

Justification

Employer Reporting

RRB Forms AA-12, G-88A.1, G-88A.1 (Internet), G-88A.2, G-88A.2 (Internet),
BA-6a, BA-6a (Internet), BA-6a (Email)

1. Circumstances of information collection - Under Section 9 of the Railroad Retirement Act (RRA), railroad employers are required to submit reports of employee service and compensation to the Railroad Retirement Board (RRB) as needed for administering the RRA. To pay benefits due on a deceased employee's earnings records or determine entitlement to and the amount of annuity applied for, it is necessary at times to obtain from railroad employers current (lag) service information not yet reported to the RRB through the annual reporting process, Railroad Service and Compensation Reports (OMB No. 3220-0008, RRB Form BA-3). The reporting requirements are specified in 20 CFR 209.

Also, under Section 6 of the Railroad Unemployment Insurance Act (RUIA) and Section 9 of the RRA, the RRB maintains for each railroad employee a record of compensation paid to that employee by all railroad employers for whom the employee worked after 1936. This record, which is used by the RRB to determine eligibility for, and the amount of, benefits due under the laws it administers, is conclusive as to the amount of compensation paid to an employee during such period(s) covered by the report(s) of the compensation by the employee's railroad employer(s), except in cases when the employee files a protest pertaining to his or her reported compensation within the statute of limitations cited in Section 6 of the RUIA and Section 9 of the RRA. In order for the employee to have a basis for filing a protest, the RRB has prepared a document for each employee having some railroad employment in the previous year showing the total number of service months and compensation that the RRB has credited to him or her based on the reports from railroad employers for the previous calendar year or years, as well as the cumulative number of service months and compensation for all years he or she worked in the railroad industry. The document is Form BA-6, Certificate of Service and Compensation. (See OMB 3220-0008 for the requirement that railroad employers report annually to the RRB compensation paid to their employees.) By April 1 of each year, each employer is required to provide the RRB with the current address of each employee for whom it had reported compensation so the RRB can mail the Form BA-6 to the employee. Once the home address is furnished, only the home addresses of new hires is required (20 CFR 209.12).

2. Purposes of collecting/consequences of not collecting the information - The employer reporting forms currently used by the RRB to obtain lag service and related information and home addresses for newly hired employees follow.

RRB Form AA-12, Notice of Death and Request for Service Needed for Eligibility - RRB field offices use Form AA-12 to obtain a report of railroad service from the last railroad employer of a deceased employee only when that service is required to establish a survivor's eligibility to an RRB survivor annuity or lump-sum death benefit. (Previously, the AA-12 was released for all survivor cases with lag.) The AA-12 report covers the lag period between the date of the last record of employment processed by the RRB from Form BA-3, Annual Report of Creditable Compensation (see OMB No. 3220-0008), and the employee's death.

The RRB field office completes the identifying information in Items 1-9 before the form is released. The railroad then returns the form to RRB headquarters in the pre-addressed envelope provided for that purpose or via facsimile.

The RRB proposes no changes to Form AA-12.

Form G-88A.1, Request for Verification of Date Last Worked, is a computer listing which is compiled and sent to railroad employers monthly. The listing identifies each age and service and disability employee who has stopped railroad employment within two years of the filing date of their annuity application. The listing informs the employee's last railroad employer that the employee has retired and is used solely to verify information regarding the date last worked so the RRB can determine the correct annuity beginning date. If the employee is filing for an annuity based on age and service, the listing also includes the date rights were relinquished.

If the dates shown on Form G-88A.1 do not agree with the railroad employer's records, the railroad employer is requested to correct the information and fax the amended page(s) to the RRB for use in correction of the annuity. If the dates shown do agree with the railroad employer's records, no response is necessary. Form RL-88A.1, which contains instructions on how to complete Form G-88A.1, is used to transmit the listing.

The RRB proposes no changes to Form G-88A.1.

