

Generic Clearance Renewal for Information Collections
OMB #3117-0016

The U.S. International Trade Commission (Commission) submits this statement in support of its request for a renewal of its current generic clearance from the Office of Management and Budget (OMB)¹ to issue information collections in connection with certain statutory provisions that the Commission administers under U.S. trade remedy laws. These statutory provisions require the Commission to conduct investigations or reviews relating to trade in goods and occasionally services, generally after receiving a petition or request. The Commission must then make determinations, based on factual information collected during the investigation or review that relates to certain statutory factors, on the impact of imports on a domestic industry or industries. Such investigations and reviews are conducted under:

- (1) The U.S. antidumping and countervailing duty laws (these account for almost all investigations and reviews), including preliminary and final phases of original antidumping or countervailing investigations, and five-year reviews of antidumping and countervailing duty orders;
- (2) The U.S. global safeguard laws, including provisional relief safeguard investigations, regular (or non-provisional) relief safeguard investigations, monitoring investigations (conducted at the midterm after import relief is imposed), advice investigations (relating to modification of relief), extension of relief investigations, and effectiveness of relief investigations (conducted after the termination of a safeguard measure);
- (3) Other provisions, including bilateral safeguard provisions in U.S. free trade agreement implementation acts, and a provision under the United States-Mexico-Canada Agreement (USMCA) Implementation Act that concerns the impact of cross-border long-haul trucking services by persons of Mexico on the U.S. long-haul trucking service industry. These provisions are similar procedurally to those in the global safeguard laws.
- (4) Other provisions not used in recent years, but still in force, including those that address injury from nonmarket economies or that address imports that interfere with a U.S. Department of Agriculture (USDA) price support program.

In the course of each such investigation or review, the Commission collects information either through written questionnaires sent to domestic producers, importers, purchasers, foreign producers, or other entities likely to have the needed information, or through a notice published in the *Federal Register*. Most Commission decisions under these statutory authorities are reviewable by a U.S. court and/or an international panel or body. Failure to seek and obtain comprehensive information concerning the investigation could result in an incomplete record or insufficient evidence to support the Commission's determinations pursuant to the relevant

¹ OMB No. 3117-0016, expiration date of June 30, 2026. The Commission has issued questionnaires for its import injury investigations under a generic clearance since 1980.

statute. This, in turn, could result in the Commission lacking adequate information in response to an industry's petition for relief from injury caused by imports and reversal of the determination, or court or panel direction to modify the determination or the action based on the determination.²

Generic questionnaires—Sample or generic questionnaires (U.S. producers, U.S. importers, U.S. purchasers, foreign producers) used in antidumping and countervailing duty investigations or five-year reviews are attached to this submission. These are substantially the same as previously submitted questionnaires that were the basis for our prior approvals. Note, however, that we have revised the questionnaire to allow the submitter to identify which information in their response is business proprietary and non-proprietary information.

The Commission will continue to request data and other information in connection with the investigations and reviews described above. In antidumping and countervailing duty investigations, the Commission will typically request three (3) years of data and part-year data, if appropriate, in a preliminary or final investigation; and generally three (3) and up to six (6) years of data and part-year data, as appropriate, in five-year reviews of outstanding orders. In a global safeguard investigation, the Commission will generally request five (5) years of data in a provisional relief or full investigation, and it may request less in a monitoring, modification, extension, or effectiveness investigation.

Copies of sample questionnaires are available to the public on the Commission's website at https://www.usitc.gov/investigations/import_injury/questionnaires. The sample questionnaires show the different types of data and other information that the Commission typically seeks in its investigations and reviews, and they are representative of the average burden placed on questionnaire respondents in all investigations and reviews covered by this generic clearance. In most investigations or reviews, the data requested will closely resemble that shown in the sample questionnaires. However, questions are modified to match the specific facts of each investigation or review. Case-specific factors such as the nature of the industry, the relevant economic and legal issues, the ability of respondents to supply the data, as well as the availability of data from secondary sources are all taken into consideration in each investigation and review.

Federal Register notice—Included within this submission is a sample notice that the Commission would publish in the *Federal Register* requesting information relating to the Commission's institution of a five-year review. The notice identifies specific types of

² The generic clearance that the Commission seeks here to issue questionnaires does not apply to repetitive questionnaires, such as those issued on a quarterly or annual basis. In addition, it does not apply to other investigations and research studies that the Commission conducts under section 332 of the Tariff Act of 1930.

information that firms must provide if they wish the Commission to consider their response in determining whether to conduct an expedited or full five-year review.

Administrative protective order (APO)— Included within this submission is a sample APO application form which is the basis on which parties are granted disclosure of business proprietary or confidential business information within select Commission proceedings.

Part A. Justification

(1) Request.—The Commission requests information in its questionnaires in its conduct of the following statutory investigations and reviews:³

| Type of investigation/review | Statute |
|---|--|
| Antidumping duty | Sections 731-739, 751, 752, 762, and 771-783 of the Tariff Act of 1930, as amended (19 U.S.C. §§ 1673-1673h, 1675, 1675a, 1676a, and 1677-1677n) |
| Countervailing duty | Sections 701-709, 751, 752, 753, 762, and 771-783 of the Tariff Act of 1930, as amended (19 U.S.C. §§ 1671-1671g, 1675, 1675a, 1675b, 1676a, and 1677-1677n) |
| Global safeguard provisions | Sections 201-204 of the Trade Act of 1974, as amended (19 U.S.C. §§ 2251-2254); sections 301-302 of the USMCA Implementation Act (19 U.S.C. § 4501 note) |
| Market disruption | Section 406 of the Trade Act of 1974, as amended (19 U.S.C. § 2436) |
| Interference with programs of the USDA | Section 22 of the Agricultural Adjustment Act of 1933, as amended (7 U.S.C. § 624) |
| Bilateral safeguard provisions | 19 U.S.C § 2112 note; 19 U.S.C. § 3805 note; 19 U.S.C. § 4061(b) |
| Cross-border long-haul trucking (CBLHT) | Sections 321- 327 of the USMCA Implementation Act (19 U.S.C §§ 4571-4574) |

