# Supporting Statement Part A Income and Eligibility Verification System CMS-R-74, OMB 0938-0467

## **Background**

The information collected is used to verify the income and eligibility of Medicaid applicants and recipients, as required by Section 1137 of the Social Security Act. Final regulations to implement Section 1137 of the Act were published February 28, 1986. Subsequent final amendments to the regulations were published on February 27, 1987; March 2, 1989; October 7, 1992; January 31, 1994; January 11, 2001, March 23, 2012 and November 30, 2016. These regulations provide the standards States use with respect to the verification of applicant and beneficiary eligibility, the requirements related to use of an individual's social security number, as well as release of information,

The Qualifying Individual (QI) Program Supplemental Funding Act of 2008 amended Section 1903(r) of the Social Security Act to incorporate the requirement that States include data matching through the Public Assistance Reporting Information System (PARIS) in their Income and Eligibility Verification Systems (IEVS). PARIS is a system for matching data from certain public assistance programs, including State Medicaid programs, with selected Federal and State data for purposes of facilitating appropriate enrollment and retention in public programs. Effective October 1, 2009, based on the provisions of the Qualifying Individual Funding Act, all States are required to sign an agreement to participate in PARIS as a condition of receiving Medicaid funding for automated data systems (including the Medicaid Management Information System). States must submit a State Plan Amendment (SPA) to CMS to document their established income and eligibility verification system and their participation in PARIS.

Section 1413 of the Affordable Care Act (Pub. L. 111-148 as amended by Pub. L. 111-152) established new requirements for streamlining eligibility and enrollment procedures, including more modern and efficient verification processes. The Affordable Care Act maximized reliance on electronic data sources, allowed for the establishment of a federal data services hub through which states verify certain eligibility criteria, and provided states with flexibility in how and when they verify information needed to determine Medicaid eligibility. Many of the original provisions implementing section 1137 of the Act were replaced with new requirements to implement these new streamlined processes.

This 2025 collection of information request is an Extension that does not propose any program changes. We are, however, adjusting our cost estimates based on more recent wage figures. Overall, our active cost estimate has increased by \$6,529. See section 15 for details.

We are not proposing any changes to the Income and Eligibility Verification State Plan Amendment Preprint.

#### A. Justification

## 1. Need and Legal Basis

Section 1137 of the Act requires that States verify the income and eligibility information contained on the applicant's application and in the applicant's case file through data matches with the agencies and entities identified in this section.

#### 2. Information Users

The State Medicaid/CHIP agency will report on the existence of a system to collect all information needed to determine and redetermine eligibility for Medicaid and CHIP. The State Medicaid/CHIP agency will attest to using the PARIS system in determining beneficiary eligibility in Medicaid or CHIP benefit programs.

## 3. <u>Improved Information Technology</u>

While State agencies continue to have varying levels of computer capabilities, the streamlined enrollment processes established by the Affordable Care Act, and the subsequent regulations implementing those requirements, resulted in the development of automated electronic verification processes in every state.

#### 4. <u>Duplication of Similar Information</u>

Our regulations provide for avoidance of duplication through exemption for the Medicaid agency from the statutory requirement where the information has already been verified by another program which automatically makes Medicaid eligible to those individuals who are eligible for a program such as Supplemental Security Income.

## 5. Small Businesses

The statute's requirements do not affect small businesses. The requirement is imposed only on States administering Medicaid and CHIP programs.

#### 6. Less Frequent Collection

Section 1137 of the Social Security Act requires states to verify the income and eligibility of applicants and recipients. Information needed for such verification must be obtained, matched, and maintained in an individual's record at initial application and upon renewal of eligibility. For individuals whose Medicaid eligibility is based on modified adjusted gross income (MAGI), eligibility must be renewed once every 12 months, and for individuals eligible on a non-MAGI basis, eligibility must be renewed at least every 12 months.

As described at § 435.945, states must furnish income and eligibility information to other state agencies upon request.

