reviewer summarizes the findings for the entire case. Unlike Elements 100-410, Element 500 consists of only two columns: Case Summary (column 1) and Case Results (column 2).

The reviewer summarizes the entire case in column 1 of Element 500. This description should follow the basic instructions for completing column 3 in other Elements. Describe any errors that were found, with references to Elements. If a potential missing or insufficient documentation improper payment error was mitigated using an AI (described in the prior subsection), note it in this column. If there was an improper payment found in Element 410, cite the cause of the improper payment error.

In column 2, the reviewer will code the results for the entire case, as follows:

1. No Error/Error

If there were no errors in the case, code "0." If any Element had an error (whether or not the error resulted in an improper payment), code "1."

2. Missing/Insufficient Documentation

If there were no errors in the case, code "NA." Code "N" if:

- the case has an improper payment error in Element 410, but that error was not caused by missing or insufficient documentation (Element 410, column 4, item 2 is coded "N"); **or**
- the case does not have an improper payment error in 410, but has one or more errors in other Elements, *none* of which were caused by missing or insufficient documentation.

Code "Y" if:

- the case has an improper payment error in Element 410 that was caused by missing or insufficient documentation; **or**
- the case does not have an improper payment error in 410, but has one or more errors in other Elements, at least one of which was caused by missing or insufficient documentation.
- 2A. Number of MID potential improper payment errors identified

Enter the total number of Elements that had a "Y" for item 2A, or the total number of Element rows completed in the MID Table. If there were no MID potential improper payment errors, enter "0."

- 2B. *Total amount of MID potential improper payment errors* Enter the amount from column 3 of the totals row of the MID Table. If there were no MID potential improper payment errors, enter "0."
- 2C. *Number of times an additional inquiry was used* Enter the figure from column 4 of the totals row of the MID Table. If there were no MID potential improper payment errors, enter "0."
- 2D. *Number of times an additional inquiry mitigated the potential improper payment error* Enter the amount from column 7 of the totals row of the MID Table. If there were no MID potential improper payment errors, enter "0."
- 2E. *Total amount of improper payments mitigated* Enter the amount from column 8 of the totals row of the MID Table. If there were no MID potential improper payment errors, enter "0."
- 3. Overpayment/Underpayment

If there was no improper payment (including cases where the potential improper payment was mitigated by the AI), enter "NA." If there was an improper payment, enter "O" if it was an overpayment and "U" if it was an underpayment.

- 4. *Total Amount of Improper Payment* If there was no improper payment (including cases where the potential improper payment was mitigated by the AI), enter "\$0." If there was an improper payment, enter the dollar amount.
- 5. *Total Payment Amount for Sample Month* Enter the total dollar amount of the payment that was actually made for the child for the sample month.

Exhibit 43 is an example of Element 500 in a case that had no errors.

FINDINGS (1)	RESULTS (2)
500 CASE SUMMARY	500 RESULTS
No improper payment error.	1. No Error / Error 0
No owners in any Element	2. Missing/Insufficient Documentation NA
No errors in any Element.	2A. Number of MID potential improper payment errors identified $\boldsymbol{0}$
	2B. Total amount of MID potential improper payment errors <i>0</i>
	2C. Number of times an additional inquiry was used $oldsymbol{0}$
	2D. Number of times the additional inquiry mitigated the potential improper payment error $\boldsymbol{0}$
	2E. Total amount of improper payments mitigated $oldsymbol{0}$
	3. Overpayment/Underpayment NA
	4. Total amount of improper payment \$0
	5. Total payment amount for the sample month \$225.25

Exhibit 43: Example of Element 500 With No Errors

is an example of Element 500 in a case that had an improper payment error that was not caused by missing or insufficient documentation. The improper payment error occurred as a result of a copay error in Element 400. There was also a missing documentation error in Element 100, but this error was not a potential improper payment according to the state's policy.

Note that column 2 item 2 in is coded as "N." Even though this case had a missing documentation error, the reviewer coded for the payment error which was not caused by missing or insufficient documentation.

FINDINGS (1)	RESULTS (2)
500 CASE SUMMARY	500 RESULTS
Improper payment error, overpayment of \$25.10. The improper payment was caused by the incorrect copay being applied (see Elements 400 and 410). There was also a missing form in Element 100. The missing form was not an improper payment error. No other errors in the case.	 No Error / Error 1 Missing/Insufficient Documentation N Number of MID potential improper payment errors identified 0 Total amount of MID potential improper payment errors 0 Number of times an additional inquiry was used 0 Number of times the additional inquiry mitigated the potential improper payment error 0 Total amount of improper payments mitigated 0 Overpayment/Underpayment O Total amount of improper payment \$25.10 Total payment amount for the sample month \$225.25

Exhibit 44: Example of Element 500 With an Improper Payment Error

is an example of Element 500 for a case that had a potential improper payment error that was mitigated using AI. The case was missing residency verification, leading to a potential improper payment error from Element 310. Through AI, the reviewer was able to determine that the client did live in the state. There were no errors in any other Element.

In Element 500, the case was coded as having a missing documentation error; however, due to the mitigation there was no improper payment. Note the coding in column 2 items 2A through 2E.

FINDINGS (1)	RESULTS (2)
500 CASE SUMMARY	500 RESULTS
MID administrative error. See Element 310 – the case file was missing required residency verification. Using additional inquiry, the client was found to live in the state (see MID Table). No improper payment, no other errors.	 No Error / Error 1 Missing/Insufficient Documentation Y Number of MID potential improper payment errors identified 1 Total amount of MID potential improper payment errors \$365.00 Number of times an additional inquiry was used 1 Number of times the additional inquiry mitigated the potential improper payment error 1 Total amount of improper payments mitigated \$365.00 Overpayment/Underpayment NA Total amount of improper payment \$0 Total payment amount for the sample month \$365.00

Exhibit 45: Example of Element 500 Wit	h a Potential Improper Payment Mitigated

VII. Completing and Submitting the State Improper Payments Report

The *State Improper Payments Report* (ACF-404) contains the error and improper payment findings and analyses from the case record reviews. States must prepare and submit the report by June 30 of the reporting year. The ACF-404 template can be found in Attachment 3. The *State Improper Payments Report* consists of three parts:

- Part I. Program Assurances and Certifications,
- Part II. Error Measures Reporting, and
- Part III. State Responses to Error Measures Findings.

States are required to submit the *State Improper Payments Report* electronically using the OLDC. States enter data for Parts II and III of the report (some information is automatically populated) and electronically sign Part I before submitting.

Part I. Program Assurances and Certifications

The state assures and certifies the following:

- 1. The data collection process, including sample selection and case record reviews, adhered to all requirements of the instructions and regulations for *Error Rate Reporting* at 45 CFR 98 Subpart K.
- 2. The reviews were not conducted by persons who: (1) make or approve eligibility determinations, (2) are under the supervision of persons responsible for eligibility determinations, or (3) ever made or approved eligibility determinations for a case in which they were assigned to review.
- 3. All reviewers have been trained to ensure that the review process is consistent with state policies and that there is consistency within the state in interpretation of what is an error.
- 4. The state agrees to retain *Record Review Worksheets*, the *State Improper Payments Report* and any revisions, and any other records pertinent to the case reviews and submission of improper payments reports for 5 years from the date of submission of the *State Improper Payments Report* or final revision submitted, whichever date is later.
- 5. The state understands that this information, including the sampled case records and calculations, are subject to federal review.
- 6. Documents submitted to the Office of Child Care as part of the error rate review must not contain any personally identifiable information (PII) as defined in Section I of the *Child Care Improper Payments Data Collection Instructions*.

The required identifying information for the submission and the person making the certifications includes "Name," "Title," "State," "State Agency," "Telephone Number," and "E-mail Address." Identifying information is provided by the state prior to completing the submission of the *State Improper Payments Report* on OLDC. The identifying information should prepopulate onto the OLDC template.

Part II. Error Measures Reporting

States consolidate RRW data in order to compute the error measures for input into the *State Improper Payments Report*. It is recommended that states enter all data from Element 500, column 2 of each RRW into a database or spreadsheet for error measures computation. Using software to consolidate the data improves accuracy and allows for easier analyses of the results from the case record review process.

States use the table in Part II of the *State Improper Payments Report* to record information necessary to compute and record error measures. Some items are auto-calculated in the OLDC.

When entering dollar amounts, always round to the nearest dollar (rounding up for fifty cents) and omit cents. For example, if the amount is \$256.26, enter \$256. If the amount is \$256.50, enter \$257.

