

Supporting Statement for
**FERC-717 (Open Access Same-Time Information System and Standards for Business Practices and Communication Protocols),
as modified by the Final Rule in Docket Nos. RM05-5-031**

The Federal Energy Regulatory Commission (Commission or FERC) requests that the Office of Management and Budget (OMB) review the revision of FERC-717 information collection, Standards for Business Practices and Communication Protocols for Public Utilities, OMB Control Number 1902-0173 in connection with the Final Rule in Docket No. RM05-5-031.

1. CIRCUMSTANCES THAT MAKE THE COLLECTION OF INFORMATION NECESSARY

In the Final Rule, the Commission proposes to amend its regulations to incorporate by reference, with certain enumerated exceptions, the latest version (Version 004) of the Standards for Business Practices and Communication Protocols for Public Utilities adopted by the Wholesale Electric Quadrant (WEQ) of the North American Energy Standards Board (NAESB)¹ (WEQ Version 004 Standards) applicable to the wholesale electric industry. These amendments would affect FERC-516E and FERC-717. A separate supporting statement addresses the changes to FERC-516E.

FERC-717 is involved in the Commission's compliance with Federal Power Act Section 205², which requires the Commission to ensure that the rates and charges for the wholesale sale of electric energy are just and reasonable. Section 205 also requires that the rules and regulations affecting or pertaining to the rates and charges for the wholesale sale of electric energy be just and reasonable.

Since 2006, the Commission has adopted in its regulations NAESB's business practice standards and communication protocols for public utilities, promulgated in the Order No. 676 series of orders,³ wherein the Commission incorporated by reference the standards for public utilities developed by NAESB's WEQ. Upon incorporation by reference, this version of the standard

¹ NAESB is an American National Standards Institute-accredited, non-profit standards development organization formed for the purpose of developing voluntary standards and model business practices that promote more competitive and efficient natural gas and electric markets.

² 16 U.S.C. 824d(a).

³ This series of orders began with the Commission's issuance of *Standards for Bus. Practices & Comm'n Protocols for Pub. Utils.*, Order No. 676, 71 FR 26,199 (May 4, 2006), 115 FERC ¶ 61,102 (2006).

will replace the currently incorporated version (Version 003.3) of those business practice standards.

On July 31, 2023, NAESB filed a notice that it had approved the WEQ Version 004 Standards to replace the currently incorporated version (Version 003.3) of those business practice standards (Informational Report).⁴ The revisions made by NAESB in the WEQ Version 004 Standards are designed to aid public utilities with the consistent and uniform implementation of requirements promulgated by the Commission as part of the *pro forma* Open Access Transmission Tariff.

WEQ Version 004 Standards include newly created standards, as well as modifications to existing standards, developed through the NAESB standards development process. WEQ Version 004 Standards build upon WEQ Version 003.3 Standards and include standards developed in response to the directives from Order Nos. 676-I and 676-J business practice standards developed to support cybersecurity for the wholesale electric industry, modifications to complement the NERC Reliability Standards, the new NAESB REC Contract, and standards to identify definitions for common grid services to support distributed energy resource interactions in response to a request submitted by the Department of Energy (DOE), Lawrence Berkeley National Laboratory (Berkeley Lab), and Pacific Northwest National Laboratory (PNNL). Additionally, WEQ Version 004 Standards include modifications applied to Open Access Same-Time Information System (OASIS) Business Practice Standards, the Coordinate Interchange Business Practice Standards, and the Abbreviations, Acronyms, and Defined Terms. Industry-wide business practice standards help the industry achieve increased levels of efficiency. The NAESB Informational Report identifies all of the changes made to the WEQ Version 004 Standards and summarizes the deliberations that led to the changes. It also identifies changes to the existing standards that were considered but not adopted due to a lack of consensus or other reasons.

2. HOW, BY WHOM, AND FOR WHAT PURPOSE THE INFORMATION IS TO BE USED AND THE CONSEQUENCES OF NOT COLLECTING THE INFORMATION

FERC-717. The Final Rule requires public utilities to operate in compliance with the WEQ Version 004 business practice standards, with certain enumerated exceptions.

In a previous Final Rule (Order No. 889), the Commission required public utilities to establish OASIS sites to provide transmission customers with equal and timely access to information about transmission and ancillary services provided in the tariffs. This requirement was

⁴ See Docket No. RM-05-031, NAESB WEQ Business Practice Standards Version 004 Report (July 31, 2023).

established because the Commission has determined that transmission customers must have simultaneous access to the same information available to the Transmission Provider in order to achieve nondiscriminatory transmission services.

