U.S. Environmental Protection Agency

Information Collection Request

**Title:** NESHAP for Flexible Polyurethane Foam Product (40 CFR Part 63, Subpart III) (Renewal)

**OMB Control Number:** 2060-0357

**EPA ICR Number:** 1783.12

**Abstract:**

The National Emission Standards for Hazardous Air Pollutants (NESHAP) for Flexible Polyurethane Foam Product (40 CFR Part 63, Subpart III) were proposed on December 27, 1996; promulgated on October 7, 1998; and amended on August 15, 2014 (79 FR 48073), and November 19, 2020 (85 FR 73854). These regulations apply to owners or operators of both new and existing facilities that engage in the manufacture of flexible polyurethane foam products which emit hazardous air pollutants (HAPs). This situation includes facilities making slabstock flexible polyurethane foam (slabstock foam), rebond flexible polyurethane foam (rebond foam), and/or molded flexible polyurethane foam (molded foam). This information is being collected to assure compliance with 40 CFR Part 63, Subpart III.

In general, all NESHAP standards require initial notifications, performance tests, and periodic reports by the owners/operators of the affected facilities. Owners or operators of flexible polyurethane foam production facilities to which this rule is applicable must choose one of the compliance options described in these standards or reduce HAP emissions to below the compliance level. Specifically, the rule requirements for slabstock foam producers include an initial notification, notification of compliance status, semiannual reports, and annual compliance certifications. The rule requirements for molded and rebond foam producers include a notification of compliance status report and an annual compliance certification. These notifications, reports, and records are essential in determining compliance, and are required of all affected facilities subject to NESHAP. There are approximately 12 respondents subject to these standards.

The active (previous) ICR had the following Terms of Clearance (TOC):

In accordance with 5 CFR 1320, the information collection is approved for three years. As terms of clearance, upon renewal of this collection, EPA is required to include the following in its supporting statement for this and other NESHAP ICRs: (1) a description of the regulatory text applicable to the ICR including submission specifications; (2) a clear description of the data elements being collected under the ICR; (3) screen shots of the electronic portal where the reporting requirements are submitted to EPA (with the control number and burden statement); (4) a detailed discussion of how information is submitted and the extent to which electronic reporting is available; (5) evidence of consultation with respondents (by actively reaching out to stakeholders as permitted by the PRA) to ensure the supporting statement's accuracy on availability of data, frequency of collection, clarity of instructions, accuracy of burden estimate, relevance of data elements, and similar PRA matters; and (6) discussion of how EPA addressed substantive concerns raised by respondents and other stakeholders during consultation and in response to comments received on FR notices. In addition, please convert the supporting statement to the standard 18 question SS-A format upon renewal.

The relevant regulatory text is referenced in section 12(b) of this document. We have created a supplementary document including the regulatory text that describes the ICR requirements as identified in section 12(b) of this document as requested. All electronic collection in this information collection is submitted through EPA's CEDRI, as discussed in section 12(b) of this document. Additional Paperwork Reduction Act requirements for CEDRI, including the burden statement and OMB control number, are available at: https://www.epa.gov/electronic-reporting-air-emissions/paperwork-reduction-act-pra-cedri-and-ert. We have created supplementary documents that include screenshots of the electronic portal where the reporting requirements are submitted online to EPA, including the OMB burden statement on the electronic portal. A description of the EPA’s consultation with respondents and how EPA responded to any concerns raised by respondents or other stakeholders is discussed in section 8 of this document. Per the Terms of Clearance on the previous ICR, this supporting statement follows the standard 18-question format.

**Supporting Statement A**

1. **NEED AND AUTHORITY FOR THE COLLECTION**

*Explain the circumstances that make the collection of information necessary. Identify any legal or administrative requirements that necessitate the collection.*

The EPA is charged under Section 112 of the Clean Air Act, as amended, to establish standards of performance for each category or subcategory of major sources and area sources of hazardous air pollutants. These standards are applicable to new or existing sources of hazardous air pollutants and shall require the maximum degree of emission reduction. In addition, section 114(a) states that the Administrator may require any owner/operator subject to any requirement of this Act to:

(A) Establish and maintain such records; (B) make such reports; (C) install, use, and maintain such monitoring equipment, and use such audit procedures, or methods; (D) sample such emissions (in accordance with such procedures or methods, at such locations, at such intervals, during such periods, and in such manner as the Administrator shall prescribe); (E) keep records on control equipment parameters, production variables or other indirect data when direct monitoring of emissions is impractical; (F) submit compliance certifications in accordance with Section 114(a)(3); and (G) provide such other information as the Administrator may reasonably require.

In the Administrator's judgment, hazardous air pollutant emissions from flexible polyurethane foam production facilities cause or contribute to air pollution that may reasonably be anticipated to endanger public health or welfare. Therefore, the NESHAP were promulgated for this source category at 40 CFR Part 63, Subpart III.

1. **PRACTICAL UTILITY/USERS OF THE DATA**

*Indicate how, by whom, and for what purpose the information is to be used. Except for a new collection, indicate the actual use the agency has made of the information received from the current collection.*

The recordkeeping and reporting requirements in these standards ensure compliance with the applicable regulations which were promulgated in accordance with the Clean Air Act. The collected information is also used for targeting inspections and as evidence in legal proceedings.

Performance tests are required in order to determine an affected facility’s initial capability to comply with the emission standards. Continuous emission monitors are used to ensure compliance with these standards at all times.

The notifications required in the standards are used to inform the Agency or delegated authority when a source becomes subject to the requirements of the regulations. The reviewing authority may then inspect the source to check if the pollution control devices are properly installed and operated, leaks are being detected and repaired, and that the standards are being met. The performance test may also be observed.