If a state combines (pools) funds and conducted its review based on a sample drawn from a universe of cases served by these pooled funds, the state will calculate those dollar figures in one of two ways to reflect the proportion of these funds that are CCDF funds:

- 1. by applying the pooling factor found on the most recent ACF-800 reporting form to calculate the dollar amount; or
- 2. by applying a pooling factor different from that found on the most recent ACF-800 reporting form.

The individual questions in the ACF-404 report will prompt the state when it will be appropriate to apply a pooling factor. States that pool funds are asked in the ACF-404 *State Improper Payments Report* to provide information regarding the dollar amount of CCDF-only funds for the total dollar amount of potential improper payments resulting from the MID errors (ACF-404 item 7B), total dollar amount of MID potential improper payments that was mitigated using an AI (ACF-404 item 8B), total dollar amount of MID underpayments that resulted even after an AI was considered was possibly used (ACF-404 item 9C), total dollar amount of MID overpayments that resulted even after an AI was considered and possibly used (ACF-404 item 9D), total amount of payments for the 276 cases (ACF-404 item 10), and total amount of improper payments for the 276 cases broken down into overpayments and underpayments (ACF-404 items 11A and 11B).

The instructions for all items in Part II follow. Note that the term "payment" means subsidy payment amount for all services received during the sample review month.

- 1. *Number of cases reviewed* Enter the total number of cases reviewed (set at 276).
- 2. *Total number of cases with an error* Enter the total number of cases with a "1" in Element 500, column 2, #1 of the *Record Review Worksheet*.
- 3. *Percentage of cases with an error* Divide the total number of cases with error (item 2) by the number of cases sampled (item 1) and multiply by 100.

- Total number of cases with an improper payment Enter the total number of cases with a "1" in Element 500, column 2, #1 of the *Record Review Worksheet* that <u>also</u> have a number <u>other than zero</u> entered in Element 500, column 2, #4. Do not count cases with MID potential improper payment errors if the improper payment was mitigated through an AI.
- 5. *Percentage of cases with an improper payment* Divide the total number of cases with an improper payment (item 4) by the number of cases sampled (item 1) and multiply by 100. Do not count cases with MID potential improper payment errors if the improper payment was mitigated through an AI.
- 6. *Total number of cases with an improper payment error due to missing or insufficient documentation (MID)* Enter the total number of cases with a "Y" in Element 500, column 2, #2 of the *Record Review Worksheet* that also have a number other than zero in Element 500, column 2, #4. Do not count cases with MID potential improper payment errors if the improper payment was mitigated through an AI. Note that item 6 asks about the total number of cases whereas items 7A and 9A ask about the total number of errors.
- 7A. *Total number of MID* **errors** *with identified potential improper payments* Enter the total number of MID errors recorded in Element 500, column 2, #2A of the *Record Review Worksheet*. Note that item 7A asks about errors, not cases. A case can have multiple MID potential improper payment errors.
- 7B. *Total dollar amount of potential improper payments resulting from the MID errors* Enter the sum of the MID potential improper payments recorded in Element 500, column 2, #2B of the *Record Review Worksheet*. Apply the state's pooling factor if pooled funds were used.
- 8A. Total number of MID potential improper payment **errors** that were mitigated using an *additional inquiry (AI)* Enter the total number of times an AI mitigated an improper payment recorded at Element 500, column 2, #2D of the *Record Review Worksheet*. Note that item 8A asks about errors, not cases.
- 8B. *Total dollar amount of MID potential improper payments that was mitigated using AI* Enter the sum of the dollar amount of improper payments that was mitigated recorded at Element 500, column 2, #2E of the *Record Review Worksheet*. Apply the state's pooling factor if pooled funds were used.
- 9A. *Total number of MID errors that, after an AI was considered and possibly used, still resulted in an improper payment* Enter the difference between items 7A and 8A. note that item 9A asks about errors, not cases.
- 9B. Total dollar amount of MID improper payments that resulted even after an AI was considered and possibly used Enter the difference between items 7B and 8B.
- 9C.*Total dollar amount of MID underpayments that resulted even after an AI was considered and possibly used* Enter the sum of the improper payment amounts recorded in Element 500, column 2, #4 of the Record Review Worksheet <u>only</u> for those cases with a "Y" in Element 500, column 2, #2 <u>and</u> a "U" in Element 500, column 2, #3. Apply the state's pooling factor if pooled funds were used. The sum of items 9C and 9D **must** equal the total number of errors summed in item 9B. For more guidance with cases with MID underpayments, states are encouraged to contact the appropriate ACF Regional Office.

- 9D.*Total dollar amount of MID overpayments that resulted even after an AI was considered and possibly used* Enter the sum of the improper payment amounts recorded in Element 500, column 2, #4 of the Record Review Worksheet <u>only</u> for those cases with a "Y" in Element 500, column 2, #2 <u>and</u> a "O" in Element 500, column 2, #3. Apply the state's pooling factor if pooled funds were used. The sum of items 9C and 9D **must** equal the total number of errors summed in item 9B.
- 10. *Total amount of payments for the sampled cases* Enter the sum of the payment amounts recorded in Element 500, column 2, #5 of the *Record Review Worksheet*. Apply the state's pooling factor if pooled funds were used.
- 11. Total amount of improper payments for review period (gross amount of underpayments and overpayments) Enter the sum of items 11A and 11B.
- 11A. *Total amount of underpayments for the review period* Enter the sum of the improper payment amounts recorded in Element 500, column 2, #4 of the *Record Review Worksheet* <u>only</u> for those cases with a "U" in Element 500, column 2, #3. Apply the state's pooling factor if pooled funds were used.
- 11B. *Total amount of overpayments for the review period* Enter the sum of the improper payment amounts recorded in Element 500, column 2, #4 of the *Record Review Worksheet* <u>only</u> for those cases with an "O" in Element 500, column 2, #3. Apply the state's pooling factor if pooled funds were used.
- 12. Percentage of the total amount of payments for the sampled cases that are improper payments Divide the total amount of improper payments for the review period (item 11) by the total amount of payments for the sampled cases (item 10) and multiply by 100. This is the state's error rate.
- 13. *Average amount of improper payments* Divide the total amount of improper payments for the review period (item 11) by the total number of cases with an improper payment (item 4).
- 14A. *Total annual amount of CCDF subsidy payments* Enter the total annual amount of subsidy payments that were made using CCDF funds.
- 14B. *Estimated annual amount of improper payments* Multiply the percentage of the total amount of payments for the sampled cases that are improper payments (item 12) by the total annual amount of CCDF subsidy payments (item 14A).

- 15. *Pooled funds* Check the appropriate response based on whether the state pools (combines) funds, and conducted its reviews based on a sample drawn from a universe of cases served by these pooled funds. Check one of the of the following:
 - a. The review was not based on a sample drawn from pooled funds.
 - b. The review was based on a sample drawn from pooled funds, and the state applied the pooling factor from the relevant ACF-800 reporting form.

b-i. Indicate the number of sampled cases that used pooled funds.

b-ii. Indicate the percentage of sampled cases that used pooled funds. describe:

b-iii. If the Lead Agency did **not** apply the pooling factor to all sample cases, please describe which cases the pooling factor was applied to and why. Otherwise, enter N/A.

Contact the appropriate ACF Regional Office for guidance regarding application of the pooling factor.

c. The review was based on a sample drawn from pooled funds, but the state did not apply the pooling factor found on the relevant ACF-800 reporting form.

c-i. Provide the pooling factor.

c-ii. Explain the derivation of this pooling factor.

c-iii. Indicate the number of sampled cases that used pooled funds.

c-iv. Indicate the percentage of sampled cases that used pooled funds.

c-v. If the Lead Agency did **not** apply the pooling factor to all sample cases, please describe which cases the pooling factor was applied to and why. Otherwise, enter N/A.

Contact the appropriate ACF Regional Office for guidance regarding application of the pooling factor.

16. *Number of replacement cases used each month of the 12-month review period and reason for each replacement* – Enter the number and reason for replacement cases in the table provided. The table will expand the number of rows to accommodate the number of replacement cases.

(*if one or more replacement cases were used*): Describe how the Lead Agency will review and adjust (if necessary) the sampling methodology to reduce the need for replacement cases in the next review cycle.

Part III. State Responses to Error Measures Findings

17. Describe lessons learned or improvements made in implementation of the review process during the current review cycle.

Describe lessons learned, best practices adopted, improvements made, challenges, and any changes to what was planned.

