

TEMPORARY LABOR CAMPS STANDARD (1910.142)

OMB Control Number: 1218-0096

Expiration Date: August 31, 2025

**SUPPORTING STATEMENT FOR THE
INFORMATION COLLECTION REQUIREMENTS IN
THE TEMPORARY LABOR CAMPS STANDARD (1910.142)¹
OFFICE OF MANAGEMENT AND BUDGET (OMB)
CONTROL NO. 1218-0096 (April 2025)**

The agency is seeking an extension of a currently approved data collection.

A. JUSTIFICATION

- 1. Explain the circumstances that make the collection of information necessary. Identify any legal or administrative requirements that necessitate the collection. Attach a copy of the appropriate section of each statute and regulation mandating or authorizing the collection of information.**

The main purpose of the Occupational Safety and Health Act (“OSH Act or “Act’”) is to “assure” so far as possible every working man and woman in the Nation safe and healthful working conditions and to preserve our human resources’ (29 U.S.C. 651) to achieve this objective, the OSHA Act specifically authorizes the development and promulgation of occupational safety and health standards” (29 U.S.C. 651). The Act states further that “[t]he Secretary ... shall prescribe such rules and regulations as [he/she] may deem necessary to carry out [his/her] responsibilities under this Act, including rules and regulations dealing with the inspection of an employer’s establishment” (29 U.S.C 651).

To protect worker health, the OSH Act authorizes the Occupational Safety and Health Administration (“OSHA” or “ agency ”) to develop standards that provide for “monitoring or measuring worker exposure” to occupational hazards and “prescribe the type and frequency of medical examinations and other tests which shall be made available [by the employer] to workers exposed to such hazards . . . to most effectively determine whether the health of such workers is adversely affected by such exposure” (29 U.S.C. 655). Moreover, the Act directs OSHA to “issue regulations requiring employers to maintain accurate records of worker exposures to potentially toxic materials or other harmful physical agents which are required to be monitored and measured . . . ” (29 U.S.C. 657). In addition, the OSH Act mandates that “[e]ach employer shall make, keep, and preserve, and make available to the Secretary [of Labor] . . . such records regarding [the employer’s] activities relating to this Act as the Secretary . . . may prescribe by regulation as necessary or appropriate for the enforcement of this Act . . . ” (29 U.S.C. 657).

The Act authorizes the agency to issue standards that “prescribe the use of labels or other appropriate forms of warning as are necessary to ensure that workers are apprised of all hazards to

¹The purpose of this Supporting Statement is to analyze and describe the burden hours and costs associated with provisions of this Standard that contain paperwork requirements; this Supporting Statement does not provide information or guidance on how to comply with, or how to enforce, the standard.

TEMPORARY LABOR CAMPS STANDARD (1910.142)

OMB Control Number: 1218-0096

Expiration Date: August 31, 2025

which they are exposed, relevant symptoms and appropriate emergency treatment, and proper conditions and precautions of safe use or exposure” (29 U.S.C. 655). Additionally, the OSH Act mandates that “[e]ach employer shall make, keep, and preserve, and make available to the Secretary . . . such records . . . as the Secretary . . . may prescribe by regulation as necessary or appropriate for the enforcement of this Act . . .” (29 U.S.C. 657).

Pursuant to its statutory authority, OSHA promulgated an occupational health standard covering living conditions in temporary labor camps (29 CFR 1910.142). The specific information collection provisions of the Temporary Labor Camps Standard require employers to report to the local public health officer the name and address of any individual in the camp known to have or suspected of having a communicable disease. Employers are also required to notify local public health authorities of each occurrence of a suspected case of food poisoning or of an unusual prevalence of any illnesses in which fever, diarrhea, sore throat, vomiting, or jaundice is a prevalent symptom. These reporting requirements are necessary to minimize the possibility of communicable disease epidemics spreading throughout the camps and endangering the health of the camp residents. In addition, the standard requires marking “for men” and “for women” on certain toilet rooms.

2. Indicate how, by whom, and for what purpose the information is used. Except for a new collection, indicate the actual use the agency has made of the information received from the current collection.