Form G-88A.1 (Internet), Request for Verification of Date Last Worked, is an Internet equivalent of Form G-88A.1. It is not a form in the traditional sense but more of a process. Although it collects essentially the same information as the approved manual version of Form G-88A.1, it consists of a series of screens with completion instructions, which collect the necessary information and provide for the required notices and certifications, as well as help messages designed to guide the user through the system and complete a successful transaction.

The G-88A.1 (Internet) is transmitted to employers who have obtained access to the RRB's Employer Reporting System (ERS). Access to ERS is granted only to employers and their employees who have completed RRB Form BA-12, Application for Employer Reporting Internet Access (3220-0008), which provides information used by the RRB to evaluate, grant, and document the level of access requested (view/only, data entry/modification or approval/submission).

The RRB proposes no changes to Form G-88A.1 (Internet).

Form G-88A.2, Notice of Retirement and Request for Service Needed for Eligibility, is used by the RRB to obtain a report of lag service required to establish entitlement to an employee annuity. This report covers the lag period between the date of the latest record of employment processed by the RRB from Form BA-3, Annual Report of Creditable Compensation (see OMB No. 3220-0008), and the employee's date last worked.

Form G-88A.2 is designed for self-administration. Items 1-12 are completed by the RRB before the form is released to the employer for completion. Completion instructions and the Paperwork Reduction Act and Privacy Act Notices are found on the form.

The RRB proposes no changes to Form G-88A.2.

Form G-88A.2 (Internet), Notice of Retirement and Request for Service Needed for Eligibility, is an Internet equivalent of Form G-88A.2. It is not a form in the traditional sense but more of a process. Although it collects essentially the same information as the approved manual version of Form G-88A.2, it consists of a series of screens with completion instructions, which collect the necessary information and provide for the required notices and certifications, as well as help messages designed to guide the user through the system and complete a successful transaction. The G-88A.2 (Internet) is transmitted to employers who have obtained access to the RRB's Employer Reporting System (ERS). Access to ERS is granted only to employers and their employees who have completed RRB Form BA-12, Application for Employer Reporting Internet Access (3220-0008), which provides information used by the RRB to evaluate, grant, and document the level of access requested (view/only, data entry/modification or approval/submission). The employer's response is transmitted back to the RRB through ERS.

The RRB proposes no changes to Form G-88A.2 (Internet).

By April 1 of each year, railroad employers are required to provide the RRB with the current name and address of each employee for whom they reported compensation during the previous calendar year. Once the address is furnished, it does not have to be provided again unless it changes. Otherwise, only the home addresses of new employees are required the RRB uses these addresses to mail a new or updated Form BA-6, Certificate of Service Months and Compensation, to each employee. (20 CFR 209.12).

RRB Form BA-6a, BA-6 Address Report, is used by the RRB to obtain employee home address information from railroad employers who do not have the home address information computerized and must submit the information in a paper format.

The form also serves as an instruction sheet to railroad employers who submit the BA-6a information electronically by CD-ROM. Class I and other large railroad employers meet this requirement by reporting this information monthly to the RRB. Further instructions for BA-6a electronic equivalents are included with this collection on ROCIS.gov.

To our knowledge, no other agency uses a form similar to the BA-6a.

The RRB proposes no changes to Form BA-6a.

Form BA-6a (Internet) is an Internet equivalent version of Form BA-6a, BA-6 Address Report. It is not a form in the traditional sense but more of a process. Although it collects essentially the same information as the other versions of the BA-6a, it consists of a series of screens (which collect the necessary information and provide for the required notices and certification) and help messages designed to help the user successfully navigate the system.

The Internet BA-6a is filed electronically by employers who have obtained access to the RRB's Employer Reporting System (ERS). Access to ERS is granted only to those employers and their employees who have completed RRB Form BA-12, Application for Employer Reporting Internet Access (OMB Approved 3220-0008), which provides

information used by the RRB to evaluate, grant, and document the level of access requested (view/only, data entry/modification or approval/submission).