The Commission conducts antidumping and countervailing duty investigations under provisions of Title VII of the Tariff Act of 1930 to determine whether domestic industries are materially injured or threatened with material injury or the establishment of a domestic industry is

³ The Commission included a full text copy of the Tariff Act of 1930 and the Trade Act of 1974 in the clearance request made on April 16, 1980. The Commission included a copy of Section 22 of the Agricultural Adjustment Act of 1921 with the May 15, 1981 submission. The Omnibus Trade and Competitiveness Act of 1988 (Public Law 100-418, 102 STAT 1107) amends portions of both the Tariff Act of 1930 and the Trade Act of 1974; the Commission included a copy with the July 31, 1990 submission. See also the summary of statutory provisions providing for import relief investigations on the Commission's website at: https://usitc.gov/import_injury/documents/pub4468_2014.pdf.

The Commission's Rules of Practice and Procedure for the conduct of import injury investigations are set forth in title 19 of the Code of Federal Regulations, subchapters A and B of Chapter II, which is also posted on the website (at: https://usitc.gov/secretary/fed_reg_notices/rules_and_procedures).

materially retarded by reason of imports of the subject merchandise that the U.S. Department of Commerce (Commerce) determines are sold at less than fair value (antidumping duty cases) or subsidized (countervailing duty cases). The Commission conducts five-year reviews of antidumping and countervailing duty orders and of suspended investigations to determine whether revocation of the existing orders or termination of the suspended investigations would be likely to lead to continuation or recurrence of material injury to the domestic industry.

The Commission conducts global safeguard investigations to determine whether an article is being imported into the United States in such increased quantities as to be a substantial cause of serious injury or threat thereof to a domestic industry. If the Commission reaches an affirmative finding, the President may elect to impose relief measures. At various points during and immediately after the life of those measures, the Commission will or may conduct additional statutory investigations, which could include monitoring investigations, advisory investigations in response to a request from the Office of United States Trade Representative, extension investigations, and an investigation to determine the effectiveness of the relief after the termination of the measure. The safeguard statute also contains a provision requiring the Commission, under certain circumstances, to monitor and investigate perishable agricultural products or citrus products.

There are three other types of import injury investigations that the Commission may conduct, but it has infrequently done so. First, the Commission has the authority to conduct market disruption investigations under section 406 of the Trade Act of 1974 to determine whether imports of an article produced in a Communist country are causing material injury or threat thereof to a domestic industry. The Commission also has the authority to conduct investigations to determine whether imports are interfering with USDA programs for agricultural commodities or products. Third, the USMCA Implementation Act provides for the Commission to investigate whether a person of Mexico who has received a grant of authority to provide long-haul trucking services in the United States is causing or threatens to cause material harm to a United States long-haul trucking services industry.

The Commission's statutory authority for obtaining information and for requiring a person to furnish requested information is set forth in sections 333(a), 776, and 782 of the Tariff Act of 1930.

(2) Purpose.—Commission staff consolidates the information collected through questionnaires issued under this generic clearance and presents it to the Commission primarily in the form of data tables, figures, and analysis within a written report. The information provided by firms in response to the questionnaires constitutes a major portion, and indeed the most important source, of the information, some of which is exclusively available from questionnaires, on which the Commission bases its determinations.

In addition, in most of its investigations and reviews, the Commission is required to release completed questionnaires, including business proprietary or confidential business information, to authorized representatives of interested parties to its investigations or reviews under the terms of an APO, which protects the confidentiality of any such business proprietary or confidential business information. Such authorized representatives may also receive a confidential version of the Commission staff report under the APO.⁴ At the end of an investigation or review, the authorized representatives must return or destroy the information obtained under the APO, and a violation of the APO may lead to a sanction against the person violating the APO, including a letter of reprimand and other actions.

The Commission evaluates submissions made in response to the notices of institution of five-year reviews to determine whether they meet the criteria for adequacy. If the Commission concludes that interested parties' responses to the notice of institution are adequate, or otherwise determines that a full five-year review is warranted, investigative activities pertaining to that review will continue including the collection of more detailed information using questionnaires. Alternatively, if the Commission concludes that interested parties' responses to the notice of institution are inadequate, it may decide to conduct an expedited review, which does not require gathering additional data using questionnaires.⁵

Depending upon the specific type of investigation or review, the Commission is required to notify Commerce or the President, in addition to the petitioner and other APO or public parties to the investigation or review, of its determinations or recommendations, and the relevant facts supporting such. Affirmative final phase Commission determinations in antidumping and countervailing duty investigations result in the imposition of additional duties on imports entering the United States. If the Commission makes an affirmative determination in a five-year review, the existing antidumping or countervailing duty order (i.e., existing AD or CVD duties) or suspended investigation (i.e., the bilaterally negotiated trade restraints) will remain in place. If the Commission finds affirmatively in a safeguard, market disruption, interference-with-USDA-program, or CBLHT investigation, the President, or the U.S. Trade Representative on the President's behalf, will use the data developed to determine the type of relief, if any, to provide to domestic industries.

⁴ Interested parties consist of U.S. producers within the industry in question, labor unions or representative groups of workers, U.S. importers, foreign producers and exporters, and involved foreign country governments. See 19 U.S.C. § 1677(9).