18. For each potential improper payment error due to missing or insufficient documentation, enter the following:

a. the Element number of the RRW where the error was identified (MID Table Column 1);b. a description of what documentation was missing or insufficient (MID Table Column 2);

c. the dollar amount of the potential improper payment (MID Table Column 3);

d. a description of the AI that was done or an explanation of why there was no appropriate AI (MID Table Column 5 or 6);

e. (if an AI was used) the dollar amount (if any) that was able to be mitigated (MID Table Column 8); and

f. (if an AI was used) how the state determined whether or not the potential improper payment could be mitigated. (MID Table Column 9).

Enter the information in the table provided. The table will expand the number of rows to accommodate the number of potential improper payment errors. The information entered in the table will correspond to the columns in the MID Tables, as indicated above. Note that this item refers to individual errors, not cases. A case can have multiple MID errors. The total number of rows created and completed **must** match the figure entered in item 7A.

See Exhibit 46 for an example of a response to item 18. In this example, the state had five MID potential improper payment errors, as they had entered in item 7A. One of these was mitigated (as entered in item 8A), and four were not mitigated (as entered in item 9A). Note that in this example, three of the unmitigated MID potential improper payment errors were from the same case, but were entered on separate lines.

a) Elemen t #	b) What was the MID?	c) Dollar amount of potential IP	d) AI used? Describe why or why not	e) How much mitigated?	f) Explain how state determined whether or not the potential IP could be mitigated
			Yes, agency		
	Birth		contacted vital		Vital records provided a
330	certificate	\$395	records	\$395	valid birth certificate
			No, no other place		
			would have the		
100	Application	\$500	application	\$0	N/A
	Employment		Yes, reached out to		SNAP program did not have
320	verification	\$430	SNAP program	\$0	relevant information
	Work		Yes, reached out to		SNAP program did not have
340	schedule	\$430	SNAP program	\$0	relevant information
	Income		Yes, reached out to		SNAP program did not have
400	verification	\$430	SNAP program	\$0	relevant information

Exhibit 46	Example of Item	18 Reply
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19. Identify all root causes of improper payments. List each cause, the number of cases with an error due to this cause, an example of an error, and whether this cause involved missing or insufficient documentation. Note: if any of the errors identified were caused by IT system issues, please include a description of how the Lead Agency will address these issues in Item 20 and Item 22.

List all the root causes of improper payments, and for each identified cause, indicate how many cases were found to have an error due to this cause. Provide an example of an error due to this cause and indicate whether missing or insufficient documentation was involved. The root causes of error are chosen from a standardized list, which can be seen in Exhibit 47. If a Lead Agency has an error cause that is not included on the list, they may select "other" and specify the root cause.

MID Error Causes	Non-MID Error Causes
1. Application/redetermination	
2. Certificate	
3. Priority group	
4. Qualifying head of household	
5. Residency	1. Qualifying parent activity miscalculated
6. Work/activity verification	2. Hours or care need miscalculated
7. Child age	3. Wrong type of care assigned
8. Child citizenship	4. Wrong provider rate assigned
9. Work/activity schedule	5. Income miscalculation
10. Income information	6. Wrong or no copay applied
11. Other (please describe)	7. Other (please describe)

Exhibit 47: Standardized List of Root Causes of Error

The summed number of cases in this item **must not** be less than the figure entered in item 4. Because a case can have multiple improper payment errors, the summed number of cases in this item **may** be greater than the figure entered in item 4.

See Exhibit 48 for an example of a response to item 19. In this example, the state had a total of 11 *cases* with an improper payment error, as they had recorded in item 4. One of those *cases* had a MID improper payment error, as they had recorded in item 6. Each of those cases had only one error; therefore, the sum of the number of cases in column 2 was 11, which was equal to the figure recorded in item 4.

MID? (Y/N)	Cause	# Cases	Example
	Missing		Case file was missing child care
Y	application/redetermination	1	services application
			Income was calculated as weekly
N	Income miscalculation	7	instead of bi-weekly
			Full-time care was authorized when it
N	Hours or care need miscalculated	2	should have been part-time
	Qualifying parent activity		Parent was determined to be working
N	miscalculated	1	too few hours to qualify for care

Exhibit 48: Example of Item 19 Reply

Exhibit 49 shows another example of a response to item 19. In this example, the state had a total of four *cases* with an improper payment error, as they had recorded in item 4. Two of those *cases* had improper payment errors caused by MID, as they had recorded in item 6. The sum of the number of cases in column 2 was six. Note that this figure exceeds the number of *cases* with an error as recorded in item 4. This is because in this state, one of the MID improper payment cases had three *errors* within it.

MID? (Y/N)	Root Cause	# Cases	Example
	Missing		Case file was missing child care
Y	application/redetermination	1	services application
			Case file had no paystubs or other
			methods of verifying current
Y	Missing work/activity verification	1	employment
			Case file had no information on work
			schedule to determine hours of care
Y	Missing work/activity schedule	1	needed
			Case file had no paystubs or other
Y	Missing income information	1	methods of verifying income
			Income was calculated as weekly
Ν	Income miscalculation	2	instead of bi-weekly

Exhibit 49: Example of Item 19 Reply

20. List the root causes of improper payment errors identified in Item 19. For each cause, describe the action steps planned in between review cycles in order to reach the targeted reductions identified in Item 23, the timeline for implementing the action steps, and method(s) that will be used to measure progress and the impact of the action steps.

Consider the targets that will be set in item 23 for the next review cycle. Focusing on each of the improper payment root causes, provide an overview of the action steps, timelines, and review methods to reduce the errors so that targets are met:

- The action steps are detailed descriptions of specific activities planned in order to reach a targeted reduction in errors. Lead Agencies may assign multiple action steps to an error cause. These should be organized as a numbered list.
- A timeline is a schedule of activities or events. The timeline should indicate when a specific action step will be completed. If an error cause has multiple action steps, Lead Agencies should provide a numbered list of timelines corresponding with the numbered list of action steps.
- The progress measurement is a measurement, or other appropriate indicator that enables the state to track the completion of planned action steps and whether they are having the desired effect. If an error cause has multiple action steps, and progress will be measured differently for each action step, Lead Agencies should use a numbered list corresponding with the numbered list of action steps.

Exhibit 50 displays an example of a response to Item 20.

Error	Root Cause of Error		Action Steps		Timeline	Progress Measurement
		1.	Staff training			
		2.	Create check list for local			
			agencies to ensure all	1.	October 2025	Progress will be measured through
1.	Missing application		documentation is in case file	2.	October 2025	monthly case reviews
		3.	Staff training			
		4.	Create tip sheet on common	1.	October 2025	Progress will be measured through
2.	Income miscalculation		income calculation errors	2.	December 2025	monthly case reviews
		1.	Staff training			
		2.	Create tip sheet on determining			
			hours of care			
		3.	Review procedure manual to	1.	October 2025	
			determine if any changes need	2.	December 2025	Progress will be measured through
3.	Wrong hours of care authorized		to be made	3.	June 2026	monthly case reviews
		1.	Staff training			
		2.	Update system to block		0 I 000 -	1. Progress will be measured
	Parent did not meet work		authorization when minimum	1.	October 2025	through monthly case reviews
4.	requirement		hour threshold is not reached	2.	December 2025	2. Completed system update

Exhibit 50: Example of Item 20 Reply

21A. State the amount of improper payments the state expects to recover as a result of the review. If the amount is less than the total amount of overpayments (see Item 11B above), provide a summary of the reasons limiting the collections.

Enter the amount of improper payments that are expected to be recovered, and, if applicable, the reason(s) why the entire amount of overpayments is not expected to be collected. In determining estimates, consider the collection history of overpayments and any state laws that might limit the collection amount. Note: This figure should only include improper payments identified in this review. This figure cannot be greater than the amount reported in 11b.

- 21B. State the amount of improper payments the state recovered as a result of the previous review. If the amount is less than the total amount expected to have been recovered according to the previous report, describe the reasons. Refer to the amount of overpayments identified in the previous review cycle and any amounts recovered. The answer to this item can help guide the answer to Item 21A. Note: This figure should only include recovered improper payments from the previous cycle review. This figure cannot be greater than the amount reported in 11b in the prior cycle ACF-404. Other recovered improper payments should not be included.
- 22. Describe the information systems and other infrastructure that assist the state in identifying and reducing improper payments. If the Lead Agency does not have these tools, describe actions to be taken to acquire the necessary information systems and other infrastructure.