These requirements' primary purpose is to limit the incidence of communicable disease outbreaks in temporary labor camps. Compliance with this aspect of the standard is necessary to maintain a safe and healthful work environment.

Reporting Communicable Disease (§1910.142(l))

The standard requires the camp superintendent to report immediately to the local health officer the name and address of any individual in the camp known to have or suspected of having an infectious disease. Whenever there is a case of suspected food poisoning or an unusual prevalence of any illness in which fever, diarrhea, sore throat, vomiting, or jaundice is a prominent symptom, employers must report this to the local health authority by telegram, telephone, electronic mail, or any method that is equally as fast.

Toilet Facilities (§1910.142(d))

The standard requires that where the toilet rooms are shared, separate toilet rooms must be provided for each sex. These rooms must be marked “for men” and “for women” by signs printed in English and the native language of the persons occupying the camp or marked with easily understandable pictures or symbols.

TEMPORARY LABOR CAMPS STANDARD (1910.142)

OMB Control Number: 1218-0096

Expiration Date: August 31, 2025

OSHA is taking no burden for marking the toilet rooms with “for men” and “for women.” Regulation 5 CFR 1320.3(c) exempts “public disclosure of information originally supplied by the Federal government to the recipient for disclosure to the public” from the definition of a collection of information. OSHA believes any additional marking of toilets indicating for use by men or women is a usual and customary activity.

- 3. Describe whether, and to what extent, the collection of information involves the use of automated, electronic, mechanical, or other technological collection techniques or other forms of information technology, e.g., permitting electronic submission of responses, and the basis for the decision for adopting this means of collection. Also, describe any consideration of using information technology to reduce burdens.**

To comply with the requirement to report outbreaks immediately, employers are expected, but not required, to use the telephone to report the necessary information to local health officials. For informing health authorities of food poisoning or specific symptoms of illness, the standard states that the camp supervisor shall inform health authorities by telegram, telephone, electronic mail, or any method that is equally as fast.

- 4. Describe efforts to identify duplication. Show specifically why any similar information already available cannot be used or modified for the purposes described in Item A.2. above.**

No other Federal agency requires reporting this type of health information by labor camp superintendents.

- 5. If the information collection impacts small businesses or other small entities, describe any methods used to minimize the burden.**

The burden of the requirements is an equal obligation for all employers who operate temporary labor camps. The information collections do not significantly impact many small entities.

- 6. Describe the consequence to Federal program or policy activities if the collection is not conducted or is conducted less frequently, as well as any technical or legal obstacles to reducing burden.**

The reporting frequencies specified in the standard are the minimum necessary to protect the safety and health of workers and, in particular, to assure that the camp superintendent alerts local health authorities regarding potentially communicable disease outbreaks among temporary labor camp residents.

- 7. Explain any special circumstances that would cause an information collection to be conducted in a manner:**

TEMPORARY LABOR CAMPS STANDARD (1910.142)

OMB Control Number: 1218-0096

Expiration Date: August 31, 2025

- **requiring respondents to report information to the agency more often than quarterly;**
- **requiring respondents to prepare a written response to a collection of information in fewer than 30 days after receipt of it;**
- **requiring respondents to submit more than an original and two copies of any document;**
- **requiring respondents to retain records, other than health, medical, government contract, grant-in-aid, or tax records for more than three years;**
- **in connection with a statistical survey, that is not designed to produce valid and reliable results that can be generalized to the universe of study;**
- **requiring the use of a statistical data classification that has not been reviewed and approved by OMB;**
- **that includes a pledge of confidentiality that is not supported by authority established in statute or regulation, that is not supported by disclosure and data security policies that are consistent with the pledge, or which unnecessarily impedes sharing of data with other agencies for compatible confidential use; or**
- **requiring respondents to submit proprietary trade secret, or other confidential information unless the agency can demonstrate that it has instituted procedures to protect the information's confidentiality to the extent permitted by law.**

No special circumstances exist that require the employer to collect information in the manner discussed in item 7.