⁵ The institution notices state that: "Pursuant to section 207.61(c) of the Commission's [R]ules [of Practice and Procedure], any interested party that cannot furnish the information requested by this notice in the requested form and manner shall notify the Commission at the earliest possible time, provide a full explanation of why it cannot provide the requested information, and indicate alternative forms in which it can provide equivalent information. If an interested party does not provide this notification (or the Commission finds the explanation provided in the notification inadequate) and fails to provide a complete response to this notice, the Commission may take an adverse inference against the party pursuant to section 776(b) of the [Tariff] Act in making its determination in the review."

The following tabulation shows the number of import injury investigations and reviews (where the Commission makes determinations based on questionnaires issued under the current generic clearance) that the Commission instituted in fiscal years (FYs) 2023-2025:

| Type of investigation/review | FY 2023 | FY 2024 | FY 2025 |
|-------------------------------------|----------------|----------------|----------------|
| Antidumping duty | 49 | 73 | 51 |
| Countervailing duty | 12 | 44 | 41 |
| Title VII five-year review (751(c)) | 105 | 99 | 95 |
| Global safeguard (202/204) | 2 | 1 | 1 |

Source: Case data retrieved from U.S. International Trade Commission website at https://usitc.gov/investigations/import_injury.

Note: The table above does not include five-year reviews that Commerce revoked and in which the Commission subsequently terminated its reviews. While all five-year reviews require the submission of responses to the Commission’s notice of institution and may request responses to brief purchaser surveys, reviews that the Commission expedites do not require the issuance of questionnaires.

Note: Data for investigations are provided on a fiscal-year basis. The numbers of cases provided refer to individual filings for each statute and country (and not to the number of grouped filings for statutes and countries combined).

(3) Information technology.—The Commission creates questionnaires as fillable forms in Microsoft (MS) Word format and distributes them electronically to industry participants. The Commission makes available questionnaires in MS Word for specific investigations on its website at https://usitc.gov/investigations/import_injury, and it also encourages firms responding to notices of institution in five-year reviews to download and complete Notice of Institution (NOI) worksheet forms in MS Excel. Responding firms receive instructions for returning completed questionnaires by uploading them to a secure questionnaire portal on the Commission’s website.⁶ This has made filing easier and more cost-effective for firms, and it has resulted in a reduction in the use of paper. Electronic completion and submission of questionnaires has facilitated the Commission’s electronic processing of data, which has reduced time spent on manual data entry. These efforts have improved the accuracy of the Commission’s investigative data. The Commission has and will continue its practice of regularly evaluating questionnaires and process for collecting information to reduce the burden on responding firms. For example, it has added auto-population and auto-computation features in parts of its questionnaires, which has reduced computation errors and time commitments for questionnaire respondents and Commission staff. The Commission has also reduced the reporting burden by limiting data to a terminal year when a time series is not required. Moreover, it has reduced the reporting burden for smaller firms because the sections of the questionnaire that are applicable to their operations are typically more limited and, when pertinent, there are fewer requested data points. Parties to the investigation must, where service of the questionnaire is required, serve the other parties under the administrative protective order (*see* 19 CFR 206.17(f), 207.7).⁷

(4) Non-duplication.—The Commission contacts trade associations, government agencies, and other industry participants in order to determine the amount and type of data already available and to avoid duplication in the data collected by questionnaire. Public data that the Commission has been able to utilize on a regular basis consist primarily of the quantity and value of imports into the United States maintained by Commerce; it has also made some use of USDA statistics for cases involving agricultural commodities and data maintained by the American Iron and Steel Institute for steel investigations.

However, the Commission can rarely rely solely upon existing data sources. For each investigation or review that it conducts, the Commission generally is restricted to examining a relatively narrow group or range of products in assessing injury, threat of injury, or material retardation to a specific domestic industry. In most cases, the product categories of published data are too broad or do not correspond to the product(s) under investigation or review. It is

⁶ The Commission provides firms with the specific web address and a case-specific password for accessing the secure submission portal in the questionnaire instructions. (See, e.g., <https://usitc.gov/qportal> and https://www.usitc.gov/investigations/import_injury/questionnaires).

⁷ A signed certificate of service must accompany the documents.

also necessary for the Commission to ensure that, for items such as shipments and pricing, the data that it considers is collected using the same measurement criteria for producers (both domestic and foreign), importers, and purchasers. Timeliness is also of concern. For example, the Commission usually examines data for the most recent three full years and partial years (where appropriate) in antidumping and countervailing duty investigations, ending with the last quarter for which firms have closed their books. Finally, to ensure that its determinations are made using the most accurate data possible, where possible, the Commission reviews information on the individual operations of the firms within an industry (data that is not available on a public basis).

(5) Small businesses.—While the Commission’s data collection activities generally involve all firms in a domestic industry pursuant to statute, including those classified as small businesses under the rules of the Small Business Administration, Commission staff generally contacts questionnaire recipients to assist them in completing their responses. Firms for which the questionnaire is particularly burdensome may receive additional time to complete the questionnaire or encouragement to submit estimates. The instructions of each questionnaire provide the names and contact information of Commission staff assigned to the investigation; they also state that carefully prepared estimates are acceptable. Finally, in certain investigations and reviews, the Commission has designed its information collections with separate tracks with fewer data reporting requirements for small firms or farms relevant to larger firms or farms.

(6) Consequence of non-collection.—Restricting the Commission’s authority to collect information through questionnaires would severely hamper its ability to make the determinations and recommendations discussed above. In virtually all cases, publicly available data do not exist at the product and industry level that would allow the Commission to make the kinds of determinations and recommendations required by statute and expected by U.S. courts and/or international panels that may review Commission determinations and recommendations.