Describe information systems, automated tools, or processes that assist in identifying and reducing improper payments. Some examples include child care systems that are integrated or interface with other systems, automated eligibility systems that profile and highlight potential improper payments, ongoing or ad hoc exception reports, and eligibility worker alerts. Also include any plans to acquire additional systems or acquire existing infrastructure. Provide descriptions of any barriers that prohibit acquiring or upgrading automation.

23. Provide the findings for the current cycle, data and targets for the prior and current cycles, and targets for the next cycle for percentage of cases with an error, percentage of cases with an improper payment, percentage of improper payments, average amount of improper payments, and estimated annual amount of improper payments.
Enter the required information in the table provided. To determine the target for estimated annual amount of CCDF payments will be in the next review period. The annual amount of CCDF payments will be in the next review period. The annual amount of CCDF payments review period, as recorded in ACF-404 item 14A, may be used as an estimate. This figure can then be multiplied by the target for percentage of improper payments, as recorded in this item. The resulting figure can be entered as the target for estimated annual amount of improper payments.

For example, assume the state set a target for percentage of improper payments of 1.5%. Assume the annual amount of CCDF payments for the current review period is

\$135,500,590. The target for estimated annual amount of improper payments would be \$2,032,502 (\$135,500,590 multiplied by .015).

24. If any targets were not met, provide an explanation of why the state did not meet these targets and what actions have been outlined in Item 20 in order to reduce future improper payment errors.

Provide a summary of what target or targets were not met and why they were not met. Refer to Item 20 to identify implementation actions and timelines for future reductions.

25. List the causes of improper payment errors identified in the previous cycle (Item 20 in the 2021 ACF-404) and for each cause, describe the action steps that were taken (including dates) to correct the cause, the impact of those action steps, and how the impact was measured. Discuss any barriers to the effectiveness of the action steps to reduce improper payments.

Refer to the *State Improper Payments Report* from the previous review cycle. Describe the actions fully implemented or progress made toward full implementation including the dates of implementation of individual action steps and how progress toward implementation was monitored. Discuss the impact the actions had on the previously identified improper payment errors in order to reduce error rates. Discuss any barriers or setbacks to implementation of the action steps identified in the previous report or why the action steps did not have the expected results. Also, include in this discussion any additional actions taken that were not listed in the previous report.

VIII. Completing and Submitting the State Improper Payments Corrective Action Plan

Any Lead Agency with an improper payment rate above 10% is required to complete and submit the *ACF-405 State Improper Payments Corrective Action Plan* (CAP) to the Assistant Secretary in accordance with 45 CFR 98.102(c). The CAP must adhere to all requirements of the instructions and regulations for *Error Rate Reporting* at 45 CFR 98 Subpart K. If required, Lead Agencies must submit the CAP within 60 days of the deadline for submission of the *State Improper Payments Report*. The CAP is submitted in OLDC and must be approved by the Administration for Children and Families (ACF) Assistant Secretary. Lead Agencies will be expected to submit regular updates to ACF on their progress in implementing the CAP. The ACF-405 template can be found in Attachment 3.

The CAP covers a 12-month period. At the end of 12 months, if a state's improper payment rate remains above 10%, the Lead Agency must submit a new CAP for the next 12-month period, referred to as "Year 2" and "Year 3" CAPs in Item 1.

The CAP consists of five required items:

1. Current Improper Payment Rate

Enter the state's improper payment rate, as reported on the most recent *State Improper Payments Report.*

For Year 2 and Year 3 *Corrective Action Plans* only: If the Lead Agency has calculated a new improper payment rate since the most recent *State Improper Payments Report*, please provide the new rate and a description of how the rate was calculated. Note: the state's improper payment rate is the percentage of the total amount of payments for the sampled cases that are improper payments. See item 12 in the ACF-404 for guidance.

2. Senior Official Accountable for the Corrective Action Plan

Enter the name and job title of the senior official accountable for the implementation of the *Corrective Action Plan*. This person must have the authority to ensure that the action steps and timelines identified in the plan are met.

<u>3. Identify actions the Lead Agency will take to address the root causes of improper payment</u> <u>errors and reduce improper payments. Identify action steps, milestones, timelines, and the name</u> <u>and/or title of the individual(s) responsible for ensuring actions are completed.</u>

Lead Agencies complete this item in table format where each row represents one action, and each action addresses a root cause of improper payments. All root causes of improper payment errors identified in the state's most recent *State Improper Payments Report* must be addressed in this section. The Lead Agency may also choose to address additional error causes not identified in the *State Improper Payments Report*.

Complete each row as follows:

- The **root cause of error** is the cause of improper payment as identified in Item 19 of the state's most recent *State Improper Payments Report* or root causes identified through other state data.
- Action steps are detailed descriptions of specific activities focused on reducing errors and improper payments by targeting the root cause(s) of error. All root causes of error must have at least one action step, and some error causes may require multiple action steps. If a root cause has multiple action steps, Lead Agencies should organize them as a numbered list.
- **Milestones** indicate progress towards completing actions and reducing errors and should include a description of how the Lead Agency assesses the effectiveness of the action steps in error reduction.
- The **timeline** should indicate how the Lead Agency will complete each action step and its associated milestones within one year of the CAP.
- **Individual(s) responsible** refers to the name and/or title of the person(s) responsible for ensuring the action step is completed according to the timeline.

Exhibit 51 and Error: Reference source not found give examples of completing the table for Item 3.

Root Cause of Error	Action Step(s)	Milestones	Timeline	Individual(s) Responsible
System glitch caused errors in calculation of parent school schedule	Implement update to ABC Child Care System to ensure auto-calculation of parent schedule includes approved education activities	-Develop business requirements for update -User testing of the system update to ensure 99.5% accuracy in auto-calculating education activities across 100 test cases. -Train staff on system update -Launch final update -Review 80% of cases with targeted reviews to assess the reduction of error causes.	-Business requirements finalized by 12/1/2022 -User testing and final updates February – March 2023 -Staff training completed by 5/31/23 - Launched update by 6/01/2023 -Targeted case review will be completed by 7/01/2023	Sue Smith, Child Care Administrator, DHS Bob Jones, IT Manager, DHS

Exhibit 51: Example of Root Cause of Error With One Action Step

Exhibit 52: Example of Root Cause of Error with Multiple Action Steps							
Root Cause of Error	Action Step(s)	Milestones	Timeline	Individual(s) Responsible			
Miscalculation of income	 Implement statewide worker training on income calculation Publish Program Memo to clarify and reinforce key aspects of subsidy policy related to income calculation 	 -Host trainings for intake workers and supervisors in each Region (8 Regions total) -After training, review income calculations in 80% of cases across 8 regions for 3 months. -Evaluate case reading results to assess training's impact on error reduction. -QA Supervisors meet to review most common income errors on ACF-404 to inform Memo content -Child Care Team creates memo -Send surveys to staff to gather feedback on memos within one month of their publication and distribution. -Program office will conduct a quality review 10% of all cases to assess reduction in income calculation errors 	 -Training conducted October to December 2022 - all Regional trainings completed by 1/1/23 -Case readings will be conducted from 1/2/ 23-4/2/23 -Case reading evaluation report review will be completed by 4/15/23 -QA Supervisors meeting on November 15, 2022 -Program Memo published and sent to field by 12/31/22 -Review feedback surveys and make any appropriate updates to memo by 2/1/23 -Quality reviews will be completed by 2/01/24 	 Jane Doe, Child Care Professional Development Director, DHS Sue Smith, Child Care Administrator, DHS 			

Exhibit 52: Example of Root Cause of Error With Multiple Action Steps

The action steps, milestones, and timelines reported for this item may be similar to those reported for item 20 of the *State Improper Payments Report*. However, Lead Agencies are strongly encouraged to think broadly and to also consider additional areas that need to be addressed to ensure the error rate is reduced.

The milestones and timelines reported here should be those that can be completed during the 12-month *Corrective Action Plan* period.

4. Timeline for reducing the improper payment rate to below 10%

Identify the timeline for progress in error rate reduction. Note that states may need to take more than one year to reduce the improper payment rate to below 10%.

5. Identify targets for future improper payments

Enter the state's error rate target(s). At a minimum, there should be a target included for each year of the *Corrective Action Plan*. If the improper payment rate is not expected to be under 10% within one year, identify targets for future year(s).