## 7. Special Circumstances

There are no special circumstances that would require an information collection to be conducted in a manner that requires respondents to:

- Report information to the agency more often than quarterly;
- Prepare a written response to a collection of information in fewer than 30 days after receipt of it;
- Submit more than an original and two copies of any document;
- Retain records, other than health, medical, government contract, grant-in-aid, or tax records for more than three years;
- Collect data in connection with a statistical survey that is not designed to produce valid and reliable results that can be generalized to the universe of study,
- Use a statistical data classification that has not been reviewed and approved by OMB;
- Include a pledge of confidentiality that is not supported by authority established in statute or regulation that is not supported by disclosure and data security policies that are consistent with the pledge, or which unnecessarily impedes sharing of data with other agencies for compatible confidential use; or
- Submit proprietary trade secret, or other confidential information unless the agency can demonstrate that it has instituted procedures to protect the information's confidentiality to the extent permitted by law.

## 8. Federal Register Notice/Outside Consultation

The 60-day notice published in the Federal Register on September 8, 2025 (90 FR 43189) and were due by November 7, 2025.

We received two public comments. the comments and a separate summary/response to the comments are attached to this collection of information request. In sum, we are not making any changes in response to the comments.

The 30-day notice published on November 26, 2025 (90 FR 54328).

#### 9. Payment/Gift to Respondent

No gifts, payments, or other financial incentives will be made to respondents.

## 10. Confidentiality

States are prohibited from using any information obtained about applicants for any purpose not directly connected with the administration of the Medicaid state plan; in this case determining and verifying the income and/or eligibility of an applicant (see § 431.306).

Because no personal identifying information is being collected, there is no issue of confidentiality.

#### 11. Sensitive Questions

There are no sensitive questions associated with this collection. Specifically, the collection does not solicit questions of a sensitive nature, such as sexual behavior and attitudes, religious beliefs, and other matters that are commonly considered private.

#### 12. Burden Estimates

#### Wage Estimates

To derive average costs, we used data from the U.S. Bureau of Labor Statistics' May 2024 National Occupational Employment and Wage Estimates for all salary estimates (<a href="www.bls.gov/oes/current/oes\_nat.htm">www.bls.gov/oes/current/oes\_nat.htm</a>). In this regard, the following table presents BLS' mean hourly wage, our estimated cost of fringe benefits and other indirect costs, and our adjusted hourly wage.

Occupation Title	Occupation Code	Mean Hourly Wage (\$/hr)	Fringe Benefits and Other Indirect Costs (\$/hr)	Adjusted Hourly Wage (\$/hr)
Information and Records Clerk	43-4199	24.14	24.14	48.28
Management Analyst	13-1111	55.15	55.15	110.30

As noted, we are adjusting our employee hourly wage estimates by a factor of 100 percent. This is necessarily a rough adjustment, both because fringe benefits and other indirect costs vary significantly from employer to employer, and because methods of estimating these costs vary widely from study to study. We believe that doubling the hourly wage to estimate total cost is a reasonably accurate estimation method.

#### Collection of Information Requirements and Associated Burden Estimates

For purpose of calculating burden, we continue to use 54 States and U.S. Territories which have Medicaid applicants/recipients for whom IEVS and PARIS data will be requested in order to determine and/or redetermine Medicaid eligibility.

Following passage of the Affordable Care Act, and expansion of Medicaid eligibility in more than half of states, we estimate that verifications will be completed annually for the approximately 78 million recipients currently enrolled in Medicaid and CHIP. These numbers are based on the most recent information available in the monthly Medicaid and CHIP Eligibility Operations and Enrollment Snapshot Reports available on Medicaid.gov.

### (a) Income and Eligibility Verification System (IEVS)

The Medicaid Agency has established a system for income and eligibility verification, which includes data matching through the Public Assistance Reporting Information System (PARIS) in accordance with the requirements of § 431.17 and §§ 435.940 - 435.960.

<u>Burden</u>: The Secretary established an electronic service, the Federal Data Services Hub (Hub), through which state Medicaid/CHIP agencies may verify certain information with, or obtain such

information from, Federal agencies and other data sources, including the Social Security Administration, the Department of Treasury, and the Department of Homeland Security. To the extent that information related to eligibility for Medicaid and CHIP is available through the electronic service established by the Secretary, agencies must obtain the information through such service unless the state agency obtains a waiver to forego using the Hub to obtain electronic data pursuant to § 435.945(k). (See § 435.949)

Outside the Hub, states will continue to receive requests for information from other states, from other state programs such as the supplemental nutrition assistance program and the child support program, and from federal agencies such as the Department of Veterans Affairs. We estimate that each state will receive an average of 5 file requests per month for a total of 60 requests per year (5 responses/month x 12 months).