The actual questions formulated for use in a specific investigation depend upon such factors as the nature of the industry, the relevant economic and legal issues, the ability of respondents to supply the data, and the availability of data from secondary sources. However, the factors that the Commission must consider are largely required by statute. The types of data that the Commission is required to collect include: import volumes, market share, prices, production, shipments, profitability, productivity, inventories, employment, wages, growth, ability to raise capital and to service debt, return on investment and on capital, research and development, capacity utilization, unemployment, underemployment, and sales. The Commission may also be required to examine information at both the national and regional levels.

(7) Special circumstances.—Except as noted below, there are no special circumstances that would cause a questionnaire under the generic clearance to be issued in a manner inconsistent with item 7 of the Specific Instructions for the Supporting Statement.

For all types of investigations other than preliminary phases of antidumping and countervailing duty investigations that have statutory deadlines of 45 days, the Commission attempts to provide respondents 30 days or more to respond to its questionnaires. The Commission frequently provides extensions to the questionnaire deadlines upon request.

(8) Consultations.—As required by 5 CFR 1320.8(d),⁸ on March 2, 2026, the Commission published in the *Federal Register* its notice soliciting comments on the proposed information collection (for the generic clearance) before submitting it to OMB ([91 FR 10133](#)). In addition, the Commission regularly meets with stakeholders to solicit feedback to facilitate the overall process and minimize burden on firms.

Consultations applying to questionnaire content.—The generic questionnaires included with this submission provide, as indicated above, an indication of the types of data collected in import injury investigations. The electronic versions of these documents also function as clerical aids to obviate the need to replicate substantial portions of the questionnaires issued in actual investigations. Questionnaires for newly instituted investigations (including the preliminary phases of antidumping and countervailing duty investigations) are structured, in part, using information provided in the petition about the specific case submitted by the petitioning firms. For every individual antidumping and countervailing duty final investigation or full five-year review, the Commission provides draft questionnaires for comment by interested parties to the investigation or review so that the Commission can collect the data relevant to its statutory requirements in a form that firms in the industry can readily meet. Further, the Commission typically allows such parties two weeks or more to provide comments on the draft questionnaires. However, the Commission may not accept requests by parties to expand the data collection or add items to the questionnaire if it determines that such requests will increase the response burden without substantially adding relevant information to the investigative record.

Consultations applying to questionnaire burden.—In every questionnaire issued under the generic clearance, the Commission requests that firms report the actual number of hours required and the cost incurred in preparing the reply to the questionnaire and in completing the form. The Commission tabulates the firms' responses, which provide the basis for the burden estimates and costs incorporated into this extension request.

⁸ In addition, this submission also incorporates the text of the 30-day *Federal Register* notice that the Commission will publish.

Comments received.—The public comments that the Commission received regarding its 60-day public comment notice are summarized below in table 1. The Commission’s notice solicited public comment on two issues: 1) the Commission’s collection of information in its questionnaire with respect to the considerations relevant under the Paper Work Reduction Act and 2) the Commission’s designation of information submitted in questionnaire responses as confidential. Only the first question is germane to the Commission’s request for a renewal of its current generic clearance from OMB to issue information collections in connection with certain statutory provisions that the Commission administers under U.S. trade remedy laws and comments received in response to that question are summarized in the table below.

With respect to the second question, because the Commission is currently considering revisions to its practice concerning the designation of information submitted in questionnaire responses as confidential, it used the occasion of the notice to also solicit public comment about this separate issue related to the Commission’s questionnaires. The Commission is continuing to analyze the responses received with respect to this second question which do not affect the collection of information but rather the Commission’s practice of treating information received in response as confidential. However, three comments received in response to this second question pertain to the change we made to the generic questionnaires noted above to allow submitters to identify business proprietary and non-proprietary information in their responses and we have therefore included that comment in the table below. Comments have not said that this change impacts burden nor does this change affect any of the other PRA questions discussed above.

TABLE 1 – Comments and Commission response

| Item | Comment | Response |
|--|--|---|
| Questionnaire collection: Consolidate and streamline | Wiley Rein: To reduce respondent burden the Commission should leverage electronic tools and continue moving toward Excel-based questionnaires, where appropriate. | The Commission currently leverages electronic tools during questionnaire drafting, distribution, and analysis, and continue to evaluate available technologies for data collection, processing, and analysis to reduce respondent burden. |
| Questionnaire collection: Consolidate and streamline | Wiley Rein: The Commission should continue evaluating collections to minimize overlapping/redundant data requests. | Data collections are continuously analyzed to avoid redundancy, and parties are afforded the opportunity to provide comments during the drafting of questionnaires for a given case. |

| Item | Comment | Response |
|---|---|---|
| Questionnaire confidentiality: General treatment change / interim solution adoption (Question I-1b) | <p>Southern Shrimp Alliance: Strongly supports ITC’s adoption of interim confidentiality solution that asks respondents to identify information that is “not business proprietary” in one narrative table with open field to discuss by part of the questionnaire. Requests ITC to evaluate any changes to designation of confidential information and revisions to questionnaires, for how the changes will impact reporting burden for smaller firms and their participation in ITC proceedings.</p> | <p>The Commission is addressing this comment by making that language part of the template on an interim basis while it studies the need for further changes to minimize the burden on submitters and the Commission, while maximizing the information available on the public record and the number of responses.</p> |
| Questionnaire confidentiality: General treatment change | <p>Customs and International Trade Bar Association (“CITBA”): Revise questionnaires so that confidentiality designations come from submitters at time of response but in a way that imposes the least burden on submitters and Commission staff. Strike a workable balance to comply with the Federal Circuit’s court opinion but ensure ability to protect confidential business information, particularly for entities not represented by counsel. Instructional updates should be made to correspond to any changes to make clear the reporting responsibility for respondents.</p> | <p>The Commission’s interim update to questionnaires satisfactorily addresses this request. As the Commission continues to evaluate a more permanent, long-term approach to the designation of business proprietary information in its questionnaires, it will seek to minimize the burden on respondents and staff, while maximizing the information available on the public record and the number of responses.</p> |

