# Supporting Statement for Consent Based Social Security Number Verification (CBSV) 20 CFR 401.100 OMB No. 0960-0760

# A. <u>Justification</u>

## 1. Introduction/Authoring Laws and Regulations

Third-party requesters, such as private businesses, present the Social Security Administration (SSA) with requests for Social Security number (SSN) verifications. To facilitate processing these requests, SSA developed the Consent Based Social Security Number Verification (CBSV) process. Section *1106* of the *Social Security Act (Act)* and Section *20 CFR 401.100* of the *Code of Federal Regulations* provide the authority for SSA to provide verification of SSNs. Additionally, Section *205(a)* of the *Act* authorizes the Commissioner to set forth rules, regulations, and procedures that are necessary to carry out SSA's programs and related responsibilities.

## 2. Description of Collection

CBSV is a fee-based SSN verification service which private business and other requesting parties may use to obtain validation of SSNs of consenting number holders. The purpose of the information collection is for SSA to verify for the requesting party that the submitted name and SSN matches, or does not match, the data contained in our records. After signing a User Agreement and completing a registration process, the requesting party submits a file to SSA, through the CBSV Internet or web service application, the names, dates of birth, and SSNs of number holders who gave valid consent to the requesting agency to verify their SSN. SSA verifies the information against our Master File, using SSN, name, and date of birth. The results file SSA returns to the requesting party over the Internet or web service shows only a match/no match indicator (and an indicator if our records show that the individual issued the SSN died). SSA does not provide specific information on what data elements did not match, and SSA does not provide any SSNs. The verification does not authenticate the identity of individuals or conclusively prove the individuals we verify are who they are claiming to be.

Under the CBSV process, the requesting party does not submit the number holder's consent forms to SSA. SSA requires each requesting party to retain a valid consent form for each SSN verification request (Form SSA-89, Authorization for SSA to Release SSN Verification) for a period of 5 years. The requesting party retains Form SSA-89 in either electronic or paper format.

SSA requires each requesting party to undergo compliance reviews to ensure the requesting parties obtained valid consent from number holders. An SSA approved certified public accountant (CPA) conducts the compliance reviews. The reviews ensure the requesting parties meet all terms and conditions of the

User Agreement. The requesting party pays all compliance review costs through the transaction fee. In general, we request annual reviews with additional reviews, as necessary. The CPA follows review standards established by the American Institute of Certified Public Accountants. At any time, SSA may conduct onsite inspections of the requester's site, including a systems review, to ensure they took the required precautions to protect the consent forms (SSA-89), and to assess systems security overall.

To provide legal and secure access between SSA and the requesting parties who use the CBSV, SSA created an external testing environment (ETE), as an optional supplement to the User Agreement. The ETE allows CBSV web service users to test external software applications. It also allows users the flexibility to test software on an "as needed" basis to ensure their software remains up-to-date and continues to provide accurate data on behalf of the public to SSA systems. The supplemental ETE user agreement helps SSA serve the business community by providing structured guidelines, conditions, terms, and safeguards under which we can provide access to external-to-SSA developers for testing within the ETE.

SSA does not collect individual identifying information during these transactions. The CBSV only verifies the accuracy of the information provided using the following responses:

- No
- Deceased
- Yes

There are no known or potential psychological costs associated with this program, as the respondents both request to use this program and pay into it. The User Agreement clarifies the requirements for using CBSV, as well as the responsibilities for both SSA and the respondents who pay to use the system; therefore all of the participants are aware of their responsibilities and requirements, thus mitigating any psychological costs.

The respondents are private business that use SSN verification to confirm their customers for business products they offer such as mortgages, background checks or auto financing.

#### 3. Use of Information Technology to Collect the Information

In accordance with the agency's Government Paperwork Elimination Act plan, SSA created the CBSV application. Based on our data, we estimate that approximately 100% of respondents under this OMB number use the electronic version. The electronic PDF version of the SSA-89 consent form is available on SSA's dedicated CBSV website. Requesting parties enter information from the form into the CBSV website using an online or web-service.

