

Supporting Statement A for Paperwork Reduction Act Submissions
Extension of a previously approved collection
Law Enforcement Officers Killed and Assaulted (LEOKA)

Office of Management and Budget (OMB) Control Number 1110-0006

A. Justification

1. Necessity of Information Collection

Under the provisions of the Uniform Federal Crime Reporting Act of 1988, Title 34, United States Code (U.S.C.), Section (§) 41303 and the FBI's authority to acquire, preserve, and exchange identification records, 28 U.S.C. § 534, the FBI was designated by the Attorney General to acquire, collect, classify, and preserve national data on federal criminal offenses as part of the FBI's Uniform Crime Reporting (UCR) Program. For over 90 years, the FBI has collected data and information under this program from federal, state, local, tribal, and territorial law enforcement agencies.

Form 1-705, *Law Enforcement Officers Killed and Assaulted* supplies the FBI's UCR Program with a monthly total count of line-of-duty felonious and accidental officer killings along with a monthly count and supplemental information on officer assaults. This information collection is necessary, in part, for the FBI to carry out its statutory mandate. To do this, the FBI maintains a database and serves as the national clearinghouse for the collection and dissemination of the total number of law enforcement officers killed, supplemental information on the total number of law enforcement officers assaulted, and to ensure publication of the annual edition of *LEOKA*.

2. Needs and Uses

The LEOKA form is necessary for law enforcement agencies (LEAs) to report the total number of officer deaths and information on officer assaults. Law enforcement data are used for research and statistical purposes. The FBI's UCR Program can generate reliable information on law enforcement officers killed and assaulted in the line of duty. The law enforcement community and training centers specializing in law enforcement use the *LEOKA* publication as a tool to develop training programs which support officer safety. In addition, members of federal, state, local, tribal, and territorial law enforcement agencies use this publication as part of their research, as do governmental offices, special interest groups, academia, and all who are concerned about the men and women who serve in law enforcement. Examples are:

- a. The FBI serves as the national clearinghouse for storage of police statistics.
- b. The LEAs and training academies need and use the LEOKA information to incorporate in law enforcement training programs.

- c. Federal, state, local, tribal, and territorial LEAs need and use the LEOKA information to perform research on specific topics of interest, e.g., use of body armor, weapon information, etc.
- d. National, state, and local legislators need and use the LEOKA information for varied research and planning purposes and law enforcement administration, operation, and management.
- e. Special interest groups, media, and academia need and use the LEOKA information for research.

3. Use of Information Technology

All participants in the FBI's UCR Program submit their crime data electronically. The LEOKA form 1-705 is only for Summary Reporting System (SRS) submissions.

The XML interface specification complies with the National Information Exchange Model and Logical Entity Exchange Specifications, which are both data standards for information exchange used by law enforcement. The Flat File Data Specification is submitted as American Standard Code for Information Interchange text file. Finally, the FBI-provided Microsoft Excel Summary Workbook allows agencies to submit data via an Excel Workbook, which is translated into a standard format for processing of data into the UCR System. State UCR programs and individual LEAs currently submit these electronic submissions via e-mail at ucrstat@leo.gov.

The FBI's UCR Program crime data collection begins at the local agency level when law enforcement officers submit administrative and operational data to their record management personnel from hard copy or electronic incident reports. The local agency record managers then compile the crime data and submit it to their state UCR programs. Many state UCR programs have a centralized repository and have established electronic communications with the LEAs throughout their state, as well as the FBI's UCR Program. This link allows for information technology interaction within the required electronic data submission formats.

4. Efforts to Identify Duplication

The FBI is the only federal agency collecting extensive data on law enforcement officers killed and assaulted in the line of duty in the United States.

5. Minimizing Burden on Small Entities

This information collection will have no significant impact on small LEAs. The law enforcement community requested a monthly collection of data since police records are run on a calendar month. Although monthly submission is recommended, upon approval by the FBI's UCR Program, agencies can submit data at intervals to minimize their burden.

6. Consequences of Not Conducting or Less Frequent Collection

To serve as the national repository for crime reporting and to produce a reliable dataset, the FBI collects monthly statistics which are reported by participating LEAs. Although monthly reports are preferred, agencies are allowed to submit data quarterly, semi-annually, and annually, upon approval by the FBI's UCR Program, to minimize their burden.