The required annual and semiannual reports are used to determine periods of excess emissions, identify problems at the facility, verify operation/maintenance procedures and for compliance determinations.

1. **USE OF TECHNOLOGY**

*Describe whether, and to what extent, the collection of information involves the use of automated, electronic, mechanical, or other technological collection techniques or other forms of information technology, e.g., permitting electronic submission of responses, and the basis for the decision for adopting this means of collection. Also describe any consideration of using information technology to reduce burden.*

Some of the respondents are using monitoring equipment that automatically records parameter data. Although personnel at the affected facility must still evaluate the data, internal automation has significantly reduced the burden associated with monitoring and recordkeeping at a plant site.

The rule was amended to include electronic reporting provisions on August 15, 2014. The rule was amended to include additional electronic reporting provisions on November 19, 2020. Respondents are required to use the EPA’s Electronic Reporting Tool (ERT) to develop performance test reports and submit them through the EPA’s Compliance and Emissions Data Reporting Interface (CEDRI), which can be accessed through the EPA’s Central Data Exchange (CDX) (https://cdx.epa.gov/). The ERT is an application rather than a form, and the requirement to use the ERT is applicable to numerous subparts. The splash screen of the ERT contains a link to the Paperwork Reduction Act (PRA) requirements, such as the OMB Control Number, expiration date, and burden estimate for this and other subparts. The EPA is also requiring that owners or operators of affected sources would submit electronic copies of initial notifications required in 40 CFR 63.9(b) (when required under 40 CFR 63.9(b)(ii)), and change in information already provided required by 40 CFR 63.9(j) through the EPA's Central Data Exchange (CDX), using the Compliance and Emissions Data Reporting Interface (CEDRI). For the notifications required in 40 CFR 63.9(b) (when required under 40 CFR 63.9(b)(ii)) and 63.9(j), owners and operators would be required to upload a PDF of the required notifications. For the purposes of this ICR, it is assumed that there is no additional burden associated with the requirement for respondents to submit the notifications and reports electronically. The supplemental files to this ICR renewal contain screenshots showing the CDX homepage for CEDRI login, the CEDRI PRA screen, the CEDRI interface for managing reports for various subparts, and the landing page of the ERT that shows the link to PRA information.

Electronic copies of records may also be maintained in order to satisfy federal recordkeeping requirements. For additional information on the Paperwork Reduction Act requirements for CEDRI and ERT for this rule, see: https://www.epa.gov/electronic-reporting-air-emissions/paperwork-reduction-act-pra-cedri-and-ert.

1. **EFFORTS TO IDENTIFY DUPLICATION**

*Describe efforts to identify duplication. Show specifically why any similar information already available cannot be used or modified for use for the purposes described in Item 2 above.*

For reports required to be submitted electronically, the information is sent through the EPA's CDX, using CEDRI, where the appropriate EPA regional office can review it, as well as state and local agencies that have been delegated authority. If a state or local agency has adopted under its own authority its own standards for reporting or data collection, adherence to those non-Federal requirements does not constitute duplication.

For all other reports, if the subject standards have not been delegated, the information is sent directly to the appropriate EPA regional office. Otherwise, the information is sent directly to the delegated state or local agency. If a state or local agency has adopted its own standards to implement the Federal standards, a copy of the report submitted to the state or local agency can be sent to the Administrator in lieu of the report required by the Federal standards. Therefore, duplication does not exist.

1. **MINIMIZING BURDEN ON SMALL BUSINESSES AND SMALL ENTITIES**

*If the collection of information impacts small businesses or other small entities, describe any methods used to minimize burden.*

The EPA assumes that approximately 25 percent of currently affected private sector facilities, or 3 facilities, may be small entities. However, the impact on small entities (i.e., small businesses) was taken into consideration during the development of the regulation. Due to technical considerations involving the process operations and the types of control equipment employed, the recordkeeping and reporting requirements are the same for both small and large entities. The Agency considers these to be the minimum requirements needed to ensure compliance and, therefore, cannot reduce them further for small entities. To the extent that larger businesses can use economies of scale to reduce their burden, the overall burden will be reduced.

1. **CONSEQUENCES OF LESS FREQUENT COLLECTION**

*Describe the consequence to Federal program or policy activities if the collection is not conducted or is conducted less frequently, as well as any technical or legal obstacles to reducing burden.*

Less frequent information collection would decrease the margin of assurance that facilities are continuing to meet the standards. Requirements for information gathering and recordkeeping are useful techniques to ensure that good operation and maintenance practices are applied and emission limitations are met. If the information required by these standards was collected less frequently, the proper operation and maintenance of control equipment and the possibility of detecting violations would be less likely.

1. **GENERAL GUIDELINES**

*Explain any special circumstances that require the collection to be conducted in a manner inconsistent with OMB guidelines.*

These reporting or recordkeeping requirements do not violate any of the regulations promulgated by OMB under 5 CFR Part 1320, Section 1320.5.

These standards require the respondents to maintain all records, including reports and notifications for at least five years. This is consistent with the General Provisions as applied to the standards. EPA believes that the five-year records retention requirement is consistent with the Part 70 permit program and the five-year statute of limitations on which the permit program is based. The retention of records for five years allows EPA to establish the compliance history of a source, any pattern of non-compliance and to determine the appropriate level of enforcement action. EPA has found that the most flagrant violators have violations extending beyond five years. In addition, EPA would be prevented from pursuing the violators due to the destruction or nonexistence of essential records.