#### 4. Why We Cannot Use Duplicate Information

The nature of the information we collect and the manner in which we collect it

precludes duplication. While SSA maintains a fully electronic version of CBSV, the eCBSV (OMB No. 0960-0817) service which serves a similar purpose, eCBSV costs more for the respondents to use. In addition, eCBSV requires the respondents pay in using a set, tiered cost structure which some smaller businesses may not be able to afford; therefore, we maintain both systems.

### 5. Minimizing Burden on Small Respondents

CBSV is a fee-based application. Businesses that elect to enroll in this service incur costs at start up (\$5,000 registration fee) and minor costs as they utilize the system (i.e., a transaction fee of \$2.25). To the extent feasible, SSA has mitigated users' cost. There is extensive interest among the small business community for this type of service because they believe it will save them time and improve efficiency in verifying SSNs. The use of CBSV is voluntary, therefore, small businesses only pay into the system because they choose to use it.

6. Consequence of Not Collecting Information or Collecting it Less Frequently
If we did not collect this information, many businesses would not have the ability
to obtain the SSN verification they need for business purposes, which is a service
they requested. Since we only collect the information once per person, we cannot
collect it less frequently. There are no technical or legal obstacles that prevent
burden reduction.

## 7. Special Circumstances

Consent Form Retention Requirement – SSA requires participating third parties to retain the signed consent form of the individual who is the subject of the verification request (Form SSA-89, Authorization for SSA to Release SSN Verification) for 5 years. They do not submit the consent form to SSA. SSA's primary purpose for requiring third parties to retain consent forms for 5 years is due to SSA's need to ensure that we can obtain a copy of the consent form (Form SSA-89) to defend against, or prosecute, alleged violations of civil and criminal law. The agency permits third parties to retain copies of the consent forms (Form SSA-89) in either paper or electronic format. Because the Privacy Act establishes a 2-year statute of limitations that begins when the individual discovers a potential violation of the *Act* (5 *U.S.C.* § 552a(g)(5)), SSA must require no less than a 3-year consent retention period to ensure we can obtain a copy of the consent form (Form SSA-89) from the third-party to defend against any alleged Privacy Act cause of action.

In addition, other statutes of limitations applicable to criminal actions that might arise from consent-based disclosures to third parties counsel in favor of a 5-year retention period. For example, in the event an employee of a third-party provides fraudulent consent forms to the agency, or a third-party misrepresents the validity of a consent, Federal statutes exist in aiding investigations of fraud against the Government, including 18 U.S.C. § 371 (conspiracy to defraud the Government) and 18 U.S.C. § 1001 (false statements). Accordingly, SSA is requiring a 5-year consent retention period to prosecute alleged violations of criminal law. A 5-year

retention period serves to reinforce the need for third parties to provide SSA with accurate and valid consent forms (Form SSA-89) as a critical requirement.

There are no other special circumstances that would cause SSA to conduct this information collection in a manner inconsistent with 5 *CFR* 1320.5.

#### 8. Solicitation of Public Comment and Other Consultations with the Public

The 60-day advance Federal Register Notice published on July 21, 2025, at 90 FR 343274, and we received no public comments. The 30-day FRN published on December 17, 2025, at 90 FR X58678. If we receive any comments in response to this Notice, we will forward them to OMB.

# 9. Payment or Gifts to Respondents

SSA does not provide payments or gifts to the respondents.

## 10. Assurances of Confidentiality

SSA protects and holds confidential the information it collects in accordance with 42 *U.S.C.* 1306, 20 *CFR* 401 and 402, 5 *U.S.C.* 552 (Freedom of Information Act), 5 *U.S.C.* 552a (Privacy Act of 1974), and OMB Circular No. A-130.

## 11. Justification for Sensitive Questions

The information collection does not contain any questions of a sensitive nature.