- 8. If applicable, provide a copy and identify the data and page number of publication in the *Federal Register* of the agency's notice, required by 5 CFR 1320.8(d), soliciting comments on the information collection prior to submission to OMB. Summarize public comments received in response to that notice and describe actions taken by the agency in response to these comments. Specifically address comments received on cost and hour burden.**

Describe efforts to consult with persons outside the agency to obtain their views on the availability of data, frequency of collection, the clarity of instructions and recordkeeping, disclosure, or reporting format (if any), and on the data elements to be recorded, disclosed, or reported.

Consultation with representatives of those from whom information is to be

TEMPORARY LABOR CAMPS STANDARD (1910.142)

OMB Control Number: 1218-0096

Expiration Date: August 31, 2025

obtained or those who must compile records should occur at least once every 3 years -- even if the collection of information activity is the same as in prior periods. There may be circumstances that may preclude consultation in a specific situation. These circumstances should be explained.

Pursuant to the Paperwork Reduction Act of 1995 (PRA) (44 U.S.C. 3506(c)(2)(A)), OSHA published a notice in the Federal Register on December, 31, 2024 (89 FR 107165) soliciting comments on its proposal to extend the Office of Management and Budget's (OMB) approval of the information collection requirements specified by the Standard on Temporary Labor Camps (29 CFR 1910.142) under docket number OSHA-2012-0012. This notice was part of a preclearance consultation program that provides the general public and government agencies with an opportunity to comment.

The agency received three public comments in response to this notice. The first comment was received from Dave Mauch, Staff Attorney for Texas RioGrande Legal Aid, Inc. (TRLA) on February 28, 2025, under docket ID number OSHA-2012-0012-0014. The comment from TRLA supports OSHA's reporting requirements under 29 CFR 1910.142(l), Reporting Communicable Diseases, which requires the camp superintendent to report immediately to the local health officer information regarding communicable diseases and outbreaks.

The commenter stated that, "The reporting requirements thus protect workers by ensuring that local health departments are aware of outbreaks and able to work with employers to ensure that workers are provided with the medical care they need."

OSHA received the second comment from Rebecca Rosefelt, Staff Attorney for Farmworker Justice on March 3, 2025, under docket ID number OSHA-2012-0012-0015. The comment from Farmworker Justice supported the information collection, stating that "The proposed information collection requirements are of the utmost importance in OSHA's mission to protect workers." Farmworker Justice also included recommendations that would require changes to the regulatory text. Specifically, it recommends that the agency strengthen the information collection requirements to protect the residents in the temporary labor camps by adding conjunctivitis and respiratory distress to the list of prominent symptoms in 29 CFR 1910.142(l). When reporting communicable diseases, the OSHA regulations require the superintendent to report any individual known or suspected of having a communicable disease and also the existence of an outbreak where there is a case of suspected food poisoning or an unusual prevalence of any illness in which fever, diarrhea, sore throat, vomiting, or jaundice is a prominent symptom. Farmworker Justice notes that adding conjunctivitis and respiratory distress to this list would help identify outbreaks of COVID-19 and the avian flu. It also suggests requiring camp superintendents to notify OSHA and the Wage and Hour Division (WHD) to better facilitate enforcement of the regulations by these agencies. Because OSHA has not proposed changes to the underlying requirements of the regulation, the agency is not making the suggested revisions at this time. OSHA may consider these recommendations in a future rulemaking.

TEMPORARY LABOR CAMPS STANDARD (1910.142)

OMB Control Number: 1218-0096

Expiration Date: August 31, 2025

OSHA received the third comment from Craig Butters, Commissioner for Utah Department of Agriculture and Food on February 26, 2025, under docket ID number OSHA-2012-0012-0016. The comment from the Utah Department of Agriculture and Food (UDAF) is opposed to section 1910.142(a)(2), which states, “All sites shall be adequate in size to prevent overcrowding of necessary structures. The principal camp area in which food is prepared and served and where sleeping quarters are located shall be at least 500 feet from any area in which livestock is kept.” UDAF requests “that this proposed rule be withdrawn.” The commenter states that this requirement would put a significant burden on agricultural operations, particularly for sheep producers. As noted, OSHA has not proposed any new regulatory requirements as part of this ICR renewal but instead proposed to extend the existing collections of information under 29 CFR 1910.142 for another three years. Regardless, paragraph (a)(2) does not contain any information collection requirements subject to the PRA and therefore this provision is outside the scope of this ICR. OSHA is thus not making the proposed change.