1. **PUBLIC COMMENT AND CONSULTATIONS**

**8a. Public Comment**

*If applicable, provide a copy and identify the date and page number of publication in the Federal Register of the Agency's notice, required by 5 CFR 1320.8(d), soliciting comments on the information collection prior to submission to OMB. Summarize public comments received in response to that notice and describe actions taken by the Agency in response to these comments. Specifically address comments received on cost and hour burden.*

An announcement of a public comment period for the renewal of this ICR was published in the Federal Register (89 FR 63933) on August 6, 2024. No comments were received on the burden published in the Federal Register for this renewal.

**8b. Consultations**

*Describe efforts to consult with persons outside the Agency to obtain their views on the availability of data, frequency of collection, the clarity of instructions and recordkeeping, disclosure, or reporting format (if any), and on the data elements to be recorded, disclosed, or reported. Consultation with representatives of those from whom information is to be obtained or those who must compile records should occur at least once every 3 years - even if the collection of information activity is the same as in prior periods. There may be circumstances that may preclude consultation in a specific situation. These circumstances should be explained.*

The Agency has consulted industry experts and internal data sources to project the number of affected facilities and industry growth over the next three years. The primary source of information as reported by industry, in compliance with the recordkeeping and reporting provisions in the standard, is the Integrated Compliance Information System (ICIS). ICIS is EPA’s database for the collection, maintenance, and retrieval of compliance data for industrial and government-owned facilities. The growth rate for the industry is based on our consultations with the Agency’s internal industry experts. Approximately 12 respondents will be subject to the standard over the three-year period covered by this ICR.

Industry trade association(s) and other interested parties were provided an opportunity to comment on the burden associated with the standard as it was being developed and the standard has been previously reviewed to determine the minimum information needed for compliance purposes. In developing this ICR, we contacted both the Polyurethane Foam Association at 865-657-9840, and Ralph S Alberts Company at 570-368-6653. In this case, no comments were received.

It is our policy to respond after a thorough review of comments received since the last ICR renewal as well as those submitted in response to the first Federal Register notice. In this case, no comments were received.

1. **PAYMENTS OR GIFTS TO RESPONDENTS**

*Explain any decisions to provide payments or gifts to respondents, other than remuneration of contractors or grantees.*

No payments or gifts are made to respondents.

1. **ASSURANCE OF CONFIDENTIALITY**

*Describe any assurance of confidentiality provided to respondents and the basis for the assurance in statute, regulation, or Agency policy. If the collection requires a systems of records notice (SORN) or privacy impact assessment (PIA), those should be cited and described here.*

Any information submitted to the Agency for which a claim of confidentiality is made will be safeguarded according to the Agency policies set forth in Title 40, chapter 1, part 2, subpart B - Confidentiality of Business Information (see 40 CFR 2; 41 FR 36902, September 1, 1976; amended by 43 FR 40000, September 8, 1978; 43 FR 42251, September 20, 1978; 44 FR 17674, March 23, 1979).

1. **JUSTIFICATION FOR SENSITIVE QUESTIONS**

*Provide additional justification for any questions of a sensitive nature, such as sexual behavior and attitudes, religious beliefs, and other matters that are commonly considered private. This justification should include the reasons why the Agency considers the questions necessary, the specific uses to be made of the information, the explanation to be given to persons from whom the information is requested, and any steps to be taken to obtain their consent.*

The reporting or recordkeeping requirements in the standard do not include sensitive questions.

1. **RESPONDENT BURDEN HOURS & LABOR COSTS**

*Provide estimates of the hour burden of the collection of information. The statement should:*

*• Indicate the number of respondents, frequency of response, annual hour burden, and an explanation of how the burden was estimated. Generally, estimates should not include burden hours for customary and usual business practices.*

*• If this request for approval covers more than one form, provide separate hour burden estimates for each form and the aggregate the hour burdens.*

*• Provide estimates of annualized cost to respondents for the hour burdens for collections of information, identifying and using appropriate wage rate categories. The cost of contracting out or paying outside parties for information collection activities should not be included here. Instead, this cost should be included as O&M costs under non-labor costs covered under question 13.*

**12a. Respondents/NAICS Codes**

The respondents to the recordkeeping and reporting requirements are slabstock foam producers and molded and rebond foam producers. The United States Standard Industrial Classification (SIC) codes and the corresponding North American Industry Classification System (NAICS) codes for the respondents affected by the standards are listed in the table below:

|  |  |  |
| --- | --- | --- |
| **Standard (40 CFR Part 63, Subpart III)** | **SIC Codes** | **NAICS Codes** |
| Urethane and Other Foam Product (except Polystyrene) Manufacturing | 3086 | 326150 |

Based on our research for this ICR, on average over the next three years, approximately 12 existing respondents will be subject to the standard. It is estimated that no respondents per year will become subject, for an overall total of 12 respondents per year. The number of respondents is calculated using the table Number of Respondents that addresses the three years covered by this ICR. One of these 12 facilities is owned by the Federal government and operated by Federal contractors. None of the facilities are owned by either state, local or tribal agencies. The other 11 facilities are owned and operated by privately-owned, for-profit businesses. We assume that they will all respond to EPA inquiries. Based on our consultations with industry representatives, there is an average of one affected facility at each plant site and each plant site has only one respondent (i.e., the owner/operator of the plant site).

The total number of annual responses per year is calculated using the table Total Annual Responses shown below. The number of Total Annual Responses is 24.

**12b. Information Requested**

In this ICR, all the data that are recorded or reported is required by the NESHAP for Flexible Polyurethane Foam Product (40 CFR Part 63, Subpart III). Any owner/operator subject to the provisions of this part shall maintain a file containing these documents and retain the file for at least five years following the generation date of such maintenance reports and records. All reports are sent to the delegated state or local authority. If there is no such delegated authority, the reports are sent directly to the U.S. Environmental Protection Agency (EPA) regional office.