The RRB proposes no changes to Form BA-6a (Internet).

The **Form BA-6a (Electronic Equivalents)** is used by the RRB to obtain employee home address information electronically from railroad employers who do not have use ERSNet or who wish to update employee addresses in bulk. The employer prepares the employee address information in a text file in accordance with the file format specified in Appendix I of the Employer Reporting Instructions available on RRB.gov. The files can then be submitted to the RRB via **Secure Email** or **File Transfer Protocol (FTP)** – the RRB no longer accepts BA-6a's submitted via CD-ROM. The text files must be transmitted alongside a completed form G-440, signed by a Contact Official as designated by the employer on RRB Form G-117a, Designation of Contact Official (OMB approved 3220-0200).

The use of FTP is explained in Program Letter 2008-05, which includes information outlining how FTP works, the file format to be used, and the various required notices.

To assist the employers in completing Forms AA-12, G-88A.1, G-88A.2 and BA-6a, the RRB furnishes a manual titled "Reporting Instructions to Employers." The manual, which is also accessible on the Internet, provides detailed instructions for completion of the forms.

Invariably, despite the annual reporting process, some home addresses are not reported, i.e., the employer reports the earnings information for a new employee but provides no home address. To ensure, as best as possible, that all railroad employees receive a BA-6, the **RRB initiates the BA-6a** in an attempt to secure the missing addresses. To that end, employers receive a paper BA-6a listing, an Internet download version, or the Secure Email equivalent that lists the employees that have no address on file. The Secure Email equivalent BA-6a provides railroad employers with the option of responding back via the Secure Email BA-6a.

The RRB proposes no changes to the BA-6a (Electronic Equivalents).

3. Planned use of improved information technology or technical/legal impediments to further burden reduction - The RRB has taken steps to offer electronic alternatives to all but Form AA-12, which is scheduled to be developed at a future date. The RRB will reevaluate after the completion of the RRB IT Modernization project. The AA-12 is available electronically on our website where it is in printable format only.
4. Efforts to identify duplication - To our knowledge, no other agency use Forms AA-12, G-88A.1, G-88A.2, or the various versions of Form BA-6a and this information collection does not duplicate any other RRB information collection.
5. Small business respondents - N.A.
6. Consequences of less frequent collection - Lag service information is requested only once. As to the BA-6a, less frequent collection would hamper the RRB's effort to provide railroad employees with an annual BA-6.
7. Special Circumstances - None

8. Consultations outside the agency - In accordance with 5 CFR 1320.8(d), comments were invited from the public regarding the information collection. The notice to the public was published on page 52714 of the November 21, 2025, of the Federal Register. No comments or requests for additional information were received from the public.
9. Payments or gifts to respondents - None
10. Confidentiality - Privacy Act System of Records, RRB-5, Master File of Railroad Employees Creditable Compensation and RRB-22, Railroad Retirement Survivor and Pensioner Benefit Systems. In accordance with OMB Circular M-03-22, a Privacy Impact Assessment for this information collection was completed and can be found at <https://www.rrb.gov/sites/default/files/2017-06/PIA-BPO.pdf>.
11. Sensitive questions - N.A.
12. Estimate of respondent burden - The current burden estimate for this collection is unchanged as follows:

Current Burden

| Form Number | Annual Responses | Time (Minutes) | Burden (Hours) |
|--------------------------------------|------------------|----------------|----------------|
| AA-12 | 60 | 5 | 5 |
| G-88A.1 | 100 | 5 | 8 |
| G-88A.1 Internet | 260 | 4 | 17 |
| G-88A.1 Internet (Class I railroads) | 144 | 16 | 38 |
| G-88A.2 | 100 | 5 | 8 |
| G-88A.2 (Internet) | 1,200 | 2.5 | 50 |
| BA-6a (CD-ROM) 2/ | 14 | 15 | 4 |
| BA-6a (E-mail) | 30 | 15 | 8 |
| BA-6a (File Transfer Protocol) | 10 | 15 | 3 |
| BA-6a Internet (RR initiated) | 250 | 17 | 71 |
| BA-6a Internet (RRB initiated) | 250 | 12 | 50 |
| BA-6a Paper (RR initiated) | 80 | 32 | 43 |
| BA-6a Paper (RRB initiated) | 250 | 32 | 133 |
| Total | 2,748 | | 438 |