Numerous entities use this information, which include, but are not limited to the following: LEAs, legislators, researchers, special interest groups, and academia to develop officer safety training and initiatives. The data collected by the FBI's UCR Program are also used for administration, operation, management, and to determine effectiveness and placement of resources. Agencies will justify task forces, staffing levels, and officer counts compared to other LEAs to receive additional staffing levels, equipment, or funding.

7. Special Circumstances

Annual deadlines are designated to collect/assess receipt of monthly submissions. Participation in the FBI's UCR Program is voluntary for non-federal LEAs.

8. Public Comments and Consultations

The *Federal Register* 60 Day Notice, 90 R 37888, August 6, 2025 and 30-day notice 90 FR 44715, September 16, 2025 were submitted to the Office of Federal Register, and no public comments were received.

9. Provision of Payments or Gifts to Respondents

The FBI's UCR Program does not provide any payment or gift to respondents.

10. Assurance of Confidentiality

The FBI's UCR Program does not assure confidentiality. However, this information collection does not contain personally identifiable information, which may reveal the identity of an individual. The data obtained are in the public domain.

11. Justification for Sensitive Questions

The LEOKA Data Collection does not collect information of a sensitive (personally identifiable and law enforcement sensitive information) nature.

12. Estimate of Respondent's Burden

In 2024, there were 19,328 active law enforcement agencies within the universe of potential respondents to the FBI's UCR Program. Agencies submitting data under the National Incident-Based Reporting System (NIBRS) totaled 14,601 and 2,074 submitted data via SRS. LEOKA data using Form 1-705 were submitted by 1,084 agencies and the estimated maximum number of responses was 13,008. Form 1-705 requires an estimated 7 minutes to complete. This clearance is being maintained to allow agencies not yet having transitioned to NIBRS to submit LEOKA data. As SRS agencies continue to transition to NIBRS, the FBI's UCR Program expects the use of Form 1-705 to decline because the information will be submitted through NIBRS. The burden hour estimate is based on the 2024 submission volumes to achieve the highest possible burden estimate.

An estimate of the total annual burden (in hours) associated with the collection is shown below. There are approximately 1,517.6 annual burden hours associated with this information collection.

Activity	Number of Respondents	Frequency	Maximum Estimated Total Annual Responses (2024)	Time per Response	Total Annual Burden Hours
LEOKA Form 1-705	1,084	Variable	13,008	7 minutes	1,517.6
Unduplicated Totals	1,084		13,008		1,517.6

13. Cost Burden

There are no direct costs to law enforcement to participate in the FBI's UCR Program other than the time to respond. The FBI's UCR Program disseminates the electronic version of the *Law Enforcement Officers Killed and Assaulted* free of charge via the Microsoft Excel Workbook Tool. For many reasons, costs to agency records management systems (RMS) are very difficult to obtain. Vendors do not divulge costs due to the fact vendors charge differently from agency to agency. Many costs are built into the vendor's Service Level Agreement contracts. Depending on the vendor contracts, changes mandated by law could be included within the original contract with no additional costs. However, an estimate has been projected wherein agencies pay a \$107,000 maintenance fee every year for system maintenance costs.

14. Cost to Federal Government

According to the cost model provided by the FBI's Criminal Justice Information Services (CJIS) Division, Resources Management Section, Fee Programs Unit (FPU), the following are projections based upon prior collection activity. The cost module does not separate the costs between the two methods of collecting UCR data. The Fee Programs Unit does not separate the costs between SRS and NIBRS collection methods. This cost module also does not separate the cost of the LEOKA form 1-705 from other UCR collections. The FPU cannot provide an itemized breakdown of separate UCR collections, so provided is a total cost of the FBI's UCR Program and its collection activities.