A source must make the following reports:

| **Notifications** |
| --- |
| Initial notification  | §63.1306(a)  |
| Application for approval of construction or reconstruction  | §63.1306(b)  |
| Notification of compliance status  | §63.1306(c)  |
| Request for extension of compliance and adjustments to time periods  | §63.9(c), §63.9(i)  |
| Notification that source is subject to special compliance requirements  | §63.9(d)  |
|  Notification of changes in information (reclassification to area source status or to revert to major source status) (electronic submission)  |  §63.9(b), §63.9(j)  |

| **Reports** |
| --- |
| Semiannual compliance reports  | §63.1306(d)  |
| Annual compliance certification  | §63.1306(e)  |
| Malfunction reports  | §63.1306(f)  |
| Performance test reports (electronic submission)  | §63.1306(g)  |

A source must keep the following records:

| **Recordkeeping** |
| --- |
| All reports and notifications  | §63.10(b)(1)  |
| Record of applicability  | §63.10(a)  |
| Slabstock sources shall maintain storage vessel records, equipment leak records, and product data sheets showing HAP content in ABA and equipment cleaners, and records of each use of a vapor return line  | §§63.1307(a)-(e)  |
| Molded/rebond foam sources shall maintain records of product data sheets for each compound other than diisocyanates used to flush the mixhead and associated piping during periods of startup or maintenance, and the product data sheets showing HAP content in mold release agents  | §§63.1307(f)-(g)  |
| Records of malfunctions  | §63.1307(h)  |

**12c. Respondent Activities**

| **Respondent Activities** |
| --- |
| Familiarization with the regulatory requirements. |
| Familiarization with the regulatory requirements.  |
| Monitor the concentration level of the HAP/organic compounds in the exhaust vent stream (or outlet stream exhaust) from the carbon adsorption system.  |
| Performance tests are not required by subpart III. However, sources are required to use Method 25A of Part 60 for organic compounds measurements.  |
| Write the notifications and reports listed above.  |
| Enter information required to be recorded above.  |
| Submit the required reports developing, acquiring, installing, and utilizing technology and systems for collecting, validating, and verifying information.  |
| Develop, acquire, install, and utilize technology and systems for processing and maintaining information.  |
| Develop, acquire, install, and utilize technology and systems for disclosing and providing information.  |
| Train personnel to be able to respond to a collection of information.  |
| Transmit, or otherwise disclose the information.  |

**12d. Respondent Burden Hours and Labor Costs**

Tables 1a through 1c document the computation of individual burdens for the recordkeeping and reporting requirements applicable to the industry for the subpart included in this ICR. The individual burdens are expressed under standardized headings believed to be consistent with the concept of burden under the Paperwork Reduction Act. Where appropriate, specific tasks and major assumptions have been identified. Responses to this information collection are mandatory.

The average annual burden to industry over the next three years from these recordkeeping and reporting requirements is estimated to be 869 hours (Total Labor Hours from Table 1c). These hours are based on Agency studies and background documents from the development of the regulation, Agency knowledge and experience with the NESHAP program, the previously approved ICR, and any comments received.

This ICR uses the following labor rates for private sector facilities:

Managerial $172.41 ($82.10 + 110%)

Technical $141.75 ($67.50 + 110%)

Clerical $71.36 ($33.98 + 110%)

These rates are from the United States Department of Labor, Bureau of Labor Statistics, December 2023, “Table 2. Civilian workers by occupational and industry group.” The rates are from column 1, “Total compensation.” The rates are increased by 110 percent to account for varying industry wage rates and the additional overhead business costs of employing workers beyond their wages and benefits, including business expenses associated with hiring, training, and equipping their employees.

This ICR uses the following labor rates for federal government facilities:

Managerial $76.91 (GS-13, Step 5, $48.07 + 60%)

Technical $57.07 (GS-12, Step 1, $35.67 + 60%)

Clerical $30.88 (GS-6, Step 3, $19.30+ 60%)

These rates are from the Office of Personnel Management (OPM), 2024 General Schedule, which excludes locality, rates of pay. The rates have been increased by 60 percent to account for the benefit packages available to government employees.

We assume that burdens for managerial tasks take 5% of the time required for technical tasks because the typical tasks for managers are to review and approve reports. Clerical burdens are assumed to take 10% of the time required for technical tasks because the typical duties of clerical staff are to proofread the reports, make copies and maintain records.

1. **Respondent CAPITAL AND O&m CostS**

*Provide an estimate for the total annual cost burden to respondents or record keepers resulting from the collection of information. (Do not include the cost of any hour burden already reflected on the burden worksheet).*

*The cost estimate should be split into two components: (a) a total capital and start-up cost*

*component (annualized over its expected useful life) and (b) a total operation and maintenance and purchase of services component. The estimates should consider costs associated with generating, maintaining, and disclosing or providing the information. Include descriptions of methods used to estimate major cost factors including system and technology acquisition, expected useful life of capital equipment, the discount rate(s), and the period over which costs will be incurred. Capital and start-up costs include, among other items, preparations for collecting information such as purchasing computers and software; monitoring, sampling, drilling, and testing equipment; and record storage facilities.*

*If cost estimates are expected to vary widely, agencies should present ranges of cost burdens and explain the reasons for the variance. The cost of purchasing or contracting out information collections services should be a part of this cost burden estimate.*

*Generally, estimates should not include purchases of equipment or services, or portions thereof, made: (1) prior to October 1, 1995, (2) to achieve regulatory compliance with requirements not associated with the information collection, (3) for reasons other than to provide information or keep records for the government, or (4) as part of customary and usual business or private practices.*

The only type of industry costs associated with the information collection activity in the regulations are labor costs. There are no capital/startup or operation and maintenance costs.