| Item | Comment | Response |
|---|--|---|
| Questionnaire confidentiality: General treatment change | CITBA: Urges Commission to make only limited procedural changes and notes that any revised approach should preserve the efficiency, predictability and practicality of the current system while pivoting to party designated confidentiality. | The Commission’s interim update to questionnaires satisfactorily addresses this request. As the Commission continues to evaluate a more permanent, long-term approach to the designation of business proprietary information in its questionnaires, it will seek to minimize the burden on respondents and staff, while maximizing the information available on the public record and the number of responses. |
| Questionnaire collection: Capacity data | Wiley Rein: Request that the Commission simplify its capacity reporting requirements to better reflect how capacity operates in practice and reduce arbitrary allocations. Asked to reconsider the definition of practical capacity and consider difficulty in current collection for those with shared capacity on the same equipment. | This comment addresses concerns that may exist in some proceedings, but not in others. The Commission’s template questionnaires are designed to embody information requests used in all or almost all proceedings, and the Commission revises the questions to reflect case-specific concerns when issuing questionnaires in a particular proceeding. As part of this process, the Commission affords parties opportunities to provide comments and suggestions specific to that proceeding, which the Commission considers and implements as needed. |

| Item | Comment | Response |
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| Questionnaire collection: Capacity data definitions | Wiley Rein: Request that the Commission update the definition for practical capacity to remove the qualifier “without hiring new personnel”. | This comment addresses concerns that may exist in some proceedings, but not in others. The Commission’s template questionnaires are designed to embody information requests used in all or almost all proceedings, and the Commission revises the questions to reflect case-specific concerns when issuing questionnaires in a particular proceeding. As part of this process, the Commission affords parties opportunities to provide comments and suggestions specific to that proceeding, which the Commission considers and implements as needed. |
| Questionnaire collection: Pricing/purchase cost data | Wiley Rein: Request that the Commission consistently collect purchase cost data in addition to pricing product data in each investigation. Request that Commission require a sample invoice for submitted pricing data for all respondents. Request that purchase cost data be collected on FOB port of entry basis. | This comment addresses concerns that may exist in some proceedings, but not in others. The Commission’s template questionnaires are designed to embody information requests used in all or almost all proceedings, and the Commission revises the questions to reflect case-specific concerns when issuing questionnaires in a particular proceeding. As part of this process, the Commission affords parties opportunities to provide comments and suggestions specific to that proceeding, which the Commission considers and implements as needed. |

| Item | Comment | Response |
|--|---|---|
| Questionnaire collection: Purchaser lost sales | Wiley Rein: Request refining data collection for this to also allow subject instead of domestic quantity to be provided when price was not a primary reason. | This comment addresses concerns that may exist in some proceedings, but not in others. The Commission’s template questionnaires are designed to embody information requests used in all or almost all proceedings, and the Commission revises the questions to reflect case-specific concerns when issuing questionnaires in a particular proceeding. As part of this process, the Commission affords parties opportunities to provide comments and suggestions specific to that proceeding, which the Commission considers and implements as needed. |
| Questionnaire collection: Supply constraints | Wiley Rein: Consider returning to POI wide collection and not a year-by-year analysis, but still allow narrative description to specify details. | This comment addresses concerns that may exist in some proceedings, but not in others. The Commission’s template questionnaires are designed to embody information requests used in all or almost all proceedings, and the Commission revises the questions to reflect case-specific concerns when issuing questionnaires in a particular proceeding. As part of this process, the Commission affords parties opportunities to provide comments and suggestions specific to that proceeding, which the Commission considers and implements as needed. |

| Item | Comment | Response |
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| Questionnaire collection: Shipment breakouts | Wiley Rein: Reconsider the scope and structure of U.S. shipment breakout questions and limit these questions to terminal year analysis. | This comment addresses concerns that may exist in some proceedings, but not in others. The Commission’s template questionnaires are designed to embody information requests used in all or almost all proceedings, and the Commission revises the questions to reflect case-specific concerns when issuing questionnaires in a particular proceeding. As part of this process, the Commission affords parties opportunities to provide comments and suggestions specific to that proceeding, which the Commission considers and implements as needed. |

(9) Payments or gifts to respondents.—There is no provision for any payment or gifts to respondents.

(10) Confidentiality.—The Commission’s definitions of the terms “confidential business information” and “business proprietary information”⁹ are set out in 19 CFR 201.6. In particular, section 201.6(a) states that: “The term ‘confidential business information’ includes ‘proprietary information’ within the meaning of section 777(b) of the Tariff Act of 1930 (19 U.S.C. § 1677f(b)).”

In antidumping and countervailing duty investigations and reviews, the Commission informs questionnaire respondents in instructions in the questionnaires that:

The business proprietary information furnished in response to this questionnaire will be treated as confidential by the Commission to the extent that such data are not otherwise available to the public and will not be disclosed except as may be required by law (see 19 U.S.C. §1677f, 19 CFR §§ 206.17(a)(1) and 206.52(c)). Such information will not be published in a manner that will reveal the individual operations of your firm.