9. Explain any decision to provide any payment or gift to respondents, other than remuneration of contractors or grantees.

The agency will not provide any payments or gifts.

10. Describe any assurance of confidentiality provided to respondents and the basis for the assurance in statute, regulation, or agency policy.

As this regulation does not require submitting any confidential information to the Federal government, assurances of confidentiality are not applicable.

11. Provide additional justification for any questions of a sensitive nature, such as sexual behavior and attitudes, religious beliefs, and other matters that are commonly considered private. This justification should include the reasons why the agency considers the questions necessary, the specific uses to be made of the information, the explanation to be given to persons from whom the information is requested, and any steps to be taken to obtain their consent.

There are no provisions in this standard requiring that questions of a sensitive nature be asked.

12. Provide estimates of the hour burden of the collection of information. The statement should:

- **Indicate the number of respondents, frequency of response, annual hour burden, and an explanation of how the burden was estimated. Unless directed to do so, agencies should not conduct special surveys to obtain information on which to base hour burden estimates. Consultation with a sample (fewer than 10) of potential respondents is desirable. If the hour burden on respondents is expected to vary widely because of differences in activity, size, or complexity, show the range of estimated hour burden, and**

TEMPORARY LABOR CAMPS STANDARD (1910.142)

OMB Control Number: 1218-0096

Expiration Date: August 31, 2025

explain the reasons for the variance. Generally, estimates should not include burden hours for customary and usual business practices.

- **If this request for approval covers more than one form, provide separate hour burden estimates for each form.**
- **Provide estimates of annualized cost to respondents for the hour burdens for collections of information, identifying and using appropriate wage rate categories. The cost of contracting out or paying outside parties for information collection activities should not be included here. Instead, this cost should be included in Item 14.**

Respondent Burden Hour and Cost Burden Determinations

The burden hours and costs are calculated based on provisions contained in paragraphs (l)(1) and (l)(2) of the standard. The temporary labor camp superintendent must report to local health officials (1) the names and addresses of persons known to have or suspected of having a communicable disease and (2) the occurrence of any case of suspected food poisoning or an unusual prevalence of any illnesses in which fever, diarrhea, sore throat, vomiting, or jaundice is a prominent symptom among residents of temporary labor camps.

To estimate the burden hours for temporary labor camp superintendents to report the information described above to local public health officials, the agency determined how frequently migrant workers would have a communicable disease or any health symptoms mentioned above. OSHA used data from the Centers for Disease Control and Prevention (CDC) WONDER to determine this frequency. According to the CDC WONDER, the total reported incidents of notifiable diseases in the United States in 2022 was 11,312 per 100,000 people.² This increase in the number of reported disease incidents is due the 2020 COVID-19 pandemic. To estimate burden hours and costs associated with the Temporary Labor Camps Standard, OSHA uses this value even though the list of CDC notifiable diseases is more inclusive than reportable “communicable diseases.” This overestimate, however, is partially offset by the fact that labor camp superintendents must also report the unusual prevalence of any illness in which fever, diarrhea, sore throat, vomiting, or jaundice is a prevalent symptom. These symptoms may result from illness or diseases not reported to CDC.

² Source: Department of Health and Human Services, Centers for Disease Control and Prevention. WONDER, Nationally Notifiable Infectious Diseases and Conditions, U.S.: Annual Table, 2022.

Table 1. https://wonder.cdc.gov/nndss/nndss_annual_tables_menu.asp. The agency calculated the total reported incidence of each notifiable disease per 100,000 (excluding disease categories for children less than 5 years old) to determine this total rate.