Data Collection and Processing Costs		
Activity	Cost	Full-Time Equivalent
CJIS Systems Agency/Officer Development and Support	\$4,805.07	0.03
Collaborate with Law Enforcement and Critical Incident Management Services	\$8,479.06	0.06
Conduct Field Office, Office of Partner Engagement, and Legal Attache Engagement Activities	\$18,456.52	0.15
Conduct Liaison, Education, and Promotion	\$530,655.46	4.03
Conduct Other Crime Data Services Activities	\$392,300.68	2.81
Conduct Other Partner Engagement Activities	\$41,822.65	0.27
Conduct Quality, Process, and System Management Activities	\$10,191.78	0.06
Conduct research and release studies on collected data	\$221,358.28	1.79
Conduct State and Local Agency Engagement Activities	\$71,379.09	0.56
Conduct Tribal Engagement Activities	\$9,865.78	0.09
Develop and Maintain Partner Outreach Materials	\$8,365.12	0.06
Develop and Manage Policy	\$52,028.62	0.36
Direct Customer Engagement for Product/Service Use and Expansion	\$156,869.82	1.03
Manage Strategic Communications	\$9,212.45	0.06
Perform Administrative and Human Resource tasks	\$260,597.57	1.90
Perform Advisory Policy Board (APB) tasks	\$60,450.64	0.41
Perform Budget, Strategic Planning, and Program Control	\$151,704.61	0.91
Perform Contracting Officer's Representative Duties	\$33,935.03	0.21
Perform Quality Assurance	\$160,033.71	1.24
Perform Quality Management	\$16,624.04	0.10
Perform Scaled Agile Framework Duties	\$457,011.19	3.81
Perform Statistical Reporting	\$930.39	0.01
Perform Strategy Management	\$40,890.38	0.23
Perform workload management	\$16,487.43	0.09
Planning and Implementing New Data Collections	\$87,978.26	0.70
Process Media, Freedom of Information Act, and Congressional requests	\$79,491.70	0.53
Provide CJIS Multimedia Support	\$3,159.67	0.03
Provide End User Support Services	\$88,656.10	0.65

Data Collection and Processing Costs—continued		
Activity	Cost	Full-Time Equivalent

Provide Management and Administration	\$532,640.20	3.36
Provide Support to Other FBI Units Sections (Temporary Duty, Surge)	\$20,154.92	0.20
Respond to Data Calls, Media Requests, etc.	\$260,146.69	1.91
Respond to Internal and External Data Calls	\$119,149.70	0.69
Support CJIS APB	\$51,763.19	0.36
Support CJIS Division Community Outreach Program	\$10,105.00	0.09
Support CJIS Systems Officer Training and Communications	\$3,899.61	0.03
Support Crime in the United States data release	\$469,426.78	3.58
Support Law Enforcement Employee Counts Data Collection	\$147,784.63	1.16
Support Law Enforcement Suicide Data Collection	\$102,405.30	0.80
Support Law Enforcement Training	\$10,572.66	0.12
Support LEOKA Collection and data release	\$275,957.77	2.25
Support National Incident-Based Reporting System	\$178,076.89	1.38
Support National Use-of-Force Data Collection	\$206,931.23	1.72
Support ORI Administration	\$7,799.21	0.06
Support Reports, Releases, and Publications	\$71,322.10	0.61
Support the FBI's Crime Data Explorer	\$186,781.39	1.50
Support the Hate Crime Data Collection and data release	\$152,748.80	1.18
Support the Law Enforcement Public Contact Data Collection	\$40,623.54	0.30
Support the Lawful Access Data Collection	\$49,628.26	0.33
Support the Quarterly Uniform Crime Report	\$78,946.16	0.56
	\$5,970,605.15	44.37

15. Reason for Change in Burden

The FBI's UCR Program continues the transition to NIBRS; therefore, annual burden hours have decreased, going from 7,552.3 hours to 1,517.6 hours, resulting in an overall decrease of 6,034.7 annual burden hours. The burden hours decreased because many respondent agents completed the transition from SRS to NIBRS, along with the movement of LEOKA assault data collection to NIBRS.

16. Anticipated Publication Plan and Schedule

Published data are derived from data submissions furnished to the FBI from federal, state, local, tribal, and territorial LEAs throughout the country. Data are published on an annual basis.

17. Display of Expiration Date

All information collected under this clearance will display OMB's Control Number and Expiration Date of the *Law Enforcement Officers Killed and Assaulted*.

18. Exception to the Certification Statement

The FBI CJIS Division does not request an exception to the certification of this information collection.