As noted, the Commission is considering its practice with respect to the designation of information received in questionnaire responses as confidential. While the Commission will

⁹ The term “business proprietary information” is used only in the context of antidumping and countervailing duty investigations and reviews, pursuant to 19 U.S.C. § 1677f(b), but the terms otherwise have the same meaning.

continue to protect confidential information submitted in response to its questionnaires as confidential, it is considering changes to its practice to better ensure only confidential information is designated as such.

The Commission also provides the following information to questionnaire respondents describing the administrative protective order service requirement and providing certain information (in preliminary investigations) to Commerce in the instructions of the questionnaires:

The information provided by your firm in response to this questionnaire, as well as any other business proprietary information submitted by your firm to the Commission in connection with this proceeding, may become subject to, and released under, the administrative protective order provisions of the Tariff Act of 1930 (19 U.S.C. § 1677f) and section 207.7 of the Commission's Rules of Practice and Procedure (19 CFR § 207.7). This means that certain lawyers and other authorized individuals may temporarily be given access to the information for use in connection with this proceeding or other import-injury proceedings conducted by the Commission on the same or similar merchandise; those individuals would be subject to severe penalties if the information were divulged to unauthorized individuals.

As indicated above, the administrative protective order service requirement constitutes a third-party disclosure (i.e., a directive for a person to disclose information to other persons) under the Paperwork Reduction Act of 1995. The authorized applicants, or those who are eligible to receive business proprietary information under the administrative protective order, are limited to persons who represent interested parties in a specific import injury investigation or review (primarily trade attorneys and consultants or experts under the direction and control of those attorneys). As described earlier, party briefs and other submissions to the Commission address in large part information obtained from the questionnaire responses and released to these authorized applicants under the terms of the administrative protective order.

The administrative protective order service requirement also applies to and is described in the notices of institution for five-year reviews.

Pursuant to Section 202(i) of the Trade Act of 1974 (19 U.S.C. § 2252(i)), the Commission also releases confidential business information obtained in the course of global safeguard investigations to authorized representatives of interested parties. For such proceedings, the Commission has issued procedural rules that are similar to those in place for the release of information in antidumping and countervailing duty investigations and reviews.

Section 322 of the USMCA Implementation Act (19 U.S.C. § 4572) also provides for the release of confidential business information under an administrative protective order, similar to those that apply in global safeguard investigations and antidumping and countervailing duty investigations and reviews.

(11) Sensitive information.—The Commission’s questionnaires do not seek information on issues of a sensitive nature involving persons.

(12) Estimates of burden (July 2026 through June 2029).¹⁰—The Commission estimates that information collections issued under the requested generic clearance will impose an average annual burden of 409,250 burden hours on 12,935 respondents (i.e., recipients that provide a response to the Commission’s questionnaires, administrative protective order forms, or the notices of institution of five-year reviews). Table 2 lists the number of responses and associated burden hours and costs from the current generic clearance period (July 2023 – June 2026) and the requested generic clearance period (July 2026 – June 2029). The current generic clearance burden reflects the Commission’s increased caseload during July 2023 – June 2026 (in terms of the sheer volume of antidumping and countervailing duty petitions and five-year reviews) and the Commission anticipates that caseload to remain at minimum at this elevated level in the next three-year period. Petitions have increasingly included products with less concentrated industries and markets (such as agricultural products and consumer goods) during the current generic clearance period and the Commission also anticipates that trend to continue in the requested generic period. In addition, the increased number of antidumping and countervailing duty petitions during the last three generic clearance periods will result in an increased five-year review caseload as those cases begin coming up for review in July 2026 – June 2029. Since the current generic clearance period addressed these issues regarding case volume and burden and the Commission anticipates them to remain elevated but steady for the renewal period, the Commission is requesting the burden levels to remain the same.

Table 2
Responses and burden for current and proposed generic clearances

| Item | July 2023 - June 2026 | July 2026 - June 2029 | Percent Change |
|-----------------------|-----------------------|-----------------------|----------------|
| Responses | 38,805 | 38,805 | 0.0 |
| Time Burden (Hours) | 1,227,750 | 1,227,750 | 0.0 |
| Cost Burden (Dollars) | 166,725,000 | 166,725,000 | 0.0 |

Tables 3 and 4 list, respectively, the projected annual time (in hours) and cost (in dollars) burdens for each type of information collection in the proposed generic clearance and the current generic clearance, as well as the actual burden for the current generic clearance period.

¹⁰ A July-June period is used because the Commission’s current generic clearance expires on June 30, 2026.

Table 3
Projected annual burden data by type of information collection, July 2026 – June 2029

| Item | Producer Qs | Importer Qs | Purchaser Qs | Foreign producer Qs | Institution notices for 5-year reviews | Other | Total |
|---|-------------|-------------|--------------|---------------------|--|-------|---------|
| Number of respondents | 1,500 | 3,900 | 3,100 | 3,500 | 135 | 800 | 12,935 |
| Frequency of response (per case per respondent) | 1 | 1 | 1 | 1 | 1 | 1 | 1 |
| Total annual responses | 1,500 | 3,900 | 3,100 | 3,500 | 135 | 800 | 12,935 |
| Hours per response (average) | 55 | 40 | 20 | 30 | 10 | 3 | 32 |
| Total hours | 82,500 | 156,000 | 62,000 | 105,000 | 1,350 | 2,400 | 409,250 |

Note: In the column titles above, “Qs” refer to “questionnaires”.

Note: Producer, Importer, Purchaser, and Foreign producer questionnaires, estimates are based on the following variables: number of respondents (anticipated caseload (x) number of respondents per case for the associated questionnaire type) and hours per response.

Note: Institution notices for 5-year reviews.— Estimates are based on the following variables: anticipated five-year review caseload, number of respondents to each notice, and responding firm burden.