We estimate that it would take 20 minutes at \$48.28/hr for an information and records clerk to match each request file against the Medicaid file of recipients, extract information, and prepare a file to furnish to the requester. In aggregate we estimate an annual burden of **1,080 hours** ([54 respondents x 60 requests/year x 20 min/response]/60 min) at a cost of **\$52,142** (1,080 hr x \$48.28/hr).

States were required to establish automated processes to transfer information electronically among insurance affordability programs, so we do not estimate an additional burden from such file transfers.

## (b) Information exchanged electronically

*Burden*: Information exchanged electronically between the State Medicaid agency and any other agency or program must be sent and received via secure electronic interfaces as defined in § 435.4. All states have established electronic applications and case records as required under section 1943 of the Social Security Act; therefore, this requirement does not impose any additional burden on states.

#### (c) Executing written agreements.

<u>Burden</u>: The agency must execute written agreements with other agencies before releasing data to, or requesting data from, those agencies. Such agreements must provide for appropriate safeguards limiting the use and disclosure of information as required by Federal or State law or regulations. (See § 431.306(g))

## (d) State Plan Amendment Template

There will be a total of 54 States and territories which have Medicaid and/or CHIP applicants/beneficiaries for whom IEVS and PARIS data will be requested. All States have already documented in their state plans that they have a system for income and eligibility verification and that they provide for data matching through PARIS. Once approved, states do not need to resubmit. However, a state may choose to submit a state plan amendment to describe any updates or changes to their PARIS processes. The burden for states to complete such a state plan amendment is estimated to average 2 hours per amendment. This includes time for reviewing existing state connectivity, entering data into the 1-page form, completing the internal review and approval process and answering any questions posed by CMS after

submission. We estimate it would take 2 hours at 110.30/hr for a management analyst to complete the state plan amendment. In aggregate we estimate an annual burden of **2 hours** (1 state x 2 hr/amendment) at a cost of **221** (2 hr x 10.30/hr).

### **Burden Summary**

Summary of Annual Recordkeeping and Reporting Requirements

Regulation	Respondents	Responses (per	Total	Time per	Total	Labor Cost	Total
Section(s)		respondent)	Responses	Response	Annual	(\$/hr)	Cost (\$)
		,	•	_	Time (hr)	, ,	` ′
IEVS	54	60	3,240	20 min	1,080	48.28	52,142
State Plan	1	1	1	2 hr	2	110.30	221
Template							
TOTAL	54	varies	3,241	varies	1,082	varies	52,363

Collection of Information Instruments and Instruction/Guidance Documents

Income and Eligibility Verification State Plan Amendment Preprint (No Changes)

## 13. Capital Costs

There are no capital costs.

#### 14. Cost to Federal Government

These costs would be considered administrative requirements and would be subject to federal reimbursement at the administrative match rate ( $$26,182 = $52,363 \times 50\%$ ).

## 15. Program and Burden Changes

This 2025 collection of information request is an Extension that does not propose any program changes. As demonstrated in the following table we are adjusting our cost estimates based on more recent BLS wage figures. Overall, our cost estimate has increased by \$6,529 (from \$45,834 to \$52,363).

Revised National Occupational Employment and Wage Estimates

Occupation Title	Occupation	May 2021:	May 2024:	Change (\$/hr)
	Code	Adjusted Hourly	Adjusted Hourly	
		Wage (\$/hr)	Wage (\$/hr)	
Information and	43-4199	42.26	448.28	+6.02
Records Clerk				+0.02
Management Analyst	13-1111	96.66	110.30	+13.64

We are not proposing any changes to the Income and Eligibility Verification State Plan Amendment Preprint.

### 16. Publication and Tabulation Dates

No publication or tabulation of data expected.

# 17. Expiration Date

The expiration date is displayed.

## 18. Certification Statement

There are no exceptions to the certification statement to be explained.

# **B.** Collections of Information Employing Statistical Methods

Statistical methods are not used because the law and regulations require that IEVS be applied to every Medicaid applicant/beneficiary.