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APPENDIX A

Acronyms Used

- ACF Administration for Children and Families
- AI Additional inquiry
- CAP State Improper Payments Report Corrective Action Plan (ACF-405)
- CCDBG Child Care and Development Block Grant
- CCDF Child Care and Development Fund
- CFR Code of Federal Regulations
- DCI Data Collection Instructions
- FFY Federal Fiscal Year
- HHS Department of Health and Human Services
- MID Missing or insufficient documentation
- OCC Office of Child Care
- OMB Office of Management and Budget
- PII Personally identifiable information
- PIIA Payment Integrity Information Act of 2019
- RRW Record Review Worksheet (ACF-403)
- SDAP Sampling Decisions, Assurances, and Fieldwork Preparation Plan
- SNAP Supplemental Nutrition Assistance Program
- TANF Temporary Assistance to Needy Families

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APPENDIX B

Glossary

Action Steps – Detailed descriptions of specific activities to reduce errors and improper payments. Action steps should be tied to a timeline. For example: A state may clearly identify activities to implement a new procedure by a certain date.

Additional Inquiry (AI) –A process in which a Lead Agency accesses or makes inquiries into state resources in order to determine whether a case with a MID potential improper payment error was ultimately eligible for services.

Back-End Processes – processes that occur after eligibility determination and subsidy authorization, including attendance and issuing payments.

Case/Paid Case – The sampling unit; a child for whom a child care subsidy payment was made for services received during the sample review month (see also, "sampling unit").

Case Record – The physical or electronic record or case file. The documentation may be permanent portions of the case record (e.g., birth certificates) or information specific to the eligibility period (e.g., copies of pay stubs, school schedules) that covers the sample month.

Case Review Period – The Federal Fiscal Year prior to June 30 of the calendar year in which a *State Improper Payments Report* (ACF-404) must be submitted. For example, for a June 30, 2026, ACF-404 submission date, the review period would be October 1, 2024, through September 30, 2025.

Child Care Subsidy Payment – Payment amount of CCDF grant funds, including Federal Discretionary funds (such as funds transferred from the TANF Block Grant), Mandatory and Matching Funds, and State Matching and Maintenance-of-Effort (MOE) Funds. For states that do not separate CCDF funds from non-CCDF funds, it includes all pooled child care funds.

Cohort – Group of states with the same reporting year.

County – The primary legal division of most states. The term county includes independent municipalities. Most counties are functioning governmental units, whose powers and functions vary from state to state. If a state CCDF program does not currently have a process to collect data by county or independent municipality, the state may substitute for "county" the smallest jurisdiction within the state for which data is collected, such as early-learning coalition or region.

Documentation – Written or printed statement or a copy of a document furnishing information. For purposes of this review, documentation may also be documents that have been scanned into the state's automated systems.

Eligibility Action – The action that is taken on a case including action that determines the subsidy payment amount. The eligibility action in effect for the sample month is the basis for the review of the payment amount.

Error – Any violation or misapplication of law, regulation, or policy governing the administration of CCDF grant funds, regardless of whether such a violation results in an improper payment. For Elements 100-410, an error results when the reviewer determines that case review findings do not meet federal or state requirements as defined. Element 500 captures both improper payment errors as determined from the review of subsidy amounts, as well as errors elsewhere in the case.

Error Rate – For this analysis, the error rate is the percentage of the total amount of payments for the sampled cases that are improper payments. Error rate may also be referred to as the improper payment rate.

Front-End Processes – Processes involving eligibility determination and subsidy authorization.

Improper Payment – A discrepancy between the subsidy amount as determined by the reviewer and the sample month payment amount, resulting from error. If an error does not result in monetary discrepancy, it is a nonpayment error.

Milestone –An indicator of progress towards completing actions and reducing errors and improper payments. Setting milestones helps the Lead Agency track whether they are on schedule to achieve the sub-goals needed to reduce their error rate.

Missing or Insufficient Documentation (MID) Error – an error which is due to missing or insufficient documentation. A MID error may result in either an improper payment or a nonpayment error.

Overpayment – An improper payment in which the sample month payment amount exceeds the reviewer's subsidy amount due to an error.

Personally Identifiable Information (PII) - Information which can be used to distinguish or trace an individual's identity, such as their name or social security number, alone, or when combined with other personal or identifying information which is linked or linkable to a specific individual.

Pooled Funds – Funds that are a combination of CCDF and Non-CCDF funds.

Progress Measurement – The progress measurement is a measurement or other indicator that enables the state to track the completion of planned action steps and whether they are having the desired effect.

Redetermination – Eligibility action taken to establish a monthly subsidy amount for an additional period immediately following the expiring certification period. Redetermination is sometimes referred to as recertification.

Reporting Year – The year in which a cohort submits the *State Improper Payments Report*.

Review Cycle – Three reporting years. The reporting cycle is complete after the Year 3 states submit the *State Improper Payments Report*, allowing for the computation of national error measures for the full cycle.

Root Cause (of error) – The core issue(s) that ultimately leads to the error or improper payment, and that, if corrected, would prevent the improper payment.

Sample – The cases selected for the case record review. For the purposes of this methodology, the sample consists of 276 cases.

Sample Month Payment Amount/Sample Month Payment – The amount paid for services received during the sample month.

Sample Review Month/Sample Month – The specific month within the 12-month review period for which a sampling frame is created. For example, the sample review month of January has a sampling frame that contains all cases for which a payment was made for services received in January.

Sampling Frame – The list of all sampling units, or cases, with a payment made for services received in the sample month.

Sampling Interval – Used to select cases for the sample, the sampling interval is calculated by dividing the number of cases listed in the monthly sampling frame by the number of cases to be selected.

Sampling Unit – A child for whom a child care subsidy payment was made for services received during the sample review month (see also, "case/paid case).

State – Includes the 50 states, the District of Columbia, and Puerto Rico.

Subsidy Amount – The amount the state agrees to pay for a child's subsidy, which may be different from the amount actually paid. This might also be referred to as the certificate or voucher amount. The "eligibility worker's subsidy amount" refers to the amount authorized for the child, either at the initial eligibility determination or at redetermination. The "reviewer's subsidy amount" is the amount calculated during the case record review.

Timeline – A schedule of activities or events. The timeline should indicate when specific action steps will be completed and milestones achieved.

Underpayment – An improper payment in which the sample month payment amount is less than the reviewer's subsidy amount due to an error.

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ATTACHMENT 1

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SAMPLING DECISIONS, ASSURANCES, AND FIELDWORK PREPARATION PLAN

Part 1: Sampling Decisions

1a. Selection of cases and replacement cases

Lead Agency will select 276 cases and replacement cases per month.

□ Approval will be obtained from the ACF Regional Office before using any replacement cases

Clearly describe the Lead Agency procedure for collecting samples, including how replacement cases are pulled separately.

1b. Random number generator

Name the source for the Lead Agency's random number generator (the Random Number Sampling Book or software)

1c. Frequency of collecting monthly sampling frames and projected start dates

Select the Lead Agency's frequency of collecting monthly sampling frames

 \Box Monthly \Box Quarterly \Box Semi-Annually \Box Annually

□ Other

Projected start date for the sampling process (Month/Year)

Projected start date for reviewing cases (Month/Year)

Comments on projected start dates (optional)

Note: The Lead Agency must receive OCC approval of the SDAP prior to drawing the first sample, and OCC approval of the Record Review Worksheet prior to beginning case record reviews, regardless of estimated projected start dates.

Part 2: Assurances and Certifications

The state assures that it will abide by the instructions contained in the *Child Care Improper Payments Data Collection Instructions*.

- 1. The data collection process, including sample selection and case record reviews, adhered to all requirements of the instructions and regulations for *Error Rate Reporting* at 45 CFR 98 Subpart K.
- 2. The reviews were not conducted by persons who: (1) make or approve eligibility determinations, (2) are under the supervision of persons responsible for eligibility determinations, or (3) ever made or approved eligibility determinations for a case in which they were assigned to review.
- 3. All reviewers have been trained to ensure that the review process is consistent with state policies and that there is consistency within the state in interpretation of what is an error.
- 4. The state agrees to retain *Record Review Worksheets*, the *State Improper Payments Report* and any revisions, and any other records pertinent to the case reviews and submission of error rate reports for five years from the date of submission of the *State Improper Payments Report* or final revision submitted, whichever date is later.
- 5. The state understands that this information, including the sampled case records and calculations is subject to federal review.
- 6. Documents submitted to the Office of Child Care as part of the error rate review must not contain any personally identifiable information (PII) as defined in Section I of the *Child Care Improper Payments Data Collection Instructions*.