1. **AGENCY COSTS**

*Provide estimates of annualized costs to the Federal government. Also, provide a description of the method used to estimate cost, which should include quantification of hours, operational expenses (such as equipment, overhead, printing, and support staff), and any other expense that would not have been incurred without this collection of information.*

**14a. Agency Activities**

The EPA conducts the following activities in connection with the acquisition, analysis, storage, and distribution of the required information:

• Review notifications and reports, including performance test reports, and excess emissions reports, required to be submitted by industry.

• Audit facility records.

• Input, analyze, and maintain data in the Enforcement and Compliance History Online (ECHO) and ICIS.

Following notification of startup, the reviewing authority could inspect the source to determine whether the pollution control devices are properly installed and operated. Performance test reports are used by the Agency to discern a source’s initial capability to comply with the emission standard, and note the operating conditions under which compliance was achieved. Data and records maintained by the respondents are tabulated and published for use in compliance and enforcement programs. The semiannual reports are used for problem identification, as a check on source operation and maintenance, and for compliance determinations.

Information contained in the reports is reported by state and local governments in the ICIS Air database, which is operated and maintained by EPA's Office of Compliance. EPA uses ICIS for tracking air pollution compliance and enforcement by local and state regulatory agencies, EPA regional offices and EPA headquarters. EPA and its delegated Authorities can edit, store, retrieve and analyze the data.

**14b. Agency Labor Cost**

The ‘burden’ to the Federal Government is attributed entirely to work performed by either Federal employees or government contractors. The only costs to the Agency are those costs associated with analysis of the reported information. The EPA's overall compliance and enforcement program includes such activities as the examination of records maintained by the respondents, periodic inspection of sources of emissions, and the publication and distribution of collected information. The average annual Agency burden and cost during the three years of the ICR is estimated to be 55 hours at a cost of $3,070. See Table 2: Average Annual EPA Burden and Cost – NESHAP for Flexible Polyurethane Foam Product (40 CFR Part 63, Subpart III) (Renewal).

This cost is based on the average hourly labor rate as follows:

 Managerial $76.91 (GS-13, Step 5, $48.07 + 60%)

 Technical $57.07 (GS-12, Step 1, $35.67 + 60%)

 Clerical $30.88 (GS-6, Step 3, $19.30+ 60%)

These rates are from the Office of Personnel Management (OPM), 2024 General Schedule, which excludes locality, rates of pay. The rates have been increased by 60 percent to account for the benefit packages available to government employees. Details upon which this estimate is based appear at the end of this document in Table 2: Average Annual EPA Burden and Cost –NESHAP for Flexible Polyurethane Foam Product (40 CFR Part 63, Subpart III) (Renewal).

**14c. Agency Non-Labor Costs**

There are no non-labor costs to the Agency associated with this information collection.

1. **REASONS FOR CHANGE IN BURDEN**

*Explain the reasons for any program changes or adjustments reported in the burden or capital/O&M cost estimates.*

There is no change in burden from the most-recently approved ICR as currently identified in the OMB Inventory of Approved Burdens. This is due to two considerations: 1) the regulations have not changed over the past three years and are not anticipated to change over the next three years; and 2) the growth rate for this industry is very low or non-existent, so there is no significant change in the overall burden. Since there are no changes in the regulatory requirements and there is no significant industry growth, there are also no changes in the capital/startup or operation and maintenance (O&M) costs. There is a slight increase in costs, which is wholly due to the use of updated labor rates. This ICR uses labor rates from the most recent Bureau of Labor Statistics report (December 2023) to calculate respondent burden costs.

1. **PUBLICATION OF DATA**

*For collections of information whose results will be published, outline plans for tabulation and publication. Address any complex analytical techniques that will be used. Provide the time schedule for the entire project, including beginning and ending dates of the collection of information, completion of report, publication dates, and other actions.*

All non-CBI data submitted electronically to the Agency through CEDRI are available to the public for review and printing and are accessible using WebFIRE. Electronically submitted emissions data from performance testing or performance evaluations using the Electronic Reporting Tool or templates attached to CEDRI, as well as data from reports from regulations with electronic templates, are tabulated; data submitted as portable document format (PDF) files attached to CEDRI are neither tabulated nor subject to complex analytical techniques. Electronically submitted emissions data used to develop emissions factors undergo complex analytical techniques and the draft emissions factors are available on the Clearinghouse for Inventories and Emission Factors listserv at https://www.epa.gov/chief/chief-listserv for public review and printing. Electronically submitted emissions data, as well as other data, obtained from one-time or sporadic information collection requests often undergo complex analytical techniques; results of those activities are included in individual rulemaking dockets and are available at https://www.regulations.gov/ for public review and printing.

1. **DISPLAY OF EXPIRATION DATE**

*If seeking approval to not display the expiration date for OMB approval of the information collection, explain the reasons that display would be inappropriate.*

EPA will display the expiration date for OMB approval of the information collection.

1. **CERTIFICATION STATEMENT**

*Explain each exception to the topics of the certification statement identified in “Certification for Paperwork Reduction Act Submissions.”*

There are no exceptions to the topics of the certification statement.