TEMPORARY LABOR CAMPS STANDARD (1910.142)

OMB Control Number: 1218-0096

Expiration Date: August 31, 2025

While some States have individual data on farm labor camps frequently cited in reports, the agency needed help finding an estimate for the total number of temporary labor camps or the number of workers living in such camps. According to the National Agricultural Workers Survey (NAWS) and the U.S. Department of Labor, approximately 25,200 migrant crop workers live in employer-owned or administered housing.³ OSHA cannot determine how many of these migrant crop workers live in temporary labor camps; therefore, the agency estimates that all 25,200 workers discussed above do so. While this method is likely overestimated, the number of migrant workers living in temporary labor camps is partially offset by the likely underestimating of the number of non-migrant workers living in temporary labor camps.

Wage Rates

The agency uses a mean hourly wage rate of \$43.35 for a Farmer, Rancher, and Other Agricultural Manager.

The agency determined the wage rate from mean hourly wage earnings to represent the cost of employee time. OSHA used the wage rates reported in the Bureau of Labor Statistics, U.S. Department of Labor, *Occupational Employment and Wage Statistics (OEWS)*, May 2023 [Date accessed: October 22, 2024] OEWS data is available at <https://www.bls.gov/oes/tables.htm>. To access a wage rate, select the year, “Occupation Profiles,” and the Standard Occupational Classification (SOC) code.)

To account for fringe benefits, the agency used the Bureau of Labor Statistics’ (BLS) *Occupational Employment and Wage Statistics (OEWS) (May 2023)*. Fringe markup is from the following BLS release: *Employer Costs for Compensation* news release text released 10:00 AM (EDT), (<https://www.bls.gov/news.release/pdf/eccec.pdf>). [Date accessed: September 10, 2024]. BLS reported that fringe benefits accounted for 31.2 percent of total compensation, and wages accounted for the remaining 68.8 percent for civilian workers. The agency divided the mean hourly wage by 68.8 percent to calculate the loaded hourly wage for each occupation.

3

Source from the 2022 supporting statement: U.S. Department of Labor, Employment and Training Administration (ETA), *National Agricultural Workers Survey*. Data were derived from correspondence with ETA’s Office of Policy Development and Research. Based on 2017 data from the United States Department of Agriculture’s Census of Agriculture and Farm Labor Survey, and the Department of Labor’s NAWS, 1.4 million persons are employed at least one day per year on U.S. crop or nursery farms. Of the 1.4 million persons, approximately 15 percent, or, 210,000 are migrant workers (NAWS public data, fiscal years 2021-2022). A migrant worker is defined as someone who traveled at least 75 miles sometime in the previous 12 months for a farm job; an overnight stay away from the migrant’s normal residence is not required for a survey respondent to be classified as a migrant. Of the 210,000 migrants, 12 percent or 25,200, lived in employer (or contractor) owned or administered housing (NAWS public data, fiscal years 2021-2022), available at [National Agricultural Workers Survey | U.S. Department of Labor \(dol.gov\)](https://www.dol.gov/agencies/eis/naaws).

TEMPORARY LABOR CAMPS STANDARD (1910.142)**OMB Control Number: 1218-0096****Expiration Date: August 31, 2025**

Table 1 -- WAGE HOUR ESTIMATES				
Occupational Title	SOC Code	Mean Hourly Wage Rate (A)	Fringe Benefits (B)	Loaded Hourly Wage Rate (C)=(A)/(1-(B))
Farmers, Ranchers, and Other Agricultural Manager	11-9013	\$43.35	.312	\$63.00

Reporting Communicable Disease (§1910.142(l))

OSHA estimates that temporary labor camp supervisors report approximately 2,851 cases of such disease and symptoms (0.11312 of 25,200) each year. The time required to report each incident to local public health authorities has been estimated to be five minutes (5/60 hours) of the supervisor's time.