 \Box Yes to all assurances

Part 3: Fieldwork Preparation Plan

3a. Identification of project leadership

Identify by name(s), job title(s), and role(s), the leadership of the improper payments process

□ The leader(s) understands the program and has the authority to ensure timelines are met

Note: the level of authority should be comparable to that of the leader who is responsible for the submission of the state plan.

Name and job title of the person who will certify and submit the final report:

Name and job title of the backup person who can certify/submit the report in their absence [optional]

3b. Review team composition

Describe the review team by providing information about the following:

Size:

Composition:

3c. Inter-reviewer consistency

Select and describe methods the Lead Agency will use to ensure inter-reviewer consistency. Note: at a minimum, a re-review of cases must be selected and the description must include a number or percentage of cases to be re-reviewed.

□ Re-review of cases to ensure inter-reviewer consistency (required).

Describe, including the number or percentage of cases to be re-reviewed:

Improper payment error cases:

Nonpayment (administrative) error cases:

Cases with no error:

Describe:

□ Group discussion of case review findings (optional). Describe:

 \Box Other (optional). Describe:

3d. Error definition

For the purposes of the state improper payment review, define the following:

Errors:

Improper Payment errors:

Nonpayment (administrative) errors:

3e. Plan for review of state policies/procedures and processes

Describe the Lead Agency's plan to ensure that customization of the RRW will use state policy in effect during the sample month:

Describe the Lead Agency's plan to ensure that reviewers consistently interpret error as defined by the state:

3f. Pooling factor

Will the Lead Agency apply a pooling factor in the *State Improper Payments Report*? That is, are funds from CCDF pooled with other funds for sampled cases?:

 \Box Yes \Box No

Describe the process used to determine whether a pooling factor is applied, including the individuals and entities involved. Note: if the Lead Agency does not use a pooling factor, they should still provide information about how this was determined:

3g. Information systems project responsibilities

Select tasks that the Lead Agency accomplishes through coordination with information technology staff:

- □ Identification of the universe of cases paid with CCDF funding
- □ Identification of the sample review calendar month payment amount
- □ Archival of the universe and sample frames files
- □ Use of random number generator software
- □ Generation of the 12 monthly sampling frames
- □ Selection of the monthly samples and replacement cases
- □ Determination of the annual amount of payments for the review period's universe of children
- □ Other tasks, describe:

If these tasks are accomplished through some other means, specify which tasks and describe how they are accomplished and by whom:

If using an automated or electronic *Record Review Worksheet*, describe its process for development, including whether it will be developed in coordination with information technology staff.

If using an automated or electronic *Record Review Worksheet*, provide an estimated timeframe for information technology-related improvements and upgrades (e.g., 1 week, 2 weeks, 48 hours).

Describe the process used to determine the annual amount of payments:

3h. Case review logistics

Describe details of review logistics to include the following:

Whether electronic or physical records are reviewed. Describe:

Whether record reading will take place on-site, off-site (excluding the Lead Agency's office), or both. Describe:

How the Lead Agency obtains and manages eligibility documentation, such as how reviewers access and store images on a server, or how they request and receive documentation or images from partner agencies responsible for determining eligibility. Describe:

The organization and maintenance of the review files. Describe:

PAPERWORK REDUCTION ACT OF 1995 (Pub. L. 104-13) STATEMENT OF PUBLIC BURDEN: The purpose of this information collection is to gather data from states once every three years about the errors occurring in the administration of CCDF grant funds. Public reporting burden for this collection of information is estimated to average 106 hours per response, including the time for reviewing instructions, gathering and maintaining the data needed, and reviewing the collection of information. This is a mandatory collection of information (45 CFR Part 98, Subpart K). An agency may not conduct or sponsor, and a person is not required to respond to, a collection of information subject to the requirements of the Paperwork Reduction Act of 1995, unless it displays a currently valid OMB control number. The OMB *#* is 0970-0323 and the expiration date is xx/xx/20xx. If you have any comments on this collection of information, please contact ACF Office of Child Care. This page left blank intentionally.

ATTACHMENT 2

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RECORD REVIEW WORKSHEET (ACF-403)

CHILD ID#

STATE:

COUNTY:

SAMPLE MONTH/YEAR:

REVIEW DATE:

SECTION I. STATE CHILD CARE PROGRAM FORMS

ELEMENTS OF ELIGIBILITY & PAYMENT DETERMINATION (1)	ANALYSIS OF CASE RECORD (2)	FINDINGS (3)	RESULTS (4)
100 APPLICATION/REDETERMINATION FORMS	N/A	N/A	100 RESULTS
Determine whether required eligibility forms met all state and federal policies in effect during the sample month. Examples include (1) application form; (2) child care agreement; (3) declaration of family assets, as determined by a family member; (4) voucher or certificate, as applicable; and (5) forms related to presumptive eligibility, as applicable.			 No Error / Error Missing/Insufficient Documentation (If "Y" is coded, answer 2A) 2A. Potential Improper Payment Error (If "Y" is coded, use the MID Table)

SECTION II. PRIORITY GROUP PLACEMENT

ELEMENTS OF ELIGIBILITY & PAYMENT DETERMINATION (1)	ANALYSIS OF CASE RECORD (2)	FINDINGS (3)	RESULTS (4)
200 PRIORITY GROUP PLACEMENT	N/A	N/A	200 RESULTS
Determine whether client met criteria of any state-designated priority group, e.g., special needs or low income.			 No Error / Error Missing/Insufficient Documentation (If "Y" is coded, answer 2A) 2A. Potential Improper Payment Error (If "Y" is coded, use the MID Table)

SECTION III. GENERAL PROGRAM REQUIREMENTS

ELEMENTS OF ELIGIBILITY & PAYMENT DETERMINATION (1)	ANALYSIS OF CASE RECORD (2)	FINDINGS (3)	RESULTS (4)
300 QUALIFYING HEAD OF HOUSEHOLD Determine whether client met parent definition (parent means a parent by blood, marriage, or adoption and also means a legal guardian, or other person standing in loco parentis), e.g., (1) parent, (2) step-parent, (3) legal guardian, (4) needy caretaker relative, or (5) spouse of same.	N/A	N/A	 300 RESULTS 1. No Error / Error 2. Missing/Insufficient Documentation (If "Y" is coded, answer 2A) 2A. Potential Improper Payment Error (If "Y" is coded, use the MID Table)
310 RESIDENCY Determine whether client was a resident according to state policy.	N/A	N/A	 310 RESULTS No Error / Error Missing/Insufficient Documentation (If "Y" is coded, answer 2A) 2A. Potential Improper Payment Error (If "Y" is coded, use the MID Table)
320 PARENTAL WORK/TRAINING STATUS Determine whether the child's parent or parents were working, attending a job training or educational program (including a job search if applicable), or if the parent or parents had a child receiving or needing to receive protective services under the state's definition.	N/A	N/A	 320 RESULTS 1. No Error / Error 2. Missing/Insufficient Documentation (If "Y" is coded, answer 2A) 2A. Potential Improper Payment Error (If "Y" is coded, use the MID Table)
330 QUALIFYING CHILD Determine if the child met eligibility criteria including (1) age (younger than 13 years, or younger than 19 years and physically or mentally incapable of caring for himself or herself or under court supervision), (2) citizenship/qualified alien status as set forth in federal policy, and (3) other eligibility requirements as defined in the state plan.	N/A	N/A	 330 RESULTS No Error / Error Missing/Insufficient Documentation (If "Y" is coded, answer 2A) 2A. Potential Improper Payment Error (If "Y" is coded, use the MID Table)

ELEMENTS OF ELIGIBILITY & PAYMENT DETERMINATION (1)	ANALYSIS OF CASE RECORD (2)	FINDINGS (3)	RESULTS (4)
340 QUALIFYING CARE	N/A	N/A	340 RESULTS
Determine whether the number of hours, type of care, and provider payment rate authorized for the sample month were correct based on state policy.			 No Error / Error Missing/Insufficient Documentation (If "Y" is coded, answer 2A) 2A. Potential Improper Payment Error (If "Y" is coded, use the MID Table)
350 QUALIFYING PROVIDER ARRANGEMENT Determine whether services were provided by a center-based child care provider, a family child care provider, or an inhome child care provider, and that the provider met all applicable requirements, including health and safety requirements.	N/A	N/A	 350 RESULTS No Error / Error Missing/Insufficient Documentation (If "Y" is coded, answer 2A) 2A. Potential Improper Payment Error (If "Y" is coded, use the MID Table)