**Table 1a: Annual Respondent Burden and Cost for Private Facilities – NESHAP for Flexible Polyurethane Foam Product (40 CFR Part 63, Subpart III) (Renewal)**

|  |  |  |  |  |  |  |  |  |
| --- | --- | --- | --- | --- | --- | --- | --- | --- |
| **Burden Item** | **A** | **B** | **C** | **D** | **E** | **F** | **G** | **H** |
| **Person Hours Per Occurrence** | **Number of Occurrences Per Respondent Per Year** | **Person Hours Per Respondent Per Year (C=AxB)** | **Respondents Per Year a** | **Technical Person-Hours Per Year (E=CxD)** | **Management Person- Hours Per Year(E x 0.05)** | **Clerical Person Hours Per Year(E x 0.10)** | **Cost ($) b** |
| 1. Applications | N/A | N/A | N/A | N/A | N/A | N/A | N/A | N/A |
| 2. Survey and studies | N/A | N/A | N/A | N/A | N/A | N/A | N/A | N/A |
| 3. Acquisition, Installation, and Utilization of Tech. & Systems | N/A | N/A | N/A | N/A | N/A | N/A | N/A | N/A |
| 4. Reporting Requirements |  |  |  |  |  |  |  |  |
| A. Familiarization with instructions | 1 | 1 | 1 | 11 | 11 | 0.55 | 1.1 | $1,732.57  |
| B. Required Activities |  |  |  |  |  |  |  |  |
| Monitoring of Emissions Operations, Slabstock Facilities - Storage Tank Measurements c | 1 | 12 | 12 | 6 | 72 | 3.6 | 7.2 | $11,340.47  |
| C. Create Information |  Included in 4B and 5E |  |  |  |  |  |  |
| D. Gather Existing Information |  Included in 4B and 5E |  |  |  |  |  |  |
| E. Write Report |  |  |  |  |  |  |  |  |
| Initial notification d | 2 | 1 | 2 | 0 | 0 | 0 | 0 | $0  |
| Notification of modification/reconstruction d | 2 | 1 | 2 | 0 | 0 | 0 | 0 | $0  |
| Notification of Special Compliance Requirements e  | 2 | 1 | 2 | 0 | 0 | 0 | 0 | $0  |
|  Pre-compliance Report d | 4 | 1 | 4 | 0 | 0 | 0 | 0 | $0  |
|  Notification of Compliance Status d | 16 | 1 | 16 | 0 | 0 | 0 | 0 | $0  |
| Semiannual Reports f | 4 | 2 | 8 | 6 | 48 | 2.4 | 4.8 | $7,560.31  |
| Annual Compliance Certifications g | 2 | 1 | 2 | 11 | 22 | 1.1 | 2.2 | $3,465.14  |
| ***Subtotal for Reporting Requirements***  | ***34*** | ***21*** | ***49*** |  | ***176*** | ***$24,098***  |
| 5. Recordkeeping Requirements |  |  |  |  |  |  |  |  |
| A. Familiarization with instructions |  Included in 4A |  |  |  |  |  |  |
| B. Plan activities |  Included in 4B |  |  |  |  |  |  |
| C. Implement activities |  Included in 4B |  |  |  |  |  |  |
| D. Develop record system | 40 | 1 | 40 | 0 | 0 | 0 | 0 | $0  |
| E. Time to enter information: records of monitoring and operations a  |  |  |  |  |  |  |  |  |
| Slabstock producers | 8 | 12 | 96 | 6 | 576 | 28.8 | 57.6 | $90,723.74  |
| Molded/rebond facilities  | 4 | 1 | 4 | 5 | 20 | 1 | 2 | $3,150.13  |
| F. Train personnel | 40 | 1 | 40 | 0 | 0 | 0 | 0 | $0  |
| G. Audits | N/A | N/A | N/A | N/A | N/A | N/A | N/A | N/A |
| ***Subtotal for Recordkeeping Requirements***  | ***92*** | ***15*** | ***180*** |  | ***685*** | ***$93,874***  |
| **TOTAL LABOR BURDEN AND COSTS (rounded) h** |  |  |  |  | **861** | **$118,000**  |
| **TOTAL CAPITAL AND O&M COST (rounded) h** |  |  |  |  |  | **$0**  |
| **GRAND TOTAL (rounded) h** |  |  |  |  |  | **$118,000**  |
|  |  |  |  |  |  |  |  |  |
| **Assumptions:** |  |  |  |  |  |  |  |  |
| a We have assumed that there are approximately 6 existing slabstock foam producers and 6 existing molded/rebond foam producers for a total of 12 existing foam producers (i.e., respondents) that are major sources and subject to the NESHAP subpart III. We have further assumed that there will be no new foam producers commencing operations over the period of this ICR. Therefore, the average number of respondents per year for this ICR is estimated to be 12 and 11 of these facilities are private sector facilities. |
| b This ICR uses the following labor rates: Managerial $172.41 ($82.10+ 110%); Technical $141.75 ($67.50 + 110%); and Clerical $71.36 ($33.98 + 110%). These rates are from the United States Department of Labor, Bureau of Labor Statistics, December 2023, “Table 2. Civilian workers by occupational and industry group.” The rates are from column 1, “Total compensation.” The rates are increased by 110 percent to account for varying industry wage rates and the additional overhead business costs of employing workers beyond their wages and benefits, including business expenses associated with hiring, training, and equipping their employees. |
| c Molded/rebond foam producers only have recordkeeping and reporting requirements. |
| d We have assumed that all existing sources are in compliance with the initial rule requirements and no reconstructions will occur during this ICR renewal period. |
| e We have determined that there will be no sources submitting a special compliance report for this ICR since the compliance date for this rule has passed. |
| f Only slabstock foam producers are required to submit semiannual reports. |
| g All respondents are required to submit annual compliance certifications. |
| h Totals have been rounded to 3 significant figures. Figures may not add exactly due to rounding. |