Burden hours: 2,851 reports × 5/60 hours per report = 238 hours

Costs: 238 hours × \$63.00 = \$14,994

TEMPORARY LABOR CAMPS STANDARD (1910.142)**OMB Control Number: 1218-0096****Expiration Date: August 31, 2025****Table 2. Estimated Annualized Respondent Hour and Cost Burden Table**

Information Collection Requirement	Type of Respondent	Number of Respondents	Responses per Respondent	Total Responses	Burden per Responses (in Hours)	Burden Hours	Loaded Hourly Wage Rate	Burden Costs
Reporting Communicable Disease (§1910.142(l))	Farmers, Ranchers, and Other Agricultural Managers	2,851	0.11312	2,851	5/60	238	\$63.00	\$14,994
Totals			--	2,851		238	--	\$14,994

TEMPORARY LABOR CAMPS STANDARD (1910.142)

OMB Control Number: 1218-0096

Expiration Date: August 31, 2025

- 13. Provide an estimate of the total annual cost burden to respondents or recordkeepers resulting from the collection of information. (Do not include the cost of any hour burden shown in Items 12 and 14).**
- **The cost estimate should be split into two components: (a) a total capital and start-up cost component (annualized over its expected useful life); and (b) a total operation and maintenance and purchase of services component. The estimates should take into account costs associated with generating, maintaining, and disclosing or providing the information. Include descriptions of methods used to estimate major cost factors including system and technology acquisition, expected useful life of capital equipment, the discount rate(s), and the time period over which costs will be incurred. Capital and start-up costs include, among other items, preparations for collecting information such as purchasing computers and software; monitoring, sampling, drilling, and testing equipment; and record storage facilities.**
 - **If cost estimates are expected to vary widely, agencies should present ranges of cost burdens and explain the reasons for the variance. The cost of purchasing or contracting out information collection services should be a part of this cost burden estimate. In developing cost burden estimates, agencies may consult with a sample of respondents (fewer than 10), utilize the 60-day pre-OMB submission public comment process and use existing economic or regulatory impact analysis associated with the rulemaking containing the information collection, as appropriate.**
 - **Generally, estimates should not include purchases of equipment or services, or portions thereof, made: (1) prior to October 1, 1995, (2) to achieve regulatory compliance with requirements not associated with the information collection, (3) for reasons other than to provide information or keep records for the government or (4) as part of customary and usual business or private practices.**

There is no capital cost to respondents or recordkeepers resulting from this collection of information.

- 14. Provide estimates of annualized cost to the Federal Government. Also, provide a description of the method used to estimate cost, which should include quantification of hours, operational expenses (such as equipment, overhead, printing, and support staff), and any other expense that would not have been incurred without this collection of information. Agencies also may aggregate cost estimates from Items 12, 13, and 14 in a single table.**

There is no cost to the Federal Government associated with this information collection request.

TEMPORARY LABOR CAMPS STANDARD (1910.142)

OMB Control Number: 1218-0096

Expiration Date: August 31, 2025

15. Explain the reasons for any program changes or adjustments.

The agency is requesting an adjustment increase in the burden hours from 48 to 238 hours, a total difference of 190 hours. This increase in the number of reported disease incidents is due the 2020 COVID-19 pandemic. Burden hours and cost are calculated using provisions contained in paragraphs (l)(1) and (l)(2) of the standard. The percentage of cases reported increased from 577 to 2,851, which increased the number of workers living in the contractor-provided homes.

16. For collections of information whose results will be published, outline plans for tabulation and publication. Address any complex analytical techniques that will be used. Provide the time schedule for the entire project, including beginning and ending dates of the collection of information, completion of report, publication dates, and other actions.

The information collected under the Temporary Labor Camps Standard will not be published.

17. If seeking approval to not display the expiration date for OMB approval of the information collection, explain the reasons that display would be inappropriate.

OSHA lists current valid control numbers in §§1910.8, 1915.8, 1917.4, 1918.4 and 1926.5 and publishes the expiration dates in the Federal Register notice announcing OMB approval of the information collection requirement (see 5 CFR 1320.3(f) (3)). OSHA believes this is the most appropriate and accurate mechanism to inform interested parties of these expiration dates.

18. Explain each exception to the certification statement.

OSHA is not requesting an exception to the certification statement.

B. COLLECTION OF INFORMATION EMPLOYING STATISTICAL METHODS.

This supporting statement does not contain any collection of information requirements that employ statistical methods.