SECTION IV. FINANCIAL REQUIREMENTS AND PAYMENT

ELEMENTS OF ELIGIBILITY & PAYMENT DETERMINATION (1)	ANALYSIS OF CASE RECORD (2)	FINDINGS (3)	RESULTS (4)
400 FINANCIAL REQUIREMENTS	N/A	N/A	400 RESULTS
 Specify time period (e.g., based on 4 weeks prior to application) and all income to be considered based on state policies and definitions (e.g., head of household employment). Determine: whether income verification and calculations for household members were correct. whether household income met state requirements (e.g., family gross income must be within X percent of state's median income). whether the copayment (if any) was correctly applied. 			 No Error / Error Missing/Insufficient Documentation (If "Y" is coded, answer 2A) 2A. Potential Improper Payment Error (If "Y" is coded, use the MID Table)
410 PAYMENT	N/A	N/A	410 RESULTS
Identify the eligibility worker's subsidy amount for the sample month and compare it to the reviewer's subsidy amount for the sample month. If the amounts are the same there is no improper payment error.			 No Error / Error Missing/Insufficient Documentation
If the amounts are different, compare the reviewer's subsidy amount to the sample month payment amount.			
If the sample month payment was a full payment and was:			
o greater than the reviewer's subsidy amount, the difference may be an overpayment (improper payment).			
o less than the reviewer's subsidy amount, the difference may be an underpayment (improper payment).			

Record Review Worksheet Missing and Insufficient Documentation Table (MID Table)

Child ID:

1	2	3	4	5	6	7	8	9
Element	Describe documentation that was missing or insufficient.	Dollar amount of potential improper payment.	Is there an additional inquiry that can be made to mitigate the potential improper payment error? 0=No 1=Yes	If No , describe why not. (Note: After responding, go to Element 500 if there are no other Elements requiring the MID Table.)	If Yes , describe the additional inquiry.	Was the improper payment mitigated using the additional inquiry? 0=No 1=Yes	Enter dollar amount that was mitigated.	Describe how the state determined whether or not the potential improper payment could be mitigated. (Note: Please respond to this whether the potential improper payment was mitigated or not mitigated.)
100 200								
300								
310								
320								
330								
340								
350								
400								
Total								

FINDINGS (1)	RESULTS (2)
500 CASE SUMMARY	500 RESULTS
	 No Error / Error Missing/Insufficient Documentation A: Number of MID potential improper payment errors identified 2B: Total amount of MID potential improper payment errors 2C: Number of times an additional inquiry was used 2D: Number of times the additional inquiry mitigated the potential improper payment error
	2E: Total amount of improper payments mitigated
	3. Overpayment/Underpayment
	4. Total Amount of Improper Payment
	5. Total Payment Amount for Sample Month

SECTION V. CASE SUMMARY

The coding for the Results Column for Elements 100 - 400 is as follows: 1: "0" = no error, "1" = error; 2: "Y" = error due to missing or insufficient documentation, "N" = error not due to missing or insufficient documentation, "NA" = no error; 2A (only coded if 2 is coded as "Y"): "Y" = MID potential improper payment error, "N" = not a MID potential improper payment error.

The coding for the Results Column for Elements 410 is as follows: 1: "0" = no error, "1" = error; 2: "Y" = error due to missing or insufficient documentation, "N" = error not due to missing or insufficient documentation, "NA" = no error.

The coding for the Results Column for Element 500 is as follows: 1: "0" = no error, "1" = error; 2: "Y" = error due to missing or insufficient documentation, "N" = error not due to missing or insufficient documentation, "NA" = no error; 2A: Number of times the MID Worksheet was used because a MID potential improper payment error was identified; 2B: Total dollar amount of MID potential improper payment errors (total of column 3 on the MID Table); 2C: Number of times an additional inquiry was used (total of column 4 on the MID Worksheet); 2D: Number of times the additional inquiry mitigated a MID potential improper payment error (total of column 7 on the MID Table); 2E: Total dollar amount of improper payments mitigated (total of column 8 of the MID Worksheet); 3: "U" = Underpayment, "O" = Overpayment, "NA" = no improper payment; 4: Total dollar amount of improper payment; 5: Total Payment Amount for Sample Month.

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ATTACHMENT 3

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STATE IMPROPER PAYMENTS REPORT (ACF-404)

Part I. Program Assurances and Certifications

The Lead Agency, named below, assures and certifies the following:

- 1. The data collection process, including sample selection and case record reviews, adhered to all requirements of the instructions and regulations for *Error Rate Reporting* at 45 CFR 98 Subpart K.
- 2. The reviews were not conducted by persons who: (1) make or approve eligibility determinations, or who (2) are under the supervision of persons responsible for eligibility determinations, or (3) ever made or approved eligibility determinations for a case in which they were assigned to review.
- 3. All reviewers have been trained to ensure that the review process is consistent with state policies and that there is consistency within the state in interpretation of what is an error.done
- 4. The state agrees to retain *Record Review Worksheets*, the *State Improper Payments Report* and any revisions, and any other records pertinent to the case reviews and submission of error rate reports for five years from the date of submission of the *State Improper Payments Report* or final revision submitted, whichever date is later.
- 5. The state understands that this information, including the sampled case records and calculations are subject to federal review.
- 6. Documents submitted to the Office of Child Care as part of the error rate review must not contain any personally identifiable information (PII) as defined in Section I of the *Child Care Improper Payments Data Collection Instructions*.

Submission Date:
Name:
Signature:
Title:
State:
State Agency:
Phone Number:
E-mail:
Fiscal Year:

Part II. Error Measures Reporting

Item #	N/A	N/A
1.	Number of cases reviewed	N/A
2.	Total number of cases with an error	N/A

Item #	N/A	N/A
3.	Percentage of cases with an error	N/A
4.	Total number of cases with an improper payment	N/A
5.	Percentage of cases with an improper payment	N/A
6.	Total number of cases with an improper payment error due to missing or insufficient documentation (MID)	N/A
7A.	Total number of MID errors with identified potential improper payments	N/A
7B.	Total dollar amount of potential improper payments resulting from the MID errors. Apply the state's pooling factor if pooled funds were used.	N/A
8A.	Total number of MID potential improper payment errors that was mitigated using an additional inquiry (AI)	N/A
8B.	Total dollar amount of MID potential improper payments that was mitigated using an AI. Apply the state's pooling factor if pooled funds were used.	N/A
9A.	Total number of MID improper payment errors that, after an AI was considered and possibly used, still resulted in an improper payment	N/A
9B.	Total dollar amount of MID improper payments that resulted even after an AI was considered and possibly used.	N/A
9C.	Total dollar amount of MID underpayments that resulted even after an AI was considered and possibly used. Apply the state's pooling factor if pooled funds were used.	
9D.	Total dollar amount of MID overpayments that resulted even after an AI was considered and possibly used. Apply the state's pooling factor if pooled funds were used.	
10.	Total amount of payments for the sampled cases. Apply the state's pooling factor if pooled funds were used.	N/A
11.	Total amount of improper payments for review period (gross amount of underpayments and overpayments)	N/A
11A.	Total amount of underpayments for review period. Apply the state's pooling factor if pooled funds were used.	N/A
11B.	Total amount of overpayments for review period. Apply the state's pooling factor if pooled funds were used.	N/A
12.	Percentage of the total amount of payments for the sampled cases that are improper payments	N/A
13.	Average amount of improper payments	N/A
14A.	Total annual amount of CCDF subsidy payments	N/A
14B.	Estimated annual amount of improper payments	N/A

Item #	N/A	N/A
15.	Check the appropriate response based on whether the state combines or pools funds, and conducted its reviews based on a sample drawn from a universe of cases served by these pooled funds. Check one of the following:	
	a. the review was not based on a sample drawn from pooled funds.	
	b. the review was based on a sample drawn from pooled funds, and the state applied pooling factor from the relevant ACF-800 reporting form.	
	b-i. indicate the number of sampled cases that used pooled funds.	
	b-ii. indicate the percentage of sampled cases that used pooled funds.	
	b-iii If the Lead Agency did not apply the pooling factor to all sample cases, please describe which cases the pooling factor was applied to and why. Otherwise, enter N/A.	
	c. the review was based on a sample drawn from pooled funds, but the state did not apply the pooling factor found on the relevant ACF-800 reporting form.	
	c-i. provide the pooling factor.	
	c-ii. explain the derivation of this pooling factor.	
	c-iii. indicate the number of sampled cases that used pooled funds.	
	c-iv. indicate the percentage of sampled cases that used pooled funds.	
	c-v. If the Lead Agency did not apply the pooling factor to all sample cases, please describe which cases the pooling factor was applied to and why. Otherwise, enter N/A.	
16.	Number of replacement cases used each month of the 12-month review period and reason for each replacement	N/A
	(<i>if one or more replacement cases were used</i>): Describe how the Lead Agency will review and adjust (if necessary) the sampling methodology to reduce the need for replacement cases in the next review cycle.	