**Table 1b: Annual Respondent Burden and Cost for Federal Facilities – NESHAP for Flexible Polyurethane Foam Product (40 CFR Part 63, Subpart III) (Renewal)**

|  |  |  |  |  |  |  |  |  |
| --- | --- | --- | --- | --- | --- | --- | --- | --- |
| **Burden Item** | **A** | **B** | **C** | **D** | **E** | **F** | **G** | **H** |
| **Person Hours Per Occurrence** | **Number of Occurrences Per Respondent Per Year** | **Person Hours Per Respondent Per Year (C=AxB)** | **Respondents Per Year a** | **Technical Person-Hours Per Year (E=CxD)** | **Management Person Hours Per Year(E x 0.05)** | **Clerical Person Hours Per Year(E x 0.10)** | **Cost ($) b** |
| 1. Applications | N/A | N/A | N/A | N/A | N/A | N/A | N/A | N/A |
| 2. Survey and studies | N/A | N/A | N/A | N/A | N/A | N/A | N/A | N/A |
| 3. Acquisition, Installation, and Utilization of Tech. & Systems | N/A | N/A | N/A | N/A | N/A | N/A | N/A | N/A |
| 4. Reporting Requirements |  |  |  |  |  |  |  |  |
| A. Familiarization with instructions | 1 | 1 | 1 | 1 | 1 | 0.05 | 0.1 | $64.00  |
| B. Required Activities |  |  |  |  |  |  |  |  |
| Monitoring of Emissions Operations, Slabstock Facilities - Storage Tank Measurements c | 1 | 12 | 12 | 0 | 0 | 0 | 0 | $0  |
| C. Create Information |  Included in 4B and 5E |  |  |  |  |  |  |
| D. Gather Existing Information |  Included in 4B and 5E |  |  |  |  |  |  |
| E. Write Report |  |  |  |  |  |  |  |  |
| Initial notification d | 2 | 1 | 2 | 0 | 0 | 0 | 0 | $0  |
| Notification of modification/reconstruction d | 2 | 1 | 2 | 0 | 0 | 0 | 0 | $0  |
| Notification of Special Compliance Requirements e  | 2 | 1 | 2 | 0 | 0 | 0 | 0 | $0  |
|  Pre-compliance Report d | 4 | 1 | 4 | 0 | 0 | 0 | 0 | $0  |
|  Notification of Compliance Status d | 16 | 1 | 16 | 0 | 0 | 0 | 0 | $0  |
| Semiannual Reports f | 4 | 2 | 8 | 0 | 0 | 0 | 0 | $0  |
| Annual Compliance Certifications g | 2 | 1 | 2 | 1 | 2 | 0.1 | 0.2 | $128.01  |
| ***Subtotal for Reporting Requirements*** | ***34*** | ***21*** | ***49*** |  | ***3*** | ***$192***  |
| 5. Recordkeeping Requirements |  |  |  |  |  |  |  |  |
| A. Familiarization with instructions |  Included in 4A |  |  |  |  |  |  |
| B. Plan activities |  Included in 4B |  |  |  |  |  |  |
| C. Implement activities |  Included in 4B |  |  |  |  |  |  |
| D. Develop record system | 40 | 1 | 40 | 0 | 0 | 0 | 0 | $0  |
| E. Time to enter information: records of monitoring and operations a  |  |  |  |  |  |  |  |  |
| Slabstock producers | 8 | 12 | 96 | 0 | 0 | 0 | 0 | $0  |
| Molded/rebond facilities  | 4 | 1 | 4 | 1 | 4 | 0.2 | 0.4 | $256.01  |
| F. Train personnel | 40 | 1 | 40 | 0 | 0 | 0 | 0 | $0  |
| G. Audits | N/A | N/A | N/A | N/A | N/A | N/A | N/A | N/A |
| ***Subtotal for Recordkeeping Requirements***  | ***92*** | ***15*** | ***180*** |  | ***5*** | ***$256***  |
| **TOTAL LABOR BURDEN and COSTS (rounded) h** |  |  |  |  | **8** | **$448**  |
| **TOTAL CAPITAL AND O&M COST (rounded) h** |  |  |  |  |  | **$0**  |
| **GRAND TOTAL (rounded) h** |  |  |  |  |  | **$448**  |
|  |  |  |  |  |  |  |  |  |
| **Assumptions:** |  |  |  |  |  |  |  |  |
| a We have assumed that there are approximately 6 existing slabstock foam producers and 6 existing molded/rebond foam producers for a total of 12 existing foam producers (i.e., respondents) that are major sources and subject to the NESHAP subpart III. We have further assumed that there will be no new foam producers commencing operations over the period of this ICR. Therefore, the average number of respondents per year for this ICR is estimated to be 12 and 1 of these facilities is a federal government facility. This federal facility is assumed to be a molded/rebond source. |
| b This cost is based on the average hourly labor rate as follows: Managerial $76.91 (GS-13, Step 5, $48.07 + 60%); Technical $57.07 (GS-12, Step 1, $35.67 + 60%); and Clerical $30.88 (GS-6, Step 3, $19.30+ 60%). This ICR assumes that Managerial hours are 5 percent of Technical hours, and Clerical hours are 10 percent of Technical hours. These rates are from the Office of Personnel Management (OPM), 2024 General Schedule, which excludes locality, rates of pay. The rates have been increased by 60 percent to account for the benefit packages available to government employees. |
| c Molded/rebond foam producers only have recordkeeping and reporting requirements. |
| d We have assumed that all existing sources are in compliance with the initial rule requirements. |
| e We have determined that there will be no sources submitting a special compliance report for this ICR since the compliance date for this rule has passed. |
| f Only slabstock foam producers are required to submit semiannual reports. |
| g All respondents are required to submit annual compliance certifications. |
| h Totals have been rounded to 3 significant figures. Figures may not add exactly due to rounding. |