The Commission determined that standardization of business practices and communication processes benefits the electric industry by providing uniform methods for public utilities to conduct business with different transmission providers. Many participants in electric markets conduct business transactions involving a number of different transmission providers. Establishing a uniform set of procedures and communication protocols increases the efficiency of such transactions.

3. DESCRIBE ANY CONSIDERATION OF THE USE OF IMPROVED INFORMATION TECHNOLOGY TO REDUCE THE BURDEN AND TECHNICAL OR LEGAL OBSTACLES TO REDUCING BURDEN

FERC has made no significant changes in information technology use for complying with the FERC-717 for the electronic filing of tariffs. Applicable entities also continue to use OASIS (under the FERC-717 collection), providing the public online access to transmission service information.

4. DESCRIBE EFFORTS TO IDENTIFY DUPLICATION AND SHOW SPECIFICALLY WHY ANY SIMILAR INFORMATION ALREADY AVAILABLE CANNOT BE USED OR MODIFIED FOR USE FOR THE PURPOSE(S) DESCRIBED IN INSTRUCTION NO. 2

Commission filings and data requirements are periodically reviewed in conjunction with OMB clearance expiration dates. No duplication of the information collection requirements has been found.

5. METHODS USED TO MINIMIZE THE BURDEN IN COLLECTION OF INFORMATION INVOLVING SMALL ENTITIES

FERC estimates that these requirements apply to 24⁵ small public utilities. FERC considers the impact of the rule to be very minimal. The Commission does consider waivers for small entities, which serves as an option for small entities to reduce their burden. The Commission grants these waivers on a case-by-case basis.

⁵ This figure constitutes 11% of the 216 affected entities

6. CONSEQUENCE TO FEDERAL PROGRAM IF COLLECTION WERE CONDUCTED LESS FREQUENTLY

The Commission promotes an open transmission system through its policies and regulations. The WEQ Version 004 Standards were developed and vetted through an industry consensus process. If the information collection components of the standards were conducted less frequently, then the standards would not fully achieve their purpose of promoting efficiency in the wholesale electric industry. Further, anything different from the standards under consideration here would not be in accordance with what the industry has already vetted and approved in an open consensus building process through NAESB.

7. EXPLAIN ANY SPECIAL CIRCUMSTANCES RELATING TO THE INFORMATION COLLECTION

There are no special circumstances.

8. DESCRIBE EFFORTS TO CONSULT OUTSIDE THE AGENCY: SUMMARIZE PUBLIC COMMENTS AND THE AGENCY'S RESPONSE

Each FERC notice of proposed rulemaking is published in the Federal Register thereby providing public utilities and licensees, state commissions, Federal agencies, and other interested parties an opportunity to submit data, views, comments or suggestions concerning the proposed collection of data. The proposed rule to adopt the WEQ Version 004 Standards was published in the Federal Register on 5/6/2024 (89 FR 37147). On July 2, 2024, Idaho Power Company (Idaho Power) submitted comments on the NOPR noting three discrepancies between the Version Notes for the WEQ Version 004 Standards and the noticed WEQ Version 004 Standards, which it asserts require correction. On July 5, 2024, in response to Idaho Power's comments, NAESB proposed to its members Minor Correction MC24004 (Minor Correction) and identified publication errors that did not impact standards language. In response to Idaho Power's first concern, NAESB states that Minor Correction MC24004 corrects an inadvertent typographical error to standards changes that were adopted and ratified by NAESB that included the addition of a new phrase "consistent with regulations and filed tariffs" at the end of the WEQ-001-24.2.4. However, it notes that in applying the ratified changes, the word "consistent" was inadvertently replaced with the word "consent." The minor correction addresses this error and modifies the language to be consistent with the language ratified by NAESB membership on November 18, 2022. To address Idaho Power's other concerns, NAESB

states that WEQ Version 004 – WEQ-002-101.2.10.3.3 and WEQ-002-101.2.10.3.4 – were ordered incorrectly and also notes that the WEQ Version 004 Notes for the changes made to WEQ-001-24.2.4 mistakenly omitted that “not” was deleted from the standard. NAESB further states that as these changes do not modify standards language, a minor correction is not needed, and it has taken administrative action to correct the errors. An Errata has been attached in the Supplementary Documents. The Final Rule published on February 27, 2025 (90 FR 10787).

9. EXPLAIN ANY PAYMENT OR GIFTS TO RESPONDENTS

There are no payments or gifts to respondents for these collections.

10. DESCRIBE ANY ASSURANCE OF CONFIDENTIALITY PROVIDED TO RESPONDENTS

Any data filed are public information and, therefore, not confidential. However, a company may request confidential treatment of some or all parts of the information requirement under the FERC regulations at 18 CFR 388.112. The Commission will review each request for confidential treatment on a case-by-case basis.