## 12. Estimates of Public Reporting Burden

**Participating Companies:** 

Requirement	Number of Respondent s	Frequenc y of Response	Number of Response s	Average Burden per Response (minutes )	Estimate d Total Annual Burden (hours)	Average Theoretica I Hourly Cost Amount (dollars)*	Total Annual Opportunit y Cost (dollars)**
Registration process for new participating companies.	8+	1	8	120	16	\$45.04*	\$721**
Creation of file with SSN holder identification data; maintaining required documentation	52	251**	13,052	60	13,052	\$45.04*	\$587,862**

/ forms							
Using the	52	251	13,052	5	1,088	\$45.04*	\$49,004**
system to							
upload request							
file, check							
status, and							
download							
results file							
Storing	52	251	13,052	60	13,052	\$45.04*	\$587,862**
Consent Forms							
Activities	52	251	13,052	60	13,052	\$45.04*	\$587,862**
related to							
compliance							
review							
Totals	216		52,216		40,260		1,813,311**

Participating Companies Who Opt for External Testing Environment (ETE):

Requirement		Frequency	Number	Average	Estimate	Average	Total
	Respondents	of	of	Burden	d Total	Theoretical	Annual
		Response	Responses	per	Annual	Hourly	Opportunity
				Response	Burden	Cost	Cost
				(minutes)	(hours)	Amount	(dollars)**
						(dollars)*	
ETE	19	1	19	180	57	\$45.04*	\$2,567**
Registration							
Process							
(includes							
reviewing							
and							
completing							
ETE User							
Agreement)							<b>*</b> · · · ·
Web Service	19	50	950	1	16	\$45.04*	\$721 **
Transactions	10		0=0		1.0	# 4 = 0 4 J	φ=0.4 data
Reporting	19	50	950	1	16	\$45.04*	\$721**
Issues							
Encountered on Web							
service							
testing (e.g.,							
reports on							
application's							
reliability)							
Reporting	19	1	19	60	19	\$45.04*	\$856**
changes in						,	,

users' status							
(e.g.,							
termination							
or changes in							
users'							
employment							
status;							
changes in							
duties of							
authorized							
users)							
Cancellation	19	1	19	30	10	\$45.04*	\$450**
of Agreement							
Dispute	19	1	19	120	38	\$45.04*	\$1,711**
Resolution							
Totals	114		1,976		156		\$7,026

**People Whose SSNs SSA Will Verify:** 

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Requirement	Number of	Frequency	Number	Average	Estimated	Average	Total	
	Respondent	of	of	Burden	Total	Theoretical	Annual	
	s	Response	Responses	per	Annual	Hourly	Opportunity	
		<b>F</b> ====		Response	Burden	Cost	Cost	
				(minutes)			(dollars)**	
				(iiiiiiutes)	(hours)	Amount	(donars)***	
						(dollars)*		
Reading and	597,295	1	597,295	3	29,865	\$13.30*	\$397,205**	
signing		_				4-2.23	,	
authorization								
for SSA to								
release SSN								
verification								
(Form SSA-								
89)								
Responding to	3,074	1	3,074	5	256	\$45.04*	\$11,530**	
CPA re-								
contact								
Totals	600,369		600,369		30,121		\$408,735**	
<b>Grand Totals</b>	600,699		654,561		70,537		2,229,072	

<sup>&</sup>lt;sup>†</sup> One-time registration process/approximately 8 new participating companies per year.

<sup>&</sup>lt;sup>++</sup> Please note there are **251** Federal business days per year on which a requesting party could submit a file.

<sup>\*</sup> We based these figures on average Business and Financial operations

occupations hourly salaries, as reported by Bureau of Labor Statistics data, and per average DI payments, as reported in SSA's disability insurance payment data.

\*\* This figure does not represent actual costs that SSA is imposing on recipients of Social Security payments to complete this application; rather, these are theoretical opportunity costs for the additional time respondents will spend to complete the application. There is no actual charge to respondents to complete the application.

There is one CPA respondent conducting compliance reviews and preparing written reports of findings. The average burden per the 52 responses is 3,120 minutes for a total burden of 2,704 hours annually.

The total burden for this ICR is burden **70,537** hours (reflecting SSA management information data), which results in an associated theoretical (not actual) opportunity cost financial burden of **\$22,290,772**. SSA does not charge respondents to complete our applications.