**Table 1c: Annual Respondent Burden and Cost Breakdown by Affected Sector – NESHAP for Flexible Polyurethane Foam Product (40 CFR Part 63, Subpart III) (Renewal)**

|  |  |  |  |  |
| --- | --- | --- | --- | --- |
| **Affected Sector** | **Number of Responses** | **Labor Hours** | **Labor Cost** | **Capital and O&M Cost** |
| **Reporting** | **Recordkeeping** | **Total** |
| Private | 23 | 176 | 685 | 861 | $118,000  | $0  |
| Public (Federal) | 1 | 3 | 5 | 8 | $448  | $0  |
| **Total (rounded)** | **24** | **179** | **690** | **869** | **$118,000**  | **$0**  |

**Table 2: Average Annual EPA Burden and Cost – NESHAP for Flexible Polyurethane Foam Product (40 CFR Part 63, Subpart III) (Renewal)**

|  |  |  |  |  |  |  |  |  |
| --- | --- | --- | --- | --- | --- | --- | --- | --- |
| **Burden Item** | **A** | **B** | **C** | **D** | **E** | **F** | **G** | **H** |
| **EPA Hours per Occurrence** | **Number of Occurrences Per Year** | **EPA Person Hours Per Year(A x B)** | **Plants Per Year a** | **Technical Hours Per Year(C x D)** | **Management Hours Per Year(E x 0.05)** | **Clerical Hours Per Year(E x 0.10)** | **Cost ($) b** |
| Initial Notification c | 2 | 0 | 0 | 0 | 0 | 0 | 0 | $0  |
| Notification of Reconstruction/Modification c  | 2 | 1 | 2 | 0 | 0 | 0 | 0 | $0  |
| Pre-compliance Report c | 2 | 1 | 2 | 0 | 0 | 0 | 0 | $0  |
| Notification of Special Compliance Requirements d | 2 | 1 | 2 | 0 | 0 | 0 | 0 | $0  |
| Notification of Compliance Status c | 2 | 1 | 2 | 0 | 0 | 0 | 0 | $0  |
| Semiannual Reports e | 2 | 2 | 4 | 6 | 24 | 1.2 | 2.4 | $1,536.08  |
| Annual Compliance Certifications f | 2 | 1 | 2 | 12 | 24 | 1.2 | 2.4 | $1,536.08  |
| **TOTAL (rounded) g** |  |  |  |  | **55** | **$3,070**  |
| **Assumptions:** |  |  |  |  |  |  |  |  |
| a We have assumed that there are approximately 6 existing slabstock foam producers and 6 existing molded/rebond foam producers for a total of 12 existing foam producers (i.e., respondents) that are major sources and subject to the NESHAP subpart III. We have further assumed that there will be no new foam producers commencing operations over the period of this ICR. Therefore, the average number of respondents per year for this ICR is estimated to be 12. |
| b This cost is based on the average hourly labor rate as follows: Managerial $76.91 (GS-13, Step 5, $48.07 + 60%); Technical $57.07 (GS-12, Step 1, $35.67 + 60%); and Clerical $30.88 (GS-6, Step 3, $19.30+ 60%). This ICR assumes that Managerial hours are 5 percent of Technical hours, and Clerical hours are 10 percent of Technical hours. These rates are from the Office of Personnel Management (OPM), 2024 General Schedule, which excludes locality, rates of pay. The rates have been increased by 60 percent to account for the benefit packages available to government employees. |
| c We have assumed that all existing sources are in compliance with the initial rule requirements.  |
| d We have determined that there will be no sources submitting a special compliance report for this ICR since the compliance date for this rule has passed. |
| e Only slabstock foam producers are required to submit semiannual reports. |
| f All respondents are required to submit annual compliance certifications. |
| g Totals have been rounded to 3 significant figures. Figures may not add exactly due to rounding. |

**Number of Respondents**

|  |  |  |  |
| --- | --- | --- | --- |
|  | Respondents That Submit Reports | Respondents That Do Not Submit Any Reports |  |
|  |
| Year | (A) | (B) | (C) | (D) | (E) |  |
| Number of New Respondents a | Number of Existing Respondents | Number of Existing Respondents that keep records but do not submit reports | Number of Existing Respondents That Are Also New Respondents | Number of Respondents (E=A+B+C-D) |  |
|  |
| 1 | 0 | 12 | 0 | 0 | 12 |  |
| 2 | 0 | 12 | 0 | 0 | 12 |  |
| 3 | 0 | 12 | 0 | 0 | 12 |  |
| **Average** | **0** | **12** | **0** | **0** | **12** |  |
| a New respondents include sources with constructed, reconstructed and modified affected facilities.  |  |

**Total Annual Responses**

|  |  |  |  |  |
| --- | --- | --- | --- | --- |
| (A) | (B) | (C) | (D) | (E) |
| Information Collection Activity | Number of Respondents | Number of Responses | Number of Existing Respondents That Keep Records But Do Not Submit Reports | Total Annual Responses |
| E=(BxC)+D |
| Initial Notification | 0 | 0 | 0 | 0 |
| Notification of Reconstruction/Modification | 0 | 0 | 0 | 0 |
| Pre-compliance Report | 0 | 0 | 0 | 0 |
| Notification of Special Compliance Requirements | 0 | 0 | 0 | 0 |
| Notification of Compliance Status | 0 | 0 | 0 | 0 |
| Semiannual Reports a  | 6 | 2 | 0 | 12 |
| Annual Compliance Certifications b | 12 | 1 | 0 | 12 |
|  |  |  | **Total** | **24** |
| a Only slabstock foam producers are required to submit semiannual reports. |
| b All respondents are required to submit annual compliance certifications. |