Proposed Burden

| Form Number | Annual Responses | Time (Minutes)/1 | Burden (Hours) |
|-----------------------------------|------------------|------------------|----------------|
| AA-12 | 60 | 5 | 5 |
| G-88A.1 | 100 | 5 | 8 |
| G-88A.1 Internet | 400 | 4 | 27 |
| G-88A.2 | 100 | 5 | 8 |
| G-88A.2 (Internet) | 1,200 | 2.5 | 50 |
| BA-6a (Electronic Equivalents) 2/ | 20 | 15 | 5 |
| BA-6a Internet (RR initiated) | 250 | 17 | 71 |
| BA-6a Internet (RRB initiated) | 250 | 12 | 50 |

| | | | |
|-----------------------------|-------|----|-----|
| BA-6a Paper (RRB initiated) | 250 | 32 | 133 |
| Total | 2,630 | | 357 |

1/ The RRB has been collecting the information on these forms since OMB approved the information collection. Based on a sampling done when the form was originally created, the office calculated the estimated time, which includes time for getting the needed data and reviewing the completed form.

2/ BA-6a (Electronic Equivalents) includes BA-6a forms submitted via Secure Email and File Transfer Protocol. All require employers to send the information in the exact same file format for both methods of submission.

| | Responses | Hours |
|-------------------------------------|--------------|------------|
| Total Response/Burden Change | <u>2,630</u> | <u>438</u> |
| Adjustment Change | -118 | -81 |

13. Estimated annual cost to respondents or record keepers - N.A.

14. Estimate of cost to Federal Government - N.A.

15. Explanation for change in burden – While conducting a review, the annual responses decreased from 2,748 to 2,630 and the burden decreased from 438 to 357 and the changes provides a more accurate burden estimate.

Almost all employers now submit the BA-6a via ERSNet, shifting the burden from FTP, Secure Email, and CD-ROM submission to BA-6a (Internet) instead. The lines for BA-6a (Email), BA-6a (FTP), and BA-6a (CD-ROM) were consolidated into BA-6a (Electronic Equivalent). In all 3 cases, the exact same information is being collected in the exact same format – the text file format specified in Appendix I of the Employer Reporting Instructions. While employers can transmit that information to the RRB via either File Transfer Protocol or Secure Email, both methods are simply different ways of sending the same form and carry the same time burden. The RRB no longer accepts Railroad Initiated paper forms BA-6a. All employers are required to instead submit the BA-6a via ERSNet, Secure Email, or File Transfer Protocol. The G-88A.1 Internet (Class I Railroads) line was eliminated because the GL-88A.1 (Internet) is a form completed for an individual employee, and the size of the employer has no bearing on the time it takes to complete the form and does not change the way in which it is responded to on ERSNet.

16. Time schedule for data collections and publication -The results of this collection will not be published.

17. Request not to display OMB expiration date - The RRB started an extensive multi-year IT Modernization Initiative at the beginning of Fiscal Year 2019 to transform our operations into the 21st Century using multiple contractor services to improve mission performance, expand service capabilities, and strengthen cybersecurity and modernization is still in progress. The RRB hired a new CIO on November 4, 2024 and was briefed on the modernization initiative status. If requested, the RRB will provide OMB with any updates to the consolidated project timeline.

Given that the forms in this collection are seldom revised; the costs associated with

redrafting,
reprinting, and distributing forms to keep the appropriate OMB expiration date in place; and
our
desire to reevaluate after the completion of the modernization project, **the RRB requests
the
authority to not display the expiration date on the forms.**

18. Exceptions to Certification Statement – None