Note: The other category includes administrative protective order forms and questionnaires to purchasers in the adequacy phase of a review investigation. Estimates are based on the following variables: number of respondents (anticipated caseload (x) number of respondents per case) and hours per response.

Note: The above estimates include questionnaires for specific investigations where the mailing list consists of fewer than 10 firms. In such instances, the majority or all firms within the industry under investigation may be said to receive questionnaires. Under the Paperwork Reduction Act of 1995, (a)ny collection of information addressed to all or a substantial majority of an industry is presumed to involved ten or more persons.

Definitions are included on the next page.

DEFINITIONS

Anticipated caseload.—Derived from current Commission budget estimates.

Number of respondents per case.—Defined as the number of firms that return completed questionnaires to the Commission. Current estimates of the number of respondents per case were derived from the number of firms responding to Commission questionnaires that were issued under the current generic clearance.

Responding firm burden.—Defined as the time required by the firm that received the questionnaire to review instructions, search data sources, and complete and review its response. Commission questionnaires do not impose the burden of developing, acquiring, installing, or utilizing technology and systems, nor do they require adjusting existing methodology or training personnel. Current estimates of responding firm burden for the questionnaires were derived from the actual burden reported by firms that responded to Commission questionnaires issued under the current generic clearance.

Outside review burden.—Time devoted by outside legal and economic advisors to reviewing questionnaires completed by the responding firms who are their clients before submitting them to the Commission. The number of questionnaires to be reviewed is based on the share of total responding firms during the period covered by the previous generic clearance that were interested parties (22 percent). The time per questionnaire is estimated based upon the review experience of Commission staff, which ranges from 2 to 4 hours per questionnaire, but not, as discussed earlier, including time required by Commission staff to prepare and review follow-up requests.

Third-party disclosure burden.—Time required for outside legal advisors to serve their clients' questionnaires on other parties to the investigation or review them under an administrative protective order. The number of questionnaires to be served is based on the share of total responding firms during the period covered by the current generic clearance that were interested parties.

The estimated total cost, on an annual basis, to respondents of the proposed information collections for July 2026 through June 2029 is \$55.6 million (see Table 4). This cost was obtained by multiplying the number of burden hours estimated to be imposed by questionnaires cleared under the requested generic clearance by the average cost per hour to respond. The average cost per hour to respond is based on actual cost data reported by respondents to Commission questionnaires issued under the generic clearance (see Table 6).

Table 4**Projected annual cost data, by type of information collection, July 2026 – June 2029**

| Item | Producer | Importer | Purchaser | Foreign producer | Institution notices for 5-year reviews | Other | Total |
|----------------------|----------|----------|-----------|------------------|--|---------|---------|
| Total burden hours | 82,500 | 156,000 | 62,000 | 105,000 | 1,350 | 2,400 | 409,250 |
| Cost per burden hour | \$132.21 | \$151.75 | \$154.93 | \$105.34 | \$115.94 | \$71.39 | NA |
| Total cost (\$1,000) | 10,907 | 23,673 | 9,606 | 11,061 | 157 | 171 | 55,575 |

Source: Estimated based on historical data (July 2023 – December 2025) reported in response to Commission questionnaires for the current generic clearance.

Note: The total burden hours are the component of total response burden from Table 2 that is attributable to the burden on responding firms (but excludes outside review and third-party review burden).

Note: The cost per burden hour is the actual cost per hour incurred by firms, except for the institution notices that are an average of data reported by domestic firms. Data are calculated from the total cost to complete the questionnaires reported by firms in their responses to questionnaires issued under the current generic clearance. Firms were not requested to separate their costs into wage or other categories.

Note: Data were not adjusted upward to account for inflation over the three-year period covered by a generic clearance.

Variation in estimated burden and costs.—The hourly burden and cost estimates presented above can vary widely from one proceeding to another and among individual respondents. The reasons for the variation are as follows: (1) depending on the time of year that a petition is filed or an order is to be reviewed, the Commission may or may not examine partial-year data; (2) questionnaires for the original investigations and five-year reviews after the first review generally examine three years of data (plus partial periods if applicable), while questionnaires for the first five-year reviews typically examine data from the time of the original investigation or last review to the present; (3) a respondent may only produce, import, or purchase the products during a short time period or handle only one of the products under investigation or review; (4) the time required to extract the data from existing records will vary depending both on the product subject to investigation (and the likelihood that certain data are already

aggregated for that product), as well as on variations in firm-specific record systems; (5) whether the firm’s operations are centralized or spread among various locations; and (6) the questionnaires include the maximum number of reporting categories to ensure that meaningful data will be obtained from firms with complex business operations, therefore some sections of the questionnaires will not apply to smaller-sized firms.

Tables 5 and 6 present the reported average (aggregated for an entire investigation and by individual respondents) burden and costs for various types of Commission questionnaires issued under the current generic clearance.

Table 5
Reported average in burden hours, by type of information collection, 2025

| Type of proceeding | Domestic producer | Importer | Purchaser | Foreign producer |
|---|-------------------|----------|-----------|------------------|
| Current clearance: Estimated all case average | 55 | 40 | 20 | 30 |
| Actual: Preliminary | 61 | 40 | 8 | 37 |
| Actual: Final | 57 | 37 | 18 | 40 |
| Actual: Review | 64 | 34 | 16 | 25 |
| Actual: All cases | 60 | 38 | 16 | 35 |
| Future clearance: Estimated all case average | 55 | 40 | 20 | 30 |

Source: Compiled from data reported in response to Commission questionnaires for the current generic clearance that was available as of December 2025.