Month	Reason(s) for Replacement Cases (please list)	# Times Reason Used
October		
November		
December		
January		
February		
March		
April		
May		
June		
July		
August		
September		

Item #	N/A
17.	Describe lessons learned or improvements made in implementation of the review process during the current review cycle.

Part III. State Response to Error Measures Findings

Item #	N/A
18.	For each potential improper payment error due to missing or insufficient documentation, enter the following:
	a. the Element number of the RRW where the error was identified;
	b. a description of what documentation was missing or insufficient;
	c. the dollar amount of the potential improper payment;
	d. a description of the AI that was done or an explanation of why there was no appropriate AI;
	e. (if an AI was used) the dollar amount (if any) that was able to be mitigated;
	f. (if an AI was used) how the state determined whether or not the potential improper payment could be mitigated.

a) Element #	b) What was the MID?	c) Dollar amount of potential IP	d) AI used? Describe why or why not	e) How much mitigated?	f) Explain how state determined whether or not the potential IP could be mitigated
N/A	N/A	N/A	N/A	N/A	N/A
N/A	N/A	N/A	N/A	N/A	N/A
N/A	N/A	N/A	N/A	N/A	N/A
N/A	N/A	N/A	N/A	N/A	N/A
N/A	N/A	N/A	N/A	N/A	N/A

Item #	N/A
19.	Identify all root causes of improper payments List each cause, the number of cases with an error due to this cause, an example of an error, and whether this cause involved missing or insufficient documentation. <i>Note: If any of the errors identified were caused by IT systems issues, please include a description of how the Lead Agency will address these issues in Items 20 and 22.</i>

MID? (Y/N)	Root Cause	# Cases	Example
N/A	N/A	N/A	N/A
N/A	N/A	N/A	N/A
N/A	N/A	N/A	N/A
N/A	N/A	N/A	N/A
N/A	N/A	N/A	N/A

Item #	N/A
20.	List the root causes of improper payment errors identified in Item 19. For each cause, describe the action steps planned in between review cycles in order to reach the targeted reductions identified in Item 23, the timeline for implementing the action steps, and method(s) that will be used to measure progress and the impact of the action steps.

Error	Root Cause of Error	Action Steps	Timeline	Progress Measurement
1.	N/A	N/A	N/A	N/A

Error	Root Cause of Error	Action Steps	Timeline	Progress Measurement
2.	N/A	N/A	N/A	N/A
3.	N/A	N/A	N/A	N/A
4.	N/A	N/A	N/A	N/A

Item #	N/A
21A.	State the amount of improper payments the state expects to recover as a result of the review. If the amount is less than the total amount of overpayments (see Item 11B above), provide a summary of the reasons limiting the collections.

Item #	N/A
	State the amount of improper payments the state recovered as a result of the previous review. If the amount is less than the total amount expected to have been recovered according to the previous report, describe the reasons.

Item #	N/A
22.	Describe the information systems and other infrastructure that assist the state in identifying and reducing improper payments. If the Lead Agency does not have these tools, describe actions to be taken to acquire the necessary information systems and other infrastructure.

Item #	N/A
23.	Provide the findings for the current cycle, data and targets for the prior and current cycles, and targets for the next cycle for percentage of cases with an error, percentage of cases with an improper payment, percentage of improper payments, average amount of improper payments, and estimated annual amount of improper payments.

Error Measures	Prior Cycle Data	Prior Cycle Target	Current Cycle Data	Current Cycle Target	Target for Next Cycle
Percentage of cases with an error	N/A	N/A	N/A	N/A	N/A
Percentage of cases with an improper payment	N/A	N/A	N/A	N/A	N/A
Percentage of total amount of payments for the sample that are improper payments	N/A	N/A	N/A	N/A	N/A
Average amount of improper payments	N/A	N/A	N/A	N/A	N/A
Estimated annual amount of improper payments	N/A	N/A	N/A	N/A	N/A

Item #	N/A
	If any targets were not met, provide an explanation of why the state did not meet these targets and describe how the actions outlined in Item 20 will address these areas.

Item #	N/A
25.	List the causes of improper payment errors identified in the previous cycle (item 20 in the 2021 ACF-404) and for each cause, describe the action steps that were taken, (including dates), to correct the cause, whether the action steps reduced the identified errors, and how any progress was measured. Discuss any barriers to the effectiveness of the action steps to reduce improper payments.

Improper Payment Error	Action steps and dates when taken	Did the action steps reduce the identified errors?	How did you measure your progress in reducing the identified errors?	Barriers to reducing error
N/A	N/A	N/A	N/A	N/A
N/A	N/A	N/A	N/A	N/A
N/A	N/A	N/A	N/A	N/A
N/A	N/A	N/A	N/A	N/A

PAPERWORK REDUCTION ACT OF 1995 (Pub. L. 104-13) STATEMENT OF PUBLIC BURDEN: The purpose of this information collection is to gather data from states once every three years about the errors occurring in the administration of CCDF grant funds. Public reporting burden for this collection of information is estimated to average 66 hours per response, including the time for reviewing instructions, gathering and maintaining the data needed, and reviewing the collection of information. This is a mandatory collection of information (45 CFR Part 98, Subpart K). An agency may not conduct or sponsor, and a person is not required to respond to, a collection of information subject to the requirements of the Paperwork Reduction Act of 1995, unless it displays a currently valid OMB control number. The OMB # is 0970-0323 and the expiration date is xx/xx/20xx. If you have any comments on this collection of information, please contact ACF Office of Child Care.

ATTACHMENT 4

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STATE IMPROPER PAYMENTS CORRECTIVE ACTION PLAN (ACF-405)

State:

Date:

Any Lead Agency with a rate of improper payments that exceeds a threshold established by the Secretary must submit a comprehensive *Corrective Action Plan* to the Assistant Secretary for ACF approval. They must also submit subsequent reports describing progress in implementing the plan. The threshold established in FY12 is 10%. The *Corrective Action Plan* must be submitted within 60 days of the submission deadline of the ACF-404 *State Improper Payments Report.* Subsequent progress reports must be submitted as requested by the Assistant Secretary. Failure to carry out actions described in the approved *Corrective Action Plan* will be grounds for a penalty or sanction under §98.92.

Item #	N/A
1.	Current Improper Payment Rate as reported on the state's most recent ACF-404.
	For states with Year 2 or Year 3 Corrective Action Plans only: If the Lead Agency has calculated a new improper payment rate since the most recent ACF-404, please provide the new rate and a description of how the rate was calculated.

Item #	N/A	
2.	Senior Official Accountable for the Corrective Action Plan	

Item #	N/A
3.	Identify actions the Lead Agency will take to address the root cause of improper payment errors and reduce improper payments. Identify action steps, milestones, timelines, and the name and/or title of the individual(s) responsible for ensuring actions are completed.

Root Cause of Error	Action Step(s)	Milestones	Timeline	Individual(s) Responsible
N/A	N/A	N/A	N/A	N/A
N/A	N/A	N/A	N/A	N/A
N/A	N/A	N/A	N/A	N/A
N/A	N/A	N/A	N/A	N/A

Item #	N/A	
4.	Timeline for reducing the improper payment rate to below10%	

Item #	N/A	
5.	Identify targets for future improper payments	

PAPERWORK REDUCTION ACT OF 1995 (Pub. L. 104-13) STATEMENT OF PUBLIC BURDEN: The purpose of this information collection is to gather data from states once every

three years about the errors occurring in the administration of CCDF grant funds. Public reporting burden for this collection of information is estimated to average 24hours per response, including the time for reviewing instructions, gathering and maintaining the data needed, and reviewing the collection of information. This is a mandatory collection of information (45 CFR Part 98, Subpart K). An agency may not conduct or sponsor, and a person is not required to respond to, a collection of information subject to the requirements of the Paperwork Reduction Act of 1995, unless it displays a currently valid OMB control number. The OMB # is 0970-0323 and the expiration date is xx/xx/20xx. If you have any comments on this collection of information, please contact ACF Office of Child Care.

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