#### 13. Annual Cost to the Respondents (Other)

SSA requires participating requesters to compensate SSA for non-program-related work SSA does for others so that the Social Security Trust Funds do not bear the costs of such activities. SSA requires advance payment before work begins on reimbursable projects requested by non-Federal organizations. OMB Circular A-11 (Preparation, Submission, and Execution of the Budget) stipulates those budgetary resources for reimbursable work with non-Federal organizations, including State and local governments, are not available for obligation until receiving advance payments. OMB designed this policy to prevent unintentional violations of the Anti-Deficiency Act. In addition, advance payment covers the start-up costs if potential participating parties cancel the User Agreement, it protects SSA against any uncollectible debts and prevents SSA components' regular administrative allowance from having to absorb the cost. Accordingly, non-Federal requesters must pay 100 percent of SSA's estimated transaction costs in advance.

SSA's, Office of Finance, decreases the advance balance each day by the number of verifications performed. The Office of Finance prepares a quarterly statement for each requesting party illustrating how much of their advance payment has been applied and how much is currently available. Thus, participating parties compensate SSA for reimbursable work.

The public cost burden is dependent upon the number of companies and transactions per year. In FY 2024, 60 companies enrolled; 60 companies submitted an advance; and 52 actually performed verifications. (Not all companies that enroll, renew and submit an advance every year. Of those that renew and submit an advance, not all of them perform verifications.) The cost estimates below are based upon 52 participating companies in FY 2024 (includes

an average of 8 new companies per year since 2016) submitting a total of 2,500,000 transactions. Each year companies start and end CBSV services, depending on business need.

#### **CBSV Cost Burdens**

## **Total CBSV Cost Burden (With Web Service Building Option)**

One-Time Per Company Registration Fee -  $\$5,000 \times 8*$  companies = \$40,000 Estimated Per SSN Transaction Fee -  $\$2.25 \times 2,500,000**$  SSN requests = \$6,625,000 To Store Consent Forms -  $\$300 \times 52$  companies = \$24,000 Cost To Contract with CPA for Audit - \$432,800 firm-fixed contract\*\*\*

#### Total CBSV Cost Burden -

\$7,097,800

\*\*The number of SSN requests submitted will vary greatly per company. The 2,500,000 estimate represents the total estimated number of verifications that SSA anticipates receiving on an annual basis (based on the average for FY 2019 transactions).

\*\*\*The cost of the CPA audit reviews is incorporated into the \$2.25 transaction fee paid by participating companies. SSA also uses the transaction fee to allocate for forecasted systems and operational expenses based on prior year cost analysis, agency oversight, and the systems enhancements necessary to sustain the service.

SSA maintains "open enrollment" throughout the fiscal year. In addition, SSA periodically recalculates costs to provide CBSV services and adjusts the fees charged as needed. We notify companies of a transaction fee adjustment at the renewal of the CBSV User Agreement and via notice in the Federal Register; companies have the opportunity to cancel the agreement or continue service using the new transaction fee.

#### 14. Annual Cost To Federal Government

SSA designated CBSV a fee-based service recovering the full costs (See #13 above). Since the respondents pay for the entirety of the CBSV system, there is no cost to the Federal Government.

# 15. Program Changes or Adjustments to the Information Collection Request

When we last cleared this IC in 2022, the burden was 193,911 hours. However, we are currently reporting a burden of **70,537** hours. This change stems from a decrease in the number of participating companies, and an increase in the number of transactions, we have not identified a correlation between the reduction in burden hours and the implementation of eCBSV. There is no change to the

<sup>\*</sup>An average of new companies joined the service since 2016.

burden time per response. Although the number of responses changed, SSA did not take any actions to cause this change. These figures represent current Management Information data.

### 16. Plans for Publication Information Collection Results

SSA will not publish the results of the information collection.

## 17. Displaying the OMB Approval Expiration Date

SSA is not requesting an exception to the requirement to display the OMB approval expiration date.

# 18. Exceptions to Certification Statement

SSA is not requesting an exception to the certification requirements at 5 *CFR* 1320.9 and related provisions at 5 *CFR* 1320.8(b)(3).

# **B.** Collections of Information Employing Statistical Methods

SSA does not use statistical methods for this information collection.