Table 6
Reported average cost per hour, by type of information collection, 2025

| Type of investigation | Domestic producer | Importer | Purchaser | Foreign producer |
|---|-------------------|----------|-----------|------------------|
| Current clearance: Estimated all case average | 132.21 | 151.75 | 154.93 | 105.34 |
| Actual: Preliminary | 131.78 | 157.38 | 145.35 | 136.04 |
| Actual: Final | 160.74 | 154.07 | 164.85 | 125.04 |
| Actual: Review | 148.87 | 106.44 | 161.69 | 90.46 |
| Actual: All cases | 150.13 | 144.62 | 161.73 | 121.32 |
| Future clearance: Estimated all case average | 132.21 | 151.75 | 154.93 | 105.34 |

Source: Compiled from data reported in response to Commission questionnaires for the current generic clearance that was available as of December 2025.

(13) Total annual cost burden.—The total annual cost burden to responding firms is shown above in Table 4. There are no known capital and start-up cost components. However, the estimated cost of the outside review (i.e., the services of outside legal and financial advisors to review the questionnaires before their submission to the Commission) and third-party-disclosure burden (i.e., service of the questionnaires on other parties to an investigation under the administrative protective order) is provided as a maintenance and purchase of services component cost in Table 7.

Table 7

Estimated purchase of services component cost, July 2023 – June 2026

| Item | Producer | Importer | Purchaser | Foreign producer | Institution notices for 5-year reviews | Other | Total |
|--------------------------------|----------|----------|-----------|------------------|--|-------|-------|
| Estimated total cost (\$1,000) | 800 | 196 | 15 | 1486 | 232 | 140 | 2,869 |

Source: Calculated from historical cost data (July 2023 - December 2025) applied to outside review and third-party disclosure burden estimated per the definitions provided in Table 1.

Note: Does not include the estimated cost imposed on responding firms provided in Table 4 and data were not adjusted upward to account for inflation.

(14) Annualized cost to the Federal Government.—The total project cost for the Commission’s import injury investigations was \$46.6 million for FY 2025. In addition to staff compensation and benefits, this amount includes travel, data processing, printing costs, and overhead. The total project cost is provided here because the questionnaires (and institution notices for the five-year reviews) issued by the Commission are an integral part of its investigations.

(15) Program changes and/or adjustments.—The current generic clearance authority for 409,250 hours of average annual burden expires on June 30, 2026. As shown in Table 2, this request for an extension projects a total respondent burden of 409,250 hours. Requesting the burden hours to stay the same for the future generic clearance period was based on review of the hour and dollar burden data submitted by firms between July 2023 and December 2025 and reflects the fact that the type and number of investigations/reviews and the resulting number of questionnaires, as well as the increased complexity of the investigations/reviews has remained somewhat stable over the current generic clearance period relative to projections submitted for the past renewal. The current generic clearance burden estimates reflected a predicted increase in investigative work and therefore we estimate that the future generic clearance period will have sufficient burden hours and costs at existing levels.

(16) Plans for tabulation and publication.—After issuing a questionnaire for a specific investigation/review, Commission staff typically contact each firm to ensure that they receive the questionnaire and can supply the requested data. If a firm fails to return its questionnaire by the due date, Commission staff again contact the firm. Commission staff reviews each submitted questionnaire response for accuracy, resolves any questions with the responding firm, and compiles responses using various forms of information technology. Commission staff processed data from questionnaires issued under the current generic clearance via electronic

extraction of data using Microsoft Excel. The Commission's computer programs also allow it to display the compiled data in a variety of formats that highlight the pertinent issues and questions to aid the Commission in its analysis and subsequent determination.

The data compiled from the questionnaires are made part of a staff report on the investigation that Commission staff transmits to the Commissioners, who make a determination or recommendation based in part on the information in the report. (Commission staff uploads the questionnaire data to the Commission's Electronic Document Information System (EDIS) and makes it available electronically to authorized persons within the Commission.) Once the Commission has made its determination, Commission staff compiles a final report that includes that determination, the information contained in the staff report, and the Commission (and any separate Commissioner) opinions. In antidumping and countervailing duty investigations and reviews, the Commission transmits its final report to Commerce. In safeguard investigations, the Commission transmits a copy of the final report (which also contains recommendations) to the U.S. Trade Representative and the President. Shortly after completion of a final report, Commission staff prepares and releases a public version of the report for each investigation with all confidential material redacted. Copies of the public version of the report are available on the Commission's website at https://www.usitc.gov/commission_publications_library. The Commission also typically issues a press release at the time the Commissioners' vote on their determination. And at the conclusion of each investigation, the Commission publishes its determination in the *Federal Register*.

The time for completing an investigation is set by statute, but it may vary based on a number of factors, including the type and length of the specific investigation. For example, in antidumping and countervailing duty investigations, the Commission's deadline for completing the preliminary phase of an investigation is set by statute at 45 days, but its deadline for completing the final phase of the investigation will depend on when Commerce notifies the Commission of its final subsidy or dumping determination. If Commerce makes a negative final determination in its investigation, the Commission will not make a final determination at all. There are separate statutory deadlines for completing a five-year review. In a global safeguard investigation, the Commission generally has 180 days in which to make a determination and any recommendation, and to transmit its report to the president. However, the Commission has up to 60 additional days if the petitioner requests provisional relief pending completion of a full investigation. There are separate rules for completing Commission investigations that occur after relief is granted.

(17) Approval to not display the expiration date for OMB approval.—Not applicable. All questionnaires and notices of institution under this generic clearance will display the expiration date for OMB approval of the information collection.

(18) Consistency with 5 CFR 1320.9 guidelines.—There are no known exceptions to the certification statement identified in Item 19, Certification for Paperwork Reduction Act Submissions, of OMB Form 83-1 for this proposed information collection.