11. PROVIDE ADDITIONAL JUSTIFICATION FOR ANY QUESTIONS OF A SENSITIVE NATURE, SUCH AS SEXUAL BEHAVIOR AND ATTITUDES, RELIGIOUS BELIEFS, AND OTHER MATTERS THAT ARE COMMONLY CONSIDERED PRIVATE.

There are no questions of a sensitive nature in the reporting requirements.

12. ESTIMATED BURDEN OF COLLECTION OF INFORMATION

The revisions for FERC-717 is expected to occur in Year 1 after implementation of the requirements in the Final Rule for RM05-5-31. The estimated burden and cost⁶ follow.

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⁶The Commission staff estimates that industry is similarly situated in terms of hourly cost (for wages plus benefits). Based on the Commission’s Fiscal Year (FY) 2023 average cost of \$207,787/year (for wages plus benefits, for one full-time employee), \$100.00/hour is used.

	No. of Respondents (1)	Annual No. of Responses Per Respondent (2)	Total No. of Responses (1)*(2)=(3)	Average Burden (Hrs.) & Cost (\$) Per Response (4)	Total Annual Burden Hrs. & Total Annual Cost (\$) (3)*(4)=(5)
FERC-717	216	1	216	30 hrs. \$3,000	6,480 hrs. \$648,000
TOTAL				30 hrs. \$3,000	6,480 hrs. \$648,000

13. ESTIMATE OF THE TOTAL ANNUAL COST BURDEN TO RESPONDENTS

There are no non-labor costs currently associated with the FERC-717.

All of the costs in the Final Rule are associated with labor and are shown in the answers to Questions #12 and #15.

14. ESTIMATED ANNUALIZED COST TO FEDERAL GOVERNMENT

The estimated annualized cost to the Federal Government for FERC-717, as related to the requirements in the Rule in RM05-5-031 are reflected in the table below.

The Commission bases its estimate of the ‘Analysis and Processing of filings’ cost to the Federal Government on salaries and benefits for professional and clerical support. This estimated cost represents staff analysis, decision making, and review of any actual filings made in response to the Rule.

The PRA Administrative Cost is a Federal Cost associated with preparing, issuing, and submitting materials necessary to comply with the PRA for rulemakings, orders, or any other vehicle used to create, modify, extend, or discontinue an information collection. This average annual cost includes requests for extensions, all associated rulemakings and orders, other changes to the collection, and associated publications in the Federal Register. This estimate is updated annually.

	Number of Full-Time Equivalent Employees	Estimated Annual Federal Cost⁷
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⁷The “Estimated Annual Federal Cost” The FERC 2024 average salary plus benefits for one FERC full-time equivalent (FTE) is \$207,787/year (or \$100/hour).

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	(FTEs)	
FERC-717, Analysis and Processing of filings	0.5	\$103,893.5
PRA Administrative Cost (for FERC-717)		\$8,396
FERC Total		\$112,289.5

For FERC-717, the new federal cost of \$103,893.5 + \$8,396 (above) will be added to the current cost in ROCIS \$112,289.50.

15. REASONS FOR CHANGES IN BURDEN INCLUDING THE NEED FOR ANY INCREASE

The burden for FERC-717 information collections will not change due to the NOPR. The following tables show the estimated total burden and requested changes for the collections of information. The format, labels, and definitions of the table follow the ROCIS submission system’s “Information Collection Request Summary of Burden” for the metadata. (Note that the new burden is a one-time burden. However, we are averaging over Years 1-3 for administrative purposes as mentioned in #12. Therefore, the change due to agency discretion is 1/3 of the one-time burden.)

FERC-717	Total Request	Previously Approved	Change due to Adjustment in Estimate	Change Due to Agency Discretion
Annual Number of Responses	216	216	0	0
Annual Time Burden (Hr.)	6,480	6,480	0	0
Annual Cost Burden (\$)	0	0	0	0

16. TIME SCHEDULE FOR PUBLICATION OF DATA

FERC does not publish any data associated with these collections.

17. DISPLAY OF EXPIRATION DATE

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The substance of the requirements is incorporated by reference into FERC's regulations at 18 CFR (making the standards mandatory). However, the standards themselves are copyrighted by NAESB, so the OMB Control Numbers and expiration dates are not displayed in the standards. The clearance information and expiration dates are posted at <https://www.reginfo.gov/public/do/PRAMain>.

18. EXCEPTIONS TO THE CERTIFICATION STATEMENT

The data collected for the reporting requirements are not used for statistical purposes.